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Secretary of State Albright's Africa Trip, 10/22/99

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Alex Ross <aross@afr-sd.org>

10/07/99 09:53:56 PM

Record Type: Record

To: Sandra Thurman/OPD/EOP

cc:

Subject: [Fwd: fwd: Proposed Secretary of State Visit/Artnet Waves]

Sandy,

Disregarding Paul's exasperated message, the content of the email from Kenya provides you with some input from Kenya.

Alex

----- Original Message -----

Subject: fwd: Proposed Secretary of State Visit/Artnet Waves

Date: Thu, 7 Oct 1999 8:49:06 -0400

From: "Paul Delay" <pdelay@usaid.gov>

Reply-To: <pdelay@usaid.gov>

To: <AROSS@AFR-SD.ORG>, "Gretchen Sierra-Zorita"

<gsierra-zorita@usaid.gov>, "Hope Sukin" <hosukin@usaid.gov>

Could somebody tell me who is taking the lead for this here at USAID and who

is making the "big" decisions about the trip over at State. It seems that we

are all getting inconsistent, conflicting messages about whether the Secretary desires to see HIV/AIDS activities in Kenya????????????????????????????????

Paul R. De Lay, M.D.

Chief, HIV-AIDS Division, Global Bureau

USAID

TEL:202 712 0683

FAX: 202 216 3046

----- Original Text -----

From: Dana Vogel@USAID.PHD@NAIROBI, on 10/07/1999 6:00 AM:

To: Lee Ann Ross@USAID.PRG

Cc: Dana Vogel@USAID.PHD,Emma

Njuguna@USAID.PHD,internet[marinemw@state.gov],internet[vandenbrouckels@state.gov],Jonathan M. Conly@USAID.DIR,Michael A. Strong@USAID.PHD,Milly

Howard@USAID.PHD,Paul Delay@G.PHN.HN@AIDW

October 7, 1999

MEMORANDUM

To: Lee Ann Ross, Assistant Director
From: Neen Alrutz, Office of Population and Health
Through: Dana Vogel, Chief, Office of Population and Health, USAID
Subject: ARTNET Waves HIV/AIDS activity proposed for Secretary Albright

Problem: The Secretary of State will visit Kenya from October 22-23, 1999, and it has been proposed that she participate in an HIV/AIDS activity that would highlight the USG's concern with the growing HIV/AIDS problem in Kenya (and elsewhere). The Office of Population and Health (OPH) recommends the ARTNET Waves presentation as the most appropriate HIV/AIDS activity for the Secretary of State to visit.

ARTNET Waves will arrange for a colorful and upbeat drama and dance outreach program for approximately 30 to 40 young people. USAID has worked closely with ARTNET Waves for several years and are confident that they could present a well-organized event for the Secretary that would result in positive media coverage. Further, logistics could be organized well in advance, and the proposed location would be appropriate for the large group that would accompany the Secretary. Further details are specified below.

Rationale: The ARTNET Waves project highlights several important elements of the U.S. Government's HIV/AIDS program in Kenya:

- 1) an emphasis on youth
- 2) the use of creative approaches to promote behavior change
- 3) the support for activities of aspiring youth groups in all parts of the country
- 4) capacity building of indigenous organizations

Program proposed: The music, drama, dance and a short question and answer session will be an actual ARTNET Waves outreach program and not a staged photo opportunity. This youth outreach program will last no more than 15 minutes. It could be followed with a 5-10 minute presentation by ARTNET sharing their experiences in presenting such HIV/AIDS pieces to youth and other groups around the country. Questions and answers from the Secretary could be part of the program.

Background on ARTNET Waves: ARTNET Waves is a local organization that is run by talented, enthusiastic young people. They initiated the World AIDS Day Youth Drama Festival in 1994 featuring 30 youth groups performing short dramatic pieces with HIV/AIDS themes. USAID support began in 1995 when the festival attracted 60 youth groups. The 1996 ARTNET Waves festival was officially opened by the U.S. Ambassador, Prudence Bushnell. The 90 groups competing in that event had won places based on regional competitions which had been attended by over 10,000 people throughout Kenya. Over time, ARTNET's emphasis expanded from festival-type drama competitions to full-scale educational outreach to youth. By the end of 1998, ARTNET was working with over 250 Kenyan youth groups, training them in HIV/AIDS-related themes and effective ways of reaching youth. The project has proven to be a low-cost, dynamic and flexible medium for reaching youth, both in-school and out-of-school.

Through Family Health International (FHI), USAID has supported significant and diverse capacity building activities with ARTNET Waves. These have focused on strengthening their skills in administration and management, technical areas of reproductive health and HIV/AIDS, specifically "theater for development" techniques and message development and delivery through popular, youth-centered productions. With this support, ARTNET has developed into a credible and competent local organization, which now receives funding support from other donors in addition to USAID.

Proposed venue: FHI has proposed the venue to be the District Office located on the lefthand side of Kibera Drive just past Kabarnet Gardens immediately before the Makina Market. The area contains several small buildings which are used as offices. The space is fenced. In the back there is a treed area which could be the site for the presentation. In the front there is space for parking for at least 10 cars.

Logistics for the Ambassador's site visit on 10/8/99: Emma Njuguna and Michael Strong, OPH, will be at the Embassy at 10:45 AM on Friday,

October 8,
1999, to accompany the Ambassador to the proposed site. The program
for the
actual visit of the Secretary of State will be arranged in collaboration
with
FHI, ARTNET and the Embassy. OPH staff who will participate in the
planning
and the actual visit will be specified next week.

cc:
Michael Marine, DCM,
Lucien Vandembroucke, POL
Jonathan Conly, Director, USAID
OPH staff
G/PHN/HN, Paul Delay

Dana M. Vogel
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SECRETARY'S AFRICA TRIP: DELIVERABLES

UPDATED: 10/12/99

Action **Sudan**

Additional Information/Action Required

Confirm/TP	1. USAID & AF/E	\$100k	Support for IGAD secretariat: fund half of first 6 mos. GHAI need confirmation (\$100k GHAI is new -Total \$300k)
Legal assistance TP if possible	2. USAID & AF/E	\$250k	Regional ESF Fund: NDA leadership and teambuilding (waiver required) [AF/E checking]
Confirm/TP	3. USAID	???	Humanitarian assistance to northern NGO's [need \$ and details]
<u>Commitments</u>			
TP needed	1. USAID	"up to \$15m"	Expansion of STAR program from 3 to 5 yrs @ \$3m/yr

Tanzania

Additional Information/Action Required

TP needed	1. PRM	???	Additional refugee assistance [need \$ and details]
Confirm/TP	2. OES	???	Blood Supply Project? [need \$ and details]
TP needed	3. S/CT	???	ATA bilateral program: Hostage Negotiation 11/29 [need \$ and details for TPs]
TP needed	4. EPS/IRS	???	Revenue Collection Assistance [need \$ and details]
TP needed	5. USAID	\$100k	Additional HIV/AIDS funding [need details] VCT <u>5 sites</u>
<u>Commitments</u>			
TP needed	1. USAID	\$50k	EDDI: technology enhancement for University of Dar – Mississippi State environmental partnership on water basin management/regional env remediation
TP attached	2. EPS/EB/Treas	\$27m	US debt forgiveness under Cologne HIPC initiative
TP attached	3. DRL/AF/AID	\$300k	Africa Regional Fund: Financial support for elections
TP attached	4. ADF	\$387k	Micro-credit programs in Tanzania

Sierra Leone

	<u>Additional Information/Action Required</u>		
Confirm/TP	1. USAID/BHR	\$1m	Support for DDR activities: [oil/lentils – can we do more? (monitors, WFP, etc.)]
Confirm/TP	2. USAID/BHR	???	Resettlement funds IDPS: [can we do more than \$35m straightline?]
	<u>Commitments</u>		
TP needed	1. DOD & PM	\$11m	Augmented PKO logistical support package: \$3m DOD drawdown/\$8m PKO (\$4.4 under C.R.)[pending congressional approval]
TP attached	2. PRM	\$5m	UNHCR earmark for Sierra Leone refugees, ERMA drawdown for repatriation/relocation
TP needed	3. USAID	\$30k	EDDI: Girls' Scholarships for 300 displaced students
TP attached	4. AF/DRL	\$200k	Regional Fund ESF: Assessment/start party training
TP attached	5. EPS/EB/Treas	\$64m	US debt forgiveness under Cologne HIPC initiative
TP needed	6. USAID/OTI	\$440k \$2-3m	Tech assessment Lome Peace Accord Implementation
TP attached	7. DRL &S/WCI	\$200k	War Crime Documentation

Nigeria

	<u>Additional Information/Action Required</u>		
Confirm/TP	1. USAID	\$1m	EDDI: Possible education initiative project [need \$ and details – consulting post/GON]
Confirm/TP	2. USAID, WH & DOD	???	LIFE money for HIV/AIDS projects [need \$, details AID (AID) and DOD (DOD) and Private Sector (WH)]
TP needed	3. NSC		Formula for binational interaction [Other channels]
TP needed	4. USAID		Executive Summary of assessment mission [Includes no \$ amts]
TP needed	5. Interagency		Assistance levels [Other channels]

	<u>Commitments</u>		
TP needed	1. USAID	\$3.5m	Economic & Financial Reform package
TP needed	2. USAID/OTI	\$1m	Phase II of Civilian Control of Military
TP attached	3. DOT		Airport certification/safety issues

Kenya

	<u>Additional Information/Action Required</u>		
Confirm	1. AF/FO		AIDS prevention education program for USG employees (policy and announcement) [need Sandy Thurman input, DG approval, Interagency authority?]
TP	2. OES	???	Blood supply project [need \$ and details]
TP needed	3. S/CT	???	ATA bilateral programs: Hostage Negotiation 10/18 Vital Facility Security 11/1, Post-Blast Investigation 12/6 [need \$ and details for TPs]
	<u>Commitments</u>		
TP needed	1. USAID	<u>\$125k</u>	HIV/AIDS [details required] <i>Blood Supply</i>
TP attached	2. USAID	\$650k	Regional ESF Fund: AID mission D/G SO
TP needed	3. USAID	\$500k	EDDI: university electronic network (\$300k); 90-100 primary through secondary girls' scholarships (\$100k); SUNY/Cortland Univ of Nairobi partnership (\$100k)

Regional

	<u>Additional Information/Action Required</u>		
Confirm/TP	1. S/WCI	\$100k	ICTR: bring proceedings to RW via video [confirm \$ DFA recovery? and need details]
Confirm/TP	2. AF/RA - ESF	???	Assistance to DROC Joint Military Commission [confirm \$ and need details]
TP needed	3. S/CT	???	ATA Regional Program EAC – Explosive Incident Countermeasures 1/17 [need \$ and details for TPs]

Commitments

TP needed	1. S/WCI	\$200k	ICTR:GLJI funding for genocide tracking team [need details/source of funds]
TP needed	2. S/WCI	\$100k	Rwanda ICTR documentary [need details/source of funds]
TP needed	3. USAID	\$700k	Technical assistance to EAC for econ integration [need details]

Guinea

Additional Information/Action Required

None

Commitments

TP needed	1. USAID	\$98.5k	EDDI: Girls' Scholarships [need #] and Peace Corps girls' mentoring
TP attached	2. AF/AID/DRL	\$300k	Regional Fund ESF: Environmental restoration in SL refugee areas
TP attached	3. EPS/EB/Treas	\$110m	US debt forgiveness under Cologne HIPC initiative

Mali

Additional Information/Action Required

FO action	1. AF/FO	\$200k	Support for small arms moratorium [CN hold]
FO action	2. USAID & AF/FO	\$1m	Support for ECOWAS [CN hold]
TP needed	1. USAID	\$2.25m	EDDI: e-mail links for educational ministries; teacher training; young women's grad training several fields; local council strengthening; Univ of Mali- Pathfinder Foundation partnership
TP needed	2. USAID	\$200k	Girls scholarships for 4,000 4-6 grades in 100 schools
TP attached	3. INL	\$100	Support national programs to reduce illicit arms trafficking in West Africa
TP attached	4. EPS/EB/Treas	TP only	Enhanced Cologne debt relief (multilateral)

TP's

S Trip to Africa: Debt Deliverables

Guinea

- The United States is prepared to forgive **\$110 million** of the bilateral debt that Guinea owes us through the Cologne Enhanced Heavily Indebted Poor Country (HIPC) debt relief initiative. We look forward to Guinea reaching its HIPC decision point so that it can soon start to receive debt treatment from the Paris Club.

Sierra Leone (conditional deliverable)

- Once Sierra Leone has instituted an IMF program such as an Enhanced Structural Adjustment Facility (ESAF) it will be on the road to qualifying for Cologne Enhanced Heavily Indebted Poor Country (HIPC) debt relief. The United States encourages Sierra Leone to work with the IMF in order to quickly qualify for Enhanced HIPC relief, at which time it will be eligible to receive **\$64 million** debt reduction from the United States.

Mali

- The United States is pleased with Mali's recent economic growth and progress, and thanks Mali for paying off the bilateral debt it owed the United States on schedule. We will work with our creditor and donor partners through the Cologne Enhanced Heavily Indebted Poor Country (HIPC) debt relief initiative to encourage others to provide Mali the debt relief it deserves and needs to continue fostering economic growth and promoting increased spending on the social sector.

Tanzania

- The United States is prepared to forgive **\$27 million** of the bilateral debt that Tanzania owes us through the Cologne Enhanced Heavily Indebted Poor Country (HIPC) debt relief initiative. We look forward to Tanzania reaching its HIPC decision point shortly so that it can soon start to receive debt treatment from the Paris Club.

\\SAFSNTSB\AFEPS\S Trip to AF - Oct 99\S Deliverables - debt TPs.doc

12 October, 1999

drafted: AF/EPS - D Hermann

cleared: AF/EPS - JA Holmes

EB/OMA - C Walker

Treas - E Barber

**Deliverables for Secretary of State
Regional Democracy Fund (ESF)**

Guinea

Commitment: Conflict Prevention and Mitigation

Funding: \$250,000 ESF (obligated in FY99)

Background:

- Support will be provided to civic education activities and targeted activities with national governance institutions for conflict resolution.
- Activities will promote dialogue aimed at reducing tension between citizens and government exacerbated by the presence of refugees from Sierra Leone.
- Conflict stemming from economic and natural resource issues will be the primary focus of the program.

Note: Per USAID, no announcement of this funding has been made.

Sierra Leone

Commitment: Political Process Strengthening Under the Lome Accords

Funding: \$200,000 (\$100,000 obligated in FY99; \$100,000 to be obligated in FY2000)

Background:

- TBD by AF/FO with DRL, USAID

Kenya

Commitment: Expansion of Democracy and Governance Programs

Funding: \$650,000 (FY99 funds to be obligated in FY2000)

Background:

- Funding will expand support for strengthening of the Parliamentary Committee on Anti-Corruption, combating corruption, and providing technical assistance to develop a parliamentary information system.
- Program will train legislative drafters, speakers on judicial independence and anti-corruption.
- Funding will assist publishing of law reports.

Reg Democracy ESF

- 2 -

Sudan

Commitment: NDA Leadership and Teambuilding

Funding: \$250,000 (FY99 funds to be obligated in FY2000)

Background:

- Through the programming assistance of NGOs (TBD), project will support the political development and unity of the National Democratic Alliance (NDA), a coalition of Sudan's opposition parties, and will buttress our recently initiated program of Development Assistance to opposition-held areas in Sudan.
- Implemented largely through NDA headquarters in Asmara, the program will focus on such areas as: rule of law, economic reconstruction, and democratic participation.

Tanzania

Commitment: Funding for National Elections Support

Funding: \$300,000 (FY99 to be obligated in FY2000)

Background:

- Political party training. On the mainland, Tanzania's opposition parties are small, weak, underfunded, and have little organizational capacity. 1995 elections demonstrated that opposition parties have only the barest concept of campaign processes. U.S. will provide funding for training in basic elements of political organization.
- Monitors in Zanzibar. 1995 elections resulted in controversial official finding in favor of the ruling CCM over the opposition CUF. A shaky compromise on that election was only worked out in 1999 and tensions are high in the run-up to 2000 elections. The U.S. will support an international monitoring effort in islands of Zanzibar and Pemba.

Micro-credit event in Tanzania

The primary goal of the African Development Foundation's work in Tanzania is increasing income of the poor and generating employment through micro-enterprise development. A major thrust of its work is to enable women and youth, who would otherwise have no access to credit, to obtain small loans to start or expand their micro-enterprise. Over the past three years, ADF has provided grants, totalling more than \$1.3 million to eight (8) different micro-credit institutions to build their capacity and expand their capital to meet their clients needs.

Proposal: The Secretary could visit an ADF-funded micro-credit project initiated in 1998 which would have tangible results to show after a year of operations. The Presidential Trust Fund is enabling 6,000 women and youth, who would otherwise have no access to credit, to get small loans for their micro-enterprises. With 100 percent repayment, the project is demonstrating that we can "grow" new micro finance institutions and that poor people can manage credit.

While there, the Secretary could announce two new projects (funded in September 1999, so they have not yet been announced to the Government). Fuller descriptions are included in the briefing book, but in brief:

- **Dar es Salaam Credit Shops Centre -- \$191,457**
Will provide 3000 women, youth and retrenched civil servants in Dar with loans to start or expand a micro-enterprise. It is projected that this new business growth will generate 9000 new jobs and add \$6 million to the local economy.
- **Tanzania Microentrepreneurs Association Credit and Savings -- \$195,000**
Will provide 2500 women and youth in the economically-depressed, AIDS-ravaged municipality of Mwanza with loans to start or expand a micro-enterprise. It is projected that this new business growth will generate 7500 full-time jobs and add \$9 million to the local economy.

HUMANITARIAN ASSISTANCE: DELIVERABLES (GUINEA AND SIERRA LEONE)

The USG provided \$38 million in humanitarian assistance for Sierra Leone and for Sierra Leonean refugees in Guinea for FY99. We anticipate FY2000 support will be at least \$40 million, possibly higher if conditions permit safe return and reintegration of refugees and internally displaced persons.

STATE/PRM

- State/PRM earmarked nearly \$5 million in FY99 for UNHCR and NGO assistance to refugees in Guinea.
- PRM also made regional contributions in FY99 of \$2.3 million to WFP and IFRC for Sierra Leonean and Liberian refugees. The bulk went towards refugees in Guinea.
- These contributions come in addition to PRM unearmarked funding to UNHCR (\$42 million) and ICRC (\$50 million) for their 1999 Africa programs which include Guinea and Sierra Leone.
- In FY2000, PRM expects to request funds from the President's Emergency Refugee and Migration Affairs (ERMA) account for UNHCR to repatriate and reintegrate Sierra Leonean refugees as soon as return is possible.
- PRM also expects to provide around \$5 million in FY2000 to NGO's working with refugees and returnees in Guinea and Sierra Leone.

TALKING POINTS
International Monitor Institute
Sierra Leone Deliverable

- The International Monitor Institute is a non-profit NGO and archive center of video, film, photographic stills, and audiotape documenting human rights abuses worldwide. IMI is able to acquire these extensive collections through secure relationships with other NGO's, the U.N., various political institutions, and major broadcasters in the U.S., Europe, Canada, Africa, Australia, and Japan.
- The Department of State has given the International Monitor Institute (IMI) \$200,000 to collect, preserve, catalogue, and analyze as much video, photographic, and audio material as possible related to war crimes and human rights abuses in Sierra Leone.
- The Sierra Leone collection will be made available to the public for research and reference purposes. It will be utilized by journalists, human rights workers, students, scholars, and policy makers. Selected items will be available on the Internet.
- Official U.N. human rights bodies, investigators, or a truth commission, as outlined in the Lome Peace Agreement, may possibly use Sierra Leone materials collected by IMI.

SENSITIVE BUT UNCLASSIFIED

Airport Security - Nigeria

TALKING POINTS

- As you well know, the United States suspended air service to Nigeria in 1993, due to security concerns at Murtala Muhamad International Airport (MMIA). This was a technical decision and one which was required under U.S. law.
- We appreciate the security initiatives and modernization efforts that are underway at Lagos Airport. Your commitment in implementing reform measures is reaping substantial results.
- The Department of Transportation has been working extensively with Nigerian officials to help bring Lagos Airport into compliance with international standards. This has included offering courses in Lagos on all aspects of security and providing experts to work with aviation officials.
- In addition, FAA has revised the Memorandum of Understanding that it has with Nigeria to provide for a consultant to visit Nigeria for two weeks to assist the FAAN in writing your Airport Security Program, and National Security Plan. The consultant is in Lagos as we speak.
- Our DOT has worked closely with Mr. Igbiniedion over the last few months, and have developed a solid working relationship. He is to be commended for his efforts. We look forward to working with him now and in the future as we continue to make progress at MMIA airport. We are working with him to do a survey of the airport, if successful, the assessment will follow 3-4 weeks later.
- The survey would entail a team of several FAA security experts visiting Lagos Airport and conducting a thorough examination of security, using international standards as their measuring stick.
- If the survey revealed no deficiencies, a formal security assessment would be scheduled. If there were deficiencies, they would need to be corrected prior to the formal assessment.
- I want to assure you that once identified deficiencies are corrected and security at Lagos Airport is found to be in compliance with international standards, we will remove our order prohibiting service to MMIA.

SUPPORT FOR SMALL ARMS INTERDICTION TRAINING

The program would include an assessment made by the U.S. Customs Service, which would then custom tailor two courses, one basic and one advanced, which it would conduct with the ATF.

Total cost: approx. \$100,000.

Possible problems:

1) If FY 99 funds are used, we must be clear that this training was covered in our FY 99 CPD. Training for border control was requested by post BAMAKO. If we decide that tailoring the training to the crucial regional issue of small arms smuggling fits the needs of the post and the region then programming funds for the training may not call for additional notification.

2) It is possible that we will have to notify congress of this project, either because we are using 2000 funds or because the 1999 funds is considered to be notifiable reprogramming rather than readjusting of priorities. In this event, two things happen:

a) an immediate hold is placed on the notification. All INL notifications have a hold placed on them over the issue of an ILEA South.

b) The training could have another hold placed on it by Senator Helms given his opposition to USG support for the ECOWAS arms moratorium.

Conclusion: There are enough complications relative to this project that making it a solid deliverable by next week may be impractical, but we will continue to try.