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Event - Crime Bill Announcement, 8-11-93 [August 11, 1993] [1]

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The Boston Globe

HEAVENS TOO BATSY

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High tide: 7:00 a.m., 7:17 p.m.

Full report: Page 58

THURSDAY, AUGUST 12, 1993

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AP PH010

Police Commissioner William Bratton shares the stage with President Clinton, Vice President Al Gore and Attorney General Janet Reno.

Clinton pushes crime bill



FOSTER DEATH NOTE BARED

STORY ON PAGE 3



OUTING ORDEAL FOR GAY COP

STORY ON PAGE 7

DAILY NEWS

NEW YORK'S HOMETOWN NEWSPAPER

Wednesday, August 11, 1993

Just call him...

CRIME

BUSTIN'

BILL



EXCLUSIVE

First look at White House anti-gun plan

STORY ON PAGES 4 & 5

BILL'S

By RICHARD SISK
News Washington Bureau

WASHINGTON — President Clinton is set to unveil a sweeping anti-crime package that will include the Brady bill for waiting periods on handgun purchases, a crackdown on assault weapons and a vast expansion of the federal death penalty, the Daily News learned yesterday.

Clinton's announcement of details in the plan could come as early as today, as supporters of the program were told to be available for a possible White House ceremony.

Backers of the plan familiar with its broad outlines said Clinton also would propose tighter federal controls on the licensing of gun vendors and that he was considering a ban on imported assault pistols and on several types of domestic assault rifles.

The President's plan,



A NEW BATTLE awaits President Clinton.



WAR ON CRIME

Targets assault weapons, expanded death penalty

which conflicts in several areas with a Republican offering put forth by Senate Minority Leader Robert Dole (R-Kan.), will face a po-

EXCLUSIVE

litical minefield in both houses of Congress.

"It's going to be a long, hard fight this fall, no question about it," when Congress returns from recess in September, said Jim Baker, chief lobbyist for the National Rifle Association, which opposes the Brady bill and assault weapon bans.

The President was expect-

ed to propose a five-day, or possibly a seven-day, waiting period on the purchase of handguns to allow for background checks under the so-called Brady bill — named for former White House press secretary Jim Brady, who was severely wounded in the assassination attempt on then-President Ronald Reagan in 1981.

The Brady proposal has the support of most major law enforcement organizations, but even Republicans who back it said they would oppose it as part of an omnibus bill that included provisions they are against. "If it's free-standing, okay. If not, he's against," said a spokesman for Sen. Orrin

Hatch (R-Utah), ranking minority member of the Senate Judiciary Committee.

Clinton, who as governor enforced the death penalty in Arkansas, was expected to endorse all or most of the federal death penalty provisions included in last year's failed crime-control omnibus plan, which was blocked by a Republican filibuster in the Senate.

The previous bill called for capital punishment for 53 offenses ranging from assassination of the President and members of Congress, the cabinet and Supreme Court to the crimes of espionage, torture and hijacking.

Clinton has targeted the easy licensing of gun ven-

dors, who now can acquire a license to deal in weapons simply by being over 21 and paying a \$30 fee for a three-year license.

According to Jack Killorin of the Bureau of Alcohol, Tobacco and Firearms, the nation has 285,000 licensed gun dealers, and the bureau has 220 inspectors to keep track of them. "How do you sort out the ones who are (legitimate) and the ones who aren't? It would take us 20 years," Killorin said.

Clinton was expected to raise the fees and tighten the requirements for a license, possibly including the fingerprinting of licensees, while strengthening the bureau's ability to conduct inspections.

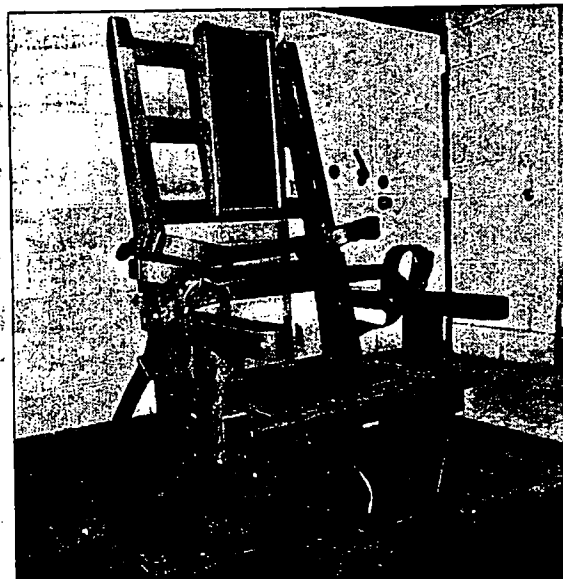
Sen. Joseph Biden (D-Del.), chairman of the Judiciary Committee, has crafted a compromise proposal — which Clinton has favorably reviewed — to limit death penalty appeals to overcome

Republican complaints about the "endless" process.

Biden's proposal would limit defendants to a single federal habeas corpus appeal, which would have a six-month time limit, while providing "counsel meeting throughout, specific standards of knowledge and experience," Biden said. "Let us end the gridlock and deal with the crime issue."

The overall Clinton plan will endorse increased federal funds for local law enforcement, congressional sources said, but the level of funding and the programs targeted were not immediately known.

Last year, House and Senate Democrats proposed \$3 billion for localities, with money going to community policing plans such as those recommended by former New York City Police Commissioner Lee Brown, now Clinton's drug policy director.



Clinton's crime plan adds 69,000 officers

Brady Bill, juvenile boot camps also proposed

By Paul Bedard
THE WASHINGTON TIMES

Flanked by Washington-area police, President Clinton yesterday unveiled a broad anti-crime package that would put 69,000 more officers on the streets over five years.

Mr. Clinton's initiative also calls for new gun-control initiatives, limiting death-row appeals and creating community boot camps for juvenile offenders.

"The first duty of any government is to try to keep its citizens safe, but clearly too many Americans are not safe today," Mr. Clinton said at a Rose Garden ceremony.

He spoke in front of a battery of officers from Montgomery County, Prince George's County, Baltimore County, and the cities of Baltimore and Washington. D.C. Mayor Sharon Pratt Kelly showed up after the ceremony began but before Mr. Clinton spoke.

The president referred to crime in the District as one of the prime targets of his initiative.

"Last month in this city, our nation's capital, in one week 24 murders were committed. When our children must pass through metal detectors to go to school, or worry that they'll be the victim of random drive-by shootings when they're playing in the swimming pool in the summertime, when parents are imprisoned in their own apartments behind locked doors, when we can't walk the streets of our cities without fear, we have lost an essential element of our civilization," Mr. Clinton said.

The plan wasn't presented as draft legislation. That will come later as the White House tries to mesh its ideas with House and Senate crime bills.

The president's initiative includes the so-called Brady Bill, which would impose a five-day waiting period on handgun purchases to allow background checks. Mr. Clinton is a strong supporter of the measure, named for Reagan Press Secretary James Brady, who was shot in the assassination attempt on the pres-

ident in 1981.

Senate Minority Leader Bob Dole of Kansas said Republicans "stand ready to work with the president" on a anti-crime package.

Under the president's plan:

- \$3.4 billion would be allocated to hire up to 69,600 more local police officers around the nation. In addition, funding would be provided to put 30,000 college-age students to work as law enforcement officers in return for college aid.

- Gun-control legislation such as the Brady Bill would be pushed. Semiautomatic assault weapons also would be targeted. As a first step, Mr. Clinton signed an executive order yesterday suspending the import of foreign-made assault-style handguns not already covered under an existing ban.

- Rules governing gun dealers would be reviewed to cut down on the number of licenses handed out to dealers.

- Boot camps for juvenile offenders would be created. "Boot camps ... give young people the discipline, the training, the treatment they need for a second chance to build a good life," Mr. Clinton said.

- Death-row inmates would be limited to a single federal habeas corpus appeal within a six-month time limit, but capital crime defendants would receive better legal representation than they now get.

Explaining the benefits of limiting habeas corpus, Phil Heymann, deputy attorney general, said, "It won't be 15 years later when the victim's family finally sees the carrying out of a duly arrived at, reviewed, re-reviewed, re-reviewed, re-reviewed death sentence."

A White House fact sheet said the program will cost more than \$5 billion over five years.

Only the call for more police officers is new. Other provisions in the Clinton package already have been proposed in House and Senate bills.

Mr. Clinton said his plan to hire for more police was his first step in making good on a campaign promise to put 100,000 on the streets of America.

Mr. Brady's wife, Sarah, chairwoman of Handgun Control Inc., urged Congress to take up the Brady Bill separately, "before more blood is spilled and more lives are shattered by random handgun fire."

The Citizens Committee for the Right to Keep and Bear Arms, a gun lobby group, attacked the Brady provisions in the Clinton package. "Does the president realize that on his hands could well be the blood of the innocent who may be murdered because they cannot obtain in timely fashion the handguns which they need for self-defense against violent criminal assault?" said John Snyder, a member of the group.

Mr. Clinton said yesterday: "It is long past time to pass [gun control]. ... There is no conceivable excuse to delay this action one more day."

James Baker, the National Rifle Association's chief lobbyist, said the new order would have no effect until the government issued a notice of proposed rule-making that would define what is meant by an assault-style handgun.

As for the whole crime package, Mr. Baker said: "They're short on criminal justice and long on fire-arms restrictions. ... We would hope they would do something about the people actually perpetrating crimes as opposed to restricting the rights of law-abiding citizens."

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Clinton offers crime package

By Adam Nagourney
USA TODAY

President Clinton Wednesday moved to toughen controls on handguns and put more police officers on the street as part of an anti-crime package promised during his campaign.

"The first duty of any government" is keeping citizens safe from crime, Clinton said, proposing a five-year, \$3.4 billion program to put 50,000 local police on the streets.

"This is the beginning of our efforts to restore the rule of law," Clinton said as he stood in front of a wall of uniformed police at attention.

Most of the president's proposals were not new — he had discussed them at length during the campaign.

His main thrust is pushing Congress to approve the Brady Bill, which would impose a waiting period for the purchase of guns.

But after a tough fight for his economic plan, Clinton may have an easier battle for a popular political cause.

His audience Wednesday was sprinkled with Republicans. And Senate Minority Leader Robert Dole, R-Kan., later had kind words.

Republicans, he said, plan to work with the Democrats "to make our country safer and more secure."

Clinton's proposal comes as a USA TODAY/CNN/Gallup Poll out Wednesday showed 54% disapprove of the way Clinton is handling crime, compared with 32% who approve.

Criminologist Robert Bohm, past president of the Academy of Criminal Justice Sciences, said the plan "will have no effect whatsoever on crime. Police don't prevent crime."

But Milwaukee Police Chief Phil Arreola said "it's reassuring to hear from the highest office ... that the crime problem is going to be dealt with."

Clinton also:

► Signed executive orders designed to stem the imports of foreign-made assault-style handguns, closing a loophole in the assault weapon ban former-President Bush signed.

► Imposed restrictions on the ability of death row inmates to ask federal courts to hear their cases.

Aides said later the executive order would affect only a small number of guns.

THE WALL STREET JOURNAL.

DATE: 8/12/93
PAGE: A14

POLITICS & POLICY

Clinton Unveils Anticrime Bill Calling For Tighter Gun Controls, More Police

By JEFFREY H. BIENBAUM

Staff Reporter of THE WALL STREET JOURNAL

WASHINGTON—President Clinton unveiled an anticrime bill that would stiffen gun-control laws and put 50,000 more police on the street, a "down payment" on his campaign pledge to add 100,000 police officers.

In the meantime, the president signed an executive order suspending the importation of assault-style handguns. He also ordered a government review of the regulations concerning gun sales.

Uniformed police officers stood behind Mr. Clinton as he introduced the bill at the White House. "The first duty of any government is to try to keep its citizens safe," he declared. "Too many weapons of war are making their way onto the streets."

Meanwhile, the administration is considering merging the Federal Bureau of Investigation and the Drug Enforcement Administration as well as moving the Bureau of Alcohol, Tobacco and Firearms from the Treasury Department to the Justice Department. The FBI, DEA and ATF traditionally have been rivals, and the White House believes that pulling them

together under closer supervision of the attorney general could save money and limit turf battles.

Vice President Al Gore's staff has been examining various reorganization proposals, and the White House is expected to make a choice and announce it by early next month. Similar efforts in the past to streamline federal law enforcement have failed when the agencies and their friends in Congress put up resistance. Any major revamping would probably require legislation, and lawmakers haven't yet focused on the issue, congressional staff members said.

With yesterday's announcement, Mr. Clinton is shifting his attention to the noneconomic portion of his legislative agenda. Conservative and moderate Democrats have argued for months that he needs to show, as he did during last year's campaign, that he is a "new kind of Democrat." The tough-on-crime rhetoric was a step in that direction. Elements of the package reinforced the image. For instance, the bill includes a kind of GI Bill for police officers that has been championed for years by the right wing of the Democratic Party.

The highest-profile part of the measure, however, is the Brady Bill, named for James Brady, the former White House press secretary who was wounded in the 1981 assassination attempt on President Reagan. That provision would set a na-

tional waiting period for the purchase of handguns. The bill also would impose the death penalty for killing a federal law enforcement officer and certain other crimes.

A similar bill came close to passage last year, and probably has a good chance this

year, after Congress returns in September. Senate Minority Leader Robert Dole praised Mr. Clinton for introducing the bill, while pointing out that the Republicans had introduced one of their own just last week.

"Let's not forget," the Kansas Republican said. "If we put more police on the streets making more arrests, we will need additional prison space as well."

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Los Angeles Times

DATE:

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Clinton Calls for More Police, Fewer Execution Appeals

■ Law: Anti-crime plan also would target illegitimate gun dealers. Much of package was negotiated in advance, but GOP senators may object to arms purchase delay.

By DAVID LAUTER, TIMES STAFF WRITER

WASHINGTON—President Clinton proposed a package of anti-crime measures Wednesday aimed at increasing the number of police officers on the streets, cracking down on illegitimate gun dealers and significantly changing the way death penalty cases are handled in U.S. courts.

"The first duty of any government is to try to keep its citizens safe," Clinton said as he announced his plans in the White House Rose Garden, where he was flanked by the now-typical phalanx of uniformed police officers that presidents round up when they announce anti-crime initiatives.

The proposals, negotiated in advance with congressional leaders, state attorneys general and prosecutors, are aimed at breaking a logjam that prevented the passage of anti-crime legislation by Congress last year. But the package could still be blocked over the so-called Brady bill, which calls for a waiting period for gun purchases. That bill—named for former Ronald Reagan Press Secretary James S. Brady, who was injured in a presidential assassination attempt—has been approved by both houses of Congress in the past but faces a threatened filibuster from Senate Republicans, who have vowed to fight it this time.

A crime bill passed both houses of Congress last year only to die in the closing days of the session amid partisan rancor.

As a sign of bipartisanship, White House officials invited two Republican senators—William S. Cohen of Maine and Larry Pressler of South Dakota—to attend Clinton's announcement. Senate Minority Leader Bob Dole (R-Kan.), who has criticized many Clinton proposals, issued a relatively supportive statement about the crime initiative, asserting that Clinton had decided to "follow the Republican lead" in making his proposals.

In part to speed the process along, Clinton will not craft his own legislation but will support bills already introduced in Congress by House and Senate Democratic leaders.

The bills are largely similar to last year's legislation but contain three new elements.

• First, the new proposals would limit the federal appeals that a Death Row inmate can file.

That issue was a key provision that caused last year's bill to stall. At the time, state attorneys general objected that the legislation, as written, actually would lengthen the appeals process. Administration and congressional officials have reached a compromise that could significantly speed passage of the bill.

Under the compromise, defendants would be required to file federal habeas corpus petitions—the final step in the review process—within 60 days of their last appeal. Petitions could be filed later only if a defendant could show that he has new evidence that was unavailable before. The goal is to reduce the delays in executions caused by habeas corpus petitions.

Although many state officials

across the country are going along with the compromise, California Atty. Gen. Dan Lungren said he continues to oppose the proposed changes, arguing that they would not aid prosecutors sufficiently.

Defense lawyers, however, have argued that any restriction on appeals would lead to the execution of innocent people who were mistakenly convicted. A

ed in part by U.S. Deputy Atty. Gen. Philip B. Heymann.

Because of the guarantee that a person could still appeal if new evidence is found, "I think that the risk of wrongly executing someone will not be greatly increased," Heymann said. "I can't say it wouldn't be increased at all."

In return for restricting appeals, the government would require states to guarantee that Death Row defendants are represented by attorneys at every stage of the process. California has such a requirement but many states do not.

The lawyers would have to meet minimum competency standards and would have to be paid a "reasonable" fee.

Now, in many states with large numbers of capital cases, defendants often are represented by poorly trained and underpaid—or volunteer—lawyers. As a result, large numbers of cases are thrown out on appeal, often because of trial procedures later found to be flawed.

• In a second new element, \$3.4 billion would be spent in grants to states and localities over the next five years to increase the number of police on the streets. White House officials said that, if Congress approves the funds, the money would help pay for 50,000 new officers.

During his campaign, Clinton talked about placing 100,000 more officers on the streets. White House officials said that, in addition to the crime bill, several other initiatives would move the nation toward that goal. Clinton's national service bill, for example, would allow young people to work for police departments in jobs that would free more officers to patrol the streets.

• A final new element involves gun dealers. Now, almost anyone who pays a \$30 registration fee can

obtain a three-year gun dealer's license without undergoing even a cursory background check to determine if the applicant has a criminal record. In the majority of cases, the "dealers" do not even sell guns, government statistics show. Merely obtaining a license, however, allows a person to buy guns for himself without having to comply with many state gun laws.

Over the last decade, the number of licensed dealers has soared to about 287,000.

Clinton directed the Bureau of Alcohol, Tobacco and Firearms to change those regulations to crack down on illegitimate dealers. Much of that tightening, officials be without new legisla-

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Clinton also directed the bureau to change current regulations to bar the import of assault pistols. Officials conceded that nearly all assault pistols are made domestically so that an import ban would have little impact. But they argued that the new rules would close a "loophole" that could be exploited in the future.

Clinton has asked separately for legislation that would ban domestic production of assault weapons, but the proposal faces strong opposition from the National Rifle Assn.

Crime Plan's Key Components

Highlights of President Clinton's anti-crime plan:

- **More police:** A five-year, \$3.4-billion program to help communities put up to 50,000 more police officers on the streets.
- **Gun safeguards:** The pending Brady bill, which calls for a five-day wait on handgun purchases and for background checks on would-be buyers. The waiting period would phase out as each state upgrades its criminal records and computerization to provide instant checks.
- **Death penalty expansion:** Expansion of the federal death penalty to cover nearly 50 offenses, including killing a federal law enforcement officer. In many cases, it simply would restore the penalty to crimes that carried it before the Supreme Court overturned capital punishment in 1972.
- **Limit on appeals:** A limit on federal habeas corpus appeals, primarily by Death Row inmates, to reduce delays in carrying out sentences. Inmates would get only one federal habeas appeal, and that would, for the first time, have to be filed within six months after completion of other appeals. Poor defendants in death-penalty cases would get lawyers who met tough standards to ensure that they got fair chances during trial and appeals. There would be exceptions to the time limit for evidence of innocence.
- **College aid:** A four-year, \$100-million Police Corps initiative, giving college scholarships and police training to up to 5,000 students who are willing to make a four-year commitment to police work.
- **Bases as youth camps:** Conversion of closed military bases and other facilities to boot camps for young offenders.
- **Others:** Outside the crime bill plans, other proposals totaling \$1.8 billion would provide for 45,000 more sworn and non-sworn police and public safety workers. They include an Education Department-funded Safe Schools program, Housing and Urban Development Department-funded public housing safety program and the national service plan in which 25,000 young people would serve as non-sworn public safety workers to repay college grants.

Source: Associated Press

CRIME BILL HIGHLIGHTS

BRADY BILL:

The Brady bill, named after former Press Secretary James Brady, who was shot during the assassination attempt on President Reagan in 1982, establishes a five-day waiting period for handgun purchases to allow local law enforcement to conduct background checks of the purchasers. It also authorizes \$100 million to develop a national "instant check" system for gun purchasers. The five-day waiting period would sunset upon implementation of an "instant check" system.

COMMUNITY POLICING:

Title I of the crime bill is the President's community policing initiative, which authorizes \$3.4 billion over the next 6 years to hire up to 50,000 police officers "for deployment in community-oriented policing." As much as fifteen percent of these funds could also be used to help state and cities pay for problem-solving training, community crime prevention, agency coordination efforts and other innovative crime prevention programs that are utilized by departments embracing the community policing philosophy.

Community policing is being utilized by police departments across the country to reorient their emphasis from reacting to crime, to solving and preventing crime. And this initiative will help even more communities -- both large and small -- to make the conversion to community policing. Several other programs will supply the resources to fully comply with the President's 100,000 police pledge -- Police Hiring Supplement, National Service, Safe Schools, Empowerment Zones, Troops-to-Cops, and HUD's COMPAC legislation.

DEATH PENALTY:

The crime bill expands the federal death penalty to include nearly 50 new offenses, including murder in the course of rape, murder for hire, and murder of federal and state enforcement officers during federal investigations.

HABEAS CORPUS REFORM:

A habeas corpus petition is the legal procedure by which a state prisoner challenges his conviction and/or sentence in federal court. For state death row inmates -- who have exhausted all other forms of appeal -- habeas petitions are the last resort. But prosecutors argue that the appeals process, which in many cases goes on for years, is too long and undermines finality in state death penalty cases.

Senator Biden and Attorney General Reno -- with the help of the Nation's prosecutors -- have reached an important compromise on this difficult issue. Under the compromise, inmates will be limited to a single federal habeas corpus appeal, subject to a six month time limit, with successive petitions being allowed

only in extreme cases (i.e., newly discovered evidence or state interference). And to ensure fairness, not just finality, the proposed habeas reforms will guarantee that indigent capital defendants receive qualified legal counsel by establishing performance and qualification standards for trial and appellate attorneys.

BOOT CAMPS:

The crime bill includes two programs to help expand the use of military-style boot camps. First, the bill includes a \$300 million program to help states establish both military-style boot camps for nonviolent offenders and regional drug treatment prisons. Boot camps could provide nonviolent offenders with the discipline, education, and training they need to avoid a life of crime. Regional drug prisons could be utilized by states to demand that criminal addicts receive the drug treatment they need.

Second, the crime bill includes a three-year, \$600 million Certainty of Punishment program to help teach young offenders the difference between right and wrong. Too often, our youth are encouraged by a juvenile justice system that repeatedly "lets them off the hook." By assigning young offenders to boot camps, community service and restitution programs the first time they break the law, Certainty of Punishment programs reinforce the principle that "crime doesn't pay."

SAFE SCHOOLS:

The crime bill includes emergency Safe Schools legislation to help local educational authorities install metal detectors and video surveillance equipment, hire professional security personnel or police officers in community policing roles, and adopt anti-violence and anti-drug curricula. The bill authorizes \$300 million over the next three years for Safe Schools grants.

POLICE CORPS:

The crime bill establishes a Police Corps that will offer college scholarships to students willing to go back to their communities and serve as police officers for a four-year period. The President's FY 1994 budget requested \$25 million to establish such a Corps.

DRUG COURTS

To demand that criminal addicts receive the drug treatment they need, cities like Miami, Oakland and New York have established special Drug Courts. The crime bill authorizes \$600 million over the next three years to support this "carrot and stick" approach to criminal justice drug treatment.

THE CLINTON ADMINISTRATION PLAN TO EXPAND COMMUNITY POLICING AND REDUCE GUN VIOLENCE

It is time for America to make a serious commitment to community policing, to having people back on the beat, working the same neighborhoods, making relationships with people in ways that prevent crime How will the federal government provide 100,000 more police officers? First of all, by getting the crime bill passed.

Bill Clinton
Detroit, Michigan
October 17, 1992

The first duty of government is to keep its citizens safe. The Clinton Administration is offering a number of initiatives to prevent crime and reduce gun violence:

- * Expand community policing in cities and towns across America by putting up to 100,000 more officers on the streets.
- * Keep handguns out of the hands of criminals by passing the Brady Bill, which will require a five-day waiting period before purchasing a handgun, and taking other measures on assault weapons that will begin to end the arms race in our streets.
- * Provide community boot camps, which give young people discipline, training, and a better chance to avoid a life of crime, and provide criminal addicts with drug treatment.
- * Pass a crime bill that increases penalties for gun offenses, reforms habeas corpus procedures to raise counsel standards and limit appeals, and imposes federal death penalties for killing a federal law enforcement officer and other heinous crimes.

PUTTING 100,000 MORE OFFICERS ON THE STREET

A first step we can take to reduce crime in America is to put more police on the streets, walking the beat and working with neighbors as partners against crime. The Clinton Administration's anti-crime initiative will expand community policing throughout the nation. This innovative way of thinking about policing has already helped reduce crime in several communities across the country. From New York to St. Louis to Los Angeles, police departments are using this approach to put more police on the streets.

The Clinton Administration has launched a government-wide effort to put 100,000 more officers and public safety personnel on the street:

Supplemental Appropriations: Congress passed and the President signed into law on July 2 an FY93 supplemental appropriations bill that included \$150 million in community policing grants to hire and rehire police officers. This competitive grants program will become available to states and localities in early September, and will put more than 2,100 new police on the streets over the next three years.

Policing and Public Safety: The cornerstone of the President's community policing plan to put police on the street is the Policing and Public Safety program that will be part of this year's crime bill. An expansion of the Cop-on-the-Beat legislation introduced by Rep. Charles Schumer (D-NY), the Justice Department program will challenge communities to implement community policing by providing grants, training, and technical assistance for police officers. The program is authorized at \$3.4 billion over the next five years, which will help communities put up to 50,000 new officers on the street. The Administration will make full funding for this program a priority.

Police Corps: This four-year, \$100 million program will give college scholarships and police training to as many as 4-5,000 students who are willing to make a four-year commitment to serve their communities as police officers. As Governor of Arkansas, President Clinton instituted the nation's first state Police Corps program.

Safe Schools Initiative: Schools should be a safe haven for children, free of weapons, drugs, and crime. Education Secretary Richard Riley has introduced emergency Safe Schools legislation, based on a proposal by Rep. Schumer and others, that will enable local education authorities to hire security personnel and pay for police officers who include schools as part of their community policing "beat". The Administration's budget request includes \$475 million for Safe Schools over the next five years, which would fund up to 4,000 sworn and non-sworn officers.

Community Partnerships Against Crime: Some of the nation's worst pockets of crime are concentrated in neighborhoods with public housing. To help make public housing safer, Housing and Urban Development Secretary Cisneros is transforming his department's Drug Elimination Grant Program into a more effective program called Community Partnerships Against Crime (COMPAC). The Administration's budget request includes some more than \$700 million over the next five years to put as many as 5,000 sworn and non-sworn officers to work in law enforcement, security, and community policing in public housing.

National Service: Up to one-quarter of the slots in the national service plan Congress is expected to put on the President's desk in September will be available for young people who choose to pay their country and their communities back through public safety and law enforcement. The program could put up to 25,000 young people to work as non-sworn

personnel for local police departments, crime prevention groups and other public safety efforts. The President hopes to put the first National Service participants to work by the summer of 1994.

Empowerment Zones and Enterprise Communities: The economic plan which the President signed into law August 10 will create jobs in depressed urban and rural areas around the country by targeting growth incentives and investments into nine Empowerment Zones and 100 Enterprise Communities. The Administration's budget request includes up to \$500 million for up to 6-7,000 officers to do community policing in these areas, because businesses can't create jobs where the streets are not safe. While the Empowerment Zone proposal passed as part of budget reconciliation, the Appropriations Committees have not approved the Administration's budget request.

Troops-to-Cops: As we downscale the military in the aftermath of the Cold War, we need to put our best trained, most talented men and women to work keeping America safe here at home. To help police departments tap into the pool of talented military personnel, Secretary of Labor Robert Reich will make as much as \$10 million from the Defense Diversification Program available to retrain up to 1,500 veterans who are leaving the military for jobs with state and local police departments.

Paying for Public Safety: Funding for these policing programs is included in the Administration's budget baseline for FY 1994-98. If additional funds are required for these and other Administration initiatives, the Administration will continue to pursue additional budget cuts, including ones the Administration sought but has not yet achieved in Congress this year. It is expected that Congressional leadership and the National Performance Review will identify additional savings. Community policing programs assume some state/local match.

REDUCING GUN VIOLENCE

The Clinton Administration is committed to passing the Brady Bill, and reducing the wave of gun violence that is plaguing America.

Brady Bill: This legislation -- named for former Reagan press secretary James Brady, and championed by his wife Sarah -- will impose a five-day waiting period for handgun purchases, and require background checks so that we can help keep handguns out of the hands of criminals. The Brady Bill passed both houses of Congress last session with bipartisan support.

Assault Weapons: Recent attacks on children at a swimming pool in Washington, D.C., and on a law firm in San Francisco have underscored the need for Congress to consider legislation addressing the sale and availability of semiautomatic assault weapons -- the guns of choice for drug- and gang-related crime.

Presidential Action: Today, the President will sign Presidential Memoranda to suspend the importation of assault pistols, which are not covered under the existing assault weapons import ban, and to toughen enforcement of compliance procedures in issuing federal firearms licenses to gun dealers.

COMMUNITY BOOT CAMPS FOR YOUNG OFFENDERS AND DRUG TREATMENT FOR CRIMINAL ADDICTS

In Arkansas, Governor Clinton pioneered the use of community boot camps, which provide young people the discipline, education, and training they need for a better chance to avoid a life of crime. The Administration will work with Congress to convert closed military bases and other appropriate facilities into a system of boot camps. Director of the Office of National Drug Control Policy Lee Brown and Attorney General Janet Reno will work to ensure that we use the criminal justice system to provide criminal addicts with drug treatment.

FEDERAL DEATH PENALTY

The Administration will ask Congress to pass crime legislation that provides the death penalty for nearly 50 offenses -- including killing a federal law enforcement officer and killing state officers in the course of cooperative investigations with federal agencies.

HABEAS CORPUS REFORM

Senator Biden has introduced breakthrough habeas reform legislation, with strong support from district attorneys, state attorneys general, and the Administration. The legislation will, for the first time, limit inmates to filing a single, federal habeas corpus appeal within a six-month time limit. At the same time, the legislation will also assure that all indigent capital defendants will be represented by counsel who meet specific, rigorous experience and qualification standards.

THE WHITE HOUSE

Office of the Press Secretary

For Immediate Release

August 11, 1993

August 11, 1993

MEMORANDUM FOR THE SECRETARY OF THE TREASURY

SUBJECT: Importation of Assault Pistols

A category of pistols commonly referred to as assault pistols has increasingly become the weapon of choice for drug dealers, street gang members, and other violent criminals. These pistols, generally characterized by their bulky military-style appearance and large magazine capacity, include domestically manufactured TEC-9's and MAC-10's as well as imported models like the Uzi pistol and the H&K SP-89. Their popularity appears to stem from their intimidating appearance and their considerable firepower.

These weapons have been used to harm and terrorize many Americans, particularly our children, in recent years. As a result, it is no longer possible to stand by and witness the deadly proliferation of these weapons without acting to protect our communities.

Although addressing the domestic production of these weapons requires a change in the statute, which I support, existing law already bans the importation of firearms unless they are determined to be particularly suitable for or readily adaptable for sporting purposes. I am informed that shortly after enactment of the Gun Control Act of 1968, the Treasury Department adopted a factoring system to determine whether handguns were importable pursuant to this standard. The system entails the examination of the firearm against a set of criteria, with points being awarded for various features. A minimum score is required before importation is approved. The criteria and weighted point system were designed to address the crime gun of the day, the cheap, easily concealable "Saturday Night Special." Under this 25-year old system, small caliber, easily concealable handguns score few points and are banned from importation. However, assault-type pistols -- the new crime gun of the day -- because of their large size, weight, and caliber, easily score the necessary points to qualify for importation even though none of these pistols appears to have any legitimate sporting purpose. Accordingly, it is time to reassess how the present regulatory approach can be made more effective in achieving the legislative directive to preclude importation of firearms that are not particularly suitable for or readily adaptable for sporting purposes.

I hereby direct you to take the necessary steps to reexamine the current importation factoring system to determine whether the system should be modified to ensure that all nonsporting handguns are properly denied importation. You have advised

me that the Bureau of Alcohol, Tobacco and Firearms (ATF) will issue a notice of proposed rule-making in the near future that will propose changes to the factoring system to address the assault pistol problem. You have further advised me that effective immediately action on pending applications to import these weapons will be suspended, and that final action on any application will be delayed until this review process is completed.

Nothing herein shall be construed to require actions contrary to applicable provisions of law. You are hereby authorized and directed to publish this memorandum in the Federal Register.

WILLIAM J. CLINTON

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THE WHITE HOUSE

Office of the Press Secretary

For Immediate Release

August 11, 1993

August 11, 1993

MEMORANDUM FOR THE SECRETARY OF THE TREASURY

SUBJECT: Gun Dealer Licensing

A major problem facing the Nation today is the ease with which criminals, the mentally deranged, and even children can acquire firearms. The gruesome consequences of this ready availability of guns is found in the senseless violence occurring throughout the country with numbing regularity. While there is not one solution to the plague of gun-related violence, there is more than sufficient evidence indicating that a major part of the problem involves the present system of gun dealer licensing, which encourages a flourishing criminal market in guns.

The Gun Control Act of 1968 established a licensing system for persons engaged in businesses of manufacturing, importing, and dealing in firearms. These licensees are allowed to ship firearms in interstate commerce among themselves, and are required to abide by State laws and local ordinances in their sale of firearms to non-licensees. They are also prohibited from selling firearms to felons, certain other classes of persons, and generally to out of state persons. This Act also established a comprehensive record-keeping system and authorized the Secretary to conduct inspections to ensure compliance with the Act. The statutory qualifications for a licensee are that the applicant is at least 21 years of age, is not a felon or other person prohibited from possessing firearms, has not willfully violated the Gun Control Act, and has premises from which he intends to conduct business. The license fee for a basic dealer's license is only \$10 a year.

The minimal qualification standards of the statute, coupled with policies of neglect and opposition to legitimate regulatory efforts by past Administrations, leave us with a situation where in some ways we have made it easier to get a license to sell guns than it is to get and keep a driver's license. Today there are in excess of 287,000 Federal firearms licensees, and a great number of these persons probably should not be licensed. The Bureau of Alcohol, Tobacco and Firearms (ATF) estimates that only about 30 percent of these are bona fide storefront gun dealers. ATF estimates that probably 40 percent of the licensees conduct no business at all, and are simply persons who use the license to obtain the benefits of trading interstate and buying guns at wholesale. The remaining 30 percent of licensees engage in a limited level of business, typically out of private residences. While the Federal statute creates no minimum level of business activity to qualify for a license, many of the

licensees in this category operate in violation of State and local licensing, taxing, and other business-related laws. Since the overall purpose of the Gun Control Act was to assist State and local gun control efforts, at the very least we need to coordinate the Federal licensing process with the appropriate State and local agencies.

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(OVER)

This Administration is committed to doing more to prevent this criminal market in illegal guns from continuing to flourish. Since all new firearms used in crime have at some point passed through the legitimate distribution system, Federal firearms licenses represent the first line of defense in our efforts to keep guns out of the hands of criminals.

Accordingly, you have informed me that you will direct the Department of the Treasury and ATF to take whatever steps are necessary, to the extent permitted by law, to ensure compliance with present licensing requirements, such as:

- (a) improving the thoroughness and effectiveness of background checks in screening dealer license applicants;
- (b) revising the application process to require the applicant to supply all information relevant to establishing qualification for a license, and to require more reliable forms of identification of the applicant, such as fingerprinting, to assist in identifying an applicant's criminal or other disqualifying history;
- (c) making the "premises" requirement of the statute more meaningful by increasing field checks and the use of other procedures to verify compliance;
- (d) increasing the scrutiny of licensees' multiple handgun sales reports and providing automated access to multiple sales report information by serial number for firearms trace purposes;
- (e) requiring dealers to obtain more reliable identification from purchasers;
- (f) reviewing sanctioning policies to determine the feasibility and desirability of adding the option of license suspension for certain violations;
- (g) expanding the use of cooperative agreements with State and local law enforcement agencies to address licensing and trafficking problems;
- (h) expanding ATF's capabilities to utilize effectively the firearms transaction records of out-of-business licensees for tracing purposes through the use of automation and other technology.

Acting pursuant to your statutory authority, you shall make such determinations and issue orders, regulations and rulings, as appropriate, to achieve the objectives stated in this memorandum.

I further direct that you initiate these actions as soon as possible and report your progress implementing these and other measures consistent with the foregoing to me within 90 days and annually thereafter.

All Executive agencies shall, to the extent permitted by law, cooperate with and assist you in carrying out the objectives

of this memorandum. You shall consult with the Attorney General, the Director of National Drug Control Policy, and other Executive agencies as necessary to coordinate and implement the objective of this memorandum. To the maximum extent possible, the Attorney General, through the Office of Justice

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Programs, Bureau of Justice Assistance, will expand support to State and local agencies working with ATF on joint projects relating to licensing and trafficking in firearms. Nothing in this memorandum shall be construed to require actions contrary to applicable provisions of the law. You are hereby authorized and directed to publish this memorandum in the Federal Register.

WILLIAM J. CLINTON

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THE WHITE HOUSE

WASHINGTON

August 11, 1993

MEMORANDUM FOR THE SECRETARY OF THE DEPARTMENT OF THE TREASURY

SUBJECT: GUN DEALER LICENSING

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Acting pursuant to your statutory authority, you shall make such determinations and issue orders, regulations and rulings, as appropriate, to achieve the objectives stated in this memorandum.

I further direct that you initiate these actions as soon as possible and report your progress implementing these and other measures consistent with the foregoing to me within 90 days and annually thereafter.

All Executive agencies shall, to the extent permitted by law, cooperate with and assist you in carrying out the objectives of this memorandum. You shall consult with the Attorney General, the Director of the Office of National Drug Control Policy, and other Executive agencies as necessary to coordinate and implement the objective of this memorandum. To the maximum extent possible, the Attorney General, through the Office of Justice Programs, Bureau of Justice Assistance, will expand support to State and local agencies working with ATF on joint projects relating to licensing and trafficking in firearms. Nothing in this memorandum shall be construed to require actions contrary to applicable provisions of the law. You are hereby authorized and directed to publish this memorandum in the Federal Register.

WILLIAM J. CLINTON

THE WHITE HOUSE

WASHINGTON

August 11, 1993

MEMORANDUM FOR THE SECRETARY OF THE DEPARTMENT OF THE TREASURY

SUBJECT: IMPORTATION OF ASSAULT PISTOLS

A category of pistols commonly referred to as assault pistols has increasingly become the weapon of choice for drug dealers, street gang members, and other violent criminals. These pistols, generally characterized by their bulky military-style appearance and large magazine capacity, include domestically manufactured TEC-9's and MAC-10's as well as imported models like the Uzi pistol and the H&K SP-89. Their popularity appears to stem from their intimidating appearance and their considerable firepower.

These weapons have been used to harm and terrorize many Americans, particularly our children, in recent years. As a result, it is no longer possible to stand by and witness the deadly proliferation of these weapons without acting to protect our communities.

Although addressing the domestic production of these weapons requires a change in the statute, which I support, existing law already bans the importation of firearms unless they are determined to be particularly suitable for or readily adaptable for sporting purposes. I am informed that shortly after enactment of the Gun Control Act of 1968, the Treasury Department adopted a factoring system to determine whether handguns were importable pursuant to this standard. The system entails the examination of the firearm against a set of criteria, with points being awarded for various features. A minimum score is required before importation is approved. The criteria and weighted point system were designed to address the crime gun of the day, the cheap, easily concealable "Saturday Night Special." Under this 25-year old system, small caliber, easily concealable handguns score few points and are banned from importation. However, assault-type pistols -- the new crime gun of the day -- because of their large size, weight and caliber, easily score the necessary points to qualify for importation even though none of these pistols appears to have any legitimate sporting purpose. Accordingly, it is time to reassess how the present regulatory approach can be made more effective in achieving the legislative directive to preclude importation of firearms that are not particularly suitable for or readily adaptable for sporting purposes.

I hereby direct you to take the necessary steps to reexamine the current importation factoring system to determine whether the system should be modified to ensure that all non-sporting handguns are properly denied importation. You have advised me that the Bureau of Alcohol, Tobacco and Firearms (ATF) will issue a notice of proposed rulemaking in the near future that will propose changes to the factoring system to address the assault pistol problem. You have further advised me that effective immediately action on pending applications to import these weapons will be suspended, and that final action on any application will be delayed until this review process is completed.

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WILLIAM J. CLINTON

THE WHITE HOUSE

Office of the Press Secretary

For Immediate Release

August 11, 1993

REMARKS BY THE PRESIDENT
IN ANTI-CRIME INITIATIVE ANNOUNCEMENT

The Rose Garden

9:43 A.M. EDT

THE PRESIDENT: Thank you very much. Mr. Vice President and Attorney General, distinguished members of the Congress and law enforcement community and concerned American citizens. I'm glad to have all of you here in the Rose Garden today for this important announcement. I want to say a special word of appreciation to Senator Biden and to Chairman Brooks who have worked for a long time to try to get a good crime bill through the United States Congress. I hope today is the beginning of that.

I'm proud to be here with representatives of the nation's police and prosecutors and states attorneys general with whom we have worked closely to fashion this bill. And it gives me particular pleasure to be here with some of the brave men and women who risk their lives every day to protect the people of this country and to preserve the law.

The first duty of any government is to try to keep its citizens safe, but clearly too many Americans are not safe today. We no longer have the freedom from fear for all our citizens that is essential to security and to prosperity. The past four years have seen 90,000 murders in this country. Last month in this city, our nation's capital, in one week 24 murders were committed. When our children must pass through metal detectors to go to school, or worry that they'll be the victim of random drive-by shootings when they're playing in the swimming pool in the summertime, when parents are imprisoned in their own apartments behind locked doors, when we can't walk the streets of our cities without fear, we have lost an essential element of our civilization.

Many of you have heard me tell many times over the last year and a half or so of the immigrant worker in the New York hotel who said if I became President he just wanted me to make his son free. And when I asked him what he meant, he meant that his son couldn't walk to school two blocks without his walking with him, he son couldn't play in the park across the street from their apartment house without his father being there. He said his son was not free.

It's time we put aside the divisions of party and philosophy and put our best efforts to work on a crime plan that will help all the American people and go beyond the cynicism of mere speeches to clear action.

Today I'm proud to be here with the chairs of the House and the Senate Judiciary Committees to announce this plan. The plan

is not -- it's tough, it is fair. It will put police on the street and criminals in jail. It expands the federal death penalty to let criminals know that if they are guilty, they will be punished. It lets law abiding citizens know that we are working to give them the safety they deserve. It is the beginning -- just the beginning, but a major beginning of a long-term strategy to make America a more law abiding, peaceful place, and to make Americans more secure, and to give our young people, wherever they live, a better chance to grow up, to learn, to function, to work, and to have a decent life.

This bill first addresses the most pressing need in the fight against crime. There simply are not enough police officers on the beat. The plan is designed to make the major downpayment on the pledge that I made in the campaign to put 100,000 police officers on the street. Thirty years ago there were three police officers for every violent crime. Today the ratio is reversed -- three crimes for every police officer.

Like so many of the best ideas, community policing was spawned in the laboratories of experimentation on the streets of our cities and towns. Then Commissioner Lee Brown of New York, now my drug director, sent some 3,000 additional police officers onto the streets of New York City, launching community policing in every precinct. Then, shortly thereafter for the first time in 36 years, crime rates went down in every major category. It's worked from Boston to St. Louis, to Los Angeles.

The crime bill that will be introduced next month will include \$3.4 billion to fund up to 50,000 new police officers to walk the beat. It will also create a police corps to give young people money for college, train them in community policing, and ask them to return to their communities to serve as police officers in return for their education. This will add to the numerous community policing initiatives we have already undertaken.

For example, earlier this year I signed a jobs bill that will make \$150 million available right away to hire or rehire police officers. And I'm happy to report that the Labor Department will allocate \$10 million to retrain newly discharged troops from the United States Armed Forces to become police officers. After defending our freedom abroad, they'll be given a chance to do so at home.

Second, we must end the insanity of being able to buy or sell a handgun more easily than obtaining a driver's license. The Brady bill, which requires a waiting period before the purchase of a handgun, is simply common sense. I have said so before Congress and before the American people. It is long past time to pass it. If the Congress will pass it, I will sign it. I believe now that Congress will pass it. There is no conceivable excuse to delay this action one more day. (Applause.)

The effort to keep handguns out of the hands of criminals cannot and should not wait for the passage of this legislation. Today I will sign two presidential directives that fight gun violence. I am ordering that the rules governing gun dealers be reviewed to make sure that only legitimate gun dealers are in the business of selling guns. And I am ordering the Treasury Department to take the necessary action to suspend the importation of foreign-made assault pistols, which have become the weapons of choice for many gangs and drug dealers. Too many weapons of war are making their way onto our streets and turning our streets into war zones.

Let me also say that this effort against crime will not be complete if we do not eliminate assault weapons from our street. No other nation would tolerate roving gangs stalking the streets better armed than the police officers of a country. Why do we do it? We shouldn't and we ought to stop it. (Applause.)

Finally, if we are to take back the streets of America from the gangs and the drug dealers, we must do what has not been done before. We must actually enact a crime bill. This legislation will be introduced by Chairman Biden and Brooks, and it will build upon a lot of good ideas from around the country, including one I worked hard on when I was governor, community boot camps for young offenders. Boot camps which give young people the discipline, the training, the treatment they need for a second chance to build a good life.

When it comes to hardened, violent criminals, society has the right to impose the most severe penalties but I believe we should give young people a chance to make it. As I said during the campaign and as I said during my tenure as a governor, I support capital punishment. This legislation will reform procedures by limiting death-row inmates to a single habeas corpus appeal within a six-month time limit but also guaranteeing them a higher standard of legal representation than many have had in the past. Both elements are important if this is to be genuine reform. And it will provide the death penalty for some federal offenses including killing a federal law enforcement officer. (Applause.)

As I said, this is just the beginning of our efforts to restore the rule of law on our streets. To do this we must work with thousands of law enforcement officials around the country who risk their lives every day. We must work with the mayors, with the governors, we must work with the people who deal with children before they become criminals. We must have a broadbased assault on the terrible things that are rending the fabric of life for millions of Americans.

We in Washington must work together, too. For too long crime has been used as a way to divide Americans with rhetoric. It is time, and I thank the Republican members of Congress who are here today, it is time to use crime as a way to unite Americans through action.

I call on the Democrats and the Republicans together to work with us and with the law enforcement community to craft the best possible crime legislation. Last week we began to break the gridlock with a new budget and an economic plan. Now we can do so again in ways that unite us as Americans. And I pledge to you my best and strongest efforts to pass this bill at the earliest possible time. There are good things in it. It will make our people safer. It will shore up our police officers, it will move America in the right direction.

May I now introduce the person who has done a great deal to do all those things just in the last few months, our distinguished Attorney General Janet Reno. (Applause.)

* * * * *

Q -- with the Pope tomorrow, what you anticipate from it?

THE PRESIDENT: -- I'm really very, very excited, I'm looking forward to the visit and I'm honored that he's come to the United States.

Q Mr. President, there are all sorts of attempts to water down the Brady bill. Are you one of those purists that Chairman Brooks talked about or would you consider amendments to water it down?

THE PRESIDENT: That bill shouldn't be amended. It's a modest bill, and I think it ought to be passed like it is. We would like to see the Senate go on and do it.

I feel very strongly about it. I think -- I also associate myself with the other remarks of the Attorney General. I think it's the beginning. It's not the end of the process by any means.

Q What would you like to see on handguns?

THE PRESIDENT: Well, I think extending the ban on imported handguns is important, which I will do today. Then Congress is debating this whole issue of assault weapons generally, broad definition -- and we'll see what we can come out with. But you know there's a bill in the House, there's a bill in the Senate and I'd like the crime bill to pass and then I'd like for that to be debated.

Q Would you do the Brady bill separate?

Q Yes, would you do the Brady bill separately or as part of the crime --

THE PRESIDENT: It's fine with me, whatever -- done. I would prefer to get it as quickly as possible but I think the important thing is that it be passed in a strong and clear and unambiguous form.

END

10:50 A.M. EDT

The White House
Office of the Press Secretary

For Immediate Release

August 11, 1993

**THE CLINTON ADMINISTRATION PLAN
TO EXPAND COMMUNITY POLICING AND REDUCE GUN VIOLENCE**

It is time for America to make a serious commitment to community policing, to having people back on the beat, working the same neighborhoods, making relationships with people in ways that prevent crime . . . How will the federal government provide 100,000 more police officers? First of all, by getting the crime bill passed.

Bill Clinton
Detroit, Michigan
October 17, 1992

The first duty of government is to keep its citizens safe. The Clinton Administration is offering a number of initiatives to prevent crime and reduce gun violence:

- * Expand community policing in cities and towns across America by putting up to 100,000 more officers on the streets.
- * Keep handguns out of the hands of criminals by passing the Brady Bill, which will require a five-day waiting period before purchasing a handgun, and taking other measures on assault weapons that will begin to end the arms race in our streets.
- * Provide community boot camps, which give young people discipline, training, and a better chance to avoid a life of crime, and provide criminal addicts with drug treatment.
- * Pass a crime bill that increases penalties for gun offenses, reforms habeas corpus procedures to raise counsel standards and limit appeals, and imposes federal death penalties for killing a federal law enforcement officer and other heinous crimes.

PUTTING 100,000 MORE OFFICERS ON THE STREET

A first step we can take to reduce crime in America is to put more police on the streets, walking the beat and working with neighbors as partners against crime. The Clinton Administration's anti-crime initiative will expand community policing throughout the nation. This innovative way of thinking about policing has already helped reduce crime in several communities across the country. From New York to St. Louis to Los Angeles, police departments are using this approach to put more police on the streets.

The Clinton Administration has launched a government-wide effort to put 100,000 more officers and public safety personnel on the street:

Supplemental Appropriations: Congress passed and the President signed into law on July 2 an FY93 supplemental appropriations bill that included \$150 million in community policing grants to hire and rehire police officers. This competitive grants program will become available to states and localities in early September, and will put more than 2,100 new police on the streets over the next three years.

Policing and Public Safety: The cornerstone of the President's community policing plan to put police on the street is the Policing and Public Safety program that will be part of this year's crime bill. An expansion of the Cop-on-the-Beat legislation introduced by Rep. Charles Schumer (D-NY), the Justice Department program will challenge communities to implement community policing by providing grants, training, and technical assistance for police officers. The program is authorized at \$3.4 billion over the next five years, which will help communities put up to 50,000 new officers on the street. The Administration will make full funding for this program a priority.

Police Corps: This four-year, \$100 million program will give college scholarships and police training to as many as 4-5,000 students who are willing to make a four-year commitment to serve their communities as police officers. As Governor of Arkansas, President Clinton instituted the nation's first state Police Corps program.

Safe Schools Initiative: Schools should be a safe haven for children, free of weapons, drugs, and crime. Education Secretary Richard Riley has introduced emergency Safe Schools legislation, based on a proposal by Rep. Schumer and others, that will enable local education authorities to hire security personnel and pay for police officers who include schools as part of their community policing "beat". The Administration's budget request includes \$475 million for Safe Schools over the next five years, which would fund up to 4,000 sworn and non-sworn officers.

Community Partnerships Against Crime: Some of the nation's worst pockets of crime are concentrated in neighborhoods with public housing. To help make public housing safer, Housing and Urban Development Secretary Cisneros is transforming his department's Drug Elimination Grant Program into a more effective program called Community

Partnerships Against Crime (COMPAC). The Administration's budget request includes more than \$700 million over the next five years to put as many as 5,000 sworn and non-sworn officers to work in law enforcement, security, and community policing in public housing.

National Service: Up to one-quarter of the slots in the national service plan Congress is expected to put on the President's desk in September will be available for young people who choose to pay their country and their communities back through public safety and law enforcement. The program could put up to 25,000 young people to work as non-sworn personnel for local police departments, crime prevention groups and other public safety efforts. The President hopes to put the first National Service participants to work by the summer of 1994.

Empowerment Zones and Enterprise Communities: The economic plan which the President signed into law August 10 will create jobs in depressed urban and rural areas around the country by targeting growth incentives and investments into nine Empowerment Zones and 100 Enterprise Communities. The Administration's budget request includes up to \$500 million for up to 6-7,000 officers to do community policing in these areas, because businesses can't create jobs where the streets are not safe. While the Empowerment Zone proposal passed as part of budget reconciliation, the Appropriations Committees have not approved the Administration's budget request.

Troops-to-Cops: As we downscale the military in the aftermath of the Cold War, we need to put our best trained, most talented men and women to work keeping America safe here at home. To help police departments tap into the pool of talented military personnel, Secretary of Labor Robert Reich will make as much as \$10 million from the Defense Diversification Program available to retrain up to 1,500 veterans who are leaving the military for jobs with state and local police departments.

Paying for Public Safety: Funding for these policing programs is included in the Administration's budget baseline for FY 1994-98. If additional funds are required for these and other Administration initiatives, the Administration will continue to pursue additional budget cuts, including ones the Administration sought but has not yet achieved in Congress this year. It is expected that Congressional leadership and the National Performance Review will identify additional savings. Community policing programs assume some state/local match.

REDUCING GUN VIOLENCE

The Clinton Administration is committed to passing the Brady Bill, and reducing the wave of gun violence that is plaguing America.

Brady Bill: This legislation -- named for former Reagan press secretary James Brady, and championed by his wife Sarah -- will impose a five-day waiting period for

handgun purchases, and require background checks so that we can help keep handguns out of the hands of criminals. The Brady Bill passed both houses of Congress last session with bipartisan support.

Assault Weapons: Recent attacks on children at a swimming pool in Washington, D.C., and on a law firm in San Francisco have underscored the need for Congress to consider legislation addressing the sale and availability of semiautomatic assault weapons -- the guns of choice for drug- and gang-related crime.

Presidential Action: Today, the President will sign Presidential Memoranda to suspend the importation of assault pistols, which are not covered under the existing assault weapons import ban, and to toughen enforcement of compliance procedures in issuing federal firearms licenses to gun dealers.

COMMUNITY BOOT CAMPS FOR YOUNG OFFENDERS AND DRUG TREATMENT FOR CRIMINAL ADDICTS

In Arkansas, Governor Clinton pioneered the use of community boot camps, which provide young people the discipline, education, and training they need for a better chance to avoid a life of crime. The Administration will work with Congress to convert closed military bases and other appropriate facilities into a system of boot camps. Director of the Office of National Drug Control Policy Lee Brown and Attorney General Janet Reno will work to ensure that we use the criminal justice system to provide criminal addicts with drug treatment.

FEDERAL DEATH PENALTY

The Administration will ask Congress to pass crime legislation that provides the death penalty for nearly 50 offenses -- including killing a federal law enforcement officer and killing state officers in the course of cooperative investigations with federal agencies.

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The White House
Office of the Press Secretary

For Immediate Release

August 11, 1993

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TO EXPAND COMMUNITY POLICING AND REDUCE GUN VIOLENCE**

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Bill Clinton
Detroit, Michigan
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**QUESTIONS AND ANSWERS ON CLINTON INITIATIVES
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Q. Why has it taken so long to announce a crime bill?

A. The Administration and the Congress have been focussing like a laser beam on the economy, and on passage of the President's economic plan last week. In the coming months, the President will continue to press for deficit reduction, but also for essential investments he promised the American people in his campaign last year. Today's event underscores his commitment to putting 100,000 officers on the street and fighting crime.

The centerpiece of this effort will be a community policing title in the House-Senate crime bill, which the House and Senate Judiciary Committees are preparing for introduction in September. The crime bill will be a modified version of last year's conference report, which died last fall under threat of Presidential veto.

Q. Will the House and Senate introduce the same bill?

A. We intend to work with the House and Senate through the month of August to resolve as many issues as possible and introduce largely similar bills by early September. Last week, Senator Biden introduced landmark habeas corpus reform legislation -- with strong support from district attorneys, state attorneys general, and the Administration -- that will, for the first time, limit inmates to filing a single, federal habeas corpus appeal within a six-month time limit, and assure that all indigent capital defendants will be represented by counsel who meet specific, rigorous experience and qualification standards. By reaching agreement on this issue, Senator Biden has removed one of the major stumbling blocks from last year's bill.

Q. Why hasn't the Administration introduced its own bill?

A. The President was supportive of last year's crime bill and wants to build on that proposal. Members of the House and Senate have worked hard during the past two congress to pass this sweeping crime legislation, and there's no reason not to pick-up where they left off. With a President who will fight to pass a crime bill, there's no reason not to break the gridlock that has surrounded the crime issue.

Q: What modifications to last year's bill is the Administration seeking?

A: First, the Administration wants to incorporate its program to increase police presence and expand community policing into the crime bill. We believe this must be a central element of any crime bill, and that's why we've expanded Rep. Schumer's Cop-on-the-Beat program to include the hiring and rehiring of law enforcement officers.

Second, the President has supported modifying last year's habeas provisions, and Senator Biden's recently introduced legislation represents an important step forward on habeas reform that should be included in the crime bill. Last year's habeas provisions were adamantly opposed by most district attorneys and state attorneys general; Senator Biden's revisions have their strong support as well as other improvements.

The Administration may also suggest other revisions. For instance, has expressed concern about the inclusion of new mandatory minimums into the crime bill. We will work with Chairmen Biden, Brooks and other Members of Congress to revisit this issues and others during the August recess.

Q. Will the Brady Bill be included in the crime bill?

A. Legislative strategy for this legislation will be set by the congressional sponsors and congressional leadership. The President strongly supports the Brady Bill, and is committed to passing it, either as part of the crime bill or on its own if necessary.

Q. Will a ban on assault weapons be included in the crime bills to be introduced this fall? And which assault weapon ban does the Administration support?

The President and Attorney General remain committed to passing the toughest assault weapons ban which Congress will give them. To this end, we support the efforts of all those in Congress -- particularly Senators Biden, Metzenbaum, Feinstein, and Rep. Schumer -- to pass a ban on assault weapons and look forward to working with them.

Q: How does the upcoming Biden-Brooks bill differ from last year's conference report? Aren't they essentially the same?

A: While many non-controversial provisions in last year's crime bill are likely to remain the same, there will be two important points of departure: (1) the inclusion of a bold, new community policing initiative to put up to 50,000 more police on the streets; and (2) Senator Biden's breakthrough habeas compromise.

Equally important, however, are the change in circumstances under which a crime bill is being considered. For the past two Congresses, the House and Senate have pursued different crime bills -- both of which were opposed by the President. Today, we are sending a very clear signal that Chairmen Biden and Brooks will introduce similar crime bills from the outset -- with the strong support of the President and Attorney General.

Q: How does your approach/plan differ from the Republicans' recently introduced crime bill?

A: There will be differences -- as well as similarities -- between our bill and that of the Republicans. But, as Senator Biden has stated, we want to try and work with our Republican colleagues, and it is our hope that they want to do the same. As a result of partisanship and politicking, important crime bills have failed repeatedly during the past few years. We can't afford for that to be the case anymore, and we hope that Republicans will work with us in passing a crime bill as soon as possible so that our effort to put more police on the streets will not be delayed.

Q: There have been press reports that the White House and the Attorney General have had disagreements on putting 100,000 cops on the street and on passing last year's crime bill. Is this true?

A: No. The White House and Justice Department have worked closely for several months now -- as well as with Chairmen Biden and Brooks -- to develop this crime initiative. Today's event shows that we all stand firmly behind this effort.

Q: Where are the early intervention programs to which Attorney General Reno often refers? They weren't in last year's crime bill -- will they be in the new version of last year's bill?

A: While the crime bill includes a series of important intervention strategies -- such as a major anti-gang initiative and a program to promote Certainty of Punishment when young offenders first encounter the criminal justice system -- the bill does not, by itself, address every facet of the crime problem. We make crime prevention a key component of most everything we do.

That's why the President has proposed initiatives such as Safe Schools, COMPAC and Empowerment Zones and Enterprise Communities, and called upon much of his cabinet to support anti-crime efforts. That's also why the President has proposed full funding for Head Start, reforming welfare and other important social investments that will increase opportunity for all Americans and help to reduce crime.

Q: What exactly do the gun-related Presidential directives do?

A: The Presidential directives signed by the President today guarantee that the Administration is doing all it can under the letter of law to stop the flow of assault weapons and prevent the arbitrary awarding of federal firearms licenses. We would like to do more in both of these areas, but we will need Congress' support to do that.

First, the Presidential directive regarding assault pistols closes the loophole in the current ban on the importation of assault weapons. Under the current ban, the "sporting purposes" test is used to ban cheap "Saturday Night Specials" and so-called assault rifles. Defined as pistols -- not rifles -- Assault pistols are required to meet the "sporting purposes" test designed to keep out cheap handguns, not assault weapons. Thus, despite their similarity to assault weapons, they are able to be imported.

By signing this directive, the President will be able to keep imported assault weapons off the street, but Congress must pass a ban on the domestic manufacture of assault weapons to truly reduce the availability of these weapons.

The second directive simply ensures that we are doing all we can under current law to make sure that federal firearms licenses (FFL) -- which waive certain provisions of law regarding the sale of firearms -- are being issued to legitimate gun dealers. Quite frankly, under previous administrations, FFL compliance was not a priority for the Treasury Department, and we want to reverse that policy. This administration wants to do all that it can to guarantee that federal firearms licenses are awarded to qualified applicants, and that licensees are complying with all the necessary requirements.

While this directive reverses the policies of previous administrations, it also does not fully reform federal firearms licensing procedures, and the Administration will be asking Congress to consider legislation to do more in this area.

Q. How are you going to pay for these initiatives?

- A. Funding for these policing programs (see handout) is included in the President's budget baseline for FY94-98. If additional funds are necessary for these and other Administration initiatives, the Administration will continue to pursue additional budget cuts this fall, including those the Administration sought but has not yet achieved in Congress this year.

These include, for example, administration proposals not yet approved by Congress to cross-check veteran health claims against private health insurance policies (\$300 million savings over 5 years); impose general aviation fees, which passed the House but was dropped in the reconciliation conference (\$213 million savings over 5 years); and assess fees on state banks for inspections by the Federal Reserve (\$339 million savings over 5 years).

It is expected that additional savings will come through the National Performance Review.

THE WHITE HOUSE

WASHINGTON

August 10, 1993

PRESENTATION OF CRIME PLAN

DATE: August 11, 1993

LOCATION: Rose Garden

TIME: 9:30-10:15 AM

FROM: Michael Waldman
Special Assistant to the President
for Policy Coordination

Bruce Reed
Deputy Assistant to the President
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To publicly unveil the administration's crime plan, which is endorsed by Chairmen Biden and Brooks and by key law enforcement groups.

II. BACKGROUND

Last year, a crime bill stalled when it was opposed by President Bush, and when law enforcement groups opposed key elements. This year, the administration and House and Senate Committees have negotiated a common approach to crime that is supported by the key law enforcement groups. NOTE: This is not a finalized piece of legislation. The Clinton Administration Crime Plan is attached.

III. PARTICIPANTS

President
Vice President
The Attorney General
Senator Joseph Biden
Rep. Jack Brooks
Hon. Mike Moore, Attorney General, State of Mississippi
and President of National Association of Attorneys General
Hon. William O'Malley, District Attorney, Plymouth County, MA
and President of National Association of District Attorneys
William Bratton, Police Commissioner, City of Boston

Standing with the participants will be officers from police forces in the Washington, D.C. and Maryland areas.

IV. PRESS PLAN

Open press. No questions.

V. SEQUENCE OF EVENTS

- Vice-President introduces President
- President's remarks
- Attorney General speaks, and then introduces the remaining speakers
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REDUCING GUN VIOLENCE

The Clinton Administration is committed to passing the Brady Bill, and reducing the wave of gun violence that is plaguing America.

Brady Bill: This legislation -- named for former Reagan press secretary James Brady, and championed by his wife Sarah -- will impose a five-day waiting period for handgun purchases, and require background checks so that we can help keep guns out of the hands of criminals. The Brady Bill passed both houses of Congress last session with bipartisan support.

Assault Weapons: Recent attacks on children at a swimming pool in Washington, D.C., and a law firm in San Francisco have underscored the need for Congress to consider legislation addressing the sale and availability of semiautomatic assault weapons -- the guns of choice for drug- and gang-related crime.

Presidential Action: Today, the President will sign Presidential Memoranda to suspend the importation of assault pistols, which are not covered under the existing assault weapons import ban, and to toughen enforcement of compliance procedures in issuing federal firearms licenses to gun dealers.

COMMUNITY BOOT CAMPS FOR YOUNG OFFENDERS AND DRUG TREATMENT FOR CRIMINAL ADDICTS

In Arkansas, Governor Clinton pioneered the use of community boot camps, which provide young people the discipline, education, and training they need for a better chance to avoid a life of crime. The Administration will work with Congress to convert closed military bases and other appropriate facilities into a system of boot camps. Director of the Office of National Drug Control Policy Lee Brown and Attorney General Janet Reno will work to ensure that we use the criminal justice system to provide criminal addicts with drug treatment.

FEDERAL DEATH PENALTY

The Administration will ask Congress to pass crime legislation that provides the death penalty for nearly 50 offenses -- including killing a federal law enforcement officer and killing state officers in the course of cooperative investigations with federal agencies.

HABEAS CORPUS REFORM

Senator Biden has introduced breakthrough habeas reform legislation, with strong support from district attorneys, state attorneys general, and the Administration. The legislation will, for the first time, limit inmates to filing a single, federal habeas corpus appeal within a six-month time limit. At the same time, the legislation will also assure that all indigent capital defendants will be represented by counsel who meet specific, rigorous experience and qualification standards.