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# FOIA MARKER

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**Record Group/Collection:** George H.W. Bush Presidential Records  
**Collection/Office of Origin:** Speechwriting, White House Office of  
**Series:** Speech File Backup Files  
**Subseries:** Chron File, 1989-1993

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**OA/ID Number:** 13655  
**Folder ID Number:** 13655-004

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**Folder Title:**  
James Baker Swearing-in Ceremony 1/27/89 [OA 6853]

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Stack:	Row:	Section:	Shelf:	Position:
<b>G</b>	<b>26</b>	<b>18</b>	<b>6</b>	<b>3</b>

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0112

# WHITE HOUSE STAFFING MEMORANDUM

DATE: 1/25/89 ACTION/CONCURRENCE/COMMENT DUE BY: 12:00 1/26/89

SUBJECT: PRESIDENTIAL REMARKS: SWEARING-IN CEREMONY OF SECRETARY OF STATE JAMES A. BAKER, III

	ACTION FYI			ACTION FYI	
VICE PRESIDENT	<input type="checkbox"/>	<input checked="" type="checkbox"/>	MCCLURE	<input checked="" type="checkbox"/>	<input type="checkbox"/>
SUNUNU	<input type="checkbox"/>	<input checked="" type="checkbox"/>	NEWMAN	<input type="checkbox"/>	<input type="checkbox"/>
SCOWCROFT	<input checked="" type="checkbox"/>	<input type="checkbox"/>	PORTER	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DARMAN	<input type="checkbox"/>	<input type="checkbox"/>	STUDDERT	<input type="checkbox"/>	<input type="checkbox"/>
BATES	<input checked="" type="checkbox"/>	<input type="checkbox"/>	UNTERMEYER	<input type="checkbox"/>	<input type="checkbox"/>
BREEDEN	<input type="checkbox"/>	<input type="checkbox"/>	<u>KLUGMANN</u>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
CARD	<input type="checkbox"/>	<input checked="" type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
CICCONI	<input type="checkbox"/>	<input checked="" type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
DEMAREST	<input checked="" type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
FITZWATER	<input type="checkbox"/>	<input checked="" type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
GRAY	<input checked="" type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
HAGIN	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>

REMARKS: Please provide your comments/recommendatins directly to Mark Klugman (x7291 Rm 118) with and info copy to my office by 12:00 Thursday, January 26. Thank you.

RESPONSE: January 26, 1989

TO: Mark Klugman  
NSC concurs, with suggestions marked.

*Robert Perito*  
Robert Perito  
Acting Executive Secretary

**James W. Cicconi**  
Assistant to the President  
and Deputy to the Chief of Staff  
Ext. 2702

cc: J. Cicconi

PROPOSED REMARKS FOR  
PRESIDENT GEORGE BUSH  
SWEARING-IN CEREMONY OF JAN 25 PM 5:59  
SECRETARY OF STATE JAMES A. BAKER, III  
WASHINGTON, D.C.  
FRIDAY, JANUARY 27, 1989

Thank you... Thank you all very much.

This is a special occasion for me because, as all of you know, Jim and I go way back -- perhaps more years back than either one of us cares to count. We've served in government together. We've lost campaigns together. And, last year, we finally won one.

((You know, Jim, if we had lost, we'd probably be someplace warm fishing right now.)) (LL)

Jim Baker is my friend. I have enormous confidence in him, and judging from how he sailed through the confirmation process, the United States Senate shares that confidence. I trust Jim, and now I am entrusting him with the responsibilities of my principle<sup>al</sup> foreign policy advisor, Secretary of State. X

As I pledged in my Inaugural Address a week ago today, my Presidency will usher in "the age of the offered hand." That applies to foreign policy. We will offer our hand of diplomacy and goodwill to allies and adversaries alike.

I have also spoken of a "new engagement." Nowhere is the need for a new engagement greater than in foreign policy. The postwar generation has come of age and today we live in a distinctly different world than that which we were born into -- a world that demands new strategies and new solutions.

*We see a process of change*  
Today, ~~there is a dynamic leader~~ in the Soviet Union ~~with an~~ *and in*  
~~ambitious agenda of social, political, and economic reform~~  
~~reforms that may reach into Eastern Europe.~~ In the Middle East,  
~~where the daily hardship and strife continues seemingly unabated,~~  
there is hope ~~that a new dialogue will~~ *for a new diplomacy that could* lead to peace. In Central  
and South America, where democracy is on the march, totalitarian  
forces <sup>still</sup> threaten to undermine the will of the people. *There is*  
*diplomatic progress in Southern Africa, and in Indochina.*

We are faced with change, and the potential for change, all over the world. It's up to us to guarantee that the United States remains an engaged power for positive change.

In another era, the Secretary of State's role was largely confined to matters of war and peace. Today's world is more complex -- and more dangerous. Today's Secretary of State must be prepared to work with our allies to solve such global threats as the international narcotics trade, terrorism, the degradation of the world's environment, and the economic distress of developing countries.

*No one is better equipped to tackle these issues than this man.*

And so, Jim, you've got a big job ahead of you. As lonely as your job may sometimes seem, by necessity you will not be alone. As you pledged in your confirmation hearings, our foreign policy will be by a bipartisan foreign policy. It will be a partnership based on trust, open communication, and consistency of action.

This is a time for America to reach out, not merely react. This is a time for America to move forward confidently and cautiously, not retreat. As the freest, the fairest, the most powerful democracy on the face of the earth, we must continue to shine as a beacon of liberty and justice for all the people of the world.

Jim, I know you will be a great Secretary of State.

Congratulations. Good luck. And Godspeed.

# # # #

Klugman

Document No. 006790

# WHITE HOUSE STAFFING MEMORANDUM

DATE: 1/25/89 ACTION/CONCURRENCE/COMMENT DUE BY: 12:00 1/26/89

SUBJECT: PRESIDENTIAL REMARKS: SWEARING-IN CEREMONY OF SECRETARY OF STATE JAMES A. BAKER, III

	ACTION FYI			ACTION FYI	
VICE PRESIDENT	<input type="checkbox"/>	<input checked="" type="checkbox"/>	MCCLURE	<input checked="" type="checkbox"/>	<input type="checkbox"/>
SUNUNU	<input type="checkbox"/>	<input checked="" type="checkbox"/>	NEWMAN	<input type="checkbox"/>	<input type="checkbox"/>
SCOWCROFT	<input checked="" type="checkbox"/>	<input type="checkbox"/>	PORTER	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DARMAN	<input type="checkbox"/>	<input type="checkbox"/>	STUDDERT	<input type="checkbox"/>	<input type="checkbox"/>
BATES	<input checked="" type="checkbox"/>	<input type="checkbox"/>	UNTERMAYER	<input type="checkbox"/>	<input type="checkbox"/>
BREEDEN	<input type="checkbox"/>	<input type="checkbox"/>	<u>KLUGMANN</u>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
CARD	<input type="checkbox"/>	<input checked="" type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
CICCONI	<input type="checkbox"/>	<input checked="" type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
DEMAREST	<input checked="" type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
FITZWATER	<input type="checkbox"/>	<input checked="" type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
GRAY	<input checked="" type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
HAGIN	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>



REMARKS: Please provide your comments/recommendatins directly to Mark Klugman (x7221 Rm 118) with and info copy to my office by 12:00 Thursday, January 26. Thank you.

RESPONSE:

James W. Cicconi  
Assistant to the President  
and Deputy to the Chief of Staff  
Ext. 2702

*Presidential Remarks:*

*(a Justice)*  
*date of draft*  
*time*

~~PROPOSED REMARKS FOR~~  
~~PRESIDENT GEORGE BUSH~~  
SWEARING-IN CEREMONY OF JAN 25 PM 5:59  
SECRETARY OF STATE JAMES A. BAKER, III  
WASHINGTON, D.C.  
FRIDAY, JANUARY 27, 1989

Thank you... Thank you all very much.

This is a special occasion for me because, as all of you know, Jim and I go way back -- perhaps more years back than either one of us cares to count. We've served in government together. We've lost campaigns together. And, last year we ~~finally won one.~~

*Most importantly we've travelled a long way - through some rough and tumble times - and we've come through as friends it's all stronger than ever*

((You know, Jim, if we had lost, we'd probably be someplace warm fishing right now.)) (LL)

Jim Baker is my friend. I have enormous confidence in him, and judging from how he sailed through the confirmation process, the United States Senate shares that confidence. I trust Jim, and now I am entrusting him with the responsibilities of my principle foreign policy advisor, Secretary of State.

As I pledged in my Inaugural Address a week ago today, my Presidency will usher in "the age of the offered hand." That applies to foreign policy. We will offer our hand of diplomacy and goodwill to allies and adversaries alike.

I have also spoken of a "new engagement." Nowhere is the need for a new engagement greater than in foreign policy. The postwar generation has come of age and today we live in a distinctly different world than that which we were born into -- a world that demands new strategies and new solutions.

Today, there is a dynamic leader in the Soviet Union with an ambitious agenda of social, political, and economic reform -- reforms that may reach into Eastern Europe. In the Middle East, where the daily hardship and strife continues seemingly unabated, there is hope that a new dialogue will lead to peace. In Central and South America, where democracy is on the march, totalitarian forces threaten to undermine the will of the people.

We are faced with change, and the potential for change, all over the world. It's up to us to guarantee that the United States remains an engaged power for positive change.

In another era, the Secretary of State's role was largely confined to matters of war and peace. Today's world is more complex -- and more dangerous. Today's Secretary of State must be prepared to work with our allies to solve such global threats as the international narcotics trade, terrorism, the degradation of the world's environment, and the economic distress of developing countries.

*That's why I chose Jim Baker. He's savvy, he's sensitive, and he's tough -- a rare combination indeed.*

And so, Jim, you've got a big job ahead of you. As lonely as your job may sometimes seem, by necessity you will not be alone. As you pledged in your confirmation hearings, our foreign policy will be by a bipartisan foreign policy. It will be a partnership based on trust, open communication, and consistency of action.

This is a time for America to reach out, not merely react. This is a time for America to move forward confidently and cautiously, not retreat. As the freest, the fairest, the most powerful democracy on the face of the earth, we must continue to shine as a beacon of liberty and justice for all the people of the world.

Jim, I know you will be a great Secretary of State.

Congratulations. Good luck. And Godspeed.

# # # #

THE WHITE HOUSE

WASHINGTON

January 26, 1989

MEMORANDUM FOR MARK KLUGMAN OEOB

FROM: ROGER B. PORTER *RBP*

SUBJECT: Presidential Remarks: Swearing-In Ceremony of  
Secretary of State James A. Baker III

The draft remarks for Secretary Baker's swearing-in ceremony seem perfectly appropriate. One addition that you might want to consider is noting that his confirmation vote was 99-0.

This is not only an outstanding vote of confidence in Jim Baker, but it is also an indication of the interest in the Congress in developing a bipartisan foreign policy.

cc: James W. Cicconi

**WHITE HOUSE STAFFING MEMORANDUM**

DATE: 1/25/89 ACTION/CONCURRENCE/COMMENT DUE BY: 12:00 1/26/89

SUBJECT: PRESIDENTIAL REMARKS: SWEARING-IN CEREMONY OF SECRETARY OF STATE JAMES A. BAKER, III

	ACTION FYI			ACTION FYI	
VICE PRESIDENT	<input type="checkbox"/>	<input checked="" type="checkbox"/>	MCCLURE	<input checked="" type="checkbox"/>	<input type="checkbox"/>
SUNUNU	<input type="checkbox"/>	<input checked="" type="checkbox"/>	NEWMAN	<input type="checkbox"/>	<input type="checkbox"/>
SCOWCROFT	<input checked="" type="checkbox"/>	<input type="checkbox"/>	PORTER	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DARMAN	<input type="checkbox"/>	<input type="checkbox"/>	STUDDERT	<input type="checkbox"/>	<input type="checkbox"/>
BATES	<input checked="" type="checkbox"/>	<input type="checkbox"/>	UNTERMAYER	<input type="checkbox"/>	<input type="checkbox"/>
BREEDEN	<input type="checkbox"/>	<input type="checkbox"/>	<u>KLUGMANN</u>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
CARD	<input type="checkbox"/>	<input checked="" type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
CICCONI	<input type="checkbox"/>	<input checked="" type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
DEMAREST	<input checked="" type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
FITZWATER	<input type="checkbox"/>	<input checked="" type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
GRAY	<input checked="" type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
HAGIN	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>



**REMARKS:**

Please provide your comments/recommendatins directly to Mark Klugman (x7221 Rm 118) with and info copy to my office by 12:00 Thursday, January 26. Thank you.

**RESPONSE:**

James W. Cicconi  
 Assistant to the President  
 and Deputy to the Chief of Staff  
 Ext. 2702

PROPOSED REMARKS FOR  
PRESIDENT GEORGE BUSH  
SWEARING-IN CEREMONY  
SECRETARY OF STATE JAMES A. BAKER, III  
WASHINGTON, D.C.  
FRIDAY, JANUARY 27, 1989

JAN 25 PM 5:59

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Jim, I know you will be a great Secretary of State.

Congratulations. Good luck. And Godspeed.

# # # #

THE WHITE HOUSE

WASHINGTON

26 January, 1989

MEMORANDUM FOR JAMES W. CICCONI

FROM: C. BOYDEN GRAY *CBG*  
COUNSEL TO THE PRESIDENT

SUBJECT: PRESIDENTIAL REMARKS: SWEARING-IN CEREMONY OF  
SECRETARY OF STATE JAMES A. BAKER, III

I have no comments or recommendations to add to these  
remarks.

**WHITE HOUSE STAFFING MEMORANDUM**  
 89 JAN 26 A10:12

DATE: 1/25/89 ACTION/CONCURRENCE/COMMENT DUE BY: 12:00 1/26/89

SUBJECT: PRESIDENTIAL REMARKS: SWEARING-IN CEREMONY OF SECRETARY OF STATE JAMES A. BAKER, III

	ACTION FYI			ACTION FYI	
VICE PRESIDENT	<input type="checkbox"/>	<input checked="" type="checkbox"/>	MCCLURE	<input checked="" type="checkbox"/>	<input type="checkbox"/>
SUNUNU	<input type="checkbox"/>	<input checked="" type="checkbox"/>	NEWMAN	<input type="checkbox"/>	<input type="checkbox"/>
SCOWCROFT	<input checked="" type="checkbox"/>	<input type="checkbox"/>	PORTER	<input checked="" type="checkbox"/>	<input type="checkbox"/>
DARMAN	<input type="checkbox"/>	<input type="checkbox"/>	STUDDERT	<input type="checkbox"/>	<input type="checkbox"/>
BATES	<input checked="" type="checkbox"/>	<input type="checkbox"/>	UNTERMAYER	<input type="checkbox"/>	<input type="checkbox"/>
BREEDEN	<input type="checkbox"/>	<input type="checkbox"/>	<u>KLUGMANN</u>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
CARD	<input type="checkbox"/>	<input checked="" type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
CICCONI	<input type="checkbox"/>	<input checked="" type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
DEMAREST	<input checked="" type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
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GRAY →	<input checked="" type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>
HAGIN	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>

REMARKS: Please provide your comments/recommendatins directly to Mark Klugman (x7201 Rm 118) with and info copy to my office by 12:00 Thursday, January 26. Thank you.

RESPONSE:

James W. Cicconi  
 Assistant to the President  
 and Deputy to the Chief of Staff  
 Ext. 2702

PROPOSED REMARKS FOR  
PRESIDENT GEORGE BUSH  
SWEARING-IN CEREMONY ON JAN 25 11 59  
SECRETARY OF STATE JAMES A. BAKER, III  
WASHINGTON, D.C.  
FRIDAY, JANUARY 27, 1989

Thank you... Thank you all very much.

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And so, Jim, you've got a big job ahead of you. As lonely as your job may sometimes seem, by necessity you will not be alone. As you pledged in your confirmation hearings, our foreign policy will be by a bipartisan foreign policy. It will be a partnership based on trust, open communication, and consistency of action.

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Jim, I know you will be a great Secretary of State.

Congratulations. Good luck. And Godspeed.

# # # #

# WHITE HOUSE STAFFING MEMORANDUM

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SUNUNU	<input type="checkbox"/>	<input checked="" type="checkbox"/>	NEWMAN	<input type="checkbox"/>	<input type="checkbox"/>
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HAGIN	<input type="checkbox"/>	<input type="checkbox"/>	_____	<input type="checkbox"/>	<input type="checkbox"/>

REMARKS: Please provide your comments/recommendations directly to Mark Klugman (x722) Rm 118) with and info copy to my office by 12:00 Thursday, January 26. Thank you.

RESPONSE: *See page 3 for type correction*  
*CW*

James W. Cicconi  
Assistant to the President  
and Deputy to the Chief of Staff  
Ext. 2702

And so, Jim, you've got a big job ahead of you. As lonely as your job may sometimes seem, by necessity you will not be alone. As you pledged in your confirmation hearings, our foreign policy will ~~be~~ <sup>be</sup> a bipartisan foreign policy. It will be a partnership based on trust, open communication, and consistency of action.

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# # # #

# Baker: We Can Be a Force for Freedom

Following are excerpts from Secretary of State-designate James A. Baker III's opening statement to the Senate Foreign Relations Committee hearing yesterday (emphasis is Baker's throughout):

**M**y purpose is not to understand this world in order to accept it, but to understand it in order to change it where necessary—sometimes by large steps, often of necessity by small steps, yet always pressing forward. And the only sure guide for such change is the compass of American ideals and values—freedom, democracy, equal rights, respect for human dignity, fair play—the principles to which I adhere. . . .

As the most powerful democracy, the largest economy, the wealthiest society and the greatest concentration of scientific talents, we are going to substantially affect the future whether we do so consciously or not. We can be a force for freedom and peaceful change unlike any other in this world. But if we fail to do so, we will not be able to run or to hide from the consequences.

U.S. leadership must adjust for a world that has outgrown the postwar era . . . . We live in a world of powerful adversaries. We cannot take the survival of democracy for granted or assume that if we do not protect our own interests, someone else or some international organization will act on our behalf. We also live in a world of increasingly influential allies whose cooperation is essential if we are to surmount common problems. There are new, global dangers, such as terrorism, the international narcotics trade and the degradation of the world's environment that cannot be managed by one nation alone, no matter how powerful.

These realities will not permit a blind isolationism or a reckless unilateralism. Only through a realistic approach can we write a new chapter of American leadership for a rapidly changing world.

There is a second issue we must resolve. It concerns the relationship between the Executive [branch] and the Congress in the realm of foreign policy. Simply put, we must have bipartisanship to succeed. That's the verdict of history and of recent experience.

Bipartisanship does not mean that we must always agree. There are and will always be differences in approach and on substance. Airing those differences in a manner that respects the other person's right to disagree is a strong affirmation of the democratic process. But eventually, we must proceed, and when we do, it is best that we do so together if we are to achieve the national interest.

On this subject, let me quote Dean Acheson. He was evidently acquainted with some of our Texas customs, because he said that there was a rule in the saloons of the Old West: 'Never shoot the piano player.' And he wrote that in foreign policy, the president was the piano player.

Yes, this is an appeal for a kinder, gentler Congress. But bipartisanship is also more than Acheson's 'holy water sprinkled on political necessity.' It's the lubricant

that enables the branches of government to overcome their natural, constitutionally designed friction, a friction that arises from our differing perspectives and our different responsibilities.

As a realist, I know we need bipartisanship to succeed. While the Executive [branch] is responsible for proposing and executing foreign policy, the legislature supports, modifies and sometimes vetoes a course of action. Thus, bipartisanship is decided in practice.

So let our recent experience be our teacher. When we held the line together, on Afghanistan, or throughout the INF negotiations, we succeeded. When we did not—in Central America—the outcome was unsatisfactory to everyone.

The conclusion is inescapable. In order to succeed, we must work together. And a bipartisan foreign policy is sustained by three principles:

First, *trust* that we each have the public interest in mind, that we are doing our best to carry out our responsibilities.

Second, *consultation*, that we are trying to communicate, that we are taking off and landing together.

Third, *consistency*, that our decisions and agreements, once arrived at, are in fact decisions and agreements that will be kept. . . .

Armed then with the conviction of American leadership and the practice of bipartisanship, let us together—the Executive [branch] and the Congress—tackle the formidable agenda before us. . . .

Clearly, we face a formidable agenda as we attempt to deal with the contraries of our age. Yet we start with the strong hand of a strong America. And we shall persist because we know that the stakes are very high.

In a few years, we could know whether a lasting constructive relationship with the Soviet Union is possible; whether the world economy will progress; whether our allies in Europe and Asia will look outward; whether we can extend arms control and deterrence; whether we can deal successfully with global problems like the environment, terrorism and drugs; whether we can create the new frameworks for the developing countries to move forward free of the curse of regional conflicts.

For me and for my generation, these are great prospects, but they are even greater for the next generation of Americans. President-elect [George] Bush spoke for us all when he said to a group of students at Westminster College, 'We have lived our lives partly in the sunlight but always in the shadow of struggle . . . That struggle is not yet over.' And then he told these young Americans, 'Your generation has an opportunity to emerge from that shadow and finally enjoy the sunlight without fear.'

Mr. Chairman, members of the committee, I am certain that a realistic American leadership can seize that opportunity and usher in a more peaceful and prosperous era. It is the chance to lift the shadow of struggle and to leave a better world for America that motivates me. That is why I am here today to seek your support. Together, and under the leadership of our president, we can do it. . . ."

# Baker Urges Bipartisan Foreign Policy

*Texan Endorses Continuity but Cites Value of 'Getting Things Done'*

By Don Oberdorfer  
Washington Post Staff Writer

Secretary of State-designate James A. Baker III, in his first public statement of Bush administration diplomacy, called on Congress yesterday to assist in forging a "realistic" and "bipartisan" policy toward a rapidly changing world.

In a first day of confirmation hearings before the Senate Foreign Relations Committee, Baker endorsed continuity with the main lines of Reagan administration diplomacy while providing initial clues to areas where changes are likely.

"I admit to pragmatism," said the former White House chief of staff, Treasury secretary and presidential campaign manager who is known as the ultimate Washington pragmatist, "if by that you mean being realistic about the world and appreciating the importance of getting things done."

In a globe-girdling opening statement and daylong testimony that touched on nearly every area of the world, Baker said hardly a harsh word about any nation. Nevertheless, he pledged to continue the "Reagan doctrine" of U.S. support for insurgencies against Third World communist regimes and appeared to be wary of any further immediate warming of the U.S. posture toward the Soviet Union.

Committee members of both parties greeted Baker's appointment and testimony with praise and gave no sign of any obstacle to speedy confirmation when his nomination becomes official after Jan. 20. The politically conscious Baker had held lengthy private meetings with nearly all of the 20 committee members in preparation for the hearings, which will continue today.

Baker, responding to questions, declined to give a date for resumption of the U.S.-Soviet negotiations on strategic nuclear arms and said the new administration "must take a hard look" at negotiating positions in a review that has been endorsed by President-elect George Bush.

"We want to take sufficient time to do it right," Baker said of the arms policy review, but scoffed at suggestions that the study might take as long as a year. "I don't think you'll see President-elect Bush adopting a leisurely approach to this."

Baker gave considerable emphasis to policy toward the Soviet Union, which he described as "undergoing an ideological soul-searching of historic proportions." Nonetheless, he balanced praise for "very real changes" in Soviet do-

mestic and foreign policy with caution that "the Soviet Union remains a heavily armed superpower" and the observation that Soviet promises of change have so far outrun performance.

Baker endorsed the Reagan administration policy of working with Moscow on a broad four-part agenda of arms control, regional conflicts, human rights and bilateral issues, but also suggested that the superpowers might cooperate on such intensifying global problems as terrorism, narcotics trade and the environment.

"I am convinced that Western strength and Soviet domestic weakness have set the stage for the remarkable realism that has distinguished [Soviet President Mikhail] Gorbachev's tenure so far," Baker said. He urged that U.S. policy should continue to welcome Gorbachev's internal reforms but reject Western "concessions or accommodations" as a price for helping him succeed at home.

Baker called for "a meeting of our minds" with the European allies on military and economic policies toward the changing Soviet Union. He defended the agreement hammered out in previous meetings to supply credits and loans to the Soviets on unsubsidized commercial terms and said a more restrictive policy would be impractical because it is unacceptable to other nations.

Placing heavy emphasis on the need for a bipartisan foreign policy and congressional-executive branch cooperation, Baker drew laughter from senators by appealing for "a kinder, gentler Congress" in this field.

The 58-year-old Texan called for "a different approach" that can win bipartisan support in Central America, which has been an area of sharp partisan division and congressional-executive cross-purposes in the Reagan administration.

However, he gave little indication of how he will surmount the battles over the most controversial and divisive aspects of Central American policy, saying that "we cannot and we must not abandon the democratic resistance. We must stand by them until our mutual goals are achieved."

At the same time, in an exchange with Sen. Christopher J. Dodd (D-Conn.), a leading critic of the contras, Baker indicated that he does not expect the new administration to move quickly to request a renewal of military aid to the rebels.

In another area of previous legislative-executive discord, Baker called for a review of U.S. policy toward South Africa, saying that

the congressionally mandated economic sanctions "haven't produced the desired result and, by themselves, they probably cannot produce the desired result."

"It's very important that we get our act together" regarding South Africa, Baker said in an exchange with Sen. Nancy L. Kassebaum (R-Kan.) but did not indicate what changes he would suggest.

As author of the 1985 "Baker plan" to relieve Third World debt that he put forth while Treasury secretary, Baker said he is "disappointed" that it has not worked better. He said a "full-scale review" of the debt issue already had begun on Bush's orders.

Throughout his testimony, Baker emphasized economic issues in a way that suggested these questions will be more central to U.S. foreign policy than in the past. He said, however, that as secretary of state he will not seek the same degree of leadership on these issues as he did as Treasury secretary.

Baker gave relatively low priority to the Middle East, raising the subject on Page 28 of his 33-page prepared statement and adding few details during senatorial questioning.

Baker reiterated "our enduring support" for Israel while endorsing the Reagan administration's recent start of a dialogue with the Palestine Liberation Organization (PLO). Responding to Sen. Rudy Boschwitz (R-Minn.), Baker called the U.S.-PLO dialogue "one more step toward the beginning of negotiations among the parties in the region" and said that, for the time being, he expects the U.S. ambassador to Tunisia to remain the single authorized channel for the PLO discussions.

Toward the end of the morning session, Baker seemed to hint at a shift in policy toward turning over the Panama Canal to Panama under the 1978 treaties, saying in connection with Panama's nomination of a canal administrator next year that "I'm not sure it's in the best interests of the United States to see us move forward down there under the current situation."

After the luncheon break, Baker clarified his remark under questioning by Dodd, saying the Bush administration intends to carry out the treaty commitments, but that he does not expect improvement in relations with Panama as long as Gen. Manuel Antonio Noriega is its most powerful leader. However, Baker went on to express concern about Panama's scheduled nomination in 1990 of a canal administrator.



Sen. Jesse Helms, left,

(McIntyre)  
January 26, 1989  
5 p.m.

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PRESIDENTIAL REMARKS: SWEARING-IN CEREMONY FOR JIM BAKER  
THE WHITE HOUSE  
FRIDAY, JANUARY 27, 1989

Thank you... Thank you all very much.

This is a special occasion for me because, as all of you know, Jim and I go way back -- perhaps more years back than either one of us cares to count. We've served in government together. We've campaigned together. We've travelled a long way -- through some rough and tumble times -- and we've both come through it all stronger than ever.

Jim Baker is my friend. I have confidence in him, and judging from how he sailed through the confirmation process, the United States Senate shares that confidence. I trust Jim, and now I am entrusting him with the responsibilities of my principal foreign policy advisor, Secretary of State.

As I pledged in my Inaugural Address a week ago today, my Presidency will usher in "the age of the offered hand." That applies to foreign policy. We will offer our hand of diplomacy and goodwill to allies and adversaries alike.

I have also spoken of a "new engagement." Nowhere is the need for a new engagement greater than in foreign policy. The

postwar generation has come of age and today we live in a distinctly different world than that which we were born into -- a world that demands new strategies and new solutions.

Today, in the Soviet Union and Eastern Europe, we see <sup>a</sup> ~~the~~ <sup>OK</sup> ~~a changing situation~~ <sup>process of</sup> potential for great change. In the Middle East, ~~where the daily~~ <sup>creates new possibilities as well as dangers,</sup> ~~hardship and strife continues seemingly unabated,~~ <sup>is hope for a</sup> ~~there are new~~ <sup>new diplomacy that could lead to peace.</sup> ~~possibilities and new dangers.~~ <sup>is a changing situation</sup> In Southern Africa and in Indochina, there is diplomatic progress. In Central and South America, where democracy is on the march, totalitarian forces still threaten to undermine the will of the people.

We are faced with change, and the potential for change, all over the world. It's up to us to guarantee that the United States remains an engaged power for positive change.

In another era, the Secretary of State's role was largely confined to matters of war and peace. Today's world is more complex -- and more dangerous. Today's Secretary of State must be prepared to work with our allies to solve such global threats as the international narcotics trade, terrorism, the degradation of the world's environment, and the economic distress of developing countries.

That's why I chose Jim Baker. He's savvy, he's sensitive, and he's tough -- a rare combination indeed.

NSC  
Robert  
Pinto

And so, Jim, you've got a big job ahead of you. As lonely as your job may sometimes seem, by necessity you will not be alone. For one thing, I'll be there. Together, we'll restore bipartisanship to foreign policy. It will be a bipartisanship based on trust, open communication, and consistency of action.

This is a time for America to reach out, not merely react. This is a time for America to move forward confidently and cautiously, not retreat. As the freest, the fairest, the most powerful democracy on the face of the earth, we must continue to shine as a beacon of liberty and justice for all the people of the world.

Those of you who are here today, Jim Baker's family and closest friends, know something that many other people will soon learn for themselves. Jim Baker will be a great Secretary of State.

Jim, Congratulations. Good luck. And Godspeed.

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