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Crime Bill Conf. [Conference] - Summary Materials [4]

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August 2, 1994

US DEPARTMENT OF LABOR

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From Isaac Shapiro

Total Pages 7

NOTE:

7/28/94 :1 a. .

HOUSE COUNTER OFFER**Allocation of Violent Crime Reduction Trust Fund
(All amounts in millions of dollars)****LAW ENFORCEMENT****STATE AND LOCAL**

Community Policing	\$8,845
Police Corps/Scholarships	*
Law Enforcement Family Support	25
Criminal Records	150 ¹
Rural Drug Grants	240
Rural Drug Training	5
Community-Based Prosecutors/Other Prosecutorial Functions	150
State Courts	50
Police Recruitment	24
DNA	40
Technical Assistance	130
Byrne	1,000
Criminal Justice/Substance Abuse Training	1

SUBTOTAL FOR STATE/LOCAL LAW ENFORCEMENT \$10,660

FEDERAL

DoJ/Crime Bill Implementation	\$300 ²	
Treasury	578	
FBI	250 ³	
DEA	150	
AUSA	50	
SCAMS	20	
Border Control	1,000 ⁴	(+ \$191 in non-Trust Fund authorizations)
DNA	25	
Federal Courts (including pre-trial and probation services)	200	

SUBTOTAL FOR FEDERAL LAW ENFORCEMENT \$2,573

LAW ENFORCEMENT TOTAL \$13,233

PRISONS

GRANT PROGRAM	\$6,500 ⁵
CRIMINAL ILLEGAL ALIEN INCARCERATION	1,800

PRISONS TOTAL \$8,300

DRUG COURTS

DRUG COURTS TOTAL \$1,300

* This progr will be thorig to receive fr non-Trust Fund appropriations a total of \$400 million plus "such s as y be necessary."

PREVENTION

Local Partnership Act	\$1,800	
Nat'l Community Economic Partnership	300	
Model Intensive Grants	895	
Ounce of Prevention	100	
Child-Centered Activities	630	
FACES (Family & Community Endeavor Schools)	270	
Violence Against Women	1,800	
YES Grants	650	(+ \$250 in non-Trust Fund authorizations)
Prison Drug Treatment (State)	300	
Prison Drug Treatment (Federal)	125	
Juvenile Drug Trafficking		
Gang Prevention	125	
Midnight Sports	40	
Community Youth Academies	40	
Hope In Youth	20	
Gang Prevention Services	20	
Anticrime Youth Councils	5	
Boys and Girls Clubs	30	
Police Partnerships for Children	20	
Safe Low-Income Housing	10	
Triads	6	
Olympic Youth Development	50	
Youth Violence Prevention	50	
Child Visitation	30	
GREAT (Gang Resistance Education & Training)	22	
Missing Alzheimer's Patients	3	
Family Unity	22	
Urban Parks and Recreation	5	
Safe Seniors Corridors	2	

PREVENTION TOTAL \$7,370

GRAND TOTAL - TRUST FUND SPENDING \$30,203

1. Includes funding for implementation of the Brady Bill and for grants to States under the National Child Protection Act of 1993.
2. Includes \$1 million for Gang Investigation Coordination and Information Collection; and \$10 million for National Center for Criminal Justice Research and Education.
3. Includes \$5 million for Motor Vehicle Theft Prevention.
4. Includes \$484 million for additional agents/improved controls; \$160 million for removal of criminal aliens; \$338 million for asylum reform; and \$18 million for the criminal alien tracking center.
5. An additional \$2.2 billion is authorized for this grant program for appropriation from non-trust fund sources, bringing the total authorization for the "Prisons" category to \$10.5 billion. Included within the \$6.5 billion in trust fund money for the prison grant program is \$5 million for TB treatment in prisons.

**General Principles to be Followed in
Allocating the \$30.2 Billion in Trust Fund Monies
on a Year-by-Year Basis**

1. For Fiscal Year 1995, the Conference Report will authorize the programs and amounts proposed to be funded from the Trust Fund by the House-passed and Senate-passed Commerce, State, Justice appropriations bills. In cases where the House and Senate have appropriations bills that have appropriated differing amounts for the same program, the higher figure will be included in the Crime Bill Conference Report.
2. Programs included in either the House- or Senate-passed appropriations bills for FY '95 will generally be authorized over a six-year period -- FY '95-2000. Those not included in the FY '95 appropriations bills will generally be authorized over a five-year period -- FY '96-2000.
3. For each of Fiscal Years '96, '97 and '98, the total amount authorized in the Conference Report will exceed the amount expected to be in the Trust Fund for that Fiscal Year by approximately \$250 million. Under the "authorizations extender" provisions, if appropriations for a particular program in a given year are less than authorized for that year, the unused authorization amount remains available for appropriation in later years.
4. Under the transfer authority provisions, in each year up to 10 percent of the authorization for a given program in any of the three broad categories -- Federal law enforcement, State and local law enforcement, and prevention -- may be transferred to any other program within that same category. The aggregate reduction for any program may not exceed 10 percent of the total amount authorized to be appropriated over the life of the Trust Fund for that program in the Conference Report.
5. Within the parameters set by principles 1 through 4, the Conference Report will seek to achieve an equitable allocation of authorizations among the broad functional categories contained in the bill.

**HOUSE COUNTER OFFER
ADDITIONAL EXPLANATION**

1. THE HOUSE WILL ACCEPT THE SENATE'S TRANSFER AUTHORITY PROVISION, WITH A MODIFICATION SO THAT NO MORE THAN 10 PER CENT CAN BE TRANSFERRED FROM ANY ONE ITEM OVER THE LIFE OF THE CRIME TRUST FUND.
2. THE HOUSE WILL DELETE ITS AGE DISCRIMINATION PROVISION.
3. THE HOUSE WILL ADD \$100 MILLION TO THE FEDERAL COURTS FROM THE POLICE CORPS, WITH THE POLICE CORPS GIVEN A 6 YEAR \$400 MILLION AUTHORIZATION OUTSIDE THE TRUST FUND, PLUS SUCH SUMS AS ARE NECESSARY.
4. THE HOUSE WILL ACCEPT THE FOLLOWING CHANGES TO ITS PRISON PROPOSAL:
 - A. THE MCCOLLUM AMENDMENT WILL BE ADDED TO THE CHAPMAN INCENTIVE PROVISION.
 - B. 60 PERCENT OF THE FUNDS WILL GO TO HUGHES.
40 PERCENT OF THE FUNDS WILL GO TO CHAPMAN.
 - C. REVERTER GOES TO HUGHES PORTION AND REVERTS AFTER THE 2ND, 4TH, 5TH AND 6TH YEAR.
 - D. HUGHES PRISON FORMULA IS CHANGED TO 85%-15%
5. REINSTATE ORIGINAL HOUSE PROPOSAL ON MADE IN AMERICA

8:00AM
July 28, 1994

EMBARGOED UNTIL PASSAGE OF BILL

Initial Funding \$2,500,000,000

Remainder. \$625,000,000

Rank	Prev. Rank		POP 000's	Violent Crimes	Index	
1	3	California	30,867	336,450	0.17536723766699	\$328,813,571
2	2	New York	18,119	210,905	0.10992962502609	\$206,118,047
3	1	Florida	13,488	159,698	0.083238989804926	\$156,073,106
4	9	Texas	17,856	148,310	0.077303498214407	\$144,944,059
5	4	Illinois	11,631	120,846	0.06298833731507	\$118,103,132
6	11	Michigan	9,437	75,779	0.039498176085927	\$74,059,080
7	24	Ohio	11,016	61,910	0.032269169189578	\$60,504,692
8	32	Penns.	12,009	54,041	0.028167408996642	\$52,813,892
9	13	Georgia	6,751	49,822	0.025968807739494	\$48,691,515
10	20	New Jersey	7,789	49,460	0.025780003406432	\$48,337,506
11	6	Maryland	4,908	46,920	0.024456256890273	\$45,855,482
12	19	North Car.	6,843	45,027	0.02346929126946	\$44,004,921
13	14	Mass.	5,998	44,145	0.023009745598788	\$43,143,273
14	7	Louisiana	4,287	40,769	0.021250127577011	\$39,843,989
15	12	Missouri	5,193	39,623	0.020652394001467	\$38,723,239
16	15	Tennessee	5,024	36,474	0.019011386569734	\$35,646,350
17	5	South Car.	3,603	35,057	0.018272780766333	\$34,261,464
18	8	Alabama	4,136	34,908	0.018194935399735	\$34,115,504
19	29	Indiana	5,662	28,593	0.0149035175874	\$27,944,095
20	27	Washington	5,136	26,861	0.01400084492063	\$26,251,584
21	18	Arizona	3,832	25,713	0.013402183559666	\$25,129,094
22	35	Virginia	6,377	23,786	0.012398033059465	\$23,246,312
23	25	Colorado	3,470	19,397	0.010110411312452	\$18,957,021
24	23	Oklahoma	3,212	18,758	0.0097772321009585	\$18,332,310
25	26	Connecticut	3,281	17,717	0.009234800791205	\$17,315,251
26	33	Kentucky	3,755	16,447	0.0085725809166621	\$16,073,589
27	28	Oregon	2,977	15,064	0.0078515769748615	\$14,721,707
28	22	Arkansas	2,399	14,226	0.0074150226608722	\$13,903,167
29	37	Minnesota	4,480	14,157	0.0073789172136392	\$13,835,470
30	42	Wisconsin	5,007	13,869	0.0072291111419018	\$13,554,583
31	10	New Mexico	1,581	13,201	0.0068809101462389	\$12,901,707
32	30	Kansas	2,523	12,815	0.0065752882466418	\$12,328,665
33	34	Mississippi	2,614	10,168	0.0053000838721718	\$9,937,657
34	17	Nevada	1,327	8,984	0.0046826007766388	\$8,779,876
35	39	Iowa	2,812	8,520	0.0044410481938293	\$8,326,965
36	36	Nebraska	1,606	5,380	0.0028042574947093	\$5,257,983
37	41	Utah	1,813	5,203	0.0027121096382587	\$5,085,208
38	31	Rhode Island	1,005	4,643	0.0024201126324203	\$4,537,711
39	16	Delaware	589	4,205	0.0021820025136522	\$4,110,005
40	21	Alaska	587	3,604	0.001878588683534	\$3,522,373
41	44	West VA	1,812	3,461	0.0018039275940204	\$3,382,364
42	40	Idaho	1,067	3,094	0.0016128350710728	\$3,024,066
43	43	Hawaii	1,160	2,807	0.0014631905798424	\$2,743,482
44	47	Maine	1,235	1,630	0.0008497055013615	\$1,593,198
45	38	Wyoming	466	1,445	0.0007529656283075	\$1,411,811
46	48	New Hamp.	1,111	1,322	0.0006891100149031	\$1,282,081
47	45	South Dak.	711	1,294	0.0006744791515592	\$1,264,648
48	46	Montana	824	1,154	0.0006012883488962	\$1,127,416
49	49	Vermont	570	667	0.0003476067960115	\$651,763
50	50	North Dak.	636	413	0.0002154755577615	\$404,017

1.000000000000 \$1,875,000,000

JUL 15 '94 10:45AM NAT'L GOVERNORS' ASSOCIATION

P.2/2

**Distribution of \$1.875 billion in State Prison Grants
based on State Population**

	Population in 000's July 1993	Distribution	Percent of Total
Alabama	4,187	\$30,440,106	1.63%
Alaska	599	4,354,818	0.23%
Arizona	3,936	28,615,299	1.53%
Arkansas	2,424	17,622,836	0.94%
California	31,211	226,908,559	12.10%
Colorado	3,566	25,925,344	1.38%
Connecticut	3,277	23,824,272	1.27%
Delaware	700	5,089,103	0.27%
Dist. of Col.	578	4,202,145	0.22%
Florida	13,679	99,448,341	5.30%
Georgia	6,917	50,287,607	2.68%
Hawaii	1,172	8,520,612	0.45%
Idaho	1,099	7,989,892	0.43%
Illinois	11,697	85,038,910	4.54%
Indiana	5,713	41,534,350	2.22%
Iowa	2,814	20,438,194	1.09%
Kansas	2,531	18,400,742	0.98%
Kentucky	3,789	27,546,587	1.47%
Louisiana	4,295	31,225,282	1.67%
Maine	1,239	9,007,712	0.48%
Maryland	4,965	36,096,210	1.93%
Massachusetts	6,012	43,708,124	2.33%
Michigan	9,478	68,906,454	3.68%
Minnesota	4,517	32,839,254	1.75%
Mississippi	2,643	19,214,999	1.02%
Missouri	5,234	38,051,950	2.03%
Montana	839	6,099,653	0.33%
Nebraska	1,607	11,683,126	0.62%
Nevada	1,389	10,098,234	0.54%
New Hampshire	1,125	8,178,915	0.44%
New Jersey	7,879	57,281,488	3.06%
New Mexico	1,616	11,748,558	0.63%
New York	18,197	132,294,866	7.06%
North Carolina	6,945	50,491,171	2.69%
North Dakota	635	4,616,543	0.25%
Ohio	11,091	80,633,201	4.30%
Oklahoma	3,231	23,489,845	1.25%
Oregon	3,032	22,043,086	1.18%
Pennsylvania	12,048	87,590,731	4.67%
Rhode Island	1,000	7,270,147	0.39%
South Carolina	3,643	26,485,146	1.41%
South Dakota	715	5,198,155	0.28%
Tennessee	5,099	37,070,480	1.98%
Texas	18,031	131,088,021	6.99%
Utah	1,860	13,522,473	0.72%
Vermont	576	4,187,605	0.22%
Virginia	6,491	47,190,524	2.52%
Washington	5,255	38,204,623	2.04%
West Virginia	1,820	13,231,668	0.71%
Wisconsin	5,038	36,627,001	1.95%
Wyoming	470	3,416,969	0.18%
TOTAL	257,904	\$1,875,000,000	

CRIME CONFERENCE REPORT -- YEAR-BY-YEAR FUNDING SUMMARY -- TRUST FUND DOLLARS ONLY

	(Dollars in Millions)						
	1995	1996	1997	1998	1999	2000	TOTAL

LAW ENFORCEMENT PROGRAMS							

STATE & LOCAL LAW ENFORCEMENT							
Community Policing	\$1,332.0	\$1,850.0	\$1,950.0	\$1,700.0	\$1,700.0	\$268.0	\$8,800.0
Law Enforcement Family Support		\$2.5	\$4.0	\$5.0	\$6.0	\$7.5	\$25.0
Criminal Records	\$100.0	\$25.0	\$25.0				\$150.0
Rural Drug Enforcement		\$24.0	\$40.0	\$50.0	\$60.0	\$66.0	\$240.0
Rural Drug Training		\$1.0	\$1.0	\$1.0	\$1.0	\$1.0	\$5.0
Local Prosecutors							
Community-Based		\$7.0	\$10.0	\$10.0	\$11.0	\$12.0	\$50.0
State Courts/Prosecutors		\$23.0	\$30.0	\$30.0	\$32.0	\$35.0	\$150.0
Police Recruitment		\$2.0	\$4.0	\$5.0	\$6.0	\$7.0	\$24.0
DNA		\$1.0	\$3.0	\$5.0	\$13.5	\$17.5	\$40.0
Tech. Assistance							
Local Grants		\$10.0	\$20.0	\$23.0	\$23.0	\$24.0	\$100.0
Training		\$4.0	\$2.0	\$3.0	\$5.0	\$6.0	\$20.0
Quantico		\$10.0					\$10.0
Byrne Grants	\$580.0	\$130.0	\$100.0	\$75.0	\$70.0	\$45.0	\$1,000.0
Criminal Justice Training	\$1.0						\$1.0
SUBTOTAL	\$2,013.0	\$2,089.5	\$2,189.0	\$1,907.0	\$1,927.5	\$489.0	\$10,615.0
FEDERAL LAW ENFORCEMENT							
Justice Department		\$45.0	\$55.0	\$60.0	\$60.0	\$69.0	\$289.0
Gang Investigation Coordination		\$1.0					\$1.0
National Center Justice Education	\$10.0						\$10.0
FBI		\$35.0	\$40.0	\$50.0	\$60.0	\$60.0	\$245.0
Motor Vehicle Theft		\$1.5	\$1.7	\$1.8			\$5.0
DEA		\$12.0	\$20.0	\$30.0	\$40.0	\$48.0	\$150.0
U.S. Attorneys		\$5.0	\$8.0	\$10.0	\$12.0	\$15.0	\$50.0
SCAMS							
FBI		\$0.75	\$1.50	\$1.50	\$1.80	\$1.95	\$7.5
U.S. Attorneys		\$0.25	\$0.50	\$0.50	\$0.60	\$0.65	\$2.5
Fraud Awareness		\$1.0	\$2.0	\$2.0	\$2.5	\$2.5	\$10.0
Border Control							
Asylum Claims	\$64.0	\$90.0	\$93.0	\$91.0			\$338.0
INS Agents	\$181.0	\$137.0	\$156.0	\$10.0			\$484.0
Deportation	\$55.0	\$54.0	\$49.0	\$2.0			\$160.0
Alien Tracking Center		\$3.4	\$3.6	\$3.7	\$3.8	\$3.9	\$18.4
DNA - FBI		\$5.5	\$8.0	\$8.0	\$2.5	\$1.0	\$25.0
Treasury Department	\$30.0	\$70.0	\$90.0	\$110.0	\$125.0	\$125.0	\$550.0
Federal Courts		\$30.0	\$35.0	\$40.0	\$40.0	\$55.0	\$200.0
SUBTOTAL	\$340.0	\$491.4	\$563.3	\$420.4	\$348.2	\$302.0	\$2,545.4

FEDERAL, STATE & LOCAL
LAW ENFORCEMENT TOTAL

\$2,353.0 \$2,580.9 \$2,752.3 \$2,927.5 \$2,275.7 \$871.0 \$13,160.4

PRISONS

Prison Grants

\$175.0 \$500.0 \$800.0 \$1,300.0 \$1,850.0 \$1,870.0 \$6,495.0

TB Treatment in Prison

\$0.7 \$1.0 \$1.0 \$1.1 \$1.2 \$5.0

Alien Incarceration

\$130.0 \$300.0 \$330.0 \$350.0 \$350.0 \$340.0 \$1,800.0

SUBTOTAL

\$305.0 \$800.7 \$1,131.0 \$1,651.0 \$2,201.1 \$2,211.2 \$8,300.0

DRUG COURT PROGRAMS

\$100 \$150.0 \$200.0 \$250.0 \$300.0 \$300.0 \$1,300.0

	1995	1996	1997	1998	1999	2000	TOTAL
PREVENTION PROGRAMS							
Ounce of Prevention	\$3.0	\$15.0	\$20.0	\$20.0	\$21.0	\$21.0	\$100.0
FACES/Community School	\$37.0	\$115.0	\$135.0	\$170.0	\$215.0	\$228.0	\$900.0
YES Grants		\$55.0	\$65.0	\$100.0	\$145.0	\$185.0	\$550.0
Model Intensive Grants		\$115.0	\$150.0	\$175.0	\$200.0	\$255.0	\$895.0
Police Part'ships + Safe Low-Income		\$4.0	\$5.0	\$6.0	\$7.0	\$8.0	\$30.0
Midnight Sports		\$5.0	\$8.0	\$8.0	\$9.0	\$10.0	\$40.0
Community Youth Academies		\$6.0	\$7.0	\$8.0	\$9.0	\$10.0	\$40.0
TRIADS		\$2.0	\$2.0	\$2.0			\$6.0
Local Partnership Act		\$300.0	\$315.0	\$395.0	\$395.0	\$395.0	\$1,800.0
Nat. Comm. Economic Partnership		\$50.0	\$80.0	\$85.0	\$85.0		\$300.0
Gang Prevention Grants		\$3.0	\$3.0	\$4.0	\$5.0	\$5.0	\$20.0
Olympic Youth Development		\$7.0	\$8.0	\$10.0	\$12.0	\$13.0	\$50.0
Anticrime Youth Councils		\$0.5	\$0.8	\$1.0	\$1.3	\$1.4	\$5.0
UPARR		\$3.0	\$0.5	\$0.5	\$0.5	\$0.5	\$5.0
Boys & Girls Clubs		\$4.0	\$5.0	\$6.0	\$7.0	\$8.0	\$30.0
Child Visitation Centers		\$4.0	\$5.0	\$6.0	\$7.0	\$8.0	\$30.0
GREAT	\$10.0	\$8.0	\$8.0	\$8.0	\$8.0	\$8.0	\$50.0
Prison Treatment (Federal)		\$15.0	\$21.0	\$28.0	\$30.0	\$31.0	\$125.0
Prison Treatment (State)		\$30.0	\$40.0	\$70.0	\$80.0	\$80.0	\$300.0
Hope in Youth		\$3.0	\$3.5	\$4.0	\$4.5	\$5.0	\$20.0
Juvenile Drug Trafficking		\$15.0	\$21.0	\$25.0	\$30.0	\$34.0	\$125.0
Youth Development Centers		\$5.0	\$8.0	\$10.0	\$12.0	\$15.0	\$50.0
Missing Alzheimers		\$1.0	\$1.0	\$1.0			\$3.0
Family Unity Demonstration		\$4.0	\$4.0	\$4.0	\$4.0	\$6.0	\$22.0
Safe Senior Corridors		\$1.0	\$1.0				\$2.0
MegaCommission		\$1.0					\$1.0
Certainty of Punishment		\$20.0	\$25.0	\$30.0	\$35.0	\$40.0	\$150.0
SUBTOTAL	\$50	\$792	\$942	\$1,177	\$1,322	\$1,367	\$5,648
							1.3
							6.9
VIOLENCE AGAINST WOMEN							
AUSA Victim Counselors		\$0.5	\$0.5	\$0.5			\$1.5
Law Enforcement & Pros. Grants	\$85.0	\$150.0	\$175.0	\$190.0	\$195.0	\$205.0	\$1,000.0
Rape Prevention Education		\$35.0	\$40.0	\$45.0	\$50.0	\$50.0	\$220.0
Training for Probation & Parole		\$1.0	\$1.0				\$2.0
Sexual Abuse of Runaway Youth		\$7.0	\$8.0	\$15.0			\$30.0
Hotline	\$1.0	\$0.4	\$0.4	\$0.4	\$0.4	\$0.4	\$3.0
Encourage Arrest Policies		\$28.0	\$33.0	\$59.0			\$120.0
Battered Womens Shelters		\$50.0	\$60.0	\$70.0	\$72.5	\$72.5	\$325.0
Models for Youth Education		\$0.4					\$0.4
Community Programs on Dom. Violence		\$4.0	\$6.0				\$10.0
DOJ study		\$0.2					\$0.2
HHS study		\$0.1					\$0.1
Rural Domestic Violence		\$7.0	\$8.0	\$15.0			\$30.0
Training for State Courts		\$0.6					\$0.6
Training for Federal Courts		\$0.7					\$0.7

Baseline Study on Campus Assault	\$0.2						\$0.2
Stalking	\$1.5	\$1.75	\$2.75				\$6.0
Victims of Child Abuse							
CASA	\$6.0	\$6.0	\$7.0	\$9.0	\$10.0		\$38.0
Judges	\$0.75	\$1.0	\$2.0	\$2.0	\$2.3		\$8.1
TV Testimony	\$0.3	\$1.0	\$1.0	\$1.0	\$1.0		\$4.3
SUBTOTAL	\$86	\$294	\$342	\$408	\$330	\$341	\$1,800
TOTAL AUTHORIZED	\$2,894.0	\$4,616.7	\$5,366.8	\$5,012.7	\$6,429.0	\$5,090.3	\$30,209.4
VIOLENT CRIME TRUST FUND	\$2,423.0	\$4,287.0	\$5,000.0	\$5,500.0	\$6,500.0	\$6,500.0	\$30,210.0

**Violent Crime Control and Law Enforcement Act
Prevention Programs
(Dollars in thousands)**

08/12/94
03:50 PM

PREVENTION	House Bill		Conference Report		Difference	
	Per Year ¹	Total	Per Year ²	Total	Per Year	Total
Ounce of Prevention Fund.....	25,000	125,000	16,667	100,000	(8,333)	(25,000)
Family & Community Endeavor School Grants.....	230,000	1,150,000	150,000	900,000	(80,000)	(250,000)
Youth Employment Skills Grants.....	105,000	525,000	91,667	550,000	(13,333)	25,000
Model Intensive Grant Programs.....	300,000	1,500,000	149,167	895,000	(150,833)	(605,000)
Police Partnerships & Safe Low Income Housing.....	20,000	100,000	5,000	30,000	(15,000)	(70,000)
Midnight Sports League Grants.....	10,000	50,000	6,667	40,000	(3,333)	(10,000)
Community Youth Academies.....	10,000	50,000	6,667	40,000	(3,333)	(10,000)
Triad Programs.....	1,200	6,000	1,000	6,000	(200)	0
Local Partnership Act.....	400,000	2,000,000	300,000	1,800,000	(100,000)	(200,000)
National Community Economic Partnerships.....	...	...	50,000	300,000	50,000	300,000
Gang Prevention Grants.....	16,000	80,000	3,333	20,000	(12,667)	(60,000)
Olympic Youth Development Centers.....	...	...	8,333	50,000	8,333	50,000
Anticrime Youth Prevention Councils.....	4,000	20,000	833	5,000	(3,167)	(15,000)
UPARR.....	1,000	5,000	833	5,000	(167)	0
Boys & Girls Clubs in Public Housing.....	7,200	36,000	5,000	30,000	(2,200)	(6,000)
Child Visitation Centers.....	...	...	5,000	30,000	5,000	30,000
Gang Resistance Education and Training.....	...	...	8,333	50,000	8,333	50,000
Drug Treatment in Federal Prisons.....	10,279	51,393	20,833	125,000	10,555	73,607
Res. Substance Abuse Treatment for State Prisoners....	60,000	300,000	50,000	300,000	(10,000)	0
Hope in Youth Program.....	16,000	80,000	3,333	20,000	(12,667)	(60,000)
Juvenile Drug Trafficking & Gang Prevention.....	40,000	200,000	20,833	125,000	(19,167)	(75,000)
Youth Development Centers.....	10,000	50,000	8,333	50,000	(1,667)	0
Missing Alzheimers.....	...	...	800	4,800	800	4,800
Family Unity Demonstration Projects.....	...	...	3,667	22,000	3,667	22,000
Safe Senior Corridors.....	...	...	1,083	6,500	1,083	6,500
MegaCommission.....	...	...	167	1,000	167	1,000
Total.....	1,265,679	6,328,393	917,550	5,505,300	(348,129)	(823,093)

¹ Average cost of program over 5 years.

² Average cost of program over 6 years.

\$5.9 BILLION**FUNDING NOW IN CRIME BILL****COMMUNITY POLICING \$3.4 billion over 6 years**

Phase-in 50,000 police over 6 years;
75% declining federal share;
Per-Officer annual cost of \$50,000

DRUG COURT**\$1.2 billion over 3 years**

Provides drug testing and treatment backed up
by certain punishment for 200,000 minor drug
offenders (1/3 of target population of 600,000).

PRISONS**\$300 million**

Annual cost of 42,000 boot-camp inmates
(30% of 150,000-offenders boot-camp shortfall);

OR Incarcerate/treat 26,000 violent drug
offenders in prisons for 1 year (3% increase);

OR treat 110,000 drug-addicted prisoners per
year for 3 years (55% of 200,000 prison treatment
shortfall.)

JUVENILE OFFENDERS \$100 million

Secure facilities for 3,000 violent juveniles
(5% of 60,000 shortfall);

3,300 Boys & Girls Clubs and other alternative
activities serving 120,000 at-risk children.

OTHER PROGRAMS**\$900 million**

Includes \$300 million for Safe Schools programs;
\$50 million for rural drug enforcement; and \$200
million for Police Corps.

\$9.4 BILLION**1991 CRIME BILL FUNDING LEVEL****COMMUNITY POLICING \$4.9 billion over 5 years**

Phase-In 50,000 police over 5 years;
75% constant federal share;
Per-Officer annual cost of \$50,000

DRUG COURT \$1.2 billion over 3 years

Provides drug testing and treatment backed up
by certain punishment for 200,000 minor drug
offenders (1/3 of target population of 600,000).

PRISONS \$2.3 billion over 3 years

Boot camp construction and 2 years operating
costs of 75,000 boot-camp inmates per year
(50% of target offenders) -- \$1.35 billion;

AND annual operating costs for 15,000 prisoners
for 3 year (50% of unincarcerated target
offenders) -- \$500 million;

AND treat 200,000 drug-addicted prisoners each
year for 3 years (100% of target) -- \$495 million.

JUVENILE OFFENDERS \$100 million

Secure facilities for 3,000 violent juveniles
(5% of 60,000 shortfall);
3,300 Boys & Girls Clubs and other alternative
activities serving 120,000 at-risk children.

OTHER PROGRAMS \$900 million

Includes \$300 million for Safe Schools programs;
\$50 million for rural drug enforcement; and \$200
million for Police Corps.

\$11.9 BILLION**PHASE-IN OPTION****COMMUNITY POLICING \$4.9 billion over 5 years**

Phase-In 50,000 police over 5 years;
75% constant federal share;
Per-Officer annual cost of \$50,000

DRUG COURT**\$2.4 billion over 3 years**

Provides drug testing and treatment backed up by certain punishment for 200,000 minor drug offenders in 1995, 400,000 in 1996, and 600,000 in 1997 (100% of target population by 1997).

PRISONS**\$2.3 billion over 3 years**

Boot camp construction and phase-in operating costs to 75,000 boot-camp inmates per year (50% of target offenders) -- \$1.35 billion;

AND annual operating costs for 15,000 prisoners for 3 years (50% of unincarcerated target offenders) -- \$500 million;

AND treat 200,000 drug-addicted prisoners each year for 3 years (100% of target) -- \$495 million.

JUVENILE OFFENDERS \$1.35 billion over 3 years

Phase-In 100% of 60,000 violent juveniles into secure facilities over 3 years -- \$1 billion;
Provide 30,000 Clubs and other programs for 1,000,000 at-risk children -- \$340 million.

OTHER PROGRAMS**\$900 million**

Includes \$300 million for Safe Schools programs; \$50 million for rural drug enforcement; and \$200 million for Police Corps.

\$29.75 BILLION**FULL FUNDING – ALL TARGETS****COMMUNITY POLICING \$18.75 billion over 5 years**

100,000 police per year for 5 years;
75% constant federal share;
Per-Officer annual cost of \$50,000

DRUG COURT

\$3.6 billion over 3 years

Provides drug testing and treatment backed up
by certain punishment for 600,000 minor drug
offenders per year (100% of target population).

PRISONS

\$4.2 billion over 3 years

Boot camp construction and phase-in to meet
150,000 boot-camp inmate target – \$2.7 billion;

AND annual operating costs for 30,000 prisoners
for 3 year (100% of unincarcerated offender
target) -- \$1 billion;

AND treat 200,000 drug-addicted prisoners per
year for 3 years (100% of prison treatment target)
– \$495 million.

JUVENILE OFFENDERS \$2.3 billion over 3 years

100% of 60,000 violent juveniles into secure
facilities for 3 years – \$2 billion;
Provide 30,000 Clubs and other programs for
1,000,000 at-risk children – \$340 million.

OTHER PROGRAMS

\$900 million

Includes \$300 million for Safe Schools programs;
\$50 million for rural drug enforcement; and \$200
million for Police Corps.

WHAT DOES 100 MILLION FEDERAL DOLLARS BUY?**(75% federal funds/25% state matching funds = \$130 million total)****COMMUNITY POLICING****1,330 police officers for
3 years****PRISONS****Regional Prisons for violent offenders
(construction and operating costs)****2,100 inmates per year****Boot Camps for non-violent offenders
(construction and operating costs)****6,600 inmates per year
Need: 150,000 eligible
offenders****DRUG COURTS****Testing/Treatment for
non-violent probationers****50,000 probationers
per year
Need: 600,000 eligible
offenders****YOUTH VIOLENCE****Secure Facilities for violent youth
(construction and operating costs)****3,400 juveniles per year
Need: 60,000 eligible
offenders****Alternative Programs for at-risk youth****300,000 children per year**

Violent Crime Control and Law Enforcement Act of 1994 (H.R. 3355)
Total Authorized Funding
(Dollars in thousands)

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Title	Section	Form/ Disc. Grants	State/ Federal Funding	1995 Appropriated	Authorizations						Total Costs
					1995	1996	1997	1998	1999	2000	
Public Safety and Policing	Title I										
Community Policing; "Cops on the Beat"	Sec. 10003	D	S	\$1,300,000	\$1,332,000	\$1,850,000	\$1,950,000	\$1,700,000	\$1,700,000	\$268,000	\$8,800,000
Prisons	Title II										
Correctional Facil./Viol. Offender Incarceration Grants	Sec. 20101	F/D	S	24,500	175,000	750,000	1,000,000	1,900,000	2,000,000	2,070,000	7,895,000
Certain Punishment for Young Offenders	Sec. 20201	F	S	...	...	20,000	25,000	30,000	35,000	40,000	150,000
Incarceration of Undocumented Criminal Aliens	Sec. 20301	F	S	130,000	130,000	300,000	330,000	350,000	350,000	340,000	1,800,000
Crime Prevention	Title III										
Ounce of Prevention Grant Program (1)	Sec. 30102	D	S	1,500	1,500	14,700	18,000	18,000	18,900	18,900	90,000
Local Crime Prevention Block Grant Program	Sec. 30201	F	S	...	...	75,940	75,940	75,940	75,940	73,240	377,000
Model Intensive Grant Program	Sec. 30301	D	S	...	...	100,000	125,100	125,100	125,100	150,200	625,500
Assistance for Delinquent & At-Risk Youth	Sec. 30701	D	S	...	...	5,400	6,300	7,200	8,100	9,000	36,000
Police Recruitment	Sec. 30801	D	S	...	...	2,000	4,000	5,000	6,000	7,000	24,000
Community-Based Justice Grants for Prosecutors	Sec. 31701	D	S	...	...	7,000	10,000	10,000	11,000	12,000	50,000
Family Unity Demonstration Project:	Sec. 31901										
Grants to States		D	S	...	...	3,240	3,240	3,240	3,240	4,860	17,820
Federal Prisoners		NA	F	...	...	360	360	360	360	540	1,980
Substance Abuse Treatment In Federal Prisons	Sec. 32001	NA	F	...	...	13,500	18,900	25,200	27,000	27,900	112,500
Res. Substance Abuse Treatment for State Prisoners	Sec. 32101	F	S	...	...	27,000	36,000	63,000	72,000	72,000	270,000
Treatment of Tuberculosis in Correctional Insts.:	Sec. 32201										
State Grants		D	S	...	...	350	500	500	550	600	2,500
Federal Correctional Facilities		NA	F	...	...	350	500	500	550	600	2,500
Violence Against Women	Title IV										
Federal Victim Counselors	Sec. 40114	NA	F	...	...	500	500	500	...	...	1,500
Grants to Combat Violent Crimes Against Wmn	Sec. 40121	F	S	26,000	26,000	130,000	145,000	160,000	165,000	174,000	800,000
Training Programs	Sec. 40152	NA	F	...	...	1,000	1,000	...	...	...	2,000
Victims of Child Abuse Programs:	Sec. 40156										
Court-Appointed Special Advocate Program		D	S	...	...	6,000	6,000	7,000	9,000	10,000	38,000
Training for Judicial Personnel & Practitioners		D	S	...	...	750	1,000	2,000	2,000	2,300	8,050
Grants for Televised Testimony		D	S	...	...	250	1,000	1,000	1,000	1,000	4,250
Grants to Encourage Arrest Policies	Sec. 40231	D	S	...	...	28,000	33,000	59,000	...	...	120,000
State Databases Study	Sec. 40292	NA	F	...	...	200	...	...	...	...	200
Rural Domestic Violence & Child Abuse Enforcement	Sec. 40295	D	S	...	...	7,000	8,000	15,000	...	...	30,000
National Baseline Study On Campus Sexual Assault	Sec. 40506	NA	F	...	...	200	...	...	...	...	200
National Stalker & Domestic Violence Reduction	Sec. 40601	D	S	...	...	1,500	1,750	2,750	...	...	6,000
Drug Courts	Title V										
Drug Courts	Sec. 50001	D	S	29,000	100,000	150,000	150,000	200,000	200,000	200,000	1,000,000
Criminal Aliens & Immigration Enforcement	Title XIII										
Criminal Alien Tracking Center	Sec. 130002	NA	F	...	...	3,400	3,600	3,700	3,800	3,900	18,400
Expedited Deportation for Denied Asylum	Sec. 130005	NA	F	49,000	64,000	90,000	93,000	91,000	...	...	338,000
Improving Border Controls	Sec. 130006	NA	F	181,000	228,000	185,000	204,000	58,000	...	...	675,000
Expanded Spec. Deportation Proceedings (2)	Sec. 130007	NA	F	54,000	55,000	54,000	49,000	2,000	...	...	160,000
Criminal Street Gangs	Title XV										
Gang Investigation Coordination & Info. Collection	Sec. 150006	NA	F	...	...	1,000	...	...	...	...	1,000
Rural Crime	Title XVIII										
Rural Drug Enforcement Assistance	Sec. 180101	D	S	...	...	24,000	40,000	50,000	60,000	66,000	240,000
Additional DEA Agents	Sec. 180104	NA	F	...	...	12,000	20,000	30,000	40,000	48,000	150,000
Federal Law Enforcement	Title XIX										
Federal Judiciary & Federal Law Enforcement:	Sec. 190001										
Additional Appropriation for the Dept. of Justice		NA	F	...	...	40,000	40,000	40,000	40,000	39,000	199,000
Additional Appropriations for the FBI		NA	F	...	...	35,000	40,000	50,000	60,000	60,000	245,000
Additional Appropriations for the USA		NA	F	...	...	5,000	8,000	10,000	12,000	15,000	50,000

Violent Crime Control and Law Enforcement Act of 1994
Authorizations for Other Departments
(Dollars in thousands)

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Title	Section	Form/ Disc. Grants	State/ Federal Funding	1995 Appropriated	Authorizations						Total Costs
					1995	1996	1997	1998	1999	2000	
Courts											
Education & Training for Federal Judges:	Sec. 40421										
Courts of Appeals, District Courts, other Jud. Services		NA	F	...	...	500	...	...	...	...	500
Federal Judiciary Center		NA	F	...	...	100	...	...	...	...	100
Admin. Office of U.S. Courts		NA	F	...	...	100	...	...	...	...	100
Additional Appropriations	Sec. 190001	NA	F	...	...	30,000	35,000	40,000	40,000	55,000	200,000
Education											
Family & Comm. Endeavor Schools Grant Program	Sec. 30402	D	S	...	11,100	31,050	36,450	45,900	58,050	60,450	243,000
Indian and Human Services											
Com. Schools Youth Services & Supervision Grant Prog.	Sec. 30401	F	S	37,000	25,900	72,450	85,050	107,100	135,450	141,050	567,000
National Community Economic Partnership	Sec. 31101	D	S	...	...	45,000	72,000	76,500	76,500	...	270,000
Ed. & Prev. to Reduce Sexual Assaults Against Wm	Sec. 40151	D	S	...	...	35,000	35,000	45,000	45,000	45,000	205,000
Ed. & Prev. to Reduce Sexual Abuse of Runaway, ...	Sec. 40155	D	S	...	...	7,000	8,000	15,000	...	...	30,000
National Domestic Hotline (Safe Homes for Wm)	Sec. 40211	D	S	1,000	1,000	400	400	400	400	400	3,000
Grants for Battered Women's Shelters	Sec. 40241	D	S	...	...	50,000	60,000	70,000	72,500	72,500	325,000
Youth Education & Domestic Violence	Sec. 40251	D	S	...	...	400	...	...	...	...	400
Community Programs on Domestic Violence	Sec. 40261	D	S	...	...	4,000	6,000	...	...	...	10,000
Number & Cost of Injuries Study	Sec. 40293	NA	F	...	...	100	...	...	...	...	100
Housing and Urban Development											
Local Partnership Act	Sec. 31001	F	S	...	...	270,000	283,500	355,500	355,500	355,500	1,620,000
Interior											
Urban Recreation and At-Risk Youth	Sec. 31501	D	S	...	...	2,700	450	450	450	450	4,500
Capital Improvement to Prevent Crime in Nat'l Parks	Sec. 40132	NA	F	...	...	10,000	...	...	...	...	10,000
Capital Improvement to Prevent Crime in Public Parks	Sec. 40133	D	S	...	...	15,000	...	...	...	...	15,000
Nat'l Commission on Crime Control & Prevention	Sec. 270001	NA	F	...	...	1,000	...	...	...	...	1,000
State Justice Institute											
Equal Justice of Women in the Courts: Training Grants	Sec. 40411	D	S	...	...	600	...	...	...	...	600
Transportation											
Capital Improvement to Prevent Crime in Public Trans.	Sec. 40131	D	S	...	...	10,000	...	...	...	...	10,000
Tribes											
Gang Resistance Education & Training Projects	Sec. 32401										
State Funding		D	S	4,500	4,500	3,600	3,600	3,600	3,600	3,600	22,500
Bureau of Alcohol, Tobacco and Firearms		NA	F	4,500	4,500	3,600	3,600	3,600	3,600	3,600	22,500
Rural Drug Enforcement Training: FLETC	Sec. 180103	NA	F	...	...	1,000	1,000	1,000	1,000	1,000	5,000
Additional Appropriations	Sec. 190001	NA	F	29,700	30,000	70,000	90,000	110,000	125,000	125,000	550,000
Total, Other Departments				76,700	77,000	663,600	720,050	874,050	917,050	863,550	4,115,300
Total, Crime Bill				2,421,700	2,868,500	4,863,640	5,407,340	6,165,740	6,140,490	4,758,690	30,204,400
Violent Crime Reduction Trust Fund											
Budget Authority	Title XXXI Sec. 310001			2,423,000	2,423,000	4,287,000	5,000,000	5,500,000	6,500,000	6,500,000	30,210,000
Outlays	Sec. 310001				703,000	2,334,000	3,936,000	4,904,000	5,639,000	6,225,000	23,741,000

Violent Crime Control and Law Enforcement Act of 1994
Summary of Authorizations
(Dollars in thousands)

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Types of Funding	1995	Authorizations						Total Costs
	Appropriated	1995	1996	1997	1998	1999	2000	
State and Local Assistance								
Department of Justice:								
Discretionary Grants.....	1,430,500	1,533,500	2,281,690	2,459,890	2,288,790	2,239,390	853,860	11,657,120
Formula Grants.....	156,000	156,000	572,940	631,940	698,940	717,940	719,240	3,497,000
Discretionary/Formula Grants.....	474,500	755,000	880,000	1,100,000	1,975,000	2,070,000	2,115,000	8,895,000
Subtotal, Department of Justice.....	2,061,000	2,444,500	3,734,630	4,191,830	4,962,730	5,027,330	3,688,100	24,049,120
Other Departments:								
Discretionary Grants.....	5,500	16,600	204,750	221,900	256,850	256,500	182,400	1,139,000
Formula Grants.....	37,000	25,900	342,450	368,550	462,600	490,950	496,550	2,187,000
Discretionary/Formula Grants.....	---	---	---	---	---	---	---	---
Subtotal, Other Departments.....	42,500	42,500	547,200	590,450	719,450	747,450	678,950	3,326,000
Total:								
Discretionary Grants.....	1,436,000	1,550,100	2,486,440	2,681,790	2,545,640	2,495,890	1,036,260	12,796,120
Formula Grants.....	193,000	181,900	915,390	1,000,490	1,161,540	1,208,890	1,215,790	5,684,000
Discretionary/Formula Grants.....	474,500	755,000	880,000	1,100,000	1,975,000	2,070,000	2,115,000	8,895,000
Total, State and Local Assistance.....	2,103,500	2,487,000	4,281,830	4,782,280	5,682,180	5,774,780	4,367,050	27,375,120
Federal Funding								
Department of Justice.....	284,000	347,000	465,410	495,460	328,960	196,110	207,040	2,039,980
Other Departments.....	34,200	34,500	116,400	129,600	154,600	169,600	184,600	789,300
Total, Federal Funding.....	318,200	381,500	581,810	625,060	483,560	365,710	391,640	2,829,280
Total Authorized Funding								
Department of Justice.....	2,345,000	2,791,500	4,200,040	4,687,290	5,291,690	5,223,440	3,895,140	26,089,100
Other Departments.....	76,700	77,000	663,600	720,050	874,050	917,050	863,550	4,115,300
Total, Authorized Funding.....	2,421,700	2,868,500	4,863,640	5,407,340	6,165,740	6,140,490	4,758,690	30,204,400
Violent Crime Reduction Trust Fund								
Budget Authority.....	2,423,000	2,423,000	4,287,000	5,000,000	5,500,000	6,500,000	6,500,000	30,210,000
Outlays.....		703,000	2,334,000	3,936,000	4,904,000	5,639,000	6,225,000	23,741,000
Percentage of Total Authorizations								
State and Local Assistance Funding:								
Department of Justice.....	85.11%	85.22%	76.79%	77.52%	80.49%	81.87%	77.50%	79.62%
Other Departments.....	1.75%	1.48%	11.25%	10.92%	11.67%	12.17%	14.27%	11.01%
Total, State and Local Assistance.....	86.86%	86.70%	88.04%	88.44%	92.16%	94.04%	91.77%	90.63%
Federal Funding:								
Department of Justice.....	11.73%	12.10%	9.57%	9.16%	5.34%	3.19%	4.35%	6.75%
Other Departments.....	1.41%	1.20%	2.39%	2.40%	2.51%	2.76%	3.88%	2.61%
Total, Federal Funding.....	13.14%	13.30%	11.96%	11.56%	7.84%	5.96%	8.23%	9.37%

Violent Crime Control and Law Enforcement Act of 1994 (H.R. 3355)
Total Authorized Funding
(Dollars in thousands)

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Title	Section	Form/ Disc. Grants	State/ Federal Funding	1995 Appropriated	Authorizations						Total Costs
					1995	1996	1997	1998	1999	2000	
Police Corps & Law Enforcement Off. Trng. and Ed.	Title XX										
Police Corps	Sec. 200101	D	S	...	...	20,000	20,000	20,000	20,000	20,000	100,000
Law Enforcement Scholarship Program	Sec. 200201	F	S	...	...	20,000	20,000	20,000	20,000	20,000	100,000
State and Local Law Enforcement	Title XXI										
Byrne Program	Sec. 210101	F/D	S	450,000	580,000	130,000	100,000	75,000	70,000	45,000	1,000,000
Law Enforcement Family Support	Sec. 210201	D	S	...	...	2,500	4,000	5,000	6,000	7,500	25,000
DNA Identification:											
State Grants	Sec. 210302	D	S	...	...	1,000	3,000	5,000	13,500	17,500	40,000
Federal Bureau of Investigation	Sec. 210305	NA	F	...	...	5,500	8,000	8,000	2,500	1,000	25,000
Improved Training & Technical Automation:	Sec. 210501										
Training & Tech. Automation Grants		D	S	...	...	10,000	20,000	23,000	23,000	24,000	100,000
S&L Training at Quantico/Intelligence Gathering		NA	F	...	...	4,000	2,000	3,000	5,000	6,000	20,000
Improve Tech Automation at Quantico		NA	F	...	...	10,000	...	...	...	...	10,000
Federal Assistance to Ease State Court Burdens	Sec. 210602	D	S	...	...	23,000	30,000	30,000	32,000	35,000	150,000
Brady Handgun Violence Prevention Act	Sec. 210603	D	S	100,000	100,000	25,000	25,000	...	...	...	150,000
Motor Vehicle Theft Prevention	Title XXII										
Motor Vehicle Theft Prevention Program	Sec. 220001	NA	F	...	...	1,500	1,700	1,800	...	...	5,000
Protections for the Elderly	Title XXIV										
Missing Alzheimer's Disease Patient Alert Program	Sec. 240001	NA	F	...	...	900	900	900	...	...	2,700
Senior Citizens Against Marketing Scams	Title XXV										
FBI Agents	Sec. 250005	NA	F	...	...	750	1,500	1,500	1,800	1,950	7,500
U.S. Attorneys	Sec. 250005	NA	F	...	...	250	500	500	600	650	2,500
Public Awareness & Prevention Initiatives	Sec. 250005	NA	F	...	...	1,000	2,000	2,000	2,500	2,500	10,000
Total, Department of Justice				2,345,000	2,791,500	4,200,040	4,687,290	5,291,690	5,223,440	3,895,140	26,089,100

Summary of DOJ Authorizations

State and Local Grants:

Discretionary.....	1,430,500	1,533,500	2,281,690	2,459,890	2,288,790	2,239,390	853,860	11,657,120
Formula.....	156,000	156,000	572,940	631,940	698,940	717,940	719,240	3,497,000
Discretionary/Formula.....	474,500	755,000	880,000	1,100,000	1,975,000	2,070,000	2,115,000	8,895,000
Subtotal, Grants.....	2,061,000	2,444,500	3,734,630	4,191,830	4,962,730	5,027,330	3,688,100	24,049,120
Resources.....	284,000	347,000	465,410	495,460	328,960	196,110	207,040	2,039,980
Total, DOJ Authorizations.....	2,345,000	2,791,500	4,200,040	4,687,290	5,291,690	5,223,440	3,895,140	26,089,100

- Footnotes: (1) Assume funding for the Ounce of Prevention Council and grant program will be in the Department of Justice.
(2) Authorizes construction costs for 2 SPCs. Operations costs are not included. Dept. estimates costs will be 680 FTE and \$36,200,000 annually.

VIOLENT CRIME CONTROL AND LAW ENFORCEMENT ACT OF 1994

The Violent Crime Control and Law Enforcement Act of 1994 represents the bi-partisan product of six years of hard work. It is the largest crime bill in the history of the country and will provide for 100,000 new police officers, \$9.7 billion in funding for prisons and \$6.1 billion in funding for prevention programs which were designed with significant input from experienced police officers. The Act also significantly expands the government's ability to deal with problems caused by criminal aliens. The Crime Bill provides \$2.6 billion in additional funding for the FBI, DEA, INS, United States Attorneys, Treasury Department and other Justice Department components, as well as the Federal courts. Some of the most significant provisions of the bill are summarized below:

I. Substantive Criminal Provisions

- o Assault Weapons -- Bans the manufacture of 19 military-style assault weapons, assault weapons with specific combat features, "copy-cat" models, and certain high-capacity ammunition magazines of more than ten rounds.
- o Death Penalty -- Expands the Federal death penalty to cover about 60 offenses, including terrorist homicides, murder of a Federal law enforcement officer, large-scale drug trafficking, drive-by-shootings resulting in death and carjackings resulting in death.
- o Domestic Abusers and Firearms -- Prohibits firearms sales to and possession by persons subject to family violence restraining orders.
- o Firearms Licensing -- Strengthens Federal licensing standards for firearms dealers.
- o Fraud -- Creates new insurance and telemarketing fraud categories. Expands Federal jurisdiction to cases that do not involve the use of the mail or telephone wire to commit a fraud. Provides special sentencing enhancements for fraud crimes committed against the elderly.
- o Gang Crimes -- Provides new and stiffer penalties for violent and drug trafficking crimes committed by gang members.
- o Immigration -- Provides for enhanced penalties for alien smuggling, illegal reentry after deportation and other immigration-related crimes. (See Part II).
- o Juveniles -- Authorizes adult prosecution of those 13 and older charged with certain serious violent crimes. Prohibits the sale or transfer of a firearm to or possession of certain firearms by juveniles. Triples the maximum penalties for using children to distribute drugs in or near a protected zone, i.e., schools, playgrounds, video arcades and youth centers.
- o Registration of Sexually Violent Offenders -- Requires states to enact statutes or regulations which require those determined to be sexually violent predators or who are convicted of sexually violent offenses to register with appropriate state law enforcement agencies for ten years after release from prison. Requires state prison officials to notify appropriate agencies of the release of such individuals. Requires states to criminally punish those who fail to register. States which fail to establish registration systems may have Federal grant money reduced.

- o **Repeat Sex Offenders** -- Doubles the maximum term of imprisonment for repeat sex offenders convicted of Federal sex crimes.
- o **Three Strikes** -- Mandatory life imprisonment without possibility of parole for Federal offenders with three or more convictions for serious violent felonies or drug trafficking crimes.
- o **Victims of Crime** -- Allows victims of Federal violent and sex crimes to speak at the sentencing of their assailants. Strengthens requirements for sex offenders and child molesters to pay restitution to their victims. Improves the Federal Crime Victims' Fund and the victim-related programs it supports.
- o **Other** -- Creates new crimes or enhances penalties for: drive-by-shootings, use of semi-automatic weapons, sex offenses, crimes against the elderly, interstate firearms trafficking, firearms theft and smuggling, arson, hate crimes and interstate domestic violence.

II. **Immigration Initiatives**

The Crime Bill contains specialized enforcement provisions respecting immigration and criminal aliens. Those programs are highlighted here:

- o \$1.2 billion for border control, criminal alien deportations, asylum reform and a criminal alien tracking center.
- o \$1.8 billion to reimburse states for incarceration of illegal criminal aliens. (See State Criminal Alien Assistance Program (SCAAP) Grants in Section III).
- o Enhanced penalties for failure to depart the United States after a deportation order or reentry after deportation.
- o Expedited deportation for aliens who are not lawful permanent residents and who are convicted of aggravated felonies.
- o Statutory authority for abused spouses and spouses with abused children to petition for permanent residency or suspension of deportation.

III. **Grant Programs For 1995**

Most of these programs are authorized for six years beginning October 1, 1994. Some are formula grants, awarded to states or localities based on population, crime rate or some other combination of factors. Many are competitive grants. All grants will require an application process and are administered by the Department of Justice unless otherwise noted. As always, all funds for the years 1996-2000 are subject to appropriation by the Congress.

- o **Brady Implementation** -- Competitive grant program for states to upgrade criminal history records keeping so as to permit compliance with the Brady Act. \$100 million available in 1995. \$100 million authorized in 1996-2000.

- o **Byrne Grants** -- Formula grant program for states for use in more than 20 law enforcement purposes, including state and local drug task force efforts. \$450 million available for the formula grant program in 1995. \$550 million authorized in 1996-2000.
- o **Community Policing** -- Competitive grant program (COPS Program) to put 100,000 police officers on the streets in community policing programs. \$1.3 billion available in 1995. \$7.5 billion authorized in 1996-2000.
- o **Community Schools** -- Formula grant program administered by the Department of Health and Human Services for supervised after-school, weekend, and summer programs for at-risk youth. Funds expected to be available in 1995. \$567 million authorized in 1995-2000.
- o **Correctional Facilities/Boot Camps** -- Formula and competitive grant program for state corrections agencies to build and operate correctional facilities, including boot camps and other alternatives to incarceration, to insure that additional space will be available to put - and keep - violent offenders incarcerated. Fifty percent of money to be set aside for those states which adopt truth-in-sentencing laws (violent offenders must serve at least 85% of their sentence) or which meet other conditions. \$24.5 million in competitive funds available for boot camps in 1995. \$7.9 billion authorized in 1996-2000.
- o **Drug Courts** -- Competitive grant program to support state and local drug courts which provide supervision and specialized services to offenders with rehabilitation potential. \$29 million available in 1995. \$971 million authorized in 1996-2000.
- o **Hotline** - Competitive grant program administered by the Department of Health and Human Services to establish a National Domestic Violence Hotline. \$1 million authorized in 1995. An additional \$2 million authorized in 1996-2000.
- o **Prevention Council** -- Provides funding for the President's Prevention Council to coordinate new and existing crime prevention programs. \$1.5 million available in 1995. \$88.5 million authorized for competitive grants in 1996-2000.
- o **SCAAP Grants** -- Formula grant program to reimburse states for the cost of incarcerating criminal aliens. \$130 million available in 1995. \$1.67 billion authorized in 1996-2000.
- o **Violence Against Women** -- Formula grant program to support police and prosecutor efforts and victims services in cases involving sexual violence or domestic abuse, and for other programs which strengthen enforcement and provide services to victims in such cases. \$26 million available in 1995. \$774 million for formula grants and over \$200 million for related competitive grants authorized in 1996-2000.

IV. Grant Programs For 1996-2000

All programs available in 1995 are continued. All programs are administered by the Department of Justice unless otherwise noted. Funding for 1996-2000 is, as always, subject to appropriation by the Congress.

- o Battered Women's Shelters -- Competitive grant program administered by the Department of Health and Human Services for battered women's shelters and other domestic violence prevention activities. \$325 million authorized.
- o Capital Improvements to Prevent Crime in Public Parks -- Competitive grant program administered by the Department of Interior for states and localities for crime prevention programs in national and public parks. \$15 million authorized.
- o Community Economic Partnership -- Competitive program administered by the Department of Health and Human Services for lines of credit to community development corporations to stimulate business and employment opportunities for low-income, unemployed and underemployed individuals. \$270 million authorized.
- o Crime Prevention Block Grants -- \$377 million authorized for a new Local Crime Prevention Block Grant program to be distributed to local governments to be used as local needs dictates. Authorized programs include: anti-gang programs, sports leagues, boys and girls clubs, partnerships (triads) between the elderly and law enforcement, police partnerships for children and youth skills programs.
- o Delinquent and At-Risk-Youth -- Competitive grant program for public or private non-profit organizations to support the development and operation of projects to provide residential services to youth, aged 11 to 19, who have dropped out of school, have come into contact with the juvenile justice system or are at risk of either. \$36 million authorized.
- o DNA Analysis -- Competitive grant program for states and localities to develop or improve DNA identification capabilities. \$40 million authorized. An additional \$25 million is authorized to the FBI for DNA identification programs.
- o Drug Treatment -- \$383 million for prison drug treatment programs, including \$270 million in formula grants for states.
- o Education and Prevention to Reduce Sexual Assaults Against Women -- Competitive grant program administered by the Department of Health and Human Services to fund rape prevention and education programs in the form of educational seminars, hotlines, training programs for professionals and the preparation of informational materials. \$205 million authorized.
- o Family and Community Endeavor Schools -- Competitive grants program administered by the Department of Education for localities and community organizations to help improve the overall development of at-risk youth living in poor and high-crime communities. This program is for both in-school and after-school activities. \$243 million authorized.

- o **Local Partnership Act** -- Formula grant program administered by the Department of Housing and Urban Development for localities to enhance education, provide substance abuse treatment and fund job programs to prevent crimes. \$1.6 billion authorized.
- o **Model Intensive Grants** -- Competitive grant program for model crime prevention programs targeted at high-crime neighborhoods. Up to 15 cities will be selected. \$625 million authorized.
- o **Police Corps** -- Competitive funding for the Police Corps (college scholarships for students who agree to serve as police officers), and formula grants to states for scholarships to in-service law enforcement officers. \$100 million authorized for Police Corps, and \$100 million authorized for in-service law enforcement scholarships.
- o **Prosecutors** -- Competitive grant program for state and local courts, prosecutors and public defenders. \$150 million authorized.
- o **Rural Law Enforcement** -- Competitive grant program for rural anti-crime and drug efforts. \$240 million authorized.
- o **Technical Automation** -- Competitive grant program to support technological improvements for law enforcement agencies and other activities to improve law enforcement training and information systems. \$130 million authorized.
- o **Urban Recreation For At-Risk-Youth** -- Competitive grant program administered by the Department of Interior for localities to provide recreation facilities and services in areas with high crime rates and to provide such services in other areas to at-risk-youth. \$4.5 million authorized.

**Violent Crime Control and Law Enforcement Act
Prevention Programs
(Dollars in thousands)**

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PREVENTION	House Bill		Conference Report		Difference	
	Per Year ¹	Total	Per Year ²	Total	Per Year	Total
Ounce of Prevention Fund.....	25,000	125,000	16,667	100,000	(8,333)	(25,000)
Family & Community Endeavor School Grants.....	230,000	1,150,000	150,000	900,000	(80,000)	(250,000)
Youth Employment Skills Grants.....	105,000	525,000	91,667	550,000	(13,333)	25,000
Model Intensive Grant Programs.....	300,000	1,500,000	149,167	895,000	(150,833)	(605,000)
Police Partnerships & Safe Low Income Housing.....	20,000	100,000	5,000	30,000	(15,000)	(70,000)
Midnight Sports League Grants.....	10,000	50,000	6,667	40,000	(3,333)	(10,000)
Community Youth Academies.....	10,000	50,000	6,667	40,000	(3,333)	(10,000)
Triad Programs.....	1,200	6,000	1,000	6,000	(200)	0
Local Partnership Act.....	400,000	2,000,000	300,000	1,800,000	(100,000)	(200,000)
National Community Economic Partnerships.....	...	...	50,000	300,000	50,000	300,000
Gang Prevention Grants.....	16,000	80,000	3,333	20,000	(12,667)	(60,000)
Olympic Youth Development Centers.....	...	...	8,333	50,000	8,333	50,000
Anticrime Youth Prevention Councils.....	4,000	20,000	833	5,000	(3,167)	(15,000)
UPARR.....	1,000	5,000	833	5,000	(167)	0
Boys & Girls Clubs in Public Housing.....	7,200	36,000	5,000	30,000	(2,200)	(6,000)
Child Visitation Centers.....	...	...	5,000	30,000	5,000	30,000
Gang Resistance Education and Training.....	...	...	8,333	50,000	8,333	50,000
Drug Treatment in Federal Prisons.....	10,279	51,393	20,833	125,000	10,555	73,607
Substance Abuse Treatment for State Prisoners....	60,000	300,000	50,000	300,000	(10,000)	0
Hope in Youth Program.....	16,000	80,000	3,333	20,000	(12,667)	(60,000)
Juvenile Drug Trafficking & Gang Prevention.....	40,000	200,000	20,833	125,000	(19,167)	(75,000)
Youth Development Centers.....	10,000	50,000	8,333	50,000	(1,667)	0
Missing Alzheimers.....	...	...	800	4,800	800	4,800
Family Unity Demonstration Projects.....	...	...	3,667	22,000	3,667	22,000
Safe Senior Corridors.....	...	...	1,083	6,500	1,083	6,500
MegaCommission.....	...	...	167	1,000	167	1,000
Total.....	1,265,679	6,328,393	917,550	5,505,300	(348,129)	(823,093)

¹ Average cost of program over 5 years.

² Average cost of program over 6 years.

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Violent Crime Control and Law Enforcement Act of 1994 -- Authorizations

(\$ IN MILLIONS)

REVISED: 8-25-94

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Conference Crime Bill Authorizations			Estimated	Six Year	CJS	FY 1995	FY 1996	FY 1997	FY 1998	FY 1999	FY 2000
Drug	Provision		Drug	Conference	Conf.						
Factor			Amount	Authorizations							
PREVENTION:											
0.50	Model Intensive Prevention	DOJ	313	828	—	—	100	125	125	125	150
0.50	Ounce of Prevention	HHS	45	90	2	2	15	18	18	19	18
	FACES (Family & Community Endeavor Schools)										
0.50	Community Schools Youth Services Grants	HHS	284	567	26	26	73	85	107	136	141
	Family & Community Endeavor Schools Grants	DofEd		243	11	11	31	37	46	58	61
0.25	Local Crime Prevention Block Grants	DOJ	94	377	—	—	76	76	76	76	73
	Youth Violence Prevention (Development Ctr)	DOJ	—	—	—	—	—	—	—	—	—
	Olympic Youth Development Centers	HHS	—	—	—	—	—	—	—	—	—
	Gang Prevention Services for Boys & Girls	DOJ	—	—	—	—	—	—	—	—	—
	Child Safety - Violation	HHS	—	—	—	—	—	—	—	—	—
	Trials for Seniors	DOJ	—	—	—	—	—	—	—	—	—
	Rape in Youth	HHS	—	—	—	—	—	—	—	—	—
	Youth Employment & Skills "YES"	DOJ	—	—	—	—	—	—	—	—	—
	Midnight Sports League	HHS	—	—	—	—	—	—	—	—	—
	Arachne Youth Councils	DOJ	—	—	—	—	—	—	—	—	—
	Boys & Girls Clubs in Public Housing (Rosenbush)	HHS	—	—	—	—	—	—	—	—	—
	Juvenile Drug Trafficking Gang Prevention	DOJ	—	—	—	—	—	—	—	—	—
	Police Partnerships With Children	DOJ	—	—	—	—	—	—	—	—	—
	Safe Seniors Corridors	DOJ	—	—	—	—	—	—	—	—	—
	Assist for Delinq'nt & At-Risk Youth [Youth Academies]	DOJ	—	38	—	—	5	6	7	8	9
0.33	Local Partnership Act	HHS	535	1,820	—	—	270	284	356	356	356
	Community Economic Partnership	HHS	—	270	—	—	45	72	77	77	—
	GREAT (Gang Resistance Education & Training)	Treasury	—	45	10	9	7	7	7	7	7
0.40	Missing Alzheimer's Patients	DOJ	1	3	—	—	1	1	1	—	—
	Urban Recreation and At-Risk Youth	DOJ	—	5	—	—	3	0	0	0	0
1.00	Prison Drug Treatment (State)	DOJ	270	270	—	—	27	36	83	72	72
1.00	Prison Drug Treatment (Federal)	DOJ	113	113	—	—	14	19	25	27	28
	Violence Against Women Act										
	Law Enforcement & Prosecution Grants	DOJ/HHS	—	800	26	26	130	145	180	165	174
	Rape Prevention	HHS	—	205	—	—	35	35	45	45	45
	Runaway, Homeless, and Street Youth	HHS	—	30	—	—	7	8	16	—	—
	Domestic Violence Hotline	HHS	—	3	1	1	0	0	0	0	0
	Encouraging Arrest Policies	DOJ	—	120	—	—	28	33	58	—	—
	Battered Women's Shelters	HHS	—	325	—	—	50	60	70	73	73
	Rural Domestic Violence Enforcement	DOJ	—	30	—	—	7	8	15	—	—
	Community Programs On Domestic Violence	HHS	—	10	—	—	4	6	—	—	—
	Baseline Study on Campus Sexual Abuse	DofEd	—	0	—	—	0	—	—	—	—
	Victims of Child Abuse	HHS	—	38	—	—	6	6	7	9	10
	Access To Federal Criminal Information - Stalker	DOJ	—	6	—	—	2	2	3	—	—
	Family Unity	DOJ	—	20	—	—	4	4	4	4	5
	Safety For Women - Parks/Transit	DOJ/DOJ	—	35	—	—	7	7	7	7	7
	Misc. Provisions (Rpts, Training, Education)	DOJ/HHS	—	21	—	—	5	5	5	4	3
1.00	Drug Courts	DOJ	1,000	1,000	29	100	150	150	200	200	200
	Total Prevention		2,654	6,906	105	175	1,100	1,234	1,497	1,467	1,433
	HHS/Ed Appropriations @ \$38M and Treasury Appropriations @ \$40										

Violent Crime Control and Law Enforcement Act of 1994 – Authorizations

(\$ IN MILLIONS)

REVISED: 8-25-94

Conference Crime Bill Authorizations			Estimated	Six Year							
Drug	Provision		Drug	Conference	CJS	FY 1995	FY 1996	FY 1997	FY 1998	FY 1999	FY 2000
Factor			Amount	Authorizations	Conf.						
LAW ENFORCEMENT:											
STATE & LOCAL											
0.33	Community Policing Grants	DOJ	2,904	8,800	1,300	1,332	1,850	1,950	1,700	1,700	288
	DNA Identification (State Grants)	DOJ	—	40	—	—	1	3	5	14	18
	Police Recruitment	DOJ	—	24	—	—	2	4	5	6	7
0.15	State Courts Assistance	DOJ	23	150	—	—	23	30	30	32	35
	Technical Assistance	DOJ	—	130	—	—	24	22	26	28	30
	Brady - Criminal Records Upgrade	DOJ	—	150	100	100	25	25	—	—	—
0.15	Community Based Prosecutors & Functions	DOJ	8	50	—	—	7	10	10	11	12
	Rural Law Enforcement										
1.00	Rural Law Enforcement Grants	DOJ	240	240	—	—	24	40	50	60	66
1.00	Rural Drug Enforcement Training	Treasury	5	5	—	—	1	1	1	1	1
1.00	Criminal Justice/Substance Abuse Training	DOJ	1	1	—	—	1	—	—	—	—
	TB Prevention & Treatment in Correctional Institutions	DOJ	—	5	—	—	1	1	1	1	1
	Police Corps	DOJ	—	100	—	—	20	20	20	20	20
	Police Corps In Service Scholarships	DOJ	—	100	—	—	20	20	20	20	20
	Family Support	DOJ	—	25	—	—	3	4	5	6	8
1.00	Byrne Grants	DOJ	1,000	1,000	450	580	130	100	75	70	45
0.60	Violent Repeat Offender Incarceration	DOJ	4,737	7,895	25	175	750	1,000	1,800	2,000	2,070
0.60	Certain Punishment for Youthful Offenders	DOJ	90	150	—	—	20	25	30	35	40
0.60	Criminal Alien Incarceration	DOJ	1,080	1,800	130	130	300	330	350	350	340
	Total State and Local		10,087	20,665	2,005	2,317	3,201	3,586	4,228	4,364	2,980
FEDERAL											
0.25	Treasury Authorizations	Treasury	138	550	30	30	70	90	110	125	125
0.25	Justice Authorizations	DOJ	50	189	—	—	40	40	40	40	38
0.25	FBI	DOJ	61	245	—	—	35	40	50	60	60
1.00	DEA (Agents)	DOJ	150	150	—	—	12	20	30	40	48
0.15	US Attorneys	DOJ	8	50	—	—	5	8	10	12	15
	SCAMS - Telemarketing Fraud (FBI/USA)	DOJ	—	20	—	—	2	4	4	5	5
	Motor Vehicle Theft Prevention	DOJ	—	5	—	—	2	2	2	—	—
0.15	Improving Border Controls	DOJ	101	675	181	228	185	204	58	—	—
	Criminal Alien Tracking Center	DOJ	—	18	—	—	3	4	4	4	4
	Expedition Deportation	DOJ	—	338	54	64	90	93	91	—	—
	Expedited Special Deportation	DOJ	—	180	49	55	54	49	2	—	—
	DNA (FBI)	DOJ	—	25	—	—	6	8	8	3	1
	Presidential Summit On Violence/Nat'l Commission	DOJ	—	1	—	—	1	—	—	—	—
1.00	Anti-Gang/Drug Grants in Federally Assisted Housing	DOJ	1	1	—	—	1	—	—	—	—
0.20	The Judiciary	Judiciary	40	200	—	—	30	35	40	40	55
	Training Judges/Court Personnel	Judiciary	—	1	—	—	1	—	—	—	—
	Total Federal		548	2,639	314	377	637	696	448	328	352
	Total Law Enforcement		10,635	23,304	2,319	2,694	3,738	4,181	4,677	4,682	3,332
	Total Authorizations		13,289	30,210	2,423	2,869	4,838	5,415	6,174	6,148	4,768
	Total Trust Fund Available			30,210	2,423	2,423	4,287	5,000	5,500	6,500	6,500

Violent Crime Control and Law Enforcement Act of 1994 -- Authorizations

(# IN MILLIONS)

REVISED: 8-25-94

Conference Crime Bill Authorizations

Drug Factor	Provision	Estimated Drug Amount	Six Year Conference Authorizations	CJS Conf.	FY 1995	FY 1996	FY 1997	FY 1998	FY 1999	FY 2000
	Funds Under (Over) Allocated			0	(446)	(551)	(415)	(674)	352	1,734

SUMMARY BY DEPARTMENT

Department of Justice	25,969	2,345	2,790	4,184	4,664	5,268	5,197	3,866
Department of the Treasury	600	40	39	78.2	98.2	118.2	133.2	133.2
Department of Health & Human Services	1,538	38	29	236	290	339	358	268
Department of Housing & Urban Development	1,820		0	270	284	358	356	356
Department of Education	243		11	31	37	48	58	61
Department of Labor	—		—	—	—	—	—	—
Department of Transportation	10		—	2	2	2	2	2
Department of the Interior	30		—	8	5	5	5	5
The Judiciary	200		—	30	35	40	40	55
	30,210	2,423	2,869	4,838	5,415	6,174	6,148	

CRS Report for Congress

CRS REPORT FOR CONGRESS

Crime Control Act of 1994: Selected Highlights of H.R.3355 as Passed

Keith Bea
David Tensley
Government Division
Charles Doyle
Coordinator

SUMMARY

On Thursday, August 25, 1994, the Senate completed action on the \$30 billion Violent Crime Control and Law Enforcement Act of 1994 (H.R.3355). The bill, among other things, pledges substantial financial support for State and Federal law enforcement efforts, prisons and crime prevention, with particular emphasis on violence, drug abuse, women and children; imposes a 10 year ban on new assault weapons; revives capital punishment as a Federal sentencing option; mandates a sentence of mandatory life imprisonment for violent three time Federal offenders; creates a Federal cause of action for the victims of sexually motivated violence; devotes special attention to the law enforcement problems associated with terrorists and aliens; and establishes a trust fund, subject to annual appropriations and fed by savings from reductions in the Federal workforce or in discretionary spending to finance its initiatives. The version of H.R.3355 which passed is reprinted beginning at 140 Cong.Rec. H8772 (daily ed. Aug. 21, 1994).

LAW ENFORCEMENT

State and local: Authorizes a total of \$8.8 billion, from FY 1995-2000, to States and localities for the expansion of law enforcement resources. Funds may be used to rehire officers laid off, hire new officers (including former members of the Armed Forces), purchase equipment or pay overtime, or improve interaction between officers and communities. Requires that the Attorney General give preference to applicants that provide contributions that exceed the 25% match, and authorizes a waiver. Federal share decreases from year to year. Roughly 50% of funds may be provided directly to cities of 150,000 population or more.

Authorizes total of \$1 billion for Byrne program for FY1995-2000, \$25 million for family support grants for law enforcement officers, funds to assure the quality of DNA analyses, a total of \$180 million for training and technical improvement grants, a total of \$150 million for court system improvements,



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\$200 million for Police Corps training and law enforcement scholarships, and a total of \$150 million to implement the Brady Handgun Violence Prevention and the National Child Protection Acts; prohibits law enforcement conduct regarding deprivation of civil rights of juveniles.

Federal: Authorizes the following amounts for Federal law enforcement purposes: \$200 million for the Federal judiciary for FY1996-2000; \$199 million for the Department of Justice for FY1996-2000; \$245 million for the FBI for FY1996-2000; \$50 million for U.S. Attorneys for FY1996-2000; and, \$550 million for the Department of the Treasury for FY1996-2000.

PRISONS

Authorizes, through new grant authorities, funds for additional correctional facilities, the expansion of alternative sanctions for non-violent young offenders, and the costs incurred by States incarcerating criminal aliens as follows:

- \$7.895 billion from FY1996-2000 for new State prisons, prison boot camps, and other facilities, with a 25% matching requirement and assurances concerning victim rights and the incarceration of violent offenders, among others. Distributes:

- 50% of the money appropriated each year (based on violent crimes in each State) solely to States that meet specified "Truth in Sentencing" requirements

- 42.5% through a formula also based on crime incidents

- 7.5% by the Attorney General based on need.

- Almost \$1.54 billion for prisoner health and rehabilitation:

- \$1 billion from FY1996-2000 to tribes, and State and local governments and courts for supervision of nonviolent drug offenders and for drug testing and treatment, sentencing alternatives, and post release activities (25% match)

- \$270 million from FY1996-2000 to States for drug treatment of State and local prisoners (25% match)

- \$112.5 million from FY1996-2000 for similar treatment of Federal prisoners

- \$5 million from FY1996-2000 for tuberculosis prevention and treatment of Federal prisoners, those held by INS, and by State, local and tribal authorities (50% match)

- \$150 million from FY1996-2000 for alternative sanctions for young offenders including restitution programs, education and job training projects, community-based incarceration, and other such programs - allocated in part on the basis of the number of 'young offenders,' and distributed by States to localities based on State and local correctional program expenditures.

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- \$1.8 billion from FY1995-2000 to permit the Attorney General to compensate States for the incarceration of undocumented criminal aliens or to take custody of those inmates.

Gives the Bureau of Prisons additional discretion regarding good time credit to be given to inmates convicted of crimes of violence; restricts authority of Federal courts regarding prison overcrowding; urges consideration of the use of closed military facilities as prisons; prohibits higher education (Pell) grants to Federal or State prison inmates; and, requires the Bureau to provide notice to State and local law enforcement agencies when Federal offenders are released.

CRIME PREVENTION

Authorizes \$5.35 billion for crime prevention and violence against women programs, including:

- \$90 million for Ounce of Prevention Council discretionary grants to help youths avoid substance abuse and a criminal life,
- \$377 million for Local Crime Prevention Block Grants that may be used for thirteen individual grant programs, including but not limited to gang and juvenile delinquency prevention, establishing Boys and Girls Clubs in public housing, preventing crimes against the elderly (Triad program), job training, and sports and recreation programs for at-risk youth, family outreach efforts, and police partnerships with children,
- \$625.5 million for Model Intensive Grant Programs for not more than 15 localities with chronic high crime rates,
- \$610 million for community schools discretionary grant programs to assist local educational and other community efforts for at-risk youth,
- \$36 million for discretionary grants in assistance for delinquent and at-risk youth,
- \$24 million for discretionary grants for police recruitment,
- \$1.62 billion for Local Partnership grants to be used for crime prevention initiatives involving education, substance abuse treatment, and jobs programs,
- \$270 million for Community Economic Partnership Investment grants to increase private investment in distressed local communities,
- \$4.5 million for grants for urban recreation and at-risk youth,
- \$50 million for community-based justice grants for prosecutors,
- \$19.8 million in grants for family unity demonstration projects,
- \$45 million in grants for gang resistance education and training projects,
- \$800 million for Violence Against Women discretionary grants to combat violent crimes against women,
- \$205 million in education and prevention grants to reduce sexual assaults against women,
- \$2 million in training programs to assist probation and parole officers and others who work with released sex offenders,
- \$30 million in grants for prevention of sexual abuse and exploitation of runaway, homeless, and street youth,

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- \$50.8 million in grants for victims of child abuse programs,
- \$3 million for national domestic hotline grants,
- \$825 million in grants for battered women's shelters,
- \$120 million in grants to encourage arrest policies regarding domestic violence,
- \$40.6 million in grants for other domestic violence law enforcement, education or prevention programs, with most of the funding for rural areas,
- \$1.3 million in grants for education and training of court personnel on crimes against women,
- \$6 million in grants for improving data resources on stalking and domestic violence.

FIREARMS

Assault weapons: Prohibits the manufacture, for 10 years after enactment, of semiautomatic assault weapons and the possession or transfer of such firearms if they were not lawfully possessed on date of enactment. Exempts an estimated 650 models listed in Appendix A of the legislation, firearms operated by bolt, pump, lever or slide action, antique and inoperable firearms, and allows the manufacture, transfer and possession of assault weapons for law enforcement and other limited purposes.

Defines semiautomatic assault weapons as copies or duplicates of the following makes or models: Avtomat Kalashnikov types; UZI and Galil; Beretta Ar-70 (SC-70); Colt AR-15; Fabrique Nationale FN/FAL, FN/LAR and FNC; SWD (Mac) M-10, 11, 11/9, 12; Steyr AUG; TEC-9, DC9 and 22; and revolving cylinder shotguns. Includes semiautomatic rifles, pistols and shotguns with specified characteristics and semiautomatic versions of automatics. Does not include registration requirement for those lawfully held. Prohibits possession or transfer of ammunition devices of over 10 rounds.

Other features: Prohibits transfer of handguns or related ammunition to juveniles (those below age 18), with specified exceptions, and to others under domestic relations restraining orders. Requires photograph and fingerprints of applicants, compliance with State and local laws, report of thefts or losses, notification to State and local police of names and addresses of licensees, among other additional requirements. Enhances penalties for use of semiautomatics in crimes of violence or drug trafficking, for smuggling of firearms associated with drug trafficking, revocation of supervised release or probation for possession of a firearm, possession of stolen firearms moved in interstate commerce, and others.

ALIENS AND TERRORISM

- Includes murders by international terrorists among Federal crimes punishable by death and increases the penalties for other terrorist crimes

CRS-5

- Outlaws providing financial support to international terrorists
- Permits the Attorney General to ease immigration restrictions for alien informants in exchange for information concerning criminal activities (up to 100 aliens per year) or terrorism (up to 25 aliens per year)
- Enacts implementing criminal legislation effective upon U.S. ratification of various international agreements concerning airport security, weapons of mass destruction, torture, violence against ocean platforms and navigation
- Increases the penalties for smuggling of aliens and various other immigration offenses
- Provides expedited procedures for the removal of criminal aliens
- Authorizes
 - \$1.8 billion (FY1995-2000) to cover State costs related to incarcerated aliens (see Prisons)
 - \$328 million (FY1995-1998) for speedy removal after asylum denials
 - \$160 million (FY1995-1998) for speedy removal of criminal aliens
 - \$675 million (FY1995-1998) (but only \$464 million from the Trust Fund) for tightened border security
 - \$18.4 million (FY1996-2000) for an alien tracking center

SENTENCING

Three strikes/safety valve: Eases mandatory minimum sentencing for future low level drug offenders and elderly longterm prisoners, but commission of a violent Federal felony by anyone with two separate prior State or Federal violent felony convictions, or with a earlier violent felony conviction and a separate prior conviction for a serious drug offense, carries a penalty of mandatory life imprisonment.

Capital punishment: Revives the death penalty as a sentencing option for Federal crimes, such as murder of the President or of a Federal law enforcement officer, for which it was previously a constitutionally unenforceable statutory penalty due to procedural defects. Establishes a number of new Federal capital offenses, like drive-by shooting murders, and elevates several existing Federal crimes, including some which do not involving a killing such as a major drug kingpin violation, to capital offenses. Drops racial justice provisions found in some earlier versions of the bill, but the Administration is reported to have promised to issue directions to ensure that the death penalty in Federal cases will be sought and imposed in a racially neutral manner.

Crimes involving women or children: Increases the penalties for repeat Federal sex offenders, assaults against children within Federal enclaves, and creates a program for the registration of sexual predators with community notice. Outlaws international child pornography and domestic violence

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associated with interstate travel. Juvenile offenders 18 years of age and older who commit Federal crimes of violence or Federal crimes involving a firearm may be prosecuted as adults. Provides mandatory restitution for victims of Federal sexual violations and a Federal civil cause of action for victims of crimes motivated by sexual animus.

Other penalties: Expands Federal prohibitions against insurance, computer, telemarketing and credit card frauds. Adds new prescriptions against attempts to commit various existing Federal crimes, e.g., some of those concerning robbery, kidnapping, smuggling and property damage. Enlarges the penalties for drug trafficking in truck stops and public housing projects, arson, civil rights violations. Supplements the sanctions for drug trafficking and Federal crimes of violence with an additional prison term of up to 10 years when committed by street gangs.

FUNDING

Funds the various appropriations authorized in H.R. 3855 by establishing the Violent Crime Reduction Trust Fund with monies expected from savings made eliminating over 250,000 Federal jobs as required by the Federal Workforce Restructuring Act (P.L. 103-228). Ensures that spending from the Trust Fund does not add to the Federal deficit by requiring a reduction in discretionary spending limits for fiscal years 1995 through 1998 in conformity with the amounts listed below.

The following sums are to be transferred into the Trust Fund, at the beginning of the fiscal year:

FY1995: \$2.423 billion with an estimated outlay of \$730 million,
FY1996: \$4.287 billion with an estimated outlay of \$2.334 billion,
FY1997: \$5 billion with an estimated outlay of \$3.936 billion,
FY1998: \$5.5 billion with an estimated outlay of \$4.904 billion,

FY1999: \$6.5 billion with an estimated outlay of \$5.689 billion, and
FY2000: \$6.5 billion with an estimated outlay of \$6.225 billion.

Requires across-the-board sequestration of spending from Trust Fund, if appropriations or outlays exceed the spending limits set for the Trust Fund. Spending must be approved through the annual appropriations bills, but declares that authorized funds not appropriated may not be used for other programs and may only be used for deficit reduction.



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HON. MIKE SYNAR (OK) — Chairman

FACT SHEET

No. 103-38

August 21, 1994

The New Crime Bill Agreement

This DSG Fact Sheet deals with the second conference agreement on H.R. 3355, Violent Crime Control and Law Enforcement Act, which the House is scheduled to consider Sunday afternoon.

Following the defeat last week of the rule for the original conference agreement, conferees have agreed on a new conference report that contains most of the provisions of the original measure, except for several significant changes reflecting agreements reached between the Administration and Democratic and Republican leaders.

The new agreement provides a total of \$30.2 BILLION, \$3.3 BILLION less than the original agreement, with nearly two-thirds of the cuts coming from crime prevention programs, and one-third from law enforcement and prisons. As a result of the changes, the measure would provide \$23.3 BILLION for law enforcement and state prisons, and \$6.9 BILLION for crime prevention programs. Even with the cuts in overall funding, the total available from the Crime Trust Fund — which cannot be used for any other purpose — is the same as in the first agreement.

It also imposes stricter registration requirements for "sexual predators" with community notification, and permits evidence of prior sex offenses by the defendant to be admitted in federal trials. The new measure significantly restricts a provision that would have provided for early release for certain non-violent drug offenders currently in prison.

Like the original agreement, this new agreement mandates life imprisonment for those convicted of three violent felonies, and makes more than 60 federal crimes subject to the death penalty. It also provides funds to put 100,000 state and local cops on the street, and bans the sale and possession of assault weapons. For these and other provisions of the original conference agreement that are also in this new measure, see DSG Fact Sheet No. 103-36, August 10.

Note: As of press time Sunday morning, the conference report had not been filed. In order to provide Members with information in a timely manner, this Fact Sheet was prepared on the basis of information provided by committee staff.

The New Crime Bill Agreement

On August 11, by a vote of 210 to 225, the House defeated the rule providing for consideration of the conference report on H.R. 3355, Violent Crime Control and Law Enforcement Act.

The conference committee has reported out a new conference agreement which contains most of the provisions of the original measure (see DSG Fact Sheet No. 103-36, August 10), but which has several significant differences with the first conference report.

Following is a summary of the major changes conferees have made in their original conference agreement.

Anti-Crime Funding

The new agreement authorizes \$30.2 BILLION for a variety of anti-crime strategies over the next six years – \$3.3 BILLION (10%) less than the original conference agreement. The \$3.3 BILLION cut equals the amount of the funds in the original agreement that did not come from the Violent Crime Reduction Trust Fund (which could be used only for funding this bill's programs). In the original agreement, that \$3.3 BILLION would have been funded from the general Treasury, and thus would have had to compete with all other federal programs for discretionary appropriations. Under the second conference report, all of the funds authorized in the agreement would be financed through the appropriations from the Violent Crime Reduction Trust Fund – which, under the agreement, will receive the savings to be realized by eliminating more than 270,000 federal jobs.

Of the total funds in the new agreement, more than three-fourths of the funds would be for law enforcement and prisons (instead of two-thirds in the first agreement), with the remaining funds (\$6.9 BILLION instead of \$8.9 BILLION in the first agreement) for crime prevention programs. (For a breakdown of the funding levels, see the table on page 5.)

Law Enforcement

Similar to the old agreement, the new conference report provides \$13.5 BILLION to increasing law enforcement efforts over the next six years, with \$10.8 BILLION for state and local law enforcement. Like the original agreement, the measure authorizes \$8.8 BILLION through FY 2000

to put 100,000 more cops on the beat, thus increasing the number of state and local law enforcement by about 20%.

Prisons

For state prisons, the conference agreement authorizes \$9.9 BILLION, with \$7.9 BILLION for state prisons. Of the funds for state prisons, half (rather than 40% as in the original agreement) is committed to states that adopt strict "truth in sentencing" laws (requiring repeat violent offenders to serve 85% of their sentence).

Prevention & New Block Grant

For programs to stop youths from becoming involved in crime in the first place, the measure provides \$6.9 BILLION through FY 2000 – \$2 BILLION less than the original agreement. Generally, the new measure cuts prevention programs by 10% across-the-board from the original agreement.

In addition, the measure establishes a new \$380 million Local Crime Prevention block grant program to replace more than 10 of the prevention programs that were in the original measure. This block grant would replace the following programs in the original agreement – Youth Employment & Skills grants (proposed by President Clinton to provide employment opportunities for young adults in areas with high crime and poverty rates), Midnight Sports Leagues, Youth Development Centers, Boys and Girls Club in Public Housing, Gang Prevention, Safe Senior Corridor, Triad, Police Partnership with Children, Supervised Child Visitation, Youth Anti-Crime Councils, and Hope in Youth.

Localities could use the block grant for a wide variety of prevention programs, ranging from midnight basketball to establishing Boys Clubs in low-income housing (generally for the same purposes as the replaced prevention programs). These grants would be allocated among states based on their violent crime rates.

Assault Weapons

Like the original agreement, the new measure bans, for ten years, the manufacture and possession of 19 specified types of semiautomatic assault weapons and large capacity magazines, and copies thereof – exempting 650 specified sporting guns and semiautomatic assault weapons that already are legally owned. However, the measure makes two changes to those provisions.

First, the new agreement deletes a provision of the original measure that would have banned any combination of parts that could be assembled into a large-capacity ammunition feeding device of more than 10 rounds of ammunition.

Second, the second conference agreement places the burden of proof on the government to demonstrate that the clips were not purchased prior to the measure's enactment and are thus banned – rather than requiring that the gun owner demonstrate that the clip was obtained prior to the enactment, and thus was not banned.

Sexual Predators & Evidence

The new conference agreement expands provisions in the original agreement that required persons who have committed crimes against children, and violent sexual offenders, to register their addresses with state law enforcement agencies. The new measure permits law enforcement to notify the community of the release of these offenders to the community. (Under the first agreement, law enforcement was permitted to notify only the victim of the sex offense of the presence of the perpetrator, but did not provide for the notification of the general community.)

Sexual Predators

The new measure includes special provisions regarding the registration of violent sexual offenders released from prison who suffer from mental abnormalities that make a person likely to repeat the offense (so-called "sexual predators"). Under the new agreement, these offenders must register for the rest of their life, rather than just 10 years as under the original agreement, and they must verify their address a quarterly basis, rather than an annual basis. It also permits law enforcement to notify the community of the release of these offenders into the community.

Evidence of Prior Offenses

The new measure also contains provisions which permit evidence prior sex offenses by the defendant to be admitted in federal criminal trials of sex offenders. Under the agreement, these new rules would automatically take effect ten months after the bill's enactment, unless Congress enacts legislation otherwise.

HIV Testing

The agreement includes a new provision requiring HIV testing of defendants in rape trials, if requested by the victim. Under the measure,

the results of the testing would be disclosed only to the victim, the defendant, and others the court deems appropriate. Under the agreement, the victim may not reveal the test results to anyone other than medical professionals, counselors, family members, or sexual partners.

Early Release of Drug Offenders

The new agreement significantly narrows the so-called "retroactivity" portion of the first agreement's mandatory minimum safety valve that would have allowed certain low-level, non-violent drug offenders currently in prison serving a mandatory minimum sentence to be released early after serving two years in prison. Under the first conference agreement, all low-level non-violent drug offenders in prison who had demonstrated good behavior while in prison could potentially have been released early under this provision. The new measure provides that only those prisoners serving time for a conviction of simple possession of a controlled substance – and who the U.S. Attorney certifies and the court determines meet a variety of criteria, including that the defendant would otherwise suffer a miscarriage of justice – could be released early.

Lamar University Funds

The measure does not include provisions of the original conference agreement that would have authorized \$10 million in FY 1995 for the National Center for Criminal Justice Research and Education at Lamar University in Texas.





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HON. MIKE SYNAR (OK) — Chairman

August 23, 1994

CORRECTION

DSG Fact Sheet No. 103-38, August 21, 1994

"The New Crime Bill Agreement"

On page 4, under "Early Release of Drug Offenders," the Fact Sheet incorrectly states that the new conference agreement significantly narrows the so-called retroactivity portion of the mandatory minimum safety valve.

In fact, the new conference agreement deletes the retroactivity provision, so that no low-level non-violent drug offenders currently in prison serving a mandatory minimum sentence of five years could have their sentence reduced to two years. Thus, under the new conference agreement, only those who are sentenced for low-level non-violent drug offenses 10 days after the conference agreement's enactment would be eligible to have their sentence reduced from five to two years.

This mistake is also made on page 1, in the next to the last paragraph. The second sentence of that paragraph should read "The new measure deletes a provision that would have provided early release for certain non-violent drug offenders currently in prison."



Authorizations for Law Enforcement, Prisons, & Prevention (cont.) (\$ in millions)

	House Bill	Old Conf. Agrmt. (Trust Fund)	Old Conf. Agrmt. (Total)	New Conf. Agrmt. (Total & Trust Fund)
Prevention Programs	\$8,173	\$8,598	\$8,948	\$6,903
Model Intensive Grants	1,500	895	895	626
"Ounce of Prevention" Grants	125	100	100	90
Grants to Combat Violence Against Women	765	1,800	1,800	1,620
Drug Courts	1,400	1,300	1,300	1,000
Local Partnership Act	2,000	1,800	1,800	1,620
National Community Economic Partnership	—	300	300	270
Community Youth Academies	50	40	40	36
Community Schools	—	630	630	567
Family & Community Endeavor Schools	1,150	270	270	243
Drug Treatment for State Prisoners	300	300	300	270
Drug Treatment for Federal Prisoners	*	125	125	113
Urban Parks and Recreation	—	5	5	5
Family Unity	—	22	22	20
Gang Resistance Education & Training (GREAT)	—	50	50	45
Local Crime Prevention Block Grant	—	—	—	380
Youth Employment & Skills	525	550	900	—
Midnight Sports & Olympic Youth Dev.	100	90	40	—
Anti-Gang Grants	200	125	125	—
Youth Devel. Centers & Hope in Youth	20	70	70	—
Boys and Girls Club & Gang Preven.	56	50	50	—
Police Partnerships for Children	20	30	30	—
Anti-Crime Youth Councils	5	5	5	—
Supervised Child Visitation	—	30	30	—
Crime Against Older Americans	7	11	11	—

*"Such sums as may be necessary."

Note: Authorizations in the House bill were generally for five years, through FY 1999, while most of the funds in the conference agreement are for six years, through FY 2000.

Authorizations for Law Enforcement, Prisons, & Prevention

(\$ in millions)

	House Bill	Old Conf. Agrmt. (Trust Fund)	Old Conf. Agrmt. (Total)	New Conf. Agrmt. (Total & Trust Fund)
TOTAL	\$27,820	\$30,209	\$33,501	\$30,204
Law Enforcement	\$5,547	\$13,161	\$13,902	\$13,451
"Cops on the Beat"	3,450	8,800	8,800	8,800
Police Corps/Scholarship	500	—	550	200
Law Enforcement Family Support	—	25	25	25
Criminal Records	—	150	150	150
Rural Drug Grants & Training	255	245	245	245
Community Prosecutors & State Courts	100	200	200	200
Police Recruitment	30	24	24	24
Technical Assistance & DNA Testing	40	170	170	170
Byrne Law Enforcement Grants	*	1,000	1,000	1,000
Immigration and Naturalization Service	*	1,000	1,191	1,191
Treasury	1,050	550	550	550
Justice	—	300	300	200
FBI	22	275	275	275
DEA	100	150	150	150
U.S. Attorneys	—	50	50	50
Telemarketing Fraud vs. Elderly (SCAMS)	—	20	20	20
Federal Courts	—	200	200	200
Prisons	\$14,100	\$8,450	\$10,650	9,850
Youth Offenders Incarceration & Probation Alternatives	600	150	150	150
State Prison Grants	13,500	6,500	8,700	7,900
Incarceration of Criminal Aliens	*	1,800	1,800	1,800