

George W. Bush Presidential Library

Collection: Executive Clerk, Office of the

Series: Saunders, G. Timothy (Tim) – Bill Files

Folder Title: 12/14/2001 [H. R. 2291]

Withdrawn/Redacted Material

The George W. Bush Library

DOCUMENT NO.	FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
001	Statement	Statement By The President - From: POTUS	1	N.D.	P5;
002	Letter	[Recommendation on Enrolled Bill H.R. 2291] - To: James J. Jukes - From: Edward H. Jurith	2	12/05/2001	P5;
003	Statement	Statement By The President - From: POTUS	1	N.D.	P5;
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006	Statement	Statement By The President - From: POTUS	1	N.D.	P5;
007	Statement	Statement By The President - From: POTUS	1	N.D.	P5;
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Executive Clerk, Office Of the

SERIES:

Saunders, G. Timothy (Tim) - Bill Files

FOLDER TITLE:

12/14/2001 [H. R. 2291]

FRC ID:

780

RESTRICTION CODES

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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

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021	Letter	[Recommendation on Enrolled Bill H.R. 2291] - To: James J. Jukes - From: Edward H. Jurith	2	12/05/2001	P5;
022	Memorandum	Enrolled Bill H.R. 2291- Free Communities Support Program Reauthorization - To: Harriet Miers - From: Jonathan Burks	1	12/13/2001	P5;

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EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

01 DEC 12 PM 7:32

THE DIRECTOR

December 12, 2001

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 2291 - Drug-Free Communities Support Program
Reauthorization
Sponsors - Rep. Portman (R) Ohio and 37 cosponsors

Last Day for Action

December 18, 2001 - Tuesday

Purpose

Reauthorizes and amends the Drug-Free Communities Support Program.

Agency Recommendations

Office of Management and Budget

Approval (Signing statement attached)

Office of National Drug Control Policy (ONDCP)

Approval (Signing statement attached)

Department of Justice

Approval

Department of Education

Defers to ONDCP (Informally)

Department of Health and Human Services (HHS)

Defers to ONDCP (Informally)

Department of the Interior

Defers to ONDCP (Informally)

Discussion

The Drug-Free Communities Support Program was established by the Drug-Free Communities Act of 1997. Under the program, community anti-drug coalitions may apply for grants of up to \$100,000 to develop and implement programs to prevent and treat substance abuse among youth. Coalitions are composed of representatives of designated groups, including law enforcement, schools, the media, religious or fraternal organizations, parents, youth, and State, local, and tribal governments. Eligible coalitions must match Federal grant funds on a dollar for dollar basis. The Justice Department administers this program on behalf of ONDCP. According to remarks made on the House floor, the program assists 307 communities in 49 States.

Extension of the Drug-Free Community Support Program. H.R. 2291 would extend the authorization of the Drug-Free Communities Support Program for an additional five years through FY 2007. The enrolled bill would increase the amount authorized to be appropriated for fiscal year 2002 from \$43.5 million to \$50.6 million -- the same amount as your request and the enacted FY 2002 appropriation. The enrolled bill would also authorize appropriations of: \$60 million for FY 2003; \$70 million for FY 2004; \$80 million for FY 2005; \$90 million for FY 2006; and \$99 million for FY 2007. In addition, H.R. 2291 would increase the maximum percentage of authorized appropriations that may be used to pay administrative costs from three percent to six percent.

Additional Grants. Under current law, a local community anti-drug coalition may receive a renewal grant in each of the four years following the year of an initial grant for substance abuse activities. The enrolled bill would authorize ONDCP to award an additional grant for each of the five years following the 5-year period in which grants are allowed under current law. The non-Federal match requirement for these additional grants would increase from 100 percent in the first year to 125 percent in the second and third years and 150 percent in the fourth and fifth years. The additional grant could not exceed \$100,000 per year.

Supplemental Grants for Coalition Mentoring Activities. The enrolled bill would authorize ONDCP to award, to any coalition awarded a grant for substance abuse activities, supplemental grants for mentoring activities to support the development of new, self-supporting community coalitions that are focused on substance abuse prevention and treatment. Mentoring grants could not exceed the lesser of \$75,000 per year or the amount of non-Federal funds raised by the coalition, including in-kind contributions, for that fiscal year. The total amount available for mentoring grants in any fiscal year could not exceed five percent of the amount authorized to be appropriated to ONDCP for the Drug-Free Communities Support Program for that year.

National Community Antidrug Coalition Institute. The enrolled bill would authorize ONDCP to make a grant to a national nonprofit organization to provide for the establishment of a National Community Antidrug Coalition Institute. The Institute would be established to: (1) provide education, training, and technical assistance for coalition leaders and community teams, particularly in economically disadvantaged areas; (2) develop evaluation tools to better assess coalition performance; and (3) translate knowledge from research into practical information. The enrolled bill would authorize appropriations for the grant of \$2 million for each of FYs 2002 and 2003, \$1 million for each of FYs 2004 and 2005, and \$750,000 for each of FYs 2006 and 2007.

Other Provisions. Other provisions of H.R. 2291 would:

- Extend by 5 years, to September 30, 2007, the termination date of the Advisory Commission on Drug-Free Communities.
- Require ONDCP to give priority to coalitions serving economically disadvantaged areas in awarding grants.

- Direct ONDCP to ensure that there is no duplication of effort in certain activities carried out using funds available for the administrative costs of the Drug-Free Communities Support Program and funds provided for the establishment of the National Community Antidrug Coalition Institute.
- Require ONDCP to carry out information collection and dissemination activities with respect to grant recipients in consultation with the Advisory Commission and the Institute. Amounts for data collection and dissemination activities could be derived only from amounts available to ONDCP for administrative costs.
- Allow Federal funds appropriated for activities of a coalition that includes a representative of the Bureau of Indian Affairs, the Indian Health Service, or certain tribal government agencies to be counted as non-Federal funds for purposes of matching requirements.

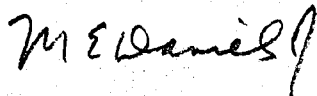
Agency Views

ONDCP recommends approval of H.R. 2291 and suggests language for a signing statement that thanks the proponents of the legislation and notes the Administration's support for community anti-drug coalitions.

Justice also recommends approval of the enrolled bill. The Department advises that "the programs addressed by this legislation are consistent with . . . the Administration's drug control strategy."

Conclusion and Recommendations

We join ONDCP and Justice in recommending approval of H.R. 2291, which passed the House by a vote of 402-1 and the Senate by unanimous consent. Attached for your consideration is a signing statement that is based on the draft supplied by ONDCP. It has been reviewed and approved by ONDCP, Justice, Interior, HHS, the Domestic Policy Council staff, the White House Counsel's Office, and this Office.



Mitchell E. Daniels, Jr.
Director

Enclosures

WHITE HOUSE STAFFING MEMORANDUM

Date: 12-12-01 ACTION / CONCURRENCE / COMMENT DUE BY: 12-13-01, NOONSubject: H.R. 2291, DRUG-FREE COMMUNITIES SUPPORT PROGRAM REAUTHORIZATION

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT <i>see comments</i>	☒	☐	HUBBARD	☒	☐
CARD <i>ok</i>	☒	☐	HUGHES	☒	☐
BLAKEMAN	☐	☐	IRASTORZA	☐	☐
BOLTEN <i>NL</i>	☒	☐	JOHNSON	☒	☐
CALIO <i>ok</i>	☒	☐	LINDSEY	☒	☐
CONNAUGHTON	☐	☐	MIERS	☐	☒
DANIELS	☐	☒	RICE	☐	☐
FLEISCHER	☐	☒	RIDGE <i>N/C</i>	☒	☐
GERSON	☐	☒	ROVE	☒	☐
GONZALES <i>NL</i>	☒	☐	SPELLINGS <i>ok</i>	☒	☐
HAGIN	☒	☐	CLERK	☐	☒
HAWKINS	☒	☐	_____	☐	☐

REMARKS:

PLEASE SEND COMMENTS TO STAFF SECRETARY, 62702, NO LATER THAN NOON, 12-13-01. THANK YOU.

RESPONSE:

Harriet E. Miers
Assistant to the President
and Staff Secretary
Ext. 62702

Withdrawal Marker

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U.S. Department of Justice
Office of Legislative Affairs

Office of the Assistant Attorney General

Washington, D.C. 20530

December 7, 2001

The Honorable Mitchell E. Daniels, Jr.
Director
Office of Management and Budget
Washington, DC 20503

Dear Mr. Daniels:

This responds to your request for the views and recommendation of the Department of Justice on enrolled bill H.R. 2291, "[t]o extend the authorization of the Drug-Free Communities Support Program for an additional 5 years, to authorize a National Community Antidrug Coalition Institute, and for other purposes."

Key provisions of the enrolled bill would:

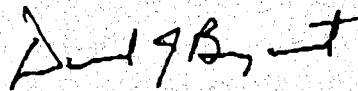
- Extend the authorization of appropriations for grants under the Drug-Free Communities Support Program for an additional five years, through fiscal year (FY) 2007;
- Increase the authorization levels for such grants gradually, from \$50.6 million in FY 2002 to \$99 million in FY 2007;
- Increase from three percent to six percent the portion of such grants that may be used by this Department's Bureau of Justice Assistance (BJA) to defray costs associated with administering the grants (which are administered by BJA on behalf of the Office of National Drug Control Policy (ONDCP));
- Authorize the award of new, supplemental grants for community antidrug coalition mentoring activities under the Drug-Free Communities Support Program;
- Extend for five years, through 2007, the existing Advisory Commission on Drug-Free Communities; and

– Authorize the Director of ONDCP to make a grant to an eligible organization to establish a “National Community Antidrug Coalition Institute.”

We have no objection to enactment of this enrolled bill and therefore recommend that the President approve it. In our view, the programs addressed by this legislation are consistent with both the Administration’s drug control strategy, as well as various international agreements to which the United States is signatory that oblige us to take steps to reduce the demand for illicit drugs in this country.

Thank you for the opportunity to comment on this matter. If we may be of additional assistance, we trust that you will not hesitate to call upon us.

Sincerely,

A handwritten signature in dark ink, appearing to read "D. J. Bryant", with a stylized flourish at the end.

Daniel J. Bryant
Assistant Attorney General

WHITE HOUSE STAFFING MEMORANDUMDate: 12-12-01 ACTION / CONCURRENCE / COMMENT DUE BY: 12-13-01, NOONSubject: H.R. 2291, DRUG-FREE COMMUNITIES SUPPORT PROGRAM REAUTHORIZATION

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CARD	☒	☐	HUGHES	☒	☐
BLAKEMAN	☐	☐	IRASTORZA	☐	☐
BOLTEN	☒	☐	JOHNSON	☒	☐
CALIO	☒	☐	LINDSEY	☒	☐
CONNAUGHTON	☐	☐	MIERS	☐	☒
DANIELS	☐	☒	RICE	☐	☐
FLEISCHER	☐	☒	RIDGE	☒	☐
GERSON	☐	☒	ROVE	☒	☐
GONZALES	☒	☐	SPELLINGS	☒	☐
HAGIN	☒	☐	CLERK	☐	☒
HAWKINS	☒	☐		☐	☐

REMARKS:

PLEASE SEND COMMENTS TO STAFF SECRETARY, 62702, NO LATER THAN NOON, 12-13-01. THANK YOU.

RESPONSE:

Harriet E. Miers
 Assistant to the President
 and Staff Secretary
 Ext. 62702



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

THE DIRECTOR

December 12, 2001

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 2291 - Drug-Free Communities Support Program
Reauthorization
Sponsors - Rep. Portman (R) Ohio and 37 cosponsors

Last Day for Action

December 18, 2001 - Tuesday

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Office of Management and Budget

Approval (Signing statement attached)

Office of National Drug Control Policy (ONDCP)

Approval (Signing statement attached)

Department of Justice

Approval

Department of Education

Defers to ONDCP (Informally)

Department of Health and Human Services (HHS)

Defers to ONDCP (Informally)

Department of the Interior

Defers to ONDCP (Informally)

Discussion

The Drug-Free Communities Support Program was established by the Drug-Free Communities Act of 1997. Under the program, community anti-drug coalitions may apply for grants of up to \$100,000 to develop and implement programs to prevent and treat substance abuse among youth. Coalitions are composed of representatives of designated groups, including law enforcement, schools, the media, religious or fraternal organizations, parents, youth, and State, local, and tribal governments. Eligible coalitions must match Federal grant funds on a dollar for dollar basis. The Justice Department administers this program on behalf of ONDCP. According to remarks made on the House floor, the program assists 307 communities in 49 States.

Extension of the Drug-Free Community Support Program. H.R. 2291 would extend the authorization of the Drug-Free Communities Support Program for an additional five years through FY 2007. The enrolled bill would increase the amount authorized to be appropriated for fiscal year 2002 from \$43.5 million to \$50.6 million -- the same amount as your request and the enacted FY 2002 appropriation. The enrolled bill would also authorize appropriations of: \$60 million for FY 2003; \$70 million for FY 2004; \$80 million for FY 2005; \$90 million for FY 2006; and \$99 million for FY 2007. In addition, H.R. 2291 would increase the maximum percentage of authorized appropriations that may be used to pay administrative costs from three percent to six percent.

Additional Grants. Under current law, a local community anti-drug coalition may receive a renewal grant in each of the four years following the year of an initial grant for substance abuse activities. The enrolled bill would authorize ONDCP to award an additional grant for each of the five years following the 5-year period in which grants are allowed under current law. The non-Federal match requirement for these additional grants would increase from 100 percent in the first year to 125 percent in the second and third years and 150 percent in the fourth and fifth years. The additional grant could not exceed \$100,000 per year.

Supplemental Grants for Coalition Mentoring Activities. The enrolled bill would authorize ONDCP to award, to any coalition awarded a grant for substance abuse activities, supplemental grants for mentoring activities to support the development of new, self-supporting community coalitions that are focused on substance abuse prevention and treatment. Mentoring grants could not exceed the lesser of \$75,000 per year or the amount of non-Federal funds raised by the coalition, including in-kind contributions, for that fiscal year. The total amount available for mentoring grants in any fiscal year could not exceed five percent of the amount authorized to be appropriated to ONDCP for the Drug-Free Communities Support Program for that year.

National Community Antidrug Coalition Institute. The enrolled bill would authorize ONDCP to make a grant to a national nonprofit organization to provide for the establishment of a National Community Antidrug Coalition Institute. The Institute would be established to: (1) provide education, training, and technical assistance for coalition leaders and community teams, particularly in economically disadvantaged areas; (2) develop evaluation tools to better assess coalition performance; and (3) translate knowledge from research into practical information. The enrolled bill would authorize appropriations for the grant of \$2 million for each of FYs 2002 and 2003, \$1 million for each of FYs 2004 and 2005, and \$750,000 for each of FYs 2006 and 2007.

Other Provisions. Other provisions of H.R. 2291 would:

- Extend by 5 years, to September 30, 2007, the termination date of the Advisory Commission on Drug-Free Communities.
- Require ONDCP to give priority to coalitions serving economically disadvantaged areas in awarding grants.

- Direct ONDCP to ensure that there is no duplication of effort in certain activities carried out using funds available for the administrative costs of the Drug-Free Communities Support Program and funds provided for the establishment of the National Community Antidrug Coalition Institute.
- Require ONDCP to carry out information collection and dissemination activities with respect to grant recipients in consultation with the Advisory Commission and the Institute. Amounts for data collection and dissemination activities could be derived only from amounts available to ONDCP for administrative costs.
- Allow Federal funds appropriated for activities of a coalition that includes a representative of the Bureau of Indian Affairs, the Indian Health Service, or certain tribal government agencies to be counted as non-Federal funds for purposes of matching requirements.

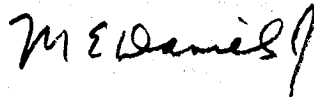
Agency Views

ONDCP recommends approval of H.R. 2291 and suggests language for a signing statement that thanks the proponents of the legislation and notes the Administration's support for community anti-drug coalitions.

Justice also recommends approval of the enrolled bill. The Department advises that "the programs addressed by this legislation are consistent with . . . the Administration's drug control strategy."

Conclusion and Recommendations

We join ONDCP and Justice in recommending approval of H.R. 2291, which passed the House by a vote of 402-1 and the Senate by unanimous consent. Attached for your consideration is a signing statement that is based on the draft supplied by ONDCP. It has been reviewed and approved by ONDCP, Justice, Interior, HHS, the Domestic Policy Council staff, the White House Counsel's Office, and this Office.



Mitchell E. Daniels, Jr.
Director

Enclosures

Withdrawal Marker

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Statement	Statement By The President - From: POTUS	1	N.D.	P5;

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COLLECTION:

Executive Clerk, Office Of the

SERIES:

Saunders, G. Timothy (Tim) - Bill Files

FOLDER TITLE:

12/14/2001 [H. R. 2291]

FRC ID:

780

OA Num.:

731

NARA Num.:

1457

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advise between the President and his advisors, or between such advisors [(a)(5) of the PRA]
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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Letter	[Recommendation on H.R. 2291] - To: James J. Jukes - From: Edward H. Jurith	2	12/05/2001	P5;

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U.S. Department of Justice
Office of Legislative Affairs

Office of the Assistant Attorney General

Washington, D.C. 20530

December 7, 2001

The Honorable Mitchell E. Daniels, Jr.
Director
Office of Management and Budget
Washington, DC 20503

Dear Mr. Daniels:

This responds to your request for the views and recommendation of the Department of Justice on enrolled bill H.R. 2291, "[t]o extend the authorization of the Drug-Free Communities Support Program for an additional 5 years, to authorize a National Community Antidrug Coalition Institute, and for other purposes."

Key provisions of the enrolled bill would:

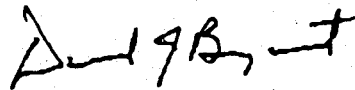
- Extend the authorization of appropriations for grants under the Drug-Free Communities Support Program for an additional five years, through fiscal year (FY) 2007;
- Increase the authorization levels for such grants gradually, from \$50.6 million in FY 2002 to \$99 million in FY 2007;
- Increase from three percent to six percent the portion of such grants that may be used by this Department's Bureau of Justice Assistance (BJA) to defray costs associated with administering the grants (which are administered by BJA on behalf of the Office of National Drug Control Policy (ONDCP));
- Authorize the award of new, supplemental grants for community antidrug coalition mentoring activities under the Drug-Free Communities Support Program;
- Extend for five years, through 2007, the existing Advisory Commission on Drug-Free Communities; and

– Authorize the Director of ONDCP to make a grant to an eligible organization to establish a “National Community Antidrug Coalition Institute.”

We have no objection to enactment of this enrolled bill and therefore recommend that the President approve it. In our view, the programs addressed by this legislation are consistent with both the Administration’s drug control strategy, as well as various international agreements to which the United States is signatory that oblige us to take steps to reduce the demand for illicit drugs in this country.

Thank you for the opportunity to comment on this matter. If we may be of additional assistance, we trust that you will not hesitate to call upon us.

Sincerely,

A handwritten signature in dark ink, appearing to read "Daniel J. Bryant". The signature is fluid and cursive, with a long horizontal stroke at the end.

Daniel J. Bryant
Assistant Attorney General

Memo to the Record

Date: 06/29/2016

Collection: Executive Clerk, Office of the Saunders, G. Timothy (Tim)

Series: Bill Flies

Folder Title: 12/14/2001 [H. R. 2291]

RE: TO EXTEND THE AUTHORIZATION OF THE DRUG-FREE COMMUNITIES SUPPORT PROGRAM FOR AN ADDITIONAL 5 YEARS TO AUHTORIZE A NATIONAL COMMUNITY ANTIDRUG COALITION INSTITUTE, AND FOR OTHER PURPOSES

A copy of the report entitled "TO EXTEND THE AUTHORIZATION OF THE DRUG-FREE COMMUNITIES SUPPORT PROGRAM FOR AN ADDITIONAL 5 YEARS TO AUHTORIZE A NATIONAL COMMUNITY ANTIDRUG COALITION INSTITUTE, AND FOR OTHER PURPOSES" is included at this location in this folder. It was not scanned. It can be viewed at <https://www.congress.gov/congressional-report/107th-congress/house-report/175/1?q=%7B%22search%22%3A%5B%22to+extend+the+authorization+of+the+drug-free+communities+support+program+for+an+additional+5+years%2C+to+authorize+a+national+community+antidrug+coalition+institute+and+for+other+purposes%22%5D%7D&resultIndex=1> If this link is broken, please contact the George W. Bush Presidential Library archives.

One Hundred Seventh Congress
of the
United States of America

AT THE FIRST SESSION

*Begun and held at the City of Washington on Wednesday,
the third day of January, two thousand and one*

An Act

To extend the authorization of the Drug-Free Communities Support Program for an additional 5 years, to authorize a National Community Antidrug Coalition Institute, and for other purposes.

*Be it enacted by the Senate and House of Representatives of
the United States of America in Congress assembled,*

SECTION 1. FIVE-YEAR EXTENSION OF DRUG-FREE COMMUNITIES SUPPORT PROGRAM.

(a) FINDINGS.—Congress makes the following findings:

(1) In the next 15 years, the youth population in the United States will grow by 21 percent, adding 6,500,000 youth to the population of the United States. Even if drug use rates remain constant, there will be a huge surge in drug-related problems, such as academic failure, drug-related violence, and HIV incidence, simply due to this population increase.

(2) According to the 1994–1996 National Household Survey, 60 percent of students age 12 to 17 who frequently cut classes and who reported delinquent behavior in the past 6 months used marijuana 52 days or more in the previous year.

(3) The 2000 Washington Kids Count survey conducted by the University of Washington reported that students whose peers have little or no involvement with drinking and drugs have higher math and reading scores than students whose peers had low level drinking or drug use.

(4) Substance abuse prevention works. In 1999, only 10 percent of teens saw marijuana users as popular, compared to 17 percent in 1998 and 19 percent in 1997. The rate of past-month use of any drug among 12- to 17-year-olds declined 26 percent between 1997 and 1999. Marijuana use for sixth through eighth graders is at the lowest point in 5 years, as is use of cocaine, inhalants, and hallucinogens.

(5) Community Anti-Drug Coalitions throughout the United States are successfully developing and implementing comprehensive, long-term strategies to reduce substance abuse among youth on a sustained basis. For example:

(A) The Boston Coalition brought college and university presidents together to create the Cooperative Agreement on Underage Drinking. This agreement represents the first coordinated effort of Boston's many institutions of higher education to address issues such as binge drinking, underage drinking, and changing the norms surrounding alcohol abuse that exist on college and university campuses.

(B) In 2000, the Coalition for a Drug-Free Greater Cincinnati surveyed more than 47,000 local students in

grades 7 through 12. The results provided evidence that the Coalition's initiatives are working. For the first time in a decade, teen drug use in Greater Cincinnati appears to be leveling off. The data collected from the survey has served as a tool to strengthen relationships between schools and communities, as well as facilitate the growth of anti-drug coalitions in communities where such coalitions had not existed.

(C) The Miami Coalition used a three-part strategy to decrease the percentage of high school seniors who reported using marijuana at least once during the most recent 30-day period. The development of a media strategy, the creation of a network of prevention agencies, and discussions with high school students about the dangers of marijuana all contributed to a decrease in the percentage of seniors who reported using marijuana from over 22 percent in 1995 to 9 percent in 1997. The Miami Coalition was able to achieve these results while national rates of marijuana use were increasing.

(D) The Nashville Prevention Partnership worked with elementary and middle school children in an attempt to influence them toward positive life goals and discourage them from using substances. The Partnership targeted an area in East Nashville and created after school programs, mentoring opportunities, attendance initiatives, and safe passages to and from school. Attendance and test scores increased as a result of the program.

(E) At a youth-led town meeting sponsored by the Bering Strait Community Partnership in Nome, Alaska, youth identified a need for a safe, substance-free space. With help from a variety of community partners, the Partnership staff and youth members created the Java Hut, a substance-free coffeehouse designed for youth. The Java Hut is helping to change norms in the community by providing a fun, youth-friendly atmosphere and activities that are not centered around alcohol or marijuana.

(F) Portland's Regional Drug Initiative (RDI) has promoted the establishment of drug-free workplaces among the city's large and small employers. Over 3,000 employers have attended an RDI training session, and of those, 92 percent have instituted drug-free workplace policies. As a result, there has been a 5.5 percent decrease in positive workplace drug tests.

(G) San Antonio Fighting Back worked to increase the age at which youth first used illegal substances. Research suggests that the later the age of first use, the lower the risk that a young person will become a regular substance abuser. As a result, the age of first illegal drug use increased from 9.4 years in 1992 to 13.5 years in 1997.

(H) In 1990, multiple data sources confirmed a trend of increased alcohol use by teenagers in the Troy community. Using its "multiple strategies over multiple sectors" approach, the Troy Coalition worked with parents, physicians, students, coaches, and others to address this problem from several angles. As a result, the rate of twelfth grade students who had consumed alcohol in the past month

decreased from 62.1 percent to 53.3 percent between 1991 and 1998, and the rate of eighth grade students decreased from 26.3 percent to 17.4 percent. The Troy Coalition believes that this decline represents not only a change in behavior on the part of students, but also a change in the norms of the community.

(6) Despite these successes, drug use continues to be a serious problem facing communities across the United States. For example:

(A) According to the Pulse Check: Trends in Drug Abuse Mid-Year 2000 report—

(i) crack and powder cocaine remains the most serious drug problem;

(ii) marijuana remains the most widely available illicit drug, and its potency is on the rise;

(iii) treatment sources report an increase in admissions with marijuana as the primary drug of abuse—and adolescents outnumber other age groups entering treatment for marijuana;

(iv) 80 percent of Pulse Check sources reported increased availability of club drugs, with ecstasy (MDMA) and ketamine the most widely cited club drugs and seven sources reporting that powder cocaine is being used as a club drug by young adults;

(v) ecstasy abuse and trafficking is expanding, no longer confined to the "rave" scene;

(vi) the sale and use of club drugs has grown from nightclubs and raves to high schools, the streets, neighborhoods, open venues, and younger ages;

(vii) ecstasy users often are unknowingly purchasing adulterated tablets or some other substance sold as MDMA; and

(viii) along with reports of increased heroin snorting as a route of administration for initiates, there is also an increase in injecting initiates and the negative health consequences associated with injection (for example, increases in HIV/AIDS and Hepatitis C) suggesting that there is a generational forgetting of the dangers of injection of the drug.

(B) The 2000 Parent's Resource Institute for Drug Education study reported that 23.6 percent of children in the sixth through twelfth grades used illicit drugs in the past year. The same study found that monthly usage among this group was 15.3 percent.

(C) According to the 2000 Monitoring the Future study, the use of ecstasy among eighth graders increased from 1.7 percent in 1999 to 3.1 percent in 2000, among tenth graders from 4.4 percent to 5.4 percent, and from 5.6 percent to 8.2 percent among twelfth graders.

(D) A 1999 Mellman Group study found that—

(i) 56 percent of the population in the United States believed that drug use was increasing in 1999;

(ii) 92 percent of the population viewed illegal drug use as a serious problem in the United States; and

(iii) 73 percent of the population viewed illegal drug use as a serious problem in their communities.

(7) According to the 2001 report of the National Center on Addiction and Substance Abuse at Columbia University entitled "Shoveling Up: The Impact of Substance Abuse on State Budgets", using the most conservative assumption, in 1998 States spent \$77,900,000,000 to shovel up the wreckage of substance abuse, only \$3,000,000,000 to prevent and treat the problem and \$433,000,000 for alcohol and tobacco regulation and compliance. This \$77,900,000,000 burden was distributed as follows:

(A) \$30,700,000,000 in the justice system (77 percent of justice spending).

(B) \$16,500,000,000 in education costs (10 percent of education spending).

(C) \$15,200,000,000 in health costs (25 percent of health spending).

(D) \$7,700,000,000 in child and family assistance (32 percent of child and family assistance spending).

(E) \$5,900,000,000 in mental health and developmental disabilities (31 percent of mental health spending).

(F) \$1,500,000,000 in public safety (26 percent of public safety spending) and \$400,000,000 for the state workforce.

(8) Intergovernmental cooperation and coordination through national, State, and local or tribal leadership and partnerships are critical to facilitate the reduction of substance abuse among youth in communities across the United States.

(9) Substance abuse is perceived as a much greater problem nationally than at the community level. According to a 2001 study sponsored by The Pew Charitable Trusts, between 1994 and 2000—

(A) there was a 43 percent increase in the percentage of Americans who felt progress was being made in the war on drugs at the community level;

(B) only 9 percent of Americans say drug abuse is a "crisis" in their neighborhood, compared to 27 percent who say this about the nation; and

(C) the percentage of those who felt we lost ground in the war on drugs on a community level fell by more than a quarter, from 51 percent in 1994 to 37 percent in 2000.

(b) EXTENSION AND INCREASE OF PROGRAM.—Section 1024(a) of the National Narcotics Leadership Act of 1988 (21 U.S.C. 1524(a)) is amended—

(1) by striking "and" at the end of paragraph (4); and

(2) by striking paragraph (5) and inserting the following new paragraphs:

"(5) \$50,600,000 for fiscal year 2002;

"(6) \$60,000,000 for fiscal year 2003;

"(7) \$70,000,000 for fiscal year 2004;

"(8) \$80,000,000 for fiscal year 2005;

"(9) \$90,000,000 for fiscal year 2006; and

"(10) \$99,000,000 for fiscal year 2007."

(c) EXTENSION OF LIMITATION ON ADMINISTRATIVE COSTS.—Section 1024(b) of that Act (21 U.S.C. 1524(b)) is amended by striking paragraph (5) and inserting the following new paragraph (5):

"(5) 6 percent for each of fiscal years 2002 through 2007."

(d) **ADDITIONAL GRANTS.**—Section 1032(b) of that Act (21 U.S.C. 1533(b)) is amended by adding at the end the following new paragraph (3):

“(3) **ADDITIONAL GRANTS.**—

“(A) **IN GENERAL.**—Subject to subparagraph (F), the Administrator may award an additional grant under this paragraph to an eligible coalition awarded a grant under paragraph (1) or (2) for any first fiscal year after the end of the 4-year period following the period of the initial grant under paragraph (1) or (2), as the case may be.

“(B) **SCOPE OF GRANTS.**—A coalition awarded a grant under paragraph (1) or (2), including a renewal grant under such paragraph, may not be awarded another grant under such paragraph, and is eligible for an additional grant under this section only under this paragraph.

“(C) **NO PRIORITY FOR APPLICATIONS.**—The Administrator may not afford a higher priority in the award of an additional grant under this paragraph than the Administrator would afford the applicant for the grant if the applicant were submitting an application for an initial grant under paragraph (1) or (2) rather than an application for a grant under this paragraph.

“(D) **RENEWAL GRANTS.**—Subject to subparagraph (F), the Administrator may award a renewal grant to a grant recipient under this paragraph for each of the fiscal years of the 4-fiscal-year period following the fiscal year for which the initial additional grant under subparagraph (A) is awarded in an amount not to exceed amounts as follows:

“(i) For the first and second fiscal years of that 4-fiscal-year period, the amount equal to 80 percent of the non-Federal funds, including in-kind contributions, raised by the coalition for the applicable fiscal year.

“(ii) For the third and fourth fiscal years of that 4-fiscal-year period, the amount equal to 67 percent of the non-Federal funds, including in-kind contributions, raised by the coalition for the applicable fiscal year.

“(E) **SUSPENSION.**—If a grant recipient under this paragraph fails to continue to meet the criteria specified in subsection (a), the Administrator may suspend the grant, after providing written notice to the grant recipient and an opportunity to appeal.

“(F) **LIMITATION.**—The amount of a grant award under this paragraph may not exceed \$100,000 for a fiscal year.”.

(e) **DATA COLLECTION AND DISSEMINATION.**—Section 1033(b) of that Act (21 U.S.C. 1533(b)) is amended by adding at the end the following new paragraph:

“(3) **CONSULTATION.**—The Administrator shall carry out activities under this subsection in consultation with the Advisory Commission and the National Community Antidrug Coalition Institute.”.

(f) **LIMITATION ON USE OF CERTAIN FUNDS FOR EVALUATION OF PROGRAM.**—Section 1033(b) of that Act, as amended by subsection (e) of this section, is further amended by adding at the end the following new paragraph:

"(4) LIMITATION ON USE OF CERTAIN FUNDS FOR EVALUATION OF PROGRAM.—Amounts for activities under paragraph (2)(B) may not be derived from amounts under section 1024(a) except for amounts that are available under section 1024(b) for administrative costs."

(g) TREATMENT OF FUNDS FOR COALITIONS REPRESENTING CERTAIN ORGANIZATIONS.—Section 1032 of that Act (21 U.S.C. 1532) is further amended by adding at the end the following new subsection:

"(c) TREATMENT OF FUNDS FOR COALITIONS REPRESENTING CERTAIN ORGANIZATIONS.—Funds appropriated for the substance abuse activities of a coalition that includes a representative of the Bureau of Indian Affairs, the Indian Health Service, or a tribal government agency with expertise in the field of substance abuse may be counted as non-Federal funds raised by the coalition for purposes of this section."

(h) PRIORITY IN AWARDING GRANTS.—Section 1032 of that Act (21 U.S.C. 1532) is further amended by adding at the end the following new subsection:

"(d) PRIORITY IN AWARDING GRANTS.—In awarding grants under subsection (b)(1)(A)(i), priority shall be given to a coalition serving economically disadvantaged areas."

SEC. 2. SUPPLEMENTAL GRANTS FOR COALITION MENTORING ACTIVITIES UNDER DRUG-FREE COMMUNITIES SUPPORT PROGRAM.

Subchapter I of chapter 2 of the National Narcotics Leadership Act of 1988 (21 U.S.C. 1531 et seq.) is amended by adding at the end the following new section:

"SEC. 1035. SUPPLEMENTAL GRANTS FOR COALITION MENTORING ACTIVITIES.

"(a) AUTHORITY TO MAKE GRANTS.—As part of the program established under section 1031, the Director may award an initial grant under this subsection, and renewal grants under subsection (f), to any coalition awarded a grant under section 1032 that meets the criteria specified in subsection (d) in order to fund coalition mentoring activities by such coalition in support of the program.

"(b) TREATMENT WITH OTHER GRANTS.—

"(1) SUPPLEMENT.—A grant awarded to a coalition under this section is in addition to any grant awarded to the coalition under section 1032.

"(2) REQUIREMENT FOR BASIC GRANT.—A coalition may not be awarded a grant under this section for a fiscal year unless the coalition was awarded a grant or renewal grant under section 1032(b) for that fiscal year.

"(c) APPLICATION.—A coalition seeking a grant under this section shall submit to the Administrator an application for the grant in such form and manner as the Administrator may require.

"(d) CRITERIA.—A coalition meets the criteria specified in this subsection if the coalition—

"(1) has been in existence for at least 5 years;

"(2) has achieved, by or through its own efforts, measurable results in the prevention and treatment of substance abuse among youth;

"(3) has staff or members willing to serve as mentors for persons seeking to start or expand the activities of other coalitions in the prevention and treatment of substance abuse;

"(4) has demonstrable support from some members of the community in which the coalition mentoring activities to be supported by the grant under this section are to be carried out; and

"(5) submits to the Administrator a detailed plan for the coalition mentoring activities to be supported by the grant under this section.

"(e) **USE OF GRANT FUNDS.**—A coalition awarded a grant under this section shall use the grant amount for mentoring activities to support and encourage the development of new, self-supporting community coalitions that are focused on the prevention and treatment of substance abuse in such new coalitions' communities. The mentoring coalition shall encourage such development in accordance with the plan submitted by the mentoring coalition under subsection (d)(5).

"(f) **RENEWAL GRANTS.**—The Administrator may make a renewal grant to any coalition awarded a grant under subsection (a), or a previous renewal grant under this subsection, if the coalition, at the time of application for such renewal grant—

"(1) continues to meet the criteria specified in subsection (d); and

"(2) has made demonstrable progress in the development of one or more new, self-supporting community coalitions that are focused on the prevention and treatment of substance abuse.

"(g) **GRANT AMOUNTS.**—

"(1) **IN GENERAL.**—Subject to paragraphs (2) and (3), the total amount of grants awarded to a coalition under this section for a fiscal year may not exceed the amount of non-Federal funds raised by the coalition, including in-kind contributions, for that fiscal year. Funds appropriated for the substance abuse activities of a coalition that includes a representative of the Bureau of Indian Affairs, the Indian Health Service, or a tribal government agency with expertise in the field of substance abuse may be counted as non-Federal funds raised by the coalition.

"(2) **INITIAL GRANTS.**—The amount of the initial grant awarded to a coalition under subsection (a) may not exceed \$75,000.

"(3) **RENEWAL GRANTS.**—The total amount of renewal grants awarded to a coalition under subsection (f) for any fiscal year may not exceed \$75,000.

"(h) **FISCAL YEAR LIMITATION ON AMOUNT AVAILABLE FOR GRANTS.**—The total amount available for grants under this section, including renewal grants under subsection (f), in any fiscal year may not exceed the amount equal to five percent of the amount authorized to be appropriated by section 1024(a) for that fiscal year.

"(i) **PRIORITY IN AWARDING INITIAL GRANTS.**—In awarding initial grants under this section, priority shall be given to a coalition that expressly proposes to provide mentorship to a coalition or aspiring coalition serving economically disadvantaged areas."

SEC. 3. FIVE-YEAR EXTENSION OF ADVISORY COMMISSION ON DRUG-FREE COMMUNITIES.

Section 1048 of the National Narcotics Leadership Act of 1988 (21 U.S.C. 1548) is amended by striking "2002" and inserting "2007".

SEC. 4. AUTHORIZATION FOR NATIONAL COMMUNITY ANTIDRUG COALITION INSTITUTE.

(a) **IN GENERAL.**—The Director of the Office of National Drug Control Policy may, using amounts authorized to be appropriated by subsection (d), make a grant to an eligible organization to provide for the establishment of a National Community Antidrug Coalition Institute.

(b) **ELIGIBLE ORGANIZATIONS.**—An organization eligible for the grant under subsection (a) is any national nonprofit organization that represents, provides technical assistance and training to, and has special expertise and broad, national-level experience in community antidrug coalitions under section 1032 of the National Narcotics Leadership Act of 1988 (21 U.S.C. 1532).

(c) **USE OF GRANT AMOUNT.**—The organization receiving the grant under subsection (a) shall establish a National Community Antidrug Coalition Institute to—

(1) provide education, training, and technical assistance for coalition leaders and community teams, with emphasis on the development of coalitions serving economically disadvantaged areas;

(2) develop and disseminate evaluation tools, mechanisms, and measures to better assess and document coalition performance measures and outcomes; and

(3) bridge the gap between research and practice by translating knowledge from research into practical information.

(d) **AUTHORIZATION OF APPROPRIATIONS.**—There is authorized to be appropriated for purposes of activities under this section, including the grant under subsection (a), amounts as follows:

(1) For each of fiscal years 2002 and 2003, \$2,000,000.

(2) For each of fiscal years 2004 and 2005, \$1,000,000.

(3) For each of fiscal years 2006 and 2007, \$750,000.

SEC. 5. PROHIBITION AGAINST DUPLICATION OF EFFORT.

The Director of the Office of National Drug Control Policy shall ensure that the same or similar activities are not carried out, through the use of funds for administrative costs provided under subchapter II of the National Narcotics Leadership Act of 1988 (21 U.S.C. 1521 et seq.) or funds provided under section 4 of this Act, by more than one recipient of such funds.

Speaker of the House of Representatives.

*Vice President of the United States and
President of the Senate.*



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

01 DEC 12 PM 7:32

THE DIRECTOR

December 12, 2001

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 2291 - Drug-Free Communities Support Program
Reauthorization
Sponsors - Rep. Portman (R) Ohio and 37 cosponsors

Last Day for Action

December 18, 2001 - Tuesday

Purpose

Reauthorizes and amends the Drug-Free Communities Support Program.

Agency Recommendations

Office of Management and Budget

Approval (Signing statement attached)

Office of National Drug Control Policy (ONDCP)

Approval (Signing statement attached)

Department of Justice

Approval

Department of Education

Defers to ONDCP (Informally)

Department of Health and Human Services (HHS)

Defers to ONDCP (Informally)

Department of the Interior

Defers to ONDCP (Informally)

Discussion

The Drug-Free Communities Support Program was established by the Drug-Free Communities Act of 1997. Under the program, community anti-drug coalitions may apply for grants of up to \$100,000 to develop and implement programs to prevent and treat substance abuse among youth. Coalitions are composed of representatives of designated groups, including law enforcement, schools, the media, religious or fraternal organizations, parents, youth, and State, local, and tribal governments. Eligible coalitions must match Federal grant funds on a dollar for dollar basis. The Justice Department administers this program on behalf of ONDCP. According to remarks made on the House floor, the program assists 307 communities in 49 States.

Extension of the Drug-Free Community Support Program. H.R. 2291 would extend the authorization of the Drug-Free Communities Support Program for an additional five years through FY 2007. The enrolled bill would increase the amount authorized to be appropriated for fiscal year 2002 from \$43.5 million to \$50.6 million -- the same amount as your request and the enacted FY 2002 appropriation. The enrolled bill would also authorize appropriations of: \$60 million for FY 2003; \$70 million for FY 2004; \$80 million for FY 2005; \$90 million for FY 2006; and \$99 million for FY 2007. In addition, H.R. 2291 would increase the maximum percentage of authorized appropriations that may be used to pay administrative costs from three percent to six percent.

Additional Grants. Under current law, a local community anti-drug coalition may receive a renewal grant in each of the four years following the year of an initial grant for substance abuse activities. The enrolled bill would authorize ONDCP to award an additional grant for each of the five years following the 5-year period in which grants are allowed under current law. The non-Federal match requirement for these additional grants would increase from 100 percent in the first year to 125 percent in the second and third years and 150 percent in the fourth and fifth years. The additional grant could not exceed \$100,000 per year.

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- Require ONDCP to give priority to coalitions serving economically disadvantaged areas in awarding grants.

- Direct ONDCP to ensure that there is no duplication of effort in certain activities carried out using funds available for the administrative costs of the Drug-Free Communities Support Program and funds provided for the establishment of the National Community Antidrug Coalition Institute.
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- Allow Federal funds appropriated for activities of a coalition that includes a representative of the Bureau of Indian Affairs, the Indian Health Service, or certain tribal government agencies to be counted as non-Federal funds for purposes of matching requirements.

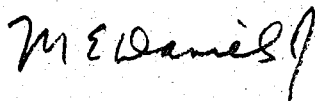
Agency Views

ONDCP recommends approval of H.R. 2291 and suggests language for a signing statement that thanks the proponents of the legislation and notes the Administration's support for community anti-drug coalitions.

Justice also recommends approval of the enrolled bill. The Department advises that "the programs addressed by this legislation are consistent with . . . the Administration's drug control strategy."

Conclusion and Recommendations

We join ONDCP and Justice in recommending approval of H.R. 2291, which passed the House by a vote of 402-1 and the Senate by unanimous consent. Attached for your consideration is a signing statement that is based on the draft supplied by ONDCP. It has been reviewed and approved by ONDCP, Justice, Interior, HHS, the Domestic Policy Council staff, the White House Counsel's Office, and this Office.



Mitchell E. Daniels, Jr.
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Enclosures

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SERIES:

Saunders, G. Timothy (Tim) - Bill Files

FOLDER TITLE:

12/14/2001 [H. R. 2291]

FRC ID:

780

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731

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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

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EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

01 DEC 12 PM 7:32

THE DIRECTOR

December 12, 2001

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 2291 - Drug-Free Communities Support Program
Reauthorization
Sponsors - Rep. Portman (R) Ohio and 37 cosponsors

Last Day for Action

December 18, 2001 - Tuesday

Purpose

Reauthorizes and amends the Drug-Free Communities Support Program.

Agency Recommendations

Office of Management and Budget	Approval (Signing statement attached)
Office of National Drug Control Policy (ONDCP)	Approval (Signing statement attached)
Department of Justice	Approval
Department of Education	Defers to ONDCP (Informally)
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Discussion

The Drug-Free Communities Support Program was established by the Drug-Free Communities Act of 1997. Under the program, community anti-drug coalitions may apply for grants of up to \$100,000 to develop and implement programs to prevent and treat substance abuse among youth. Coalitions are composed of representatives of designated groups, including law enforcement, schools, the media, religious or fraternal organizations, parents, youth, and State, local, and tribal governments. Eligible coalitions must match Federal grant funds on a dollar for dollar basis. The Justice Department administers this program on behalf of ONDCP. According to remarks made on the House floor, the program assists 307 communities in 49 States.

Extension of the Drug-Free Community Support Program. H.R. 2291 would extend the authorization of the Drug-Free Communities Support Program for an additional five years through FY 2007. The enrolled bill would increase the amount authorized to be appropriated for fiscal year 2002 from \$43.5 million to \$50.6 million -- the same amount as your request and the enacted FY 2002 appropriation. The enrolled bill would also authorize appropriations of: \$60 million for FY 2003; \$70 million for FY 2004; \$80 million for FY 2005; \$90 million for FY 2006; and \$99 million for FY 2007. In addition, H.R. 2291 would increase the maximum percentage of authorized appropriations that may be used to pay administrative costs from three percent to six percent.

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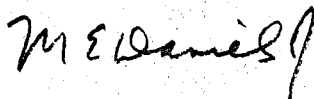
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ONDCP recommends approval of H.R. 2291 and suggests language for a signing statement that thanks the proponents of the legislation and notes the Administration's support for community anti-drug coalitions.

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Conclusion and Recommendations

We join ONDCP and Justice in recommending approval of H.R. 2291, which passed the House by a vote of 402-1 and the Senate by unanimous consent. Attached for your consideration is a signing statement that is based on the draft supplied by ONDCP. It has been reviewed and approved by ONDCP, Justice, Interior, HHS, the Domestic Policy Council staff, the White House Counsel's Office, and this Office.



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THE DIRECTOR

December 12, 2001

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 2291 - Drug-Free Communities Support Program
Reauthorization
Sponsors - Rep. Portman (R) Ohio and 37 cosponsors

Last Day for Action

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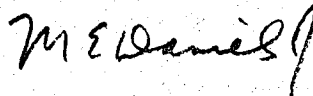
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WHITE HOUSE STAFFING MEMORANDUM

Date: 12-12-01 ACTION / CONCURRENCE / COMMENT DUE BY: 12-13-01, NOON

Subject: H.R. 2291, DRUG-FREE COMMUNITIES SUPPORT PROGRAM REAUTHORIZATION

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	☒	☐	HUBBARD	☒	☐
CARD	☒	☐	HUGHES	☒	☐
BLAKEMAN	☐	☐	IRASTORZA	☐	☐
BOLTEN	☒	☐	JOHNSON	☒	☐
CALIO	☒	☐	LINDSEY	☒	☐
CONNAUGHTON	☐	☐	MIERS	☐	☒
DANIELS	☐	☒	RICE	☐	☐
FLEISCHER	☐	☒	RIDGE	☒	☐
GERSON	☐	☒	ROVE	☒	☐
GONZALES	☒	☐	SPELLINGS	☒	☐
HAGIN	☒	☐	CLERK	☐	☒
HAWKINS	☒	☐		☐	☐

REMARKS:

PLEASE SEND COMMENTS TO STAFF SECRETARY, 62702, NO LATER THAN NOON,
 12-13-01. THANK YOU.

WHITE HOUSE STAFFING MEMORANDUMDate: 12-12-01 ACTION / CONCURRENCE / COMMENT DUE BY: 12-13-01, NOONSubject: H.R. 2291, DRUG-FREE COMMUNITIES SUPPORT PROGRAM REAUTHORIZATION

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RESPONSE:

Harriet E. Miers
 Assistant to the President
 and Staff Secretary
 Ext. 62702



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Sponsors - Rep. Portman (R) Ohio and 37 cosponsors

Last Day for Action

December 18, 2001 - Tuesday

Purpose

Reauthorizes and amends the Drug-Free Communities Support Program.

Agency Recommendations

Office of Management and Budget	Approval (Signing statement attached)
Office of National Drug Control Policy (ONDCP)	Approval (Signing statement attached)
Department of Justice	Approval
Department of Education	Defers to ONDCP (Informally)
Department of Health and Human Services (HHS)	Defers to ONDCP (Informally)
Department of the Interior	Defers to ONDCP (Informally)

Discussion

The Drug-Free Communities Support Program was established by the Drug-Free Communities Act of 1997. Under the program, community anti-drug coalitions may apply for grants of up to \$100,000 to develop and implement programs to prevent and treat substance abuse among youth. Coalitions are composed of representatives of designated groups, including law enforcement, schools, the media, religious or fraternal organizations, parents, youth, and State, local, and tribal governments. Eligible coalitions must match Federal grant funds on a dollar for dollar basis. The Justice Department administers this program on behalf of ONDCP. According to remarks made on the House floor, the program assists 307 communities in 49 States.

Extension of the Drug-Free Community Support Program. H.R. 2291 would extend the authorization of the Drug-Free Communities Support Program for an additional five years through FY 2007. The enrolled bill would increase the amount authorized to be appropriated for fiscal year 2002 from \$43.5 million to \$50.6 million -- the same amount as your request and the enacted FY 2002 appropriation. The enrolled bill would also authorize appropriations of: \$60 million for FY 2003; \$70 million for FY 2004; \$80 million for FY 2005; \$90 million for FY 2006; and \$99 million for FY 2007. In addition, H.R. 2291 would increase the maximum percentage of authorized appropriations that may be used to pay administrative costs from three percent to six percent.

Additional Grants. Under current law, a local community anti-drug coalition may receive a renewal grant in each of the four years following the year of an initial grant for substance abuse activities. The enrolled bill would authorize ONDCP to award an additional grant for each of the five years following the 5-year period in which grants are allowed under current law. The non-Federal match requirement for these additional grants would increase from 100 percent in the first year to 125 percent in the second and third years and 150 percent in the fourth and fifth years. The additional grant could not exceed \$100,000 per year.

Supplemental Grants for Coalition Mentoring Activities. The enrolled bill would authorize ONDCP to award, to any coalition awarded a grant for substance abuse activities, supplemental grants for mentoring activities to support the development of new, self-supporting community coalitions that are focused on substance abuse prevention and treatment. Mentoring grants could not exceed the lesser of \$75,000 per year or the amount of non-Federal funds raised by the coalition, including in-kind contributions, for that fiscal year. The total amount available for mentoring grants in any fiscal year could not exceed five percent of the amount authorized to be appropriated to ONDCP for the Drug-Free Communities Support Program for that year.

National Community Antidrug Coalition Institute. The enrolled bill would authorize ONDCP to make a grant to a national nonprofit organization to provide for the establishment of a National Community Antidrug Coalition Institute. The Institute would be established to: (1) provide education, training, and technical assistance for coalition leaders and community teams, particularly in economically disadvantaged areas; (2) develop evaluation tools to better assess coalition performance; and (3) translate knowledge from research into practical information. The enrolled bill would authorize appropriations for the grant of \$2 million for each of FYs 2002 and 2003, \$1 million for each of FYs 2004 and 2005, and \$750,000 for each of FYs 2006 and 2007.

Other Provisions. Other provisions of H.R. 2291 would:

- Extend by 5 years, to September 30, 2007, the termination date of the Advisory Commission on Drug-Free Communities.
- Require ONDCP to give priority to coalitions serving economically disadvantaged areas in awarding grants.

- Direct ONDCP to ensure that there is no duplication of effort in certain activities carried out using funds available for the administrative costs of the Drug-Free Communities Support Program and funds provided for the establishment of the National Community Antidrug Coalition Institute.
- Require ONDCP to carry out information collection and dissemination activities with respect to grant recipients in consultation with the Advisory Commission and the Institute. Amounts for data collection and dissemination activities could be derived only from amounts available to ONDCP for administrative costs.
- Allow Federal funds appropriated for activities of a coalition that includes a representative of the Bureau of Indian Affairs, the Indian Health Service, or certain tribal government agencies to be counted as non-Federal funds for purposes of matching requirements.

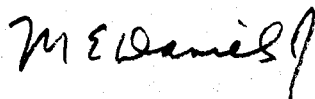
Agency Views

ONDCP recommends approval of H.R. 2291 and suggests language for a signing statement that thanks the proponents of the legislation and notes the Administration's support for community anti-drug coalitions.

Justice also recommends approval of the enrolled bill. The Department advises that "the programs addressed by this legislation are consistent with . . . the Administration's drug control strategy."

Conclusion and Recommendations

We join ONDCP and Justice in recommending approval of H.R. 2291, which passed the House by a vote of 402-1 and the Senate by unanimous consent. Attached for your consideration is a signing statement that is based on the draft supplied by ONDCP. It has been reviewed and approved by ONDCP, Justice, Interior, HHS, the Domestic Policy Council staff, the White House Counsel's Office, and this Office.



Mitchell E. Daniels, Jr.
Director

Enclosures

Withdrawal Marker

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Statement	Statement By The President - From: POTUS	1	N.D.	P5;

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COLLECTION:

Executive Clerk, Office Of the

SERIES:

Saunders, G. Timothy (Tim) - Bill Files

FOLDER TITLE:

12/14/2001 [H. R. 2291]

FRC ID:

780

OA Num.:

731

NARA Num.:

1457

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Letter	[Recommendation on Enrolled Bill H.R. 2291] - To: James J. Jukes - From: Edward H. Jurith	2	12/05/2001	P5;

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U.S. Department of Justice
Office of Legislative Affairs

Office of the Assistant Attorney General

Washington, D.C. 20530

December 7, 2001

The Honorable Mitchell E. Daniels, Jr.
Director
Office of Management and Budget
Washington, DC 20503

Dear Mr. Daniels:

This responds to your request for the views and recommendation of the Department of Justice on enrolled bill H.R. 2291, "[t]o extend the authorization of the Drug-Free Communities Support Program for an additional 5 years, to authorize a National Community Antidrug Coalition Institute, and for other purposes."

Key provisions of the enrolled bill would:

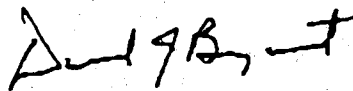
- Extend the authorization of appropriations for grants under the Drug-Free Communities Support Program for an additional five years, through fiscal year (FY) 2007;
- Increase the authorization levels for such grants gradually, from \$50.6 million in FY 2002 to \$99 million in FY 2007;
- Increase from three percent to six percent the portion of such grants that may be used by this Department's Bureau of Justice Assistance (BJA) to defray costs associated with administering the grants (which are administered by BJA on behalf of the Office of National Drug Control Policy (ONDCP));
- Authorize the award of new, supplemental grants for community antidrug coalition mentoring activities under the Drug-Free Communities Support Program;
- Extend for five years, through 2007, the existing Advisory Commission on Drug-Free Communities; and

– Authorize the Director of ONDCP to make a grant to an eligible organization to establish a “National Community Antidrug Coalition Institute.”

We have no objection to enactment of this enrolled bill and therefore recommend that the President approve it. In our view, the programs addressed by this legislation are consistent with both the Administration’s drug control strategy, as well as various international agreements to which the United States is signatory that oblige us to take steps to reduce the demand for illicit drugs in this country.

Thank you for the opportunity to comment on this matter. If we may be of additional assistance, we trust that you will not hesitate to call upon us.

Sincerely,

A handwritten signature in black ink, appearing to read "D. J. Bryant", with a stylized flourish at the end.

Daniel J. Bryant
Assistant Attorney General

 *** TX REPORT ***

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WHITE HOUSE STAFFING MEMORANDUM

Date: 12-12-01 ACTION / CONCURRENCE / COMMENT DUE BY: 12-13-01, NOON

Subject: H.R. 2291, DRUG-FREE COMMUNITIES SUPPORT PROGRAM REAUTHORIZATION

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	☒	☐	HUBBARD	☒	☐
CARD	☒	☐	HUGHES	☒	☐
BLAKEMAN	☐	☐	IRASTORZA	☐	☐
BOLTEN	☒	☐	JOHNSON	☒	☐
CALIO	☒	☐	LINDSEY	☒	☐
CONNAUGHTON	☐	☐	MIERS	☐	☒
DANIELS	☐	☒	RICE	☐	☐
FLEISCHER	☐	☒	RIDGE	☒	☐
GERSON	☐	☒	ROVE	☒	☐
GONZALES	☒	☐	SPELLINGS	☒	☐
HAGIN	☒	☐	CLERK	☐	☒
HAWKINS	☒	☐		☐	☐

REMARKS:

PLEASE SEND COMMENTS TO STAFF SECRETARY, 62702, NO LATER THAN NOON,
 12-13-01. THANK YOU.

WHITE HOUSE STAFFING MEMORANDUMDate: 12-12-01 ACTION / CONCURRENCE / COMMENT DUE BY: 12-13-01, NOONSubject: H.R. 2291, DRUG-FREE COMMUNITIES SUPPORT PROGRAM REAUTHORIZATION

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RESPONSE:

Harriet E. Miers
Assistant to the President
and Staff Secretary
Ext. 62702



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

THE DIRECTOR

December 12, 2001

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 2291 - Drug-Free Communities Support Program
Reauthorization
Sponsors - Rep. Portman (R) Ohio and 37 cosponsors

Last Day for Action

December 18, 2001 - Tuesday

Purpose

Reauthorizes and amends the Drug-Free Communities Support Program.

Agency Recommendations

Office of Management and Budget

Approval (Signing statement attached)

Office of National Drug Control Policy (ONDCP)

Approval (Signing statement attached)

Department of Justice

Approval

Department of Education

Defers to ONDCP (Informally)

Department of Health and Human Services (HHS)

Defers to ONDCP (Informally)

Department of the Interior

Defers to ONDCP (Informally)

Discussion

The Drug-Free Communities Support Program was established by the Drug-Free Communities Act of 1997. Under the program, community anti-drug coalitions may apply for grants of up to \$100,000 to develop and implement programs to prevent and treat substance abuse among youth. Coalitions are composed of representatives of designated groups, including law enforcement, schools, the media, religious or fraternal organizations, parents, youth, and State, local, and tribal governments. Eligible coalitions must match Federal grant funds on a dollar for dollar basis. The Justice Department administers this program on behalf of ONDCP. According to remarks made on the House floor, the program assists 307 communities in 49 States.

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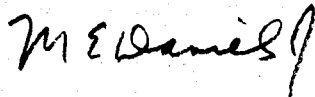
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U.S. Department of Justice
Office of Legislative Affairs

Office of the Assistant Attorney General

Washington, D.C. 20530

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Washington, DC 20503

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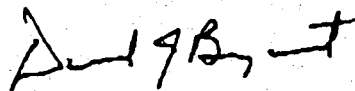
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Sincerely,

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Daniel J. Bryant
Assistant Attorney General

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WHITE HOUSE STAFFING MEMORANDUM

Date: 12-12-01 ACTION / CONCURRENCE / COMMENT DUE BY: 12-13-01, NOON

Subject: H.R. 2291, DRUG-FREE COMMUNITIES SUPPORT PROGRAM REAUTHORIZATION

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	☒	☐	HUBBARD	☒	☐
CARD	☒	☐	HUGHES	☒	☐
BLAKEMAN	☐	☐	IRASTORZA	☐	☐
BOLTEN	☒	☐	JOHNSON	☒	☐
CALIO	☒	☐	LINDSEY	☒	☐
CONNAUGHTON	☐	☐	MIERS	☐	☒
DANIELS	☐	☒	RICE	☐	☐
FLEISCHER	☐	☒	RIDGE	☒	☐
GERSON	☐	☒	ROVE	☒	☐
GONZALES	☒	☐	SPELLINGS	☒	☐
HAGIN	☒	☐	CLERK	☐	☒
HAWKINS	☒	☐		☐	☐

REMARKS:

PLEASE SEND COMMENTS TO STAFF SECRETARY, 62702, NO LATER THAN NOON,
 12-13-01. THANK YOU.

WHITE HOUSE STAFFING MEMORANDUM

Date: 12-12-01 ACTION / CONCURRENCE / COMMENT DUE BY: 12-13-01, NOON

Subject: H.R. 2291, DRUG-FREE COMMUNITIES SUPPORT PROGRAM REAUTHORIZATION

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	☒	☐	HUBBARD	☒	☐
CARD	☒	☐	HUGHES	☒	☐
BLAKEMAN	☐	☐	IRASTORZA	☐	☐
BOLTEN	☒	☐	JOHNSON	☒	☐
CALIO	☒	☐	LINDSEY	☒	☐
CONNAUGHTON	☐	☐	MIERS	☐	☒
DANIELS	☐	☒	RICE	☐	☐
FLEISCHER	☐	☒	RIDGE	☒	☐
GERSON	☐	☒	ROVE	☒	☐
GONZALES	☒	☐	SPELLINGS	☒	☐
HAGIN	☒	☐	CLERK	☐	☒
HAWKINS	☒	☐		☐	☐

REMARKS:

PLEASE SEND COMMENTS TO STAFF SECRETARY, 62702, NO LATER THAN NOON, 12-13-01. THANK YOU.

RESPONSE:

Harriet E. Miers
 Assistant to the President
 and Staff Secretary
 Ext. 62702



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

THE DIRECTOR

December 12, 2001

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 2291 - Drug-Free Communities Support Program
Reauthorization
Sponsors - Rep. Portman (R) Ohio and 37 cosponsors

Last Day for Action

December 18, 2001 - Tuesday

Purpose

Reauthorizes and amends the Drug-Free Communities Support Program.

Agency Recommendations

Office of Management and Budget

Approval (Signing statement attached)

Office of National Drug Control Policy (ONDCP)

Approval (Signing statement attached)

Department of Justice

Approval

Department of Education

Defers to ONDCP (Informally)

Department of Health and Human Services (HHS)

Defers to ONDCP (Informally)

Department of the Interior

Defers to ONDCP (Informally)

Discussion

The Drug-Free Communities Support Program was established by the Drug-Free Communities Act of 1997. Under the program, community anti-drug coalitions may apply for grants of up to \$100,000 to develop and implement programs to prevent and treat substance abuse among youth. Coalitions are composed of representatives of designated groups, including law enforcement, schools, the media, religious or fraternal organizations, parents, youth, and State, local, and tribal governments. Eligible coalitions must match Federal grant funds on a dollar for dollar basis. The Justice Department administers this program on behalf of ONDCP. According to remarks made on the House floor, the program assists 307 communities in 49 States.

Extension of the Drug-Free Community Support Program. H.R. 2291 would extend the authorization of the Drug-Free Communities Support Program for an additional five years through FY 2007. The enrolled bill would increase the amount authorized to be appropriated for fiscal year 2002 from \$43.5 million to \$50.6 million -- the same amount as your request and the enacted FY 2002 appropriation. The enrolled bill would also authorize appropriations of: \$60 million for FY 2003; \$70 million for FY 2004; \$80 million for FY 2005; \$90 million for FY 2006; and \$99 million for FY 2007. In addition, H.R. 2291 would increase the maximum percentage of authorized appropriations that may be used to pay administrative costs from three percent to six percent.

Additional Grants. Under current law, a local community anti-drug coalition may receive a renewal grant in each of the four years following the year of an initial grant for substance abuse activities. The enrolled bill would authorize ONDCP to award an additional grant for each of the five years following the 5-year period in which grants are allowed under current law. The non-Federal match requirement for these additional grants would increase from 100 percent in the first year to 125 percent in the second and third years and 150 percent in the fourth and fifth years. The additional grant could not exceed \$100,000 per year.

Supplemental Grants for Coalition Mentoring Activities. The enrolled bill would authorize ONDCP to award, to any coalition awarded a grant for substance abuse activities, supplemental grants for mentoring activities to support the development of new, self-supporting community coalitions that are focused on substance abuse prevention and treatment. Mentoring grants could not exceed the lesser of \$75,000 per year or the amount of non-Federal funds raised by the coalition, including in-kind contributions, for that fiscal year. The total amount available for mentoring grants in any fiscal year could not exceed five percent of the amount authorized to be appropriated to ONDCP for the Drug-Free Communities Support Program for that year.

National Community Antidrug Coalition Institute. The enrolled bill would authorize ONDCP to make a grant to a national nonprofit organization to provide for the establishment of a National Community Antidrug Coalition Institute. The Institute would be established to: (1) provide education, training, and technical assistance for coalition leaders and community teams, particularly in economically disadvantaged areas; (2) develop evaluation tools to better assess coalition performance; and (3) translate knowledge from research into practical information. The enrolled bill would authorize appropriations for the grant of \$2 million for each of FYs 2002 and 2003, \$1 million for each of FYs 2004 and 2005, and \$750,000 for each of FYs 2006 and 2007.

Other Provisions. Other provisions of H.R. 2291 would:

- Extend by 5 years, to September 30, 2007, the termination date of the Advisory Commission on Drug-Free Communities.
- Require ONDCP to give priority to coalitions serving economically disadvantaged areas in awarding grants.

- Direct ONDCP to ensure that there is no duplication of effort in certain activities carried out using funds available for the administrative costs of the Drug-Free Communities Support Program and funds provided for the establishment of the National Community Antidrug Coalition Institute.
- Require ONDCP to carry out information collection and dissemination activities with respect to grant recipients in consultation with the Advisory Commission and the Institute. Amounts for data collection and dissemination activities could be derived only from amounts available to ONDCP for administrative costs.
- Allow Federal funds appropriated for activities of a coalition that includes a representative of the Bureau of Indian Affairs, the Indian Health Service, or certain tribal government agencies to be counted as non-Federal funds for purposes of matching requirements.

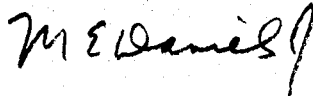
Agency Views

ONDCP recommends approval of H.R. 2291 and suggests language for a signing statement that thanks the proponents of the legislation and notes the Administration's support for community anti-drug coalitions.

Justice also recommends approval of the enrolled bill. The Department advises that "the programs addressed by this legislation are consistent with . . . the Administration's drug control strategy."

Conclusion and Recommendations

We join ONDCP and Justice in recommending approval of H.R. 2291, which passed the House by a vote of 402-1 and the Senate by unanimous consent. Attached for your consideration is a signing statement that is based on the draft supplied by ONDCP. It has been reviewed and approved by ONDCP, Justice, Interior, HHS, the Domestic Policy Council staff, the White House Counsel's Office, and this Office.



Mitchell E. Daniels, Jr.
Director

Enclosures

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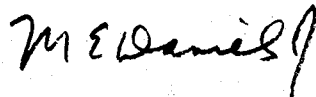
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Mitchell E. Daniels, Jr.
Director

Enclosures

Withdrawal Marker

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Statement	Statement By The President - From: POTUS	1	N.D.	P5;

**This marker identifies the original location of the withdrawn item listed above.
For a complete list of items withdrawn from this folder, see the
Withdrawal/Redaction Sheet at the front of the folder.**

COLLECTION:

Executive Clerk, Office Of the

SERIES:

Saunders, G. Timothy (Tim) - Bill Files

FOLDER TITLE:

12/14/2001 [H. R. 2291]

FRC ID:

780

OA Num.:

731

NARA Num.:

1457

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

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Withdrawal Marker

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Letter	[Recommendation on Enrolled Bill H.R. 2291] - To: James J. Jukes - From: Edward H. Jurith	2	12/05/2001	P5;

**This marker identifies the original location of the withdrawn item listed above.
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U.S. Department of Justice
Office of Legislative Affairs

Office of the Assistant Attorney General

Washington, D.C. 20530

December 7, 2001

The Honorable Mitchell E. Daniels, Jr.
Director
Office of Management and Budget
Washington, DC 20503

Dear Mr. Daniels:

This responds to your request for the views and recommendation of the Department of Justice on enrolled bill H.R. 2291, "[t]o extend the authorization of the Drug-Free Communities Support Program for an additional 5 years, to authorize a National Community Antidrug Coalition Institute, and for other purposes."

Key provisions of the enrolled bill would:

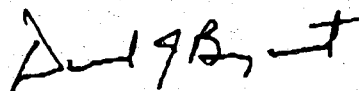
- Extend the authorization of appropriations for grants under the Drug-Free Communities Support Program for an additional five years, through fiscal year (FY) 2007;
- Increase the authorization levels for such grants gradually, from \$50.6 million in FY 2002 to \$99 million in FY 2007;
- Increase from three percent to six percent the portion of such grants that may be used by this Department's Bureau of Justice Assistance (BJA) to defray costs associated with administering the grants (which are administered by BJA on behalf of the Office of National Drug Control Policy (ONDCP));
- Authorize the award of new, supplemental grants for community antidrug coalition mentoring activities under the Drug-Free Communities Support Program;
- Extend for five years, through 2007, the existing Advisory Commission on Drug-Free Communities; and

– Authorize the Director of ONDCP to make a grant to an eligible organization to establish a “National Community Antidrug Coalition Institute.”

We have no objection to enactment of this enrolled bill and therefore recommend that the President approve it. In our view, the programs addressed by this legislation are consistent with both the Administration’s drug control strategy, as well as various international agreements to which the United States is signatory that oblige us to take steps to reduce the demand for illicit drugs in this country.

Thank you for the opportunity to comment on this matter. If we may be of additional assistance, we trust that you will not hesitate to call upon us.

Sincerely,

A handwritten signature in dark ink, appearing to read "Daniel J. Bryant", with a stylized flourish at the end.

Daniel J. Bryant
Assistant Attorney General

● Rachael L. Sunbarger

12/14/2001 02:24:47 PM

Record Type: Record

To:

cc:

Subject: REMARKS BY THE PRESIDENT IN SIGNING DRUG-FREE COMMUNITIES ACT REAUTHORIZATION BILL

THE WHITE HOUSE

Office of the Press Secretary

For Immediate Release

December 14, 2001

REMARKS BY THE PRESIDENT
IN SIGNING DRUG-FREE COMMUNITIES ACT
REAUTHORIZATION BILL

Omni Shoreham Hotel
Washington, D.C.

1:25 P.M. EST

THE PRESIDENT: Thank you all very much. It's an honor to be here. Let me first say, we're winning. (Applause.) We've got a new war, and I want you to know your government is doing everything we can to defeat those who hate freedom. We will defeat them abroad, thanks to a fabulous military. (Applause.) We are patient, we're relentless because our cause is just and it is noble. Plus we're doing everything we can at home to prevent the enemy from hitting us again.

There's another war at home, too, and that's to win the war against the scourge of drugs. (Applause.) I'm so glad -- it's an honor to be introduced by America's new Director of National Drug Policy Council. John Walters brings a passionate concern and a strong background to the fight against drugs.

In the late 1980s, he was one of the architects of the

federal government's most successful antidrug policies. And he'll lead our administration's effort with determination and intelligence, with resolve and moral clarity. I am proud to have John as a member of my Cabinet. (Applause.)

And I'm honored to speak to the Community Antidrug Coalitions of America. I want to thank you all for being here. You're a part of America's armies of compassion, examples of service and citizenship. You restore hope to lives, and safety to neighborhoods. All Americans admire your dedication. And the bill that I will soon sign will strengthen your work. (Applause.)

We share an important commitment. For the sake of our children and for the good of our nation, we will reduce drug use in America. I want to thank General Art Dean for being the CEO of this important group of soldiers in the armies of compassion. (Applause.) I want to thank the three members of the United States Congress who stand up here with me today, leaders in this important effort. Not only leaders in Washington, but as you'll soon hear, leaders in the communities in which they live. Thank you so much for being here. (Applause.)

Drug use threatens everything, everything that is best about our country. It breaks the bonds between parents and children. It turns productive citizens into addicts. It transforms schools into places of violence and chaos. It makes playgrounds into crime scenes. It supports gangs here at home. And abroad, it's so important for Americans to know that the traffic in drugs finances the work of terror, sustaining terrorists -- (applause) -- that terrorists use drug profits to fund their cells to commit acts of murder.

If you quit drugs, you join the fight against terror in America. (Applause.)

And above all, we must reduce drug use for one great moral reason: Over time, drugs rob men, women, and children of their dignity, and of their character. Illegal drugs are the enemies of ambition and hope. And when we fight against drugs, we fight for the souls of our fellow Americans. (Applause.)

In this struggle, we know what works. We must aggressively and unabashedly teach our children the dangers of drugs. We must aggressively treat addiction wherever we find it. And we must aggressively enforce the laws against drugs at our borders and in our communities. (Applause.)

America cannot pick and choose between these goals. All are necessary if any are to be effective. And my administration will pursue these goals with energy and focus and strong commitment. It's important for the future of this country that we do so.

This comprehensive approach has been tried before, and it

has worked. From the mid '80s, to the early '90s, drug use amongst high school seniors was reduced each and every year. Progress was steady, and over time, dramatic. Yet recently, we've lost ground in this important battle.

According to the most recent data, the percentage of 12th graders using an illicit drug in the previous month rose from less than 15 percent in 1992 to about 25 percent in the year 2000. Over the same period, the percentage of 10th graders using an illicit drug in the previous month rose from 11 percent to more than 22 percent. Marijuana use amongst 8th graders rose, while their perceptions of the dangers of marijuana use fell. There was a similar decrease in the perception of risk involved with LSD and powder and crack cocaine.

Behind these numbers are countless personal tragedies. And my administration will not be indifferent to them. We must return the fight against drugs to the center of our national agenda. (Applause.)

And as we win this fight, America will be a more hopeful place. And as we battle against a major, significant problem in America, and show progress, this country's promise will be more available to more of our citizens.

It's a national imperative that we win. And I understand that you all are amongst the most important allies we have to achieve this goal. You've got a track record of success. You sponsor drug education programs, and youth summits, and parent training courses. You support drug intervention programs, and foster great counseling services. You're helping to build a culture of responsibility, one that respects the law, one that teaches our children right from wrong, and one that strengthens our commitments to our fellow citizens.

In Troy, Michigan, the Troy Community Coalition for the Prevention of Drug and Alcohol Abuse is building leadership skills to help teens to say no to drugs and alcohol. As a result, alcohol use among high schoolers has declined in dramatic fashion.

I want to thank Sandy Levin, the Congressman from the great state of Michigan, who is on the stage with us, for helping lead that effort. And I want to thank the good people from Troy, Michigan, for standing up and doing what's right for your community. (Applause.)

I'm particularly proud that the coalition's leader, Mary Ann Solberg, has agreed to join John Walters as the Deputy Director of the National Drug Control Policy. (Applause.) Now that you have your uniform on, go get them. (Laughter.)

Also on the stage with us is Congressman Rob Portman, who is the President of the Coalition for a Drug-Free Greater

Cincinnati, a winner of CADCA's Outstanding Coalition Award. I understand his program well because I saw it first hand in Cincinnati. I want to thank Rob for his leadership.

I appreciate this coalition's practical approach, by providing tips to parents on how to deal with drug use, provide financial incentives to businesses that have drug-free workplace programs. And the most aggressive antidrug media campaign is in Cincinnati -- for a market its size. The result is that for the first time in a decade, teen drug use in greater Cincinnati is beginning to level off. They're making great progress in that important city. It goes to show what happens when our nation invigorates the grass roots to deal with a problem that we must solve, early, before it is too late. (Applause.)

And also on this stage is the fine United States Senator from the state of Iowa, Chuck Grassley. He's worked with the people of Iowa to begin what they call the Face it Together Coalition, the first ever statewide antidrug coalition led by a United States senator. The coalition has a comprehensive workplace drug education program. It works with coalitions around the state for best practices, for community based antidrug efforts. It conducts workshops to train faith-based leaders on effective drug prevention strategies.

Senator Grassley, I appreciate you taking the lead. (Applause.) It's a hard job being a senator, but it's easy to forget the community responsibilities when you get elected to such a high office as senator. And yet this Senator never forgot where he came from. This Senator asked a question, what can I do -- just like you asked that question -- what can I do, to improve the lives of the citizens of a state he so dearly loves? And he chose to fight, stand side by side with the good citizens of Iowa to fight drug use. And Mr. Senator, thank you for your leadership. (Applause.)

I'm so happy to be able to sign an important piece of legislation in your presence. The bill I sign today increases the total amount of funds authorized for programs like the ones we just described from more than \$50 million a year in the current fiscal year to nearly \$100 million by the year 2007. (Applause.) It allows coalitions to reapply for grants even after five years, as long -- (applause). Make sure you meet your matching fund requirement. (Laughter and applause.)

It instructs Director Walters to focus the greatest resources on areas of the greatest needs, by giving priority to coalitions that serve economically-disadvantaged neighborhoods. The reauthorization bill creates a new class of grants that will help established coalitions assist new ones, assist new folks on how to battle this scourge called drug use. (Applause.)

And the bill creates a National Community Antidrug Coalition Institute to provide education and training and technical

assistance to coalitions all throughout our country. (Applause.)

There are other steps we must take. Many of you are working with faith-based institutions, because you've seen the power of faith to transform lives. Last month, the National Center on Addiction and Substance Abuse at Columbia University, led by Joe Califano, released a report on substance abuse, religion and spirituality. The report found that "religion and spirituality can play a powerful role in the prevention and treatment of substance abuse, and on the maintenance of sobriety."

My armies of compassion legislation will provide support to faith-based institutions working to prevent and treat drug abuse. The House passed this legislation. I urge the Senate to do so. This nation must not fear faith-based programs, we must welcome them. (Applause.) We must welcome anybody who is willing to join in this important goal and in this important cause.

We've got a responsibility here in Washington to lead the fight against drug abuse. But we understand here that one of the best ways to do so is to support the people in the neighborhoods, on the streets, the community coalitions which are truly the front line in our battle to save people's lives.

You've devoted your lives to the well-being of others, and for this I'm incredibly grateful. On behalf of all Americans, thank you for your compassion; thank you for your concern; thank you for your love for your country and your fellow human being.

And now it is my honor to invite Director Walters and General Dean, along with the sponsors of this important piece of legislation to join me as I sign this bill. May God bless you all, and may God bless America. (Applause.)

END

1:45 P.M. EST

Withdrawal Marker

The George W. Bush Library

FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Statement	Statement By The President - From: POTUS	1	N.D.	P5;

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Executive Clerk, Office Of the

SERIES:

Saunders, G. Timothy (Tim) - Bill Files

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12/14/2001 [H. R. 2291]

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WHITE HOUSE STAFFING MEMORANDUM

Date: 12-12-01 ACTION / CONCURRENCE / COMMENT DUE BY: 12-13-01, NOON

Subject: H.R. 2291, DRUG-FREE COMMUNITIES SUPPORT PROGRAM REAUTHORIZATION

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	☒	☐	HUBBARD	☒	☐
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HAGIN	☒	☐	CLERK	☐	☒
HAWKINS	☒	☐		☐	☐

REMARKS:

PLEASE SEND COMMENTS TO STAFF SECRETARY, 62702, NO LATER THAN NOON, 12-13-01. THANK YOU.

RESPONSE:

Harriet E. Miers
Assistant to the President
and Staff Secretary
Ext. 62702



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

THE DIRECTOR

December 12, 2001

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 2291 - Drug-Free Communities Support Program
Reauthorization
Sponsors - Rep. Portman (R) Ohio and 37 cosponsors

Last Day for Action

December 18, 2001 - Tuesday

Purpose

Reauthorizes and amends the Drug-Free Communities Support Program.

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Approval (Signing statement attached)

Office of National Drug Control Policy (ONDCP)

Approval (Signing statement attached)

Department of Justice

Approval

Department of Education

Defers to ONDCP (Informally)

Department of Health and Human Services (HHS)

Defers to ONDCP (Informally)

Department of the Interior

Defers to ONDCP (Informally)

Discussion

The Drug-Free Communities Support Program was established by the Drug-Free Communities Act of 1997. Under the program, community anti-drug coalitions may apply for grants of up to \$100,000 to develop and implement programs to prevent and treat substance abuse among youth. Coalitions are composed of representatives of designated groups, including law enforcement, schools, the media, religious or fraternal organizations, parents, youth, and State, local, and tribal governments. Eligible coalitions must match Federal grant funds on a dollar for dollar basis. The Justice Department administers this program on behalf of ONDCP. According to remarks made on the House floor, the program assists 307 communities in 49 States.

Extension of the Drug-Free Community Support Program. H.R. 2291 would extend the authorization of the Drug-Free Communities Support Program for an additional five years through FY 2007. The enrolled bill would increase the amount authorized to be appropriated for fiscal year 2002 from \$43.5 million to \$50.6 million -- the same amount as your request and the enacted FY 2002 appropriation. The enrolled bill would also authorize appropriations of: \$60 million for FY 2003; \$70 million for FY 2004; \$80 million for FY 2005; \$90 million for FY 2006; and \$99 million for FY 2007. In addition, H.R. 2291 would increase the maximum percentage of authorized appropriations that may be used to pay administrative costs from three percent to six percent.

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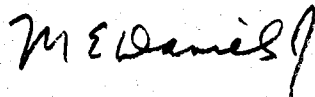
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ONDCP recommends approval of H.R. 2291 and suggests language for a signing statement that thanks the proponents of the legislation and notes the Administration's support for community anti-drug coalitions.

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Conclusion and Recommendations

We join ONDCP and Justice in recommending approval of H.R. 2291, which passed the House by a vote of 402-1 and the Senate by unanimous consent. Attached for your consideration is a signing statement that is based on the draft supplied by ONDCP. It has been reviewed and approved by ONDCP, Justice, Interior, HHS, the Domestic Policy Council staff, the White House Counsel's Office, and this Office.



Mitchell E. Daniels, Jr.
Director

Enclosures

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Statement	Statement By The President - From: POTUS	1	N.D.	P5;

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SERIES:

Saunders, G. Timothy (Tim) - Bill Files

FOLDER TITLE:

12/14/2001 [H. R. 2291]

FRC ID:

780

OA Num.:

731

NARA Num.:

1457

RESTRICTION CODES

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U.S. Department of Justice
Office of Legislative Affairs

Office of the Assistant Attorney General

Washington, D.C. 20530

December 7, 2001

The Honorable Mitchell E. Daniels, Jr.
Director
Office of Management and Budget
Washington, DC 20503

Dear Mr. Daniels:

This responds to your request for the views and recommendation of the Department of Justice on enrolled bill H.R. 2291, "[t]o extend the authorization of the Drug-Free Communities Support Program for an additional 5 years, to authorize a National Community Antidrug Coalition Institute, and for other purposes."

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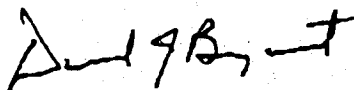
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We have no objection to enactment of this enrolled bill and therefore recommend that the President approve it. In our view, the programs addressed by this legislation are consistent with both the Administration’s drug control strategy, as well as various international agreements to which the United States is signatory that oblige us to take steps to reduce the demand for illicit drugs in this country.

Thank you for the opportunity to comment on this matter. If we may be of additional assistance, we trust that you will not hesitate to call upon us.

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Daniel J. Bryant
Assistant Attorney General

H.R. 2291

OFFICE OF THE EXECUTIVE CLERK
TRACKING SHEET FOR PRESIDENTIAL DOCUMENTS

TITLE: Drug-Free Communities Support Program
Extension

LDA 12/18

TYPE DOCUMENT:

PROCLAMATION

LETTER(S)

EXECUTIVE ORDER

MESSAGE TO THE CONGRESS/SENATE

MEMORANDUM

STATEMENT BY THE PRESIDENT

DECISION MEMORANDUM

SIGNING STATEMENT

DETERMINATION (numbered)

TREATY/CONVENTION/AGREEMENT, etc.

OTHER: _____

RECEIVED: (Advance: 12/13/01 Time: 9:32 a.m./p.m.)
In final: / /01 Time: a.m./p.m.

SENT TO CORRESPONDENCE FOR TYPING IN FINAL:

(Advance: / /01 Time: a.m./p.m.)
In final: 12/13/01 Time: 9:55 a.m./p.m.

Chris

TO HARRIET MIERS' OFFICE:

(For staffing: / /01 Time: a.m./p.m.)
In final: / /01 Time: a.m./p.m.

*INFO, INCLUDING STENCIL AND DISC, TO PRESS OFFICE:

Date: / /01 Time: a.m./p.m.
POSTED: / /01 Time: a.m./p.m.

NOTIFICATIONS:

(Person/time)

NSC (#____), when appropriate -- Desk Officer;
W.H. Situation Room -- x6-9425.

Ginger Gregory, x6-2230, Legislative Affairs
(for messages to the Congress)

(Person/time)

(Other)

(Person/time)

(Other)

OTHER INFORMATION:

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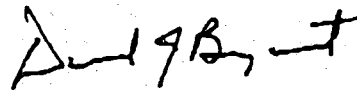
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Assistant Attorney General

WHITE HOUSE STAFFING MEMORANDUM

Date: 12-12-01

ACTION / CONCURRENCE / COMMENT DUE BY: 12-13-01, NOON

Subject: H.R. 2291, DRUG-FREE COMMUNITIES SUPPORT PROGRAM REAUTHORIZATION

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	☒	☐	HUBBARD	☒	☐
CARD 	☒	☐	HUGHES	☒	☐
BLAKEMAN	☐	☐	IRASTORZA	☐	☐
BOLTEN	☒	☐	JOHNSON	☒	☐
CALIO	☒	☐	LINDSEY	☒	☐
CONNAUGHTON	☐	☐	MIERS	☐	☒
DANIELS	☐	☒	RICE	☐	☐
FLEISCHER	☐	☒	RIDGE	☒	☐
GERSON	☐	☒	ROVE	☒	☐
GONZALES	☒	☐	SPELLINGS	☒	☐
HAGIN	☒	☐	CLERK	☐	☒
HAWKINS	☒	☐		☐	☐

REMARKS:

PLEASE SEND COMMENTS TO STAFF SECRETARY, 62702, NO LATER THAN NOON, 12-13-01. THANK YOU.

RESPONSE:

SK
AMC
12/13 6:00 PM

Harriet E. Miers
 Assistant to the President
 and Staff Secretary
 Ext. 62702



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

THE DIRECTOR

December 12, 2001

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 2291 - Drug-Free Communities Support Program
Reauthorization
Sponsors - Rep. Portman (R) Ohio and 37 cosponsors

Last Day for Action

December 18, 2001 - Tuesday

Purpose

Reauthorizes and amends the Drug-Free Communities Support Program.

Agency Recommendations

Office of Management and Budget

Approval (Signing statement attached)

Office of National Drug Control Policy (ONDCP)

Approval (Signing statement attached)

Department of Justice

Approval

Department of Education

Defers to ONDCP (Informally)

Department of Health and Human Services (HHS)

Defers to ONDCP (Informally)

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M E Daniels Jr

Mitchell E. Daniels, Jr.
Director

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Withdrawal Marker

The George W. Bush Library

FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Letter	[Recommendation on Enrolled Bill H.R. 2291] - To: James J. Jukes - From: Edward J. Jurith	2	12/05/2001	P5;

**This marker identifies the original location of the withdrawn item listed above.
For a complete list of items withdrawn from this folder, see the
Withdrawal/Redaction Sheet at the front of the folder.**

COLLECTION:

Executive Clerk, Office Of the

SERIES:

Saunders, G. Timothy (Tim) - Bill Files

FOLDER TITLE:

12/14/2001 [H. R. 2291]

FRC ID:

780

OA Num.:

731

NARA Num.:

1457

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

Deed of Gift Restrictions

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U.S. Department of Justice
Office of Legislative Affairs

Office of the Assistant Attorney General

Washington, D.C. 20530

December 7, 2001

The Honorable Mitchell E. Daniels, Jr.
Director
Office of Management and Budget
Washington, DC 20503

Dear Mr. Daniels:

This responds to your request for the views and recommendation of the Department of Justice on enrolled bill H.R. 2291, "[t]o extend the authorization of the Drug-Free Communities Support Program for an additional 5 years, to authorize a National Community Antidrug Coalition Institute, and for other purposes."

Key provisions of the enrolled bill would:

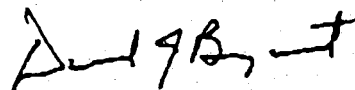
- Extend the authorization of appropriations for grants under the Drug-Free Communities Support Program for an additional five years, through fiscal year (FY) 2007;
- Increase the authorization levels for such grants gradually, from \$50.6 million in FY 2002 to \$99 million in FY 2007;
- Increase from three percent to six percent the portion of such grants that may be used by this Department's Bureau of Justice Assistance (BJA) to defray costs associated with administering the grants (which are administered by BJA on behalf of the Office of National Drug Control Policy (ONDCP));
- Authorize the award of new, supplemental grants for community antidrug coalition mentoring activities under the Drug-Free Communities Support Program;
- Extend for five years, through 2007, the existing Advisory Commission on Drug-Free Communities; and

– Authorize the Director of ONDCP to make a grant to an eligible organization to establish a “National Community Antidrug Coalition Institute.”

We have no objection to enactment of this enrolled bill and therefore recommend that the President approve it. In our view, the programs addressed by this legislation are consistent with both the Administration’s drug control strategy, as well as various international agreements to which the United States is signatory that oblige us to take steps to reduce the demand for illicit drugs in this country.

Thank you for the opportunity to comment on this matter. If we may be of additional assistance, we trust that you will not hesitate to call upon us.

Sincerely,

A handwritten signature in dark ink, appearing to read "D. J. Bryant", with a stylized flourish at the end.

Daniel J. Bryant
Assistant Attorney General

WHITE HOUSE STAFFING MEMORANDUM

Date: 12-12-01

ACTION / CONCURRENCE / COMMENT DUE BY: 12-13-01, NOON

Subject: H.R. 2291, DRUG-FREE COMMUNITIES SUPPORT PROGRAM REAUTHORIZATION 10:50

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	☒	☐	HUBBARD	☒	☐
CARD	☒	☐	HUGHES	☒	☐
BLAKEMAN	☐	☐	IRASTORZA	☐	☐
BOLTEN	☒	☐	JOHNSON	☒	☐
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GERSON	☐	☒	ROVE	☒	☐
GONZALES	☒	☐	SPELLINGS	☒	☐
HAGIN	☒	☐	CLERK	☐	☒
HAWKINS	☒	☐		☐	☐

REMARKS:

PLEASE SEND COMMENTS TO STAFF SECRETARY, 62702, NO LATER THAN NOON,
12-13-01. THANK YOU.

RESPONSE:

*ok
bridge*

Harriet E. Miers
Assistant to the President
and Staff Secretary
Ext. 62702



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

THE DIRECTOR

December 12, 2001

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 2291 - Drug-Free Communities Support Program
Reauthorization
Sponsors - Rep. Portman (R) Ohio and 37 cosponsors

Last Day for Action

December 18, 2001 - Tuesday

Purpose

Reauthorizes and amends the Drug-Free Communities Support Program.

Agency Recommendations

Office of Management and Budget

Approval (Signing statement attached)

Office of National Drug Control Policy (ONDCP)

Approval (Signing statement attached)

Department of Justice

Approval

Department of Education

Defers to ONDCP (Informally)

Department of Health and Human Services (HHS)

Defers to ONDCP (Informally)

Department of the Interior

Defers to ONDCP (Informally)

Discussion

The Drug-Free Communities Support Program was established by the Drug-Free Communities Act of 1997. Under the program, community anti-drug coalitions may apply for grants of up to \$100,000 to develop and implement programs to prevent and treat substance abuse among youth. Coalitions are composed of representatives of designated groups, including law enforcement, schools, the media, religious or fraternal organizations, parents, youth, and State, local, and tribal governments. Eligible coalitions must match Federal grant funds on a dollar for dollar basis. The Justice Department administers this program on behalf of ONDCP. According to remarks made on the House floor, the program assists 307 communities in 49 States.

Extension of the Drug-Free Community Support Program. H.R. 2291 would extend the authorization of the Drug-Free Communities Support Program for an additional five years through FY 2007. The enrolled bill would increase the amount authorized to be appropriated for fiscal year 2002 from \$43.5 million to \$50.6 million -- the same amount as your request and the enacted FY 2002 appropriation. The enrolled bill would also authorize appropriations of: \$60 million for FY 2003; \$70 million for FY 2004; \$80 million for FY 2005; \$90 million for FY 2006; and \$99 million for FY 2007. In addition, H.R. 2291 would increase the maximum percentage of authorized appropriations that may be used to pay administrative costs from three percent to six percent.

Additional Grants. Under current law, a local community anti-drug coalition may receive a renewal grant in each of the four years following the year of an initial grant for substance abuse activities. The enrolled bill would authorize ONDCP to award an additional grant for each of the five years following the 5-year period in which grants are allowed under current law. The non-Federal match requirement for these additional grants would increase from 100 percent in the first year to 125 percent in the second and third years and 150 percent in the fourth and fifth years. The additional grant could not exceed \$100,000 per year.

Supplemental Grants for Coalition Mentoring Activities. The enrolled bill would authorize ONDCP to award, to any coalition awarded a grant for substance abuse activities, supplemental grants for mentoring activities to support the development of new, self-supporting community coalitions that are focused on substance abuse prevention and treatment. Mentoring grants could not exceed the lesser of \$75,000 per year or the amount of non-Federal funds raised by the coalition, including in-kind contributions, for that fiscal year. The total amount available for mentoring grants in any fiscal year could not exceed five percent of the amount authorized to be appropriated to ONDCP for the Drug-Free Communities Support Program for that year.

National Community Antidrug Coalition Institute. The enrolled bill would authorize ONDCP to make a grant to a national nonprofit organization to provide for the establishment of a National Community Antidrug Coalition Institute. The Institute would be established to: (1) provide education, training, and technical assistance for coalition leaders and community teams, particularly in economically disadvantaged areas; (2) develop evaluation tools to better assess coalition performance; and (3) translate knowledge from research into practical information. The enrolled bill would authorize appropriations for the grant of \$2 million for each of FYs 2002 and 2003, \$1 million for each of FYs 2004 and 2005, and \$750,000 for each of FYs 2006 and 2007.

Other Provisions. Other provisions of H.R. 2291 would:

- Extend by 5 years, to September 30, 2007, the termination date of the Advisory Commission on Drug-Free Communities.
- Require ONDCP to give priority to coalitions serving economically disadvantaged areas in awarding grants.

- Direct ONDCP to ensure that there is no duplication of effort in certain activities carried out using funds available for the administrative costs of the Drug-Free Communities Support Program and funds provided for the establishment of the National Community Antidrug Coalition Institute.
- Require ONDCP to carry out information collection and dissemination activities with respect to grant recipients in consultation with the Advisory Commission and the Institute. Amounts for data collection and dissemination activities could be derived only from amounts available to ONDCP for administrative costs.
- Allow Federal funds appropriated for activities of a coalition that includes a representative of the Bureau of Indian Affairs, the Indian Health Service, or certain tribal government agencies to be counted as non-Federal funds for purposes of matching requirements.

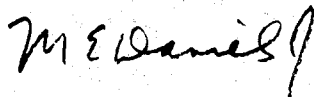
Agency Views

ONDCP recommends approval of H.R. 2291 and suggests language for a signing statement that thanks the proponents of the legislation and notes the Administration's support for community anti-drug coalitions.

Justice also recommends approval of the enrolled bill. The Department advises that "the programs addressed by this legislation are consistent with . . . the Administration's drug control strategy."

Conclusion and Recommendations

We join ONDCP and Justice in recommending approval of H.R. 2291, which passed the House by a vote of 402-1 and the Senate by unanimous consent. Attached for your consideration is a signing statement that is based on the draft supplied by ONDCP. It has been reviewed and approved by ONDCP, Justice, Interior, HHS, the Domestic Policy Council staff, the White House Counsel's Office, and this Office.



Mitchell E. Daniels, Jr.
Director

Enclosures

Withdrawal Marker

The George W. Bush Library

FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Statement	Statement By The President - From: POTUS	1	N.D.	P5;

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COLLECTION:

Executive Clerk, Office Of the

SERIES:

Saunders, G. Timothy (Tim) - Bill Files

FOLDER TITLE:

12/14/2001 [H. R. 2291]

FRC ID:

780

OA Num.:

731

NARA Num.:

1457

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
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U.S. Department of Justice
Office of Legislative Affairs

Office of the Assistant Attorney General

Washington, D.C. 20530

December 7, 2001

The Honorable Mitchell E. Daniels, Jr.
Director
Office of Management and Budget
Washington, DC 20503

Dear Mr. Daniels:

This responds to your request for the views and recommendation of the Department of Justice on enrolled bill H.R. 2291, "[t]o extend the authorization of the Drug-Free Communities Support Program for an additional 5 years, to authorize a National Community Antidrug Coalition Institute, and for other purposes."

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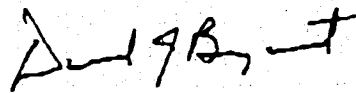
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- Extend for five years, through 2007, the existing Advisory Commission on Drug-Free Communities; and

– Authorize the Director of ONDCP to make a grant to an eligible organization to establish a “National Community Antidrug Coalition Institute.”

We have no objection to enactment of this enrolled bill and therefore recommend that the President approve it. In our view, the programs addressed by this legislation are consistent with both the Administration’s drug control strategy, as well as various international agreements to which the United States is signatory that oblige us to take steps to reduce the demand for illicit drugs in this country.

Thank you for the opportunity to comment on this matter. If we may be of additional assistance, we trust that you will not hesitate to call upon us.

Sincerely,

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Daniel J. Bryant
Assistant Attorney General

SS/ RM NO. 499885

WHITE HOUSE STAFFING MEMORANDUM

Date: 12-12-01 ACTION / CONCURRENCE / COMMENT DUE BY: 12-13-01, NOONSubject: H.R. 2291, DRUG-FREE COMMUNITIES SUPPORT PROGRAM REAUTHORIZATION

01 DEC 13 AM 11:12

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	☒	☐	HUBBARD	☒	☐
CARD	☒	☐	HUGHES	☒	☐
BLAKEMAN	☐	☐	IRASTORZA	☐	☐
BOLTEN	☒	☐	JOHNSON	☒	☐
CALIO	☒	☐	LINDSEY	☒	☐
CONNAUGHTON	☐	☐	MIERS	☐	☒
DANIELS	☐	☒	RICE	☐	☐
FLEISCHER	☐	☒	RIDGE	☒	☐
GERSON	☐	☒	ROVE	☒	☐
GONZALES	☒	☐	SPELLINGS	☒	☐
HAGIN	☒	☐	CLERK	☐	☒
HAWKINS	☒	☐		☐	☐

REMARKS:

PLEASE SEND COMMENTS TO STAFF SECRETARY, 62702, NO LATER THAN NOON,
12-13-01. THANK YOU.

RESPONSE:

No comment.EB
12/13Harriet E. Miers
Assistant to the President
and Staff Secretary
Ext. 62702

SS/ RM NO. 499885

WHITE HOUSE STAFFING MEMORANDUM

Brad

Date: 12-12-01 ACTION / CONCURRENCE / COMMENT DUE BY: 12-13-01, NOON

Subject: H.R. 2291, DRUG-FREE COMMUNITIES SUPPORT PROGRAM REAUTHORIZATION

O'DUG 12 PM 12/13

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	☒	☐	HUBBARD	☒	☐
CARD	☒	☐	HUGHES	☒	☐
BLAKEMAN	☐	☐	IRASTORZA	☐	☐
BOLTEN	☒	☐	JOHNSON	☒	☐
CALIO	☒	☐	LINDSEY	☒	☐
CONNAUGHTON	☐	☐	MIERS	☐	☒
DANIELS	☐	☒	RICE	☐	☐
FLEISCHER	☐	☒	RIDGE	☒	☐
GERSON	☐	☒	ROVE	☒	☐
GONZALES	☒	☐	SPELLINGS	☒	☐
HAGIN	☒	☐	CLERK	☐	☒
HAWKINS	☒	☐		☐	☐

REMARKS:

PLEASE SEND COMMENTS TO STAFF SECRETARY, 62702, NO LATER THAN NOON, 12-13-01. THANK YOU.

RESPONSE:

No comments.

- Gonzales

62318

Harriet E. Miers
Assistant to the President
and Staff Secretary
Ext. 62702



THE DIRECTOR

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

December 12, 2001

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 2291 - Drug-Free Communities Support Program
Reauthorization
Sponsors - Rep. Portman (R) Ohio and 37 cosponsors

Last Day for Action

December 18, 2001 - Tuesday

Purpose

Reauthorizes and amends the Drug-Free Communities Support Program.

Agency Recommendations

Office of Management and Budget

Approval (Signing statement attached)

Office of National Drug Control Policy (ONDCP)

Approval (Signing statement attached)

Department of Justice

Approval

Department of Education

Defers to ONDCP (Informally)

Department of Health and Human Services (HHS)

Defers to ONDCP (Informally)

Department of the Interior

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Discussion

The Drug-Free Communities Support Program was established by the Drug-Free Communities Act of 1997. Under the program, community anti-drug coalitions may apply for grants of up to \$100,000 to develop and implement programs to prevent and treat substance abuse among youth. Coalitions are composed of representatives of designated groups, including law enforcement, schools, the media, religious or fraternal organizations, parents, youth, and State, local, and tribal governments. Eligible coalitions must match Federal grant funds on a dollar for dollar basis. The Justice Department administers this program on behalf of ONDCP. According to remarks made on the House floor, the program assists 307 communities in 49 States.

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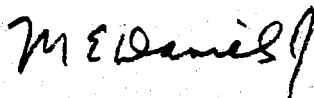
Agency Views

ONDCP recommends approval of H.R. 2291 and suggests language for a signing statement that thanks the proponents of the legislation and notes the Administration's support for community anti-drug coalitions.

Justice also recommends approval of the enrolled bill. The Department advises that "the programs addressed by this legislation are consistent with . . . the Administration's drug control strategy."

Conclusion and Recommendations

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Mitchell E. Daniels, Jr.
Director

Enclosures

Withdrawal Marker

The George W. Bush Library

FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Statement	Statement By The President - From: POTUS	1	N.D.	P5;

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SERIES:

Saunders, G. Timothy (Tim) - Bill Files

FOLDER TITLE:

12/14/2001 [H. R. 2291]

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Withdrawal Marker

The George W. Bush Library

FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Letter	[Recommendation on Enrolled Bill H.R. 2291] - To: James J. Jukes - From: Edward H. Jurith	2	12/05/2001	P5;

**This marker identifies the original location of the withdrawn item listed above.
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COLLECTION:

Executive Clerk, Office Of the

SERIES:

Saunders, G. Timothy (Tim) - Bill Files

FOLDER TITLE:

12/14/2001 [H. R. 2291]

FRC ID:

780

OA Num.:

731

NARA Num.:

1457

RESTRICTION CODES

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U.S. Department of Justice
Office of Legislative Affairs

Office of the Assistant Attorney General

Washington, DC 20530

December 7, 2001

The Honorable Mitchell E. Daniels, Jr.
Director
Office of Management and Budget
Washington, DC 20503

Dear Mr. Daniels:

This responds to your request for the views and recommendation of the Department of Justice on enrolled bill H.R. 2291, "[t]o extend the authorization of the Drug-Free Communities Support Program for an additional 5 years, to authorize a National Community Antidrug Coalition Institute, and for other purposes."

Key provisions of the enrolled bill would:

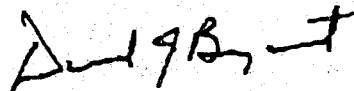
- Extend the authorization of appropriations for grants under the Drug-Free Communities Support Program for an additional five years, through fiscal year (FY) 2007;
- Increase the authorization levels for such grants gradually, from \$50.6 million in FY 2002 to \$99 million in FY 2007;
- Increase from three percent to six percent the portion of such grants that may be used by this Department's Bureau of Justice Assistance (BJA) to defray costs associated with administering the grants (which are administered by BJA on behalf of the Office of National Drug Control Policy (ONDCP));
- Authorize the award of new, supplemental grants for community antidrug coalition mentoring activities under the Drug-Free Communities Support Program;
- Extend for five years, through 2007, the existing Advisory Commission on Drug-Free Communities; and

– Authorize the Director of ONDCP to make a grant to an eligible organization to establish a “National Community Antidrug Coalition Institute.”

We have no objection to enactment of this enrolled bill and therefore recommend that the President approve it. In our view, the programs addressed by this legislation are consistent with both the Administration’s drug control strategy, as well as various international agreements to which the United States is signatory that oblige us to take steps to reduce the demand for illicit drugs in this country.

Thank you for the opportunity to comment on this matter. If we may be of additional assistance, we trust that you will not hesitate to call upon us.

Sincerely,

A handwritten signature in dark ink, appearing to read "D. J. Bryant", with a stylized flourish at the end.

Daniel J. Bryant
Assistant Attorney General

WHITE HOUSE STAFFING MEMORANDUM

Date: 12-12-01 ACTION / CONCURRENCE / COMMENT DUE BY: 12-13-01, NOON

Subject: H.R. 2291, DRUG-FREE COMMUNITIES SUPPORT PROGRAM REAUTHORIZATION

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	☒	☐	HUBBARD	☒	☐
CARD	☒	☐	HUGHES	☒	☐
BLAKEMAN	☐	☐	IRASTORZA	☐	☐
BOLTEN	☒	☐	JOHNSON	☒	☐
CALIO	☒	☐	LINDSEY	☒	☐
CONNAUGHTON	☐	☐	MIERS	☐	☒
DANIELS	☐	☒	RICE	☐	☐
FLEISCHER	☐	☒	RIDGE	☒	☐
GERSON	☐	☒	ROVE	☒	☐
GONZALES	☒	☐	SPELLINGS	☒	☐
HAGIN	☒	☐	CLERK	☐	☒
HAWKINS	☒	☐		☐	☐

REMARKS:

PLEASE SEND COMMENTS TO STAFF SECRETARY, 62702, NO LATER THAN NOON, 12-13-01. THANK YOU.

12/12/01

RESPONSE:

Harriet E. Miers
 Assistant to the President
 and Staff Secretary
 Ext. 62702



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

THE DIRECTOR

December 12, 2001

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 2291 - Drug-Free Communities Support Program
Reauthorization
Sponsors - Rep. Portman (R) Ohio and 37 cosponsors

Last Day for Action

December 18, 2001 - Tuesday

Purpose

Reauthorizes and amends the Drug-Free Communities Support Program.

Agency Recommendations

Office of Management and Budget

Approval (Signing statement attached)

Office of National Drug Control Policy (ONDCP)

Approval (Signing statement attached)

Department of Justice

Approval

Department of Education

Defers to ONDCP (Informally)

Department of Health and Human Services (HHS)

Defers to ONDCP (Informally)

Department of the Interior

Defers to ONDCP (Informally)

Discussion

The Drug-Free Communities Support Program was established by the Drug-Free Communities Act of 1997. Under the program, community anti-drug coalitions may apply for grants of up to \$100,000 to develop and implement programs to prevent and treat substance abuse among youth. Coalitions are composed of representatives of designated groups, including law enforcement, schools, the media, religious or fraternal organizations, parents, youth, and State, local, and tribal governments. Eligible coalitions must match Federal grant funds on a dollar for dollar basis. The Justice Department administers this program on behalf of ONDCP. According to remarks made on the House floor, the program assists 307 communities in 49 States.

Extension of the Drug-Free Community Support Program. H.R. 2291 would extend the authorization of the Drug-Free Communities Support Program for an additional five years through FY 2007. The enrolled bill would increase the amount authorized to be appropriated for fiscal year 2002 from \$43.5 million to \$50.6 million -- the same amount as your request and the enacted FY 2002 appropriation. The enrolled bill would also authorize appropriations of: \$60 million for FY 2003; \$70 million for FY 2004; \$80 million for FY 2005; \$90 million for FY 2006; and \$99 million for FY 2007. In addition, H.R. 2291 would increase the maximum percentage of authorized appropriations that may be used to pay administrative costs from three percent to six percent.

Additional Grants. Under current law, a local community anti-drug coalition may receive a renewal grant in each of the four years following the year of an initial grant for substance abuse activities. The enrolled bill would authorize ONDCP to award an additional grant for each of the five years following the 5-year period in which grants are allowed under current law. The non-Federal match requirement for these additional grants would increase from 100 percent in the first year to 125 percent in the second and third years and 150 percent in the fourth and fifth years. The additional grant could not exceed \$100,000 per year.

Supplemental Grants for Coalition Mentoring Activities. The enrolled bill would authorize ONDCP to award, to any coalition awarded a grant for substance abuse activities, supplemental grants for mentoring activities to support the development of new, self-supporting community coalitions that are focused on substance abuse prevention and treatment. Mentoring grants could not exceed the lesser of \$75,000 per year or the amount of non-Federal funds raised by the coalition, including in-kind contributions, for that fiscal year. The total amount available for mentoring grants in any fiscal year could not exceed five percent of the amount authorized to be appropriated to ONDCP for the Drug-Free Communities Support Program for that year.

National Community Antidrug Coalition Institute. The enrolled bill would authorize ONDCP to make a grant to a national nonprofit organization to provide for the establishment of a National Community Antidrug Coalition Institute. The Institute would be established to: (1) provide education, training, and technical assistance for coalition leaders and community teams, particularly in economically disadvantaged areas; (2) develop evaluation tools to better assess coalition performance; and (3) translate knowledge from research into practical information. The enrolled bill would authorize appropriations for the grant of \$2 million for each of FYs 2002 and 2003, \$1 million for each of FYs 2004 and 2005, and \$750,000 for each of FYs 2006 and 2007.

Other Provisions. Other provisions of H.R. 2291 would:

- Extend by 5 years, to September 30, 2007, the termination date of the Advisory Commission on Drug-Free Communities.
- Require ONDCP to give priority to coalitions serving economically disadvantaged areas in awarding grants.

- Direct ONDCP to ensure that there is no duplication of effort in certain activities carried out using funds available for the administrative costs of the Drug-Free Communities Support Program and funds provided for the establishment of the National Community Antidrug Coalition Institute.
- Require ONDCP to carry out information collection and dissemination activities with respect to grant recipients in consultation with the Advisory Commission and the Institute. Amounts for data collection and dissemination activities could be derived only from amounts available to ONDCP for administrative costs.
- Allow Federal funds appropriated for activities of a coalition that includes a representative of the Bureau of Indian Affairs, the Indian Health Service, or certain tribal government agencies to be counted as non-Federal funds for purposes of matching requirements.

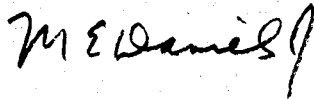
Agency Views

ONDCP recommends approval of H.R. 2291 and suggests language for a signing statement that thanks the proponents of the legislation and notes the Administration's support for community anti-drug coalitions.

Justice also recommends approval of the enrolled bill. The Department advises that "the programs addressed by this legislation are consistent with . . . the Administration's drug control strategy."

Conclusion and Recommendations

We join ONDCP and Justice in recommending approval of H.R. 2291, which passed the House by a vote of 402-1 and the Senate by unanimous consent. Attached for your consideration is a signing statement that is based on the draft supplied by ONDCP. It has been reviewed and approved by ONDCP, Justice, Interior, HHS, the Domestic Policy Council staff, the White House Counsel's Office, and this Office.



Mitchell E. Daniels, Jr.
Director

Enclosures

Withdrawal Marker

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Statement	Statement By The President - From: POTUS	1	N.D.	P5;

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COLLECTION:

Executive Clerk, Office Of the

SERIES:

Saunders, G. Timothy (Tim) - Bill Files

FOLDER TITLE:

12/14/2001 [H. R. 2291]

FRC ID:

780

OA Num.:

731

NARA Num.:

1457

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Letter	[Recommendation on Enrolled Bill H.R. 2291] - To: James J. Jukes - From: Edward H. Jurith	2	12/05/2001	P5;

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U.S. Department of Justice
Office of Legislative Affairs

Office of the Assistant Attorney General

Washington, D.C. 20530

December 7, 2001

The Honorable Mitchell E. Daniels, Jr.
Director
Office of Management and Budget
Washington, DC 20503

Dear Mr. Daniels:

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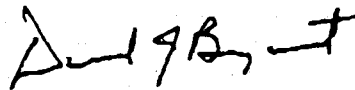
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We have no objection to enactment of this enrolled bill and therefore recommend that the President approve it. In our view, the programs addressed by this legislation are consistent with both the Administration’s drug control strategy, as well as various international agreements to which the United States is signatory that oblige us to take steps to reduce the demand for illicit drugs in this country.

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Daniel J. Bryant
Assistant Attorney General

Withdrawal Marker

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Memorandum	Enrolled Bill H.R. 2291- Free Communities Support Program Reauthorization - To: Harriet Miers - From: Jonathan Burks	1	12/13/2001	P5;

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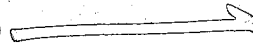
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WHITE HOUSE STAFFING MEMORANDUM

01 DEC 13 PM 3:43

Date: 12-12-01 ACTION / CONCURRENCE / COMMENT DUE BY: 12-13-01, NOON

Subject: H.R. 2291, DRUG-FREE COMMUNITIES SUPPORT PROGRAM REAUTHORIZATION

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	☒	☐	HUBBARD	☒	☐
CARD	☒	☐	HUGHES	☒	☐
BLAKEMAN	☐	☐	IRASTORZA	☐	☐
BOLTEN	☒	☐	JOHNSON	☒	☐
CALIO 	☒	☐	LINDSEY	☒	☐
CONNAUGHTON	☐	☐	MIERS	☐	☒
DANIELS	☐	☒	RICE	☐	☐
FLEISCHER	☐	☒	RIDGE	☒	☐
GERSON	☐	☒	ROVE	☒	☐
GONZALES	☒	☐	SPELLINGS	☒	☐
HAGIN	☒	☐	CLERK	☐	☒
HAWKINS	☒	☐		☐	☐

REMARKS:

PLEASE SEND COMMENTS TO STAFF SECRETARY, 62702, NO LATER THAN NOON, 12-13-01. THANK YOU.

RESPONSE:

legulation office (found) - ok

Harriet E. Miers
Assistant to the President
and Staff Secretary
Ext. 62702



THE DIRECTOR

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

December 12, 2001

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 2291 - Drug-Free Communities Support Program
Reauthorization
Sponsors - Rep. Portman (R) Ohio and 37 cosponsors

Last Day for Action

December 18, 2001 - Tuesday

Purpose

Reauthorizes and amends the Drug-Free Communities Support Program.

Agency Recommendations

Office of Management and Budget

Approval (Signing statement attached)

Office of National Drug Control Policy (ONDCP)

Approval (Signing statement attached)

Department of Justice

Approval

Department of Education

Defers to ONDCP (Informally)

Department of Health and Human Services (HHS)

Defers to ONDCP (Informally)

Department of the Interior

Defers to ONDCP (Informally)

Discussion

The Drug-Free Communities Support Program was established by the Drug-Free Communities Act of 1997. Under the program, community anti-drug coalitions may apply for grants of up to \$100,000 to develop and implement programs to prevent and treat substance abuse among youth. Coalitions are composed of representatives of designated groups, including law enforcement, schools, the media, religious or fraternal organizations, parents, youth, and State, local, and tribal governments. Eligible coalitions must match Federal grant funds on a dollar for dollar basis. The Justice Department administers this program on behalf of ONDCP. According to remarks made on the House floor, the program assists 307 communities in 49 States.

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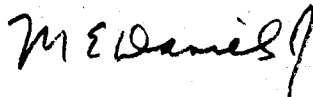
Agency Views

ONDCP recommends approval of H.R. 2291 and suggests language for a signing statement that thanks the proponents of the legislation and notes the Administration's support for community anti-drug coalitions.

Justice also recommends approval of the enrolled bill. The Department advises that "the programs addressed by this legislation are consistent with . . . the Administration's drug control strategy."

Conclusion and Recommendations

We join ONDCP and Justice in recommending approval of H.R. 2291, which passed the House by a vote of 402-1 and the Senate by unanimous consent. Attached for your consideration is a signing statement that is based on the draft supplied by ONDCP. It has been reviewed and approved by ONDCP, Justice, Interior, HHS, the Domestic Policy Council staff, the White House Counsel's Office, and this Office.



Mitchell E. Daniels, Jr.
Director

Enclosures

Withdrawal Marker

The George W. Bush Library

FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Statement	Statement By The President - From: POTUS	1	N.D.	P5;

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COLLECTION:

Executive Clerk, Office Of the

SERIES:

Saunders, G. Timothy (Tim) - Bill Files

FOLDER TITLE:

12/14/2001 [H. R. 2291]

FRC ID:

780

OA Num.:

731

NARA Num.:

1457

RESTRICTION CODES**Presidential Records Act - [44 U.S.C. 2204(a)]**

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advise between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

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- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Letter	[Recommendation on Enrolled Bill H.R. 2291] - To: James J. Jukes - From: Edward H. Jurith	2	12/05/2001	P5;

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COLLECTION:

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U.S. Department of Justice
Office of Legislative Affairs

Office of the Assistant Attorney General

Washington, D.C. 20530

December 7, 2001

The Honorable Mitchell E. Daniels, Jr.
Director
Office of Management and Budget
Washington, DC 20503

Dear Mr. Daniels:

This responds to your request for the views and recommendation of the Department of Justice on enrolled bill H.R. 2291, "[t]o extend the authorization of the Drug-Free Communities Support Program for an additional 5 years, to authorize a National Community Antidrug Coalition Institute, and for other purposes."

Key provisions of the enrolled bill would:

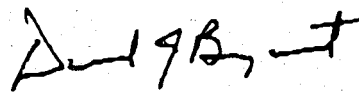
- Extend the authorization of appropriations for grants under the Drug-Free Communities Support Program for an additional five years, through fiscal year (FY) 2007;
- Increase the authorization levels for such grants gradually, from \$50.6 million in FY 2002 to \$99 million in FY 2007;
- Increase from three percent to six percent the portion of such grants that may be used by this Department's Bureau of Justice Assistance (BJA) to defray costs associated with administering the grants (which are administered by BJA on behalf of the Office of National Drug Control Policy (ONDCP));
- Authorize the award of new, supplemental grants for community antidrug coalition mentoring activities under the Drug-Free Communities Support Program;
- Extend for five years, through 2007, the existing Advisory Commission on Drug-Free Communities; and

– Authorize the Director of ONDCP to make a grant to an eligible organization to establish a “National Community Antidrug Coalition Institute.”

We have no objection to enactment of this enrolled bill and therefore recommend that the President approve it. In our view, the programs addressed by this legislation are consistent with both the Administration’s drug control strategy, as well as various international agreements to which the United States is signatory that oblige us to take steps to reduce the demand for illicit drugs in this country.

Thank you for the opportunity to comment on this matter. If we may be of additional assistance, we trust that you will not hesitate to call upon us.

Sincerely,

A handwritten signature in black ink, appearing to read "Daniel J. Bryant", with a stylized flourish at the end.

Daniel J. Bryant
Assistant Attorney General

WHITE HOUSE STAFFING MEMORANDUM

Date: 12-12-01 ACTION / CONCURRENCE / COMMENT DUE BY: 12-13-01, NOON

Subject: H.R. 2291, DRUG-FREE COMMUNITIES SUPPORT PROGRAM REAUTHORIZATION

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	☒	☐	HUBBARD	☒	☐
CARD	☒	☐	HUGHES	☒	☐
BLAKEMAN	☐	☐	IRASTORZA	☐	☐
BOLTEN	☒	☐	JOHNSON	☒	☐
CALIO	☒	☐	LINDSEY	☒	☐
CONNAUGHTON	☐	☐	MIERS	☐	☒
DANIELS	☐	☒	RICE	☐	☐
FLEISCHER	☐	☒	RIDGE	☒	☐
GERSON	☐	☒	ROVE	☒	☐
GONZALES	☒	☐	SPELLINGS →	☒	☐
HAGIN	☒	☐	CLERK	☐	☒
HAWKINS	☒	☐	_____	☐	☐

REMARKS:

PLEASE SEND COMMENTS TO STAFF SECRETARY, 62702, NO LATER THAN NOON, 12-13-01. THANK YOU.

RESPONSE:

OK

Harriet E. Miers
Assistant to the President
and Staff Secretary
Ext. 62702



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

THE DIRECTOR

December 12, 2001

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Enrolled Bill H.R. 2291 - Drug-Free Communities Support Program
Reauthorization
Sponsors - Rep. Portman (R) Ohio and 37 cosponsors

Last Day for Action

December 18, 2001 - Tuesday

Purpose

Reauthorizes and amends the Drug-Free Communities Support Program.

Agency Recommendations

Office of Management and Budget	Approval (Signing statement attached)
Office of National Drug Control Policy (ONDCP)	Approval (Signing statement attached)
Department of Justice	Approval
Department of Education	Defers to ONDCP (Informally)
Department of Health and Human Services (HHS)	Defers to ONDCP (Informally)
Department of the Interior	Defers to ONDCP (Informally)

Discussion

The Drug-Free Communities Support Program was established by the Drug-Free Communities Act of 1997. Under the program, community anti-drug coalitions may apply for grants of up to \$100,000 to develop and implement programs to prevent and treat substance abuse among youth. Coalitions are composed of representatives of designated groups, including law enforcement, schools, the media, religious or fraternal organizations, parents, youth, and State, local, and tribal governments. Eligible coalitions must match Federal grant funds on a dollar for dollar basis. The Justice Department administers this program on behalf of ONDCP. According to remarks made on the House floor, the program assists 307 communities in 49 States.

Extension of the Drug-Free Community Support Program. H.R. 2291 would extend the authorization of the Drug-Free Communities Support Program for an additional five years through FY 2007. The enrolled bill would increase the amount authorized to be appropriated for fiscal year 2002 from \$43.5 million to \$50.6 million -- the same amount as your request and the enacted FY 2002 appropriation. The enrolled bill would also authorize appropriations of: \$60 million for FY 2003; \$70 million for FY 2004; \$80 million for FY 2005; \$90 million for FY 2006; and \$99 million for FY 2007. In addition, H.R. 2291 would increase the maximum percentage of authorized appropriations that may be used to pay administrative costs from three percent to six percent.

Additional Grants. Under current law, a local community anti-drug coalition may receive a renewal grant in each of the four years following the year of an initial grant for substance abuse activities. The enrolled bill would authorize ONDCP to award an additional grant for each of the five years following the 5-year period in which grants are allowed under current law. The non-Federal match requirement for these additional grants would increase from 100 percent in the first year to 125 percent in the second and third years and 150 percent in the fourth and fifth years. The additional grant could not exceed \$100,000 per year.

Supplemental Grants for Coalition Mentoring Activities. The enrolled bill would authorize ONDCP to award, to any coalition awarded a grant for substance abuse activities, supplemental grants for mentoring activities to support the development of new, self-supporting community coalitions that are focused on substance abuse prevention and treatment. Mentoring grants could not exceed the lesser of \$75,000 per year or the amount of non-Federal funds raised by the coalition, including in-kind contributions, for that fiscal year. The total amount available for mentoring grants in any fiscal year could not exceed five percent of the amount authorized to be appropriated to ONDCP for the Drug-Free Communities Support Program for that year.

National Community Antidrug Coalition Institute. The enrolled bill would authorize ONDCP to make a grant to a national nonprofit organization to provide for the establishment of a National Community Antidrug Coalition Institute. The Institute would be established to: (1) provide education, training, and technical assistance for coalition leaders and community teams, particularly in economically disadvantaged areas; (2) develop evaluation tools to better assess coalition performance; and (3) translate knowledge from research into practical information. The enrolled bill would authorize appropriations for the grant of \$2 million for each of FYs 2002 and 2003, \$1 million for each of FYs 2004 and 2005, and \$750,000 for each of FYs 2006 and 2007.

Other Provisions. Other provisions of H.R. 2291 would:

- Extend by 5 years, to September 30, 2007, the termination date of the Advisory Commission on Drug-Free Communities.
- Require ONDCP to give priority to coalitions serving economically disadvantaged areas in awarding grants.