

FOIA Marker

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Council of Economic Advisers Kroszner, Randall (Randy) - Subject Files

Stack:	Row:	Sect.:	Shelf:	Pos.:	FRC ID:	Location or Hollinger ID:	NARA Number:	OA Number:
W	30	14	7	1	5793	18728	2744	2845

Folder Title:

Trade : Millennium Challenge Account

[1] - [4]

Withdrawn/Redacted Material

The George W. Bush Library

DOCUMENT NO.	FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
001	Minutes	Record of Decisions	2	nd	P5;
002	Briefing	Jumpstart Initiative	3	nd	P5;
003	Email	RE: MCA Steering Group Next Meeting - From: John Simon	2	05/06/2003	P5;
004	Email	RE: Strong message from committee on MCA - From: Eric C. Pelletier	3	04/30/2003	P5;
005	Email	FW: Strong message from committee on MCA - From: Tim Adams	1	04/30/2003	P5;
006	Agenda	Draft Agenda	3	04/28/2003	P5;

COLLECTION TITLE:

Council of Economic Advisers

SERIES:

Kroszner, Randall (Randy) - Subject Files

FOLDER TITLE:

Trade : Millennium Challenge Account [1]

FRC ID:

5793

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]**
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]**
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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3):

Deed of Gift Restrictions

- A. Closed by Executive Order 13526 governing access to national security information.**
- B. Closed by statute or by the agency which originated the document.**
- C. Closed in accordance with restrictions contained in donor's deed of gift.**

Freedom of Information Act - [5 U.S.C. 552(b)]

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Records Not Subject to FOIA

Court Sealed - The document is withheld under a court seal and is not subject to the Freedom of Information Act.

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DOCUMENT NO.	FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
007	Agenda	Meeting Agenda	1	04/23/2003	P5;
008	Email	RE: State Power Point Slides on MCA Task Force Stand Up - To: Evangelina Bouzis - From: Constance Pence	4	04/16/2003	P5;
009	Email	MCA Taskforce [with attachment] - To: Lisa D. Branch - From: Tim Adams	2	04/16/2003	P5;
010	Email	State Power Point Slides on MCA Task Force Stand Up [with attachment] - From: Constance Pence	9	04/15/2003	P5;
011	Briefing	MCA Indicators...	2	nd	P5; P1/b1 MAC 11/16/2017
012	Memorandum	Millennium Challenge Act Legislative Strategy - To: MCA Steering Group - From: White House Legislative Affairs	3	03/25/2003	P5;

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DOCUMENT NO.	FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
013	Briefing	Status to Date: Standing-Up the Millennium Challenge Account	3	03/28/2003	P5;

COLLECTION TITLE:

Council of Economic Advisers

SERIES:

Kroszner, Randall (Randy) - Subject Files

FOLDER TITLE:

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RESTRICTION CODES

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"Lowe, Matthew D" <LoweMD@STATE.GOV>

06/12/2003 12:00:44 PM

Record Type: Record

To:

cc:

Subject: MCA Update -- June 11, 2003

Greetings!

Attached you will find the second MCA Update. Please feel free to pass it on to others who might be interested.

<<MCA News 2.pdf>>

Matt Lowe

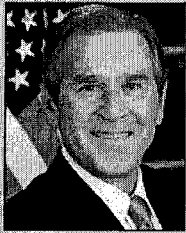
Office of the Under Secretary for Economic Affairs



- MCA News 2.pdf

MCA Millennium

Challenge Account



"The lesson of our time is clear: When nations embrace free markets, the rule of law, and open trade, they prosper, and millions of lives are lifted out of poverty and despair. So I have proposed the creation of a new Millennium Challenge Account."

—President George W. Bush
Commencement Address to the
Coast Guard Academy,
May 21, 2003

Check out our website for
speeches, testimony and FAQs:
www.mca.gov



Welcome to the second edition of *MCA Update*! It's been a busy month, full of briefings on the Hill and outreach to ambassadors, academics, and the private sector.

Administration Works with Hill

Progress continues on many fronts:

- 1 The FY 2004 budget resolution conference report accommodated the President's request of \$1.3 billion for the MCA.
- 2 Administration officials have testified on MCA before six congressional committees almost a dozen times and are actively briefing bipartisan members of the House International Relations (HIRC) and the Senate Foreign Relations Committees (SFRC), as well as the appropriations committees. Under Secretary **Alan Larson** and USAID Administrator **Andrew Natsios** testified before the House Foreign Operations Appropriations Subcommittee at a May 21st hearing on MCA following Treasury Secretary **John Snow** and Under Secretary **John Taylor**'s testimony earlier in the year.
- 3 The President's MCA bill has been introduced in both chambers.
- 4 The SFRC reported the legislation May 21 by voice vote after adopting a Hagel-Biden amendment, which places the MCC within the State Department. This amendment which is strongly opposed by the Administration, has prompted a senior advisor's veto threat on the bill if it is retained. Senate floor action is next.
- 5 The HIRC hopes to mark up its version of the bill on June 12.

The Administration will continue to work with both sides of the Hill and both parties to secure enactment of an acceptable bill.

White House Hosts Opinion Makers

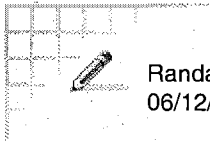
The Council of Economic Advisers (CEA) invited prominent economists and business leaders to "Aid and The Millennium Challenge Account: A New Approach to Development Assistance" roundtable May 21 at the White House. Treasury Secretary **John Snow** and **Dr. Condoleezza Rice** greeted the guests, and described the Administration's commitment to combating poverty around the world.

The participants, including **Nancy Birdsall** of the Center for Global Development, **Merck CEO Raymond Gilmartin** and leading scholars from Harvard, Chicago, Michigan, MIT, and Carnegie Mellon, broadly supported the principles behind the MCA.

Outreach Event Attracts Ambassadors


Over 100 ambassadors and counselors from nearly 60 MCA-candidate countries attended an outreach event May 5 at the Loy Henderson Auditorium at State Department.

Under Secretary for Economic Affairs **Alan Larson**, USAID Administrator **Andrew Natsios**, NSC Director **Bill Frej** and Treasury Deputy Assistant Secretary **Clay Lowery** stressed the Administration's support for the MCA, and answered questions about qualifying criteria and implementation.



Randall S. Kroszner
06/12/2003 11:20:05 AM

Record Type: Record

To: "Lowe, Matthew D" <LoweMD@STATE.GOV>
cc: stephen b. blomberg/cea/eop@eop, lisa d. branch/cea/eop@eop, shelley d. dealth/cea/eop@eop, "pence, constance a" <pencec@state.gov>
bcc:
Subject: Re: Newsletter Photos 

No need to hold up the newsletter but it would be nice to include at some point.
"Lowe, Matthew D" <LoweMD@STATE.GOV>



"Lowe, Matthew D" <LoweMD@STATE.GOV>
06/12/2003 11:14:19 AM

Record Type: Record

To: Stephen B. Blomberg/CEA/EOP@EOP, Randall S. Kroszner/CEA/EOP@EOP, Lisa D. Branch/CEA/EOP@EOP
cc: Shelley D. deAlth/CEA/EOP@EOP, "Pence, Constance A" <PenceC@STATE.GOV>
Subject: Newsletter Photos

I wanted to give you a heads-up that we will send the newsletter out today, but it will unfortunately not include a photo from the White House event.

I don't know the specifics of AID's decision, but I don't think we should postpone the release of the newsletter, which has already been delayed. Please let me know if you feel differently. Hopefully we can include a photo in the next newsletter (which will hopefully come out more quickly than this one) and then get them returned to you.

See you at tomorrow's meeting,
Matt

Matt Lowe
Office of the Under Secretary for Economic Affairs
(202) 647-4092



"Lowe, Matthew D" <LoweMD@STATE.GOV>
05/30/2003 11:12:15 AM

Record Type: Record

To: See the distribution list at the bottom of this message

cc:

Subject: MCA Steering Group Mtg Results

Attached is the record of decisions from the May 28 Steering Group meeting.
Feel free to send comments or suggest changes.

<<5-28-03 MCA SG Results.doc>>

Have a good weekend,
Matt

Matt Lowe
Office of the Under Secretary for Economic Affairs
(202) 647-4092



- 5-28-03 MCA SG Results.doc

Message Sent To:

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David Merkel <david.merkel@do.treas.gov>
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Randall S. Kroszner/CEA/EOP@EOP
Richard Morford <MorfordRA@STATE.GOV>
Robin Cleveland/OMB/EOP@EOP
Karyn T. Carson/OMB/EOP@EOP
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"Starr, Joel" <JStarr@usaid.gov>
"Steiner, Steven E" <SteinerSE@STATE.GOV>
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Stephen J. Claeys/OVP/EOP@EOP
Tim Adams <tim.adams@do.treas.gov>
"Trejo, Maria(H)" <TrejoM@STATE.GOV>
"Walter H. Kansteiner" <KansteinWH@STATE.GOV>

Results of MCA Steering Group – May 28, 2003

PARTICIPANTS:

Chair: Al Larson

State: E. Anthony Wayne
Michael Polt

Treasury: Clay Lowery

NSC: Bill Frej
Faryar Shirzad

AID: Patrick Cronin
John Simon

OMB: Rodney Bent

CEA: Randall Kroszner

WHLA: Christine Burgeson
Chris Cox

OVP: Steve Claeys

And other staff.

Withdrawal Marker

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Minutes	Record of Decisions	2	nd	P5;

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Trade : Millennium Challenge Account [1]

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2014-0262-F

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"Lowe, Matthew D" <LoweMD@STATE.GOV>
05/28/2003 02:47:27 PM

Record Type: Record

To: See the distribution list at the bottom of this message

cc:

Subject: NSC MCA Jump Start Paper

Here is the revised proposal for the Jump Start program from NSC, to be discussed at today's Steering Group.

<<JumpStart NSC 5-28-03.doc>>

Matt

Matt Lowe
Office of the Under Secretary for Economic Affairs
(202) 647-4092



- JumpStart NSC 5-28-03.doc

Message Sent To:

Anne Pence <PenceC@STATE.GOV>
William M. Frej/NSC/EOP@EOP
Bobby J. Pittman/NSC/EOP@EOP
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"Lowe, Matthew D" <LoweMD@STATE.GOV>

05/27/2003 04:57:42 PM

Record Type: Record

To: See the distribution list at the bottom of this message

cc:

Subject: MCA Agenda for May 28 Steering Group

Hello,

Attached you'll find the agenda for tomorrow's 1600 MCA Steering Group meeting in room 7516 at State. If you can, please email to me any paper that you would like copied and handed out for the meeting.

Stay dry,
Matt

<<5-28-03 MCA Steering Group Ag.doc>>

Matt Lowe
Office of the Under Secretary for Economic Affairs
(202) 647-4092



- 5-28-03 MCA Steering Group Ag.doc

Message Sent To:

Anne Pence <PenceC@STATE.GOV>
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Paul Kelly <KellyPV@STATE.GOV>
Penny G. Douglas/WHO/EOP@EOP
Peter Chase <ChasePH@STATE.GOV>
"Polly (Mary C.) Byers" <PByers@usaid.gov>
Lisa D. Branch/CEA/EOP@EOP
Randall S. Kroszner/CEA/EOP@EOP
Richard Morford <MorfordRA@STATE.GOV>
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Stephen B. Blomberg/CEA/EOP@EOP
Stephen J. Claeys/OVP/EOP@EOP
Tim Adams <tim.adams@do.treas.gov>
"Walter H. Kansteiner" <KansteinWH@STATE.GOV>



"Lowe, Matthew D" <LoweMD@STATE.GOV>

05/23/2003 02:46:30 PM

Record Type: Record

To: See the distribution list at the bottom of this message

cc:

Subject: Next MCA Steering Group May 28

The next MCA Steering Group meeting will be held on Wednesday, May 28, from 1600 to 1730 in Room 7516 at the State Department.

As usual, if you have not attended a Steering Meeting before, please send your SSN and birthdate in a reply to this email. Previous attendees will be precleared.

Enjoy the long weekend,
Matt

Matt Lowe
Office of the Under Secretary for Economic Affairs
(202) 647-4092

Message Sent To:

Anne Pence <PenceC@STATE.GOV>
William M. Frej/NSC/EOP@EOP
Bobby J. Pittman/NSC/EOP@EOP
Catherine L. Downard/CEA/EOP@EOP
Christine Burgeson <cburgeson@who.eop.gov>
Clay Lowery <clay.lowery@do.treas.gov>
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Edward Fox <EdFox@usaid.gov>
Eric S. Edelman/OVP/EOP@EOP
Eric C. Pelletier/WHO/EOP@EOP
Evangelia Bouzsis/OMB/EOP@EOP
Faryar Shirzad/NSC/EOP@EOP
"Focarino, Ann E" <FocarinoA@STATE.GOV>
Patricia A. Battenfield/NSC/EOP@EOP
Jendayi E. Frazer/NSC/EOP@EOP
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Joel D. Kaplan/WHO/EOP@EOP
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Stephen J. Claey/OVP/EOP@EOP
Tim Adams <tim.adams@do.treas.gov>
"Walter H. Kansteiner" <KansteinWH@STATE.GOV>



"Lowe, Matthew D" <LoweMD@STATE.GOV>
05/19/2003 06:29:33 PM

Record Type: Record

To: See the distribution list at the bottom of this message

cc:

Subject: May 20 MCA Steering Group Agenda

<<5-20-03 MCA Steering Group Ag.doc>>

See you tomorrow at 4:15pm.

Matt

Matt Lowe
Office of the Under Secretary for Economic Affairs.
(202) 647-4092



- 5-20-03 MCA Steering Group Ag.doc

Message Sent To:

Anne Pence <PenceC@STATE.GOV>
William M. Frej/NSC/EOP@EOP
Bobby J. Pittman/NSC/EOP@EOP
Catherine L. Downard/CEA/EOP@EOP
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"Walter H. Kansteiner" <KansteinWH@STATE.GOV>

MCA Steering Group
May 20, 2003, 1615-1730
Main State, Ops Center Conference Room 7516

Agenda

I. Legislative Strategy

- Review of Markups (WHLA)
- Status of Legislation and Issues (WHLA)
- Review House Foreign Ops Testimony (AID, Treas, OMB)
- Next Steps (Hill Contact, upcoming testimony)
(WHLA, State, Treasury, AID)

II. Outreach

- Op-ed status (State, Treas)
- Academic/think tank event (CEA)
- Private sector workshop (AID)
- Website, newsletter (State, AID)

III. Jump-Start/Pilots (NSC)

- Review and update proposal

IV. Standing up an MCA Task Force (State/Treas)

- Staff, timeline



"Lowe, Matthew D" <LoweMD@STATE.GOV>
05/19/2003 03:56:36 PM

Record Type: Record

To: See the distribution list at the bottom of this message
cc:
Subject: MCA Steering Group Confirmed for 1615-1730 May 20

Please note the change in the time of the May 20 MCA Steering Group Meeting,
now held from 1615 to 1730.

See you there,
Matt

Matt Lowe
Office of the Under Secretary for Economic Affairs
(202) 647-4092

Message Sent To:

Anne Pence <PenceC@STATE.GOV>
William M. Frej/NSC/EOP@EOP
Bobby J. Pittman/NSC/EOP@EOP
Catherine L. Downard/CEA/EOP@EOP
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Stephen J. Claeys/OVP/EOP@EOP
Tim Adams <tim.adams@do.treas.gov>
"Walter H. Kansteiner" <KansteinWH@STATE.GOV>

Subject: Heads Up - Possible MCA Steering Group Time Change

Sorry for the inconvenience, but because of a tentative Principals meeting tomorrow, the MCA Steering Group MAY be rescheduled to 1615-1730. I will send confirmation later today of the confirmed meeting time.

Matt

Matt Lowe
Office of the Under Secretary for Economic Affairs
(202) 647-4092

16:15
12:00
4



Randall S. Kroszner
05/19/2003 09:39:54 AM

Record Type: Record

To: Lisa D. Branch/CEA/EOP@EOP

cc:

Subject: Fw: Heads Up - Possible MCA Steering Group Time Change

----- Original Message -----

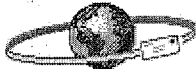
From: <LoweMD@STATE.GOV>

To: PenceC@STATE.GOV,

William M. Frej/NSC/EOP@EOP,
Bobby J. Pittman/NSC/EOP@EOP,
Catherine L. Downard/CEA/EOP@EOP,
cburgeson@who.eop.gov,
clay.lowery@do.treas.gov,
Delia C. Welsh/OMB/EOP@EOP,
<WayneEA@STATE.GOV>,
EdFox@usaid.gov,
Eric S. Edelman/OVP/EOP@EOP,
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lenora.cully@do.treas.gov,
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PCronin@usaid.gov,
KellyPV@STATE.GOV,
Penny G. Douglas/WHO/EOP@EOP,
ChasePH@STATE.GOV,
<PByers@usaid.gov>

Cc:

Date: 05/19/2003 09:29:13 AM



"Lowe, Matthew D" <LoweMD@STATE.GOV>

05/15/2003 04:59:27 PM

Record Type: Record

To: See the distribution list at the bottom of this message

cc:

Subject: Next MCA Steering Group Meeting May 20

Good afternoon,

The MCA Steering Group will meet at State Department in the Ops Center Conference Room 7516, from 1500 to 1630.

As usual, those who have attended a steering group previously will be pre-cleared. Those who have not should send their SSN and birthdate to me for pre-clearance. I will also be downstairs to help out.

If you have any questions or concerns, feel free to give me a call at 647-4092.

See you there,
Matt

Matt Lowe
Office of the Under Secretary for Economic Affairs
(202) 647-4092

Message Sent To:

Anne Pence <PenceC@STATE.GOV>
William M. Frej/NSC/EOP@EOP
Bobby J. Pittman/NSC/EOP@EOP
Catherine L. Downard/CEA/EOP@EOP
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Tim Adams <tim.adams@do.treas.gov>
"Walter H. Kansteiner" <KansteinWH@STATE.GOV>

Withdrawal Marker

The George W. Bush Library

FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Email	RE: MCA Steering Group Next Meeting - From: John Simon	2	05/06/2003	P5;

**This marker identifies the original location of the withdrawn item listed above.
For a complete list of items withdrawn from this folder, see the
Withdrawal/Redaction Sheet at the front of the folder.**

COLLECTION:

Council of Economic Advisers

SERIES:

Kroszner, Randall (Randy) - Subject Files

FOLDER TITLE:

Trade : Millennium Challenge Account [1]

FRC ID:

5793

OA Num.:

2845

NARA Num.:

2744

FOIA IDs and Segments:

2015-0220-F

2014-0262-F

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advise between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

Deed of Gift Restrictions

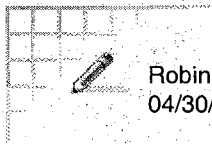
- A. Closed by Executive Order 13526 governing access to national security information.
- B. Closed by statute or by the agency which originated the document.
- C. Closed in accordance with restrictions contained in donor's deed of gift.

Freedom of Information Act - [5 U.S.C. 552(b)]

- b(1) National security classified information [(b)(1) of the FOIA]
- b(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- b(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- b(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- b(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- b(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]

Records Not Subject to FOIA

Court Sealed - The document is withheld under a court seal and is not subject to the Freedom of Information Act.



Robin Cleveland
04/30/2003 04:59:24 PM

Record Type: Record

To: Eric C. Pelletier/WHO/EOP@Exchange
cc: See the distribution list at the bottom of this message
bcc:
Subject: RE: Strong message from committee on MCA



I agree with Eric - we have had a lot of meetings and there is a certain level of criticism that is not reflective of the level of effort but it certainly makes for good headlines.

From: Eric C. Pelletier/WHO/EOP@Exchange on 04/30/2003 04:56:59 PM

Message Copied To:

tim.adams@do.treas.gov@eop
bobby j. pittman/nsc/eop@eop
faryar shirzad/nsc/eop@eop
joel kaplan/who/eop@exchange
lisa d. branch/cea/eop@eop
joshua b. bolten/who/eop@exchange
gary r. edson/nsc/eop@eop
christopher c. cox/who/eop@exchange
daniel keniry/who/eop@exchange
penny g. douglas/who/eop@exchange
christine m. burgeson/who/eop@exchange
william m. frej/nsc/eop@eop

Withdrawal Marker

The George W. Bush Library

FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Email	RE: Strong message from committee on MCA - From: Eric C. Pelletier	3	04/30/2003	P5;

**This marker identifies the original location of the withdrawn item listed above.
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COLLECTION:

Council of Economic Advisers

SERIES:

Kroszner, Randall (Randy) - Subject Files

FOLDER TITLE:

Trade : Millennium Challenge Account [1]

FRC ID:

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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

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Records Not Subject to FOIA

Court Sealed - The document is withheld under a court seal and is not subject to the Freedom of Information Act.

Withdrawal Marker

The George W. Bush Library

FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Email	FW: Strong message from committee on MCA - From: Tim Adams	1	04/30/2003	P5;

**This marker identifies the original location of the withdrawn item listed above.
For a complete list of items withdrawn from this folder, see the
Withdrawal/Redaction Sheet at the front of the folder.**

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Council of Economic Advisers

SERIES:

Kroszner, Randall (Randy) - Subject Files

FOLDER TITLE:

Trade : Millennium Challenge Account [1]

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"Lowe, Matthew D" <LoweMD@STATE.GOV>

04/30/2003 02:44:49 PM

Record Type: Record

To:

cc:

Subject: MCA Update

Greetings!

Attached you will find the first MCA Update. Please feel free to pass it on.

<<MCA News 1.pdf>>

Matt Lowe
Office of the Under Secretary for Economic Affairs
U.S. Department of State



- MCA News 1.pdf

April 29, 2003

MCA Millennium

Challenge Account



"Greater contributions from developed nations must be linked to greater responsibility from developing nations."

—President George W. Bush

Welcome to the MCA Newsletter! This newsletter marks a new push to inform citizens about the MCA. Legislative developments, upcoming events and program updates will appear in this newsletter, which will be sent regularly to interested non-profit, business and public sector partners. Enjoy, and watch for future editions.

Outreach for Ambassadors

Under Secretary for Economic Affairs **Alan Larson**, USAID Administrator **Andrew Natsios**, Treasury Deputy Assistant Secretary **Clay Lowery**, OMB and NSC will host ambassadors of all IDA-eligible countries at a May 5 MCA event at State Department.

Hill Prepares to Markup Bill

The House International Relations Committee plans to markup the MCA Bill May 7. The Senate Foreign Relations Committee has scheduled markup May 14. High-level Administration officials have begun a series of intense briefings for members and staff.

MCA Retains Full Amount

The MCA Bill has kept its full requested budget allocation of \$1.3 billion in the joint budget resolution recently passed by the Congress. The Administration remains committed to ensuring that MCA keeps its full funding in the upcoming appropriations process.

Outreach Event Draws Crowd

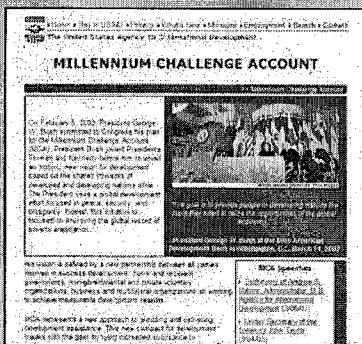
Thank you to the many representatives from the nonprofit and business community who braved the rain to listen to Administration officials speak about the MCA April 7 in the Loy Henderson Auditorium at the State Department.

A recap: Under Secretary of Economic Affairs **Alan Larson** reiterated that the Administration strongly supports the MCA. "We are intent on achieving MCA as envisioned: innovative, partnership-based, results-oriented and flexible," Larson told the audience.

Under Secretary of International Affairs **John Taylor** next stressed that the MCA will focus on economic growth. USAID Administrator **Andrew Natsios** confirmed that MCA would complement AID activities in a bold departure from traditional aid.

NSC Director **Bill Frej** reminded the gathering that international development is the third pillar of the National Security Strategy along with defense and diplomacy.

Check out our website for speeches, testimony and FAQs:
www.mca.gov.





"Lowe, Matthew D" <LoweMD@STATE.GOV>

04/28/2003 09:44:14 AM

Record Type: Record

To:

cc:

Subject: CEA Handout for MCA Meeting

From CEA, to be discussed this afternoon...

<<AcademicOutreach.doc>>

Matt

Matt Lowe
E Action Officer
(202) 647-4092



- AcademicOutreach.doc

Withdrawal Marker

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Agenda	Draft Agenda	3	04/28/2003	P5;

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COLLECTION:

Council of Economic Advisers

SERIES:

Kroszner, Randall (Randy) - Subject Files

FOLDER TITLE:

Trade : Millennium Challenge Account [1]

FRC ID:

5793

OA Num.:

2845

NARA Num.:

2744

FOIA IDs and Segments:

2015-0220-F

2014-0262-F

RESTRICTION CODES

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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

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Freedom of Information Act - [5 U.S.C. 552(b)]

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"Lowe, Matthew D" <LoweMD@STATE.GOV>

04/25/2003 03:54:03 PM

Record Type: Record

To: See the distribution list at the bottom of this message

cc:

Subject: MCA Steering Group Agenda

Hello!

Attached is the agenda for Monday's 13:00 MCA Steering Group meeting in room 7516.

Those who have attended before are precleared; those who are attending for the first time should send me an email with SSN and birthdate. Keep in mind that the preclearance line is frequently crowded, and it may be quicker to check in at a regular line. As always, be sure to bring picture identification. I will be downstairs to help with the process.

See you Monday,
Matt

<<4-28-03 MCA Steering Group.doc>>

Matt Lowe
E Action Officer
Ext. 7-4092



- 4-28-03 MCA Steering Group.doc

Message Sent To:

Anne Pence <PenceC@STATE.GOV>
William M. Frej/NSC/EOP@EOP
Bobby J. Pittman/NSC/EOP@EOP
Catherine L. Downard/CEA/EOP@EOP
Clay Lowery <clay.lowery@do.treas.gov>
Delia C. Welsh/OMB/EOP@EOP
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Randall S. Kroszner/CEA/EOP@EOP
Richard Morford <MorfordRA@STATE.GOV>
Robin Cleveland/OMB/EOP@EOP
Karyn T. Carson/OMB/EOP@EOP
"Simon, John" <JSimon@usaid.gov>
Stephen B. Blomberg/CEA/EOP@EOP
Stephen J. Claeys/OVP/EOP@EOP
Tim Adams <tim.adams@do.treas.gov>
"Walter H. Kansteiner" <KansteinWH@STATE.GOV>

MCA Steering Group
April 28, 2003, 1300-1430
Main State, Ops Center Conference Room 7516

Agenda

I. Legislative Strategy

- Hill contacts (WHLA, State, Treas, AID)
- White House events (WHLA)
- Presenting the selection process (NSC/OMB)
- Update calendar (WHLA)

II. Outreach

- Ambassadors event May 5 (State)
- Website and Newsletter, including FAQs (AID/State)
- Academic/think tank Roundtable (CEA)

III. Standing Up an MCA Task Force (State/Treas)

- Space and resources
- Staff
- Tasks/Timeline

IV. Jump-Start/Pilots (NSC)

- Progress on options and resources

UNCLASSIFIED

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20504

4/23 - 4:00 PM
Rm 472

pages to follow: 1

April 21, 2003

*Brock, not I,
Should attend.*

FROM: JENDAYI FRAZER
202-456-9261; 202-456-9260 fax

SUBJECT: Working Group Meeting on MCA Pilots on April 23

	<u>Phone</u>	<u>Fax</u>
TO: PATRICK CRONIN, AID	712-1430	216-3426
CONNIE NEWMAN, AID	712-0500	216-3008
WALTER KANSTEINER, State	647-4440	647-6301
ANTHONY WAYNE, State	647-7971	647-5317
CLAY LOWERY, Treasury	622-0070	622-9212
ROBIN CLEVELAND, OMB	395-4657	395-0345
RODNEY BENT, OMB	395-6854	456-9723
ERIC PELLETIER, WH/LEG	456-2230	456-1806
RANDY KROSZNER, CEA	395-5046	395-6947
BROCK BLOMBERG, CEA	395-3310	395-6853
FARYAR SHIRZAD, NSC	456-9281	456-9280
JOHN MAISTO, NSC	456-7056	456-9130
JIM MORIARTY, NSC	456-9251	456-9250

You are invited to a Working Group Meeting on MCA Pilot Projects, chaired by Jendayi Frazer, at 4:00 p.m. on Wednesday, April 23, in Room 472, Eisenhower Executive Office Building.

Pre-clearance is required to enter the building. Please call 202-456-9261 with your Name/DOB/SSN if you plan to attend.

UNCLASSIFIED

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Agenda	Meeting Agenda	1	04/23/2003	P5;

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COLLECTION:

Council of Economic Advisers

SERIES:

Kroszner, Randall (Randy) - Subject Files

FOLDER TITLE:

Trade : Millennium Challenge Account [1]

FRC ID:

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2014-0262-F

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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Email	RE: State Power Point Slides on MCA Task Force Stand Up - To: Evangelina Bouzis - From: Constance Pence	4	04/16/2003	P5;

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Email	MCA Taskforce [with attachment] - To: Lisa D. Branch - From: Tim Adams	2	04/16/2003	P5;

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Email	State Power Point Slides on MCA Task Force Stand Up [with attachment] - From: Constance Pence	9	04/15/2003	P5;

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"Lowe, Matthew D" <LoweMD@STATE.GOV>

04/14/2003 12:48:03 PM

Record Type: Record

To: See the distribution list at the bottom of this message

cc:

Subject: MCA Steering Group April 16 Agenda

Greetings!

Attached is the agenda for Wednesday's MCA Steering Group meeting, 10-11:30 in the Ops Center Conference Room 7516 at Main State.

Please note that Tuesday afternoon we will compile and distribute handouts for the meeting. In addition to those prepared by State, we hope to receive:

- Proposal for academic outreach (CEA)
- Calendar of leg events (WHLA)
- Structure options for MCC (Treas)
- Updated proposal for jump-start (NSC)

Regards,
Matt

Matt Lowe
E Action Officer
(202) 647-9038

<<4-10-03 MCA Steering Group.doc>>



- 4-10-03 MCA Steering Group.doc

Message Sent To:

Anne Pence <PenceC@STATE.GOV>
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Patrick Cronin <PCronin@usaid.gov>
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"Polly (Mary C.) Byers" <PByers@usaid.gov>
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Karyn T. Carson/OMB/EOP@EOP
Tim Adams <tim.adams@do.treas.gov>
"Walter H. Kansteiner" <KansteinWH@STATE.GOV>

MCA Steering Group
April 16, 2003, 1000-1130
Main State, Ops Center Conference Room 7516

Agenda

I. Outreach

- Follow up to April 7 Outreach meeting (State)
- Engaging ambassadors (State)
- Academic/think tank Roundtable (CEA)

II. Legislative Strategy

- Report on progress (WHLA, State, Treas, AID)
- Actions for next two weeks (WHLA)
- Update leg. calendar (WHLA)

III. Standing Up an Interim Staff (State)

- Resources and practical considerations
- Plan timeline

IV. MCC Structure Options (Treasury)

- Report on Discussion

IV. Jump-Start (NSC)

- Update progress on options and resources



"Pence, Constance A" <PenceC@STATE.GOV>

04/04/2003 06:46:22 PM

Record Type: Record

To: See the distribution list at the bottom of this message

cc: "Lowe, Matthew (EB)(HST)" <LoweM@STATE.GOV>, "Chase, Peter H" <ChasePH@STATE.GOV>

Subject: MCA Indicators slides and six hard MCA Q&A

Folks:

Attached are the MCA indicator slides we mentioned yesterday as well as the draft key Q&A for the briefings. Apologize for the one-day delay, G8 pressing business and prep for the outreach session intervened. Still hope for reaction by Monday COB on slides -- which have been cleared at working level -- and by Tuesday, if possible -- on the Q&A, which has also based upon material cleared at working levels.

Good crowd accumulating for the Monday session in Loy Henderson at 2pm -- early this afternoon we were up to nearly 70 acceptances, more coming in and others calling to be invited. As Al said, we were not trying to over script panelists with our scenario, but give a sense of a coherent message. We look forward to seeing many of you there. Best, Anne

<<Half Dozen Questions on the MCA 4-3-03.doc>> <<3-12-03 MCA Indicators.doc>>



- Half Dozen Questions on the MCA 4-3-03.doc



- 3-12-03 MCA Indicators.doc

Message Sent To:

William M. Frej/NSC/EOP@EOP
Bobby J. Pittman/NSC/EOP@EOP
"Byers, Polly (Mary C.)" <PByers@usaid.gov>
"clay.lowery@do.treas.gov" <clay.lowery@do.treas.gov>
"Cronin, Patrick" <PCronin@usaid.gov>
Eric S. Edelman/OVP/EOP@EOP
Eric C. Pelletier/WHO/EOP@EOP
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"Hoffman, Jennifer" <JHoffman@usaid.gov>
"Hopkins, Kelly B(HST)" <HopkinsKB@STATE.GOV>
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"Kansteiner, Walter H(AFFO)" <KansteinWH@STATE.GOV>
"Kelly, Paul V(H)" <KellyPV@STATE.GOV>
"lenora.cully@do.treas.gov" <lenora.cully@do.treas.gov>
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Christina L. Burrell/NSC/EOP@EOP
"Morford, Richard A(Main State)" <MorfordRA@STATE.GOV>
Penny G. Douglas/WHO/EOP@EOP
Lisa D. Branch/CEA/EOP@EOP
Randall S. Kroszner/CEA/EOP@EOP
Karyn T. Carson/OMB/EOP@EOP
Robin Cleveland/OMB/EOP@EOP
"tim.adams@do.treas.gov" <tim.adams@do.treas.gov>
"Wayne, E Anthony(Main State)" <WayneEA@STATE.GOV>

Questions on the MCA

1. Why do you need to create a new bureaucracy? Why couldn't you put the MCA in State or AID?

A: The MCA represents the President's vision of an innovative way for the United States to spur lasting development. The MCA is a truly new approach.

First, the MCA is selective, targeting those countries that "rule justly, invest in the health and education of their people, and encourage economic freedom." By selecting only those countries that have adopted policies that encourage growth, MCA assistance will more likely result in successful sustainable economic development. It will also create a powerful incentive for countries wishing to qualify to adopt growth-enabling policies.

Second, the MCA establishes a true partnership in which the developing country, with full participation of its citizens, proposes its own priorities and plans.

Finally, the MCA will place a clear focus on results. Funds will go only to those countries with well-implemented programs that have clear objectives and benchmarks.

A new institution is the best hope to implement this targeted initiative, and to provide visible evidence of U.S. leadership and high-level engagement. The existing agencies that might administer the MCA - State and USAID - both have many other bureaucratic mandates and priorities. USAID, State and other agencies will need to continue to deliver the important humanitarian and regional assistance of interest to the United States, to address complex emergencies, and to work both with countries that are MCA "near misses" as well as with failed and failing states. The MCA is designed to complement existing assistance by focusing on growth and demonstrating a new way of working with countries that are ready for development.

The MCA needs flexibility and focus to carry out its innovative mandate and should start with a clean slate to give it the best chance to succeed and show that this approach works. If it is to respond to developing country priorities, the MCA cannot be restricted to specific areas of funding. If it is to operate with a lean staff and draw from the best and brightest in the public, private and non-

profit sectors, the MCA must have special personnel authority. If it is to be effective, it must also have the ability to contract and procure broadly. If it is to succeed in its mission, the MCA must be open to a new way of operating.

All this can best be achieved through an innovative, flexible, narrowly targeted, and highly visible separate organization that complements other assistance. That is why the Administration has proposed the establishment of a Millennium Challenge Corporation (MCC).

2. Why isn't AID on the Board? Why is OMB on the Board? How will cabinet officials have the time to provide effective oversight? Why not have outside Board members?

A: The legislation provides for a cabinet-level Board of Directors to ensure that the Millennium Challenge Account stays true to the Presidential vision of a targeted mission to spur economic growth and reduce poverty in poor countries most capable of using assistance effectively.

Oversight of the MCC is a responsibility that members of the cabinet-level Board will take seriously. The MCA is a high priority for the President and this Administration, and a cabinet-level Board responsible for overall policy guidance reflects this high-level commitment. The Secretary of State would be Chairman of the Board, reflecting his responsibility under the Foreign Assistance Act for supervising and coordinating U.S. economic assistance. It is from this position that the Secretary can best ensure that the programs and policies of the MCA are well coordinated with those of USAID and other agencies and that they promote the foreign policy interests of the United States. He will play an active role in the direction of the work of the Corporation's Chief Executive Officer and of the Corporation as a whole and ensure that the MCC operates faithfully in accordance with the authorization act and the Board's policies and decisions. Finally, the President and the Congress rightly insist on strict accountability for the MCA. The composition of the Board ensures there is strong Cabinet-level accountability for the MCA.

The USAID Administrator reports to the Secretary of State, who will be Chairman of the MCC Board, and represent

USAID's interests on the Board. USAID and MCA will coordinate closely at both the senior management and working levels. The Secretary of State will ensure that this happens in Washington and in the field.

The Director of OMB would represent the Executive Office of the President and play a key role in helping the Board implement the President's Management Agenda priorities of improving transparency, performance and accountability in the new Corporation.

We do not envision non-governmental employees on the Board of Directors. The Board will ensure a direct line of authority that holds the CEO and the MCC accountable to the President and the Congress. Advice from civil society and the private sector, however, will be critical. We envision that the MCA will seek broad advice, perhaps from an advisory committee, but believe the form and composition of advisory bodies is best left to the MCC, once established, and its Board.

3. How will 100 people be able to administer \$5 billion worth of assistance?

A: Since only a limited number of countries will qualify for the MCA in each year, the MCC requires a smaller staff than would be the case if the MCA had a presence in most poor countries. The MCA is also designed to be demand-driven and country-owned. We expect each recipient country to take the lead in program design and implementation, eliminating the need for top-down program development by MCC staff. In addition, the MCC will be assisted by existing USG staff in the field. The MCC will also draw upon outside expertise, including for monitoring of MCA activities, where appropriate and effective. It is also envisioned that the MCC will rely on contracts with other agencies or independent contractors for most administrative functions. The number of permanent employees is not set in stone, but the effort will be to develop a lean and flexible organization that aims for maximum efficiency, with a focused professional core staff.

4. Won't the MCC undercut USAID? How would the MCC and AID interact?

A: MCC and USAID activities will complement each other. The MCC will operate in fewer countries, in a different

manner than AID and with a far more focused development mandate. When both organizations are in the same country, AID will conduct a review of its programs and determine which should continue and which will phase out or become a part of the MCA program. For example, regional programs or those fighting HIV/AIDs or trafficking in persons might continue while programs in a sector of MCA concentration might logically be incorporated into the MCC program. Some USAID assistance might also be redirected from new MCA countries to countries that just miss the list of better performers to improve their chances of becoming an MCA partner with the United States. In any case, we expect to coordinate MCC and USAID efforts so that the most successful and important development efforts would continue.

By law, USAID reports to the Secretary of State, who is also designated by the Administration to be Chairman of the MCC Board of Directors. This supervision will help ensure that the MCC and USAID work in close cooperation and coordination both in Washington and in the field. MCC staff in the field will depend upon support from other elements of the U.S. presence, which includes the State Department and USAID, for information, expertise, and representation. As far as specific services, the MCC might contract with USAID or other organizations to provide technical assistance, implement programs, monitor and evaluate programs or disburse funds. The MCC will require flexibility to operate in the most effective manner to achieve its objectives in each country.

5. Which countries will qualify? Please provide the results of any "test runs." When will you have the indicators updated and be ready to run the first year contest?

A: We do not have a list yet. Rather than provide various runs with different income groupings and shifting data sets, which could badly mislead as to likely ultimate outcomes, the Administration would prefer to provide a detailed briefing to interested Committee members and staff on how we envision that all phases of the selection system would actually operate. (See PowerPoint presentation.)

We are aware that notional lists of MCA countries are circulating, which - if anything - demonstrates the transparency of the process. Besides the fact that data

for all of these indicators is being updated now, we want to be clear that we are not creating a magical list. The indicators are used to objectively select countries, which will inform a Board that will have the ability to look behind the numbers to make sure that there are not data gaps, lags in the data, or trends which the data are not picking up. We envision that the process will produce in the first year a dozen or so countries representing all major regions of the world for Board review. We do not intend to run the selection process until we receive congressional authorization.

6. Why include countries with per capita GNP above \$1445? Won't that just take money away from the poorest countries with the least access to capital?

A: Countries with per capita incomes between \$1,435 and \$2,975 (the current World Bank cutoff for lower middle income countries) are still very poor and have a long way to go to lift themselves from poverty. It is possible that these countries may be able to benefit most from MCA investments, enabling them to get to the next level of development where they no longer need foreign aid. Because scores can correlate with income, separate competitions will be run for countries with incomes below \$1,435 and those with incomes between \$1,435 and \$2,975. This will limit bias against lower income countries, which we intend will continue to receive the bulk of MCA funds.

Withdrawal Marker

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Briefing	MCA Indicators...	2	nd	P5; P1/b1 MAC 11/16/2017

**This marker identifies the original location of the withdrawn item listed above.
For a complete list of items withdrawn from this folder, see the
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COLLECTION:

Council of Economic Advisers

SERIES:

Kroszner, Randall (Randy) - Subject Files

FOLDER TITLE:

Trade : Millennium Challenge Account [1]

FRC ID:

5793

OA Num.:

2845

NARA Num.:

2744

FOIA IDs and Segments:

2015-0220-F

2014-0262-F

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
- P4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P5 Release would disclose confidential advise between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

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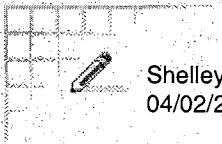
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- b(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- b(9) Release would disclose geological or geophysical information concerning wells [(b)(9) of the FOIA]


Records Not Subject to FOIA

Court Sealed - The document is withheld under a court seal and is not subject to the Freedom of Information Act.



Shelley D. deAlth
04/02/2003 04:32:53 PM

Record Type: Record

To: Randall S. Kroszner/CEA/EOP@EOP
cc: lisa d. branch/cea/eop@eop, stephen b. blomberg/cea/eop@eop, catherine l. downward/cea/eop@eop,
phillip l. swagel/cea/eop@eop
bcc:
Subject: Re: MCA conference Call TODAY and Information 

I wrote up something and passed it to Brock for review. He should pass it to you with any revisions he may have made.

Randall S. Kroszner



Randall S. Kroszner
04/02/2003 04:31:27 PM

Record Type: Record

To: See the distribution list at the bottom of this message
cc:
Subject: MCA conference Call TODAY and Information

Have you been able to do the one-pager on MCA that would provide a summary/outline for the ERP chapter?

----- Forwarded by Randall S. Kroszner/CEA/EOP on 04/02/2003 04:28 PM -----

From: Eric C. Pelletier/WHO/EOP@Exchange on 04/02/2003 02:42:55 PM

Record Type: Record

To: See the distribution list at the bottom of this message
cc: See the distribution list at the bottom of this message
Subject: MCA conference Call TODAY and Information

There will be an MCA Conference Call at 5pm TODAY.

Dial-in: (202) 395-6392
Code: 695257

Participation is Strongly encouraged so that we can maximize our collective efforts to meet the objectives laid out by the principles last

week.

Purpose: to discuss the run up to the SFRC markups, the introduction of the bill in the House, the status of briefings and the resolution of MCA in the budget resolution conference report.

Attached is the legislative strategy paper that was put together for the deputies and principles discussions last week.



MCA.leg.strategy.3
.25.03.doc

Thanks all. Call with questions 456-2230.

Message Sent To:

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kellyPV@State.gov@SMTP@Exchange
David.Merkel@do.treas.gov@EOP
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Randall S. Kroszner/CEA/EOP@EOP
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Penny G. Douglas/WHO/EOP@Exchange
Eric C. Pelletier/WHO/EOP@Exchange

Message Sent To:

Lisa D. Branch/CEA/EOP@EOP
Stephen B. Blomberg/CEA/EOP@EOP
Catherine L. Downard/CEA/EOP@EOP
Shelley D. deAlth/CEA/EOP@EOP
Phillip L. Swage/CEA/EOP@EOP

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Memorandum	Millennium Challenge Act Legislative Strategy - To: MCA Steering Group - From: White House Legislative Affairs	3	03/25/2003	P5;

**This marker identifies the original location of the withdrawn item listed above.
For a complete list of items withdrawn from this folder, see the
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PRM. Personal record misfile defined in accordance with 44 U.S.C. 2201(3).

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FORM	SUBJECT/TITLE	PAGES	DATE	RESTRICTION(S)
Briefing	Status to Date: Standing-Up the Millennium Challenge Account	3	03/28/2003	P5;

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For a complete list of items withdrawn from this folder, see the
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SERIES:

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Lisa D. Branch 01/16/2003 05:25:57 PM

Record Type: Record

To: Randall S. Kroszner/CEA/EOP@EOP, Stephen B. Blomberg/CEA/EOP@EOP

cc: Catherine L. Downard/CEA/EOP@EOP, Shelley D. deAlth/CEA/EOP@EOP

Subject: Edson MCA Steering Grp Meeting - ANOTHER TIME CHANGE, SAME DATE

Mtg will now take place Tues, 1/21, at 4pm, Rm. 472, Prins + 1.

Postponed to 1/11/21

Lisa D. Branch 01/09/2003 03:31:42 PM

Record Type: Record

To: Randall S. Kroszner/CEA/EOP@EOP
cc:
Subject: mca steering group meeting tomorrow

fyi

----- Forwarded by Lisa D. Branch/CEA/EOP on 01/09/2003 03:31 PM -----



Shelley D. deAlth
01/09/2003 03:17:39 PM

Record Type: Record

To: Lisa D. Branch/CEA/EOP@EOP
cc:
Subject: mca steering group meeting tomorrow

Hi Lisa,
Brock informed me of the MCA steering group meeting tomorrow, and I can go with Brock as the +1 person.

Thanks,
Shelley

Lisa D. Branch 01/09/2003 11:01:20 AM

Record Type: Record

To: Randall S. Kroszner/CEA/EOP@EOP, Stephen B. Blomberg/CEA/EOP@EOP
cc: Catherine L. Downard/CEA/EOP@EOP
Subject: Edson's MCA meeting RESCHEDULED

Mtg will now take place tomorrow at noon in Rm. 208.



Stephen B. Blomberg
01/08/2003 07:26:47 AM

Record Type: Record

To: Randall S. Kroszner/CEA/EOP@EOP, Lisa D. Branch/CEA/EOP@EOP, Catherine L. Downard/CEA/EOP@EOP

cc:

Subject: FINAL IMPLEMENTING MCA FACT SHEET

----- Forwarded by Stephen B. Blomberg/CEA/EOP on 01/08/2003 07:29 AM -----



William M. Frej
01/07/2003 07:30:54 PM

Record Type: Record

To: See the distribution list at the bottom of this message

cc:

Subject: FINAL IMPLEMENTING MCA FACT SHEET



FINAL.MCA FACT SHEET.1.7.03.

Attached please find the final draft of the **Implementing MCA Fact Sheet**. We ask that you and your Principals review this document and provide your final clearance at the MCA Steering Committee meeting this coming Thursday, January 9, 2003, 12:00--1:30 PM, Room 472 in the EEOB.

We will also be sending to you tomorrow the next draft of MCA legislation, based on comments we have received from all of you. Thanks, Bill

Message Sent To: _____

DRAFT

THE WHITE HOUSE

Office of the Press Secretary

FOR IMMEDIATE RELEASE

Fact Sheet

January 9, 2003

**Implementing the
Millennium Challenge Account**

Background

This Fact Sheet sets forth the Administration's vision for implementing the Millennium Challenge Account (MCA). As determined by the President, the MCA will be established as a new government corporation supervised by a Board of Directors composed of Cabinet level officials and led by a Chief Executive Officer nominated by the President and confirmed by the Senate.

The MCA represents a new approach to providing and delivering development assistance. Just as the MCA's country selection process builds on recent development research that emphasizes the role a country's own policies and institutions play in its development,¹ the implementation of MCA programs will recognize the need for country ownership, financial oversight, and accountability for results to ensure effective development assistance. These principles will be embodied in MCA contracts between the MCA Corporation and recipient countries.

A Focus on Growth

The goal of the MCA is to reduce poverty by significantly increasing the economic growth trajectory of recipient countries. This requires an emphasis on investments that raise the productive potential of a country's citizens and firms and help integrate its economy into the global product and capital markets. Key areas of focus would include:

- Agricultural development
- Education
- Enterprise and private sector development
- Governance
- Health

¹ See 11/25/02 White House Fact Sheet, *The Millennium Challenge Account*

DRAFT

- Trade and investment capacity building

Genuine Partnerships

The MCA will signal a new relationship between donors and recipients. Implementation will be based on a genuine partnership between the United States and the recipient country. MCA programs will be implemented by non-governmental organizations and the private sector, in addition to public sector agencies, and the MCA will strive to achieve within recipient countries a broad coalition around development investments. The recipient country's MCA program should reflect an open consultative process, integrating official interests with those of the private sector, civil society, and other donor partners, and bringing an inclusive perspective to discussions between the country and the MCA. In formulating the MCA contract, we would assume that the recipient country will take into account its Poverty Reduction Strategy Paper (PRSP) or other development plans.

The recipient country will be responsible for:

- Guaranteeing open private sector and civil society involvement in developing and implementing the MCA contract;
- Managing coordination among the MCA and other donors to maximize development impact and avoid overlapping or duplication of efforts;
- Ensuring an open and unbiased process that would identify the most promising activities to accomplish MCA goals;
- Publicizing the terms of the contract, making it clear that the responsible actors within the country would be held accountable for performance by their constituents as well as the MCA; and
- Monitoring and assessing activities needed to meet MCA contract benchmarks and goals.

The USG will be responsible for:

- Providing technical assistance to help countries establish credible baseline data and to build the capacity to collect data in the future, and to strengthen public expenditure, management and financial accountability;
- Disbursing funds in the most efficient manner to the implementers of MCA activities; and

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- Monitoring MCA contract benchmarks and evaluating progress toward MCA goals.

MCA Contracts

Each country would negotiate and sign a contract with the MCA Corporation that would be made public. Like a business plan, the contract would focus on a few key goals and how they would be achieved. Each MCA contract would include the following components:

- A limited number of clear measurable goals;
- A specific time frame within which the goals would be accomplished;
- The specific activities and intermediate steps that would be needed to accomplish these goals;
- Concrete, measurable benchmarks that would be used to assess progress toward the goals;
- Baseline information against which progress can be measured, or a strategy to gather baseline data where it is lacking;
- Specific benchmarks for measuring progress of, and improvement in, budgeting, tracking of expenditures and financial oversight (such as auditing, transparency, etc.);
- Mechanisms for sustaining goals accomplished under the MCA after the contract ends; and
- Conditions under which the contract would be terminated or amended.

Contract Assessment and Approval

Selection as an MCA country alone will not guarantee automatic funding of all aspects of a country's proposed contract. Contract proposals would be evaluated by:

- Functional teams composed of USG officials and, where appropriate, outside experts and;
- A country team composed of USG officials and, where appropriate, outside experts.

The MCA will make every effort to help selected countries obtain the technical assistance necessary to ensure that their contract proposals meet the rigorous analytical standards needed both to establish the feasibility of their

DRAFT

strategies and to ensure their effective implementation. The MCA Board will exercise final approval.

Monitoring and Evaluation

Monitoring and evaluation to ensure accountability for results will be an integral part of every activity for which MCA funds are used. Monitoring and evaluation will be conducted by the MCA administrative structure and/or by third-party contractors. To facilitate such monitoring, it is critical that no contract be signed unless it includes baseline data from which progress can be measured or, where it is lacking, a clear strategy for gathering such data before contract activities commence. In addition, every contract would specify regular benchmarks for evaluating progress, and suggested corrective actions to be implemented to keep the program on track. All evaluations, as well as the terms of the contract, would be made public in the US and the host country.

Several kinds of activities will be monitored:

- Financial responsibility/accountability;
- Auditing to ensure that data reported by recipients is accurate and complete;
- Overall budget data to demonstrate clearly that recipient governments are using MCA resources along with their own domestic and other development resources in a complimentary manner aimed at development results and priorities;
- Specific benchmarks for measuring progress toward program goals; and
- Sustained country commitment to MCA selection criteria.

Monitoring should be conducted by:

- Independent contractors with professional auditing expertise and/or the MCA Corporation for financial accountability, data accuracy, country budget allocations, and specific benchmarks; and the
- MCA Board for conformity with selection criteria.

Term and Sustainability

MCA contracts will fund projects for a limited term and will provide for a mid-term review. There can be "incentive clauses" in the contract to stimulate better performance.

DRAFT

All activities initiated under the MCA will have to be sustainable once the contract term ends. Recipients will have to be clear about how the funding for recurrent costs, if needed, would be provided.

Termination

Programs will continue to receive funding, subject to congressional appropriation, under the terms of the country's MCA contract unless they fail to meet the specific conditions for performance specified in the contract. Funding for all or part of the MCA contract could be scaled back or ended for:

- Failing to meet financial standards/accountability; or
- Failing to attain specific benchmarks.

Country participation in the MCA could be terminated for:

- Failing to meet qualifying criteria as indicated by an absolute decline in the policy environment related to ruling justly, investing in people, or promoting economic freedom; or
- Material changes in conditions affecting development prospects (e.g. military coups).



Wendy E. Gray
01/07/2003 10:29:43 AM

Record Type: Record

To: Lisa D. Branch/CEA/EOP@EOP

cc:

Subject: MCA Steering Group Meeting

Hi Lisa! Gary will chair an MCA Steering Group Meeting, Thursday, January 9, Noon - 1:30 pm, in Room 472. Thanks!