

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: Nancy R. Hoit at NPR (Nancy R. Hoit at NPR@CCMAIL [UNKNOWN])

CREATION DATE/TIME:23-OCT-1995 22:14:00.00

SUBJECT: Family Conference Planning Seminar

TO: Beverly Godwin at NPR (Beverly Godwin at NPR@CCMAIL [UNKNOWN])
READ:UNKNOWN

TO: Elaine C. Kamarck (Elaine C. Kamarck [UNKNOWN])
READ:UNKNOWN

TO: Jeannie Newman at NPR (Jeannie Newman at NPR@CCMAIL [UNKNOWN])
READ:UNKNOWN

TO: Lucia F. Gilliland (Lucia F. Gilliland [UNKNOWN])
READ:UNKNOWN

TO: Wendy C. New (Wendy C. New [UNKNOWN])
READ:UNKNOWN

TEXT:

Just a reminder that the Family Re-Union V: Work & Family Planning meeting

is on Thursday 10/26 from 2-5PM. The Vice President will be with us for

at least an hour of the meeting; probably 3:15-4:15. It will be in the

Ceremonial Office. I am anxious to have all of you with us, to get your

thoughts and reactions, so that we can decide what it will be most helpful

to cover at the next meeting on Nov.8th. Please let me know if you will

be unable to attend.

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: Robert F. Epplin (Robert F. Epplin (EPPLIN_R)
[UNKNOWN])

CREATION DATE/TIME:22-MAY-1996 21:43:00.00

SUBJECT: Foreign Ops Subcommittee Markup

TO: Barry B. Anderson (Barry B. Anderson (ANDERSON_B) [UNKNOWN])
READ:UNKNOWN

TO: Bruce K. Sasser (Bruce K. Sasser (SASSER_B) [UNKNOWN])
READ:UNKNOWN

TO: Cameron M. Leuthy (Cameron M. Leuthy (LEUTHY_C) [UNKNOWN])
READ:UNKNOWN

TO: Charles E. Kieffer (Charles E. Kieffer (KIEFFER_C) [UNKNOWN])
READ:UNKNOWN

TO: Elizabeth L. Rossman (Elizabeth L. Rossman (ROSSMAN_E) [UNKNOWN])
READ:UNKNOWN

TO: Gordon Adams (Gordon Adams (ADAMS_G) [UNKNOWN])
READ:UNKNOWN

TO: Michael J. Discenza, Jr (Michael J. Discenza, Jr (DISCENZA_M) [UNKNOWN])
READ:UNKNOWN

TO: Michael J. McDermott (Michael J. McDermott (MCDERMOTT_M) [UNKNOWN])
READ:UNKNOWN

TO: Nancy S. Ridenour (Nancy S. Ridenour (RIDENOUR_N) [UNKNOWN])
READ:UNKNOWN

TO: Philip A. DuSault (Philip A. DuSault (DUSAULT_P) [UNKNOWN])
READ:UNKNOWN

TO: Richard P. Emery Jr. (Richard P. Emery Jr. (EMERY_R) [UNKNOWN])
READ:UNKNOWN

TO: Robert E. Barker (Robert E. Barker (BARKER_R) [UNKNOWN])
READ:UNKNOWN

TO: Robert F. Epplin (Robert F. Epplin (EPPLIN_R) [UNKNOWN])
READ:UNKNOWN

TO: Rodney G. Bent (Rodney G. Bent (BENT_R) [UNKNOWN])
READ:UNKNOWN

TO: V. Allan Villabroza (V. Allan Villabroza (VILLABROZA_V) [UNKNOWN])
READ:UNKNOWN

TEXT:

The Foreign Ops mark up took about 3 hours with very few serious amendments and fewer debates of substance.

Bill Highlights are as follows:

FY 96 Funding Level: \$12.1 billion

FY 97 Funding Level: \$11.9 Billion

\$203 million below FY 96

\$1 Billion below President's request.

Major cuts

IDA funded at \$525 million, \$175 million less than FY 96 and \$409 million below the President's Request

AID is funded at \$2.4 billion, \$30 million less than FY 96 and \$130 million less than the President's request.

ESF is funded at \$2.3 billion, \$4 million less than FY 96 and \$72 million

less

than the President's request.

African Development Bank is terminated (maintained from last year --

President's

request included \$66 million)

Reforms:

Restored Child Survival and Disease Fund Programs at \$600 million --

includes

funding for polio eradication, UNICEF (rejected President's request to cut

\$10

million) and basic education.

Consolidates funding (\$135 million) for anti-terrorism and nonproliferation

of

dangerous weapons, including nuclear weapons, into a single account.

Issues

Section 518A -- Authorization of Population Planning

Chairman Callahan opened mark up with announcement that a

compromise had

been reached concerning Population Planning. Democrats pointed out that

the

compromise was on the GOP side of the aisle only. Compromise: Mexico City language included, but those organizations that refuse to agree to Mexico City can receive only up to 50% of funds they received in 1995; overall cap of 65% of the 1995 level retained for population planning program; no individual cap for organizations that agree to abide by Mexico City policy.

No one on the GOP side seemed happy with this compromise.

Outlay rate (?) 8.33% per month for the first four months, at fifth month can spend the remainder.

Amendments:

Bunn/Porter, Early release of ESF funds to Israel. Adopted on voice vote.

Wilson Amendment on Population Planning:

President may make available funds for population planning if he determines that effects of Section 518A would mean that the goals of family planning services would not be met and would result in more abortions.

Failed 8 to 7.

Interesting tactic -- funds available if cutting family planning result in more abortions.

Lightfoot amendment to increase funding for ExIm paid for in part (?) By a 1% reduction in AID funds.

Failed.

Porter Amendment on ESF fund and Turkey. ESF funding is cut by \$49 million, none of these funds could go to Turkey (due to egregious human rights violations). Amendment also asked State Dept. To report back on Turkish, Cypriot, Greek relations.

Was replaced by Livingston Substitute (Section 566 of PL 104-107, not more than \$33 million ESF funds could go to Turkey)

Livingston and Porter, Bunn and Obey will work on report language for full committee mark up.

Forbes Amendments to be offered in full Committee: on PLO and Economic Development Bank in Middle East/ North Africa

Lightfoot Amendment to fence funds to Bosnia until 90% of US troops are out of Bosnia (as a way to provide incentive to get troops out of Bosnia within timetable).

Failed on a Voice Vote.

Livingston Amendment: No ESF funding on New Housing or repairs of existing housing unless it is directly related to work of American troops in Bosnia.

Livingston was livid about this issue "American taxpayers shouldn't have to pay to rebuild houses blown apart in war"

Passed on voice vote.

Obey Amendment to retain existing ban (IMET) on Guatemala.

Passed on voice vote. Torres may have language in full committee mark up.

Forbes Amendment, NIS countries must certify, in order to receive funds,

that

nuclear material/intelligence not passing borders (?). Ruled out of order

(as

an earmark).

Pelosi Amendment (?) That last year's language on Tibetan refugees be

inserted

in this bill.

Porter Amendment on Kurds in Northern Iraq. Earmarks \$3 million to

implement

agreement between PUK and IDP. Withdrew amendment and will settle with

report

language that says up to \$3 million...

Misc. Remarks

Livingston on Global Environmental Facility (thinks it should be zeroed

out)

Porter asked for report language on Azerbaijan/ Nagorno Kar. Funding -- to

be

worked out.

Pelosi in favor of IDA funds, Africa Development Fund and Africa
Development
Bank.

Lowey in favor of UNDP funding at Admin. level.

Porter and Yates on Lautenberg Amendment (on Jewish immigration), new
language
in conference report (?).

Full Committee Mark up next tuesday/ wednesday?

===== ATTACHMENT 1 =====
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:
Message Mail Header

Status: READ
Priority: FIRST CLASS (NORMAL)
Importance: NORMAL
Sensitivity: NORMAL

Delivery Receipt Requested

Creation Date: 22-May-1996 09:40:14.23 pm
Modification Date: 22-May-1996 09:40:14.23 pm
Submit Date: 22-May-1996 09:43:00.00 pm
Delivery Date: 22-May-1996 09:43:00.00 pm

From: Robert F. Epplin (EPPLIN_R)
Subj: Foreign Ops Subcommittee Markup

To: Elizabeth L. Rossman (ROSSMAN_E)
Michael J. McDermott (MCDERMOTT_M)
Robert F. Epplin (EPPLIN_R)
Charles E. Kieffer (KIEFFER_C)
Gordon Adams (ADAMS_G)
Philip A. DuSault (DUSAULT_P)
Rodney G. Bent (BENT_R)
Bruce K. Sasser (SASSER_B)
Barry B. Anderson (ANDERSON_B)
Michael J. Discenza, Jr (DISCENZA_M)
Cameron M. Leuthy (LEUTHY_C)
V. Allan Villabroza (VILLABROZA_V)
Richard P. Emery Jr. (EMERY_R)
Robert E. Barker (BARKER_R)
Nancy S. Ridenour (RIDENOUR_N)

===== END ATTACHMENT 1 =====

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: Kathleen Peroff (Kathleen Peroff@EOP@LNGTWY@LNGTWY [UNKNOWN])

CREATION DATE/TIME:18-SEP-1996 09:13:00.00

SUBJECT: Nightly Report on Appropriations Action

TO: Gary L. Bennethum (Gary L. Bennethum@EOP [UNKNOWN])

READ:UNKNOWN

TO: jack d. fellows (Jack D. Fellows@eop [UNKNOWN])

READ:UNKNOWN

TEXT:

Message Creation Date was at 18-SEP-1996 09:13:00

FYI

Gary, Rick, have you seen a draft of the enrolledbill memorandum?

----- Forwarded by Kathleen Peroff/OMB/EOP on 09/18/96

08:57 AM

BARKER_R @ A1

09/18/96 08:39:00 AM

Record Type: Record

To: See the distribution list at the bottom of this message

cc: See the distribution list at the bottom of this message

Subject: Nightly Report on Appropriations Action

This report is also available on the "J" drive at "J:\NIGHTLY.TUE."

THIS REPORT MAY CONTAIN SENSITIVE INFORMATION AND IS NOT TO BE SHARED
OUTSIDE
OF OMB.

FY 1997 APPROPRIATIONS BILLS: DAILY UPDATE

(Status as of 11:30 P.M., Tuesday, September 17th)

OVERALL STATUS:

- o Four of the 13 bills are now public law: Agriculture/Rural Development, which the President signed 8/6; District of Columbia, which the President signed 9/9; Military Construction, which the President signed 9/16; and Legislative Branch, also signed 9/16.
- o Two conferences were completed last week. The House approved the Energy/Water Development Conference Report 9/12, and the Senate approved the Conference Report Tuesday, 9/17, clearing the measure for the President. House and Senate action on the

Transportation

Conference Report expected Wednesday, 9/18.

o The House has passed all 13 regular appropriations bills. At some stage, seven bills had veto threats attached to them based on House action: Commerce/Justice/State, Defense, Energy/Water Development, Foreign Operations, Interior, Labor/HHS/Education, and VA/HUD/Independent Agencies. (In addition, the House-passed Treasury/Postal Service bill is "unacceptable.")

o The Senate has passed nine bills. The four remaining bills pending Senate Floor action are: Commerce/Justice/State, Interior, Labor/HHS/Education, and Treasury/Postal Service. (See "Week of September 16th/Unscheduled" section below.) Four bills have had veto threats attached to them during the course of Senate action: Commerce/Justice/State, Defense, Interior, and Labor/HHS/Education. (In addition, the Senate version of the Treasury/Postal Service bill is "unacceptable.")

o Conference on the Defense bill finished last Thursday night, 9/12,

and conferees are prepared to file the Conference Report when directed to do so by the leadership. Conference on the

Foreign

Operations bill was largely completed Tuesday, 9/17, and the conference on VA/HUD/Independent Agencies is scheduled for Wednesday, 9/18.

TODAY/TOMORROW:

ENERGY/WATER DEVELOPMENT

- o Senate passed the Conference Report on Tuesday, 9/17, 92-8, clearing the measure for the President. (House passed Conference Report Thursday, 9/12, 383-29.) Enrolled bill memorandum under development.

TRANSPORTATION

- o Action on Conference Report: House Rules Committee met Tuesday, 9/17, and approved a rule that protects the Elizabeth Morgan language provision. House Floor action on the Conference Report expected Wednesday morning, 9/18, with

Senate action also expected on Thursday, 9/18.

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FOREIGN OPERATIONS

- o Conference took place on Tuesday, 9/17, and, after three hours, closed subject to the call of the Chairman.

Conferees completed action on all items except Mexico City/family planning. Conference may resume Wednesday, 9/18, if they can come to closure on the family planning issue.

- o The conference bill totals \$12.125 billion, \$125 million below the Senate 602(b) allocation and \$700 million

below

the request -- roughly a freeze at FY 1996 levels.

While

the conferees responded to some of the Administration's concerns, they did not respond to a number of the Administration's highest priorities.

- o A few of the Administration's priority concerns were responded to by the conferees:

- IDA receives \$700 million, \$175 million above

House

level, but \$235 million below request. It is not clear from the conference notes how they disposed

of

the Interim Fund issue.

- International Narcotics Control funded at \$213 million, the level requested.

directed

- Conferees adopted Senate language providing scoring for Israel loan guarantees at zero budget cost.

countries

- Debt forgiveness for Jordan and the poorest was funded at the minimum \$27 million sought by

the

Administration.

- OPIC is reauthorized for one year.
- The objectionable Senate language prohibiting IMET funding for Mexico was dropped.
- Most of the objectionable House restrictions on

assistance to Turkey were dropped.

o The conferees did not respond on a number of high
priority

concerns:

- Conferees agreed to the objectionable Senate
language

that prohibits paying the salary and other
expenses of

the incumbent Chairman/ President of the
Export-Import

Bank after January 1997, unless confirmed by the
Senate. They did, however restore nearly all of
the

Senate cut to Ex-Im administrative expenses (\$1
million below request and approximately a freeze
at

the FY1996 level).

- KEDO funded at \$22 million, \$3 million below the
request. Language approved closer to

objectionable

House language than to preferred Senate language.

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- \$140 million of rescissions (AID and other activities)

are approved.

- No authority provided for Middle East Development Bank.

- Objectionable Senate language approved prohibiting

use

of FY 1997 AID appropriations to pay for AID's relocation to the Federal Triangle building.

- ESF funded at \$2.34 billion, \$68 million below

request

and a \$20 million reduction from the FY 1996

level.

- New Independent States receive \$625 million, \$15 million below the request. However, nearly all of

the

objectionable Senate earmarks remain in the bill

(i.e., Ukraine, Armenia, and particular

activities).

o Conference letter sent 8/8. Position: "The

Administration

supports the Senate funding level and does not believe

its
funding concerns can be met without that overall level.
If
the conferees fail to adopt a funding level sufficient
to
resolve these funding concerns, the President's senior
advisers would recommend that the President veto the
bill."

VA/HUD/INDEPENDENT AGENCIES

- o Conference scheduled for 10:00 A.M., Wednesday, 9/18.
Conference letter pending Director's signature.

Position:

"Strongly opposes" reductions to vital environmental,
veterans, housing, community development, science, and
space
programs.

- o Conferees are expected to mark up to the higher Senate
level. House approved motion to instruct conferees to
approve the three Senate amendments on maternity, mental
health, and spina bifida. Reps. DeLay and Lewis
continue to
press for out of scope items such as a Medicaid
disproportionate share provision and a land transfer.
Chairman Bond is resisting.

- o Bond and Lewis are currently at loggerheads over whether bill should include extensive special interest

projects.

Chairman Lewis is pushing for a long list of HUD special projects.

- o Elements of the tentative agreement (excluding open items) follow (the three health issues remain open):

- National Service at Senate level of \$402.5 million

(a

freeze).

- EPA at close to \$6.7 billion, \$.3 billion below request but about \$0.2 billion above FY 1996.

Superfund is funded at the request. Research

Triangle

Park construction is at \$60 million. Safe

Drinking

Water is funded at the full Senate level. ETI is

at

only \$10 million, \$62 million below the request.

The

Boston Harbor earmark is only \$40 million.

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- CEQ is fully funded.
- GLOBE is not funded in either NASA or EPA.
- The NASA Mission to Planet Earth is funded at the

full

Senate level. Space Station is fully funded.

Requested transfer authority is provided.

- HOPWA (AIDS) gets the additional \$25 million

requested

in our budget amendment but only if section 8

recaptures total \$75 million (the first \$50

million go

to preservation and the next \$25 million to

HOPWA).

- The Travis VA Hospital is funded, but the funds do

not

become available until January 1998.

- The fence on the \$1.3 billion of FEMA Disaster

Relief

is dropped (though some part may be restored based

on

final outlay scoring).

INTERIOR

- o Senate Floor action resumed Tuesday, 9/17, and ended at about 6:30 P.M. Schedule for further action is

uncertain.

The entire debate on Tuesday focused on the Bumpers amendment concerning grazing fees (described below)

- o During Tuesday's debate, Domenici motion to table the Bumpers amendment failed on a roll-call vote, 50-50.
- o Bumpers amendment would raise grazing fees for Federal permittees who possess permits for more than 2,000 animal unit months (AUMs). (Bumpers amended this figure from

2,000

AUMs to 5,000 AUMs on Tuesday, 9/17.) The current

grazing

fee, \$1.35 per AUM, would be charged on a permittee's

first

5,000 AUMs. Permittees who possess permits for more

than

5,000 AUMs would be charged the surrounding State's rate

for

each AUM over 5,000 (average of \$5.58 per AUM according

to

Bumpers).

o Other potential Floor amendments include:

- Ward Valley (California) amendment.
- Chafee amendment on Indian gaming moratorium.
- McCain amendment to drop section 118, which would mandate that BIA develop a formula by which funds would be made available directly to tribes, in

lieu of

BIA-provided services.

- McCain amendment to provide \$56 million for Indian education and other Indian programs, with offsets

from

the Forest Service (\$37 million) and Fossil Energy

R&

D (\$19 million).

- Pressler has tentatively decided not to offer his amendment to include the payment of property taxes

as

/,

part of the agreement that must be negotiated

prior to

transferring land into tribal trust (expansion of Istook amendments).

- Lott amendment modifying current bill language regarding a land exchange between the National

Park

Service and the Corrections Corporation of

America.

- Dorgan amendment waiving non-Federal cost-sharing requirements for Federal projects on Indian lands.
- Bennett amendment to stop Interior plan for Utah wilderness.
- Bennett amendment to increase NEA and/or NEH.
- Possible amendment to increase Department of

Education

programs.

- o Senate Floor SAP sent Friday, 9/13. Position:

Secretary of

Agriculture/Secretary of the Interior veto

recommendations

based on highly objectionable language provisions,

including

provisions concerning the Tongass National Forest and

BIA.

WEEK OF SEPTEMBER 16TH/UNSCHEDULED:

NOTE: The schedule for Senate Floor action is very uncertain. The Senate

may

turn to Labor/HHS/Education, Commerce/Justice/State, Interior, and/or

Treasury/Postal Service, with no expectation that they would complete

action

on any of these bills.

LABOR/HHS/EDUCATION

- o Senate Floor action possible on Thursday, 9/19. Senate

Floor

SAP under development; to be in second-floor clearance

Wednesday morning, 9/18. Position: Senior advisers

veto

recommendation.

- o Sen. Specter is expected to offer an amendment on behalf

of

the Republican leadership to increase Education spending

by

\$2.3 billion above the Senate Committee bill. This

would

provide for total Department of Education spending at a level approximately \$100 million above the President's request. The amendment would be paid for with spectrum sales. The amendment does not include increases in

Labor

and HHS programs that are contained in the

Harkin/Democratic

leadership amendment.

- o At the Thursday, 9/12, Senate Committee mark-up,

Chairman

Hatfield discussed the \$1.3 billion outlay "reserve" and said that the Committee had proceeded with the bill on

the

assumption that these funds would be released. Hatfield stated that though "unusual, but not unprecedented," the Committee would report the bill even though it exceeded

the

602(b) allocation. He mentioned that overall, the

Senate

Appropriations Committee had not exceeded the Budget Resolution totals.

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COMMERCE/JUSTICE/STATE.

- o Revised Senate Floor SAP pending second-floor

clearance.

Position: Senior advisers veto recommendation based on unacceptable reductions to critical law enforcement, research and technology, international affairs, legal services, and other programs.

TREASURY/POSTAL SERVICE

- o Senator Lott pulled the bill from the Senate Floor

Thursday,

9/12, at about 9:00 P.M., asserting that the Democrats

were

stalling with non-germane amendments. If agreement can

be

reached on limiting amendments, the Senate may return to

the

bill on Wednesday, 9/18.

DEFENSE

- o Conferees completed their deliberations on Thursday,

9/12,

and are prepared to file the Conference Report when

directed

to do so by the leadership.

- o The tentative conference agreement includes \$233.9

billion,

\$9.5 billion above the President's request.

- o Conferees included only \$130 million of the \$353 million counter-terrorism request for DOD (the amount associated with the Saudi bombing). They pay for this supplemental with rescissions of unobligated balances rather than

with

headroom under the FY 1996 602(b).

CONTINUING RESOLUTION

- o The House is not expected to take up the CR this week.

It

appears more likely that the CR could be dumped into the Defense conference report. (It could be drafted to be unamendable).

Message Sent

To: _____

Robert E. Barker

Gary L. Bennethum

Rodney G. Bent

Edward Brigham

Hugh T. Connelly

Philip R. Dame

Robert S. Dotson

Philip A. Dusault

Richard P. Emery Jr.

Lisa B. Fairhall

Jack D. Fellows

Keith J. Fontenot

David J. Haun

Toni S. Hustead

Susanne D. Lind

Bruce D. Long

Harry G. Meyers

Kathleen Peroff

Edward M. Rea

Francis S. Redburn

Robert B. Rideout

Bruce K. Sasser

Andrew M. Schoenbach

David E. Tornquist

Richard J. Turman

BEARD_B @ A1@CD@LNGTWY

CLENDENIN_B @ A1@CD@LNGTWY

COGSWELL_R @ A1@CD@LNGTWY

FAIRWEATHE_R @ A1@CD@LNGTWY

FORSGREN_J @ A1@CD@LNGTWY

JUKES_J @ A1@CD@LNGTWY

KOCH_L @ A1@CD@LNGTWY

MATLACK_L @ A1@CD@LNGTWY

MILLER_ME @ A1@CD@LNGTWY

MORRISON_D @ A1@CD@LNGTWY

MURR_J @ A1@CD@LNGTWY

PETERSON_RK @ A1@CD@LNGTWY

REILLY_T @ A1@CD@LNGTWY

RHINESMITH_A @ A1@CD@LNGTWY

SCHWARTZ_K @ A1@CD@LNGTWY

SMITH_BR @ A1@CD@LNGTWY

VICKERS_P @ A1@CD@LNGTWY

WEATHERLY_M @ A1@CD@LNGTWY

WHITE_B @ A1@CD@LNGTWY

MERTENS_R @ A1@CD@LNGTWY

SMITH_P @ A1@CD@LNGTWY

Message Copied

To: _____

Richard P. Emery Jr.

Robert E. Barker

Nancy S. Ridenour

Howard Dendurent

Richard M. Allen

Elizabeth L. Rossman

Michael J. Mcdermott

Neil Lobron

Lisa F. Western

Lisa E. Jacobson

Jacqueline Boykin

Rhodia D. Ewell

James P. Christopoulos

Martha A. Rubenstein

EPPLIN_R @ A1@CD@LNGTWY

WINTER_A @ A1@CD@LNGTWY

ABRAMS_A @ A1@CD@LNGTWY

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: Alphonse J. Maldon (Alphonse J. Maldon@EOP@LNGTWY@LNGTWY [UNKNOWN])

CREATION DATE/TIME:11-JAN-1997 13:43:00.00

SUBJECT: Authorization for population planning

CC: Elisa Millsap (Elisa Millsap@eop [UNKNOWN])

READ:UNKNOWN

CC: Peter G. Jacoby (Peter G. Jacoby@eop [UNKNOWN])

READ:UNKNOWN

TEXT:

Message Creation Date was at 11-JAN-1997 13:43:00

As you may recall from last year's budget negotiations of the foreign operations bill (HR 3540) , Republican succeeded in imposing tight funding limits on abortion - related international family planning aid.

The bill provided \$385 million for these activities, but none of the money can

be spent until July 1, 1997, unless both chambers of Congress vote to release

the aid by February 28. The POTUS has until Feb 1, 1997 to submit a finding to

Congress regarding the impact of the limitation of funding for population planning program. Funding may be made available beginnig March 1, 1997 if the

Congress approves the findings of the POTUS by adoption of a joint resolution

of approval not later than Feb 28, 1997. This is likely to be a controversial

issue as I understand that the POTUS will take action soon to require

action by

Congress to release funds earlier than July 1, 1997.

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: Nicole R. Rabner (Nicole R. Rabner@EOP@LNGTWY@LNGTWY [UNKNOWN])

CREATION DATE/TIME:28-JAN-1997 16:12:00.00

SUBJECT: international family planning report

TO: Lyn A. Hogan (Lyn A. Hogan@EOP [UNKNOWN])

READ:UNKNOWN

TEXT:

Message Creation Date was at 28-JAN-1997 15:12:00

I spoke with Jill Buckley today; she and her staff are working on four things:

1. the transmittal of the finding from State Dept. Exec. Sec. tomorrow to

White

House Staff Secretary -- scheduled for tomorrow barring different instruction

2. a draft statement by the President on the finding (for our review and determination if we should release a statement) -- to be forwarded by

USAID

later today

3. internal talking points on the finding and the transmittal -- to be forwarded by USAID later today

4. a list of population groups for participation in a possible briefing at the

White House for population and women's groups on the finding.

Evan will coordinate getting sign-off on the talking points and the Presidential statement.

Re: the briefing, Jill's recommendation is that we hold the briefing at the White House to signal our support and commitment to the issue (although it could be held at State), and that we time the briefing for just after the finding is transmitted on the 31st, so that we can share the finding with them at that point. Her recommendation for officials to brief: Nils Daulaire (pop policy person with best knowledge of the finding), Martha Foley and herself (on leg strategy). We should make a decision soon about having this briefing, and have someone from Public Liaison (I have calls into Lisa Ross and Barbara Wooley) coordinate the briefing. Please advise.

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: June G. Turner (June G. Turner@EOP@LNGTWY@LNGTWY [UNKNOWN])

CREATION DATE/TIME:30-JAN-1997 14:18:00.00

SUBJECT: Re: international family planning meeting

TO: Nicole R. Rabner (Nicole R. Rabner@EOP [UNKNOWN])

READ:UNKNOWN

TEXT:

Message Creation Date was at 30-JAN-1997 13:18:00

Nicole,

If there is a problem with tomorrow, Sylvia is free from around 3:15 until

5:30

and then after 6:30pm. I think Martha Foley is concerned that tomorrow is

too

late.

Thanks, let me know if you need to change.

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: Nicole R. Rabner (Nicole R. Rabner@EOP@LNGTWY@LNGTWY [UNKNOWN])

CREATION DATE/TIME:31-JAN-1997 08:54:00.00

SUBJECT: today's meeting cancelled

TO: Elizabeth Myers (Elizabeth Myers@eop [UNKNOWN])

READ:UNKNOWN

CC: June G. Turner (June G. Turner@eop [UNKNOWN])

READ:UNKNOWN

TEXT:

Message Creation Date was at 31-JAN-1997 08:54:00

We have to reschedule today's 10am meeting on international family
planning.

We'll do our best to find a time for later today.

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: June G. Turner (June G. Turner@EOP@LNGTWY@LNGTWY [UNKNOWN])

CREATION DATE/TIME:31-JAN-1997 16:19:00.00

SUBJECT: Re: meeting today

TO: Nicole R. Rabner (Nicole R. Rabner@EOP [UNKNOWN])

READ:UNKNOWN

TEXT:

Message Creation Date was at 31-JAN-1997 15:19:00

Nicole, is this old? Isn't the meeting at 4:00? Let me know. Thanks.

Nicole R. Rabner

01/31/97 02:40:00 PM

Record Type: Record

To: June G. Turner

cc:

Subject: meeting today

Message Creation Date was at 31-JAN-1997 14:40:00

Today's 5:15pm meeting on international family planning (still somewhat tentative) will now be held in room 100 oeob conference room.

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: Russell W. Horwitz (Russell W. Horwitz@EOP@LNGTWY@LNGTWY [UNKNOWN])

CREATION DATE/TIME: 1-FEB-1997 18:09:00.00

SUBJECT: Re: STATEMENT RE: USAID FUNDS FOR INTERNATIONAL FAMILY PLANNING

TO: Karin Kullman (Karin Kullman@EOP [UNKNOWN])

READ:UNKNOWN

TEXT:

Message Creation Date was at 1-FEB-1997 17:09:00

Karen:

Can you please add Peter Orszag to your distribution list?

Orszag_P

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: Karin Kullman (Karin Kullman@EOP@LNGTWY@LNGTWY [UNKNOWN])

CREATION DATE/TIME: 3-FEB-1997 09:05:00.00

SUBJECT: Re: STATEMENT RE: USAID FUNDS FOR INTERNATIONAL FAMILY PLANNING

TO: Russell W. Horwitz (Russell W. Horwitz@EOP [UNKNOWN])

READ:UNKNOWN

TEXT:

Message Creation Date was at 3-FEB-1997 08:05:00

Only if you spell my name right!

--Karin

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: owner-now-action-list (owner-now-action-list@www.now.org@INET@LNGTWY [UNKNOWN])

CREATION DATE/TIME: 3-FEB-1997 15:06:00.00

SUBJECT: now-action-list NOW ACTION ALERT UPDATE ON FAMILY PLANNING FUND

TO: Kyle M. Baker (Kyle M. Baker@eop [UNKNOWN])

READ:UNKNOWN

TEXT:

From the National Organization for Women Action Center:

NOW ACTION ALERT UPDATE ON FAMILY PLANNING FUNDING

January 31, 1997

ACTION:

In early February, Congress will be making an important decision about funding for international family planning assistance. This action will be the first important vote on women's issues in the 105th Congress. The Senate is expected to vote on the question around February 11th, with the House vote coming soon after.

Your help in contacting your Representative and Senators is urgently needed.

Our opponents are energetically campaigning on this issue, charging that the

funds will be used to support "Clinton's international abortion crusade."

If we lose this vote, it could well be the first in a string of actions which eventually repeal all government support for family planning

programs,
both international and domestic.

Recruit others in your NOW chapter and other women's organizations to do
the
same. Contact the National NOW Action Center to request talking points and
a
list of Senators and Representatives who need to hear from supporters of
family planning. The phone number for ALL members of Congress is
202-224-3121. You may also fax or e-mail members your message.

A FREE fax service is available from InterActivism's website
(<http://www.interactivism.com>) which, upon request, will send a fax to
selected members of Congress urging their vote in support of timely release
of U.S. funds for international family planning programs.

=====

BACKGROUND AND TALKING POINTS:

Family planning and population assistance programs which depend upon U.S.
funding have been seriously constrained from providing help for 35 to 40
million persons in developing countries. Money for these programs was
authorized last year prior to the beginning of the fiscal year in October
and should have been released at that time, but the Republican leadership
in
Congress forced adoption of several crippling limitations. Not only is
there one-third less funding for these programs, but no monies can be

released until July 1st and then released only in monthly increments.

President Clinton is expected to send to Congress soon his finding that these restrictions are having a "negative" impact on the operations of international family planning and population assistance programs.

POINT - This attack on international family planning programs will have dire consequences for women and their families around the world. Millions of women will lose access to reproductive health care and family planning assistance. According to some reports, the state of women's reproductive health throughout much of the developing world can be expected to worsen, a direct result of the cutbacks in funding in U.S. aid.

POINT - A group of experts has estimated that the huge funding reductions will lead to an additional four million unplanned pregnancies, up to two million unplanned births, 134,000 infant deaths, 8,000 deaths among women in childbirth and pregnancy, and 1.6 million abortions.

POINT- Women who do not have access to and education about family planning and reproductive health do not have control over their lives and the lives of their children. About 52 million pregnancies worldwide end in unsafe, sometimes life-threatening abortions. A woman's options become that much more limited when there is a huge gap between the number of children she says she wants and the number she actually has. Furthermore, the cycle of poverty becomes more difficult to escape from, and the world's population continues to rapidly grow.

POINT- Providing access to reproductive health services in developing countries improves both maternal and infant health. Receiving funding just four months earlier than planned will make the difference in keeping many family planning centers from having to shut down.

POINT- Contrary to what proponents of this bill claim, this vote does **not** involve an increase in funding or the allocation of any additional money for international family planning. It is a decision about the early release of already allotted funds. This vote is **not** about abortion, either. It has been illegal to use U.S. funds toward abortions since 1973. The need for abortions is greatly reduced when pregnancies are planned and women have access to reproductive health services.

This decision will set the tone of future legislative debates on reproductive rights and other women's issues. We must win this vote and demonstrate our grassroots strength. Your help is critical. Contact your member of Congress to explain why the loss of funding is of vital importance to the future of women, their families, and their lives.

=====

now@now.org

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site.===== ATTACHMENT 1 =====
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

RFC-822-headers:

Received: from storm.eop.gov (storm.eop.gov)
by PMDF.EOP.GOV (PMDf V5.0-4 #6879) id <01IEZEEWBXGW00E64B@PMDf.EOP.GOV> for
baker_k@al.eop.gov; Mon, 03 Feb 1997 14:47:44 -0400 (EDT)

Received: from www.now.org (www.now.org) by STORM.EOP.GOV (PMDf V5.0-7 #6879)
id <01IEZEEUVYGE007IO2@STORM.EOP.GOV> for baker_k@al.eop.gov; Mon,
03 Feb 1997 14:47:42 -0700 (MST)

Received: (from majordom@localhost) by www.now.org (8.8.3/8.8.3)
id OAA12739 for now-action-list-outgoing; Mon, 03 Feb 1997 14:22:13 -0500 (EST
)

Received: from admin.now.org (embassy.org [205.197.248.8])
by www.now.org (8.8.3/8.8.3) with SMTP id OAA12733; Mon,
03 Feb 1997 14:21:59 -0500 (EST)

X-Sender: now@now.org (Unverified)

X-Mailer: Windows Eudora Pro Version 2.2 (32)

Precedence: bulk

X-Authentication-warning: www.now.org: majordom set sender to
now-action-list-owner@now.org using -f

===== END ATTACHMENT 1 =====

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: owner-now-action-list (owner-now-action-list@www.now.org@INET@LNGTWY [UNKNOWN])

CREATION DATE/TIME:11-FEB-1997 14:52:00.00

SUBJECT: now-action-list URGENT Action Alert Update on International Fam

TO: Kyle M. Baker (Kyle M. Baker@eop [UNKNOWN])

READ:UNKNOWN

TEXT:

From the National Organization for Women Action Center:

URGENT ACTION ALERT UPDATE ON INTERNATIONAL FAMILY PLANNING

FEBRUARY 10, 1997

ACTION:

YOUR HELP IN CONTACTING THESE REPRESENTATIVES AND SENATORS IS URGENTLY
NEEDED !

In the next couple of weeks, Congress will be making a crucial decision
about funding for international family planning programs, deciding on
whether to release funds March 1 instead of July 1, as the present
limitation holds. This vote is the first important one on women's issues in
this Congress. The House is scheduled to take up the vote, H.J. Resolution
36, on Thursday, February 13, with the Senate voting on S.J.Resolution 14
soon thereafter.

If these funds are delayed, the results could be disastrous for the
developing world's women and children. We cannot afford to let one month go
by without providing access to family planning overseas, much less five. WE
MUST LET OUR MEMBERS OF CONGRESS KNOW THAT THIS VOTE IS ABOUT SAVING THE
LIVES OF WOMEN AND CHILDREN AROUND THE WORLD!

The fact is that we losing this fight. The opposition continues to energetically campaign on this issue, charging that the funds will be used to support "Clinton's international abortion crusade." We know that members of Congress are receiving hundreds of calls from anti-family planning groups, urging them to vote against the early release of funds. WE MUST MAKE OUR VOICES HEARD.

There are a number of Representatives and Senators that have not yet made up their minds on this issue. Your help is URGENTLY NEEDED to encourage them to vote our way. Please enlist the help of your NOW chapter members and other women's groups in calling, writing, faxing, and e-mailing these Representatives and Senators, and telling them why international family planning is so important. Talking points are enclosed, as well as a list of target Representatives and Senators. If your chapter wants to send an editorial piece to your local paper, sample op-eds can be sent or faxed to you. Please call 202/331-0066 ext.385 to receive any additional information.

If you are unsure where your Representative or Senator stands, either call his or her office or the NOW Action Center, and we can update you. We know that your chapters are working hard on this issue, and we appreciate all of your lobbying efforts.

A FREE fax service is available from InterActivism's website (<http://www.interactivism.com>) which, upon request, will send a fax to selected members of Congress urging their vote in support of timely release of U.S. funds for international family planning programs.

TALKING POINTS

THIS VOTE SUPPORTS WOMEN'S REPRODUCTIVE AND PREVENTIVE HEALTH, FOSTERING SELF-SUFFICIENCY AND RESPONSIBILITY. Access to family planning means that women around the world can plan and space the births of their children, learn about and prevent AIDS and other sexually transmitted diseases, and have more control over their lives and their lives of their children.

THIS VOTE IS NOT ABOUT ABORTION. It has been illegal to use U.S. money to fund overseas abortions since 1973. More importantly, the number of abortions is greatly reduced when women have access to and education about contraception.

THIS VOTE DOES NOT GIVE MORE MONEY TOWARD INTERNATIONAL FAMILY PLANNING. When your Representative or Senator votes yes on this issue, he or she is simply supporting the early release of funds, not the allocation of

additional money.

IF THESE FUNDS ARE HELD UNTIL JULY, THE CONSEQUENCES FOR WOMEN AND CHILDREN WILL BE DIRE. In fact, the consequences already are dire. Some estimates by experts show that this may lead to:

- 4 million additional unplanned pregnancies
- 2 million unplanned births
- 134,000 infant deaths
- 8,000 deaths among women in pregnancy and childbirth
- 1.6 million abortions

TARGET REPRESENTATIVES

ARKANSAS - Marion Berry (D-1st District) Jonesboro, 501/972-4600,
Washington D.C. 202/225-4076, fax 202/225-4654

MICHIGAN - David E. Bonior (D-10th District) Mt. Clemens, 810/469-3232,
Washington, D.C. 202/225-2106, fax 202/226-1169

PENNSYLVANIA - Robert Borski (D-3rd District) Philadelphia, 215/335-3355,
Washington, D.C. 202/225-8251, fax 202/225-4628

- Paul Kanjorski (D-11th District) Kulpmont, 717/373-1541; Washington, D.C.
202/225-6511, fax 202/225-0764

FLORIDA - Allen Boyd, Jr. (D-11th District) Tallahassee, 904/561-3979;
Panama City, 904/785-0812; Washington, D.C. 202/225-3376

-Mark Foley (R-16th District) Palm Beach Gardens, 407/627-6192;

Washington, D.C.

202/225-5792, fax 202/225-3132

-Tillie Fowler (R-4th District) Jacksonville, 904/739-6600; Washington,

D.C.

202/225-2501, fax 202/225-9318

MISSOURI - Patsy Danner (D-6th District) Kansas City, 816/455-2256;

Washington, D.C. 202/225-7041, fax 202/225-8221

WASHINGTON - Jennifer Dunn (R-8th District) Bellevue, 206/450-0160;

Washington, D.C. 202/225-7761, fax 202/225-8673

TEXAS - Kay Granger (R-12th District) Fort Worth, 817/338-0909;

Washington, D.C.

202/225-5071, fax 202/225-2786

OHIO - Marcy Kaptur (R-9th District) Toledo, 419/259-7500; Washington, D.C.

202/225-4146, fax 202/225-7711

- Dennis Kucinich (D-10th District) Lakewood, 216/228-8850 ; Washington,

D.C. 202/225-5871, fax 225-5745

WISCONSIN - Gerald D. Kleczka (D-4th District) Milwaukee, 414/297-1140;

Washington, D.C. 202/225-4572, fax 202/225-8135

MASSACHUSETTS - John Joseph Moakley (D-9th District) Boston, 617/565-2920;

Washington, D.C. 202/225-8273, fax 202/225-3984

- Richard Neal (2nd District) Springfield, 413/785-0325; Washington, D.C.

202/225-5601, fax 202/225-8112

NEW YORK - Susan Molinari (R-13th District) Brooklyn, 718/630-5277;

Washington, D.C. 202/225-3371, fax 202/226-1272

TARGET SENATORS

MAINE - Susan Collins (R) Portland, 207/780-3575; Washington, D.C.

202/224-2523, fax 202/224-2693

TENNESSEE - William Frist (R) Nashville, 615/352-9411; Memphis,

901/683-1910; Washington, D.C. 202/224-3344, fax 202/228-1264

-Fred Thompson (R) Nashville, 615/352-9411; Memphis, 901/683-1910;

Washington, D.C.

202/224-4944, fax 202/228-3679

WASHINGTON - Slade Gorton (R) Seattle, 206/553-0350; Washington, D.C.

202/224-3441, fax 202/224-9393

NEBRASKA - Charles Hagel (R) Omaha, 402/341-1776; Lincoln, 402/437-5591;

Washington, D.C. 202/224-4224, fax 202/224-5213

OREGON - Gordon Smith (R) Portland, 503/326-3386; Washington, D.C.

202/224-3753, fax 202/224-0276

WYOMING - Craig Thomas (R) Casper, 307/261-5413; Washington, D.C.

202/224-6441, fax 202/224-1724

E-mail addresses for the above may be able to be found at:

<http://www.senate.gov/senator/membmail.html>

<http://www.house.gov/Whoswho.html>

=====
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ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

RFC-822-headers:

Received: from storm.eop.gov (storm.eop.gov)
by PMDF.EOP.GOV (PMDF V5.0-4 #6879) id <01IFAH84AFGG00VVQC@PMDF.EOP.GOV> for
baker_k@al.eop.gov; Tue, 11 Feb 1997 13:07:17 -0400 (EDT)

Received: from www.now.org (www.now.org) by STORM.EOP.GOV (PMDF V5.0-7 #6879)
id <01IFAH81F0AO000045@STORM.EOP.GOV> for baker_k@al.eop.gov; Tue,
11 Feb 1997 13:07:13 -0700 (MST)

Received: (from majordom@localhost) by www.now.org (8.8.3/8.8.3)
id MAA01574 for now-action-list-outgoing; Tue, 11 Feb 1997 12:48:29 -0500 (EST)

)
Received: from admin.now.org (embassy.org [205.197.248.8])
by www.now.org (8.8.3/8.8.3) with SMTP id MAA01570; Tue,
11 Feb 1997 12:48:16 -0500 (EST)

X-Sender: now@now.org (Unverified)

X-Mailer: Windows Eudora Pro Version 2.2 (32)

Precedence: bulk

X-Authentication-warning: www.now.org: majordom set sender to
now-action-list-owner@now.org using -f

===== END ATTACHMENT 1 =====

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: owner-woc (owner-woc@LISTSERV.AOL.COM@INET@LNGTWY [UNKNOWN])

CREATION DATE/TIME:12-FEB-1997 17:49:00.00

SUBJECT: WOC ALERT: SHOWDOWN AT THE DC CORRAL

TO: Elizabeth Myers (Elizabeth Myers@eop [UNKNOWN])

READ:UNKNOWN

TEXT:

Two issues need your immediate attention:

1. A vote by Congress on restoring international family planning funds is imminent! E-mail/fax/call your member of Congress immediately with the following message: "Vote FOR HJRes 36 with no amendments". (Rep. Chris Smith is offering anti-abortion and anti-birth control amendments which will cripple family planning services worldwide.) A FREE fax service is available from InterActivism's website (<http://www.interactivism.com>) which, upon request, will send a fax to selected members of Congress urging their vote in support of timely release of U.S. funds for international family planning programs.

2. Contending that your usage has or will hinder the operation of the telephone network, local phone companies (possibly including yours) filed a proposal with the FCC to impose a per minute charge for Internet service. These local phone service providers want to charge internet providers (who would then no doubt charge consumers), similar to the way they assess charges for long distance carriers. Last December, the FCC tentatively rejected this suggestion, and is now seeking public comments.

Send your comments to the FCC at isp@fcc.gov (deadline is February 14, 1997). For more information, check out the web page at [<<http://www.fcc.gov/isp.html>>](http://www.fcc.gov/isp.html).

AND NOW, A NOTE FROM OUR SPONSOR:

If you have not yet sent in your donation to be part of Women Organizing for Change, we really need your support now. Your contribution of \$100, \$50, \$25, \$10 -- or whatever you can spare -- can help keep our financially-challenged but dedicated staff paid and our alerts flying across the Net. Although contributions to our 501(c)(4) organization are not tax deductible, doing good is its own reward! So, please send your contribution today to: Women Organizing for Change, P.O. Box 57199, Washington, DC 20037-7199. For credit card donations, e-mail us with the best time to contact you so we can obtain the required information.

And of course, visit our website at <http://www.wlo.org/woc>. Thank you!

~~~~~\*

Please Post Widely!

## Women Organizing for Change

PO Box 57199, Washington DC 20037

Voice: 202-861-4730

Fax: 202-364-3018

E-mail: [wlo@wlo.org](mailto:wlo@wlo.org) / Web: <http://wlo.org/woc/>

To subscribe, e-mail [wlo@wlo.org](mailto:wlo@wlo.org) with subject: Subscribe

===== END ATTACHMENT 1 =====

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: Barry J. Toiv ( Barry J. Toiv@EOP@LNGTWY@LNGTWY [ UNKNOWN ] )

CREATION DATE/TIME:14-FEB-1997 11:08:00.00

SUBJECT: Re: Family Planning Vote

TO: Jodie R. Torkelson ( Jodie R. Torkelson@EOP [ UNKNOWN ] )

READ:UNKNOWN

TEXT:

Message Creation Date was at 14-FEB-1997 10:08:00

Was this sent to Martha? It came to me with the "To" part blank. You

must

have put her in the BCC part.

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: owner-now-action-list ( owner-now-action-list@www.now.org@INET@LNGTWY [ UNKNOWN ] )

CREATION DATE/TIME:20-FEB-1997 13:19:00.00

SUBJECT: now-action-list Action Alerts Updates

TO: Kyle M. Baker ( Kyle M. Baker@eop [ UNKNOWN ] )

READ:UNKNOWN

TEXT:

From the National Organization for Women Action Center:

## TWO ACTION ALERTS UPDATES

February 20, 1997

--International Family Planning Vote

--Alexis Herman's Confirmation

## INTERNATIONAL FAMILY PLANNING FUNDING VOTE

SCHEDULED FOR NEXT WEEK IN THE SENATE

Debate on a resolution sponsored by Sens. Trent Lott (R-MS) and Tom Daschle (D-SD) is set for Monday, February 24th, from 1:30 to 3:30 p.m., to consider

whether to accept the President's recommendation that international family planning funds be released in March, rather than July of this year. The vote is set for Tuesday, February 25th, at 2:15 p.m. Your calls, letters, faxes, and e-mail messages to members of the Senate are needed as this looks

like an extremely close vote. Please contact your Senators as soon as possible. They are on recess currently, and you may be able to reach them at their district offices. The recess ends on Monday, and members will be back in Washington then.

By a very close vote of 220 to 209, on Thursday, February 13th, the U.S. House of Representatives accepted the President's recommendation. The vote followed extensive floor debate with the right wing leadership claiming that family planning programs were simply a "front" for exporting abortion services. That cutting off critical family planning funds to developing countries will lead to not only a rise in maternal and infant death rates, but also increased abortions, did not seem to bother conservative members who, incidentally, are now trying to convey a public image of compassion and caring for the poor.

Despite the positive vote on the President's recommendation, the cause of family planning/ population assistance programs received a serious setback with the House vote to re-instate of the Mexico City policy (MCP). This policy prohibits federal money from going to organizations that provide abortion-related services, even though they use their own private, non-U.S. funds to offer such programs. The vote on the measure, offered by Reps. Chris Smith (R-NJ) and James Oberstar (D-MN), was passed by an even larger majority of 231-194, indicating the expanded anti-abortion rights membership of the 105th Congress.

In your messages to the Senators, urge acceptance of the President's recommendation for release of funds in March and indicate your opposition to re-imposition of the Mexico City policy. It is not clear at this time whether anyone in the Senate will attempt to inject the MCP issue in the debate. The Helms amendment to the Foreign Assistance Act of 1973 forbade the expenditure of any U.S. funds on abortion services.

Thanks for your previous calls, faxes, and e-mail messages on this issue; they made all the difference on the close House vote! The main number for Congress is (202)-224-3121.

E-mail addresses for Congress are:

<http://www.senate.gov/senator/membmail.html> and

<http://www.house.gov/Whoswho.html>

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#### ALEXIS HERMAN'S CONFIRMATION UPDATE

This an update on the Alexis Herman's confirmation process. As we noted in a previous message, some conservatives in Congress are attempting to discredit Herman and haved stalled her confirmation. At this point, Herman's hearing before the Senate Labor and Human Resources Committee is not even scheduled.

We need to make sure that Herman's confirmation moves forward. We need to put pressure on the members of that committee -- especially Senator Jeffords

(R-VT) the committee's chair -- and demand that Herman's hearing is scheduled immediately.

The phone number for Senator Jeffords' office is 202-224-5141. The message to the senator is simple: Schedule the Herman confirmation hearing now! This country needs Alexis Herman at the head of the Department of Labor.

The following is a list of the committee members. You can reach them through the Capitol Switchboard at 202-224-3121, and some by email at: <http://www.senate.gov/senator/membmail.html>

#### SENATE LABOR and HUMAN RESOURCES COMMITTEE

Chair: James Jeffords (R-VT) 202-224-5141, [vermont@jeffords.senate.gov](mailto:vermont@jeffords.senate.gov)

Arkansas: Tim Hutchinson (R)

Connecticut: Christopher Dodd (D)

Indiana: Dan Coates (R)

Iowa: Tom Harkins (D)

Kentucky: Mitch McConnell (R)

Maine: Susan Collins (R)

Maryland: Barbara Mikulski (D)

Massachusetts: Ted Kennedy (D)

Minnesota: Paul Wellstone (D)

New Hampshire: Judd Gregg (R)

New Mexico: Jeff Bingaman (D)

Ohio: Mike DeWine (R)

Rhode Island: Jack Reed (D)

Tennessee: Bill Frist (R)

Vermont: James Jeffords (R) Chair

Virginia: John Warner (R)

Washington: Patty Murray (D)

Wyoming: Mike Enzi (R)

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ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

RFC-822-headers:

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by PMDF.EOP.GOV (PMDF V5.0-4 #6879) id <01IFN0V83U40010NL0@PMDf.EOP.GOV> for  
baker\_k@a1.eop.gov; Thu, 20 Feb 1997 12:39:03 -0500 (EST)

Received: from www.now.org (www.now.org) by STORM.EOP.GOV (PMDF V5.0-7 #6879)  
id <01IFN0V68I4C000045@STORM.EOP.GOV> for baker\_k@a1.eop.gov; Thu,  
20 Feb 1997 12:39:01 -0700 (MST)

Received: (from majordom@localhost) by www.now.org (8.8.3/8.8.3)  
id MAA29443 for now-action-list-outgoing; Thu, 20 Feb 1997 12:16:01 -0500 (EST  
)

Received: from admin.now.org (embassy.org [205.197.248.8])  
by www.now.org (8.8.3/8.8.3) with SMTP id MAA29439; Thu,  
20 Feb 1997 12:15:47 -0500 (EST)

X-Sender: now@now.org (Unverified)

X-Mailer: Windows Eudora Pro Version 2.2 (32)

Precedence: bulk

X-Authentication-warning: www.now.org: majordom set sender to  
now-action-list-owner@now.org using -f

===== END ATTACHMENT 1 =====

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: Lisa O. Ross ( Lisa O. Ross@EOP@LNGTWY@LNGTWY [ UNKNOWN ] )

CREATION DATE/TIME:25-FEB-1997 14:57:00.00

SUBJECT:

CC: Elizabeth Myers ( Elizabeth Myers@eop [ UNKNOWN ] )

READ:UNKNOWN

TEXT:

Message Creation Date was at 25-FEB-1997 14:57:00

In follow-up to Rahm's, suggestion that President make a statement on

family

planning vote, It should include the following points.

- pleased with bi-partisian approach, success
- action will save and protect the lives of millions of women worldwide
- US should continue to take leadership role.

With your comments, Nicole and I will forward to Rahm/Michelle for

review.

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: Lyn A. Hogan ( Lyn A. Hogan@EOP@LNGTWY@LNGTWY [ UNKNOWN ] )

CREATION DATE/TIME:25-FEB-1997 09:39:00.00

SUBJECT: Title X Reauthorization

TO: Elizabeth Myers ( Elizabeth Myers@eop [ UNKNOWN ] )

READ:UNKNOWN

TEXT:

Message Creation Date was at 25-FEB-1997 09:39:00

FYI, I looked into this for Susan Liss on Mrs. Gore's staff. Following is the information I was given.

The actual authorization for Title X funding (public funds to support family planning services) expired in 1995. Since 1995, this Administration has dealt with Title X on an annual basis through the appropriations process. The President's budget contains \$203 million in FY '98 for Title X. This is a \$5 million increase over the previous year's funding.

Title X is run by the Office of Population Affairs in the Department of Health and Human Services, Public Health Service. Every year, through this office, the Secretary sends up to the Hill a request to reauthorize Title X, however,

because of the hostile Congress, the request is really just perfunctory.

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: robben ( robben@ndi.org@INET@LNGTWY [ UNKNOWN ] )

CREATION DATE/TIME:16-JUN-1997 11:11:00.00

SUBJECT: Vienna Conference

TO: Katharine Button ( Katharine Button@EOP [ UNKNOWN ] )

READ:UNKNOWN

TEXT:

Katie -

Good speaking with you this morning. The women below are for the most part young and grassroots-oriented. They represent the future of women politicians in Central and Eastern Europe, and, in that sense, would make a strong contribution to the conference.

1. Dorota Mitrus (Poland). Dorota is political party activist from Lublin, and has assisted NDI in its political party training program. Her specialty is press relations and women issues, and she will no doubt be a parliamentary candidate in the future. There is a dearth of politically active women in Poland. If the country had a "top 10" of young female politicians to watch, Dorota'd be on the list.

2. Renata Ceovic (Croatia). Ms. Ceovic is the young executive director of a NGO coalition called Citizens Organized to Monitor Elections. This NGO mounted a nationwide effort to introduce nonpartisan election monitoring to Croatia, and, in this respect, represents the vanguard of democracy

activists in the country. Another woman to consider is Suzana Jasic who's the organization's communications director.

3. Slovakia. There are several young, grassroots-oriented women in eastern

Slovakia whom we know. They are involved in community organizing and citizen participation work.

4. Romania. We know four women heading up leading NGOs in the areas of environment, public administration, women's rights, and family planning. In addition, there is Alina Inayeh, the former executive director of the Pro-Democracy Association, a nationwide NGO that monitors elections and works on public advocacy and governmental transparency programs.

5. Albania. We could recommend Miranda Gace, executive director of the Society for Democratic Culture, which is the Albanian equivalent of Romania's Pro Democracy Association.

I hope you find these suggestions helpful. If I receive more names, I'll pass them along.

Thanks.

Rob Benjamin===== ATTACHMENT 1 =====  
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

RFC-822-headers:

Received: from conversion.pmdf.eop.gov by PMDF.EOP.GOV (PMDf V5.0-4 #6879)  
id <01IK51P9L2Y80036ZV@PMDf.EOP.GOV> for button\_k@al.eop.gov; Mon,

16 Jun 1997 12:11:37 -0500 (EST)

Received: from storm.eop.gov (storm.eop.gov)  
by PMDF.EOP.GOV (PMDf V5.0-4 #6879) id <01IK51P5L7K0002VMB@PMDf.EOP.GOV> for  
button\_k@a1.eop.gov; Mon, 16 Jun 1997 12:11:35 -0500 (EST)  
Received: from webserver.NDI.ORG ([206.40.221.69])  
by STORM.EOP.GOV (PMDf V5.1-7 #6879)  
with SMTP id <01IK51OTY70M0039FX@STORM.EOP.GOV> for button\_k@a1.eop.gov; Mon,

16 Jun 1997 12:11:25 -0400 (EDT)

Received: from [206.40.221.16] (HELO CHRISH.NDI.ORG)  
by webserver.NDI.ORG (AltaVista Mail F2.0D/2.0D BL25D listener)  
id 0000\_0058\_337c\_8903\_6c98; Fri, 16 May 1997 12:19:15 -0400  
Date-warning: Date header was inserted by STORM.EOP.GOV  
X-Sender: robben@webserver.ndi.org  
X-Mailer: Windows Eudora Pro Version 2.1.2  
===== END ATTACHMENT 1 =====

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: nobody ( nobody@www2.whitehouse.gov@INET@LNGTWY [ UNKNOWN ] )

CREATION DATE/TIME:19-NOV-1997 11:40:00.00

SUBJECT: Guest\_Book\_WH\_WWW\_MAIL

TO: guestbook ( guestbook@EOP [ UNKNOWN ] )

READ:UNKNOWN

TEXT:

Remote host: aar-bh.aar.org

Remote IP address: 205.130.81.66

BROWSER: Mozilla/2.0 (compatible; MSIE 3.0; Windows 95)

[Sender information]

PERSONAL-NAME: Thomas Herbert Beal

[Message information]

SUBJECT: Politics

[Message content follows]

Thank you for not selling out on international family planning in a vain  
attemp to get votes for fast track. Please show more of this fortitude in  
the future, do not further corrupt the Democratic party in an attempt to  
secure a place is history, that in

any event will look harshly on your adminstration.===== ATTACHMENT 1

=====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

RFC-822-headers:

Received: from conversion.pmdf.eop.gov by PMDF.EOP.GOV (PMDF V5.0-4 #6879)  
id <01IQ6W4AE4LC00EO45@PMDF.EOP.GOV> for guestbook@oa.eop.gov; Wed,  
19 Nov 1997 10:43:51 -0500 (EST)

Received: from storm.eop.gov (storm.eop.gov)  
by PMDF.EOP.GOV (PMDF V5.0-4 #6879) id <01IQ6W49KXA800Y6O7@PMDF.EOP.GOV> for  
guestbook@oa.eop.gov; Wed, 19 Nov 1997 10:43:48 -0500 (EST)

Received: from www2.whitehouse.gov ([198.137.240.92])  
by STORM.EOP.GOV (PMDF V5.1-7 #6879)  
with SMTP id <01IQ6W3PM5GY001HNL@STORM.EOP.GOV> for guestbook@oa.eop.gov; Wed,

19 Nov 1997 10:43:22 -0500 (EST)

Received: by www2.whitehouse.gov (951211.SGI.8.6.12.PATCH1042/940406.SGI.AUTO)

for guestbook@oa.eop.gov id KAA05536; Wed, 19 Nov 1997 10:40:04 -0500

Apparently-to: guestbook@oa.eop.gov

Keywords: WWW-Correspondence; Guest\_Book

Comments: Forwarded from White House WWW.

===== END ATTACHMENT I =====

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: CWimbus ( CWimbus@osophs.dhhs.gov@INET@LNGTWY [ UNKNOWN ] )

CREATION DATE/TIME: 1-DEC-1997 15:50:00.00

SUBJECT: Re: World AIDS Day

TO: Matthew Murguia ( Matthew Murguia@eop [ UNKNOWN ] )

READ:UNKNOWN

TEXT:

Hi Matthew!

Thanks for thinking of us and reminding us of our duties personally and professionally re. HIV/AIDS. Recently, I was at the OEOB for a mtg. called rather quickly by Audrey Haynes (WH Ofc.on Women) of the PHS Coord. Com. on Women's Health and women's office representatives from DOD, etc....had there been more time, I would have called you to see if I could visit. Maybe we could still meet even if I have no business at the WH?

Anyway, would also like to know if you're aware of the meeting planned for Monday 12/8 (1-4 pm) by OPA Sue Moskosky with Mary Kay Larson, CDC, on Family Planning Training Partnership for HIV Prevention Work Group? The purpose is to discuss the draft document, HIV Prevention Guidelines for Family Planning Programs. Unfortunately, I will be on leave that day and unavailable for the

meeting, but hope to give comments to Sue that week. Georgia is also on leave

(she'll be having eye surgery later this week) on 12/8, but I will ask

Georgia

for input; would you have any interest in seeing the draft? Your

comments

would be very useful to CDC and OPA. That's all for now. Take care and

hope

you had a fine Thanksgiving either in San Antonio or here. Betty//

---

Reply Separator

---

Subject: World AIDS Day

Author: Matthew Murguia at ~OMH

Date: 12/1/97 10:40 AM

Today, December 1 is Worlds AIDS Day.

If you have not taken the opportunity to talk to your children, friends, or loved ones about AIDS, now is the time to do so.

With 40,000 to 60,000 new infections occuring each year and more than half of those being in racial/ethnic populations we owe it to ourselves and those we care about to prevent new infections. Despite what appears to be a rosy picture regarding new treatments, HIV continues to devastate our communities. The epidemic is not over. There will be some 40 million AIDS orphans by the year 2010. Make

sure someone you know is not one of them.===== ATTACHMENT 1

=====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

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id <01IQNWK1NKOW011Z61@PMDf.EOP.GOV> for murguia\_m@a1.eop.gov; Mon,  
01 Dec 1997 15:00:04 -0500 (EST)

Received: from storm.eop.gov (storm.eop.gov)

by PMDF.EOP.GOV (PMDf V5.0-4 #6879) id <01IQNWJUPUJ400ZJ9B@PMDf.EOP.GOV> for  
murguia\_m@a1.eop.gov; Mon, 01 Dec 1997 14:59:58 -0500 (EST)

Received: from smtp.psc.dhhs.gov ([158.72.7.77])

by STORM.EOP.GOV (PMDf V5.1-7 #6879)

with ESMTP id <01IQNWJGIFMW00349J@STORM.EOP.GOV> for murguia\_m@a1.eop.gov;  
Mon, 01 Dec 1997 14:59:33 -0500 (EST)

Received: from boris.psc.dhhs.gov (158.72.7.88)

by smtp.psc.dhhs.gov (LSMTP for Windows NT v1.0a) with SMTP id F0A86440 ; Mon,

01 Dec 1997 15:01:02 -0500

Received: from ccMail by boris.psc.dhhs.gov

(IMA Internet Exchange 2.12 Enterprise) id 00004FD5; Mon,  
01 Dec 1997 14:53:20 -0500

===== END ATTACHMENT 1 =====

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: Mark D. Neschis ( Mark D. Neschis@EOP@LNGTWY@LNGTWY [ UNKNOWN ] )

CREATION DATE/TIME: 8-JAN-1998 15:21:00.00

SUBJECT: Roe vs. Wade meeting

TO: Estela Mendoza ( Estela Mendoza@eop [ UNKNOWN ] )

READ:UNKNOWN

TEXT:

Message Creation Date was at 8-JAN-1998 15:21:00

Here is the proposed communications strategy outlined during the 2:00pm

Roe vs.

Wade Ann Lewis meeting.

January 21st:

- Video of President's anniversary remarks is released to the media
- Mrs. Gore speaks at Planned Parenthood breakfast
- Pro choice groups are brought into the White House for a 15 minute meeting
- with POTUS. -Stakeout will be available

January 22nd(25th Anniversary)

- VPOTUS speaks at NARRAL lunch
- Ann Lewis and Sec. Shalala will be available to do interviews.
- Emphasis of message will be on family planning, highlighting the President's efforts to protect related programs

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: peterson\_t ( peterson\_t@btgcinema.com@INET@LNGTWY [ UNKNOWN ] )

CREATION DATE/TIME: 2-FEB-1998 07:44:00.00

SUBJECT: Katie's Qs and As for 2/5

TO: Lucia A. Wyman ( Lucia A. Wyman@EOP [ UNKNOWN ] )

READ:UNKNOWN

TO: Rosina M. Bierbaum ( Rosina M. Bierbaum@EOP [ UNKNOWN ] )

READ:UNKNOWN

TO: Shelley N. Fidler ( Shelley N. Fidler@EOP [ UNKNOWN ] )

READ:UNKNOWN

TEXT:

The following list of potential Qs for Katie's appearance before the

House Science cte Wednesday includes some potential OSTP questions, as

noted. Please let Steve Seidel or me know how to respond. We want As

for Katie by cob today; we are coordinating with state and other

agencies on this as well.

Q,s for Katie,s House Science Testimony 2/5:

\* Will the US sign the Kyoto protocol? If so, how does the  
administration justify this in light of the President,s promise that the  
US would not agree to a protocol in Kyoto that did not include  
&meaningful participation by key developing nations8?

\* What exactly does the administration mean by &key8 developing nations8  
and &meaningful participation8? When are we likely to obtain this?

\* When does the President intend to submit an agreement for advice and  
consent by the US Senate?

\* Will the administration produce an economic analysis of the impact of the Kyoto protocol on the US economy, and its sectors and regions? If so, when, and by what method? Will it predict job losses and energy price impacts? Will it look at the shift of US production to developing nations?

\* What is the administration's critique of EIA's energy use projections (34% increase by 2010, 40% by 2015, and 45% by 2020)? Do we believe oil prices will remain flat?

\* Is it true that the US endorses family planning (i.e. abortion) as a means for developing nations to reduce greenhouse gas emissions?

\* Is it true that the US didn't really get joint implementation and trading in Kyoto, and that they are entirely contingent on future negotiations? What do we have to get in Argentina to make these fully operational?

\* Is it true that the US did not secure commitments for conservation and management of forests and soils used as carbon sinks, and therefore we did not secure a strong commitment on sinks for baseline offsets or trading projects? Where does the commitment on sinks really stand? OSTP

\* Is it true that our agreement on soil carbon sinks opens the door for verification by policies and measures and therefore is a backdoor way for the UN to have control over US agriculture to the extent that our

farmers participate in the market for soil carbon credits? Where does the issue of soil carbon sinks really stand, and will the US get any credit for the billions it has spent on agriculture conservation programs? OSTP

\* How does the inclusion of carbon sinks and all six greenhouse gases affect US baselines? What happens if we don't get these nailed down in Argentina? OSTP

\* Is it true that federal agencies disagree about the certainty of the science behind sinks, and therefore the US will not take a strong position in Argentina? OSTP

\* How does the international science community feel about the certainty of sinks measurements? OSTP

\* What affect will the Kyoto agreement have on the sovereignty of the US in managing domestic energy, economic and trade policy?

\* What affect will the Kyoto agreement have on energy prices in the US, including gasoline, heating oil, and electricity independent of electricity restructuring? What effect will electricity restructuring have? What is the administration doing to advance restructuring, and when can we expect a proposal?

\* Isn't it true that the Kyoto agreement will inevitably require the US to impose a gasoline tax because it is the only way to reduce overall

emissions by the level required?

\* What is the administration's critique of worst-case economic models that suggest compliance costs well over \$100 per ton of carbon, 50 percent increases in gasoline and diesel fuel, doubling of electricity prices, major losses in GDP, and millions of job losses? How do these analyses differ from ones the administration endorses?

\* What does the administration's SGM model (Battelle/Pacific Northwest Labs) show in terms of US economic impacts? Effects of sinks on US baselines? Effects of trading programs on US costs?

\* Isn't it true that the defense exemptions the administration claims to have obtained in Kyoto are dependent on future outside negotiations, and therefore don't really exist? Why didn't the US ask for exemptions of unilateral military operations? What effect would a military action such as the Persian Gulf War have on US emissions caps?

\* Why did the US agree to relatively lenient targets for Australia and not insist on the same for itself? Isn't it true that we agreed to calculations of sinks for Australia that are very favorable for them, but that we did not secure equally favorable treatment for ourselves?

\* Why is it necessary to begin reducing greenhouse gas emissions so drastically by the year 2012 - is there a scientific basis for this?

OSTP

\* Is it true that Katie McGinty has said that several of our floods,  
droughts and other severe weather events were caused by global warming?

How can an individual weather event be attributed to global warming  
given all of the other factors that affect climate patterns? OSTP

\* Does Katie McGinty believe the recent series of unexplained dolphin  
and sea lion deaths on US coasts is caused by global warming? Does

Katie believe that El Nino is caused by global warming, or that El

Nino,s are getting worse or more frequent? OSTP===== ATTACHMENT 1

=====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

RFC-822-headers:

Received: from conversion.pmdf.eop.gov by PMDF.EOP.GOV (PMDF V5.0-4 #6879)  
id <01IT3S38S59C009CUA@PMDF.EOP.GOV>; Mon, 02 Feb 1998 12:41:39 -0500 (EST)

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by PMDF.EOP.GOV (PMDF V5.0-4 #6879) id <01IT3S36K1DS016ON0@PMDF.EOP.GOV>; Mon,

02 Feb 1998 12:41:34 -0500 (EST)

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by STORM.EOP.GOV (PMDF V5.1-7 #6879)

with ESMTP id <01IT3S2G060C0013UV@STORM.EOP.GOV>; Mon,

02 Feb 1998 12:41:00 -0500 (EST)

Received: from 207.168.249.64 (64.dca900.pool.eni.net [207.168.249.64])

by mail1.eni.net (8.8.5/8.8.5) with SMTP id JAA15511; Mon,

02 Feb 1998 09:41:38 -0800 (PST)

Organization: White House Climate Change Task Force

X-Mailer: Mozilla 3.01 (Macintosh; U; PPC)

===== END ATTACHMENT 1 =====

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: Paul\_W.\_Baker ( Paul\_W.\_Baker@OMB@EOP@LNGTWY@LNGTWY [ UNKNOWN ] )

CREATION DATE/TIME:23-FEB-1998 18:49:00.00

SUBJECT: A bill to consolidate international affairs agencies

TO: Alberto O. Feraren ( Alberto O. Feraren@eop [ UNKNOWN ] )

READ:UNKNOWN

TEXT:

----- Forwarded by Paul W. Baker/OMB/EOP on 01/22/98 11:52

AM -----

Bill No: HR1757 (Click for Introduced Bill) ==>(Document link not converted)

Title: A bill to consolidate international affairs agencies

Date Sent: 06/04/97

To Whom: HOUSE

Type: Non-Appropriations SAP

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June 4, 1997

(House)

H.R. 1757 - Foreign Relations Authorization Act, Fiscal Years 1998 and 1999

(Gilman (R) New York)

The Administration strongly opposes Division A of H.R. 1757, as reported by the Rules Committee, which would micromanage the planned reorganization of the foreign affairs agencies. Moreover, under the open rule for the bill, several <u>very objectionable amendments</u>, which are described below or

in the attachment, may be considered. Of particular concern are amendments that would: (1) authorize foreign affairs programs at levels below those provided for in the 1998 Budget Resolution; (2) establish unreasonable conditions and restrictions on the payment of arrears to international organizations; and (3) impose unwarranted restrictions on international family planning programs. In addition, there are other amendments, as well as provisions of the bill, which would restrict the President's ability to conduct foreign relations. <u>If Division A or any of these amendments are included, alone or in combination, in the bill presented to the President, his senior advisers would recommend that H.R. 1757 be vetoed</u>

.

#### <u>Foreign Affairs Reorganization</u>

H.R. 1757 should permit bipartisan movement towards the common goal of reorganizing and reinventing the State Department, ACDA, U.S. Information Agency (USIA), and the Agency for International Development (AID). The Administration strongly opposes the reorganization provisions that were added to the bill without hearings, debate, or consideration by the International Relations Committee. These provisions would mandate many of the details on how to implement such a complex reorganization, thereby prejudging how the foreign affairs agencies are to be restructured. Such a directive would be incompatible with the flexibility needed by the President to reorganize the foreign affairs agencies to meet the challenges of the 21st century. The Administration, however, supports the Hamilton amendment on reorganization, which will achieve our common objective.

In addition, statutory requirements to create certain positions and specify criteria for personnel positions and bureaus (sections 1301, 1303, 1304, 1305, and 1306) undermine the Administration's ability and authority to organize the Department of State and manage U.S. foreign affairs. These and other restrictions on foreign service staffing levels, (particularly section 1326) along with proposed amendments which would require counterproductive reductions in AID staffing levels, are particularly problematic. This is especially true at a time when the Administration is working to implement the President's plan to restructure foreign affairs agencies.

#### Foreign Affairs Appropriation Authorization Levels

The appropriation authorization levels in H.R. 1757, in the aggregate, are consistent with the Budget Agreement for fiscal year 1998. The Administration, therefore, would strongly oppose any amendments to reduce foreign affairs authorizations below those levels or, in the case of the Arms Control and Disarmament Agency (ACDA), to delete the Agency's entire authorization for fiscal years 1998-1999. The Administration also urges the House to provide appropriation authorization levels in FY 1999 consistent with the Budget Agreement.

#### International Organizations (IO) Arrears

The Administration is pledged to reforming the United Nations (UN) and other international organizations while enhancing U.S. credibility by

paying arrearages -- a top priority of the Administration. The Administration has been working with the Congress to identify specific reform benchmarks, but there is a limit to what can reasonably be negotiated with other sovereign member states. While the Administration supports the Hamilton UN reform amendment, it strongly opposes the other amendments which may be considered that could actually undermine the ability of the United States to exercise leadership, achieve significant reform, and to work effectively with the UN.

#### <u>International Family Planning</u>

The Administration strongly opposes the Smith amendment's restrictions on international family planning programs, which go far beyond those contained in current law. These restrictions would severely undermine U.S. leadership in international population assistance efforts. The result of the amendment's provisions would be an increased incidence of unintended pregnancy, maternal and infant death, and abortion. These restrictions would put in jeopardy funding to the most experienced and qualified family planning and maternal-child health care providers working at the grassroots level to meet the growing demand for family planning and other critical health services in developing countries. The amendment, in effect, would impose in statute, limitations on international family planning assistance that were rejected by the Administration when it overturned the so-called Mexico City policy. The Administration remains adamant in its opposition to both the intent and the effect of this unacceptable amendment.

#### <u>Foreign Relations Restrictions</u>

H.R. 1757 also contains additional highly objectionable provisions that would restrict the President's ability to conduct foreign policy. For example, there are restrictions related to Jerusalem, which the Administration strongly opposes. The Administration's concerns are described further in the attachment. The Administration will seek to modify or delete these provisions as the legislative process continues. Finally, other objectionable amendments have been proposed that would severely restrict the President's authorities and make it harder for any Administration to react to unanticipated contingencies.

The Administration is continuing to review H.R. 1757 and may seek further changes to the bill as the legislative process continues.

<u>H.R. 1758, "The European Security Act of 1997"</u>

The Administration welcomes congressional support for enlargement of the NATO Alliance, as reflected in H.R. 1758. This "open door" approach to NATO enlargement will allow Alliance membership to remain open to other Central and Eastern European democracies after the first state or states are invited to join. Conversely, the Administration would oppose amendments requiring the President to differentiate among prospective members and rate publicly their relative preparedness to join the Alliance.

<u>Pay-As-You-Go Scoring</u>

H.R. 1757 could increase direct spending; therefore, it is subject to the pay-as-you-go requirement of the Omnibus Budget Reconciliation Act (OBRA) of 1990. OMB's preliminary scoring estimate is that the PAYGO effect of this bill is zero. Final scoring of this legislation may deviate from this estimate.

</table>

<table><hr>

<p

align="right"><B><u>ATTACHMENT</u></B></p>

<center><B><u>ADDITIONAL ADMINISTRATION CONCERNS WITH H.R. 1757</u>

</B></center>

<u>Unnecessary Foreign Policy Restrictions</u>. H.R. 1757 imposes unnecessary restrictions on the ability of the President to conduct American foreign policy. Some of these restrictions would also impermissibly infringe on the President's constitutional authorities. There are also potential amendments in these and related areas, which we strongly oppose. Objectionable provisions include:

<ul>

<li>Section 1710 on U.S. Policy in Jerusalem, which includes the objectionable earmarking of funds to construct a U.S. Embassy in Jerusalem. These provisions would infringe on the President's constitutional authorities and would be counterproductive to U.S.

efforts to promote peaceful resolution of the Arab-Israeli conflict.

The large earmark would force funds to be diverted from maintenance, rehabilitation, and current leases, and could even cause the State Department to close other posts. Also objectionable is the bill's policy statement related to Egypt and Camp David commitments.

These

provisions could undercut U.S. credibility as an active intermediary in the peace process.

- Section 1702 regarding U.S. Policy on torture. The Administration generally supports the Lantos Amendment to this section, which addresses the Administration's most serious concerns.

- 

Micromanage Executive Authority. The Administration also opposes language in section 1406 that would mandate the consolidation of international exchange and training programs. Mandating consolidation and establishing an artificial level of "savings" to be derived from consolidation prejudices deliberations on this issue and should not be included in the bill.

Section 1201(c) would earmark funds that would otherwise be available to satisfy claims of U.S. citizens against a foreign state, and use them for the Department's reward program. In addition to depriving U.S. citizens of access to these funds, this provision would entitle a foreign state to make a claim against the United States. This is inappropriate and unnecessary, since funds appropriated to the Department's emergency account have to date been sufficient to cover the offered rewards.

In addition, section 1327, which extends Law Enforcement Availability Pay (LEAP) to the Diplomatic Security Service, should be modified to cover all Diplomatic Security special agents.

Reporting Requirements. In addition, H.R. 1757 includes several reporting requirements to Congress that will significantly increase workload requirements. Specifically, the Administration opposes the extensive, overly detailed quarterly reporting on Helms-Burton determinations; reports on efforts to secure Israel's membership in the UN's Western European and Others Group; reports on resolution of U.S. commercial claims against Saudi Arabia; and reports concerning countries providing nuclear fuel to Cuba.

\* \* \* \* \*

(Do Not Distribute Outside the Executive Office of the President)

This Statement of Administration Policy (SAP) was developed by the Legislative Reference Division (Rooney), in consultation with IAD (DuSault/Sasser/Farley/Pipan/Casella), NSD (Schuhart), BASD (Chellaraj), BRCD (McAllister), the Departments of State (Hopper), Commerce (Van Hanswyk), Defense (Brick), the Treasury (Levy), Justice (Silas), Transportation (DeCell), Energy (Connolly), and Labor (Taylor), NSC (Davis), AID (Lester), USIA (Pelletier), ACDA (Barton), Peace Corps (Hendry), IAF (Franco), TDA (Cabot), OPIC (Horanburg), CIA (Ellis), ONDCP (Lynch), OPM (Gardner), and White House Legislative Affairs

(Maldon).

OMB/LA clearance: DuSault for Gordon (OMB), Maldon (WHLA), Davis/Bendick (NSC).

H.R. 1486 was ordered reported by the House International Relations Committee (HIRC) on May 6, 1997, by voice vote. On June 3, 1997, the Rules Committee split H.R. 1486 into two bills ( a Foreign Relations Authorization Act, H.R. 1757, and a foreign aid bill) and added the Gilman reorganization amendment to the new Foreign Relations Authorization Act, H.R. 1757. This SAP, which was originally prepared for House Rules consideration of H.R. 1486, has been revised to reflect House Rules action and has been coordinated with State (Hopper), NSC (Davis), and White House Legislative Affairs (Maldon). The below description relates to the original bill, H.R. 1486.

#### Administration Position To Date

On June 3, 1997, Secretary Albright sent a letter to HIRC Chairman Gilman responding to his request for the Administration's views on his reorganization amendment. This letter stated that the Administration would strongly oppose any amendment that would prejudice the reorganization and such provisions would result in the Secretary of State and other senior advisors recommending a veto to the President. On April 30th, Secretary Albright sent a letter to HIRC Chairman Gilman noting concern over the bill's reductions in appropriation authorizations, and numerous constraints on the conduct of foreign relations.

## Gilman Reorganization Amendment

The Gilman amendment would consolidate ACDA, USIA, and the International Development Cooperation Agency (IDCA) into the Department of State. It would also merge certain administrative activities of AID into the Department. Specifically, the amendment would:

- abolish ACDA as a separate agency on or before August 17, 1998, and dictate specific organizational structures for the merged arms control function including mandated establishment of (1) an Under Secretary for Arms Control and International Security and (2) Assistant Secretary positions;
- abolish USIA as a separate agency on or before August 17, 1999, and establish an Under Secretary for Public Affairs within the Department of State responsible for all public diplomacy programs -- information, exchange, and broadcasting programs. The Broadcasting Board of Governors would be preserved as an organizational entity upon consolidation;
- eliminate the IDCA and transfer the functions to the Secretary of State. Elimination of IDCA will put the AID Administrator under the direct authority and foreign policy guidance of the Secretary of State; and
- require the transfer and merger of certain AID administrative

functions with similar functions performed by the Department of State.

The amendment also requires the development of a reorganization plan and provides authorities to facilitate a reorganization including establishment of a transition fund. The amendment, however, would limit State's ability to organize and staff a reorganized Department.

#### Provisions of H.R. 1486

H.R. 1486 is an omnibus bill that authorizes appropriations for the Department of State, other foreign affairs agencies, and foreign aid programs for fiscal years 1998 and 1999. The bill includes a number of requested provisions that improve State Department operations and administrative authorities. H.R. 1486 also makes other policy, programmatic, and technical changes to laws affecting U.S. foreign relations, some of which micromanage Executive authority.

#### Appropriations Authorizations

The following table compares the FYs 1998 and 1999 appropriation authorizations assumed in the Budget Agreement with those contained in H.R. 1486:

(\$ in millions)

|                   | FY 1998  |              | FY 1999  |              |
|-------------------|----------|--------------|----------|--------------|
|                   | Budg     | Ag H.R. 1486 | Budg     | Ag H.R. 1486 |
| State             | 5,350.8* | 5,228.6      | 5,302.2* | 5,235.2      |
| USIA              | 1,077.8  | 1,073.9      | 1,073.8  | 1,073.9      |
| ACDA              | 46.2     |              | 44.0     | 46.2         |
|                   | 44.0     |              |          |              |
| AID               | 502.0    | 502.0        | 502.0    | 494.0        |
| Peace Corps       | 222.0    | 222.0        | 228.0    | 225.0        |
| Inter-Am. Fund    | 22.0     |              | 20.0     | 22.6         |
|                   | 15.0     |              |          |              |
| African Dev. Fund | 14.0     |              | 11.5     | 14.4         |
|                   | 10.0     |              |          |              |
| Trade & Dev. Ag.  | 43.0     |              | 43.0     | 43.0         |
|                   | 43.0     |              |          |              |
| Foreign Aid       |          |              |          |              |
| DA                | 1,698.0  | 1,803.0      | 1,742.2  | 1,803.0      |
| Eastern Europe    | 492.0    | 471.0        | 300.0    | 337.0        |
| NIS               | 900.0    | 839.9        | 850.0    | 789.9        |
| ESF               | 2,445.1  | 2,388.4      | 2,502.7  | 2,350.6      |
| FMF               | 3,340.2  | 3,318.0      | 3,340.2  | 3,274.2      |
| Other             | 213.0    | 284.0        | 281.9    | 372.0        |
| Discrtnry Acct.   | --       |              | 116.9    | --           |
|                   | --       |              |          |              |
| Total             | 16,365.4 | 16,365.2     | 16,249.2 | 16,065.8     |

\* Neither the Budget Agreement nor H.R. 1486 specifically include \$100 million for FY 1998 and \$921 million for 1999 for UN arrears as requested in the FY 1998 Budget. The Budget Agreement allows for a budget cap adjustment for the international organization arrears to be included in the Budget Resolution.

#### FOREIGN ASSISTANCE REFORM ACT OF 1997 - DIVISION A

In addition to authorizing appropriations for foreign assistance programs, Division A includes a number of authorities and restrictions, the most significant of which are described below.

**Consolidation.** Title II provides for the termination of the International Development Cooperation Agency (IDCA) and transfer all of IDCA functions to AID. It also provides for continuation of AID as a Federal agency and requires that the AID Administrator be under the direction of the Secretary of State. Section 1707 of the bill calls for the Secretary of State, after consultations with the appropriate congressional committees, to submit a plan to Congress to consolidate some or all of the functions currently performed by the Department of State, the Agency for International Development, and the Arms Control and Disarmament Agency.

**Narcotics Control Assistance.** H.R. 1486 amends the Foreign Assistance Act to repeal current requirements: (1) to certify annually to Congress whether or not major drug producing and drug transiting countries have cooperated fully with U.S. anti-drug efforts during the previous year; and (2) to

impose sanctions automatically against decertified countries unless the President certifies to Congress it is vital to the national interest not to impose sanctions. (Sec. 403)

Nonproliferation, Antiterrorism, Demining and Related Programs. Section 411 establishes a new account under which appropriations are authorized for the Nonproliferation and Disarmament Fund (NDF), antiterrorism, demining, the International Atomic Energy Agency (IAEA), and the Korean Energy Development Organization (KEDO). NDF authority would require a national interest waiver to use appropriations for nonproliferation activities in the former Soviet Union (FSU).

IMET Eligibility for Panama and Haiti. Section 432 authorizes International Military Education and Training assistance for Panama and Haiti.

Authority to Transfer Naval Vessels. Section 441 authorizes, as requested by the Administration, the Secretary of the Navy to sell 14 naval vessels to specified foreign countries.

Multinational Arms Sales Code of Conduct. Section 466 directs the President to convene negotiations with all Wassenaar Arrangement countries on a multinational arms sales code of conduct. This section further sets out the purpose of such negotiations and requires the President to report to Congress, within 1 year of enactment, on the status of these negotiations.

Development Assistance. H.R. 1486 would require the President to: (1) publish a Congressional Presentation Document (CPD) covering programs under the Foreign Assistance Act and the Arms Export Control Act as part of the annual request for the enactment by Congress of authorizations and appropriations for foreign assistance programs; and (2) determine "graduation" dates for countries receiving development assistance. The bill also would limit government-to-government aid, and encourage the President to shift such assistance to private voluntary organizations, including microenterprises and private sector development funds. (Sec. 301)

Country-specific Restrictions. H.R. 1486 contains several country-specific restrictions, including:

- Foreign assistance may not be provided to any foreign government that has provided economic assistance to or engaged in nonmarket-based trade with the Government of Cuba. (Sec. 308)
  
- U.S. military assistance to Indonesia is prohibited unless several requirements are met, including: domestic monitoring of elections; protection of domestic non-governmental organizations; investigation of the July 27, 1996, attack on the headquarters of the Democratic Party of Indonesia; resolution of the conflict in East Timor including the release of political prisoners; and improvement in labor rights. The restrictions could be waived, however, if the President certifies that such assistance is important to the national security of the United States. (Secs.

453 and 454)

- Assistance to the International Fund for Ireland is limited to not more than \$19,600,000 in each of fiscal years 1998 and 1999 from ESF and is conditioned on recipients agreeing to adhering to the MacBride-like equal opportunity standards. (Sec. 504)
  
- Assistance to Russia is limited to \$95 million, subject to a Presidential determination that Russia has terminated cooperation with, and transfer of nuclear technology to, Iran and Cuba. (Sec. 513)
  
- Assistance is prohibited to any country that engages in non-market (concessional) trade with Cuba. This prohibition may be waived, however, if the President certifies that such assistance is important to the national security of the United States. (Sec. 308)
  
- Food aid to North Korea is conditioned upon the President certifying to Congress that the South Korean government does not object to such aid, that previous food deliveries are not being diverted to military uses, that North Korean military stocks have already been tapped to meet societal food needs, and that other international shipments have not been diverted to military uses. (Sec. 576)

Debt Relief: H.R. 1486, as requested, would authorize the President,

subject to certain conditions, to sell to an eligible purchaser concessional loans made before January 1, 1995. Such sales would be to the government of an eligible country and reduce or cancel such loans on receipt of payment from an eligible purchaser for purposes of facilitating debt-for-equity, -development, or -nature swaps or debt buybacks by eligible countries to support specified activities. Appropriations are authorized for FYs 1998 and 1990. (Secs. 561 and 562)

**Parking Fines.** H.R. 1486 requires withholding from obligation an amount equivalent to 110 percent of the total unpaid fully adjudicated parking fines owed to the District of Columbia, Virginia, Maryland, and New York by the government of a foreign country in a fiscal year until the Secretary of State certifies to the appropriate congressional committees that such fines are fully paid. (Sec. 307)

**Peace Corps.** H.R. 1486 earmarks a maximum of \$11 million for Peace Corps activities in the independent states and prohibits the use of Peace Corps funds for abortions. (Secs. 541-542)

## FOREIGN RELATIONS AUTHORIZATIONS - DIVISION B

Division B authorizes appropriations for the Department of State, USIA, and ACDA. In addition, Division B includes a number of authorities and restrictions. These include:

**Fees.** H.R. 1486 establishes, as requested, a special fee account for use in paying certain expenses of the Department of State and the Foreign

Service (Sec. 1210). It also amends the Foreign Relations Authorization Act, Fiscal Years 1994 and 1995 to: (1) require deposit in a special fund of the Treasury of a certain amount of fees collected from processing machine readable visas; and (2) repeals the prohibition against the charging of fees to citizens of countries that are signatories to the North American Free Trade Agreement (NAFTA). (Sec. 1211)

Refugees. H.R. 1486 amends the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1990, to extend through FY 1999 the authorization for a special admissions program. This provision allows certain refugees from the former Soviet Union and Vietnam to resettle in the United States (i.e., the "Lautenberg Amendment"). (Sec. 1218)

H.R. 1486 also prohibits: (1) the use of migration and refugee assistance funds for the involuntary return of a person to any country and (2) the United States from expelling, extraditing, or otherwise effecting the involuntary return of a person to a country in which there are reasonable grounds for believing the person would be subjected to torture. (Sec. 1701 and 1702)

Organization of the Department of State. H.R. 1486 includes several authorities regarding the Department's organization. These would: (1) make permanent the Office of the Coordinator for Counterterrorism; (2) repeal the statutory establishment of several positions; (3) establish an Assistant Secretary for Human Resources and an Assistant Secretary for Diplomatic Security; (4) establish a U.S. Special Envoy for Tibet; and (5) specify certain responsibilities for the Population, Refugee and Migration

Bureau. (Secs. 1301-1306)

Personnel Strength for the Foreign Service. H.R. 1486 establishes limits on the number of Foreign Service personnel in the Department of State, USIA, and AID during FYs 1998 and 1999. These limits may be waived by the President as necessary to carry out foreign affairs functions. (Sec. 1321)

United States-Japan Commission. The bill amends the Japan- United States Friendship Act to allow the Commission to invest the trust fund in either Japan or U.S. Government securities, and changes the name by deleting "Friendship". (Sec. 1408)

Surrogate Broadcasting Studies. Section 1409 requires USIA to conduct studies on the feasibility of providing surrogate broadcasting service to Africa and Iran.

Reports on Determinations under Title IV of the Libertad Act. Section 1705 requires the Secretary of State to make periodic reports (not less than 30 days after the enactment of this subsection and every 3 months thereafter) to the Committee on International Relations describing the ongoing reviews pursuant to Title IV of the Cuban Liberty and Democratic Solidarity (LIBERTAD) Act of 1996 and any determinations and findings under that title of that Act. (Title IV of the LIBERTAD Act requires the Secretary of State to exclude from the United States persons "trafficking" in property confiscated from United States nationals in Cuba.)

Programs or Projects of the International Atomic Energy Agency in Cuba.

Section 1709 withholds from the U.S. voluntary contributions to the International Atomic Energy Agency (IAEA) a sum proportional to programs or projects of the IAEA in Cuba. This proportional withholding requirement does not apply if Cuba: (1) ratifies the Treaty on the Non-Proliferation of Nuclear Weapons or the Treaty of Tlatelolco; (2) negotiates full-scope safeguards of the IAEA; and (3) incorporates internationally accepted safety standards. The section also directs the United States representative to the IAEA to oppose technical assistance programs and projects of the IAEA at the Juragua Nuclear Power Plant and the Pedro Pi Nuclear Research Center and any other program that is a threat to the security of the United States.

U.S. Policy with Respect to Jerusalem as the Capital of Israel. Section 1710 contains the four provisions relating to Jerusalem as the capital of Israel. Specifically, it: (1) earmarks funds for construction of an embassy in Jerusalem; (2) prohibits the use of funds to operate a U.S. consulate or other diplomatic facility in Jerusalem unless the consulate or facility is under the supervision of the U.S. Ambassador in Israel; (3) prohibits the use of funds for publication of any official U.S. Government document which lists countries and their capital cities unless Jerusalem is identified as the capital of Israel; and (4) requires the Secretary of State to permit the place of birth of a U.S. citizen born in Jerusalem to be recorded as Jerusalem, Israel, for the purposes of the registration of birth, certification of nationality, or the issuance of a passport.

Revision of the State Department Rewards Program. Section 1201 rewrites

the State Department counterterrorism and narcotics-related rewards program and authorizes up to two percent of earnings from foreign assets frozen under IEEPA to carry out the rewards program.

Au Pair Program. H.R. 1486 would extend the au pair program permanently. (Sec. 1401)

Cultural and Educational Exchange Programs. H.R. 1486 would require the establishment of exchange programs with Tibet and Burmese. (Sec. 1407)

#### Pay-As-You-Go Scoring

According to IAD (Farley/Pipan), H.R. 1486 would affect direct spending; therefore, it is subject to the pay-as-you-go requirement of the Omnibus Budget Reconciliation Act of 1990. IAD estimates the PAYGO effect of H.R. 1486 as \$300,000 for FY 1998 and \$25.7 million for the period FY 1998-2002. CBO estimates \$11 million in FY 1998 and \$.3 billion for the period FY 1998-2002. The primary difference between the estimates is due to CBO scoring section 1218 (Lautenberg amendment), which extends an admissions program for certain refugees.

#### LEGISLATIVE REFERENCE DIVISION

06/2/97 - 3:30 p.m.

\* \* \*

TEXT:

RFC-822-headers:

Received: from conversion.pmdf.eop.gov by PMDF.EOP.GOV (PMDF V5.0-4 #6879)  
id <01ITXEZQIT28012IFS@PMDF.EOP.GOV>; Mon, 23 Feb 1998 17:50:44 -0500 (EST)

Received: from storm.eop.gov (storm.eop.gov)  
by PMDF.EOP.GOV (PMDF V5.0-4 #6879) id <01ITXEOEV5C016I3H@PMDF.EOP.GOV>; Mon,

23 Feb 1998 17:50:41 -0500 (EST)

Received: from www0 ([198.137.240.88]) by STORM.EOP.GOV (PMDF V5.1-7 #6879)  
with SMTP id <01ITXEYGG40340002H0@STORM.EOP.GOV>; Mon,  
23 Feb 1998 17:50:05 -0500 (EST)

Received: from gatekeeper.eop.gov by www0 via SMTP  
(940816.SGI.8.6.9/940406.SGI.AUTO) for <regsap@www0.whitehouse.gov> id  
RAA03119; Mon, 23 Feb 1998 17:58:00 -0500

Received: from lngate2.eop.gov by gatekeeper.eop.gov;  
(5.65v3.2/1.1.8.2/17Oct95-0424PM) id AA26994; Mon, 23 Feb 1998 17:49:25 -0500

Received: by LNGATE2.EOP.GOV(Lotus SMTP MTA SMTP v4.6 (462.2 9-3-1997))  
id 852565B4.007D4CA3 ; Mon, 23 Feb 1998 17:48:36 -0500

X-Lotus-Fromdomain: EOP

===== END ATTACHMENT 1 =====

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: Karen L. Barbuschak ( Karen L. Barbuschak@EOP@LNGTWY@LNGTWY [ UNKNOWN ] )

CREATION DATE/TIME: 5-MAY-1998 14:40:00.00

SUBJECT: Remarks by Sandy Berger as Prepared for Delivery

TO: Michael P. Lingenfelter ( Michael P. Lingenfelter@EOP [ UNKNOWN ] )

READ:UNKNOWN

TEXT:

Message Creation Date was at 5-MAY-1998 14:40:00

----- Forwarded by Karen L. Barbuschak/OA/EOP on 05/05/98

02:38 PM -----

Elizabeth R. Newman

05/01/98 03:46:00 PM

Record Type: Record

To: See the distribution list at the bottom of this message

cc:

Subject: Remarks by Sandy Berger as Prepared for Delivery

Message Creation Date was at 1-MAY-1998 15:46:00

THE WHITE HOUSE

Office of the Press Secretary

(Palo Alto, California)

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For Immediate

Release

May 1, 1998

As Prepared for Delivery

REMARKS BY SAMUEL R. BERGER

ASSISTANT TO THE PRESIDENT FOR NATIONAL SECURITY AFFAIRS

THE BROOKINGS INSTITUTION

WASHINGTON, D.C.

MAY 1, 1998

"The Price of American Leadership"

Some Congressional actions bear upon our nation's most immediate needs.

Others touch off broader debates about how we view the world and our

country's

role within it. In the weeks ahead, Congress faces a choice on an issue

that

does both. It can send the message that there still is a strong

bipartisan

foundation for an active U.S. role in the world -- as it did last night

with

the overwhelming vote to admit Poland, Hungary and the Czech Republic to

NATO.

It can reaffirm our vision of an America committed to its obligations,

confident in its power, courageously leading the world. Or that vision

can

begin to blur (!) a victim of complacency and of fear.

In the emergency supplemental that passed yesterday, Congress left out two

critical parts of the President's original request -- satisfaction of

our

long

overdue debt to the United Nations; and payment of our share of support to

the

International Monetary Fund. Each constitutes a necessary investment in

our

national security -- and each will pay off, many times over.

But these two items are only the more visible tip of a profound debate

that

must concern all Americans -- whether we will remain engaged abroad and

maintain our leadership in the world, or turn our back and retreat within

our

national borders.

The outcome is by no means certain. Americans, willing to assume global responsibility when their safety is at stake, are equally prone to turn inward once that safety appears to have been assured.

World War I, World War II, the Cold War (!) in each instance, an existential threat to our vital interests and our fundamental values constituted a clarion call to action. And in each instance, we responded brilliantly.

In the wake of the Cold War, we are not presented with a single, overriding threat. Instead, we face a range of threats (!) dangerous, but diffuse.

Some believe the time therefore has come once again to !&tend to our own business./!8 The argument presents itself in different shades, but at its core is the perception of the world essentially as a burden (!) as something to be dealt with only if necessary, ignored whenever possible.

This view is premised on the belief that the foundations of our wealth and security are exclusively home-grown, that there is little to gain from foreign engagement and much to surrender (!) in resources expended, sovereignty

diluted,  
jobs or even lives lost.

That view, in my judgment, suffers from two basic fallacies /!) first,  
that we  
can isolate ourselves from the world, and second that we should.

Globalization

/!) the process of accelerating economic, technological, cultural and  
political  
integration /!) is not a choice. It is a growing fact.

It is bringing citizens from all continents closer together /!) allowing  
them  
to  
share ideas, goods and information at the tap of a keyboard.

It is a fact that will proceed inexorably, with or without our approval.

It is  
a fact that we ignore at our peril. Our workers and businesses will  
suffer if

foreign markets either collapse or lock us out; terrorists and drug  
traffickers

ignore national boundaries even if we don't; and the highest domestic  
environmental standards won't protect us if we can't get others on  
board,  
for  
their carelessness threatens us as much as our own.

In short, our citizens have a direct stake in the prosperity and stability of other nations -- in their open markets, in their ability to combat international crime, in their clean waters and clean air.

Let me be clear: the alternative to engagement is not withdrawal from the world; that is an impossibility. The alternative is a passive submission to powerful forces of change -- all the more ironic at a time when our capacity to shape them is as great as it has ever been.

In short, we cannot isolate ourselves from the world. But just as important, we should not want to. Of course, military strength remains a pre-requisite of American power. Without American power, American security is vulnerable, American interests are at risk, and American diplomacy is undercut. Yet more than ever before, our strength also grows out of our involvement in the world.

Our engagement not only can fend off an existential threat -- it reduces the likelihood of such a threat emerging in the first place. That's what the

international community is doing in Iraq, seeking to disarm Saddam Hussein before he threatens the region again.

And our engagement not only protects our safety /!) it enhances our prosperity.

That/!,s what our aggressive trade policy has achieved -- opening markets to

American products and services throughout the world.

The bottom line is this: our nation/!,s economic performance is unrivaled, our

military might is unmatched, our political influence is unsurpassed, very much

because of /!) not in spite of /!) our engagement in the world.

We have moved from a zero-sum game in which the Soviet Union/!,s gain was our

loss to a logic of interdependence in which our interests often are served by

the strength of former adversaries

-- not by their weakness; in which our prosperity is advanced by the vitality

of our economic partners -- not by their frailty.

The strategy put in motion by President Clinton flows from this fundamental understanding.

We seek to create and strengthen a broad system of international arrangements built around our core values and interests -- democracy, open markets, free enterprise, peace and stability.

Our military alliances, global arms control regimes, market opening trade agreements, support for economic and political reform in emerging nations, partnership with a democratic Russia, strategic dialogue with China, involvement in regional disputes like the Middle East or Irish peace processes, efforts to reach out to and expand trade with Latin America and Africa -- all grow out of this logic. These arrangements may take the form of international institutions, multilateral treaties, or even bilateral agreements, but in each instance the objectives are the same:

First, to promote American interests and values by entangling nations in a web of mutually reinforcing arrangements that maximize both the benefits of compliance and the costs of transgression. Membership in an expanded NATO requires adherence to basic democratic principles: the rule of law and civilian control of the military.

Joining the WTO requires tearing down trade barriers, reducing tariffs, eliminating quotas. Benefiting from IMF loans entails dismantling protected and subsidized sectors that have created domestic sanctuaries impenetrable by foreign competitors.

Continued participation in the Organization of American States involves adherence to democratic principles of government.

Our second objective is to leverage our power and influence, wherever possible, through the multiplier of collective action. Our contributions to international institutions add up to only a fraction of their total resources /!) for example, every dollar we provide to the IMF is matched by \$5 provided by others.

Yet our contributions enable us to lead these critical institutions and put us in a position to accomplish goals that make a difference for all Americans.

United Nations forces keep the peace in areas vital to our interests, from the

Balkans to the Persian Gulf, from Haiti to the Middle East. The

International

Atomic Energy Agency protects our citizens from the dangers of nuclear

proliferation. The World Health Organization defends us from the spread

of

infectious disease. This is a small sample of the goals that we either

could

not pursue alone or would have to pursue alone - but more expensively and

far

less effectively.

Our third objective is to preserve America's role as a balance wheel for

stability.

No other nation has the muscle, the diplomatic skill, or the trust to

mediate

disputes, nudge opposing sides to the negotiating table or, when

appropriate,

help enforce the terms of an agreement. Israelis and Palestinians

finalize

their agreement on the White House lawn. Bosnians huddle at Dayton.

Haiti's

dictators yield to our military threat. The parties in Northern Ireland

look

to America for help in their courageous quest.

Not all roads lead to Washington, nor should they.

But when important American interests and values are at stake, we need the ability and stature to be a decisive impetus for peace and security /!) whether through diplomacy, economic incentives or force.

Our nation faces a profoundly important choice. We can continue on the course charted by the President, working with others to seize the opportunities of the global era while seeking to avoid its perils, maintaining our strength to act on our own when we must, or we can seek refuge in an illusory withdrawal.

We can seek to steer change to our advantage -- or be engulfed by it.

This choice presents itself starkly in the decisions on whether to grant the President fast track authority to negotiate trade agreements or to fully fund our international affairs budget.

And it presents itself starkly in the two specific requests now before the Congress /!) to pay our share of support to the IMF and to pay our overdue UN bills.

Nowhere is globalization more apparent, nor its effects more direct, than in the economy. Trade is twice as important in our domestic economy now as it was when I entered the work force. It has fueled one-third of the sustained growth we have enjoyed these past five years. Today, exports support 12 million American jobs that pay on average 15 percent more than others. An economic downturn among our trading partners can have serious consequences for our workers, our farmers, our businesses, our stockholders. Conversely, by shoring up our partners, encouraging structural reform, tearing down trade barriers , we boost our own economic fortunes.

The IMF plays a central role in steering the global economy in the right direction. The Fund works with countries at risk to shape effective reform programs that strengthen financial systems, increase market access, improve transparency, and reduce corruption and overly incestuous relations between banks, governments and industry. In times of crisis, as we experienced in Mexico or Russia and now are experiencing in Asia, the IMF provides critical assistance that can restore financial stability. And it takes the heat

for the  
tough decisions that governments need to make /!) and sometimes want to  
blame  
on  
others.

All of this is in America/!,s fundamental interest /!) and can be  
preserved if  
we  
agree to pool our contribution with that of other IMF members.

Think for a moment about the cost of not having a strong and effective  
IMF.

The countries in Asia are our customers /!) if they can/!,t buy, we can/!,  
t  
sell.

They are our competitors /!) if their currencies depreciate, they undercut  
the  
competitiveness of our own goods. And they are our security partners /!)  
their  
instability could bring crisis to a region where we have both critical  
national  
security interests and 100,000 U.S. troops to protect them.

More generally, by undermining the IMF we weaken the only multilateral  
institution capable of inducing the reforms that will make recovery  
self-sustaining.

In sum, even if the IMF were to cost us something, it would be well worth the deal. But in fact, because the IMF acts as a sort of international credit union, our contribution to the Fund has not cost the American taxpayer a single cent.

What we have been able to achieve economically through the IMF, we have been able to achieve on so many other fronts through the United Nations.

The benefits to the American people are tangible, measured in efforts to prevent the diversion of nuclear materials, increase the safety of nuclear plants, and promote the safe disposal of nuclear waste, humanitarian programs

that reflect our deepest values, like caring for refugees, vaccinating children, sheltering the needy, international standards that make the skies safer for travelers and food safer for consumers. All this (!) and more

--

comes at an annual price tag of roughly \$4 per American (!) about the price of

a

happy meal at McDonald's, and a fraction of what it would have cost us to achieve these goals on our own.

Some say that the UN is badly in need of reform and that we should not pay our dues until that occurs. It is. Working with Congress, we have helped the UN achieve more reform over the past half decade than in the 45 years that preceded it.

Last year, we developed a three-year plan with broad bipartisan support to encourage continued reform while finally paying our debts. Unfortunately, last fall and then again this week, a small group of representatives chose to link passage of this plan to unrelated legislation on international family planning.

As a result, we risk the single best chance to put our UN debts behind us -- and to put the UN on the right path for the 21st century.

Again, do not think only in terms of the cost of paying our debt to the UN -- think in terms of the cost of not paying it. It will harm collective efforts to deal with emerging threats that cut across borders (!) from terrorists to organized criminals, drug traffickers, and environmental damage.

It will be a body blow to our international credibility, hobbling our diplomats in ways large and small, undermining our central message that nations need to live up to their commitments. And, by next January, it may even lead to the loss of our voting rights in the UN General Assembly (!) an institution born on our soil out of the vision of Americans like Roosevelt, Truman and Acheson.

Beyond these fundamental interests, there also is a basic moral principle:  
America pays its debts. We should pay the UN what we owe.

By acting now to support the IMF and pay our dues to the United Nations, Congress can reassert its determination to preserve America's leadership in the world. It can send the message that our nation is confident; it will master the forces of globalization (!) not be mastered by them. And we can continue to build on the past five years' list of accomplishments (!) in Haiti, Bosnia, Russia, China and elsewhere.

Will the United States survive and thrive if Congress chooses the

alternative

course? Of course. Our people are far too resilient and far too resolute

for

it to be otherwise.

But we risk awaking to a different America in a different world. And

neither

America nor the world will be able to figure out how we frittered away so

rich

an inheritance, how we renounced so commanding a position, how we

squandered

such bountiful opportunities.

So let's not weaken our own hand. Let's make the wise investment in

American

leadership that will help keep our nation at the pinnacle of our power as

we

enter the 21st century.

###

Message Sent

To: \_\_\_\_\_

Karen L. Barbuschak

Wayne C. Johnson

Michael J. Sullivan

Steven J. Naplan

Robert S. Weiner

Renee C. Riley

Steven J. Ronnel

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: Lisa.Finkel ( Lisa.Finkel@mail.house.gov@INET@LNGTWY [ UNKNOWN ] )

CREATION DATE/TIME:15-JUL-1998 11:42:00.00

SUBJECT: E-Rate

TO: Laura Capps ( Laura.Capps@eop [ UNKNOWN ] )

READ:UNKNOWN

TEXT:

Lois just spoke on the floor in support of the E-Rate. She's also

slated to speak again later this afternoon on family planning --

contraceptive coverage for federal employees. I'll keep you posted...===== ATTACHMENT 1  
=====

ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

RFC-822-headers:

Received: from conversion.pmdf.eop.gov by PMDF.EOP.GOV (PMDF V5.1-9 #29131)

id <01IZFFMPVXAO0057EL@PMDF.EOP.GOV> for capps\_l@al.eop.gov; Wed,  
15 Jul 1998 11:46:08 EDT

Received: from Storm.EOP.GOV by PMDF.EOP.GOV (PMDF V5.1-9 #29131)

with ESMTP id <01IZFFMLMXZ4003MEJ@PMDF.EOP.GOV> for capps\_l@al.eop.gov; Wed,  
15 Jul 1998 11:46:05 -0400 (EDT)

Received: from iodine.house.gov ([137.18.128.25])

by STORM.EOP.GOV (PMDF V5.1-10 #29131)

with ESMTP id <01IZFFLZO8SE00126C@STORM.EOP.GOV> for capps\_l@al.eop.gov; Wed,

15 Jul 1998 11:45:30 -0400 (EDT)

Received: from msg06.house.gov (msg06.house.gov [143.231.53.67])

by iodine.house.gov with SMTP id LAA58710 for <capps\_l@al.eop.gov>; Wed,  
15 Jul 1998 11:44:25 -0400 (EDT)

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(Microsoft Exchange Server Internet Mail Connector Version 4.0.995.52)

id <01BDAFE5.FD9A6E90@msg06.house.gov>; Wed, 15 Jul 1998 11:44:57 -0400

===== END ATTACHMENT 1 =====

RECORD TYPE: FEDERAL (TRP NOTES MAIL)

CREATOR: JWright ( JWright@osophs.dhhs.gov@INET@LNGTWY [ UNKNOWN ] )

CREATION DATE/TIME: 1-DEC-1998 17:35:00.00

SUBJECT: Fact-Finding Mission to Southern Africa

TO: Daniel C. Montoya ( Daniel C. Montoya@eop [ UNKNOWN ] )  
READ:UNKNOWN

TO: Sandra Thurman ( Sandra Thurman@eop [ UNKNOWN ] )  
READ:UNKNOWN

TO: Todd A. Summers ( Todd A. Summers@eop [ UNKNOWN ] )  
READ:UNKNOWN

TEXT:

Sandy and Todd,

I wanted to offer the assistance of the Office of International and Refugee Health (OIRH) as you plan your fact-finding mission to Southern Africa. As you remember, Ms. Linda Vogel, Former Director, and Dr. Roscoe Moore, Associate Director for Development Support and African Affairs, briefed you before a previous trip, and Dr. Greg Pappas, Acting Director, and Dr. Moore are willing to brief you again if necessary.

As Ms. Vogel and Dr. Moore explained to you, there many programs in sub-Saharan Africa in general and in Southern Africa in particular under the Health and Human Resources Analysis for Africa (HHRAA) Project of OIRH and USAID. The sub-sectors of the HHRAA Project are the following:

1. Child Survival
2. Health Sector Reform and Sustainability

3. Family Planning and Reproductive Health
4. Emerging Threats and Crisis Response
5. Basic Education

In addition, it is important to keep in mind that the next meeting of the Gore-Mbeki Commission between the United States and South Africa will take place in late February in South Africa. Dr. David Satcher, Surgeon General and Assistant Secretary for Health, chairs and OIRH staffs the Health Working Group of the Gore-Mbeki Commission. Dr. Satcher and Dr. Moore have excellent relationships with the Ministry of Health. I hope that OIRH can be helpful as you plan your fact-finding mission. Please feel free to contact me or Dr. Moore at any time.

Jason Taylor Wright, MSFS, MA  
International Health Officer  
Office of International and Refugee Health  
Department of Health and Human Services  
Parklawn Building  
Room 18-44  
5600 Fishers Lane  
Rockville, MD 20857  
(301) 443-7246 phone  
(301) 443-6288 fax  
[jwright@osophs.dhhs.gov](mailto:jwright@osophs.dhhs.gov)

Roscoe Moore, DVM, PhD, DSc

Associate Director for Development Support and African Affairs

Office of International and Refugee Health

Department of Health and Human Services

Parklawn Building

Room 18-87

5600 Fishers Lane

Rockville, MD 20857

(301) 443-9942 phone

(301) 480-8382 fax

rmoore@osophs.dhhs.gov ===== ATTACHMENT 1 =====  
ATT CREATION TIME/DATE: 0 00:00:00.00

TEXT:

RFC-822-headers:

Received: from conversion.pmdf.eop.gov by PMDF.EOP.GOV (PMDf V5.1-9 #29131)  
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with ESMTP id <01J4TYJFFHG0008WOS@PMDf.EOP.GOV>; Tue,  
01 Dec 1998 17:40:46 -0500 (EST)

Received: from smtp.psc.dhhs.gov ([158.72.7.77])  
by STORM.EOP.GOV (PMDf V5.1-12 #29131)  
with ESMTP id <01J4TYIQ8EQ2000984@STORM.EOP.GOV>; Tue,  
01 Dec 1998 17:40:12 -0500 (EST)

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by smtp.psc.dhhs.gov (LSMTP for Windows NT v1.1a)  
with SMTP id <0.C052F050@smtp.psc.dhhs.gov>; Tue, 01 Dec 1998 17:40:56 -0500

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id 00024984; Tue, 01 Dec 1998 17:40:31 -0500

Content-description: cc:Mail note part

===== END ATTACHMENT 1 =====