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1 **Subtitle B—Youth Employment and**
2 **Skills Crime Prevention**

3 **SEC. 1081. STATEMENT OF PURPOSE.**

4 (a) PURPOSE.—The purpose of this subtitle is to re-
5 duce crime in neighborhoods with high incidences of crime
6 and poverty through intensive programs that provide em-
7 ployment opportunities for young adults in those neighbor-
8 hoods.

9 (b) DEFINITION.—As used in this subtitle, “high
10 crime area” means an area with severe crime problems,
11 including a high incidence of violent crime or drug traf-
12 ficking.

13 **SEC. 1082. PROGRAM AUTHORIZED.**

14 The Secretary of Labor in conjunction with the At-
15 torney General and the Secretary of Housing and Urban
16 Development, and in consultation with appropriate other
17 Federal officials, may make grants to local governments
18 to fund targeted youth employment and skills development
19 projects to help reduce crime in target areas as defined
20 in section 1083.

21 **SEC. 1083. PROGRAM TARGET AREA.**

22 The target area or areas of each grant shall be neigh-
23 borhoods which are high crime areas with high unemploy-
24 ment among young adults and other serious economic and
25 social problems.

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1 **SEC. 1084. PARTICIPANTS.**

2 (a) **ELIGIBLE POPULATION.**—Young adults residing
3 or attending school in the target area shall be eligible to
4 participate in programs funded under this subtitle if they
5 are between 16 and 25 years of age. In certain cir-
6 cumstances, as determined by the Attorney General and
7 the Secretaries of Labor and Housing and Urban Develop-
8 ment (referred to in this subtitle as the “Secretaries”),
9 young adults up to age 30 and youths of age 14 or 15
10 may also be eligible to participate.

11 (b) **RESPONSIBLE BEHAVIOR BY PARTICIPANTS.**—
12 Continued participation in a program under this subtitle
13 shall be conditioned, during participation in the program,
14 on the following:

15 (1) Avoiding crime, including illegal drug use.

16 (2) Regular attendance and satisfactory per-
17 formance at work.

18 (3) Paying child support when paternity has
19 been established and the participant has an income.

20 (4) In-school young adults in high school re-
21 maining in school until graduation.

22 (5) Requiring young adults ages 16–17 who
23 have dropped out of high school and who have not
24 obtained a General Equivalency Diploma (GED) to
25 return to school or an alternative education pro-
26 gram.

1 **SEC. 1085. ALLOWABLE ACTIVITIES.**

2 (a) EXPENDITURE OF FUNDS.—Funds awarded
3 under this subtitle shall be expended only for crime pre-
4 vention related activities undertaken to carry out an ap-
5 proved application, such as—

6 (1) apprenticeship programs linking work and
7 learning;

8 (2) on-the-job training in the private sector;

9 (3) youth conservation and service corps;

10 (4) programs emphasizing neighborhood infra-
11 structure, such as YouthBuild and employment of
12 public housing residents;

13 (5) work experience in private nonprofit organi-
14 zations and public agencies;

15 (6) entrepreneurial and microenterprise devel-
16 opment;

17 (7) crime prevention and security measures for
18 profit and not-for-profit businesses employing sub-
19 stantial numbers of youth from high crime areas;

20 (8) transportation links to jobs in the labor
21 market area;

22 (9) initiatives to increase the educational at-
23 tainment, occupational skills, and career aspirations
24 of target area young adults, including work-based
25 learning; and

1 (10) job placement and related case manage-
2 ment, followup, and other supportive services.

3 (b) WORK EXPERIENCE PROGRAMS.—Work experi-
4 ence programs funded under this subtitle shall—

5 (1) pay wages in accordance with the Fair
6 Labor Standards Act and relevant State law;

7 (2) include adequate supervision, equipment,
8 and materials and supplies to accomplish useful
9 work projects;

10 (3) include a private sector job development
11 component to facilitate the transition of participants
12 to private sector jobs, which shall include developing
13 portfolios of skill attainment, mentorship opportuni-
14 ties, and other efforts to increase job networks for
15 participants; and

16 (4) include an extensive job placement compo-
17 nent.

18 (c) 2-YEAR LIMITATION.—The combination of all
19 subsidized employment for a participant shall not exceed
20 2 years.

21 **SEC. 1086. APPLICATION FOR GRANTS.**

22 (a) APPLICATION PLAN.—To be eligible to receive a
23 grant under this subtitle, a chief local elected official, with
24 the timely review and comment of the Governor, shall
25 apply to the Secretary of Labor for a Youth Employment

1 and Skills Crime Prevention grant by submitting an appli-
2 cation that contains a plan for reducing crime by substan-
3 tially increasing the employment levels of young adults in
4 the target area. Such a plan shall—

5 (1) describe the measurable outcomes that will
6 be used to evaluate the local success of the program,
7 including reduced crime and substance abuse, in-
8 creased private sector employment, reduced school
9 dropout rates, and increased educational attainment;

10 (2) specify the organization that will administer
11 the program;

12 (3) describe the specific employment programs
13 that will be offered by the program;

14 (4) describe the public/private partnership that
15 will promote collaboration between the State and
16 local governments, private sector, public housing au-
17 thorities, local residents, community-based organiza-
18 tions, and nonprofit organizations, including linkage
19 with community policing, gang prevention activities,
20 and juvenile justice or delinquency prevention initia-
21 tives;

22 (5) specify how the public and private sectors
23 will work together to assist youths and young adults
24 to make the transition from subsidized to
25 unsubsidized jobs;

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1 (6) describe how links to jobs throughout the
2 labor market area will be provided;

3 (7) specify the manner in which the job network
4 for youths and young adults will be expanded by
5 mentors and other programs; and

6 (8) such other information as the Secretary of
7 Labor in conjunction with the Attorney General and
8 Secretary of Housing and Urban Development may
9 require.

10 (b) COORDINATION WITH OTHER FEDERAL PRO-
11 GRAMS.—The application must demonstrate that the pro-
12 posed Youth Employment and Skills Crime Prevention
13 program will build upon and be coordinated with other
14 Federal initiatives relating to such matters as crime con-
15 trol and prevention, youth employment, education, eco-
16 nomic development, community service, or social services.

17 (c) LEVERAGING AND LINKAGES.—As a condition of
18 a grant award, local areas shall establish linkages with the
19 local private sector, local employment and job training
20 programs, and other appropriate entities to enhance the
21 provision of services under this subtitle. Such activities
22 may include leveraging by and linkages with—

23 (1) the local private sector to—

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1 (A) develop a mentoring program to im-
2 prove the job network for young adults in the
3 target area;

4 (B) develop a specified number of career-
5 track jobs for young adults graduating from
6 high school and college in the target area;

7 (C) develop part-time jobs to support
8 young adults while they are receiving job train-
9 ing, or secondary or post-secondary education;
10 and

11 (D) develop apprenticeship programs with
12 unions that provide matching funds to create
13 training and employment opportunities;

14 (2) the local service delivery area under the Job
15 Training Partnership Act to identify funds—

16 (A) for on-the-job training and work-based
17 training programs, based on successful program
18 models, for residents of the target area;

19 (B) to develop a summer jobs program for
20 in-school young adults residing in the target
21 area;

22 (C) for new youth initiatives in the target
23 area; and

24 (D) for child care and supportive services;

1 (3) local programs to provide employment serv-
2 ices and supportive services, such as transportation
3 service to link target area residents to jobs in the
4 labor market area; and

5 (4) the local educational agency to provide ac-
6 tivities that will support the program and assist in
7 achieving the goals specified in the application.

8 **SEC. 1087. AWARD PRIORITIES.**

9 In evaluating the applications submitted under this
10 subtitle, the Secretaries and the Attorney General shall
11 give priority to applications that—

12 (1) demonstrate extensive community support
13 and linkages to crime prevention programs and em-
14 ployment related programs;

15 (2) target areas that include public and assisted
16 housing projects;

17 (3) demonstrate evidence of severe social and
18 economic problems;

19 (4) demonstrate the highest quality program
20 design, implementation plan, and goals to be
21 achieved; and

22 (5) include other Federal and non-Federal
23 funding, including State, local, or private resources.

1 **SEC. 1088. GRANT DURATION AND NUMBER.**

2 (a) DURATION OF GRANTS.—Grants shall be for 1
3 year, and renewable for each of the 4 succeeding years.

4 (b) NUMBER OF GRANTS.—There shall be no more
5 than 10 grants awarded under this subtitle.

6 **SEC. 1089. FEDERAL RESPONSIBILITIES.**

7 (a) IN GENERAL.—The Secretary of Labor in con-
8 junction with the Attorney General and the Secretary of
9 Housing and Urban Development shall establish a system
10 of performance measures for assessing programs estab-
11 lished pursuant to this subtitle.

12 (b) EVALUATION.—The Secretary of Labor in con-
13 junction with the Attorney General and the Secretary of
14 Housing and Urban Development shall conduct a rigorous
15 national evaluation of Youth Employment and Skills
16 Crime Prevention programs funded under this subtitle
17 that will track and assess the effectiveness of those pro-
18 grams, and include an evaluation of the extent to which
19 such programs reduce crime and substance abuse, enhance
20 the employment and earnings of participants, promote en-
21 trepreneurship, reduce dropout rates, and increase edu-
22 cational attainment. The evaluation may include cost-ben-
23 efit analyses and shall utilize sound statistical methods
24 and techniques.

25 (c) TECHNICAL ASSISTANCE.—The Secretary of
26 Labor in conjunction with the Attorney General and the

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1 Secretary of Housing and Urban Development may pro-
2 vide appropriate technical assistance to carry out Youth
3 Employment and Skills Crime Prevention programs under
4 this subtitle.

5 (d) ADMINISTRATION.—The technical assistance and
6 evaluations authorized by this section may be carried out
7 directly by the Secretary of Labor or through grants, con-
8 tracts, or other cooperative arrangements with the Attor-
9 ney General, the Secretary of Housing and Urban Devel-
10 opment, or other entities or agencies.

11 **SEC. 1090. AUTHORIZATION OF APPROPRIATIONS.**

12 (a) AUTHORIZATION.—There are authorized to be ap-
13 propriated to the Secretary of Labor \$_____ for fiscal
14 year 1995, \$_____ for fiscal year 1996, \$_____ for
15 fiscal year 1997, \$_____ for fiscal year 1998, and
16 \$_____ for fiscal year 1999 to carry out this subtitle.

17 (b) AVAILABILITY OF FUNDS.—Funds appropriated
18 pursuant to this section are authorized to remain available
19 for obligation until expended.

20 (c) EVALUATIONS AND TECHNICAL ASSISTANCE.—Of
21 the amounts appropriated under subsection (a) for a fiscal
22 year, the Secretary of Labor in conjunction with the Attor-
23 ney General and the Secretary of Housing and Urban De-
24 velopment may reserve not more than 5 percent of such

1 amounts for each fiscal year to carry out evaluations and
2 technical assistance.

3 **SEC. 1091. SANCTIONS.**

4 The Secretary of Labor may terminate or suspend
5 financial assistance, in whole or in part, to a recipient or
6 refuse to extend a grant for a recipient, if the Secretary
7 of Labor in conjunction with the Attorney General and
8 the Secretary of Housing and Urban Development deter-
9 mines that the recipient has failed to meet the require-
10 ments of this subtitle, or any regulations or guidelines
11 under this subtitle, or any approved application submitted
12 pursuant to this subtitle.

13 **SEC. 1092. LABOR STANDARDS.**

14 Labor standards under the Job Training Partnership
15 Act (29 U.S.C. 1553) shall apply to programs under this
16 subtitle.

17 **SEC. 1093. REGULATIONS OR GUIDELINES.**

18 The Secretary of Labor in conjunction with the At-
19 torney General and the Secretary of Housing and Urban
20 Development shall issue such regulations or guidelines as
21 may be necessary to carry out the purposes of this subtitle.

22 **SEC. 1094. WAIVERS.**

23 The Secretary of Labor in conjunction with the At-
24 torney General and the Secretary of Housing and Urban
25 Development may prescribe regulations or guidelines that



1 establish criteria for waiver of application requirements of
2 programs to the extent that they duplicate or conflict with
3 the requirements specified in similar laws.

4 **SEC. 1095. PROHIBITION ON PRIVATE RIGHTS OF ACTION.**

5 Nothing in this subtitle shall be construed to estab-
6 lish a right for any person to bring an action to obtain
7 services under this subtitle.

8 **SEC. 1096. ACCEPTANCE OF GIFTS, AND OTHER MATTERS.**

9 The Secretaries and Attorney General are authorized,
10 in carrying out this subtitle, to accept, purchase, or lease
11 in the name of the Department of Justice or the Depart-
12 ment of Labor or the Department of Housing and Urban
13 Development, and employ or dispose of in furtherance of
14 the purposes of this subtitle, any money or property, real,
15 personal, or mixed, tangible or intangible, received by gift,
16 devise, bequest, or otherwise, and to accept voluntary and
17 uncompensated services notwithstanding the provisions of
18 section 1342 of title 31, United States Code.

19 **Subtitle C—Model Intensive Grant**
20 **Programs**

21 **SEC. 1001. GRANT AUTHORIZATION.**

22 (a) ESTABLISHMENT.—

23 (1) IN GENERAL.—The Attorney General may
24 award grants to not more than 15 chronic high in-



1 tensive crime areas to develop comprehensive model
2 crime prevention programs that—

3 (A) involve and utilize a broad spectrum of
4 community resources, including nonprofit com-
5 munity organizations, law enforcement organi-
6 zations, and appropriate State and Federal
7 agencies, including the State educational agen-
8 cies;

9 (B) attempt to relieve conditions that en-
10 courage crime; and

11 (C) provide meaningful and lasting alter-
12 natives to involvement in crime.

13 (2) CONSULTATION WITH THE OUNCE OF PRE-
14 VENTION COUNCIL.—The Attorney General may
15 consult with the Ounce of Prevention Council in
16 awarding grants under paragraph (1).

17 (b) PRIORITY.—In awarding grants under subsection
18 (a), the Attorney General shall give priority to proposals
19 that—

20 (1) are innovative in approach to the prevention
21 of crime in a specific area;

22 (2) vary in approach to ensure that compari-
23 sons of different models may be made; and

24 (3) coordinate crime prevention programs fund-
25 ed under this program with other existing Federal

1 programs to address the overall needs of commu-
2 nities that benefit from grants received under this
3 title.

4 **SEC. 1002. USES OF FUNDS.**

5 (a) IN GENERAL.—Funds awarded under this sub-
6 title may be used only for purposes described in an ap-
7 proved application. The intent of grants under this subtitle
8 is to fund intensively comprehensive crime prevention pro-
9 grams in chronic high intensive crime areas.

10 (b) GUIDELINES.—The Attorney General shall issue
11 and publish in the Federal Register guidelines that de-
12 scribe suggested purposes for which funds under approved
13 programs may be used.

14 (c) EQUITABLE DISTRIBUTION OF FUNDS.—In dis-
15 bursing funds under this subtitle, the Attorney General
16 shall ensure the distribution of awards equitably on a geo-
17 graphic basis, including urban and rural areas of varying
18 population and geographic size.

19 **SEC. 1003. PROGRAM REQUIREMENTS.**

20 (a) DESCRIPTION.—An applicant shall include a de-
21 scription of the distinctive factors that contribute to
22 chronic violent crime within the area proposed to be served
23 by the grant. Such factors may include lack of alternative
24 activities and programs for youth, deterioration or lack of
25 public facilities, inadequate public services such as public

1 transportation, street lighting, community-based sub-
2 stance abuse treatment facilities, or employment services
3 offices, and inadequate police or public safety services,
4 equipment, or facilities.

5 (b) COMPREHENSIVE PLAN.—An applicant shall in-
6 clude a comprehensive, community-based plan to attack
7 intensively the principal factors identified in subsection
8 (a). Such plans shall describe the specific purposes for
9 which funds are proposed to be used and how each pur-
10 pose will address specific factors. The plan also shall speci-
11 fy how local nonprofit organizations, government agencies,
12 private businesses, citizens groups, volunteer organiza-
13 tions, and interested citizens will cooperate in carrying out
14 the purposes of the grant.

15 (c) EVALUATION.—An applicant shall include an
16 evaluation plan by which the success of the plan will be
17 measured, including the articulation of specific, objective
18 indicia of performance, how the indicia will be evaluated,
19 and a projected timetable for carrying out the evaluation.

20 **SEC. 1004. APPLICATIONS.**

21 To request a grant under this subtitle the chief local
22 elected official of an area shall—

23 (1) prepare and submit to the Attorney General
24 an application in such form, at such time, and in ac-

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1 cordance with such procedures, as the Attorney Gen-
2 eral shall establish: and

3 (2) provide an assurance that funds received
4 under this subtitle shall be used to supplement, not
5 supplant, non-Federal funds that would otherwise be
6 available for programs funded under this subtitle.

7 **SEC. 1005. REPORTS.**

8 Not later than December 31, 1998, the Attorney
9 General shall prepare and submit to the Committees on
10 the Judiciary of the House and Senate an evaluation of
11 the model programs developed under this subtitle and
12 make recommendations regarding the implementation of
13 a national crime prevention program.

14 **SEC. 1006. DEFINITIONS.**

15 In this subtitle:

16 "chief local elected official" means an official
17 designated under regulations issued by the Attorney
18 General. The criteria used by the Attorney General
19 in promulgating such regulations shall ensure ad-
20 ministrative efficiency and accountability in the ex-
21 penditure of funds and execution of funded projects
22 under this subtitle.

23 "chronic high intensity crime area" means an
24 area meeting criteria adopted by the Attorney Gen-

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1 eral by regulation that. at a minimum, define areas
2 with—

3 (A) consistently high rates of violent crime
4 as reported in the Federal Bureau of Investiga-
5 tion's "Uniform Crime Reports", and

6 (B) chronically high rates of poverty as de-
7 termined by the Bureau of the Census.

8 "State" means a State, the District of Colum-
9 bia, the Commonwealth of Puerto Rico, the United
10 States Virgin Islands, American Samoa, Guam, and
11 the Northern Mariana Islands.

12 **SEC. 1007. AUTHORIZATION OF APPROPRIATIONS.**

13 There are authorized to be appropriated to carry out
14 this subtitle \$_____ for each of fiscal years 1995,
15 1996, 1997, 1998, and 1999.

16 **Subtitle D—Child-centered**
17 **Activities**

18 **SEC. ____01. CHILD-CENTERED ACTIVITIES.**

19 (a) **SHORT TITLE.**—This section may be cited as the
20 "Community Youth Services and Supervision Grant Pro-
21 gram Act of 1994".

22 (b) **DEFINITIONS.**—In this section—

23 "child" means a person who is not younger
24 than 5 and not older than 18 years old.

1 “community-based organization” means a pri-
2 vate, locally initiated, community-based organization
3 that—

4 (A) is a nonprofit organization, as defined
5 in section 103(23) of the Juvenile Justice and
6 Delinquency Prevention Act of 1974 (42 U.S.C.
7 5603(23)); and

8 (B) is operated by a consortium of service
9 providers, consisting of representatives of 5 or
10 more of the following categories of persons:

11 (i) Residents of the community.

12 (ii) Business and civic leaders actively
13 involved in providing employment and busi-
14 ness development opportunities in the com-
15 munity.

16 (iii) Educators.

17 (iv) Religious organizations (which
18 shall not provide any sectarian or sectarian
19 instruction or sectarian worship in connec-
20 tion with an activity funded under this
21 title).

22 (v) Law enforcement agencies.

23 (vi) Public housing agencies.

24 (vii) State government.

25 (viii) Other public agencies.

1 (ix) Other interested parties.

2 “eligible community” means an area identified
3 pursuant to subsection (e).

4 “poverty line” means the income official poverty
5 line (as defined by the Office of Management and
6 Budget, and revised annually in accordance with sec-
7 tion 673(2) of the Community Services Block Grant
8 Act (42 U.S.C. 9902(2)) applicable to a family of
9 the size involved.

10 “public school” means a public elementary
11 school, as defined in section 1201(i) of the Higher
12 Education Act of 1965 (20 U.S.C. 1141(i)), and a
13 public secondary school, as defined in section
14 1201(d) of that Act.

15 “Secretary” means the Secretary of Health and
16 Human Services.

17 “State” means a State, the District of Colum-
18 bia, the Commonwealth of Puerto Rico, the Com-
19 monwealth of the Northern Mariana Islands, Amer-
20 ican Samoa, Guam, and the United States Virgin Is-
21 lands.

22 (c) PROGRAM AUTHORITY.—

23 (1) IN GENERAL.—

24 (A) ALLOCATIONS FOR STATES.—For any
25 fiscal year in which the sums appropriated to

1 carry out this section equal or exceed
2 \$20,000,000, from the sums appropriated to
3 carry out this subsection, the Secretary shall al-
4 locate, for grants under subparagraph (B) to
5 community-based organizations in each State,
6 an amount bearing the same ratio to such sums
7 as the number of children in the State who are
8 from families with incomes below the poverty
9 line bears to the number of children in all
10 States who are from families with incomes
11 below the poverty line.

12 (B) GRANTS TO COMMUNITY-BASED ORGA-
13 NIZATIONS FROM ALLOCATIONS.—For such a
14 fiscal year, the Secretary may award grants
15 from the appropriate State allocation deter-
16 mined under subparagraph (A) on a competitive
17 basis to eligible community-based organizations
18 to pay for the Federal share of assisting eligible
19 communities to develop and carry out programs
20 in accordance with this section.

21 (C) REALLOCATION.—If, at the end of
22 such a fiscal year, the Secretary determines
23 that funds allocated for community-based orga-
24 nizations in a State under subparagraph (B) re-
25 main unobligated, the Secretary may use such

1 funds to award grants to eligible community-
2 based organizations in another State to pay for
3 such Federal share. In awarding such grants,
4 the Secretary shall consider the need to main-
5 tain geographic diversity among the recipients
6 of such grants. Amounts made available
7 through such grants shall remain available until
8 expended.

9 (2) OTHER FISCAL YEARS.—For any fiscal year
10 in which the sums appropriated to carry out this
11 section are less than \$20,000,000, the Secretary
12 may award grants on a competitive basis to eligible
13 community-based organizations to pay for the Fed-
14 eral share of assisting eligible communities to de-
15 velop and carry out programs in accordance with
16 this section.

17 (d) PROGRAM REQUIREMENTS.—

18 (1) LOCATION.—A community-based organiza-
19 tion that receives a grant under this section to assist
20 in carrying out such a program shall ensure that the
21 program is carried out—

22 (A) when appropriate, in the facilities of a
23 public school during nonschool hours; or

24 (B) in another appropriate local facility in
25 a State, such as a college or university, a local

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1 or State park or recreation center, church, or
2 military base, that is—

3 (i) in a location that is easily acces-
4 sible to children in the community; and

5 (ii) in compliance with all applicable
6 local ordinances.

7 (2) USE OF FUNDS.—Such community-based
8 organization—

9 (A) shall use funds made available through
10 the grant to provide, to children in the eligible
11 community, services and activities that—

12 (i) shall include supervised sports pro-
13 grams, and extracurricular and academic
14 programs, that are offered—

15 (I) after school and on weekends
16 and holidays, during the school year;
17 and

18 (II) as daily full-day programs
19 (to the extent available resources per-
20 mit) or as part-day programs, during
21 the summer months;

22 (B) in providing such extracurricular and
23 academic programs, shall provide programs
24 such as curriculum-based supervised edu-
25 cational, work force preparation, entrepreneur-

1 ship, cultural, health programs, social activities,
2 arts and crafts programs, dance programs, tu-
3 torial and mentoring programs, and other relat-
4 ed activities;

5 (C) may use—

6 (i) such funds for minor renovation of
7 facilities that are in existence prior to the
8 operation of the program and that are nec-
9 essary for the operation of the program for
10 which the organization receives the grant,
11 purchase of sporting and recreational
12 equipment and supplies, reasonable costs
13 for the transportation of participants in
14 the program, hiring of staff, provision of
15 meals for such participants, provision of
16 health services consisting of an initial basic
17 physical examination, provision of first aid
18 and nutrition guidance, family counselling,
19 parental training, and substance abuse
20 treatment where appropriate; and

21 (ii) not more than 5 percent of such
22 funds to pay for the administrative costs of
23 the program; and

24 (D) may not use such funds to provide sec-
25 tarian worship or sectarian instruction.

1 (e) ELIGIBLE COMMUNITY IDENTIFICATION.—

2 (1) IDENTIFICATION.—To be eligible to receive
3 a grant under this section, a community-based orga-
4 nization shall identify an eligible community to be
5 assisted under this section.

6 (2) CRITERIA.—Such eligible community shall
7 be an area that meets such criteria with respect to
8 significant poverty and significant juvenile delin-
9 quency, and such additional criteria, as the Sec-
10 retary may by regulation require.

11 (f) APPLICATIONS.—

12 (1) APPLICATION REQUIRED.—To be eligible to
13 receive a grant under this section, a community-
14 based organization shall submit an application to the
15 Secretary at such time, in such manner, and accom-
16 panied by such information, as the Secretary may
17 reasonably require, and obtain approval of such ap-
18 plication.

19 (2) CONTENTS OF APPLICATION.—Each appli-
20 cation submitted pursuant to paragraph (1) shall—

21 (A) describe the activities and services to
22 be provided through the program for which the
23 grant is sought;

24 (B) contain an assurance that the commu-
25 nity-based organization will spend grant funds

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1 received under this section in a manner that the
2 community-based organization determines will
3 best accomplish the objectives of this section;

4 (C) contain a comprehensive plan for the
5 program that is designed to achieve identifiable
6 goals for children in the eligible community;

7 (D) set forth measurable goals and out-
8 comes for the program that—

9 (i) will—

10 (I) where appropriate, make a
11 public school the focal point of the eli-
12 gible community; or

13 (II) make a local facility de-
14 scribed in subsection (d)(1)(B) such a
15 focal point; and

16 (ii) may include reducing the percent-
17 age of children in the eligible community
18 that enter the juvenile justice system, in-
19 creasing the graduation rates, school at-
20 tendance, and academic success of children
21 in the eligible community, and improving
22 the skills of program participants;

23 (E) provide evidence of support for accom-
24 plishing such goals and outcomes from—

25 (i) community leaders;

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- 1 (ii) businesses;
- 2 (iii) local educational agencies;
- 3 (iv) local officials;
- 4 (v) State officials; and
- 5 (vi) other organizations that the com-
- 6 munity-based organization determines to
- 7 be appropriate;

8 (F) contain an assurance that the commu-

9 nity-based organization will use grant funds re-

10 ceived under this section to provide children in

11 the eligible community with activities and serv-

12 ices that shall include supervised sports pro-

13 grams, and extracurricular and academic pro-

14 grams, in accordance with subparagraphs (A)

15 and (B) of subsection (d)(2);

16 (G) contain a list of the activities and serv-

17 ices that will be offered through the program

18 for which the grant is sought and sponsored by

19 private nonprofit organizations, individuals, and

20 groups serving the eligible community,

21 including—

- 22 (i) extracurricular and academic pro-
- 23 grams, such as programs described in sub-
- 24 section (d)(2)(B); and

1 (ii) activities that address specific
2 needs in the community;

3 (H) demonstrate the manner in which the
4 community-based organization will make use of
5 the resources, expertise, and commitment of
6 private entities in carrying out the program for
7 which the grant is sought;

8 (I) include an estimate of the number of
9 children in the eligible community expected to
10 be served pursuant to the program;

11 (J) include a description of charitable pri-
12 vate resources, and all other resources, that will
13 be made available to achieve the goals of the
14 program;

15 (K) contain an assurance that the commu-
16 nity-based organization will use competitive pro-
17 cedures when purchasing, contracting, or other-
18 wise providing for goods, activities, or services
19 to carry out programs under this section;

20 (L) contain an assurance that the program
21 will maintain a staff-to-participant ratio (in-
22 cluding volunteers) that is appropriate to the
23 activity or services provided by the program;

24 (M) contain an assurance that the pro-
25 gram will maintain an average attendance rate

1 of not less than 75 percent of the participants
2 enrolled in the program, or will enroll additional
3 participants in the program;

4 (N) contain an assurance that the commu-
5 nity-based organization will comply with any
6 evaluation under subsection (m), any research
7 effort authorized under Federal law, and any
8 investigation by the Secretary;

9 (O) contain an assurance that the commu-
10 nity-based organization shall prepare and sub-
11 mit to the Secretary an annual report regarding
12 any program conducted under this section;

13 (P) contain an assurance that the program
14 for which the grant is sought will, to the maxi-
15 mum extent possible, incorporate services that
16 are provided solely through non-Federal private
17 or nonprofit sources; and

18 (Q) contain an assurance that the commu-
19 nity-based organization will maintain separate
20 accounting records for the program.

21 (3) PRIORITY.—In awarding grants to carry out
22 programs under this section, the Secretary shall give
23 priority to community-based organizations who sub-
24 mit applications that demonstrate the greatest effort
25 in generating local support for the programs.

1 (g) ELIGIBILITY OF PARTICIPANTS.—

2 (1) IN GENERAL.—To the extent possible, each
3 child who resides in an eligible community shall be
4 eligible to participate in a program carried out in
5 such community that receives assistance under this
6 section.

7 (2) ELIGIBILITY.—To be eligible to participate
8 in a program that receives assistance under this sec-
9 tion, a child shall provide the express written ap-
10 proval of a parent or guardian, and shall submit an
11 official application and agree to the terms and condi-
12 tions of participation in the program.

13 (3) NONDISCRIMINATION.—(A) In selecting
14 children to participate in a program that receives as-
15 sistance under this section, a community-based orga-
16 nization shall not discriminate on the basis of race,
17 color, religion, sex, national origin, or disability.

18 (B) In selecting children to participate in a pro-
19 gram that receives assistance under this section, a
20 community-based organization may find a child ineli-
21 gible to participate in such a program if the organi-
22 zation determines that the child has behavior prob-
23 lems that pose an unacceptable risk of injury or ill-
24 ness to other participants or has a physical or men-

1 tal disability so serious that the child would be un-
2 able to participate in the program.

3 (h) PEER REVIEW PANEL.—

4 (1) ESTABLISHMENT.—The Secretary may es-
5 tablish a peer review panel that shall be comprised
6 of individuals with demonstrated experience in de-
7 signing and implementing community-based pro-
8 grams.

9 (2) COMPOSITION.—A peer review panel shall
10 include at least 1 representative from each of the
11 following:

12 (A) A community-based organization.

13 (B) A local government.

14 (C) A school district.

15 (D) The private sector.

16 (E) A charitable organization.

17 (F) A representative of the United States
18 Olympic Committee, at the option of the Sec-
19 retary.

20 (3) FUNCTIONS.—A peer review panel shall
21 conduct the initial review of all grant applications
22 received by the Secretary under subsection (f), make
23 recommendations to the Secretary regarding—

24 (A) grant funding under this section; and

1 (B) a design for the evaluation of pro-
2 grams assisted under this section.

3 (i) INVESTIGATIONS AND INSPECTIONS.—The Sec-
4 retary may conduct such investigations and inspections as
5 may be necessary to ensure compliance with the provisions
6 of this section.

7 (j) FEDERAL SHARE.—

8 (1) PAYMENTS; FEDERAL SHARE; NON-FED-
9 ERAL SHARE.—

10 (A) PAYMENTS.—The Secretary shall, sub-
11 ject to the availability of appropriations, pay to
12 each community-based organization having an
13 application approved under subsection (f) the
14 Federal share of the costs of developing and
15 carrying out programs described in subsection
16 (c).

17 (B) FEDERAL SHARE.—The Federal share
18 of such costs shall be no more than—

19 (i) 75 percent for each of fiscal years
20 1995 and 1996;

21 (ii) 70 percent for fiscal year 1997;
22 and

23 (iii) 60 percent for fiscal year 1998
24 and thereafter.

25 (2) NON-FEDERAL SHARE.—

37

1 (A) IN GENERAL.—The non-Federal share
2 of such costs may be in cash or in kind, fairly
3 evaluated, including plant, equipment, and serv-
4 ices (including the services described in sub-
5 section (f)(2)(P)).

6 (B) SPECIAL RULE.—At least 15 percent
7 of the non-Federal share of such costs shall be
8 provided from private or nonprofit sources.

9 (k) EVALUATION.—The Secretary shall conduct a
10 thorough evaluation of the programs assisted under this
11 section, which shall include an assessment of—

12 (1) the number of children participating in each
13 program assisted under this section;

14 (2) the academic achievement of such children;

15 (3) school attendance and graduation rates of
16 such children; and

17 (4) the number of such children being processed
18 by the juvenile justice system.

19 (l) AUTHORIZATION OF APPROPRIATIONS.—There
20 are authorized to be appropriated to carry out this section,
21 from the amounts in the Violent Crime Reduction Trust
22 Fund established under section 1115 of title 31, United
23 States Code, \$_____ for each of fiscal years 1995,
24 1996, 1997, and 1998.

1 **Subtitle E—Police Partnerships for**
2 **Children**

3 **SEC. 1030. DEFINITIONS.**

4 In this subtitle—

5 “partnership” means a cooperative arrangement
6 or association involving one or more law enforcement
7 agencies, and one or more public or private agencies
8 that provide child or family services; and

9 “State” means a State, the District of Colum-
10 bia, the Commonwealth of Puerto Rico, the United
11 States Virgin Islands, American Samoa, Guam, and
12 the Northern Mariana Islands.

13 **SEC. 1031. GRANT AUTHORITY.**

14 (a) **PARTNERSHIP GRANTS.—**

15 (1) **IN GENERAL.—**The Attorney General, in
16 consultation with the Secretary of Health and
17 Human Services, may make grants to partnerships
18 for—

19 (A) teams or units involving participants
20 from both the law enforcement and child or
21 family services components of the partnership
22 that respond to or deal with violent incidents in
23 which a child is involved as a perpetrator, wit-
24 ness, or victim, such as teams or units that pro-

79

1 vide a 24-hour crisis response or consultation
2 service in relation to such incidents;

3 (B) training for law enforcement officers
4 regarding behavior, psychology, family systems,
5 and community culture and attitudes that is
6 relevant to dealing with children who are in-
7 volved in violent incidents or at risk of involve-
8 ment in such incidents, or with families of such
9 children; and

10 (C) programs for children and families
11 that are designed jointly by the law enforce-
12 ment and child or family services components of
13 the partnership, including programs providing
14 24-hour response to crisis situations affecting
15 children, after-school activity and neighborhood
16 recreation programs, parent support groups
17 that are led jointly by child or family services
18 and law enforcement personnel, mentoring
19 programs, and programs that provide training
20 in nonviolent conflict resolution.

21 (2) CONSULTATION WITH OUNCE OF PREVEN-
22 TION COUNCIL.—The Attorney General may consult
23 with the Ounce of Prevention Council in awarding
24 grants under paragraph (1).

1 (b) GRANTS FOR POLICE RESIDENCE IN HIGH
2 CRIME AREAS.—The Secretary of Housing and Urban De-
3 velopment, in consultation with the Attorney General, may
4 make grants to units of State or local government, public
5 housing authorities, owners of federally assisted housing,
6 and owners of housing in high crime areas in order to pro-
7 vide dwelling units to law enforcement officers without
8 charge or at a substantially reduced rent for the purpose
9 of providing greater security for residents of high crime
10 areas.

11 **SEC. 1032. ADMINISTRATION.**

12 (a) USE OF COMPONENTS.—The Attorney General
13 may utilize any component or components of the Depart-
14 ment of Justice in carrying out this subtitle.

15 (b) REGULATORY AUTHORITY.—The Attorney Gen-
16 eral, for the purposes of section 1031(a), and the Sec-
17 retary of Housing and Urban Development, for purposes
18 of section 1031(b), may issue regulations and guidelines
19 to carry out this subtitle, including specifications concern-
20 ing application requirements, selection criteria, duration
21 and renewal of grants, evaluation requirements, matching
22 funds, limitation of administrative expenses, submission of
23 reports by grantees, recordkeeping by grantees, and access
24 to books, records, and documents maintained by grantees
25 or other persons for purposes of audit or examination.

1 (c) APPLICATIONS.—In addition to any other require-
2 ments that may be specified by the Attorney General—

3 (1) an application for a grant under section
4 1031(a) shall—

5 (A) certify that the applicant is a partner-
6 ship as defined in section 1030, or a law en-
7 forcement agency or public or private child or
8 family services agency that is participating in a
9 partnership and seeking support on behalf of
10 the partnership;

11 (B) include a long-term strategy and de-
12 tailed implementation plan;

13 (C) certify that the Federal support pro-
14 vided under this subtitle will be used to supple-
15 ment, and not supplant, State and local sources
16 of funding that would otherwise be available;

17 (D) identify any related governmental or
18 community initiatives which complement or will
19 be coordinated with the proposal; and

20 (E) specify plans for obtaining necessary
21 support and continuing the proposed program
22 following the conclusion of Federal support;

23 (2) in addition to any other requirements that
24 may be specified by the Secretary of Housing and

12

1 Urban Development, an application for a grant
2 under section 1031(b) shall—

3 (A) certify that there has been appropriate
4 consultation with the employing agency of any
5 law enforcement officer who is to be provided
6 with a dwelling unit;

7 (B) identify any related governmental or
8 community initiatives which complement or will
9 be coordinated with the proposal;

provide assurances that local police officers
will not be required to reside in residences
funded under this subtitle.

NG FUNDS.—The portion of the costs of
ded by a grant under this subtitle may
percent, unless the Attorney General, for
on 1031(a), or the Secretary of Housing
opment, for purposes of section 1031(b),
in part, the requirement under this sub-
-Federal contribution to the costs of a

17
15 officers
16 dences
17 (d) MATCH
18 a program prov
19 not exceed 75 p
20 purposes of sect
21 and Urban Deve
22 waives, wholly o
23 section of a no
24 program.

1 (e) IN-KIND CONTRIBUTIONS.—The Attorney Gen-
2 eral shall accept the value of in-kind contributions made
3 by the grant recipient as a part or all of the non-Federal
4 share of grants.

5 (f) FUNDING PRIORITY.—In making grants under
6 section 1031(a), the Attorney General shall give priority
7 to applications by partnerships involving law enforcement
8 agencies that engage in community-oriented policing for
9 programs assisting distressed communities or populations
10 with a high incidence of violence affecting children.

11 **SEC. 1033. TECHNICAL ASSISTANCE, TRAINING, AND EVAL-**
12 **UATION.**

13 (a) TECHNICAL ASSISTANCE AND TRAINING.—The
14 Attorney General may provide technical assistance and
15 training to further the purposes of this subtitle.

16 (b) EVALUATIONS.—In addition to any evaluation re-
17 quirements that may be prescribed for grantees, the Attor-
18 ney General may carry out or make arrangements for eval-
19 uations of programs that receive support under this sub-
20 title.

21 (c) ADMINISTRATION.—The technical assistance,
22 training, and evaluations authorized by this section may
23 be carried out directly by the Attorney General, or through
24 grants, contracts, or other cooperative arrangements with
25 other entities.

1 **SEC. 1034. AUTHORIZATION OF APPROPRIATIONS.**

2 (a) IN GENERAL.—There are authorized to be appro-
3 priated \$_____ for fiscal year 1995, and such sums
4 as may be necessary for each of fiscal years 1996 through
5 1999 to carry out this subtitle.

6 (b) LIMITATION.—Not more than 35 percent of the
7 funds made available in a fiscal year for this subtitle may
8 be expended for grants under section 1031(b).

9 **Subtitle D—Midnight Sports**

10 **SEC. 1038. GRANTS FOR MIDNIGHT SPORTS LEAGUE**
11 **ANTICRIME PROGRAMS.**

12 (a) AUTHORITY.—

13 (1) IN GENERAL.—The Secretary of Housing
14 and Urban Development, in consultation with the
15 Attorney General of the United States, the Secretary
16 of Labor, and the Secretary of Education, shall
17 make grants, to the extent that amounts are ap-
18 proved in appropriations under subsection (k), to eli-
19 gible entities to assist such entities in carrying out
20 midnight sports league programs meeting the re-
21 quirements of subsection (d).

22 (2) CONSULTATION WITH OUNCE OF PREVEN-
23 TION COUNCIL.—The Attorney General may consult
24 with the Ounce of Prevention Council in awarding
25 grants under paragraph (1).

26 (b) ELIGIBLE ENTITIES.—

1 (1) IN GENERAL.—Grants under subsection (a)
2 may be made only to the following eligible entities:

3 (A) Entities eligible under section 520(b)
4 of the Cranston-Gonzalez National Affordable
5 Housing Act (42 U.S.C. 11903a(b)) for a grant
6 under section 520(a) of that Act.

7 (B) Nonprofit organizations providing
8 crime prevention, employment counseling, job
9 training, or other educational services.

10 (C) Nonprofit organizations providing fed-
11 erally assisted low-income housing.

12 (2) PROHIBITION ON SECOND GRANTS.—A
13 grant under subsection (a) may not be made to an
14 eligible entity if the entity previously received a
15 grant under such subsection.

16 (c) USE OF GRANT AMOUNTS.—Any eligible entity
17 that receives a grant under subsection (a) may use the
18 grant only—

19 (1) to establish or carry out a midnight sports
20 league program under subsection (d);

21 (2) for salaries for administrators and staff of
22 the program;

23 (3) for other administrative costs of the pro-
24 gram, except that not more than 5 percent of the

1 grant may be used for such administrative costs;
2 and

3 (4) for costs of training and assistance provided
4 under subsection (d).

5 (d) PROGRAM REQUIREMENTS.—Each eligible entity
6 receiving a grant under subsection (a) shall establish a
7 midnight sports league program as follows:

8 (1) The program shall establish a sports league
9 of not less than 80 players.

10 (2) Not less than 50 percent of the players in
11 the sports league shall be residents of federally as-
12 sisted low-income housing.

13 (3) The program shall be designed to serve pri-
14 marily youths and young adults from a neighborhood
15 or community whose population has not less than 2
16 of the following characteristics (in comparison with
17 national averages):

18 (A) A substantial problem regarding use or
19 sale of illegal drugs.

20 (B) A high incidence of crimes committed
21 by youths or young adults.

22 (C) A high incidence of persons infected
23 with the human immunodeficiency virus or sex-
24 ually transmitted diseases.

1 (D) A high incidence of pregnancy, or a
2 high birth rate, among adolescents.

3 (E) A high unemployment rate for youths
4 and young adults.

5 (F) A high rate of high school dropouts.

6 (4) The program shall require each player in
7 the league to attend employment counseling, job
8 training, and other educational classes provided
9 under the program, which shall be held in conjunc-
10 tion with league sports games at or near the site of
11 the games.

12 (5) The program shall serve only youths and
13 young adults who demonstrate a need for such coun-
14 seling, training, and education provided by the pro-
15 gram, in accordance with criteria for demonstrating
16 need, which shall be established by the Secretary of
17 Housing and Urban Development, in consultation
18 with the Attorney General, the Secretary of Labor,
19 the Secretary of Education, and with the Advisory
20 Committee.

21 (6) The program shall obtain sponsors for each
22 team in the sports league. Sponsors shall be private
23 individuals or businesses in the neighborhood or
24 community served by the program who make finan-
25 cial contributions to the program and participate in

1 or supplement the employment, job training, and
2 educational services provided to the players under
3 the program with additional training or educational
4 opportunities.

5 (7) The program shall comply with any criteria
6 established by the Secretary of Housing and Urban
7 Development in consultation with the Attorney Gen-
8 eral, the Secretary of Labor, the Secretary of Edu-
9 cation, and with the Advisory Committee.

10 (e) GRANT AMOUNT LIMITATIONS.—

11 (1) PRIVATE CONTRIBUTIONS.—The Secretary
12 of Housing and Urban Development, in consultation
13 with the Attorney General, the Secretary of Labor,
14 and the Secretary of Education, may not make a
15 grant under subsection (a) to an eligible entity that
16 applies for a grant under subsection (f) unless the
17 applicant entity certifies to the Secretary of Housing
18 and Urban Development, or the Attorney General,
19 that the entity will supplement the grant amounts
20 with amounts of funds from non-Federal sources, as
21 follows:

22 (A) In each of the first 2 years that
23 amounts from the grant are disbursed (under
24 paragraph (5)), an amount sufficient to provide

1 not less than 35 percent of the cost of carrying
2 out the midnight sports league program.

3 (B) In each of the last 3 years that
4 amounts from the grant are disbursed, an
5 amount sufficient to provide not less than 50
6 percent of the cost of carrying out the midnight
7 sports league program.

8 (2) NON-FEDERAL FUNDS.—For purposes of
9 this subsection, the term “funds from non-Federal
10 sources” includes amounts from nonprofit organiza-
11 tions, public housing agencies, States, units of gen-
12 eral local government, and Indian housing authori-
13 ties, private contributions, any salary paid to staff
14 (other than from grant amounts under subsection
15 (a)) to carry out the program of the eligible entity,
16 in-kind contributions to carry out the program (as
17 determined by the Secretary of Housing and Urban
18 Development, in consultation with the Attorney Gen-
19 eral, the Secretary of Labor, the Secretary of Edu-
20 cation, and with the Advisory Committee), the value
21 of any donated material, equipment, or building, the
22 value of any lease on a building, the value of any
23 utilities provided, and the value of any time and
24 services contributed by volunteers to carry out the
25 program of the eligible entity.

1 (3) PROHIBITION ON SUBSTITUTION OF
2 FUNDS.—Grants made under subsection (a), and
3 amounts provided by States and units of local gov-
4 ernment to supplement the grants, may not be used
5 to replace other public funds previously used, or des-
6 ignated for use, under this section.

7 (4) MAXIMUM AND MINIMUM GRANT
8 AMOUNTS.—The Secretary of Housing and Urban
9 Development, in consultation with the Attorney Gen-
10 eral, the Secretary of Labor, and the Secretary of
11 Education, may not make a grant under subsection
12 (a) to any single eligible entity in an amount less
13 than \$50,000 or exceeding \$125,000.

14 (5) DISBURSEMENT.—Each grant made under
15 subsection (a)(1) shall be disbursed to the eligible
16 entity receiving the grant over the 5-year period be-
17 ginning on the date that the entity is selected to re-
18 ceive the grant, as follows:

19 (A) In each of the first 2 years of such 5-
20 year period, 23 percent of the total grant
21 amount shall be disbursed to the entity.

22 (B) In each of the last 3 years of such 5-
23 year period, 18 percent of the total grant
24 amount shall be disbursed to the entity.

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1 (f) APPLICATIONS.—To be eligible to receive a grant
2 under subsection (a), an eligible entity shall submit to the
3 Secretary of Housing and Urban Development an applica-
4 tion in the form and manner required by the Secretary
5 of Housing and Urban Development, in consultation with
6 the Attorney General, the Secretary of Labor, the Sec-
7 retary of Education, and with the Advisory Committee,
8 which shall include—

9 (1) a description of the midnight sports league
10 program to be carried out by the entity, including a
11 description of the employment counseling, job train-
12 ing, and other educational services to be provided;

13 (2) letters of agreement from service providers
14 to provide training and counseling services required
15 under subsection (d) and a description of such serv-
16 ice providers;

17 (3) letters of agreement providing for facilities
18 for sports games and counseling, training, and edu-
19 cational services required under subsection (d) and
20 a description of the facilities;

21 (4) a list of persons and businesses from the
22 community served by the program who have ex-
23 pressed interest in sponsoring, or have made com-
24 mitments to sponsor, a team in the midnight sports
25 league; and

q2

1 (5) evidence that the neighborhood or commu-
2 nity served by the program meets the requirements
3 of subsection (d)(3).

4 (g) SELECTION.—The Secretary of Housing and
5 Urban Development, in consultation with the Attorney
6 General, the Secretary of Labor, the Secretary of Edu-
7 cation, and with the Advisory Committee, shall select eligi-
8 ble entities that submit applications under subsection (f)
9 to receive grants under subsection (a). The Secretary of
10 Housing and Urban Development, in consultation with the
11 Attorney General, the Secretary of Labor, the Secretary
12 of Education, and with the Advisory Committee, shall es-
13 tablish criteria for selection of applicants to receive such
14 grants. The criteria shall include a preference for selection
15 of eligible entities carrying out midnight sports league pro-
16 grams in suburban and rural areas.

17 (h) REPORTS.—The Secretary of Housing and Urban
18 Development, in consultation with the Attorney General,
19 the Secretary of Labor, and the Secretary of Education,
20 shall require each eligible entity receiving a grant under
21 subsection (a) to submit for each year in which grant
22 amounts are received by the entity, a report describing the
23 activities carried out with such amounts.

24 (i) STUDY.—To the extent amounts are provided
25 under appropriation Acts pursuant to subsection (k)(2),

1 the Secretary of Housing and Urban Development, in con-
2 sultation with the Attorney General, the Secretary of
3 Labor, and the Secretary of Education, shall make a grant
4 to one entity qualified to carry out a study under this sub-
5 section. The entity shall use such grant to carry out a
6 scientific study of the effectiveness of midnight sports
7 league programs under subsection (d) of eligible entities
8 receiving grants under subsection (a). The Secretary of
9 Housing and Urban Development, in consultation with the
10 Attorney General, the Secretary of Labor, and the Sec-
11 retary of Education, shall require such entity to submit
12 a report describing the study and any conclusions and rec-
13 ommendations resulting from the study to the Congress
14 and the Secretary of Housing and Urban Development
15 and the Attorney General not later than the expiration of
16 the 2-year period beginning on the date that the grant
17 under this subsection is made.

18 (j) DEFINITIONS.—For purposes of this section—

19 “eligible entity” means an entity described
20 under subsection (b)(1);

21 “federally assisted low-income housing” has the
22 meaning given the term in section 5126 of the Pub-
23 lic and Assisted Housing Drug Elimination Act of
24 1990; and

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1 “State” means a State, the District of Colum-
2 bia, the Commonwealth of Puerto Rico, the United
3 States Virgin Islands, American Samoa, Guam, and
4 the Northern Mariana Islands.

5 (k) AUTHORIZATION OF APPROPRIATIONS.—There
6 are authorized to be appropriated—

7 (1) for grants under subsection (a), \$_____

8 for each of fiscal years 1995, 1996, 1997, 1998, and

9 1999; and

10 (2) for a study grant under subsection (i),

11 \$_____ for fiscal year 1995.

12 **Subtitle F—Assistance for**

13 **Delinquent and At-Risk Youth**

14 **SEC. 1051. GRANT AUTHORITY.**

15 (a) GRANTS.—

16 (1) IN GENERAL.—In order to prevent the com-
17 mission of crimes or delinquent acts by juveniles, the
18 Attorney General may make grants to public or pri-
19 vate nonprofit organizations to support the develop-
20 ment and operation of projects to provide residential
21 services to youth, aged 11 to 19, who—

22 (i) have dropped out of school;

23 (ii) have come into contact with the

24 juvenile justice system; or

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1 (iii) are at risk of dropping out of
2 school or coming into contact with the ju-
3 venile justice system.

4 (2) CONSULTATION WITH THE OUNCE OF PRE-
5 VENTION COUNCIL.—The Attorney General may con-
6 sult with the Ounce of Prevention Council in making
7 grants under paragraph (1).

8 (3) SERVICES.—Such services shall include ac-
9 tivities designed to—

10 (A) increase the self-esteem of such youth;

11 (B) assist such youth in making healthy
12 and responsible choices;

13 (C) improve the academic performance of
14 such youth pursuant to a plan jointly developed
15 by the applicant and the school which each such
16 youth attends or should attend; and

17 (D) provide such youth with vocational and
18 life skills.

19 (b) APPLICATIONS.—

20 (1) IN GENERAL.—A public agency or private
21 nonprofit organization which desires a grant under
22 this section shall submit an application at such time
23 and in such manner as the Attorney General may
24 prescribe.

1 (2) CONTENTS.—An application under para-
2 graph (1) shall include—

3 (A) a description of the program developed
4 by the applicant, including the activities to be
5 offered;

6 (B) a detailed discussion of how such pro-
7 gram will prevent youth from committing
8 crimes or delinquent acts;

9 (C) evidence that such program—

10 (i) will be carried out in facilities
11 which meet applicable State and local laws
12 with regard to safety;

13 (ii) will include academic instruction,
14 approved by the State or local educational
15 agency, which meets or exceeds State and
16 local standards and curricular require-
17 ments; and

18 (iii) will include instructors and other
19 personnel who possess such qualifications
20 as may be required by applicable State or
21 local laws; and

22 (D) specific, measurable outcomes for
23 youth served by the program.

97

1 (c) CONSIDERATION OF APPLICATIONS.—Not later
2 than 60 days following the submission of applications, the
3 Attorney General shall—

4 (1) approve each application and disburse the
5 funding for each such application; or

6 (2) disapprove the application and inform the
7 applicant of such disapproval and the reasons there-
8 for.

9 (d) REPORTS.—A grantee under this section shall an-
10 nually submit a report to the Attorney General that de-
11 scribes the activities and accomplishments of such pro-
12 gram, including the degree to which the specific youth out-
13 comes are met.

14 (e) DEFINITION.—As used in this subtitle, the term
15 “State” means any State, the District of Columbia, the
16 Commonwealth of Puerto Rico, the United States Virgin
17 Islands, American Samoa, Guam, and the Northern Mari-
18 ana Islands.

19 **SEC. 1052. AUTHORIZATION OF APPROPRIATIONS.**

20 For grants under section 1051, there are authorized
21 to be appropriated \$_____ for each of the fiscal years
22 1995 through 1999.

23 **Subtitle G—Police Recruitment**

24 **SEC. 1061. GRANT AUTHORITY.**

25 (a) GRANTS.—

1 (1) IN GENERAL.—The Attorney General may
2 make grants to qualified community organizations to
3 assist in meeting the costs of qualified programs
4 which are designed to recruit and retain applicants
5 to police departments.

6 (2) CONSULTATION WITH THE OUNCE OF PRE-
7 VENTION COUNCIL.—The Attorney General may con-
8 sult with the Ounce of Prevention Council in making
9 grants under paragraph (1).

10 (b) QUALIFIED COMMUNITY ORGANIZATIONS.—An
11 organization is a qualified community organization which
12 is eligible to receive a grant under subsection (a) if the
13 organization—

14 (1) is a non-profit organization; and

15 (2) has training and experience in—

16 (A) working with a police department and
17 with teachers, counselors, and similar person-
18 nel,

19 (B) providing services to the community in
20 which the organization is located,

21 (C) developing and managing services and
22 techniques to recruit individuals to become
23 members of a police department and to assist
24 such individuals in meeting the membership re-
25 quirements of police departments,

1 (D) developing and managing services and
2 techniques to assist in the retention of appli-
3 cants to police departments, and

4 (E) developing other programs that con-
5 tribute to the community.

6 (c) QUALIFIED PROGRAMS.—A program is a qualified
7 program for which a grant may be made under subsection
8 (a) if the program is designed to recruit and train individ-
9 uals from underrepresented neighborhoods and localities
10 and if—

11 (1) the overall design of the program is to re-
12 cruit and retain applicants to a police department;

13 (2) the program provides recruiting services
14 which include tutorial programs to enable individuals
15 to meet police force academic requirements and to
16 pass entrance examinations;

17 (3) the program provides counseling to appli-
18 cants to police departments who may encounter
19 problems throughout the application process; and

20 (4) the program provides retention services to
21 assist in retaining individuals to stay in the applica-
22 tion process of a police department.

23 (d) APPLICATIONS.—To qualify for a grant under
24 subsection (a), a qualified organization shall submit an ap-

1 plication to the Attorney General in such form as the At-
2 torney General may prescribe. Such application shall—

3 (1) include documentation from the applicant
4 showing—

5 (A) the need for the grant;

6 (B) the intended use of grant funds;

7 (C) expected results from the use of grant
8 funds; and

9 (D) demographic characteristics of the
10 population to be served, including age, disabil-
11 ity, race, ethnicity, and languages used; and

12 (2) contain assurances satisfactory to the Attor-
13 ney General that the program for which a grant is
14 made will meet the applicable requirements of the
15 program guidelines prescribed by the Attorney Gen-
16 eral under subsection (i).

17 (e) ACTION BY THE ATTORNEY GENERAL.—Not later
18 than 60 days after the date that an application for a grant
19 under subsection (a) is received, the Attorney General
20 shall consult with the police department which will be in-
21 volved with the applicant and shall—

22 (1) approve the application and disburse the
23 grant funds applied for; or

24 (2) disapprove the application and inform the
25 applicant that the application is not approved and

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1 provide the applicant with the reasons for the dis-
2 approval.

3 (f) GRANT DISBURSEMENT.—The Attorney General
4 shall disburse funds under a grant under subsection (a)
5 in accordance with regulations of the Attorney General
6 which shall ensure—

7 (1) priority is given to applications for areas
8 and organizations with the greatest showing of need;

9 (2) that grant funds are equitably distributed
10 on a geographic basis; and

11 (3) the needs of underserved populations are
12 recognized and addressed.

13 (g) GRANT PERIOD.—A grant under subsection (a)
14 shall be made for a period not longer than 3 years.

15 (h) GRANTEE REPORTING.—(1) For each year of a
16 grant period for a grant under subsection (a), the recipient
17 of the grant shall file a performance report with the Attor-
18 ney General explaining the activities carried out with the
19 funds received and assessing the effectiveness of such ac-
20 tivities in meeting the purpose of the recipient's qualified
21 program.

22 (2) If there was more than one recipient of a grant,
23 each recipient shall file such report.

24 (3) The Attorney General shall suspend the funding
25 of a grant if the recipient of the grant does not file the

1 report required by this subsection or uses the grant for
2 a purpose not authorized by this section.

3 (i) GUIDELINES.—The Attorney General shall, by
4 regulation, prescribe guidelines on content and results for
5 programs receiving a grant under subsection (a). Such
6 guidelines shall be designed to establish programs which
7 will be effective in training individuals to enter instruc-
8 tional programs for police departments and shall include
9 requirements for—

- 10 (1) individuals providing recruiting services;
11 (2) individuals providing tutorials and other
12 academic assistance programs;
13 (3) individuals providing retention services; and
14 (4) the content and duration of recruitment, re-
15 tention, and counseling programs and the means and
16 devices used to publicize such programs.

17 **SEC. 1062. AUTHORIZATION OF APPROPRIATIONS.**

18 For grants under section 1061 there are authorized
19 to be appropriated \$_____ for each of fiscal years
20 1995, 1996, 1997, 1998, and through 1999.

21 **Subtitle H—National Triad**
22 **Program**

23 **SEC. 1066. PURPOSES.**

24 The purposes of this subtitle are—

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1 (1) to support a coordinated effort among law
2 enforcement, older Americans organizations, and so-
3 cial service agencies to stem the tide of violence
4 against older Americans and support media and
5 nonmedia strategies aimed at increasing both public
6 understanding of the problem and the older Ameri-
7 cans' skills in preventing crime against themselves
8 and their property; and

9 (2) to address the problem of crime against
10 older Americans in a systematic and effective man-
11 ner by promoting and expanding collaborative crime
12 prevention programs, such as the Triad model, that
13 assist law enforcement agencies and older Americans
14 in implementing specific strategies for crime preven-
15 tion, victim assistance, citizen involvement, and pub-
16 lic education.

17 **SEC. 1067. NATIONAL ASSESSMENT AND DISSEMINATION.**

18 (a) IN GENERAL.—The Attorney General, in con-
19 sultation with the Assistant Secretary for Aging, shall con-
20 duct a qualitative and quantitative national assessment
21 of—

22 (1) the nature and extent of crimes committed
23 against older Americans and the effect of such
24 crimes on the victims;

1 (2) the numbers, extent, and impact of violent
2 crimes and nonviolent crimes (such as frauds and
3 “scams”) against older Americans and the extent of
4 unreported crimes;

5 (3) the collaborative needs of law enforcement,
6 health, and social service organizations, focusing on
7 prevention of crimes against older Americans, to
8 identify, investigate, and provide assistance to vic-
9 tims of those crimes; and

10 (4) the development and growth of strategies to
11 respond effectively to the matters described in para-
12 graphs (1), (2), and (3).

13 (b) MATTERS TO BE ADDRESSED.—The national as-
14 sessment made pursuant to subsection (a) shall address—

15 (1) the analysis and synthesis of data from a
16 broad range of sources in order to develop accurate
17 information on the nature and extent of crimes
18 against older Americans, including identifying and
19 conducting such surveys and other data collection ef-
20 forts as are needed and designing a strategy to keep
21 such information current over time;

22 (2) institutional and community responses to el-
23 derly victims of crime, focusing on the problems as-
24 sociated with fear of victimization, abuse of older
25 Americans, and hard-to-reach older Americans who

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1 are in poor health, are living alone or without family
2 nearby, or living in high crime areas;

3 (3) special services and responses required by
4 elderly victims;

5 (4) whether the experience of older Americans
6 with some service organizations differs markedly
7 from that of younger populations;

8 (5) the kinds of programs that have proven use-
9 ful in reducing victimization of older Americans
10 through crime prevention activities and programs;

11 (6) the kinds of programs that contribute to
12 successful coordination among public sector agencies
13 and community organizations in reducing victimiza-
14 tion of older Americans; and

15 (7) the research agenda needed to develop a
16 comprehensive understanding of the problems of
17 crimes against older Americans, including the
18 changes that can be anticipated in the crimes them-
19 selves and appropriate responses as the society in-
20 creasingly ages.

21 (c) AVOIDANCE OF DUPLICATION.—In conducting
22 the assessment under subsection (a), the Attorney Gen-
23 eral, in consultation with the Assistant Secretary of Aging,
24 shall draw upon the findings of existing studies and avoid
25 duplication of efforts that have previously been made.

1 (d) DISSEMINATION.—Based on the results of the na-
2 tional assessment and analysis of successful or promising
3 strategies in dealing with the problems described in sub-
4 section (b) and other problems, including coalition efforts
5 such as the Triad programs described in section 1066, the
6 Attorney General, in consultation with the Assistant Sec-
7 retary of Aging, shall disseminate the results through re-
8 ports, publications, clearinghouse services, public service
9 announcements, and programs of evaluation, demonstra-
10 tion, training, and technical assistance.

11 **SEC. 1068. PILOT PROGRAMS.**

12 (a) AWARDS.—The Attorney General, in consultation
13 with the Assistant Secretary of Aging, shall make grants
14 to coalitions of local law enforcement agencies and older
15 Americans to assist in the development of programs and
16 execute field tests of particularly promising strategies for
17 crime prevention services and related services based on the
18 concepts of the Triad model, which can then be evaluated
19 and serve as the basis for further demonstration and edu-
20 cation programs.

21 (b) TRIAD COOPERATIVE MODEL.—(1) Subject to
22 paragraph (2), a pilot program funded under this section
23 shall consist of a cooperative model, which calls for the
24 participation of the sheriff, at least 1 police chief, and a
25 representative of at least 1 older Americans' organization

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1 within a county and may include participation by general
2 service coalitions of law enforcement, victim service, and
3 senior citizen advocate service organizations. If there ex-
4 ists within the applicant county an area agency on aging
5 as defined in section 102(17) of the Older Americans Act
6 of 1965, the applicant county must include the agency as
7 an organizational component in its program.

8 (2) If there is not both a sheriff and a police chief
9 in a county or if the sheriff or a police chief do not partici-
10 pate, a pilot program funded under this section shall in-
11 clude in the place of the sheriff or police chief another
12 key law enforcement official in the county such as a local
13 prosecutor.

14 (c) APPLICATION.—A coalition that desires to estab-
15 lish a pilot program under this section shall submit to the
16 Attorney General an application that includes—

17 (1) a description of the community and its sen-
18 ior citizen population;

19 (2) assurances that Federal funds received
20 under this title shall be used to provide additional
21 and appropriate education and services to the com-
22 munity's older Americans;

23 (3) a description of the extent of involvement of
24 each organizational component (chief, sheriff (or

1 other law enforcement official), and senior organiza-
2 tion representative) and focus of the program;

3 (4) a comprehensive plan including—

4 (A) a description of the crime problems
5 facing older Americans and need for expanded
6 law enforcement and victim assistance services;

7 (B) a description of the types of projects
8 to be developed or expanded;

9 (C) a plan for an evaluation of the results
10 of the program;

11 (D) a description of the resources (includ-
12 ing matching funds, in-kind services, and other
13 resources) available in the community to imple-
14 ment the program's development or expansion;

15 (E) a description of the gaps that cannot
16 be filled with existing resources;

17 (F) an explanation of how the requested
18 grant will be used to fill those gaps; and

19 (G) a description of the means and meth-
20 ods the applicant will use to reduce criminal
21 victimization of older persons; and

22 (5) funding requirements for implementing a
23 comprehensive plan.

24 (d) DISTRIBUTION OF GRANT AWARDS.—The Attor-
25 ney General, in consultation with the Assistant Secretary

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1 for Aging, shall attempt, to the extent practicable, to
2 achieve an equitable geographic distribution of grant
3 awards for pilot programs authorized under this subtitle.

4 (e) POST-GRANT PERIOD REPORT.—A grant recipi-
5 ent under this section shall, not later than 6 months after
6 the conclusion of the grant period, submit to the Attorney
7 General a report that—

8 (1) describes the composition of organizations
9 that participated in the pilot program;

10 (2) identifies problem areas encountered during
11 the course of the pilot program;

12 (3) provides data comparing the types and fre-
13 quency of criminal activity before and after the
14 grant period and the effect of such criminal activity
15 on older Americans in the community; and

16 (4) describes the grant recipient's plans and
17 goals for continuance of the program after the grant
18 period.

19 **SEC. 1069. TRAINING ASSISTANCE, EVALUATION, AND DIS-**
20 **SEMINATION AWARDS.**

21 In conjunction with the national assessment under
22 section 1067—

23 (1) the Attorney General, in consultation with
24 the Assistant Secretary for Aging, shall make
25 awards to organizations with demonstrated ability to

1 provide training and technical assistance in estab-
2 lishing crime prevention programs based on the
3 Triad model, for purposes of aiding in the establish-
4 ment and expansion of pilot programs under this
5 section;

6 (2) the Attorney General, in consultation with
7 the Assistant Secretary of Aging, shall make awards
8 to research organizations, for the purposes of—

9 (A) evaluating the effectiveness of selected
10 pilot programs; and

11 (B) conducting the research and develop-
12 ment identified through the national assessment
13 as being critical; and

14 (3) the Attorney General, in consultation with
15 the Assistant Secretary for Aging, shall make
16 awards to public service advertising coalitions, for
17 the purposes of mounting a program of public serv-
18 ice advertisements to increase public awareness and
19 understanding of the issues surrounding crimes
20 against older Americans and promoting ideas or pro-
21 grams to prevent them.

22 **SEC. 1070. REPORT.**

23 The Attorney General, in consultation with the As-
24 sistant Secretary for Aging, and the Director of the Na-
25 tional Institute of Justice shall submit to Congress an an-

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1 nual report (which may be included with the report sub-
2 mitted under section 102(b) of title I of the Omnibus
3 Crime Control and Safe Streets Act of 1968 (42 U.S.C.
4 3712(b))) describing the results of the pilot programs con-
5 ducted under section 1068.

6 **SEC. 1071. AUTHORIZATION OF APPROPRIATIONS.**

7 There are authorized to be appropriated—

8 (1) \$_____ to the Attorney General for the
9 purpose of making pilot program awards in that
10 amount under section 1068;

11 (2) \$_____ to the Attorney General for the
12 purpose of funding the national training and tech-
13 nical assistance effort under sections 1967 and
14 1068;

15 (3) \$_____ to the Attorney General and
16 \$1,000,000 to the Administration on Aging, for the
17 purpose of developing public service announcements
18 under sections 1067 and 1069;

19 (4) \$_____ to the Attorney General for the
20 purposes of conducting the national assessment,
21 evaluating pilot programs, and carrying out the re-
22 search agenda under sections 1067 and 1069; and

23 (5) to the extent that funds are not otherwise
24 available for the purpose, such sums as are nec-

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- 1 essary to pay the administrative costs of carrying
- 2 out this subtitle.

3 **Subtitle I—Local Partnership Act**

To Be Supplied