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Crime Bill - Executive Office, Treasury, Education, & HUD [Housing and Urban Development]
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U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
OFFICE OF THE SECRETARY
WASHINGTON, D.C. 20410-0001

FAX TRANSMISSION

DATE:

March 17

NUMBER OF PAGES (including this page)

8

TO:

Jennifer O'Connor

FROM:

Druce Katz

PHONE:

COMMENTS:



**U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
THE SECRETARY
WASHINGTON, D.C. 20410-0001**

March 17, 1994

MEMORANDUM TO: MACK MCLARTY, THE WHITE HOUSE

FROM: SECRETARY HENRY CISNEROS

SUBJECT: Weekly Report for March 17 - 24, 1994

THE WEEK AHEAD

Address National Low-Income Housing Coalition's Conference

On Saturday, March 19, I will give the opening address at the National Low-Income Coalition's 1994 National Conference titled, "Fighting for Housing Justice: Moving Housing to the Top of the Nation's Agenda."

**National Community Development Initiative (NCDI)
Announcement**

On Monday, March 20, the Department will host a press breakfast and conference at the National Press Club to announce HUD's new partnership with the National Community Development Initiative (NCDI). The partnership provides capacity building to community development corporations to increase the supply of affordable housing and investment in the nation's communities. HUD will provide \$20 million to the consortium to leverage \$60 million of private resources, representing the largest capacity building pool in the nation. Executive Directors from the six non-profit foundations (e.g. Pew, Rockefeller, McArthur) and Prudential Insurance will join me in this announcement.

Meeting with Jesse Jackson

On Thursday, March 24, my principal staff and I will meet with Reverend Jesse Jackson to discuss crime initiatives and strategies.

CONGRESS

Housing and Community Development Act of 1993

The House and Senate Housing Subcommittees have been trying

to reconcile the differences between the two versions of the Department's Housing and Community Development Act of 1993. We expect the final bill to contain the FHA multifamily disposition reforms and reforms to streamline the administration of several other programs. Congress intends to pass the legislation prior to the Easter/Passover recess.

Testimony before the House Committee on Ways and Means

On Tuesday, March 22, I will testify before the Subcommittee on Select Revenue Measures (Chairman Charles Rangel - NY) and the Subcommittee on Human Resources (Chairman Harold Ford - TN) of the House Committee on Ways and Means regarding empowerment zone provisions in the Omnibus Budget Reconciliation Act of 1993.

Meeting with Nevada Congressional Delegation

On Wednesday, March 23, I will be meeting with the Nevada Congressional delegation (e.g. Senator Harry Reid, Senator Richard Bryan, Congresswoman Barbara Vucanovich and Congressman James Bilbray), Mayor Jan Jones and other representatives from the State of Nevada and Clark County to discuss the Las Vegas MASH program (Mobility Assistance and Shelter for the Homeless) and empowerment zones.

PRESS

Boston Globe Interview

On Saturday, March 19, I will be interviewed by Ana Puga of the *Boston Globe*. The *Globe* plans to do a feature story on me and my accomplishments at HUD.

Prime Time Radio Interview

On Tuesday, March 22, I will be interviewed by Diane Rehm of the Prime Time Radio show "Face to Face," a co-production of the AARP, to discuss homelessness.

Time Magazine On-Line News Conference

On Saturday, March 26, I will participate in an "On-Line News Conference" sponsored by *Time Magazine* where I am to input answers to questions posed by *Time* readers through a computer. This interview exemplifies the "Information Superhighway" that the Vice President is proposing.

"First Person" Univision TV

On Saturday, March 26, I will be interviewed by Teresa Rodriguez of Univision Television to discuss my life growing up. This interview will be part of Univision's "First Person" program.

LAST WEEK IN REVIEW

Urban Initiatives Conference and Health Care Event

On Thursday, March 17, I was in Milwaukee to give the keynote morning address at the "Urban Initiatives: The University and the Community in Partnership" Conference, hosted by Marquette University. Following my engagement at the conference, I discussed health care issues with the staff and residents of the St. Anne's Adult Day Care Center in Congressman Kleczka's district.

Chicago Housing Summit and Crime Event

On Wednesday, March 16, I hosted a housing summit in Chicago. The summit was a private discussion with Mayor Daley, Vince Lane and other local officials and staff regarding the use of the city's Urban Revitalization Demonstration grant on rebuilding the renowned Cabrini Green development and the future of public housing in Chicago.

Press -- Lunch with the New York Times Editorial Board

On Tuesday, March 15, I met with the New York Times Editorial Board to discuss HUD's new partnership with private foundations to provide capacity building for community development corporations. Several chief executive officers of corporations who are members of the National Community Development Initiative (NCDI) joined me in this discussion.

Fannie Mae Announcement

On Tuesday, March 15, I joined Fannie Mae in their announcement to commit \$1 trillion to finance homes for low- and moderate income homebuyers. In addition, Fannie Mae plans to increase its resources on combatting discrimination in mortgage lending and encourage private investment in distressed urban communities.

Maryland Democratic Party Business Forum

On Tuesday, March 15, at the request of Senator Paul Sarbanes, I addressed a Maryland Democratic Party fundraiser in Baltimore.

World/BRIDGE Initiative Announcement

On Monday, March 14, Senator Diane Feinstein and I helped announce, via satellite from Washington, a major new

initiative to build affordable housing in California. The BRIDGE Housing Corporation, one of the nation's largest builders of affordable housing, and World Savings, the country's third largest savings bank, announced a pension fund partnership among non-profit developers and financial institutions to create a pool of \$300 million for the development of affordable housing. Although HUD has no direct role in the BRIDGE initiative, the initiative represents the kind of innovative partnering of public and private resources that is necessary to meet the nation's housing needs during such tight fiscal environments.

National League of Cities Conference

I spent last weekend, March 12-13, meeting with Mayors attending the National League of Cities Conference here in Washington. On Saturday, I gave an address on the importance of regional strategies and the need to address racial and economic disparities in urban policies and community patterns and institutions. On Sunday, I addressed the State League Presidents and Executive Directors Luncheon.

UPCOMING ANNOUNCEMENTS ON CRIME, HEALTH CARE REFORM, WELFARE REFORM AND JOBS/ECONOMIC OPPORTUNITIES

March 15, 1994	The Moving to Opportunity FY 1993 award of \$69 million total to 5 cities will be announced today via press release; no event is anticipated -- linked with increased economic opportunity
March 30, 1994	HOPE for Elderly Independence (project-based assistance) NOFA publication -- \$3.8 million available -- linked to health care
March 31, 1994	Resident Management TA/Tenant Opportunity Program NOFA publication -- \$25 million available -- linked to economic opportunities
March 31, 1994	Housing Opportunities for Persons with AIDS (HOPWA) NOFA publication -- \$25.6 million available -- this NOFA is being redrafted to reflect the Secretary's priorities regarding homeless programs; we hope to publish the NOFA before the end of the month -- linked with health issues
March 31, 1994	Lead-Based Paint Hazard Reduction NOFA publication -- \$90 million available -- tied with health care

April 4, 1994

Drug Elimination Grants (for public housing)
NOFA publication -- \$251.7 million available
-- linked greatly with Safe Home and crime

SECRETARY'S SCHEDULE FOR THE WEEK

Saturday, March 19, 1994

Give an address at the plenary session of the National Low-Income Coalition's 1993 National Conference

Be interviewed by Ana Puga of the Boston Globe for a feature story on me and my tenure at HUD

Monday, March 21, 1994

Announce HUD's partnership with NCDI to build affordable housing in the nation

Principal Staff Meeting

Empowerment Zone briefing for business executives at the request of the White House

Domestic Policy Council Meeting

Tuesday, March 22, 1994

Meeting with Dallas Assistant City Manager A.C. Gonzalez and others from the City Manager's Group to discuss urban revitalization strategies and potential HUD/Dallas partnerships

Testify before the Subcommittee on Select Revenue Measures and the Subcommittee on Human Resources of the Committee on Ways and Means regarding Empowerment Zones

Lunch with Harvard Professor Gary Orfield

Meeting with Linwood Johnson, Resident Managers of Houston's Allen Parkway Village

Prime Time Radio interview regarding homelessness

Meeting with Mayor Rendall regarding the future of public housing in Philadelphia

Wednesday, March 23, 1994

Meeting with Nevada Caucus members to discuss the Las Vegas

MASH program (Mobilized Assistance and Shelter for the Homelessness and empowerment zones)

Meeting with AFGE

Lunch with Chairman Sheldon Hackney of the National Endowment for the Humanities

Meeting with Mayor Michael White of Cleveland

Meeting with Amy Anthony, President of the Housing Investments, Inc. regarding pension fund initiatives

Thursday, March 24, 1994

Meeting with Reverend Jesse Jackson regarding crime

Participate in the White House Leadership Conference regarding Project Safe Home

Tentative trip to Memphis on Crime

Friday, March 25, 1994

Spend a day with Reggie White, Black pastors and other grass-roots religious organizations (e.g. Emancipation Crusade and the Society of Nehemiah)
Mobile, Alabama

Saturday, March 26, 1994

Participate in Time Magazine's On-Line News Conference

Interview with Teresa Rodriguez of Univision Television to appear on their "First Person" program

DEPUTY SECRETARY'S SCHEDULE FOR THE WEEK

Monday, March 21, 1994

Principal Staff Meeting

Internal Meetings regarding HUD matters

Tuesday, March 22, 1994

Internal Meetings regarding HUD matters

Participate in Secretary's meeting with Dallas Assistant City Manager A.C. Gonzalez and others from the City Manager's Group to discuss urban revitalization strategies

and potential HUD/Dallas partnerships

AFGE Meeting

Lunch with Alice Rivlin, Carol Lukensmeyer and others to discuss National Partnership Council and Labor-Management Relations

HUD AFGE Partnership Council Meeting

Wednesday, March 23, 1994

Operational Issues Meeting

Financial Systems Integration Meeting

Pennsylvania Avenue Development Corporation Design Committee Meeting

Meeting with IG and CFO to discuss proposed framework for the management plans and control programs

FHEO Interface Meeting

Thursday, March 24, 1994

IG Staff Meeting

Participate in Secretary's meeting with Jesse Jackson

Drop Dead Meeting to resolve the proposed rule for Preference for Elderly Families in Certain Section 8 Housing; and Reservation for Units for Disabled Families

Special Meeting on National Partnership Council in the White House Conference Room

Friday, March 25, 1994

Meeting with Mayor Frank Sall of Lincoln Park, MI to discuss subsidizing refurbished businesses

Brown Bag Lunch with Assistant Secretaries

Meeting with Program Assistant Secretaries regarding the 1995 reauthorization bill

**URGENT**

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
OFFICE OF THE SECRETARY
WASHINGTON, D.C. 20410-0001

FAX TRANSMISSIONDATE: 3-16-94NUMBER OF PAGES (including cover sheet) 2TO: Christine Varney
Jennifer O'ConnorFROM: Bruce Katz
Liz Arky

PHONE #: _____

The phone number of this fax machine is (202) 708-2476

Operation Safe Home Arrests - NEW HAVEN, CT 3/16/94

Law Enforcement Project started as part of an ongoing gang task force addressing violent criminal activity in the City of New Haven, CT. The targets of this project had been conducting a drug operation in and around a public housing project known as McGonaghy Terrace. The task force is being led by DEA and also includes FBI, OIG, and State and Local officers.

OIG was invited by DEA to join task force following the OIG/DEA task force operation on October 28, 1993, in Charlestown, MA.

Around 6:00 a.m. on Wednesday, March 16, 1994, 16 teams composed of 60 law enforcement officers set out to conduct 2 search warrants and arrest 17 targets in and around the PHA in New Haven.

The raids resulted in the confiscation of weapons, 10 - 11 bags of cocaine, and the arrests of about 15 targets. At this time some individuals are still being sought. Those arrested were charged with possession of cocaine with intent to distribute near the PHA.

Information about those arrested is not available yet as prisoners are being booked.

A news conference is scheduled for this afternoon. A press release will be issued upon completion of the news conference. The press release will be issued by the U.S. Attorney's office.



U.S. Department of Housing and Urban Development
Washington, D.C. 20410-4000

A handwritten signature in black ink, appearing to be "Jen", with a horizontal line underneath.

OFFICE OF THE ASSISTANT SECRETARY
FOR PUBLIC AFFAIRS

Today's FOCUS at HUD
Wednesday, March 16, 1994

HUD's new quarterly report, "U.S. Housing Market Conditions," is now available through the Department.

"U.S. Housing Market Conditions" is a new quarterly report that HUD now publishes to provide statistical profiles of national and regional housing market activity.

Published by HUD's Office of Policy Development and Research, the new quarterly covers a wide variety of indicators that give an overview of the status of housing activity:

The quarterly reports on:

1) Housing permits, 2) housing starts, 3) units under construction, 4) sales of new and existing homes, 5) units completed, 6) sales of new and existing homes, 7) prices of new and existing homes, 8) housing affordability, and 9) apartment absorptions.

Also, U.S. Housing Market Conditions Report discusses 10) manufactured home shipments and placements, 11) mortgage interest rates, 12) mortgage insurance activity, 13) changes in housing stock, 14) vacancy rates, and 15) homeownership rates.

Data tables contained in the report compare current quarter information to the previous quarter and to the same quarter last year.

A separate section offers 12-month historical data and annual statistics covering the last decade or more.

A general summary outlines market trends and significant findings, and HUD regional economists provide analyses of housing conditions in their regions, and developments in selected metropolitan areas.

In February, Secretary Cisneros announced the creation of this new report at a press conference.

Single copies can be obtained from HUD User at 301-251-5154. Copies are free for HUD employees.



U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
OFFICE OF THE SECRETARY
WASHINGTON, D.C. 20416-0001

FAX TRANSMISSION

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TO: Christine Varney FROM: Bruce Katz
Jennifer O'Connor Liz Arkey

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The phone number of this fax machine is (202) 708-2476

U.S. Department of Justice

United States Attorney
District of Connecticut

CHRISTINE VARELY
JENNIFER O'CONNOR



FACSIMILE TRANSMISSION COVER PAGE

DATE: 3-16-94

TO: Pat Veri, AIGI, HUD, 2E (202) 708-

FROM: Ray Conlon, SAC, 12E

United States Attorney's Office
District of Connecticut
157 Church Street
New Haven, Connecticut 06510

TOTAL NUMBER OF PAGES (INCLUDING COVER PAGE): 6

FAX NUMBERS: (203) 773-5376 OR (203) 773-5377

SPECIAL INSTRUCTIONS:

New Haven Task Force
PRIS. RELEASE

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If you do not receive all pages, please call (203) 773-2108 and ask for _____

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MAR 16 '93 03:49AM US

U.S. Department of Justice

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*United States Attorney
District of Connecticut*

480 Main Street

Hartford, Connecticut 06103

303/240-8270

DATE: March 16, 1994

PRESS RELEASE

United States Attorney Christopher F. Droney; New Haven State's Attorney Michael Dearington; Drug Enforcement Administration Special Agent in Charge Carlo A. Boccia; Federal Bureau of Investigation Special Agent in Charge Milt Ahlerich; Bureau of Alcohol, Tobacco and Firearms Special Agent in Charge Terence J. McArdle; Special Agent in Charge Raymond A. Carolan, U.S. Department of Housing and Urban Development, Office of Inspector General for Investigations; United States Marshal William Andersen; New Haven Police Chief Nicholas Pastore; and State Police Colonel Joseph Perry announced today the unsealing of three separate federal indictments which were returned on Wednesday, March 2, 1994, by a Federal Grand Jury sitting in New Haven, Connecticut and the arrests of five of the individuals named as defendants in those indictments.

The three indictments charge nine alleged members and associates of drug gangs operating within the West Hills area of New Haven, Connecticut. The charges contained in the indictments include possession with intent to distribute and distribution of cocaine, conspiracy to distribute cocaine, and firearms charges. In addition to the federal arrests, six other individuals were

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arrested today on state charges of cocaine sales in the West Hills section of New Haven as part of the same investigation.

Arrested and charged with conspiracy to distribute cocaine are: Gerald Fullwood, age 28, 366 Winthrop Avenue, New Haven, CT; Richard Austin, age 25, 407 Thoreau Drive, Branford, CT; Akali Dennis, age 20, 27 Southwest Drive, New Haven, CT; William Penn, age 27, 237 Davenport Avenue, New Haven, CT; and Gary Rodgers, age 31, 1523 Chapel Street, New Haven, CT. Gerald Fullwood and Gary Rodgers are also charged with possession of cocaine with intent to distribute. If found guilty on the federal narcotics conspiracy charges, each defendant faces up to twenty (20) years imprisonment, followed by three years of supervised release, and a \$1,000,000 fine.

In addition to the narcotics charges, Rodgers is charged with using and carrying a firearm during and in relation to a narcotics trafficking offense, which carries a mandatory five year term of incarceration to be served consecutively with any other term of imprisonment. Rodgers is also charged with being a felon in possession of a firearm, which carries up to ten (10) years incarceration and as much as a \$250,000 fine.

Arrested on state charges are Jajuan Driffin, age 19, 26 Valley Place North, New Haven, CT; Eric Gomez, age 19, 63 South Genesee Street, New Haven, CT; Kente Wilson, 85 South Genesee Street, New Haven, CT; Anthony Harrell, age 19, 30 Valley Place North, New Haven, CT; Cyril A. Jack, age, 17, 65 South Genesee Street, New Haven, CT; and Kevin Lee, age 19, 54 Mountain Road, New

MAR 16 '93 03:50AM US

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Haven, CT.

The cases were investigated by the New Haven Drug Gang Task Force, which had been formed under the auspices of the Organized Crime Drug Task Force. The Task Force consists of special agents from the Drug Enforcement Administration, Federal Bureau of Investigation, Bureau of Alcohol, Tobacco and Firearms, U.S. Department of Housing and Urban Development, Office of Inspector General for Investigations, deputy marshals from the United States Marshal's Service, troopers of the Connecticut State Police, and detectives and officers of the New Haven Police Department. Assistant United States Attorneys Anthony E. Kaplan, E. Gordon Hall and Nora R. Dannehy are assigned to the investigation and prosecution.

The gangs targeted in the West Hills investigation allegedly distributed narcotics in that area of New Haven, Connecticut. The Task Force's investigation into drug dealing and associated violence included the use of electronic surveillance, physical surveillance, undercover purchases of narcotics, and the execution of search warrants. Through these indictments and related state prosecutions, a number of alleged drug gang members face prosecution and potentially lengthy terms of incarceration. According to United States Attorney Dronney, the investigation is continuing and additional defendants may be charged.

United States Attorney Dronney praised the hard work and dedication of the members of the Task Force who were involved in the investigation of the case and stated: "these arrests reflect

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the continuing commitment of the federal government to help end gang violence in our cities. Attorney General Reno has set as our number one priority fighting violent crime, and we will continue to work in cooperation with state and local officials to bring federal resources to bear on this problem."

Drug Enforcement Administration Special Agent in Charge Carlo A. Boccia praised the efforts of all the state and federal agencies involved and stated that "the prosecution is another example of federal and municipal law enforcement in Connecticut cooperating to target gang violence and narcotics distribution."

Federal Bureau of Investigation Special Agent in Charge Milt Ahlerich similarly commended the efforts of the federal and state agencies involved in the investigation. Ahlerich emphasized that "the joint effort of state and federal agencies is an effective tool to combat violent crime in urban areas."

U.S. Department of Housing and Urban Development, Office of Inspector General for Investigations, Special Agent in Charge Raymond A. Carolan commended the joint efforts of the agencies involved and stated that this operation addresses violent crime in U. S. Department of Housing and Urban Development funded public housing and is in accord with the recently announced project Safe Home initiative.

New Haven Police Chief Nicholas Pastore and State Police Colonel Joseph Perry both stated that "the arrests today are another illustration that municipal, state and federal law enforcement agencies are committed to working together and sharing

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resources and information to combat drug dealing and violence associated with local street gangs."

United States Attorney Dronney stated that an indictment is only a charge and is not evidence of guilt. The defendants are entitled to a fair trial at which it is the Government's burden to prove guilt beyond a reasonable doubt.



U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
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DRAFT

REMARKS PREPARED FOR
RICHARD W. RILEY
U.S. SECRETARY OF EDUCATION

ANNOUNCEMENT OF "YES" PROGRAM
Washington, D.C.
March 9, 1994

One of the most important things we can do to prevent crime is to recognize that our schools are often the only public and social institution still functioning in some of our neighborhoods. The middle class has left, the stores are gone, and investment has dried up.

What is left is the school. And in more and more communities, people are turning to schools as the "anchor" around which to rebuild the community. There are schools like PS 194, a Beacon School in West Harlem, New York where the school day starts at 6 a.m. and ends at 11:30 p.m.

The school is more than a classroom. It is a community center, a medical facility, a safe haven free from violence, a place where people can find that sense of community that is so often missing, that sense of community that allows people to feel hope and opportunity.

I am greatly encouraged by Senator Bradley's and Senator Danforth's amendment to set aside \$400 million to give more schools the opportunity to be "anchors" in their neighborhoods. I believe this is the right way to go, a sure step that needs to be encouraged.

#

To: Jennifer

456.6704

Fr: Caville Johnston

401.3026

TITLE __ - YOUTH EMPLOYMENT AND SKILLS PROGRAM

SECTION 101. FINDINGS AND STATEMENT OF PURPOSE.

(a) FINDINGS. — Congress finds that:

(1) those who commit crimes must be caught and punished; at the same time, prevention programs -- including those which make employment a reasonable, available alternative to crime -- must be undertaken;

(2) in recent decades, a growing concentration of poverty and a sharp erosion in the economic position of disadvantaged young adults have contributed to the crime problem;

(A) between 1980 and 1990, the population living in census tracts with high poverty rates almost doubled, and areas of concentrated poverty are very likely to have high crime rates;

(B) approximately 50 percent of out-of-school young Americans (those age 16 to 24 years) without a high school degree are currently not employed, and many of these out-of-school youths are persistently out of work and have the potential for being permanently lost to the legitimate economy;

(3) the proportion of young men in trouble

with the law has increased dramatically, with almost 700,000 young men from 16 to 34 years of age incarcerated in 1989; no other developed country faces such levels of crime among its young adults.

(b) STATEMENT OF PURPOSE. — The purpose of this title is to saturate high-crime, high-poverty neighborhoods with employment opportunities for disadvantaged young adults, thereby reducing crime in these neighborhoods.

SEC. 102. PROGRAM AUTHORIZED.

The Attorney General, in conjunction with the Secretary of Labor (hereinafter referred to as the "Secretary"), and in consultation with the Secretaries of Housing and Urban Development, Education, Health and Human Services, and Commerce, shall make grants to youth employment projects in high-poverty neighborhoods.

SEC. 103. PROGRAM TARGET AREA.

The target area of each grant shall be a neighborhood with a poverty rate of 30 percent or higher, as determined by the U.S. Bureau of the Census, and a population of 25,000 or less. As determined by the Attorney General and the Secretary, areas with populations of up to 50,000 may be considered.

SEC. 104. PARTICIPANTS.

(a) ELIGIBLE POPULATION.—

(1) AGE.— Young adults ages 16 to 25 shall be eligible for employment programs funded under this title and, in certain circumstances as determined by the Attorney General and the Secretary, young adults up to age 30 may be eligible to participate; and

(2) RESIDENCY.— Any young adult residing in the target area or attending schools in the target area shall be eligible to participate in the programs under this title.

(b) RESPONSIBLE BEHAVIOR BY PARTICIPANTS.—

Continued participation in a program under this title shall be conditioned on:

(1) regular attendance and satisfactory performance at work;

(2) avoiding crime;

(3) paying child support when paternity has been established;

(4) in-school young adults remaining in school until graduation.

(5) requiring young adults ages 16-17 who have dropped out of school to return to school or an alternative education program.

(c) PRIOR ACTIVITIES.— Prior commission of a crime shall not prohibit a young adult from

only

participating in a program under this title.

SEC. 105. ALLOWABLE ACTIVITIES.

(a) EXPENDITURE OF FUNDS.— Funds awarded under this title shall be expended only for activities undertaken to carry out the approved application, which may include—

(1) apprenticeship programs linking work and learning;

(2) on-the-job training in the private sector;

(3) youth conservation and service corps;

(4) programs emphasizing neighborhood infrastructure, such as YouthBuild;

(5) work experience positions, limited to private nonprofit organizations and public agencies;

(6) entrepreneurial and microenterprise development;

(7) transportation links to jobs in the labor market area;

(8) initiatives to increase the educational attainment, occupational skills, and career aspirations of target area young adults, including work-based learning; and

(9) job placement and related services.

hand

(b) **WORK EXPERIENCE PROGRAMS.**— Work experience programs funded under this title shall:

(1) pay wages in accordance with the Fair Labor Standards Act and relevant State law;

(2) include adequate supervision, equipment, and materials and supplies to accomplish useful work projects;

(3) include a private sector job development component to facilitate the transition of participants to private sector jobs, which shall include developing portfolios of skill attainment, mentorship opportunities, and other efforts to increase job networks for participants; and

(4) include an extensive job placement component.

f-combine

(c) **TWO YEAR LIMITATION.** — The combination of all subsidized employment for a participant shall be limited to two years.

SEC. 106. APPLICATION FOR GRANTS.

(a) **APPLICATION PLAN.**— To be eligible to receive a grant under this title, a chief local elected official, with the timely review and comment of the Governor, shall apply to the Attorney General and the Secretary for a Youth Employment and Skills grant by submitting an application that shall contain a plan for substantially increasing the employment levels of young

adults in the target area. Such a plan shall:

(1) describe the measurable outcomes that will be used to evaluate the local success of the program, including increased employment, reduced crime, reduced drop out rates, and increased educational attainment;

(2) specify the organization that shall administer the program;

(3) describe the specific employment programs that will be offered by the program;

(4) describe the public/private partnership that will promote collaboration between the local areas, private sector, community-based organizations, and nonprofit organizations;

(5) specify how the public and private sectors will work together to assist young adults to make the transition from subsidized to unsubsidized jobs;

(6) describe how links to jobs throughout the labor market area will be provided;

(7) specify the manner by which the job network for young adults will be expanded by mentors and other programs; and

(8) such other information as the Attorney General and the Secretary may require.

(b) COORDINATION WITH OTHER FEDERAL PROGRAMS.—

The application will demonstrate that the proposed Youth Employment and Skills program shall build upon and be coordinated with other Federal initiatives, such as:

- (1) crime prevention programs;
- (2) school-to-work programs;
- (3) empowerment zones and enterprise communities;
- (4) Youth Fair Chance;
- (5) National Service;
- (6) the Job Corps;
- (7) the Job Training Partnership Act
- (8) the Summer Youth Employment Program;
- (9) Compensatory Education and other programs aimed at improving inner-city schools.

(c) LEVERAGING AND LINKAGES.— As a condition of a grant award, local areas shall establish linkages with the local private sector, local employment and job training programs, and other appropriate entities to enhance the provision of services under this title. Such activities may include leveraging by and linkages with:

- (1) the local private sector to--
 - (A) develop a mentoring program to improve the job network for young adults in the target area;

(B) develop a specified number of career-track jobs for young adults graduating from high school and college in the target area; and

(C) develop part-time jobs to support young adults while they are receiving job training, or secondary or post secondary education,

(2) the local service delivery area under the Job Training Partnership Act to identify funds --

(A) for on-the-job training and work-based training programs, based on successful program models, for residents of the target area;

(B) to develop a summer jobs program for in-school young adults residing in the target area; and

(C) for new youth initiatives in the target area,

(3) local programs to provide employment services and supportive services, such as transportation service to link target area residents to jobs in the labor market area, and

(4) the local school district to provide activities that will support the program and assist in achieving the goals specified in the

application.

SEC. 107. AWARD PRIORITIES.

In evaluating the applications submitted under this title, the Attorney General and the Secretary shall give priority to applications that:

(a) target areas that have high crime and high poverty rates; and

(b) demonstrate extensive community support and linkages to crime prevention programs and employment related programs.

SEC. 108. GRANT AMOUNT, DURATION AND NUMBER.

(a) AMOUNT OF GRANTS.— Each grant awarded shall be funded at a level of not less than \$__ million per year.

(b) DURATION OF GRANTS.— Grants shall be for 1 year, and renewable for each of the four succeeding years.

(c) NUMBER OF GRANTS.— There shall be a total of __ grants awarded under this title.

SEC. 109. FEDERAL RESPONSIBILITIES.

(a) IN GENERAL.— The Attorney General and the Secretary shall establish a system of performance measures for assessing programs established pursuant to this title.

(b) EVALUATION.— The Attorney General and the Secretary shall conduct a national evaluation of Youth

Employment and Skills programs funded under this title that will track and assess the effectiveness of those programs, and include an evaluation of increased employment, reduced crime, reduced drop out rates, and increased educational attainment.

(c) TECHNICAL ASSISTANCE.— The Attorney General and the Secretary shall provide appropriate technical assistance to carry out Youth Employment and Skills programs under this title.

SEC. 110. AUTHORIZATION OF APPROPRIATIONS.

(a) AUTHORIZATION.— There are authorized to be appropriated to the Attorney General \$___ million for fiscal year 1994, \$___ million for fiscal year 1995, \$___ million for fiscal year 1996, \$___ million for fiscal year 1997, and \$___ million for fiscal year 1998 to carry out this title.

(b) EVALUATIONS AND TECHNICAL ASSISTANCE.— Of the amounts appropriated under subsection (a) for a fiscal year, the Attorney General may reserve not more than 5 percent of such amounts for the fiscal year to carry out evaluations and technical assistance.

(c) AVAILABILITY OF FUNDS.— Funds obligated for any fiscal year for programs authorized under this title shall remain available until expended.

SEC. 111. SANCTIONS.

The Attorney General and the Secretary may

terminate or suspend financial assistance, in whole or in part, to a recipient or refuse to extend a grant for a recipient, if the Attorney General and the Secretary determine that the recipient has failed to meet the requirements of this title, or any regulations under this title, or any approved application submitted pursuant to this title. The Attorney General and the Secretary shall provide to the recipient prompt notice of such termination, suspension, or refusal to extend a grant and the opportunity for a hearing within 30 days after such notice.

SEC. 112. SAFEGUARDS.

The following safeguards shall apply to Youth Employment and Skills programs under this title:

(1) Nothing in this title shall be construed to modify or affect any Federal, State, or local law prohibiting discrimination on the basis of race, religion, color, ethnicity, national origin, gender, or disability.

(2) The labor standards under the Job Training Partnership Act, 29 U.S.C. 1553, shall apply to programs under this title.

(3) The Attorney General and the Secretary shall provide such other safeguards as they may deem appropriate in order to ensure that Youth Employment and Skills program participants are

afforded adequate supervision by skilled adult workers, or, otherwise, to further the purposes of this title.

SEC. 113. REGULATIONS.

The Attorney General and the Secretary shall issue such regulations as may be necessary to carry out the purposes of this title.

SEC. 114. WAIVERS.

The Attorney General and the Secretary may prescribe regulations that establish criteria for waiver of application requirements of other programs administered by their Departments to the extent they duplicate the requirements specified in this title.

SEC. 115. PROHIBITION ON PRIVATE RIGHTS OF ACTION.

Nothing in this title shall be construed to establish a right for any person to bring an action to obtain services under this title.

SEC. 116. ACCEPTANCE OF GIFTS, AND OTHER MATTERS.

The Attorney General and the Secretary are authorized, in carrying out this title, to accept, purchase, or lease in the name of the Department of Justice or the Department of Labor, and employ or dispose of in furtherance of the purposes of this title, any money or property, real, personal, or mixed, tangible or intangible, received by gift, devise, bequest, or otherwise, and to accept voluntary and

uncompensated services notwithstanding the provisions
of section 1342 of title 31.

SEC. 117. EFFECTIVE DATE.

This title shall take effect on the day of
enactment.



U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
THE SECRETARY
WASHINGTON, D.C. 20410-0001

March 3, 1994

MEMORANDUM FOR: President Clinton
Vice President Gore

FROM: Henry Cisneros

RE: Funding for Hope In Youth in the Crime Bill

While working on the Los Angeles earthquake recovery, I had the opportunity to work with an extraordinary organization called "Hope In Youth". I am told, Mr. President, that you also had an opportunity to hear from Rev. Bill Johnson, of Curry Temple CME Church, when you visited in December. Hope In Youth represents an alliance among the Industrial Areas Foundation, church-related social service providers and leaders of nine major religious denominations to primarily address gangs and gang-related activities. Through their work in communities including Compton, Altadena, Pasadena, San Fernando, West Covina, Baldwin Park, Pomona, Azusa, Claremont and Los Angeles, they intend to reach 130,000 gang members. I believe this organization is so unique, I am writing to urge you to include funding for their efforts within the crime bill.

Hope in Youth's stated project goals are to:

- Reduce gang membership and prevent new recruitment;
- Provide alternatives for at-risk youth;
- Empower parents to effectively influence their at-risk children;
- Build coalitions of principled people and train them to rebuild the social fabric of neighborhoods; and
- Create independent parent organizations to effect change in neighborhood schools.

To achieve these goals, they are working to place 160 Family Outreach Teams in local congregations over the next five years. Currently, 22 teams are making tremendous strides. Attached is a list of current and proposed sites. The teams consist of a Youth Worker, Parent Worker and School-Parent Organizer. These three-

Mr. President :

This describes a major youth anti-crime effort we worked with during the Los Angeles earthquake effort. It is an opportunity to shape the Crime Bill.

Heum

person teams, that often include former gang members, are paid staff who then recruit at least 50 volunteers to augment their efforts. The teams find youths where they live, and work with communities and individuals to provide community organizing, leadership development training, mentoring, and peer counseling.

Hope In Youth is currently receiving funds from the County and City of Los Angeles, however, it needs funds to hire the individuals for their outreach teams. Their funding needs are as follows:

\$10 million - FY 1995
\$10 million - FY 1996
\$10 million - FY 1997
\$10 million - FY 1998

This is such a unique organization, I am asking that you consider specifically naming Hope In Youth in the crime bill and that the above amounts are earmarked to their organization. As you know, Subtitle B of Title VI, Juvenile Drug Trafficking and Gang Prevention, authorizes grants to not-for-profit organizations to operate programs to curb the formation or continuation of juvenile gangs. I recognize that \$100 million is authorized for FY 1994 and such sums as are necessary for FY 1995, to be disbursed on a formula basis. One option would be to consider an earmark of funds remaining after the allocation to Hope In Youth. I would of course be delighted with whatever funding mechanism you may deem appropriate.

For your information, I have attached Hope In Youth's Operations Plan. I look forward to hearing from you.

Attachments

cc: Christine Varney



U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
THE SECRETARY
WASHINGTON, D.C. 20410-0001

March 3, 1994

MEMORANDUM FOR: President Clinton
Vice President Gore

FROM: Henry Cisneros

RE: Funding for Hope In Youth in the Crime Bill

Mr. Vice President:
This is the
youth anti-crime
effort in Los Angeles
we discussed over
the telephone.
Henry

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U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
THE SECRETARY
WASHINGTON, D.C. 20410-0001

March 1, 1994

MEMORANDUM FOR: Mack McLarty

FROM: Henry Cisneros *Henry Cisneros*

RE: HUD Crime and Violence Initiatives

To follow up on our lunch last week, I wanted to apprise you of a number of initiatives within Project Safe Home that can help highlight the Administration's commitment to take on the issues of crime and violence. The purpose of this memorandum is to respond to the "Crime and Violence Initiatives" memorandum sent to me last week, outlining the Administration's initiatives, as well as to respond to your request that I participate in three events to bring heightened attention to these issues. I will be participating in events in Chicago on March 16th and Memphis on March 24th and have noted where I believe we will be in a position to make announcements within the next five weeks.

The following provides a brief description of our initiatives to fit generally within the categories of the "Crime and Violence Initiatives" memorandum.

Gun Control

Gun Dealing

Within the category of gun control, we are considering addressing the problem of gun dealing in public housing by amending lease rules to exclude dealing in guns from legal profitmaking activities currently permitted in public housing dwelling units. We will be in a position to make an announcement within the next several weeks.

Gun Ban

We are also considering banning guns in public housing. This is a potentially more controversial issue and therefore we are first taking steps, such as meeting with industry and resident groups as well as obtaining resident opinion polls, before announcing an intention to do so. It is possible that we will be able to make an announcement within the next several weeks.

Page 2

Anti-gang Initiatives/Prevention/Intervention

Family Investment Centers

A Notice of Funding Availability of \$75 million to provide families living in public and Indian housing with better access to educational and employment opportunities will be announced today, March 1st. Family Investment Centers will provide funds to develop facilities in or near public housing for training and support services. Funds for supportive services in Family Investment Centers may be used for childcare, employment training and counseling, computer skills training, literacy training, and assistance in attaining certificates of high school equivalency.

Tenant Opportunity Program

A regulation implementing the Tenant Opportunity Program should be published within a few weeks. This program will permit resident groups, in cooperation with local housing authorities, to extend the scope of HUD's existing Resident Management Program beyond training for property management to training for business ownership and operation, child care, youth programs, tenant patrols and other activities that help prevent crime.

Crime Prevention Youth Employment Program

HUD, DOL and DOJ are working together to develop a targeted employment program designed to prevent crime by addressing the needs of at-risk youth and young ex-offenders in high-crime, high-poverty inner city and rural areas. Modelled after the Youth Fair Chance program, it would build upon targeting and neighborhood-centered approaches to focus on high-crime areas, which frequently include public and assisted housing developments. The program will provide wages for public sector jobs, as well as funding for placement in private sector jobs. It will be possible to make an announcement within the next several weeks.

Drug Elimination Program

The Drug Elimination program provides funding to public housing authorities to target drug-related crime through enhanced law enforcement as well as drug treatment and prevention. HUD will shortly announce the availability of \$265 million for grants in FY 1994. HUD will also shortly announce the availability of \$8 million for the Youth Sports Program, to promote sports activities for public housing residents.

Weed and Seed Reinvention Lab With DOJ

During March HUD will enter into an MOU with DOJ, HHS, Agriculture and Labor to test new crime prevention techniques at weed and seed sites. HUD will give preference in the selection of Family Investment Centers to these weed and seed sites.

Law Enforcement

Police Residency

To encourage police residency in public housing, a rule has been proposed to change income eligibility requirements for police officers and to encourage PHAs to provide incentives through lowered rents. Comments have been received and a final rule is slated to be published soon.

Community Policing and Resident Patrols

HUD will enter into an MOU with DOJ in March to provide training to housing authorities, law enforcement agencies and residents on community policing techniques such as bicycle patrols and resident patrols. Eight HUD training sessions will be held around the country. HUD will also provide training to resident groups on how to organize and form resident patrols.

Police Training

DOJ, Treasury and HUD are working together to identify training opportunities for officers at the prestigious training facilities at the FBI Academy in Quantico, Virginia and at the Federal Law Enforcement Training Center in Glynco, Georgia. It is possible that an announcement may be made in the coming weeks.

Secret Service Model Security Plan

In the next few weeks we will be in a position to announce a coordinated effort between the Secret Service and the Baltimore Housing Authority to develop a model physical security plan for public housing authorities.

Witness Relocation

We are working to be in a position to announce a \$5 million set aside from HUD's headquarters fund to support relocation programs for public housing residents who come forward to assist in criminal investigations and prosecutions in public housing.

Dialogue with Local Law Enforcement

HUD is collaborating with the Attorney General to host a dialogue with local law enforcement officials on relationships with HUD and public housing authorities. It is anticipated that this meeting will take place in the first week of April.

Possible Events

As I noted at the outset, I have already planned two crime events, and will plan a third, before the end of March. In order to highlight the Administration's initiatives, and to garner support for them in districts represented by Congressional Black Caucus Members and public housing residents, these events will likely be town hall meetings. Participation in one town hall meeting will focus on adult public housing residents and participation in the other two meetings will focus on youths. We are also considering the possibility of a youth videoconference, broadcast from Washington, D.C. and downlinked to other sites where young public housing residents and Congressional Black Caucus Members could participate. The President and Vice President are of course welcome to host these town meetings with me if they would be interested in doing so.

E X E C U T I V E O F F I C E O F T H E P R E S I D E

28-Feb-1994 03:04pm

TO: Jennifer M. O'Connor

FROM: Christiana Lin
 Office of Communications

SUBJECT: Youth Initiatives

February 27, 1994

MEMORANDUM FOR STEVE SILVERMAN

From: Steve Hilton
 Chris Lin
Subject: Youth Initiatives

The Office of Public Liaison is working on several Presidential events to highlight our youth and prevention initiatives with regards to crime and violence. In addition we are compiling a comprehensive document explaining our youth initiatives. To this end, we would like to request that during your weekly conference call, you ask the agencies for paper on their youth initiatives e.g., Safe Schools, many of the provisions in the '94 Drug Strategy, school-to-work,

We are attempting to compile this information by the end of this week. The information may be sent to Chris Lin (phone:456-2930, fax:456-6218). Thank you for your help.

cc: Alexis Herman
 Flo McAfee
 Jennifer O'Connor