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Subseries: Chron File, 1989-1993

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Folder ID Number: 13634-001

Folder Title:
Welfare Reform - [Riverside, California] 7/31/92 [OA 5810]

Stack:	Row:	Section:	Shelf:	Position:
G	26	18	3	7

THE WHITE HOUSE
WASHINGTON

2 JUL 30 P2:57

Thursday, July 30, 1992

MEMORANDUM FOR THE PRESIDENT

FROM: JANICE SHAW CROUSE *Janice Shaw Crouse*
RE: PROPOSED REMARKS FOR THE WELFARE REFORM
WHITE PAPER SPEECH

I. SUMMARY

On Friday, July 31st, at 7:45 a.m., you will deliver remarks to an audience of 950-1000 members of service clubs (Kiwanis, Rotary, and Exchange Clubs) and the Chamber of Commerce at the Riverside Convention Center in Riverside, California.

II. DISCUSSION

Your remarks (approximately 15 minutes / teleprompter), focus on welfare reform -- specifically the release of the Welfare Reform White Paper. The speech highlights the three major problems related to welfare and what your Administration has done about the problems -- basic change of approach to the problem, legislative proposals and waivers.

Crouse/Nix
Thursday, July 30, 1992
2:42pm
[welfare.007]

PRESIDENTIAL REMARKS: WELFARE REFORM SPEECH
RIVERSIDE, CALIFORNIA
FRIDAY, JULY 31, 1992

Thank you for that warm welcome. [ACKNOWLEDGMENTS]

Yes, indeed, Robby, we are "Proud to Be An American." Those who talk about our nation being past her prime, just don't have vision. Take the Olympics. Barcelona loves America's Dream Team. And, we applaud Pablo Morales, the swimmer who missed out in '84, didn't make the team in '88, then came back this year to earn a gold medal -- at the ripe old age of 27. Let that be a lesson: never count an old man out. [Pablo's proof positive that youth and inexperience are no match for maturity and determination.]

I am pleased to be here in Riverside to applaud your success with the "Greater Avenues for Independence" program (GAIN). At Riverside -- your mission of family self-sufficiency changes emphasis from the "patronage of the past" to give people a "foundation for their future." GAIN participants have one goal -- to prepare to get a job. You hold them accountable with tough sanctions -- but you also give them opportunity for self-sufficiency. Just look at your results -- almost 80 percent got jobs -- most kept their jobs -- and welfare-related costs dropped 12 percent. Even more important -- many of your success stories have come from long-term welfare recipients that most case-workers would call hard-to-serve -- and that's

something to really be proud about. What you have done here in Riverside, is what we plan to do all across America.

Those who talk gloom and doom about America need to lift their sights. In the past few years, some huge problems have become wonderful, big opportunities for America.

We have overcome communism. It took sacrifice and struggle. It cost lives. But today -- one after another -- nations that we never dreamed would be free are now embracing democracy. And, we have the chance to use American ingenuity and American products to help these new nations shape their democracy while expanding our own economy.

We have overcome the threat of nuclear annihilation. Since that historic moment last month, when President Yeltsin and I signed agreements that eliminated some of the most dangerous nuclear weapons -- the world has breathed a sigh of relief. Now, America can expand her international business partnerships and channel millions we once spent on defense into peacetime prosperity.

We have changed the world. And, we are going to change America. We're here today to talk about changing our nation's welfare system -- a system that's been broken -- a system that does nothing to strengthen families -- a system that saps this nation's economic strengths -- a system that we are fixing. We are transforming welfare from a hand-out to a hand up.

The old welfare policies were well-intentioned -- but they are out-of-date and out-of-line with reality. Today's welfare

family structures are drastically different and infinitely more tragic than the ones welfare was originally meant to serve.

Since 1960, unwed teen births have tripled. Far too often children don't know their father -- or he's a deadbeat dad. To make matters worse, these situations usually aren't temporary -- the trends are persistent -- and the rates are skyrocketing.

These dramatic shifts have caused an earthquake of devastation to the American family. Tragically, the aftershocks ravaged our welfare system and depleted our social services just when these unwed teen parents needed an extra-long ladder to climb out of the cycle of dependency. Young fathers fear they can't compete with the government hand-out when it comes to providing for their children. Young mothers, left to fend for a child on their own, end up caught in the safety nets -- unable to get free. And, the children caught in this trap -- that's the saddest story of all.

So, in 1988, we really pushed congress to pass the Family Support Act. That has brought a new perspective and new approach to welfare. Our new approach is based on an old-fashioned foundation: personal responsibility rather than dependency -- tough love instead of a free lunch.

My policies are outlined in the Welfare Reform Policy Paper which gives the details about what we have done, about what we're doing now, and about what our next steps will be. We have one basic over-arching goal for Welfare Reform -- to create

incentives for people to get off welfare as soon as possible -- and to help them become economically self-sufficient.

Welfare dependency is still costing us billions of dollars for income support, food stamps, public housing, and Medicaid. With no end in sight, we have chosen to aggressively promote welfare-to-work -- focusing on employment, child support enforcement and education.

We are starting with the kids -- to break the chain of second, even third, generation welfare dependents. We have made the largest expansion in history for the Head Start Program. We have increased funding by 127 percent since 1989 -- over \$2.8 billion for the upcoming year. We've opened the door of Head Start to all eligible 4-year-old children whose parents want them to participate. That's a program that works -- a program I'm very proud of.

We have also increased the WIC program by 50 percent and we have initiated the Healthy Start program to make sure poor kids are ready to learn -- ready to develop.

We are also working to keep kids in school and help them complete their education. That means teenage mothers who have not completed high school should go to school full-time.

All 50 states now have JOBS programs -- more than half a million people participate in JOBS training each month. And it means that big government is no longer doing for dependents what they can and should be doing for themselves. It means helping

people find real hope -- not destroying their spirits with the drug of welfare.

And we are going after those deadbeat dads. Last year, we collected a record-high \$6 billion in child support payments. And, through our efforts last year ... nearly 400,000 children now know who their daddy is ... and we are going to make sure those dads know: they've got responsibility for their kids.

These are all good things that we are already doing -- but even that is not enough. Our nation can't afford to continue underwriting programs that aren't working. And, we can't afford to perpetuate a system that discourages marriage, supports illegitimacy -- that doesn't do enough to encourage work.

Those on welfare need to work hard and save for a better future -- but the welfare system has said no. They need to help their kids develop a work ethic and get a job -- but the welfare system has said no. They need nurturing families -- a father and mother in the same house with their children. But, the welfare system has said no.

It's time the system started saying yes. Yes, to people like Sandra Rosato who saved for college because she didn't want to be a second-generation welfare dependent. Sandra worked hard and accumulated \$4,000. But the welfare system said her family couldn't continue to get benefits while Sandra was saving money for school. That's not right. Sandra and others like her should be able to save for self-sufficiency -- because self-sufficiency is how we measure success.

We have begun to open the doors of opportunity to one of the largest groups that has been relegated to welfare dependency -- individuals with disabilities. The ADA, which took effect recently, gives Americans with disabilities the opportunity to gain control over their own lives and compete for jobs on a level playing field.

I have sent Congress far-reaching legislative proposals -- innovative and sound initiatives that will let families on welfare save and not be penalized -- legislation that encourages people to start their own businesses -- and legislation that rewards people who get off of the dole. These are the kind of efforts that the American people can trust -- because Riverside has proved that they work.

Today, I am proposing more changes and I'm asking Congress to put aside political concerns long enough to enact these changes. Our proposals are designed to expand waiver authority - - to give greater flexibility and strength to programs.

Specifically, our legislation loosens restraints on work requirements for those on welfare; allows extended job search and encourages other welfare-to-work activities. In short, they make it possible for states and cities to "break the mold" on how they use federal dollars. Because, here's the bottom line: There's no welfare program like a job and we trust our states to know best how to make this happen.

Already, five states have applied for and quickly received federal permission for innovative, groundbreaking efforts. New

Jersey has just been granted a waiver that will enable it to experiment with incentives to change behavior. In Wisconsin, Governor Thompson's program will reward additional work, encourage families to stay together and push teen parents to stay in school. Here in California, Governor Wilson is proposing innovative changes that I hope he'll have the opportunity to carry out.

This legislation and our waiver efforts are providing the incentive and the help for getting a handle on their future. We are working with the states to develop new ways to help people - - ways to get them back on their feet.

President Franklin Roosevelt -- a man who persevered to transcend his disability -- knew that there are some things that no one else can do for another person. He knew that assistance had the power to harm as well as help. He warned the nation that welfare could become "a narcotic" and that it could become "a subtle destroyer of the human spirit."

Riverside has shown us that it is possible to mend broken spirits -- they can be made whole again. I say -- that's what welfare ought to do and we are the ones who've proved it can be done. I say let's trust proven results -- results like the ones here in Riverside. Let's try a new way. Let's trust a new idea -- to get people out of the welfare trap and off the welfare rolls. Let's use what we've learned here to break the cycle of dependency -- give our economy a boost -- give taxpayers a break -- and give our poorest citizens hope and dignity.

Thank you for your very important role in this significant task. May God Bless you. And, May God Bless the United States of America.

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WHITE HOUSE
SITUATION ROOM

PRECEDENCE IMMEDIATE
PRIORITY
ROUTINE

FLASH

RELEASER:

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MESSAGE NO.	<u>08</u>	CLASSIFICATION	<u>UNCLAS</u>	PAGES	<u>9</u>
FROM	<u>BETH THOMPSON/WH</u> (Name)		<u>x2702</u> (Phone Number)		<u></u> (Room No.)
MESSAGE DESCRIPTION	<u>PRESIDENTIAL REMARKS: WELFARE REFORM</u>				
TO (Agency)	DELIVER TO:	DEPT/ROOM NO.	PHONE NUMBER		
PHIL BRADY/ AF 1	(FOR THE PRESIDENT)				
	<u>ROADRUNNER - LOS ANGELES</u>				
<u>MARTIN</u>					

REMARKS:

For the President's review.

THE WHITE HOUSE

WASHINGTON

Thursday, July 30, 1992

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THROUGH: DAN MCGROARTY *DM*

FROM: JANICE SHAW CROUSE *Janice Shaw Crouse*

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[welfare.007]

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So, with the 1988 Family Support Act we are trying something new -- an old-fashioned idea: responsibility -- personal responsibility rather than dependency -- tough love instead of a free lunch.

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UNCLASSIFIED

WHITE HOUSE
SITUATION ROOM

PRECEDENCE: ~~IMMEDIATE~~ URGENT
PRIORITY
ROUTINE

RELEASER: B. J. [Signature]
DTG: 301905

MESSAGE NO. <u>118</u>	CLASSIFICATION <u>Unclassified</u>	PAGES <u>10</u>
FROM <u>[Signature]</u> (Name)	<u>x 7750</u> (Phone Number)	<u>111/2</u> (Room No.)
MESSAGE DESCRIPTION <u>① Speech - Welfare</u> <u>② Memo</u>		
LOCATION <u>Air Force One</u>	DELIVERTO <u>Christina Martin / Steve [Signature]</u>	

REMARKS:

URGENT!!!

Photocopy-Preservation

THE WHITE HOUSE
WASHINGTON

July 30, 1992

MEMORANDUM FOR CHRISTINA MARTIN
FROM: LARS PIERSON
THROUGH: MICHELE NIX
SUBJECT: JACKSONVILLE INFORMATION

Yesterday I spoke with a representative of the Jacksonville Chamber of Commerce about the upcoming rally. In conversation I was told, off the record, that The Landing is not looked upon favorably by much of the population of Jacksonville. Evidently, it was funded with taxpayer money in spite of much protest.

Also, I was told that there is great racial strife in the area and that the potential exists for some sort of protest march on Saturday.

Upon discussing this information with Michele Nix, both she and Dan McGroarty suggested that I inform you of this in the event that it may become important.

THE WHITE HOUSE
WASHINGTON

Thursday, July 30, 1992

MEMORANDUM FOR THE PRESIDENT

FROM:

JANICE SHAW CROUSE

Janice Shaw Crouse

RE:

PROPOSED REMARKS FOR THE WELFARE REFORM
WHITE PAPER SPEECHI. SUMMARY

On Friday, July 31st, at 7:45 a.m., you will deliver remarks to an audience of 950-1000 members of service clubs (Kiwanis, Rotary, and Exchange Clubs) and the Chamber of Commerce at the Riverside Convention Center in Riverside, California.

II. DISCUSSION

Your remarks (approximately 15 minutes / teleprompter), focus on welfare reform -- specifically the release of the Welfare Reform White Paper. The speech highlights the three major problems related to welfare and what your Administration has done about the problems -- basic change of approach to the problem, legislative proposals and waivers.

Crouse/Nix
Thursday, July 30, 1992
2:42pm
[welfare.007]

PRESIDENTIAL REMARKS: WELFARE REFORM SPEECH
RIVERSIDE, CALIFORNIA
FRIDAY, JULY 31, 1992

Thank you for that warm welcome. [ACKNOWLEDGMENTS]

Yes, indeed, ^{Robbie}~~Robby~~, we are "Proud to Be An American." Those who talk about our nation being past her prime, just don't have vision. Take the Olympics. Barcelona loves America's Dream Team. And, we applaud Pablo Morales, the swimmer who missed out in '84, didn't make the team in '88, then came back this year to earn a gold medal -- at the ripe old age of 27. Let that be a lesson: never count an old man out. [Pablo's proof positive that youth and inexperience are no match for maturity and determination.]

I am pleased to be here in Riverside to applaud your success with the "Greater Avenues for Independence" program (GAIN). At Riverside -- your mission of family self-sufficiency changes emphasis from the "patronage of the past" to give people a "foundation for their future." GAIN participants have one goal -- to prepare to get a job. You hold them accountable with tough sanctions -- but you also give them opportunity for self-sufficiency. Just look at your results -- almost 80 percent got jobs -- ~~(most kept their jobs)~~ -- and welfare-related costs dropped 12 percent. Even more important -- many of your success stories have come from long-term welfare recipients that most case-workers would call hard-to-serve -- and that's

STUS will not hear Robble sing

NO!

over 1/2 of participants

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something to really be proud about. What you have done here in Riverside, is what we plan to do all across America.

Those who talk gloom and doom about America need to lift their sights. In the past few years, some huge problems have become wonderful, big opportunities for America.

We have overcome communism. It took sacrifice and struggle. It cost lives. But today -- one after another -- nations that we never dreamed would be free are now embracing democracy. And, we have the chance to use American ingenuity and American products to help these new nations shape their democracy while expanding our own economy.

We have overcome the threat of nuclear annihilation. Since that historic moment last month, when President Yeltsin and I signed agreements that eliminated some of the most dangerous nuclear weapons -- the world has breathed a sigh of relief. Now, America can expand her international business partnerships and channel millions we once spent on defense into peacetime prosperity.

We have changed the world. And, we are going to change America. We're here today to talk about changing our nation's welfare system -- a system that's been broken -- a system that does nothing to strengthen families -- a system that saps this nation's economic strengths -- a system that we are fixing. We are transforming welfare from a hand-out to a hand up.

The old welfare policies were well-intentioned -- but they are out-of-date and out-of-line with reality. Today's welfare

3

family structures are drastically different and infinitely more tragic than the ones welfare was originally meant to serve.

Since 1960, unwed teen births have tripled. Far too often children don't know their father -- or he's a deadbeat dad. To make matters worse, these situations usually aren't temporary -- the trends are persistent -- and the rates are skyrocketing.

These dramatic shifts have caused an earthquake of devastation to the American family. Tragically, the aftershocks ravaged our welfare system and depleted our social services just when these unwed teen parents needed an extra-long ladder to climb out of the cycle of dependency. Young fathers fear they can't compete with the government hand-out when it comes to providing for their children. Young mothers, left to fend for a child on their own, end up caught in the safety nets -- unable to get free. And, the children caught in this trap -- that's the saddest story of all.

So, in 1988, we really pushed Congress to pass the Family Support Act. That has brought a new perspective and new approach to welfare. Our new approach is based on an old-fashioned foundation: personal responsibility rather than dependency -- tough love instead of a free lunch.

(not the official title)
My policies are outlined in the Welfare Reform Policy Paper which gives the details about what we have done, about what we're doing now, and about what our next steps will be. We have one basic over-arching goal for Welfare Reform -- to create

4

incentives for people to get off welfare as soon as possible -- and to help them become economically self-sufficient.

Welfare dependency is still costing us billions of dollars for income support, food stamps, public housing, and Medicaid. With no end in sight, we have chosen to aggressively promote welfare-to-work -- focusing on employment, child support enforcement and education.

We are starting with the kids -- to break the chain of second, even third, generation welfare dependents. We have made the largest expansion in history for the Head Start Program. We have increased funding by 127 percent since 1989 -- over \$2.8 billion for the upcoming year. We've opened the door of Head Start to all eligible 4-year-old children whose parents want them to participate. That's a program that works -- a program I'm very proud of.

We have also increased the WIC program by ⁴⁷~~50~~ percent and we have initiated the Healthy Start program to make sure poor kids are ready to learn -- ready to develop.

We are also working to keep kids in school and help them complete their education. That means teenage mothers who have not completed high school should go to school full-time.

All 50 states now have JOBS programs -- more than half a million people participate in JOBS training each month. And it means that big government is no longer doing for dependents what they can and should be doing for themselves. It means helping

5

people find real hope -- not destroying their spirits with the drug of welfare.

And we are going after those deadbeat dads. Last year, we collected a record-high \$6 billion in child support payments. And, through our efforts last year ... nearly 400,000 children now know who their daddy is ... and we are going to make sure those dads know: they've got responsibility for their kids.

These are all good things that we are already doing -- but even that is not enough. Our nation can't afford to continue underwriting programs that aren't working. And, we can't afford to perpetuate a system that discourages marriage, supports illegitimacy -- that doesn't do enough to encourage work.

Those on welfare need to work hard and save for a better future -- but the welfare system has said no. They need to help their kids develop a work ethic and get a job -- but the welfare system has said no. They need nurturing families -- a father and mother in the same house with their children. But, the welfare system has said no.

It's time the system started saying yes. Yes, to people like Sandra ^{Rosado} Rosato who saved for college because she didn't want to be a second-generation welfare dependent. Sandra worked hard and ^{just over} accumulated \$4,000. But the welfare system said her family couldn't continue to get benefits while Sandra was saving money for school. That's not right. Sandra and others like her should be able to save for self-sufficiency -- because self-sufficiency is how we measure success.

6

We have begun to open the doors of opportunity to one of the largest groups that has been relegated to welfare dependency -- individuals with disabilities. The ADA, which took effect recently, gives Americans with disabilities the opportunity to gain control over their own lives and compete for jobs on a level playing field.

I have sent Congress far-reaching legislative proposals -- innovative and sound initiatives that will let families on welfare save and not be penalized -- legislation that encourages people to start their own businesses -- and legislation that rewards people who get off of the dole. These are the kind of efforts that the American people can trust -- because Riverside has proved that they work.

Today, I am proposing more changes and I'm asking Congress to put aside political concerns long enough to enact these changes. Our proposals are designed to expand waiver authority - - to give greater flexibility and strength to programs.

Specifically, our legislation loosens restraints on work requirements for those on welfare; allows extended job search and encourages other welfare-to-work activities. In short, they make it possible for states and cities to "break the mold" on how they use federal dollars. Because, here's the bottom line: **There's no welfare program like a job** and we trust our states to know best how to make this happen.

Already, five states have applied for and quickly received federal permission for innovative, groundbreaking efforts. New

7

Jersey has just been granted a waiver that will enable it to experiment with incentives to change behavior. In Wisconsin, Governor Thompson's program will reward additional work, encourage families to stay together and push teen parents to stay in school. Here in California, Governor Wilson is proposing innovative changes that I hope he'll have the opportunity to carry out.

This legislation and our waiver efforts are providing the incentive and the help for getting a handle on their future. We are working with the states to develop new ways to help people -
- ways to get them back on their feet.

President Franklin Roosevelt -- a man who persevered to transcend his disability -- knew that there are some things that no one else can do for another person. He knew that assistance had the power to harm as well as help. He warned the nation that welfare could become "a narcotic" and that it could become "a subtle destroyer of the human spirit."

Riverside has shown us that it is possible to mend broken spirits -- they can be made whole again. I say -- that's what welfare ought to do and we are the ones who've proved it can be done. I say let's trust proven results -- results like the ones here in Riverside. Let's try a new way. Let's trust a new idea -- to get people out of the welfare trap and off the welfare rolls. Let's use what we've learned here to break the cycle of dependency -- give our economy a boost -- give taxpayers a break -- and give our poorest citizens hope and dignity.

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Thank you for your very important role in this significant task. May God Bless you. And, May God Bless the United States of America.

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JANIS x2157
7

Crouse/Nix

Wednesday, July 29, 1992

5:24pm

[welf-ref.ca6]

2 JUL 29 P5:28

PRESIDENTIAL REMARKS: WELFARE REFORM SPEECH
RIVERSIDE, CALIFORNIA
FRIDAY, JULY 31, 1992

Thank you for that warm welcome. [ACKNOWLEDGMENTS]

I am pleased to be here in Riverside where you "promote individual independence." The people in your program are here for one reason -- to get a job. And, you hold their feet to the fire with tough ^{programs} sanctions that get results.

Yes, indeed, Robby, we are "Proud to Be An American." Those who talk about our nation being past her prime, just don't have vision. Take the Olympics. Barcelona loves America's Dream Team. And, we applaud Pablo Morales, the swimmer who missed out in '84, didn't make the team in '88, then came back this year to earn a gold medal -- at the ripe old age of 27. Let that be a lesson: never count an old man out. [He's proof positive that youth and inexperience are no match for maturity and determination.]

Those who talk gloom and doom about America need to lift their sights. In the past few years, some huge problems have become wonderful, big opportunities for America.

We have overcome "communism." It took sacrifice and struggle. It cost lives. But today -- one after another -- nations that we never dreamed would be free are now embracing democracy. And, we have the chance to use American ingenuity and

American products to help these new nations shape their democracy while expanding our own economy.

We have overcome the threat of nuclear annihilation. Since that historic moment last month, when President Yeltsin and I signed agreements that eliminated some of the most dangerous nuclear weapons -- the world has breathed a sigh of relief. Now, America can expand her international business partnerships and channel millions we once spent on defense into peacetime prosperity.

We have changed the world. And, we are going to change America. We're here to talk about welfare reform -- about a system that's broken -- about a system that must be fixed. We must transform welfare from a hand-out to a hand up. I have repeatedly said that our current welfare policies, however well-intentioned, are now out-of-date and out-of-line with reality.

The first problem we face is a basic one -- our welfare system was designed for an Ozzie and Harriet world. But, today's welfare family structures are drastically different and infinitely more tragic.

Since 1960, unwed teen births have tripled. Far too often the children don't know their father -- or he's a deadbeat dad. To make matters worse, these situations usually aren't temporary -- the trends are persistent -- and the rates are skyrocketing. Unwed teen parents need an extra-long ladder to climb out of the cycle of dependency. Young fathers can't compete with the government hand-out when it comes to providing for their

Findley

Henson

changing our Nation's system

-- about a system that does nothing to strengthen families --

we about a system that says this nation's economic strength

CEA Daily Wills BAO Welfare not designed for 2-parents

world of the 50's -- where single parent families were an exception and welfare

filled gaps -- it didn't drive behavior.

children. Young mothers, left to fend for a child on their own, end up caught in the safety nets -- unable to get free. And, the children caught in this trap -- that's the saddest story of all.

These dramatic shifts have caused an earthquake of devastation to the American family. Tragically, the aftershocks are ravaging our welfare system and depleting our social services.

The system has failed us. It's time to try something new -- time to bring back an old-fashioned idea: responsibility. I intend to bring welfare back to the basics -- back to the tried and proven. Back to personal responsibility rather than dependency -- tough love ^{real world} instead of a free lunch.

~~effects and policies~~ My ^{outlined} reforms are detailed in the Welfare Reform White Paper which gives the details about what we have done, about what we're doing now, and about what our next steps will be. We have one basic over-arching goal for Welfare Reform -- to create ^{instilling responsibility and by} conditions to get people off welfare as soon as possible by helping them become economically self-sufficient. ← Cab Affairs

Our second major problem is that our welfare systems and budgets can't handle our current welfare dependent population -- that's approaching 30 million ^{about 10% of the population} -- that's costing over \$150 billion a year. My Administration is dealing with this crisis by changing our approach to welfare. We are focusing on education, employment, and child support enforcement.

We are starting with the kids -- to break the chain of second, even third, generation welfare. We have made the largest

Final We do not lack compassion -- for today's welfare system is not compassionate. We aren't trying to get tough. We're trying to get people back into the Mainstream of society.

CEA
Dora
Wills

And we've increased w/c by 50%
and ~~immigration programs and~~
~~child health~~ ~~initiated the~~
Healthy Start program
to make sure
poor kids are
ready to
learn --
ready to
develop.

expansion in history for the Head Start Program. We have increased funding by ¹²⁷ 125 percent ^{Since 1989} -- over \$2.8 billion. ^{for the upcoming year} We've opened the door of Head Start to every eligible 4-year-old child. That's a program that works -- a program I'm proud of.

We are also working to keep kids in school and help them complete their education. That means teenage mothers who have not completed high school must go to school full-time. It means that more than half a million people must participate in JOBS training each month. All 50 states now have JOBS programs. ^{For a} ~~And,~~ ^{change, these} programs, like the one here in Riverside, ^{will} ~~big government is no longer doing for dependents what they can~~ ^{try to help} ~~and should be doing for themselves -- helping~~ people have real hope -- instead of having their spirits destroyed by the drug of welfare.

And we are going after those deadbeat dads. Last year, we collected a record-high \$6 billion in child support payments. And, through our efforts last year ... nearly 400,000 children now know who their daddy is ... and we are going to make sure those dads know: they've got responsibility ^{to help support} ~~for~~ their kids.

Insert
A

Our third big problem is that the nation can't afford to continue underwriting programs that aren't working. And, we can't afford to perpetuate a system that discourages marriage, supports illegitimacy -- that actually perpetuates dependency with perverse disincentives to work.

Those on welfare need to work hard and save for a better future -- but the welfare system says no. They need to help their kids develop a work ethic and get a job -- but the welfare

system says no. They need nurturing families -- a father and mother in the same house with their children. But, the welfare system says no.

Our welfare system needs to start saying yes. Take Sandra Rosato. She saved for college because she didn't want to be a second-generation welfare dependent. Sandra worked hard and accumulated \$1,000. But the welfare system said her family couldn't continue to get benefits while Sandra was saving money.

That's not right. I believe that Sandra and others like her should be able to save for college or for a job-training course. That's our top priority for dependents like Sandra. That's how we measure success. My administration will submit several

I have sent Congress far-reaching legislative proposals -- innovative and sound initiatives -- the kind of changes efforts that the American people can put their trust in, because we always test for results.

Our legislative changes are designed to expand waiver authority, provide greater program flexibility, and strengthen programs. Specifically, our legislation aims at making services more accessible to welfare recipients; allowing public housing residents to work in public housing improvement projects; granting flexibility regarding work requirements for those on welfare; allowing extended job search and encouraging other welfare-to-work activities. Because, here's the bottom line: There's no welfare program like a job.

Findley →
Lab Affairs
I should vote when it was sent up
and how long it has been there
"Pretty arcane" →
per Findley

for school

Why I have proposed raising the

"asset limit" kids under the AFDC program.

to Martin Luther King Jr. Several

changes

they

states to develop encourage alternative approaches

~~Already~~, five states have applied for and ^{quickly received} received ^{several} waivers ^{Federal permission} for innovative, groundbreaking efforts. ~~Governor Florio~~ in New Jersey has ^{been granted a waiver} just received a special exemption that will enable him to experiment with incentives to change dependents' behavior. Governor Thompson can tell you that ~~government programs don't work~~, but that in Wisconsin they get great results through incentives and sanctions designed to restore family structure. I've already talked about the great things Governor Wilson is doing here in California. And many of our states are saying to long-term welfare dependents -- you don't get a check 'til you ^{unless} get a job.

These legislative ^{on} and ^{our} waiver efforts are providing the incentive ~~for~~ recipients ^{sub the} with help ^{for} in getting a handle on their future. We are working with the States to develop new ways to help people -- ways guaranteed to get them back on their feet.

I say -- let's ^{give} trust ~~these~~ States ^{the tools} who ~~have~~ shown results. ^{to} innovative

states -- States like California. We cannot continue ~~paying out over \$3.2~~ over ^{\$150 billion a year} ~~trillion~~ in welfare benefits, ^{without} ~~trying to shake up the system.~~ ^{to blindly}

We can change the welfare system. We ~~are~~ ^{can} break the cycle of dependency -- give our economy a boost -- give taxpayers a break -- and give ^{our poorest citizens} welfare recipients hope ^{and dignity}.

Thank you for your very important role in this significant task. May God Bless you. And, May God Bless the United States of America.

####

Let's try a new way. Let's trust a new idea -- to get people out of the welfare trap and off the welfare rolls.

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Federal permission

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Counsel

Henson

INSERT A

copy

THE WHITE HOUSE

WASHINGTON JUL 30 12:30

July 30, 1992

MEMORANDUM FOR DANIEL B. MCGROARTY
Special Assistant to the President and
Deputy Director of Speechwriting

FROM: JANET REHNQUIST *JR*
Associate Counsel to the President

SUBJECT: Presidential Remarks: Welfare Reform Speech;
Riverside, California; Friday, July 31, 1992

At your request, Counsel's Office has reviewed the above-referenced matter. In addition to the changes marked on the attached hard copy, on page four, we recommend inserting the following language after the third paragraph:

At the same time, we have begun to open the doors of opportunity to one of the largest groups that has been relegated to welfare dependency -- individuals with disabilities. The ADA, which took effect recently, gives these individuals the opportunity to gain control over their own lives and compete for jobs on a level playing field.

Other than these changes, we have no legal objections. Thank you for the opportunity to review this matter.

cc: Phil Brady

INSERT
+ BRACKET
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THE WHITE HOUSE
WASHINGTON
July 30, 1992

Who's
this from?

Comments on Welfare Reform Spch.

The final two paragraphs on page 4 are first-rate. This should be the heart of the whole speech.

I have two suggestions:

1) While it may be true that the best welfare program is a job, the President could be accused of overseeing an economy that doesn't provide enough jobs (that, at any rate, is the standard liberal argument). What the President does believe (and the Democrats only pretend to believe) is that fighting welfare dependency requires changes in individual behavior. This should be spelled out a bit (finish high school, be a responsible parent and a faithful spouse, get a job and stick with it, obey the law, etc.). The call for more personal responsibility is too vague.

2) The speech focuses too much on government action to change welfare and not enough on the most important institutions in a poor community; namely, the family, the church, and the school. Some mention of what these institutions can -- must -- do is critical.

FAX this
to Steve

WHITE HOUSE STAFFING MEMORANDUM

DATE: 7/29/92 ACTION/CONCURRENCE/COMMENT DUE BY: NOON, THURS., JULY 30

PRESIDENTIAL REMARKS: WELFARE REFORM SPEECH
RIVERSIDE, CALIFORNIA

SUBJECT: FRIDAY, JULY 31, 1992

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	<input type="checkbox"/>	<input checked="" type="checkbox"/>	HORNER	<input type="checkbox"/>	<input type="checkbox"/>
SKINNER	<input type="checkbox"/>	<input checked="" type="checkbox"/>	MCBRIDE	<input type="checkbox"/>	<input checked="" type="checkbox"/>
SCOWCROFT	<input checked="" type="checkbox"/>	<input type="checkbox"/>	X MOORE <i>To Dan via Steve</i>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DARMAN	<input checked="" type="checkbox"/>	<input type="checkbox"/>	PETERSMEYER	<input type="checkbox"/>	<input type="checkbox"/>
BRADY	<input type="checkbox"/>	<input checked="" type="checkbox"/>	PORTER	<input checked="" type="checkbox"/>	<input type="checkbox"/>
BROMLEY	<input type="checkbox"/>	<input type="checkbox"/>	X PROVOST	<input checked="" type="checkbox"/>	<input type="checkbox"/>
CALIO	<input checked="" type="checkbox"/>	<input type="checkbox"/>	SMITH <i>NIC</i>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DEMAREST	<input checked="" type="checkbox"/>	<input type="checkbox"/>	YEUTTER	<input type="checkbox"/>	<input checked="" type="checkbox"/>
FITZWATER	<input type="checkbox"/>	<input checked="" type="checkbox"/>	FINDLAY	<input type="checkbox"/>	<input checked="" type="checkbox"/>
GRAY	<input checked="" type="checkbox"/>	<input type="checkbox"/>	KAUFMAN	<input type="checkbox"/>	<input checked="" type="checkbox"/>
HOLIDAY	<input checked="" type="checkbox"/>	<input type="checkbox"/>	BOSKIN	<input checked="" type="checkbox"/>	<input type="checkbox"/>
			MCGROARTY	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>

REMARKS:

Please provide comments on the attached directly to Dan McGroarty, Rm. 122, x2930, with a copy to this office NO LATER THAN NOON, THURSDAY, JULY 30.
Thank you.

RESPONSE:

PHILLIP D. BRADY
Assistant to the President
and Staff Secretary
Ext. 2702

Crouse/Nix
Wednesday, July 29, 1992
5:24pm
[welf-ref.ca6]

02 JUL 29 P5:28

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The system has failed us. It's time to try something new -- time to bring back an old-fashioned idea: responsibility. I intend to bring welfare back to the basics -- back to the tried and proven. Back to personal responsibility rather than dependency -- tough love instead of a free lunch.

My reforms are detailed in the Welfare Reform White Paper which gives the details about what we have done, about what we're doing now, and about what our next steps will be. We have one basic over-arching goal for Welfare Reform -- to create conditions to get people off welfare as soon as possible by helping them become economically self-sufficient.

Our second major problem is that our welfare systems and budgets can't handle our current welfare dependent population -- that's approaching 30 million -- that's costing over \$150 billion a year. My Administration is dealing with this crisis by changing our approach to welfare. We are focusing on education, employment, and child support enforcement.

We are starting with the kids -- to break the chain of second, even third, generation welfare. We have made **the largest**

expansion in history for the Head Start Program. We have increased funding by 125 percent -- over \$2.8 billion. We've opened the door of Head Start to every eligible 4-year-old child. That's a program that works -- a program I'm proud of.

We are also working to keep kids in school and help them complete their education. That means teenage mothers who have not completed high school must go to school full-time. It means that more than half a million people must participate in JOBS training each month. All 50 states now have JOBS programs. And, big government is no longer doing for dependents what they can and should be doing for themselves -- helping people have real hope -- instead of having their spirits destroyed by the drug of welfare.

And we are going after those deadbeat dads. Last year, we collected a record-high \$6 billion in child support payments. And, through our efforts last year ... nearly 400,000 children now know who their daddy is ... and we are going to make sure those dads know: they've got responsibility for their kids.

Our third big problem is that the nation can't afford to continue underwriting programs that aren't working. And, we can't afford to perpetuate a system that discourages marriage, supports illegitimacy -- that actually perpetuates dependency with perverse disincentives to work.

Those on welfare need to work hard and save for a better future -- but the welfare system says no. They need to help their kids develop a work ethic and get a job -- but the welfare

system says no. They need nurturing families -- a father and mother in the same house with their children. But, the welfare system says no.

Our Welfare System needs to start saying yes. Take Sandra Rosato. She saved for college because she didn't want to be a second-generation welfare dependent. Sandra worked hard and accumulated \$1,000. But the welfare system said her family couldn't continue to get benefits while Sandra was saving money. That's not right. Sandra and others like her should be able to save for college or for a job-training course. That's our top priority for dependents like Sandra. That's how we measure success.

I have sent Congress far-reaching legislative proposals -- innovative and sound initiatives -- the kind of efforts that the American people can put their trust in, because we always test for results.

Our legislative changes are designed to expand waiver authority, provide greater program flexibility and strengthen programs. Specifically, our legislation aims at making services more accessible to welfare recipients; allowing public housing residents to work in public housing improvement projects; granting flexibility regarding work requirements for those on welfare; allowing extended job search and encouraging other welfare-to-work activities. Because, here's the bottom line: **There's no welfare program like a job.**

Already, five states have applied for and received waivers for innovative, groundbreaking efforts. Governor Florio in New Jersey has just received a special exemption that will enable him to experiment with incentives to change dependents' behavior. Governor Thompson can tell you that government programs don't work, but that in Wisconsin they get great results through incentives and sanctions designed to restore family structure. I've already talked about the great things Governor Wilson is doing here in California. And many of our states are saying to long-term welfare dependents -- **you don't get a check 'til you get a job.**

These legislative and waiver efforts are providing recipients with help in getting a handle on their future. We are working with the States to develop new ways to help people -- ways guaranteed to get them back on their feet.

I say -- let's trust those States who have shown results. States like California. **We cannot continue paying out over \$3.2 trillion in welfare benefits.**

We can change the welfare system. We can break the cycle of dependency -- give our economy a boost -- give taxpayers a break -- and give welfare recipients hope.

Thank you for your very important role in this significant task. May God Bless you. And, May God Bless the United States of America.

#####

from Gail Wilensky

Page 3

children. Young mothers, left to fend for a child on their own,that's the saddest story of all.

These dramatic shifts have devastated the American family, and are tragically creating generations of people on welfare.

The system has failed us. It's time to try something new - time to bring back an old-fashioned idea: responsibility. Personal responsibility rather than dependency -- tough love instead of a free lunch.

My reforms are detailed in the Welfare Reform White Paper which gives the details about what we have done, about what we're doing now, and about what our next steps will be. We have one basic over-arching goal for Welfare Reform -- to create incentives for people to get off welfare as soon as possible by helping them become economically self-sufficient.

Welfare dependency is costing us billions of dollars for income support, food stamps, public housing, and Medicaid, with no end in sight. Our only hope for changing this is to change our approach to welfare. This means focusing on education, employment, and child support enforcement.

We are starting with kids --

.....the largest.

Page 5

I have already sent Congress far-reaching legislative proposals - innovative and sound initiatives -- legislation that will let families on welfare save and not be penalized, legislation that encourages people to start their own businesses and legislation that rewards people who get off of welfare.

Today I am proposing more changes, even though Congress can't or won't enact ~~on any of~~ ^{other} my proposals. These changes are designed to expand waiver authority, provide greater program flexibility and strengthen programs. Specifically our legislation grants greater flexibility regarding work requirements for those on welfare; allowing extended job search and encouraging other welfare-to-work activities, and making it possible for states and cities to "break the mold" on how they use federal dollars. Because here's the bottom line: There's no welfare program like a job and states know best how to make this happen.

Incorporated Welfare 007

Too detailed. Go w/draft AS MARKED ON MASTER

Already, five states have applied for and received waivers for innovative, groundbreaking efforts. Governor Florio in New Jersey has just received a special exemption that will enable him to experiment with incentives to change behavior. Governor Thompson can tell you how his program will reward additional work, encourage families to stay together and push teen parents to stay in school. Governor Wilson is proposing innovative changes here in California and I hope he will have the opportunity to carry them out.

again.
go w/
MASTER
(Scully's
edits).

Crouse/Nix
Thursday, July 30, 1992
12:51pm
[welfare.007]

PRESIDENTIAL REMARKS: WELFARE REFORM SPEECH
RIVERSIDE, CALIFORNIA
FRIDAY, JULY 31, 1992

Thank you for that warm welcome. [ACKNOWLEDGMENTS]

Yes, indeed, Robby, we are "Proud to Be An American." Those who talk about our nation being past her prime, just don't have vision. Take the Olympics. Barcelona loves America's Dream Team. And, we applaud Pablo Morales, the swimmer who missed out in '84, didn't make the team in '88, then came back this year to earn a gold medal -- at the ripe old age of 27. Let that be a lesson: never count an old man out. [Pablo's proof positive that youth and inexperience are no match for maturity and determination.]

I am pleased to be here in Riverside to applaud your success with the "Greater Avenues for Independence" program (GAIN). At Riverside -- your mission of family self-sufficiency changes emphasis from the "patronage of the past" to give people a "foundation for their future." GAIN participants have one goal -- to prepare to get a job. You hold ^{them accountable} ~~their feet to the fire~~ with tough sanctions -- but you also give them opportunity for self-sufficiency. Just look at your results -- GAIN participants earned ^{ed} 65 percent more than non-participants -- ^{and welfare related} ~~your operating costs~~ dropped 12 percent -- ~~and your Aid to Families with Dependent Children (AFDC) payments~~ dropped \$700. Even more important -- many of your success stories have come from long-term welfare

*Almost
80% got jobs
most kept jobs **

recipients that most case-workers would call hard-to-serve -- and that's something to really be proud about. What you have done here in Riverside, is what we plan to do all across America.

Those who talk gloom and doom about America need to lift their sights. In the past few years, some huge problems have become wonderful, big opportunities for America.

We have overcome "communism." It took sacrifice and struggle. It cost lives. But today -- one after another -- nations that we never dreamed would be free are now embracing democracy. And, we have the chance to use American ingenuity and American products to help these new nations shape their democracy while expanding our own economy.

We have overcome the threat of nuclear annihilation. Since that historic moment last month, when President Yeltsin and I signed agreements that eliminated some of the most dangerous nuclear weapons -- the world has breathed a sigh of relief. Now, America can expand her international business partnerships and channel millions we once spent on defense into peacetime prosperity.

We have changed the world. And, we are going to change America. We're here today to talk about changing welfare -- about a system that's been broken -- a system that we are fixing. We are transforming welfare from a hand-out to a hand up.

The old welfare policies were well-intentioned -- but they are out-of-date and out-of-line with reality. Today's welfare family structures are drastically different and infinitely more

tragic than the ones welfare was originally meant to serve.

Since 1960, unwed teen births have tripled. Far too often children don't know their father -- or he's a deadbeat dad. To make matters worse, these situations usually aren't temporary -- the trends are persistent -- and the rates are skyrocketing.

These dramatic shifts have caused an earthquake of devastation to the American family. Tragically, the aftershocks ravaged our welfare system and depleted our social services just when these unwed teen parents needed an extra-long ladder to climb out of the cycle of dependency. Young fathers ^{can't} ~~can't~~ compete with the government hand-out when it comes to providing for their children. Young mothers, left to fend for a child on their own, end up caught in the safety nets -- unable to get free. And, the children caught in this trap -- that's the saddest story of all.

So, in 1988, we really pushed Congress to pass the Family Support Act. That has brought a new perspective and new approach to welfare. Our new approach is based on an old-fashioned foundation: personal responsibility rather than dependency -- tough love instead of a free lunch.

My reforms are detailed in the Welfare Reform Policy Paper which gives the details about what we have done, about what we're doing now, and about what our next steps will be. We have one basic over-arching goal for Welfare Reform -- to create incentives for people to get off welfare as soon as possible -- and to help them become economically self-sufficient.

Welfare dependency is still costing us billions of dollars for income support, food stamps, public housing, and Medicaid. With no end in sight, we have chosen to aggressively promote welfare-to-work -- focusing on employment, child support enforcement and education.

We are starting with the kids -- to break the chain of second, even third, generation welfare ^{dependents}. We have made the largest expansion in history for the Head Start Program. We have increased funding by 125 percent -- over \$2.8 billion. We've opened the door of Head Start to all eligible 4-year-old children whose parents want them to participate. That's a program that works -- a program I'm proud of.

We are also working to keep kids in school and help them complete their education. That means teenage mothers who have not completed high school should go to school full-time. ^P It means that all 50 states now have JOBS programs -- that more than half a million people participate in JOBS training each month. And it means that big government is no longer doing for dependents what they can and should be doing for themselves. It means helping people find real hope -- not destroying their spirits with the drug of welfare.

And we are going after those deadbeat dads. Last year, we collected a record-high \$6 billion in child support payments. And, through our efforts last year ... nearly 400,000 children now know who their daddy is ... and we are going to make sure those dads know: they've got responsibility for their kids.

Our nation can't afford to continue underwriting programs that aren't working. And, we can't afford to perpetuate a system that discourages marriage, supports illegitimacy -- that actually perpetuates dependency with perverse disincentives to work.

Those on welfare need to work hard and save for a better future -- but the welfare system says no. They need to help their kids develop a work ethic and get a job -- but the welfare system says no. They need nurturing families -- a father and mother in the same house with their children. But, the welfare system says no.

Our Welfare System needs to start saying yes. Take Sandra Rosato. She saved for college because she didn't want to be a second-generation welfare dependent. Sandra worked hard and accumulated \$4,000. But the welfare system said her family couldn't continue to get benefits while Sandra was saving money. That's not right. Sandra and others like her should be able to save for self-sufficiency -- because self-sufficiency is how we measure success.

I have sent Congress far-reaching legislative proposals -- innovative and sound initiatives that will let families on welfare save and not be penalized -- legislation that encourages people to start their own businesses -- and legislation that rewards people who get off of the dole. These are the kind of efforts that the American people can trust -- because Riverside has proved that they work.

Today, I am proposing more changes and I'm asking Congress to put aside political concerns long enough to enact these changes. Our proposals are designed to expand waiver authority - - to give greater flexibility and strength to programs.

Specifically, our legislation loosens restraints on work requirements for those on welfare; allows extended job search and encourages other welfare-to-work activities. In short, they make it possible for states and cities to "break the mold" on how they use federal dollars. Because, here's the bottom line: There's no welfare program like a job and we trust our states to know best how to make this happen.

Already, five states have applied for and received waivers for innovative, groundbreaking efforts. Governor Florio in New Jersey has just received a special exemption that will enable him to experiment with incentives to change behavior. In Wisconsin, Governor Thompson's program will reward additional work, encourage families to stay together and push teen parents to stay in school. Here in California, Governor Wilson is proposing innovative changes that I hope he'll have the opportunity to carry out.

These legislative and waiver efforts are providing recipients with help in getting a handle on their future. We are working with the States to develop new ways to help people -- ways guaranteed to get them back on their feet.

President Franklin Roosevelt -- a man who persevered to transcend his crippling handicap -- knew that there are some

things that no one else can do for another person. He knew that assistance had the power to harm as well as help. He warned the nation that welfare could become "a narcotic" and that it could become "a subtle destroyer of the human spirit."

Riverside has shown us that it is possible to mend broken spirits -- they can be made whole again. I say -- that's what welfare ought to do and we are the ones who've proved it can be done. I say let's trust proven results -- results like the ones here in Riverside. Let's use what we've learned here to break the cycle of dependency -- give our economy a boost -- give taxpayers a break -- and give welfare recipients hope.

Thank you for your very important role in this significant task. May God Bless you. And, May God Bless the United States of America.

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WHITE HOUSE STAFFING MEMORANDUM

DATE: 7/29/92 ACTION/CONCURRENCE/COMMENT DUE BY: NOON, THURS., JULY 30
 PRESIDENTIAL REMARKS: WELFARE REFORM SPEECH
RIVERSIDE, CALIFORNIA
 SUBJECT: FRIDAY, JULY 31, 1992

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	<input type="checkbox"/>	<input checked="" type="checkbox"/>	HORNER	<input type="checkbox"/>	<input type="checkbox"/>
SKINNER	<input type="checkbox"/>	<input checked="" type="checkbox"/>	MCBRIDE	<input type="checkbox"/>	<input checked="" type="checkbox"/>
SCOWCROFT	<input checked="" type="checkbox"/>	<input type="checkbox"/>	MOORE	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DARMAN	<input checked="" type="checkbox"/>	<input type="checkbox"/>	PETERSMEYER	<input type="checkbox"/>	<input type="checkbox"/>
BRADY	<input type="checkbox"/>	<input checked="" type="checkbox"/>	PORTER	<input checked="" type="checkbox"/>	<input type="checkbox"/>
BROMLEY	<input type="checkbox"/>	<input type="checkbox"/>	PROVOST	<input checked="" type="checkbox"/>	<input type="checkbox"/>
CALIO	<input checked="" type="checkbox"/>	<input type="checkbox"/>	SMITH	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DEMAREST	<input checked="" type="checkbox"/>	<input type="checkbox"/>	YEUTTER	<input type="checkbox"/>	<input checked="" type="checkbox"/>
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GRAY	<input checked="" type="checkbox"/>	<input type="checkbox"/>	KAUFMAN	<input type="checkbox"/>	<input checked="" type="checkbox"/>
HOLIDAY	<input checked="" type="checkbox"/>	<input type="checkbox"/>	BOSKIN	<input checked="" type="checkbox"/>	<input type="checkbox"/>
			MCGROARTY		<input checked="" type="checkbox"/>

REMARKS:

Please provide comments on the attached directly to Dan McGroarty, Rm. 122, x2930, with a copy to this office NO LATER THAN NOON, THURSDAY, JULY 30.
 Thank you.

RESPONSE:

See comments on p. 3, 5 and note on next page.

PK

PHILLIP D. BRADY
 Assistant to the President
 and Staff Secretary
 Ext. 2702

*28
 PHILIP
 OCT 1992*

THE WHITE HOUSE

WASHINGTON

July 30, 1992

Comments on Welfare Reform Spch.

The final two paragraphs on page 4 are first-rate. This should be the heart of the whole speech.

I have two suggestions:

1) While it may be true that the best welfare program is a job, the President could be accused of overseeing an economy that doesn't provide enough jobs (that, at any rate, is the standard liberal argument). What the President does believe (and the Democrats only pretend to believe) is that fighting welfare dependency requires changes in individual behavior. This should be spelled out a bit (finish high school, be a responsible parent and a faithful spouse, get a job and stick with it, obey the law, etc.). The call for more personal responsibility is too vague.

2) The speech focuses too much on government action to change welfare and not enough on the most important institutions in a poor community; namely, the family, the church, and the school. Some mention of what these institutions can -- must -- do is critical.

Crouse/Nix
Wednesday, July 29, 1992
5:24pm
[welf-ref.ca6]

32 JUL 29 P5:28

PRESIDENTIAL REMARKS: WELFARE REFORM SPEECH
RIVERSIDE, CALIFORNIA
FRIDAY, JULY 31, 1992

Thank you for that warm welcome. [ACKNOWLEDGMENTS]

I am pleased to be here in Riverside where you "promote individual independence." The people in your program are here for one reason -- to get a job. And, you hold their feet to the fire with tough sanctions that get results.

Yes, indeed, Robby, we are "Proud to Be An American." Those who talk about our nation being past her prime, just don't have vision. Take the Olympics. Barcelona loves America's Dream Team. And, we applaud Pablo Morales, the swimmer who missed out in '84, didn't make the team in '88, then came back this year to earn a gold medal -- at the ripe old age of 27. Let that be a lesson: never count an old man out. [He's proof positive that youth and inexperience are no match for maturity and determination.]

Those who talk gloom and doom about America need to lift their sights. In the past few years, some huge problems have become wonderful, big opportunities for America.

We have overcome "communism." It took sacrifice and struggle. It cost lives. But today -- one after another -- nations that we never dreamed would be free are now embracing democracy. And, we have the chance to use American ingenuity and

American products to help these new nations shape their democracy while expanding our own economy.

We have overcome the threat of nuclear annihilation. Since that historic moment last month, when President Yeltsin and I signed agreements that eliminated some of the most dangerous nuclear weapons -- the world has breathed a sigh of relief. Now, America can expand her international business partnerships and channel millions we once spent on defense into peacetime prosperity.

We have changed the world. And, we are going to change America. We're here to talk about welfare reform -- about a system that's broken -- about a system that must be fixed. We must transform welfare from a hand-out to a hand up. I have repeatedly said that our current welfare policies, however well-intentioned, are now out-of-date and out-of-line with reality.

The first problem we face is a basic one -- our welfare system was designed for an Ozzie and Harriet world. But, today's welfare family structures are drastically different and infinitely more tragic.

Since 1960, unwed teen births have tripled. Far too often the children don't know their father -- or he's a deadbeat dad. To make matters worse, these situations usually aren't temporary -- the trends are persistent -- and the rates are skyrocketing. Unwed teen parents need an extra-long ladder to climb out of the cycle of dependency. Young fathers can't compete with the government hand-out when it comes to providing for their

children. Young mothers, left to fend for a child on their own, end up caught in the safety nets -- unable to get free. And, the children caught in this trap -- that's the saddest story of all.

These dramatic shifts have caused an earthquake of devastation to the American family. Tragically, the aftershocks are ravaging our welfare system and depleting our social services.

The system has failed us. It's time to try something new -- time to bring back an old-fashioned idea: responsibility. I intend to bring welfare back to the basics -- back to the tried and proven. Back to personal responsibility rather than dependency -- tough love instead of a free lunch.

My reforms are detailed in the Welfare Reform White Paper which gives the details about what we have done, about what we're doing now, and about what our next steps will be. We have one basic over-arching goal for Welfare Reform -- to create conditions to get people off welfare as soon as possible by ^{instilling} ^{responsibility,} ^{and by} helping them become economically self-sufficient.

Our second major problem is that our welfare systems and budgets can't handle our current welfare dependent population -- that's approaching 30 million -- that's costing over \$150 billion a year. My Administration is dealing with this crisis by changing our approach to welfare. We are focusing on education, employment, and child support enforcement.

We are starting with the kids -- to break the chain of second, even third, generation welfare. We have made the largest

expansion in history for the Head Start Program. We have increased funding by 125 percent -- over \$2.8 billion. We've opened the door of Head Start to every eligible 4-year-old child. That's a program that works -- a program I'm proud of.

We are also working to keep kids in school and help them complete their education. That means teenage mothers who have not completed high school must go to school full-time. It means that more than half a million people must participate in JOBS training each month. All 50 states now have JOBS programs. And, big government is no longer doing for dependents what they can and should be doing for themselves -- helping people have real hope -- instead of having their spirits destroyed by the drug of welfare.

And we are going after those deadbeat dads. Last year, we collected a record-high \$6 billion in child support payments. And, through our efforts last year ... nearly 400,000 children now know who their daddy is ... and we are going to make sure those dads know: they've got responsibility for their kids.

Our third big problem is that the nation can't afford to continue underwriting programs that aren't working. And, we can't afford to perpetuate a system that discourages marriage, supports illegitimacy -- that actually perpetuates dependency with perverse disincentives to work.

Those on welfare need to work hard and save for a better future -- but the welfare system says no. They need to help their kids develop a work ethic and get a job -- but the welfare

system says no. They need nurturing families -- a father and mother in the same house with their children. But, the welfare system says no.

Our Welfare System needs to start saying yes. Take Sandra Rosato. She saved for college because she didn't want to be a second-generation welfare dependent. Sandra worked hard and accumulated \$1,000. But the welfare system said her family couldn't continue to get benefits while Sandra was saving money. That's not right. Sandra and others like her should be able to save for college or for a job-training course. That's our top priority for dependents like Sandra. That's how we measure success.

I have sent Congress far-reaching legislative proposals -- innovative and sound initiatives -- the kind of efforts that the American people can put their trust in, because we always test for results.

Our legislative changes are designed to expand waiver authority, provide greater program flexibility and strengthen programs. Specifically, our legislation aims at making services more accessible to welfare recipients; allowing public housing residents to work in public housing improvement projects; granting flexibility regarding work requirements for those on welfare; allowing extended job search and encouraging other welfare-to-work activities. Because, here's the bottom line: **There's no welfare program like a job.**

*send it
how long
has been
there*
*should
note when
was
and
it*

Already, five states have applied for and received waivers for innovative, groundbreaking efforts. Governor Florio in New Jersey has just received a special exemption that will enable him to experiment with incentives to change dependents' behavior. Governor Thompson can tell you that government programs don't work, but that in Wisconsin they get great results through incentives and sanctions designed to restore family structure. I've already talked about the great things Governor Wilson is doing here in California. And many of our states are saying to long-term welfare dependents -- you don't get a check 'til you get a job.

These legislative and waiver efforts are providing recipients with help in getting a handle on their future. We are working with the States to develop new ways to help people -- ways guaranteed to get them back on their feet.

I say -- let's trust those States who have shown results. States like California. We cannot continue paying out over \$3.2 trillion in welfare benefits.

We can change the welfare system. We are can break the cycle of dependency -- give our economy a boost -- give taxpayers a break -- and giver welfare recipients hope.

Thank you for your very important role in this significant task. May God Bless you. And, May God Bless the United States of America.

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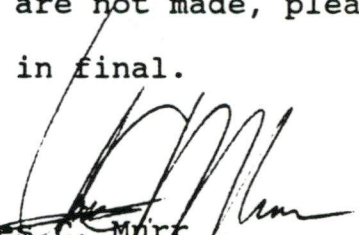
EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

7.30.92

NOTICE:

Enclosed are comments from staff members of the Office of Management and Budget (OMB). Such comments do not necessarily represent the official position of the Director of OMB or of the Office of Management and Budget. If you wish to have the Director's personal comments, please let me know -- and contact me if you have any questions.

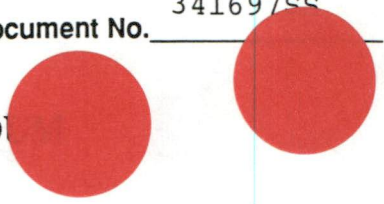
If our proposed substantive changes are not made, please let us know before the material is prepared in final.


James C. Murr
Associate Director for
Legislative Reference
and Administration

7.30 P12:13

7.30 P12:13

WHITE HOUSE STAFFING MEMORANDUM



DATE: 7/29/92 ACTION/CONCURRENCE/COMMENT DUE BY: NOON, THURS., JULY 30

PRESIDENTIAL REMARKS: WELFARE REFORM SPEECH
RIVERSIDE, CALIFORNIA

SUBJECT: FRIDAY, JULY 31, 1992

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	<input type="checkbox"/>	<input checked="" type="checkbox"/>	HORNER	<input type="checkbox"/>	<input type="checkbox"/>
SKINNER	<input type="checkbox"/>	<input checked="" type="checkbox"/>	MCBRIDE	<input type="checkbox"/>	<input checked="" type="checkbox"/>
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			MCGROARTY		<input checked="" type="checkbox"/>

REMARKS:

Please provide comments on the attached directly to Dan McGroarty, Rm. 122, x2930, with a copy to this office NO LATER THAN NOON, THURSDAY, JULY 30. Thank you.

RESPONSE:

See comments

PHILLIP D. BRADY
Assistant to the President
and Staff Secretary
Ext. 2702

JANIS x2157
21

7

Crouse/Nix
Wednesday, July 29, 1992
5:24pm
[welf-ref.ca6]

02 JUL 29 P5:28

PRESIDENTIAL REMARKS: WELFARE REFORM SPEECH
RIVERSIDE, CALIFORNIA
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programs (Scully 5178)

Yes, indeed, Robby, we are "Proud to Be An American." Those who talk about our nation being past her prime, just don't have vision. Take the Olympics. Barcelona loves America's Dream Team. And, we applaud Pablo Morales, the swimmer who missed out in '84, didn't make the team in '88, then came back this year to earn a gold medal -- at the ripe old age of 27. Let that be a lesson: never count an old man out. [He's proof positive that youth and inexperience are no match for maturity and determination.]

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The first problem we face is a basic one -- our welfare system was designed for an Ozzie and Harriet world. But, today's welfare family structures are drastically different and infinitely more tragic.

Since 1960, unwed teen births have tripled. Far too often the children don't know their father -- or he's a deadbeat dad. To make matters worse, these situations usually aren't temporary -- the trends are persistent -- and the rates are skyrocketing. Unwed teen parents need an extra-long ladder to climb out of the cycle of dependency. Young fathers can't compete with the government hand-out when it comes to providing for their

BAO

(Scully 5178)

World of the 50's -- ~~addressed nowhere~~ single parent families were an exception and welfare

5th ed
ppr --
it
didn't
drive
behavior.

children. Young mothers, left to fend for a child on their own, end up caught in the safety nets -- unable to get free. And, the children caught in this trap -- that's the saddest story of all.

These dramatic shifts have caused an earthquake of devastation to the American family. Tragically, the aftershocks are ravaging our welfare system and depleting our social services.

The system has failed us. It's time to try something new -- time to bring back an old-fashioned idea: responsibility. I intend to bring welfare back to the basics -- back to the tried and proven. Back to personal responsibility rather than dependency -- tough ^{real world} love instead of a free lunch. (Scully 5178)

^{efforts and policies} My reforms are ^{outlined} detailed in the Welfare Reform White Paper which gives the details about what we have done, about what we're doing now, and about what our next steps will be. We have one basic over-arching goal for Welfare Reform -- to create conditions to get people off welfare as soon as possible by helping them become economically self-sufficient.

Our second major problem is that our welfare systems and budgets can't handle our current welfare dependent population -- ^{that's over 10% of the population} that's approaching 30 million -- that's costing over \$150 billion ^(Scully 5178) a year. My Administration is dealing with this crisis by changing our approach to welfare. We are focusing on education, employment, and child support enforcement.

We are starting with the kids -- to break the chain of second, even third, generation welfare. We have made the largest

(Scully 5178)

expansion in history for the Head Start Program. We have increased funding by 125 percent -- ^{from \$1.2 to} over \$2.8 billion. We've opened the door of Head Start to every eligible 4-year-old child. That's a program that works -- a program I'm proud of.

And we've increased w/c by 50%
~~the~~ ~~immigrant~~ ~~programs~~ ~~and~~
~~child health~~ ~~in~~ ~~Head Start~~ ~~program~~
Healthy Start program
to make sure
poor kids are
ready to
learn --
ready to
develop.

We are also working to keep kids in school and help them complete their education. That means teenage mothers who have not completed high school must go to school full-time. It means that more than half a million people must participate in JOBS training each month. All 50 states now have JOBS programs. ~~And, big government is no longer doing for dependents what they can and should be doing for themselves -- helping people have real hope -- instead of having their spirits destroyed by the drug of welfare.~~

(Scully 5178)
For a

And we are going after those deadbeat dads. Last year, we collected a record-high \$6 billion in child support payments. And, through our efforts last year ... nearly 400,000 children now know who their daddy is ... and we are going to make sure those dads know: they've got responsibility ^{to help support} for their kids.

(Scully 5178)

Our third big problem is that the nation can't afford to continue underwriting programs that aren't working. And, we can't afford to perpetuate a system that discourages marriage, supports illegitimacy -- that actually perpetuates dependency with perverse disincentives to work.

Those on welfare need to work hard and save for a better future -- but the welfare system says no. They need to help their kids develop a work ethic and get a job -- but the welfare

system says no. They need nurturing families -- a father and mother in the same house with their children. But, the welfare system says no. *(Scully 5178)*

Our Welfare System needs to start saying yes. Take Sandra Rosato. She saved for college because she didn't want to be a second-generation welfare dependent. Sandra worked hard and accumulated \$1,000. But the welfare system said her family couldn't continue to get benefits while Sandra was saving money. That's not right. Sandra and others like her should be able to save for college or for a job-training course. That's our top priority for ^{Kids} dependents like Sandra. That's how we measure success.

(Scully 5178) for school

4864 (MARTIN)
~~My Administration will submit to Congress~~ far-reaching legislative proposals --

~~innovative and sound initiatives~~ -- the kind of ^{changes} efforts that the American people can put their trust in, because ~~we always test~~ ^{they} ~~will bring~~ for results.

states to develop encourage alternative approaches Scully 5178

Our legislative changes are designed to ~~expand waiver~~ ^{to welfare, sub to} authority, provide greater program flexibility, and ~~strengthen programs~~. Specifically, our legislation aims at making services more accessible to welfare recipients; allowing public housing residents to work in public housing improvement projects; granting flexibility regarding work requirements for those on welfare; allowing extended job search and encouraging other welfare-to-work activities. Because, here's the bottom line: There's no welfare program like a job.

(Scully 5178)

quickly received

several

Already, five states have applied for and received waivers for innovative, groundbreaking efforts. Governor Florio in New Jersey has just received a special exemption that will enable him to experiment with incentives to change dependents' behavior. Governor Thompson can tell you that government programs don't work, but that in Wisconsin they get great results through incentives and sanctions designed to restore family structure. I've already talked about the great things Governor Wilson is doing here in California. And many of our states are saying to long-term welfare dependents -- you don't get a check 'til you ^{unless} ~~you~~ ^{get a job.}

you are training for

(Scully 5178)

These legislative and ^{our} waiver efforts are providing ^{the incentive} recipients with ^{sub the} help ^{for} in getting a handle on their future. We are working with the States to develop new ways to help people -- ways guaranteed to get them back on their feet.

I say -- let's ^{give} trust ^{the tools} those States ^{to} who have shown ^{innovative} results.

states -- States like California. We cannot continue paying out over \$3.2 ^{over} ^{\$150 billion a year} trillion in welfare benefits, ^{without} ^{trying to shake up the system.} ^{to blindly}

We can change the welfare system. We ^{can} break the cycle of dependency -- give our economy a boost -- give taxpayers a break -- and give ^{our poorest citizens} welfare recipients hope.

Thank you for your very important role in this significant task. May God Bless you. And, May God Bless the United States of America.

#####

THE WHITE HOUSE

WASHINGTON JUL 30 12:30

July 30, 1992

MEMORANDUM FOR DANIEL B. MCGROARTY
Special Assistant to the President and
Deputy Director of Speechwriting

FROM: JANET REHNQUIST *JK*
Associate Counsel to the President

SUBJECT: Presidential Remarks: Welfare Reform Speech;
Riverside, California; Friday, July 31, 1992

At your request, Counsel's Office has reviewed the above-referenced matter. In addition to the changes marked on the attached hard copy, on page four, we recommend inserting the following language after the third paragraph:

At the same time, we have begun to open the doors of opportunity to one of the largest groups that has been relegated to welfare dependency -- individuals with disabilities. The ADA, which took effect recently, gives these individuals the opportunity to gain control over their own lives and compete for jobs on a level playing field.

Other than these changes, we have no legal objections. Thank you for the opportunity to review this matter.

cc: Phil Brady

WHITE HOUSE STAFFING MEMORANDUM

DATE: 7/29/92 ACTION/CONCURRENCE/COMMENT DUE BY: NOON, THURS., JULY 30
 PRESIDENTIAL REMARKS: WELFARE REFORM SPEECH
RIVERSIDE, CALIFORNIA
 SUBJECT: FRIDAY, JULY 31, 1992

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	<input type="checkbox"/>	<input checked="" type="checkbox"/>	HORNER	<input type="checkbox"/>	<input type="checkbox"/>
SKINNER	<input type="checkbox"/>	<input checked="" type="checkbox"/>	MCBRIDE	<input type="checkbox"/>	<input checked="" type="checkbox"/>
SCOWCROFT	<input checked="" type="checkbox"/>	<input type="checkbox"/>	MOORE	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DARMAN	<input checked="" type="checkbox"/>	<input type="checkbox"/>	PETERSMEYER	<input type="checkbox"/>	<input type="checkbox"/>
BRADY	<input type="checkbox"/>	<input checked="" type="checkbox"/>	PORTER	<input checked="" type="checkbox"/>	<input type="checkbox"/>
BROMLEY	<input type="checkbox"/>	<input type="checkbox"/>	PROVOST	<input checked="" type="checkbox"/>	<input type="checkbox"/>
CALIO	<input checked="" type="checkbox"/>	<input type="checkbox"/>	SMITH	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DEMAREST	<input checked="" type="checkbox"/>	<input type="checkbox"/>	YEUTTER	<input type="checkbox"/>	<input checked="" type="checkbox"/>
FITZWATER	<input type="checkbox"/>	<input checked="" type="checkbox"/>	FINDLAY	<input type="checkbox"/>	<input checked="" type="checkbox"/>
GRAY	<input checked="" type="checkbox"/>	<input type="checkbox"/>	KAUFMAN	<input type="checkbox"/>	<input checked="" type="checkbox"/>
HOLIDAY	<input checked="" type="checkbox"/>	<input type="checkbox"/>	BOSKIN	<input checked="" type="checkbox"/>	<input type="checkbox"/>
			MCGROARTY		<input checked="" type="checkbox"/>

REMARKS:

Please provide comments on the attached directly to Dan McGroarty, Rm. 122, x2930, with a copy to this office NO LATER THAN NOON, THURSDAY, JULY 30.
 Thank you.

RESPONSE:

PHILLIP D. BRADY
 Assistant to the President
 and Staff Secretary
 Ext. 2702

Crouse/Nix
Wednesday, July 29, 1992
5:24pm
[welf-ref.ca6]

2 JUL 29 P5:28

PRESIDENTIAL REMARKS: WELFARE REFORM SPEECH
RIVERSIDE, CALIFORNIA
FRIDAY, JULY 31, 1992

Thank you for that warm welcome. [ACKNOWLEDGMENTS]

I am pleased to be here in Riverside where you "promote individual independence." **The people in your program are here for one reason -- to get a job.** And, you hold their feet to the fire with tough sanctions that get results.

Yes, indeed, Robby, we are "Proud to Be An American." Those who talk about our nation being past her prime, just don't have vision. Take the Olympics. Barcelona loves America's Dream Team. And, we applaud Pablo Morales, the swimmer who missed out in '84, didn't make the team in '88, then came back this year to earn a gold medal -- at the ripe old age of 27. Let that be a lesson: never count an old man out. [He's proof positive that youth and inexperience are no match for maturity and determination.]

Those who talk gloom and doom about America need to lift their sights. In the past few years, some huge problems have become wonderful, big opportunities for America.

We have overcome "communism." It took sacrifice and struggle. It cost lives. But today -- one after another -- nations that we never dreamed would be free are now embracing democracy. And, we have the chance to use American ingenuity and

American products to help these new nations shape their democracy while expanding our own economy.

We have overcome the threat of nuclear annihilation. Since that historic moment last month, when President Yeltsin and I signed agreements that eliminated some of the most dangerous nuclear weapons -- the world has breathed a sigh of relief. Now, America can expand her international business partnerships and channel millions we once spent on defense into peacetime prosperity.

We have changed the world. And, we are going to change America. We're here to talk about welfare reform -- about a system that's broken -- about a system that must be fixed. We must transform welfare from a hand-out to a hand up. I have repeatedly said that our current welfare policies, however well-intentioned, are now out-of-date and out-of-line with reality.

The first problem we face is a basic one -- our welfare system was designed for an Ozzie and Harriet world. But, today's welfare family structures are drastically different and infinitely more tragic.

Since 1960, unwed teen births have tripled. Far too often the children don't know their father -- or he's a deadbeat dad. To make matters worse, these situations usually aren't temporary -- the trends are persistent -- and the rates are skyrocketing. Unwed teen parents need an extra-long ladder to climb out of the cycle of dependency. Young fathers can't compete with the government hand-out when it comes to providing for their

children. Young mothers, left to fend for a child on their own, end up caught in the safety nets -- unable to get free. And, the children caught in this trap -- that's the saddest story of all.

These dramatic shifts have caused an earthquake of devastation to the American family. Tragically, the aftershocks are ravaging our welfare system and depleting our social services.

The system has failed us. It's time to try something new -- time to bring back an old-fashioned idea: responsibility. I intend to bring welfare back to the basics -- back to the tried and proven. Back to personal responsibility rather than dependency -- tough love instead of a free lunch.

My reforms are detailed in the Welfare Reform White Paper which gives the details about what we have done, about what we're doing now, and about what our next steps will be. We have one basic over-arching goal for Welfare Reform -- to create conditions to get people off welfare as soon as possible by helping them become economically self-sufficient.

Our second major problem is that our welfare systems and budgets can't handle our current welfare dependent population -- that's approaching 30 million -- that's costing over \$150 billion a year. My Administration is dealing with this crisis by changing our approach to welfare. We are focusing on education, employment, and child support enforcement.

We are starting with the kids -- to break the chain of second, even third, generation welfare. We have made the largest

expansion in history for the Head Start Program. We have increased funding by 125 percent -- over \$2.8 billion. We've opened the door of Head Start to every eligible 4-year-old child. That's a program that works -- a program I'm proud of.

We are also working to keep kids in school and help them complete their education. That means teenage mothers who have not completed high school must go to school full-time. It means that more than half a million people must participate in JOBS training each month. All 50 states now have JOBS programs. And, big government is no longer doing for dependents what they can and should be doing for themselves -- helping people have real hope -- instead of having their spirits destroyed by the drug of welfare.

And we are going after those deadbeat dads. Last year, we collected a record-high \$6 billion in child support payments. And, through our efforts last year ... nearly 400,000 children now know who their daddy is ... and we are going to make sure those dads know: they've got responsibility for their kids.

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Our Welfare System needs to start saying yes. Take Sandra Rosato. She saved for college because she didn't want to be a second-generation welfare dependent. Sandra worked hard and accumulated \$1,000. But the welfare system said her family couldn't continue to get benefits while Sandra was saving money. That's not right. Sandra and others like her should be able to save for college or for a job-training course. That's our top priority for dependents like Sandra. That's how we measure success.

I have sent Congress far-reaching legislative proposals -- innovative and sound initiatives -- the kind of efforts that the American people can put their trust in, because we always test for results.

Our legislative changes are designed to expand waiver authority, provide greater program flexibility and strengthen programs. Specifically, our legislation aims at making services more accessible to welfare recipients; allowing public housing residents to work in public housing improvement projects; granting flexibility regarding work requirements for those on welfare; allowing extended job search and encouraging other welfare-to-work activities. Because, here's the bottom line: **There's no welfare program like a job.**

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These legislative and waiver efforts are providing recipients with help in getting a handle on their future. We are working with the States to develop new ways to help people -- ways guaranteed to get them back on their feet.

I say -- let's trust those States who have shown results. States like California. We cannot continue paying out over \$3.2 trillion in welfare benefits.

We can change the welfare system. We are can break the cycle of dependency -- give our economy a boost -- give taxpayers a break -- and giver welfare recipients hope & dignity.

Thank you for your very important role in this significant task. May God Bless you. And, May God Bless the United States of America.

####

WHITE HOUSE STAFFING MEMORANDUM

92 JUL 30 9:40

DATE: 7/29/92 ACTION/CONCURRENCE/COMMENT DUE BY: NOON, THURS., JULY 30

PRESIDENTIAL REMARKS: WELFARE REFORM SPEECH RIVERSIDE, CALIFORNIA

SUBJECT: FRIDAY, JULY 31, 1992

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	<input type="checkbox"/>	<input checked="" type="checkbox"/>	HORNER	<input type="checkbox"/>	<input type="checkbox"/>
SKINNER	<input type="checkbox"/>	<input checked="" type="checkbox"/>	MCBRIDE	<input type="checkbox"/>	<input checked="" type="checkbox"/>
SCOWCROFT	<input checked="" type="checkbox"/>	<input type="checkbox"/>	MOORE	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DARMAN	<input checked="" type="checkbox"/>	<input type="checkbox"/>	PETERSMEYER	<input type="checkbox"/>	<input type="checkbox"/>
BRADY	<input type="checkbox"/>	<input checked="" type="checkbox"/>	PORTER	<input checked="" type="checkbox"/>	<input type="checkbox"/>
BROMLEY	<input type="checkbox"/>	<input type="checkbox"/>	PROVOST	<input checked="" type="checkbox"/>	<input type="checkbox"/>
CALIO	<input checked="" type="checkbox"/>	<input type="checkbox"/>	SMITH	<input checked="" type="checkbox"/>	<input type="checkbox"/>
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GRAY	<input checked="" type="checkbox"/>	<input type="checkbox"/>	KAUFMAN	<input type="checkbox"/>	<input checked="" type="checkbox"/>
HOLIDAY	<input checked="" type="checkbox"/>	<input type="checkbox"/>	BOSKIN	<input checked="" type="checkbox"/>	<input type="checkbox"/>
			McGROARTY		<input checked="" type="checkbox"/>

REMARKS:

Please provide comments on the attached directly to Dan McGroarty, Rm. 122, x2930, with a copy to this office NO LATER THAN NOON, THURSDAY, JULY 30. Thank you.

RESPONSE:

To Comments pg. 2, 3, 5, 6

Copy to →

PHILLIP D. BRADY Assistant to the President and Staff Secretary Ext. 2702

Crouse/Nix
Wednesday, July 29, 1992
5:24pm
[welf-ref.ca6]

32 JUL 29 P5:28

PRESIDENTIAL REMARKS: WELFARE REFORM SPEECH
RIVERSIDE, CALIFORNIA
FRIDAY, JULY 31, 1992

Thank you for that warm welcome. [ACKNOWLEDGMENTS]

I am pleased to be here in Riverside where you "promote individual independence." The people in your program are here for one reason -- to get a job. And, you hold their feet to the fire with tough sanctions that get results.

Yes, indeed, Robby, we are "Proud to Be An American." Those who talk about our nation being past her prime, just don't have vision. Take the Olympics. Barcelona loves America's Dream Team. And, we applaud Pablo Morales, the swimmer who missed out in '84, didn't make the team in '88, then came back this year to earn a gold medal -- at the ripe old age of 27. Let that be a lesson: never count an old man out. [He's proof positive that youth and inexperience are no match for maturity and determination.]

Those who talk gloom and doom about America need to lift their sights. In the past few years, some huge problems have become wonderful, big opportunities for America.

We have overcome "communism." It took sacrifice and struggle. It cost lives. But today -- one after another -- nations that we never dreamed would be free are now embracing democracy. And, we have the chance to use American ingenuity and

American products to help these new nations shape their democracy while expanding our own economy.

We have overcome the threat of nuclear annihilation. Since that historic moment last month, when President Yeltsin and I signed agreements that eliminated some of the most dangerous nuclear weapons -- the world has breathed a sigh of relief. Now, America can expand her international business partnerships and channel millions we once spent on defense into peacetime prosperity.

We have changed the world. And, we are going to change America. We're here to talk about ^{changing our Nation's} welfare ^{system} ~~reform~~ -- about a system that's broken -- about a system that must be fixed. We must transform welfare from a hand-out to a hand up. I have repeatedly said that our current welfare policies, however well-intentioned, are now out-of-date and out-of-line with reality.

The first problem we face is a basic one -- our welfare system was designed for an Ozzie and Harriet world. But, today's welfare family structures are drastically different and infinitely more tragic.

Since 1960, unwed teen births have tripled. Far too often the children don't know their father -- or he's a deadbeat dad. To make matters worse, these situations usually aren't temporary -- the trends are persistent -- and the rates are skyrocketing. Unwed teen parents need an extra-long ladder to climb out of the cycle of dependency. Young fathers can't compete with the government hand-out when it comes to providing for their

children. Young mothers, left to fend for a child on their own, end up caught in the safety nets -- unable to get free. And, the children caught in this trap -- that's the saddest story of all.

These dramatic shifts have caused an earthquake of devastation to the American family. Tragically, the aftershocks are ravaging our welfare system and depleting our social services.

The system has failed us. It's time to try something new

-- time to bring back an old-fashioned idea: responsibility. I intend to bring welfare back to the basics -- back to the tried and proven. Back to personal responsibility rather than dependency -- tough love instead of a free lunch.

My reforms are detailed in the Welfare Reform White Paper which gives the details about what we have done, about what we're doing now, and about what our next steps will be. We have one basic over-arching goal for Welfare Reform -- to create conditions to get people off welfare as soon as possible by helping them become economically self-sufficient.

Our second major problem is that our welfare systems and budgets can't handle our current welfare dependent population -- that's approaching 30 million -- that's costing over \$150 billion a year. My Administration is dealing with this crisis by changing our approach to welfare. We are focusing on education, employment, and child support enforcement.

We are starting with the kids -- to break the chain of second, even third, generation welfare. We have made **the largest**

We do not lack compassion -- far from today's welfare system is not compassionate. We aren't trying to get tough -- we're trying to get people back into the mainstream of society

expansion in history for the Head Start Program. We have increased funding by 125 percent -- over \$2.8 billion. We've opened the door of Head Start to every eligible 4-year-old child. That's a program that works -- a program I'm proud of.

We are also working to keep kids in school and help them complete their education. That means teenage mothers who have not completed high school must go to school full-time. It means that more than half a million people must participate in JOBS training each month. All 50 states now have JOBS programs. And, big government is no longer doing for dependents what they can and should be doing for themselves -- helping people have real hope -- instead of having their spirits destroyed by the drug of welfare.

And we are going after those deadbeat dads. Last year, we collected a record-high \$6 billion in child support payments. And, through our efforts last year ... nearly 400,000 children now know who their daddy is ... and we are going to make sure those dads know: they've got responsibility for their kids.

Our third big problem is that the nation can't afford to continue underwriting programs that aren't working. And, we can't afford to perpetuate a system that discourages marriage, supports illegitimacy -- that actually perpetuates dependency with perverse disincentives to work.

Those on welfare need to work hard and save for a better future -- but the welfare system says no. They need to help their kids develop a work ethic and get a job -- but the welfare

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I have sent Congress ^{several} far-reaching legislative proposals -- innovative and sound initiatives -- the kind of efforts that the American people can put their trust in, because we always test for results.

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I believe that

This is pretty arcane.

why I have proposed revising the "asset limit" under the AFDC program.

Already, five states have applied for and received waivers ^{Federal permission} for innovative, groundbreaking efforts. Governor Florio in New Jersey has just received a special exemption that will enable him to experiment with incentives to change dependents' behavior. Governor Thompson can tell you that government programs don't work, but that in Wisconsin they get great results through incentives and sanctions designed to restore family structure. I've already talked about the great things Governor Wilson is doing here in California. And many of our states are saying to long-term welfare dependents -- **you don't get a check 'til you get a job.**

try to (?) These legislative and waiver efforts are providing recipients with help in getting a handle on their future. We are working with the States to develop new ways to help people -- ways guaranteed to get them back on their feet.

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Henson, pp. 2, 6.

Crouse/Nix
Wednesday, July 29, 1992
5:24pm
[welf-ref.ca6]

PRESIDENTIAL REMARKS: WELFARE REFORM SPEECH
RIVERSIDE, CALIFORNIA
FRIDAY, JULY 31, 1992

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Henson add:

about a system that does nothing to strengthen families - about a system that says this nation's economic strength.

The first problem we face is a basic one -- our welfare system was designed for an Ozzie and Harriet world. But, today's welfare family structures are drastically different and infinitely more tragic.

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These legislative and waiver efforts are providing recipients with help in getting a handle on their future. We are working with the States to develop new ways to help people -- ways guaranteed to get them back on their feet.

I say -- let's trust those States who have shown results. States like California. **We cannot continue paying out over \$3.2 trillion in welfare benefits.**

We can change the welfare system. We are can break the cycle of dependency -- give our economy a boost -- give taxpayers a break -- and giver welfare recipients hope.

Thank you for your very important role in this significant task. May God Bless you. And, May God Bless the United States of America.

#####

*Heaven
add:*

Let's try a new way - let's trust a new idea - to get people out of the welfare traps off the welfare rolls.

WHITE HOUSE STAFFING MEMORANDUM

JUL 30 P12:37

5932

DATE: 7/29/92 ACTION/CONCURRENCE/COMMENT DUE BY: NOON, THURS., JULY 30

PRESIDENTIAL REMARKS: WELFARE REFORM SPEECH
RIVERSIDE, CALIFORNIA
FRIDAY, JULY 31, 1992

SUBJECT: _____

	ACTION	FYI		ACTION	FYI
VICE PRESIDENT	<input type="checkbox"/>	<input checked="" type="checkbox"/>	HORNER	<input type="checkbox"/>	<input type="checkbox"/>
SKINNER	<input type="checkbox"/>	<input checked="" type="checkbox"/>	MCBRIDE	<input type="checkbox"/>	<input checked="" type="checkbox"/>
SCOWCROFT →	<input checked="" type="checkbox"/>	<input type="checkbox"/>	MOORE	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DARMAN	<input checked="" type="checkbox"/>	<input type="checkbox"/>	PETERSMEYER	<input type="checkbox"/>	<input type="checkbox"/>
BRADY	<input type="checkbox"/>	<input checked="" type="checkbox"/>	PORTER	<input checked="" type="checkbox"/>	<input type="checkbox"/>
BROMLEY	<input type="checkbox"/>	<input type="checkbox"/>	PROVOST	<input checked="" type="checkbox"/>	<input type="checkbox"/>
CALIO	<input checked="" type="checkbox"/>	<input type="checkbox"/>	SMITH	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DEMAREST	<input checked="" type="checkbox"/>	<input type="checkbox"/>	YEUTTER	<input type="checkbox"/>	<input checked="" type="checkbox"/>
FITZWATER	<input type="checkbox"/>	<input checked="" type="checkbox"/>	FINDLAY	<input type="checkbox"/>	<input checked="" type="checkbox"/>
GRAY	<input checked="" type="checkbox"/>	<input type="checkbox"/>	KAUFMAN	<input type="checkbox"/>	<input checked="" type="checkbox"/>
HOLIDAY	<input checked="" type="checkbox"/>	<input type="checkbox"/>	BOSKIN	<input checked="" type="checkbox"/>	<input type="checkbox"/>
			MCGROARTY		<input checked="" type="checkbox"/>

REMARKS:

Please provide comments on the attached directly to Dan McGroarty, Rm. 122, x2930, with a copy to this office NO LATER THAN NOON, THURSDAY, JULY 30.
Thank you.

RESPONSE:

TO: DANIEL B. MCGROARTY

July 30, 1992

The NSC staff concurs in the above-referenced presidential remarks, subject to the changes noted on the attached text.


Brent Scowcroft

PHILLIP D. BRADY
Assistant to the President
and Staff Secretary
Ext. 2702

cc: Phillip D. Brady

Crouse/Nix
Wednesday, July 29, 1992
5:24pm
[welf-ref.ca6]

32 JUL 29 P5:28

PRESIDENTIAL REMARKS: WELFARE REFORM SPEECH
RIVERSIDE, CALIFORNIA
FRIDAY, JULY 31, 1992

Thank you for that warm welcome. [ACKNOWLEDGMENTS]

I am pleased to be here in Riverside where you "promote individual independence." The people in your program are here for one reason -- to get a job. And, you hold their feet to the fire with tough sanctions that get results.

Yes, indeed, Robby, we are "Proud to Be An American." Those who talk about our nation being past her prime, just don't have vision. Take the Olympics. Barcelona loves America's Dream Team. And, we applaud Pablo Morales, the swimmer who missed out in '84, didn't make the team in '88, then came back this year to earn a gold medal -- at the ripe old age of 27. Let that be a lesson: never count an old man out. [He's proof positive that youth and inexperience are no match for maturity and determination.]

Those who talk gloom and doom about America need to lift their sights. In the past few years, some huge problems have become wonderful, big opportunities for America.

We have overcome "communism." It took sacrifice and struggle. It cost lives. But today -- one after another -- nations that we never dreamed would be free are now embracing democracy. And, we have the chance to use American ingenuity and

American products to help these new nations shape their democracy while expanding our own economy.

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We have changed the world. And, we are going to change America. We're here to talk about welfare reform -- about a system that's broken -- about a system that must be fixed. **We must transform welfare from a hand-out to a hand up.** I have repeatedly said that our current welfare policies, however well-intentioned, are now out-of-date and out-of-line with reality.

The first problem we face is a basic one -- our welfare system was designed for an Ozzie and Harriet world. But, today's welfare family structures are drastically different and infinitely more tragic.

Since 1960, unwed teen births have tripled. Far too often the children don't know their father -- or he's a deadbeat dad. To make matters worse, these situations usually aren't temporary -- the trends are persistent -- and the rates are skyrocketing. Unwed teen parents need an extra-long ladder to climb out of the cycle of dependency. Young fathers can't compete with the government hand-out when it comes to providing for their

children. Young mothers, left to fend for a child on their own, end up caught in the safety nets -- unable to get free. And, the children caught in this trap -- that's the saddest story of all.

These dramatic shifts have caused an earthquake of devastation to the American family. Tragically, the aftershocks are ravaging our welfare system and depleting our social services.

The system has failed us. It's time to try something new -- time to bring back an old-fashioned idea: responsibility. I intend to bring welfare back to the basics -- back to the tried and proven. Back to personal responsibility rather than dependency -- tough love instead of a free lunch.

My reforms are detailed in the Welfare Reform White Paper which gives the details about what we have done, about what we're doing now, and about what our next steps will be. We have one basic over-arching goal for Welfare Reform -- to create conditions to get people off welfare as soon as possible by helping them become economically self-sufficient.

Our second major problem is that our welfare systems and budgets can't handle our current welfare dependent population -- that's approaching 30 million -- that's costing over \$150 billion a year. My Administration is dealing with this crisis by changing our approach to welfare. We are focusing on education, employment, and child support enforcement.

We are starting with the kids -- to break the chain of second, even third, generation welfare. We have made **the largest**

expansion in history for the Head Start Program. We have increased funding by 125 percent -- over \$2.8 billion. We've opened the door of Head Start to every eligible 4-year-old child. That's a program that works -- a program I'm proud of.

We are also working to keep kids in school and help them complete their education. That means teenage mothers who have not completed high school must go to school full-time. It means that more than half a million people must participate in JOBS training each month. All 50 states now have JOBS programs. And, big government is no longer doing for dependents what they can and should be doing for themselves -- helping people have real hope -- instead of having their spirits destroyed by the drug of welfare.

And we are going after those deadbeat dads. Last year, we collected a record-high \$6 billion in child support payments. And, through our efforts last year ... nearly 400,000 children now know who their daddy is ... and we are going to make sure those dads know: they've got responsibility for their kids.

Our third big problem is that the nation can't afford to continue underwriting programs that aren't working. And, we can't afford to perpetuate a system that discourages marriage, supports illegitimacy -- that actually perpetuates dependency with perverse disincentives to work.

Those on welfare need to work hard and save for a better future -- but the welfare system says no. They need to help their kids develop a work ethic and get a job -- but the welfare

system says no. They need nurturing families -- a father and mother in the same house with their children. But, the welfare system says no.

Our Welfare System needs to start saying yes. Take Sandra Rosato. She saved for college because she didn't want to be a second-generation welfare dependent. Sandra worked hard and accumulated \$1,000. But the welfare system said her family couldn't continue to get benefits while Sandra was saving money. That's not right. Sandra and others like her should be able to save for college or for a job-training course. That's our top priority for dependents like Sandra. That's how we measure success.

I have sent Congress far-reaching legislative proposals -- innovative and sound initiatives -- the kind of efforts that the American people can put their trust in, because we always test for results.

Our legislative changes are designed to expand waiver authority, provide greater program flexibility and strengthen programs. Specifically, our legislation aims at making services more accessible to welfare recipients; allowing public housing residents to work in public housing improvement projects; granting flexibility regarding work requirements for those on welfare; allowing extended job search and encouraging other welfare-to-work activities. Because, here's the bottom line: **There's no welfare program like a job.**

Already, five states have applied for and received waivers for innovative, groundbreaking efforts. Governor Florio in New Jersey has just received a special exemption that will enable him to experiment with incentives to change dependents' behavior. Governor Thompson can tell you that government programs don't work, but that in Wisconsin they get great results through incentives and sanctions designed to restore family structure. I've already talked about the great things Governor Wilson is doing here in California. And many of our states are saying to long-term welfare dependents -- you don't get a check 'til you get a job.

These legislative and waiver efforts are providing recipients with help in getting a handle on their future. We are working with the States to develop new ways to help people -- ways guaranteed to get them back on their feet.

I say -- let's trust those States who have shown results. States like California. We cannot continue paying out over \$3.2 trillion in welfare benefits.

We can change the welfare system. We ~~are~~ can break the cycle of dependency -- give our economy a boost -- give taxpayers a break -- and give welfare recipients hope. ✓

Thank you for your very important role in this significant task. May God Bless you. And, May God Bless the United States of America.

####

WHITE HOUSE STAFFING REQUEST

Subject

Presidential Remarks: Welfare Reform Speech

JUL 30 AM: 53

Date/Time Received: July 29, 7:00 P.M. RESPONSE DUE: Thurs., July 30th 11:00 A.M.

Response due to Director's Office Support Group, Room 254, Ext. 3060. Please respond to every staffing request, even if you have no comment.

Distribution Within OMB

Table with columns: Action, FYI, Action, FYI. Rows include Director, Deputy Director, Dep. Dir./Mgmt., Al-Samarrie, A., Anderson, B., Burman, A., Dale, E., Damus, R., Gen. Mgmt. Div., Grady, R., Hale, J., Howard, R., Legis. Affairs, MacRae, J., Martin, B., Mazur, E., Murr, J., Rockefeller, N., Scully, T., and (Other).

TO: DAN MCG

From: Scully

Comments:

B
K

JANIS x2157
#7

Crouse/Nix
Wednesday, July 29, 1992
5:24pm
[welf-ref.ca6]

2 JUL 29 P5:28

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FRIDAY, JULY 31, 1992

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Yes, indeed, Robby, we are "Proud to Be An American." Those who talk about our nation being past her prime, just don't have vision. Take the Olympics. Barcelona loves America's Dream Team. And, we applaud Pablo Morales, the swimmer who missed out in '84, didn't make the team in '88, then came back this year to earn a gold medal -- at the ripe old age of 27. Let that be a lesson: never count an old man out. [He's proof positive that youth and inexperience are no match for maturity and determination.]

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We have overcome "communism." It took sacrifice and struggle. It cost lives. But today -- one after another -- nations that we never dreamed would be free are now embracing democracy. And, we have the chance to use American ingenuity and

American products to help these new nations shape their democracy while expanding our own economy.

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The first problem we face is a basic one -- our welfare system was designed for an Ozzie and Harriet world. But, today's welfare family structures are drastically different and infinitely more tragic.

Since 1960, unwed teen births have tripled. Far too often the children don't know their father -- or he's a deadbeat dad. To make matters worse, these situations usually aren't temporary -- the trends are persistent -- and the rates are skyrocketing. Unwed teen parents need an extra-long ladder to climb out of the cycle of dependency. Young fathers can't compete with the government hand-out when it comes to providing for their

BAO

World of the 50's -- where single parent families were an exception and welfare filled gaps -- it didn't drive behavior.

children. Young mothers, left to fend for a child on their own, end up caught in the safety nets -- unable to get free. And, the children caught in this trap -- that's the saddest story of all.

These dramatic shifts have caused an earthquake of devastation to the American family. Tragically, the aftershocks are ravaging our welfare system and depleting our social services.

The system has failed us. It's time to try something new -- time to bring back an old-fashioned idea: responsibility. I intend to bring welfare back to the basics -- back to the tried and proven. Back to personal responsibility rather than dependency -- tough ^{real world} love instead of a free lunch.

^{efforts and policies} My ^{outlined} ~~reforms~~ are detailed in the Welfare Reform White Paper which gives the details about what we have done, about what we're doing now, and about what our next steps will be. We have one basic over-arching goal for Welfare Reform -- to create conditions to get people off welfare as soon as possible by helping them become economically self-sufficient.

Our second major problem is that our welfare systems and budgets can't handle our current welfare dependent population -- that's approaching 30 million ^{about 10% of the population} -- that's costing over \$150 billion a year. My Administration is dealing with this crisis by changing our approach to welfare. We are focusing on education, employment, and child support enforcement.

We are starting with the kids -- to break the chain of second, even third, generation welfare. We have made the largest

expansion in history for the Head Start Program. We have -- increased funding by 125 percent -- ^{from \$1.2 to} over \$2.8 billion. We've opened the door of Head Start to every eligible 4-year-old child. That's a program that works -- a program I'm proud of.

And we've increased use ~~of~~ ~~immigrant~~ ~~programs~~ ~~and~~ ~~child health~~ ~~Healthy Start program~~ by 50% included the ~~to~~ ~~make sure~~ ~~poor kids are~~ ~~ready to~~ ~~learn --~~ ~~ready to~~ ~~develop.~~

We are also working to keep kids in school and help them complete their education. That means teenage mothers who have not completed high school must go to school full-time. It means that more than half a million people must participate in JOBS training each month. All 50 states now have JOBS programs. ~~big government is no longer doing for dependents what they can~~ ~~and should be doing for themselves -- helping~~ ~~people have real~~ ~~hope -- instead of having their spirits destroyed by the drug of~~ ~~welfare.~~

~~change, these programs, like the one here in Riverside, will~~ ~~For a~~ ~~And,~~ ~~try to help~~ ~~and should be doing for themselves -- helping~~ ~~people have real~~ ~~hope -- instead of having their spirits destroyed by the drug of~~ ~~welfare.~~

And we are going after those deadbeat dads. Last year, we collected a record-high \$6 billion in child support payments. And, through our efforts last year ... nearly 400,000 children now know who their daddy is ... and we are going to make sure those dads know: they've got responsibility ^{to help support} ~~for~~ their kids.

Our third big problem is that the nation can't afford to continue underwriting programs that aren't working. And, we can't afford to perpetuate a system that discourages marriage, supports illegitimacy -- that actually perpetuates dependency with perverse disincentives to work.

Those on welfare need to work hard and save for a better future -- but the welfare system says no. They need to help their kids develop a work ethic and get a job -- but the welfare

system says no. They need nurturing families -- a father and mother in the same house with their children. But, the welfare system says no.

Our ~~Welfare System~~ needs to start saying yes. Take Sandra Rosato. She saved for college because she didn't want to be a second-generation welfare dependent. Sandra worked hard and accumulated \$1,000. But the welfare system said her family couldn't continue to get benefits while Sandra was saving money. ^{for school} That's not right. Sandra and others like her should be able to save for college or for a job-training course. That's our top priority for ^{Kids} dependents like Sandra. That's how we measure success.

I have sent ~~to Congress~~ Congress far-reaching legislative proposals -- ~~the~~ ^{changes} innovative and sound initiatives -- the kind of ~~efforts~~ that the American people can put their trust in, because ~~we always test~~ ^{they} ~~will~~ ^{bring} for results.

Our legislative changes are designed to ^{encourage alternative approaches} ~~expand waiver~~ ^{states to develop} authority, provide greater program flexibility, and ~~strengthen programs~~. Specifically, our legislation aims at making services more accessible to welfare recipients; allowing public housing residents to work in public housing improvement projects; granting flexibility regarding work requirements for those on welfare; allowing extended job search and encouraging other welfare-to-work activities. Because, here's the bottom line: There's no welfare program like a job.

quickly received

~~Al~~ Already, five states have applied for and ^{quickly received} ~~received~~ ^{several} waivers for innovative, groundbreaking efforts. Governor Florio in New Jersey has just received a special exemption that will enable him to experiment with incentives to change dependents' behavior. Governor Thompson can tell you that government programs don't work, but that in Wisconsin they get great results through incentives and sanctions designed to restore family structure. I've already talked about the great things Governor Wilson is doing here in California. And many of our states are saying to ^{unless} ~~you~~ long-term welfare dependents -- you don't get a check 'til you

you are training for get a job.

These legislative and ^{our} waiver efforts are providing ~~the~~ ^{incentive} recipients with ^{and the} ~~help~~ ^{for} getting a handle on their future. We are working with the States to develop new ways to help people -- ways guaranteed to get them back on their feet.

I say -- let's ^{give} ~~trust~~ ^{the tools} ~~these~~ States ^{to} ~~who have shown~~ results. ^{innovative}

states -- States like California. We cannot continue ^{to} ~~paying~~ ^{to blindly} out over ~~\$3.2~~ ^{over} ~~trillion~~ ^{\$ 150 billion a year} in welfare benefits, ^{without} ~~trying to shake up the system.~~

We can change the welfare system. We ~~are~~ ^{can} break the cycle of dependency -- give our economy a boost -- give taxpayers a break -- and give ^{our poorest citizens} ~~welfare recipients~~ hope.

Thank you for your very important role in this significant task. May God Bless you. And, May God Bless the United States of America.

####

Crouse/Nix
Wednesday, July 29, 1992
5:24pm
[welf-ref.ca6]

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RIVERSIDE, CALIFORNIA
FRIDAY, JULY 31, 1992

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Thank you for your very important role in this significant task. May God Bless you. And, May God Bless the United States of America.

####

THE WHITE HOUSE

WASHINGTON

July 30, 1992

MEMORANDUM FOR DAN MCGROARTY

FROM: ROGER B. PORTER *RBP*

SUBJECT: Presidential Remarks: Welfare Reform Speech

We have reviewed the attached presidential remarks and have noted a few suggested comments on the draft.

If you have any questions or we can be of further assistance, please let us know.

cc: Phillip D. Brady

JUL 30 P 1: 42

WHITE HOUSE STAFFING MEMORANDUM

DATE: 7/29/92 ACTION/CONCURRENCE/COMMENT DUE BY: NOON, THURS., JULY 30

PRESIDENTIAL REMARKS: WELFARE REFORM SPEECH
RIVERSIDE, CALIFORNIA
FRIDAY, JULY 31, 1992

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			MCGROARTY		<input checked="" type="checkbox"/>

REMARKS:

Please provide comments on the attached directly to Dan McGroarty, Rm. 122, x2930, with a copy to this office NO LATER THAN NOON, THURSDAY, JULY 30. Thank you.

RESPONSE:

PHILLIP D. BRADY
Assistant to the President
and Staff Secretary
Ext. 2702

Crouse/Nix
Wednesday, July 29, 1992
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[welf-ref.ca6]

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We have overcome "communism." It took sacrifice and struggle. It cost lives. But today -- one after another -- nations that we never dreamed would be free are now embracing democracy. And, we have the chance to use American ingenuity and

American products to help these new nations shape their democracy while expanding our own economy.

We have overcome the threat of nuclear annihilation. Since that historic moment last month, when President Yeltsin and I signed agreements that eliminated some of the most dangerous nuclear weapons -- the world has breathed a sigh of relief. Now, America can expand her international business partnerships and channel millions ^{OF DOLLARS} we once spent on defense into peacetime prosperity.

We have changed the world. And, we are going to change America. We're here to talk about welfare reform -- about a system that's broken -- about a system that must be fixed. We must transform welfare from a hand-out to a hand up. I have repeatedly said that our current welfare policies, however well-intentioned, are now out-of-date and out-of-line with reality.

The first problem we face is a basic one -- our welfare system was designed for an Ozzie and Harriet world. But, today's welfare family structures are drastically different and infinitely more tragic.

Since 1960, unwed teen births have tripled. Far too often the children don't know their father -- or he's a deadbeat dad. To make matters worse, these situations usually aren't temporary -- the trends are persistent -- and the rates are skyrocketing. Unwed teen parents need an extra-long ladder to climb out of the cycle of dependency. ~~Young fathers can't compete with the government hand-out when it comes to providing for their~~ ^{REPUBLICANS ARE OPENING UP NEW OPPORTUNITIES FOR YOUNG FATHERS}

BOYS INTO DEMS NOTION THAT WAGES FOR YOUNG MALES AREN'T ENOUGH TO SUPPORT A FAMILY.

DON'T GET HELP FROM YOUNG FATHERS, THEY ARE

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^{WHEN} children. [✓] Young mothers, left to fend for a child on their own, end up caught in the safety nets -- unable to get free. And, the children caught in this trap -- that's the saddest story of all.

These dramatic shifts have ~~caused an earthquake of~~ ^{ED} devastation ^g to the American family. Tragically, ~~the aftershocks~~ ^{THESE CHANGES} are ravaging our welfare system and depleting our social services.

The system has failed us. It's time to try something new -- time to bring back an old-fashioned idea: responsibility. I intend to bring welfare back to the basics -- back to the tried and proven. Back to personal responsibility rather than dependency -- tough love instead of a free lunch.

My reforms are detailed in ~~the Welfare Reform White Paper~~ ^A which ^{PROVIDES} gives the details about ^{ACTIONS WE HAVE TAKEN} what we have done, about what we're doing now, and about what our next steps will be. We have one ^{FUNDAMENTAL} ~~basic over-arching~~ goal for Welfare Reform -- to create conditions to get people off welfare as soon as possible by helping them become economically self-sufficient.

Our second major problem is that our welfare systems and budgets can't handle our current welfare dependent population -- that's approaching 30 million ^{PEOPLE} -- that's costing over \$150 billion a year. My Administration is dealing with this crisis by changing our approach to welfare. We are focusing on education, employment, and child support enforcement.

We are starting with the kids -- to break the chain of second, even third, generation welfare. ^{RECIPIENTS} We have made the largest

expansion in history for the Head Start Program. We have increased funding by 125 percent -- ^{TO} over \$2.8 billion. We've opened the door of Head Start to every eligible 4-year-old child. ^{WHOSE} ~~That's~~ ^{IT'S} a program that works -- a program I'm proud of.

We are also working to keep kids in school and help them complete their education. That means teenage mothers who have not completed high school must ^{ATTEND} ~~go to~~ school full-time. It means that more than half a million people must participate in JOBS training each month. All 50 states now have JOBS programs. And, big government is no longer doing for dependents what they can and should be doing for themselves -- ^{GIVING} ~~helping~~ people ~~have~~ real hope -- instead of having their spirits destroyed by the drug of welfare.

And we are going after those deadbeat dads. Last year, we collected a record-high \$6 billion in child support payments. And, through our efforts last year ... nearly 400,000 children now know who their daddy is ... and we are going to make sure those dads know: they've got ^A responsibility for their kids.

Our third big problem is that the nation can't afford to continue underwriting programs that aren't working. ^g ~~And,~~ we can't afford to perpetuate a system that discourages marriage, supports illegitimacy -- that actually perpetuates dependency with perverse disincentives to work.

Those on welfare need to work hard and save for a better future -- but the welfare system says no. They need to help their kids develop a work ethic and get a job -- but the welfare

PARENTS WANT THEM TO PARTICIPATE

system says no. They need nurturing families -- a father and mother in the same house with their children. But, the welfare system says no.

Our ~~Welfare~~ System needs to start saying yes. Take Sandra Rosato. She saved for college because she didn't want to be a second-generation welfare dependent. Sandra worked hard and accumulated \$1,000. But the welfare system said her family couldn't continue to ~~get~~^{RECEIVE} benefits while Sandra was saving money. That's not right. Sandra and others like her should be able to save for college or for a job-training course. That's our top priority for dependents like Sandra. That's how we measure success.

I have sent Congress far-reaching legislative proposals -- innovative and sound initiatives -- the kind of efforts that the American people can put their trust in, because we always test for results.

Our legislative changes are designed to expand waiver authority, provide greater ~~program~~⁹ flexibility and strengthen programs. Specifically, our legislation aims at making services more accessible to welfare recipients; allowing public housing residents to work in public housing improvement projects; granting flexibility regarding work requirements for those on welfare; allowing extended job search and encouraging other welfare-to-work activities. Because, here's the bottom line: **There's no welfare program like a job.**

Tommy

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OF WISCONSIN

Already, five states have applied for and received waivers for innovative, groundbreaking efforts. Governor Florio in New Jersey has just received a special exemption that will enable him to experiment with incentives to change dependents' behavior. Governor Thompson can tell you that government programs don't work, but that in Wisconsin they get great results through incentives and sanctions designed to restore family structure. I've already talked about the great things Governor Wilson is doing here in California. And many of our states are saying to long-term welfare dependents -- you don't get a check 'til you get a job.

These legislative and waiver efforts are providing recipients with help in getting a handle on their future. We are working with the States to develop new ways to help people -- ways guaranteed to get them back on their feet.

I say -- let's trust those States who have shown results. States like California. We cannot continue paying out over \$3.2 trillion in welfare benefits.

We can change the welfare system. We are can break the cycle of dependency -- give our economy a boost -- give taxpayers a break -- and giver welfare recipients hope.

Thank you for your very important role in this significant task. May God Bless you. And, May God Bless the United States of America.

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How do you justify this figure? The way in which the sentence is worded makes it appear that we pay out \$3.2 b per year.

Also, how is 'welfare benefit' defined?