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Doc. No. / Type	Subject/Title	Date	Restriction	Classification
01. NSR	Re: National Security Review 16 - Comprehensive Review of International Affairs Budget and Programs (4 pp.)	6/7/89	(b)(1)	C
02a. Memo	Nancy Bearg Dyke to Brent Scowcroft Re: Proposed International Affairs National Security Review (1 pp.)	4/19/89	(b)(1)	C
02b. Memo	Nancy Bearg Dyke to Brent Scowcroft Re: Proposed International Affairs National Security Review (2 pp.)	3/15/89	(b)(1)	C
02c. Memo	Nancy Bearg Dyke to Brent Scowcroft Re: Proposed International Affairs National Security Review (2 pp.)	3/15/89	(b)(1)	C
02d. Memo	Brent Scowcroft to POTUS Re: Comprehensive Review of International Affairs Budget and Programs (2 pp.)	n.d.	(b)(1)	C
02e. Draft NSR	Re: Comprehensive Review of International Affairs Budget and Programs (5 pp.)	n.d.	(b)(1)	C
03a. Draft Memo	Nancy Bearg Dyke to Brent Scowcroft Re: Proposed International Affairs National Security Review (2 pp.)	3/15/89	(b)(1)	C

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File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

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03b. Draft Memo	Brent Scowcroft to POTUS Re: Comprehensive Review of International Affairs Budget and Programs (2 pp.)	n.d.	(b)(1)	C
03c. Draft NSR	Re: Comprehensive Review of International Affairs Budget and Programs (5 pp.)	n.d.	(b)(1)	C
03d. Draft Memo	Brent Scowcroft to POTUS Re: Comprehensive Review of International Affairs Budget and Programs (1 pp.)	n.d.	(b)(1)	C
03e. Draft NSR	Re: Comprehensive Review of International Affairs Budget and Programs (3 pp.)	n.d.	(b)(1)	C
04. Handwritten Note	[G.] Philip [Hughes] to Brent [Scowcroft] Re: MODE (1 pp.)	7/25	(b)(1)	
05. Memo	Nancy Bearg Dyke to Brent Scowcroft Re: Proposed Study on Reducing Overseas Presence (2 pp.)	7/25/89	(b)(1)	S
06. Draft Memo	To Foreign Affairs Agencies Re: Review of Overseas Staffing (1 pp.)	n.d.	(b)(1)	C
07. List	Re: Trends in American Authorized FTP Position Levels Under COM Authority (2 pp.)	6/29/89	(b)(1)	S
08. Comments	Re: Comments on the Data (1 pp.)	6/29/89	(b)(1)	S

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10. Draft Memo	To Foreign Affairs Agencies Re: Review of Overseas Staffing (1 pp.)	n.d.	(b)(1)	C
11. List	Re: Trends in American Authorized FTP Position Levels Under COM Authority (2 pp.)	6/29/89	(b)(1)	S
12. Comments	Re: Comments on the Data (1 pp.)	6/29/89	(b)(1)	S
13. Report	Re: Managing Overseas Staffing - Chief of Mission Authority and the 1986 Overseas Staffing Review (11 pp.)	n.d.	(b)(1)	S

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June 7, 1989

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NATIONAL SECURITY REVIEW 16

MEMORANDUM FOR THE VICE PRESIDENT

THE SECRETARY OF STATE
THE SECRETARY OF THE TREASURY
THE SECRETARY OF DEFENSE
THE SECRETARY OF AGRICULTURE
THE DIRECTOR, OFFICE OF MANAGEMENT AND BUDGET
THE ASSISTANT TO THE PRESIDENT FOR
NATIONAL SECURITY AFFAIRS
THE ASSISTANT TO THE PRESIDENT FOR
ECONOMIC AND DOMESTIC POLICY
CHAIRMAN, JOINT CHIEFS OF STAFF
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DEVELOPMENT
DIRECTOR, UNITED STATES INFORMATION AGENCY

SUBJECT: Comprehensive Review of International Affairs
Budget and Programs (U)

While reviewing U.S. regional policies and defense strategies, it is equally important to review programs and resources that help us achieve our foreign policy goals. These programs, mainly funded through the international affairs function of the budget (Function 150), include bilateral security, economic, and development assistance; multilateral assistance; international communications, including USIA; counter-narcotics assistance; refugee assistance; contributions to international organizations; and related activities. (U)

A comprehensive Administration approach to the full range of international affairs programs is essential if we are to ensure that these programs support U.S. foreign policy goals. New claims and proposals to reallocate resources are likely to emerge from the reevaluation of our national security strategy. We must ensure that program objectives and resource priorities match both global and regional foreign policy goals and that programs are structured to achieve the results we seek. (U)

There may at present be a historic opportunity to shape our foreign assistance to be a more effective foreign policy instrument and to better serve the aid recipients. Congressional interest in reforming the foreign assistance program and the freedom of action available to a new Administration present an unusual opportunity. (U)

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I therefore direct NSC and OMB to coordinate a comprehensive review of international affairs programs. The review should evaluate the role of international affairs programs in carrying out our national strategy, addressing program objectives and effectiveness as well as resource requirements and legislative strategies. It should be completed by July 21, 1989, so as to guide preparation of the Fiscal Year 1991 budget. (Ø)

This National Security Review should take into account the ongoing reviews of national security strategy, military force structure, arms control, and regional foreign policy reviews. (U)

The review should challenge current assumptions concerning the program, identify clear policy options and include recommendations. Any differences in views should be noted. At a minimum, the review should consider the following questions and issues. (Ø)

PART I. ASSESSMENT

- What are our current international affairs programs and how are funds currently allocated among them? (U)
- How do we presently define our program objectives? Are these definitions adequate? (U)
- Are the international affairs programs well tied to and coordinated with our foreign policy interests? (Ø)
- What are the resource implications of the regional foreign policy reviews? (Ø)
- Are current structure and funding adequate to meet our existing objectives? What factors can arise that would raise or lower funding requirements in Function 150 over the next five years? Are there alternative approaches such as greater coordination with our allies to meet funding requirements? (Ø)
- How is the effectiveness of our international affairs program measured? Are these measures adequate to ensure that the programs achieve their goals? (Ø)
- What are the major factors limiting program effectiveness? (Ø)

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- Describe current management and coordination arrangements of international affairs programs and evaluate their strengths and weaknesses. Can we reduce the overhead and attendant expenses of carrying out international affairs programs? (Ø)
- Will the Hamilton/Fascell effort underway as a result of the Hamilton Task Force help solve problems in the program? What problems will remain? What new problems might it create? (Ø)
- How can we most effectively address any shortfall between requirements and resources? Can our allies be helpful? (Ø)
- Is coordination among different international affairs programs adequate to ensure that all available resources can be brought to bear to achieve policy goals in a coherent manner? (U)
- What is the situation in Congress with regard to the international affairs budget and what are the prospects over the longer term for support of the President's program? (U)

PART II. POLICY OPTIONS

- What should be the policy goals for Function 150? (Ø)
- Given budget realities, can and should the Function 150 account budget be increased? (U)
- What shifts in priorities and resource allocations are recommended in programs and regions as a result of the national strategy reviews? (Ø)
- How should we change the way in which international affairs programs are evaluated? (U)
- What changes are recommended to increase effectiveness of our international affairs programs? (U)
- In the light of the Fascell legislation as it emerges and our own review of international affairs program structure, management, and coordination, what recommendations can be made to change international affairs legislation, including minimizing micromanagement by Congress and increasing Executive Branch flexibility? (Ø)

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- What new structural or management arrangements should be established and how should existing procedures be changed to improve coordination across and within programs? (Ø)
- What are the recommendations for reducing overhead and attendant expenses of carrying out our international affairs programs? (Ø)
- What is the recommended strategy for stretching resources, including possible coordination with allies? (Ø)
- What is the recommended strategy for increasing Congressional support for international affairs programs and for reducing micromanagement and loss of Executive flexibility? The review should recommend a strategy to win greater Congressional and public support for international affairs programs so the effectiveness of these programs as both foreign policy instruments and quality of life enhancers is increased. (Ø)

G. Bush

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DIRECTOR, DMSPA Room 3E813, Pentagon				
THE SECRETARY OF TRANSPORTATION 400 7th Street S.W.				
MANAGER, NATL COMMUNICATIONS SYSTEM (NCS), Room 4125 8th & SO Courthouse Rd., Arlington, VA				
THE SECRETARY OF HHS 200 Independence Avenue, NW, Room 615F				
THE SECRETARY OF HUD 451 7th Street SW, Room 10000				
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[Handwritten Signature]

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NATIONAL SECURITY COUNCIL DISTRIBUTION RECORD

Log Number 20385
Date June 8, 1989

Subject: NSR 16

DOCUMENT CLASSIFICATION:

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DIRECTOR, CIA Langley, VA				
CHAIRMAN, JCS The Pentagon	#9	8 Jun 89	1430	MAJ Turner
DIRECTOR, OMB Room 252 OEOB	#6			MICHAEL F. TURNER MAJ, USAF Asst Dep Admin Asst to the CJCS
U.S. REPRESENTATIVE TO UNITED NATIONS Room 6333, State Dept.				
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DIRECTOR, AID Room 5942, Dept. of State	#10			
THE ATTORNEY GENERAL Dept. of Justice, Room 5119				
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THE SECRETARY OF THE INTERIOR 18th & E. Street N.W., Room 6151				
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Page 1 of 3 Pages

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NATIONAL SECURITY COUNCIL DISTRIBUTION RECORD

Log Number 20385
Date June 8, 1989

Subject: NSR 16

DOCUMENT CLASSIFICATION: ☐ TOP SECRET ☐ SECRET ☒ ~~CONFIDENTIAL~~ ☐ UNCLASSIFIED

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Page 1 of 3 Pages

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NSC/RMO PROFILE

RECORD ID: 8920385
RECEIVED: 13 MAR 89 19

TO: AGENCIES

FROM: PRESIDENT

DOC DATE: 07 JUN 89
SOURCE REF:

KEYWORDS: ECONOMICS
150 ACCOUNT

BUDGET
NSR

PERSONS:

SUBJECT: NSR-16 COMPREHENSIVE REVIEW OF INTL AFFAIRS BUDGET & PROGRAMS

ACTION: PRES SGD NSR 16

DUE DATE: 02 MAY 89 STATUS: C

STAFF OFFICER: DYKE

LOGREF: 8920247 8920868

FILES: IFR 0

NSCP: NSR0016

CODES:

DOCUMENT DISTRIBUTION

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COMMENTS: _____

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OPENED BY: LF

CLOSED BY: NSBTM

DOC 4 OF 4

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ACTION DATA SUMMARY REPORT

RECORD ID: 8920385

DOC ACTION OFFICER

CAO ASSIGNED ACTION REQUIRED

001 SCOWCROFT	Z 89031319 FWD TO PRES FOR SIG
001 DYKE	Z 89031612 FOR FURTHER ACTION
001 SCOWCROFT	Z 89032713 FWD TO PRES FOR SIG
001 DYKE	Z 89032714 FOR REDO
001 SCOWCROFT	Z 89040311 FWD TO PRES FOR SIG
001 DYKE	Z 89041713 FOR REDO
002 SCOWCROFT	Z 89042018 FWD TO PRES FOR SIG
003 PRESIDENT	Z 89060512 FOR SIGNATURE
004	X 89060809 PRES SGD NSR 16

DISPATCH DATA SUMMARY REPORT

<u>DOC</u>	<u>DATE</u>	<u>DISPATCH FOR ACTION</u>	<u>DISPATCH FOR INFO</u>
003	890605		VICE PRESIDENT
003	890605		SUNUNU, J
004	890607	QUAYLE, D	
004	890607	BAKER, J	
004	890607	BRADY, N	
004	890607	CHENEY, R	
004	890607	YEUTTER, C	
004	890607	DARMAN, R	
004	890607	SCOWCROFT	
004	890607	PORTER, R	
004	890607	CROWE, W	
004	890607	WOODS, A	
004	890607	GELB, B	
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ID 8920385

RECEIVED 13 MAR 89 19

TO SCOWCROFT

FROM DYKE

DOCDATE 15 APR 89

MILLER

15 APR 89

DYKE

19 APR 89

KEYWORDS: ECONOMICS

BUDGET

150 ACCOUNT

NSR

SUBJECT: NSR 16 RE COMPREHENSIVE REVIEW OF INTL AFFAIRS BUDGET & BROGRAM

ACTION: FWD TO PRES FOR SIG

DUE: 02 MAY 89 STATUS CD FILES IFR 0

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COMMENTS *** THIS DOCUMENT WAS CHANGED FM PRS 8901160 TO THIS

NSC NUMBER 5/1/89***

REF#

LOG 8920247

NSCIFID NSR0016

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ACTION OFFICER (S)	ASSIGNED	ACTION REQUIRED	DUE	COPIES TO
PRESIDENT	P 5/1	FOR SIGNATURE		VP-JS
C 6/8		PRES SCD NSR 16		GPH-SUE-NUM
6/18		cy #P to Dyke per GPH		COR-WWW-NBB
				DCU-CHRM

DISPATCH 24.48 W/ATTCH FILE (C) 24

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
02a. Memo	Nancy Bearg Dyke to Brent Scowcroft Re: Proposed International Affairs National Security Review (1 pp.)	4/19/89	(b)(1)	C

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed: 7/19/2010	OA/ID Number: 90007-003
FOIA/SYS Case #: 2010-1905-S	Appeal Case #:
Re-review Case #:	Appeal Disposition:
P-2/P-5 Review Case #:	Disposition Date:
AR Case #:	MR Case #:
AR Disposition:	MR Disposition:
AR Disposition Date:	MR Disposition Date:

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P-1 National Security Classified Information [(a)(1) of the PRA]
- P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P-3 Release would violate a Federal statute [(a)(3) of the PRA]
- P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

Freedom of Information Act - [5 U.S.C. 552(b)]

- (b)(1) National security classified information [(b)(1) of the FOIA]
- (b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- (b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- (b)(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- (b)(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- (b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- (b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- (b)(9) Release would disclose geological or geophysical information

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
02b. Memo	Nancy Bearg Dyke to Brent Scowcroft Re: Proposed International Affairs National Security Review (2 pp.)	3/15/89	(b)(1)	C

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed: 7/19/2010

OA/ID Number: 90007-003

FOIA/SYS Case #: 2010-1905-S

Appeal Case #:

Re-review Case #:

Appeal Disposition:

P-2/P-5 Review Case #:

Disposition Date:

AR Case #:

MR Case #:

AR Disposition:

MR Disposition:

AR Disposition Date:

MR Disposition Date:

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

P-1 National Security Classified Information [(a)(1) of the PRA]
P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P-3 Release would violate a Federal statute [(a)(3) of the PRA]
P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

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(b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
(b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
(b)(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
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(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
02c. Memo	Nancy Bearg Dyke to Brent Scowcroft Re: Proposed International Affairs National Security Review (2 pp.)	3/15/89	(b)(1)	C

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed: 7/19/2010	OA/ID Number: 90007-003
FOIA/SYS Case #: 2010-1905-S	Appeal Case #:
Re-review Case #:	Appeal Disposition:
P-2/P-5 Review Case #:	Disposition Date:
AR Case #:	MR Case #:
AR Disposition:	MR Disposition:
AR Disposition Date:	MR Disposition Date:

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P-1 National Security Classified Information [(a)(1) of the PRA]
P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P-3 Release would violate a Federal statute [(a)(3) of the PRA]
P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
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Freedom of Information Act - [5 U.S.C. 552(b)]

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(b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
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Withdrawal/Redaction Sheet

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Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
02d. Memo	Brent Scowcroft to POTUS Re: Comprehensive Review of International Affairs Budget and Programs (2 pp.)	n.d.	(b)(1)	C

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed:	7/19/2010	OA/ID Number:	90007-003
FOIA/SYS Case #:	2010-1905-S	Appeal Case #:	
Re-review Case #:		Appeal Disposition:	
P-2/P-5 Review Case #:		Disposition Date:	
AR Case #:		MR Case #:	
AR Disposition:		MR Disposition:	
AR Disposition Date:		MR Disposition Date:	

RESTRICTION CODES

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Freedom of Information Act - [5 U.S.C. 552(b)]

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Withdrawal/Redaction Sheet

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Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
02e. Draft NSR	Re: Comprehensive Review of International Affairs Budget and Programs (5 pp.)	n.d.	(b)(1)	C

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed: 7/19/2010	OA/ID Number: 90007-003
FOIA/SYS Case #: 2010-1905-S	Appeal Case #:
Re-review Case #:	Appeal Disposition:
P-2/P-5 Review Case #:	Disposition Date:
AR Case #:	MR Case #:
AR Disposition:	MR Disposition:
AR Disposition Date:	MR Disposition Date:

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

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(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
03a. Draft Memo	Nancy Bearg Dyke to Brent Scowcroft Re: Proposed International Affairs National Security Review (2 pp.)	3/15/89	(b)(1)	C

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed: 7/19/2010	OA/ID Number: 90007-003
FOIA/SYS Case #: 2010-1905-S	Appeal Case #:
Re-review Case #:	Appeal Disposition:
P-2/P-5 Review Case #:	Disposition Date:
AR Case #:	MR Case #:
AR Disposition:	MR Disposition:
AR Disposition Date:	MR Disposition Date:

RESTRICTION CODES

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Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
03b. Draft Memo	Brent Scowcroft to POTUS Re: Comprehensive Review of International Affairs Budget and Programs (2 pp.)	n.d.	(b)(1)	C

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed:	7/19/2010	OA/ID Number:	90007-003
FOIA/SYS Case #:	2010-1905-S	Appeal Case #:	
Re-review Case #:		Appeal Disposition:	
P-2/P-5 Review Case #:		Disposition Date:	
AR Case #:		MR Case #:	
AR Disposition:		MR Disposition:	
AR Disposition Date:		MR Disposition Date:	

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

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P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
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PRM. Removed as a personal record misfile.

(b)(1) National security classified information [(b)(1) of the FOIA]
(b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
(b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
(b)(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
(b)(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
(b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
03c. Draft NSR	Re: Comprehensive Review of International Affairs Budget and Programs (5 pp.)	n.d.	(b)(1)	C

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed: 7/19/2010

OA/ID Number: 90007-003

FOIA/SYS Case #: 2010-1905-S

Appeal Case #:

Re-review Case #:

Appeal Disposition:

P-2/P-5 Review Case #:

Disposition Date:

AR Case #:

MR Case #:

AR Disposition:

MR Disposition:

AR Disposition Date:

MR Disposition Date:

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

P-1 National Security Classified Information [(a)(1) of the PRA]
P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P-3 Release would violate a Federal statute [(a)(3) of the PRA]
P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

(b)(1) National security classified information [(b)(1) of the FOIA]
(b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
(b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
(b)(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
(b)(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
(b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
03d. Draft Memo	Brent Scowcroft to POTUS Re: Comprehensive Review of International Affairs Budget and Programs (1 pp.)	n.d.	(b)(1)	C

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed: 7/19/2010

OA/ID Number: 90007-003

FOIA/SYS Case #: 2010-1905-S

Appeal Case #:

Re-review Case #:

Appeal Disposition:

P-2/P-5 Review Case #:

Disposition Date:

AR Case #:

MR Case #:

AR Disposition:

MR Disposition:

AR Disposition Date:

MR Disposition Date:

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

P-1 National Security Classified Information [(a)(1) of the PRA]
P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P-3 Release would violate a Federal statute [(a)(3) of the PRA]
P-4 Release would disclose trade secrets or confidential commercial or
financial information [(a)(4) of the PRA]
P-5 Release would disclose confidential advice between the President
and his advisors, or between such advisors [(a)(5) of the PRA]
P-6 Release would constitute a clearly unwarranted invasion of
personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of
gift.

PRM. Removed as a personal record misfile.

(b)(1) National security classified information [(b)(1) of the FOIA]
(b)(2) Release would disclose internal personnel rules and practices of an
agency [(b)(2) of the FOIA]
(b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
(b)(4) Release would disclose trade secrets or confidential or financial
information [(b)(4) of the FOIA]
(b)(6) Release would constitute a clearly unwarranted invasion of
personal privacy [(b)(6) of the FOIA]
(b)(7) Release would disclose information compiled for law enforcement
purposes [(b)(7) of the FOIA]
(b)(8) Release would disclose information concerning the regulation of
financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
03e. Draft NSR	Re: Comprehensive Review of International Affairs Budget and Programs (3 pp.)	n.d.	(b)(1)	C

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed:	7/19/2010	OA/ID Number:	90007-003
FOIA/SYS Case #:	2010-1905-S	Appeal Case #:	
Re-review Case #:		Appeal Disposition:	
P-2/P-5 Review Case #:		Disposition Date:	
AR Case #:		MR Case #:	
AR Disposition:		MR Disposition:	
AR Disposition Date:		MR Disposition Date:	

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P-1 National Security Classified Information [(a)(1) of the PRA]
P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P-3 Release would violate a Federal statute [(a)(3) of the PRA]
P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

Freedom of Information Act - [5 U.S.C. 552(b)]

(b)(1) National security classified information [(b)(1) of the FOIA]
(b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
(b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
(b)(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
(b)(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA].
(b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

~~SECRET~~
NSC/S PROFILE

RECORD ID: 8920907
RECEIVED: 25 JUL 89 19

TO: SCOWCROFT

FROM: DYKE
MILLER

DOC DATE: 25 JUL 89
SOURCE REF:

KEYWORDS: ACCOUNT 150
PCC

NSR

PERSONS:

SUBJECT: PROPOSED STUDY ON REDUCING OVERSEAS PRESENCE

ACTION: SCOWCROFT APPROVED RECOMS DUE DATE: 26 JUL 89 STATUS: C

STAFF OFFICER: DYKE

LOGREF:

FILES: IFR O

NSCP: NSR0016

CODES:

DOCUMENT DISTRIBUTION

FOR ACTION

FOR CONCURRENCE

FOR INFO
DYKE
MILLER
NSC CHRON

UNCLASSIFIED UPON
REMOVAL OF CLASSIFIED
ATTACHMENTS

CAP

7/19/10

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: GD

CLOSED BY: CM

DOC 1 OF 1

~~SECRET~~

~~SECRET~~

RECORD ID: 8920907

ACTION DATA SUMMARY REPORT

DOC ACTION OFFICER

CAO ASSIGNED ACTION REQUIRED

001 SCOWCROFT
001

Z 89072519 FOR DECISION
X 89073120 SCOWCROFT APPROVED RECOMS

UNCLASSIFIED UPON
REMOVAL OF CLASSIFIED
ATTACHMENTS

CAP

7/19/10

~~SECRET~~

I D F

PROFILE

~~SECRET~~

ID 8920907

RECEIVED 25 JUL 89 19

TO

SCOWCROFT

FROM DYKE

DOCDATE 25 JUL 89

MILLER

25 JUL 89

KEYWORDS: ACCOUNT 150

NSR

PCC

SUBJECT: PROPOSED STUDY ON REDUCING OVERSEAS PRESENCE

ACTION: FOR DECISION

DUE: 26 JUL 89 STATUS X FILES IFR 

FOR ACTION

FOR CONCURRENCE

FOR INFO

SCOWCROFT

UNCLASSIFIED UPON
REMOVAL OF CLASSIFIED
ATTACHMENTS

CAP

7/19/10

COMMENTS

REF#

LOG

NSCIFID NSR0016 (G / C)

ACTION OFFICER (S) ASSIGNED ACTION REQUIRED DUE COPIES TO

C 7/31 Scowcroft + Appeared Reems

DCM NBD,
Chen

DISPATCH

W/ATTCH FILE (C)

**National Security Council
The White House**

PROOFED BY: *BM*

LOG #

20907

URGENT NOT PROOFED: _____

SYSTEM

PRS

NSC

INT

BYPASSED WW DESK: _____

DOCLOG

A/O

SEQUENCE TO

HAS SEEN

DISPOSITION

Dep Exec

1

W

A

Philip Hughes

2

ABX

Bob Gates

3

✓

Brent Scowcroft

4

✓

Philip Hughes

5

✓

I

Situation Room

West Wing Desk

6

N

NSC Secretariat

7

[Signature]

R

A = Action

I = Information

D = Dispatch

R = Retain

N = No further Action

cc: VP

Sununu

Other

Should be seen by: _____

(Date/Time)

COMMENTS

*Prop's Study on Reducing
Overseas Presence*

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
04. Handwritten Note	[G.] Philip [Hughes] to Brent [Scowcroft] Re: MODE (1 pp.)	7/25	(b)(1)	

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed:	7/19/2010	OA/ID Number:	90007-003
FOIA/SYS Case #:	2010-1905-S	Appeal Case #:	
Re-review Case #:		Appeal Disposition:	
P-2/P-5 Review Case #:		Disposition Date:	
AR Case #:		MR Case #:	
AR Disposition:		MR Disposition:	
AR Disposition Date:		MR Disposition Date:	

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P-1 National Security Classified Information [(a)(1) of the PRA]
P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P-3 Release would violate a Federal statute [(a)(3) of the PRA]
P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

Freedom of Information Act - [5 U.S.C. 552(b)]

(b)(1) National security classified information [(b)(1) of the FOIA]
(b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
(b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
(b)(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
(b)(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
(b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
05. Memo	Nancy Bearg Dyke to Brent Scowcroft Re: Proposed Study on Reducing Overseas Presence (2 pp.)	7/25/89	(b)(1)	S

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed: 7/19/2010

OA/ID Number: 90007-003

FOIA/SYS Case #: 2010-1905-S

Appeal Case #:

Re-review Case #:

Appeal Disposition:

P-2/P-5 Review Case #:

Disposition Date:

AR Case #:

MR Case #:

AR Disposition:

MR Disposition:

AR Disposition Date:

MR Disposition Date:

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

Freedom of Information Act - [5 U.S.C. 552(b)]

P-1 National Security Classified Information [(a)(1) of the PRA]
P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P-3 Release would violate a Federal statute [(a)(3) of the PRA]
P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

(b)(1) National security classified information [(b)(1) of the FOIA]
(b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
(b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
(b)(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
(b)(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
(b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
06. Draft Memo	To Foreign Affairs Agencies Re: Review of Overseas Staffing (1 pp.)	n.d.	(b)(1)	C

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed:	7/19/2010	OA/ID Number:	90007-003
FOIA/SYS Case #:	2010-1905-S	Appeal Case #:	
Re-review Case #:		Appeal Disposition:	
P-2/P-5 Review Case #:		Disposition Date:	
AR Case #:		MR Case #:	
AR Disposition:		MR Disposition:	
AR Disposition Date:		MR Disposition Date:	

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P-1 National Security Classified Information [(a)(1) of the PRA]
P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P-3 Release would violate a Federal statute [(a)(3) of the PRA]
P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

Freedom of Information Act - [5 U.S.C. 552(b)]

(b)(1) National security classified information [(b)(1) of the FOIA]
(b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
(b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
(b)(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
(b)(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
(b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
07. List	Re: Trends in American Authorized FTP Position Levels Under COM Authority (2 pp.)	6/29/89	(b)(1)	S

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed:	7/19/2010	OA/ID Number:	90007-003
FOIA/SYS Case #:	2010-1905-S	Appeal Case #:	
Re-review Case #:		Appeal Disposition:	
P-2/P-5 Review Case #:		Disposition Date:	
AR Case #:		MR Case #:	
AR Disposition:		MR Disposition:	
AR Disposition Date:		MR Disposition Date:	

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

- P-1 National Security Classified Information [(a)(1) of the PRA]
- P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
- P-3 Release would violate a Federal statute [(a)(3) of the PRA]
- P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
- P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
- P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

Freedom of Information Act - [5 U.S.C. 552(b)]

- (b)(1) National security classified information [(b)(1) of the FOIA]
- (b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
- (b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
- (b)(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
- (b)(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
- (b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
- (b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
- (b)(9) Release would disclose geological or geophysical information

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
08. Comments	Re: Comments on the Data (1 pp.)	6/29/89	(b)(1)	S

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed:	7/19/2010	OA/ID Number:	90007-003
FOIA/SYS Case #:	2010-1905-S	Appeal Case #:	
Re-review Case #:		Appeal Disposition:	
P-2/P-5 Review Case #:		Disposition Date:	
AR Case #:		MR Case #:	
AR Disposition:		MR Disposition:	
AR Disposition Date:		MR Disposition Date:	

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P-1 National Security Classified Information [(a)(1) of the PRA]
P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P-3 Release would violate a Federal statute [(a)(3) of the PRA]
P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

Freedom of Information Act - [5 U.S.C. 552(b)]

(b)(1) National security classified information [(b)(1) of the FOIA]
(b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
(b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
(b)(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
(b)(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
(b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
09. Draft Memo	Proposed Miller-Scowcroft Memo Re: Reducing Our Overseas Presence (2 pp.)	n.d.	(b)(1)	C

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed: 7/19/2010	OA/ID Number: 90007-003
FOIA/SYS Case #: 2010-1905-S	Appeal Case #:
Re-review Case #:	Appeal Disposition:
P-2/P-5 Review Case #:	Disposition Date:
AR Case #:	MR Case #:
AR Disposition:	MR Disposition:
AR Disposition Date:	MR Disposition Date:

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P-1 National Security Classified Information [(a)(1) of the PRA]
P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P-3 Release would violate a Federal statute [(a)(3) of the PRA]
P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

Freedom of Information Act - [5 U.S.C. 552(b)]

(b)(1) National security classified information [(b)(1) of the FOIA]
(b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
(b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
(b)(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
(b)(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
(b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
10. Draft Memo	To Foreign Affairs Agencies Re: Review of Overseas Staffing (1 pp.)	n.d.	(b)(1)	C

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed:	7/19/2010	OA/ID Number:	90007-003
FOIA/SYS Case #:	2010-1905-S	Appeal Case #:	
Re-review Case #:		Appeal Disposition:	
P-2/P-5 Review Case #:		Disposition Date:	
AR Case #:		MR Case #:	
AR Disposition:		MR Disposition:	
AR Disposition Date:		MR Disposition Date:	

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P-1 National Security Classified Information [(a)(1) of the PRA]
P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P-3 Release would violate a Federal statute [(a)(3) of the PRA]
P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

Freedom of Information Act - [5 U.S.C. 552(b)]

(b)(1) National security classified information [(b)(1) of the FOIA]
(b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
(b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
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(b)(9) Release would disclose geological or geophysical information

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
11. List	Re: Trends in American Authorized FTP Position Levels Under COM Authority (2 pp.)	6/29/89	(b)(1)	S

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed:	7/19/2010	OA/ID Number:	90007-003
FOIA/SYS Case #:	2010-1905-S	Appeal Case #:	
Re-review Case #:		Appeal Disposition:	
P-2/P-5 Review Case #:		Disposition Date:	
AR Case #:		MR Case #:	
AR Disposition:		MR Disposition:	
AR Disposition Date:		MR Disposition Date:	

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P-1 National Security Classified Information [(a)(1) of the PRA]
P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P-3 Release would violate a Federal statute [(a)(3) of the PRA]
P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

Freedom of Information Act - [5 U.S.C. 552(b)]

(b)(1) National security classified information [(b)(1) of the FOIA]
(b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
(b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
(b)(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
(b)(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
(b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
12. Comments	Re: Comments on the Data (1 pp.)	6/29/89	(b)(1)	S

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed:	7/19/2010	OA/ID Number:	90007-003
FOIA/SYS Case #:	2010-1905-S	Appeal Case #:	
Re-review Case #:		Appeal Disposition:	
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(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
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 * PCSDICT *
 CTRY-RANK-US-FSN

CURRENT USG FTP AUTHORIZED
 POSITION LEVELS AT THE
 20 LARGEST MISSIONS
 28 JUN 89

 * M/MP *

MISSION	TOTAL US	TOTAL FN	TOTAL
-----	-----	-----	-----
GERMANY	1001	836	1837
PHILIPPINES	466	1110	1576
THAILAND	551	777	1328
MEXICO	497	758	1255
SAUDI ARABIA	953	263	1216
INDIA	304	854	1158
JAPAN	573	428	1061
FRANCE	380	674	1054
EGYPT	440	587	1027
ITALY	399	496	895
UNITED KINGDOM	413	431	844
GREECE	262	576	838
PAKISTAN	292	393	685
KOREA	281	345	626
BRAZIL	261	332	593
>			
CANADA	401	192	593
TURKEY	283	276	559
INDONESIA	214	323	537
SPAIN	319	178	497
LIBERIA	204	270	474

FTP= Full Time Permanent Hire.

Not included are part-time, intermittent, or temporary, employees, or personal services and commercial contractors, or peace corp volunteers.

NATIONAL SECURITY COUNCIL

incoming from
Iran

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
13. Report	Re: Managing Overseas Staffing - Chief of Mission Authority and the 1986 Overseas Staffing Review (11 pp.)	n.d.	(b)(1)	S

Collection:

Record Group: Bush Presidential Records

Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-16 - June 07, 1989 - Comprehensive Review of International Affairs Budget and Programs [1]

Date Closed:	7/19/2010	OA/ID Number:	90007-003
FOIA/SYS Case #:	2010-1905-S	Appeal Case #:	
Re-review Case #:		Appeal Disposition:	
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RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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CHIEF OF MISSION AUTHORITY AND OVERSEAS STAFFING

1. Summary

This package describes the authority of US Chiefs of Mission (COMs) over USG staffing. It discusses the Foreign Service Act of 1980, NSDD 38, the 1986 Omnibus Diplomatic Security and Antiterrorism Act, and other relevant laws and instructions.

The authority to determine the size, composition, and mandate of mission staffing elements rests with the COM and the Secretary of State. Individual State Department bureaus and other USG agencies do not have decision-making authority with respect to the size, composition, and mandate of missions abroad.

USG overseas staffing should be reduced to and maintained at the absolute minimum for reasons of policy, economy, and security. Staff increases and new offices should be the last remedies considered to deal with changing work loads. The need for additional staffing must be so compelling as to overcome the presumption against increased USG overseas presence.

As the State Department's custodian over COM authority, Management Policy (M/MP) provides guidance on overseas staffing issues to promote compliance with applicable laws and directives. M/MP is responsible for ensuring that the channels of communication among missions abroad and agencies and bureaus in Washington are kept open. Questions should be referred to M/MP, Rm. 7419A NS, 647-2355.

2. The Foreign Service Act

Section 207 (22 USC 3927) of the 1980 Foreign Service Act (P.L. 96-465) provides that a COM to a foreign country or international organization:

- has full responsibility for the direction, coordination and supervision of all USG Executive Branch employees within that country, except for employees under the command of a US area military commander;
- must keep fully and currently informed of all USG activities and operations within that country; and
- must ensure that all Executive Branch employees within that country comply fully with all applicable directives.

COM authority and responsibility under Section 207 apply to all personnel being paid directly or indirectly by the USG and/or personnel involved in carrying out any facet of USG policy. With respect to contracting agencies, COMs have the authority to ensure that any contract executed at post contains provisions adequately reflecting COM authority.

Section 207 also provides that any Executive Branch agency with employees in a foreign country must keep the COM to that country fully and currently informed of the operations and activities of those employees, and insure they comply fully with applicable directives of the COM.

3. Omnibus Diplomatic Security and Antiterrorism Act

The 1986 Omnibus Diplomatic Security and Antiterrorism Act (the Inman Act) charges the Secretary of State with responsibility for the security of USG operations and personnel abroad, and empowers him to:

- coordinate all USG personnel assigned to missions abroad, except for employees under the command of a US area military commander; and
- establish appropriate staffing levels for all such missions and posts for all USG agencies with activities abroad, personnel in area military commands excepted.

NSDD 38 is the preferred procedure for carrying out both these provisions and the Congress' express intent that the Act will be used to "reduce the size and possibly the number of US missions abroad for reasons of both security and economy."

4. Non-Executive Branch USG Personnel

The FY88/FY89 Foreign Relations Authorization Act (Section 136) amended the Foreign Service Act to exclude non-Executive Branch employees, including the General Accounting Office (GAO) and other Congressional employees, from COM authority. GAO and the Library of Congress have since signed Memoranda of Understanding with the State Department to place their personnel overseas under COM authority, except for purely operational matters.

5. Other Restrictions on COM Authority over Staffing

The FY88/89 Foreign Relations Authorization Act (Section 801) compels the Secretary of State (i.e., the COM) to authorize the assignment of at least two Drug Enforcement Administration (DEA) agents to any US mission at which a DEA office is established.

The FY89 Foreign Operations Appropriations Bill amended the 1986 Inman legislation to add AID regional inspection groups (AID/RIGs) to the elements exempted from the Secretary's authority to set staffing levels. The amendment did not legally affect the NSDD 38 process, which remains the applicable guideline to the extent it is not used either to relocate AID/RIGs or to interfere with the AID Inspector General's investigative responsibilities.

6. NSDD 38

National Security Decision Directive (NSDD) 38, "Staffing at Diplomatic Missions and Their Constituent Posts", translates COM authority into a uniform process for limiting personnel at US missions to those essential in terms of effectiveness, security and economy. It assigns to COMs the authority to determine the size, composition, and mandate of all staffing operating under their authority. NSDD 38 became effective on June 2, 1982. National Security Directive (NSD) 2, signed January 30, 1989, confirms that NSDD 38 remains in effect.

NSDD 38 applies to all full-time, permanent, direct-hire USG Executive Branch employees, including Foreign Service Nationals (FSNs) and US military personnel under COM authority. A position is considered "permanent" if it is established without time limit, for a period of at least one year, or if it is encumbered for a year or more.

NSDD 38 does not specifically apply to contract personnel -- direct or indirect, commercial or personal services (PSCs), or private voluntary organizations (PVOs) -- or to Peace Corps volunteers. However, COM authority under law and the President's letter of instruction apply to all personnel paid directly or indirectly by the USG and/or personnel involved in carrying out some facet of USG policy. Any staffing questions in these categories are best resolved at post with the concerned agency head in the context of individual programs.

A) COM-Initiated Staffing Changes

COMs can and should initiate recommendations for changes in the size, composition or mandate of an agency's overseas staff whenever they believe that an agency's staffing is either inadequate or excessive to the performance of essential mission functions.

COMs may consider such methods as the following to reduce staffing:

- Bar the assignment of a replacement to fill a specific position which, in the COM's judgment, is excessive to program needs and USG objectives;
- Require an agency to reconfigure its mix of personnel skills to achieve a lower profile and/or more effective team composition; or
- Require an agency to make reductions (offsets) elsewhere before establishing new positions or activities.

COM initiatives either to increase or to reduce staffing should include thorough justification. M/MP will forward the COM's decision to the affected agency for its review. If the agency agrees, the case is closed. If it opposes the decision, M/MP will transmit the response to the COM for consideration. If the COM confirms the original decision, the issue will be referred to the Secretary of State, as described in Part C.

B) Agency-Initiated Staffing Changes

All Executive Branch agencies operating under COM authority, including State, must obtain COM approval on proposed changes in the size, composition or mandate of their staffing elements. Agencies transmit formal proposals to COMs either by submitting them to M/MP for forwarding, or by sending them directly to the COM with a copy to M/MP. Agencies should provide a complete justification for proposed changes. COMs should refer to M/MP any staffing requests which appear to have been sent without consultation with State. The only exception involves requests for changes in State staffing complements, which are forwarded to the COM by the geographic bureau in consultation with M/MP and other bureaus as appropriate.

Agencies will keep M/MP informed as to current and projected staffing authorizations for each post. Agencies are to cooperate with the State Department in providing additional data for special reporting requirements.

C) Processing NSDD 38 Staffing Requests from Other Agencies

Once an agency submits a formal staffing change proposal:

- M/MP solicits the comments of appropriate bureaus within the Department and forwards them for the COM's consideration. The COM should refrain from making a decision until he/she has had the opportunity to review those comments. While NSDD 38 does not assign a formal role to State regional or functional bureaus, they should provide all pertinent information which will assist COMs in reaching their decisions.

Under the theory that COMs are best served by having as much information as possible about a staffing request even when the COM favors the change, the Department is not relieved from the responsibility of bringing to his or her attention all factors which the decision will affect. The time to point out potential problems is before the COM's decision. The process is ill-served when bureaus, assuming that COMs have already made up their minds and will disregard or resent contrary Department views, offer only superficial comments.

- The COM makes a decision, taking into account the views of the affected agency and State bureaus, substantive and policy considerations, and the adequacy of administrative support. A COM must be convinced that approval of a staffing change is essential to the mission's goals and work plans. COMs should consider both direct hire and contract hire implications. The need for additional staffing must be so compelling as to overcome the presumption that USG overseas presence should be reduced.

COMs should not approve proposals unless all substantive and administrative concerns are satisfactorily resolved. In particular, COMs should assure that they have written concurrence from the agency's Washington headquarters for any understanding reached at post. Otherwise, problems of jurisdictional overlap or chain of command may develop, and the mission would have to absorb the additional work load without new resources. The State Department is not in a position to provide additional resources to support other agency growth. If a COM disapproves a proposal, the disapproval should specify whether it is based on substantive or administrative support grounds.

In assessing the administrative impact of a proposed change, posts may find it helpful to complete an "impact statement" (sample attached at Tab 10) and submit it to M/MP and the geographic bureau executive office. EUR and NEA have previously requested their posts to submit similar statements (86 State 379219 and 86 State 321767).

- The COM forwards the decision to the Department (Attention: M/MP), with copies to the appropriate bureaus and to the concerned agency. Approval of a staffing increase should include a justification of its necessity.
- If a COM and an agency head are unable to reach agreement, M/MP presents the case -- together with COM, agency, and bureau views -- to the Secretary of State for resolution, and, if necessary, to the President through the Assistant to the President for National Security Affairs. Disputes will be resolved in favor of the party arguing for the most efficient use of USG resources.
- M/MP advises COMs and agency heads of agreed-or changes in staffing levels, and maintains records of staffing levels.

7. The Special Embassy Program

The Special Embassy Program (SEP) permits posts with limited resources to concentrate on essential objectives by relieving them of lower-priority, Washington-imposed work requirements. A key element of SEP is preclusion of future staff growth, absent compelling reasons.

Usually, a case is closed once the COM makes his/her decision under NSDD 38, except when the decision is appealed to the Secretary of State. In the case of SEP posts, however, all requests for increased staffing which the COM supports must go to the Secretary for decision. Absent compelling reasons to the contrary, the Secretary will disapprove a request when it appears an increase would affect the integrity or effectiveness of the SEP program.

M/MP handles requests for SEP post staffing changes under regular NSDD 38 procedures. If an SEP COM believes there are overriding reasons to increase staffing, M/MP refers the case to the Secretary for final decision.

Attachments:

1. Section 207, 1980 Foreign Service Act (P.L. 96-465).
2. Section 103, 1986 Diplomatic Security and Antiterrorism Act (P.L. 99-399).
3. NSDD 38: Staffing at Diplomatic Missions and Their Constituent Posts (6/2/82).
4. Guidelines to Implement NSDD 38 (7/13/82).
5. 86 State 235131 (NSDD-38 Procedural Change).
6. 88 State 116339 (Chief of Mission Authority over Non-executive USG Employees).
7. State/General Accounting Office Memorandum of Understanding (12/15/88).
8. State/Library of Congress Memorandum of Understanding (3/14/89).
9. Special Embassy Program posts.
10. Sample administrative impact statement.
11. Sample cable of M/MP cable to a COM with bureau comments on a staffing request (88 State 8269: "NSDD 38 -- Department of Energy Staffing in France").

Drafted:M/MP:WJDuffy (988MMPNSDD)
6/26/89 x72355

Cleared:M:JKent
M/MP:CEDillery
M/MP:CSLowengart
M/MP:AEFairchild
M/MP:CJCarey
M/MP:SEBarnes

SECTION 207
FOREIGN SERVICE ACT OF 1980
(P.L. 96-465)

Sec. 207. CHIEF OF MISSION. (a) Under the direction of the President, the chief of mission to a foreign country--

- (1) shall have full responsibility for the direction, coordination, and supervision of all Government Executive Branch employees in that country (except for employees under the command of a United States area military commander); and
 - (2) shall keep fully and currently informed with respect to all activities and operations of the Government within that country, and shall insure that all Government Executive Branch employees in that country (except for employees under the command of a United States area military commander) comply fully with all applicable directives of the chief of mission.
- (b) Any Executive Branch agency having employees in a foreign country shall keep the chief of mission to that country fully and currently informed with respect to all activities and operations of its employees in that country, and shall insure that all of its employees in that country (except for employees under the command of a United States area military commander) comply fully with all applicable directives of the chief of mission.

SECTION 103
1986 DIPLOMATIC SECURITY AND ANTITERRORISM ACT
P.L. 99-399

Section 103. RESPONSIBILITY OF THE SECRETARY OF STATE.

(a) SECURITY FUNCTIONS.-- The Secretary of State shall develop and implement (in consultation with the heads of other Federal agencies having personnel or missions abroad where appropriate and within the scope of the resources made available) policies and programs, including funding levels and standards, to provide for the security of United States Government operations of a diplomatic nature and foreign government operations of a diplomatic nature in the United States. Such policies and programs shall include--

(1) protection of all United States Government personnel on official duty abroad (other than those personnel under the command of a United States area military commander) and their accompanying dependents;

(2) establishment and operation of security functions at all United States Government missions abroad (other than facilities or installations subject to the control of a United States area military commander);

(3) establishment and operation of security functions at all Department of State facilities in the United States; and

(4) protection of foreign missions, international organizations, and foreign officials and other foreign persons in the United States, as authorized by law.

(b) OVERSIGHT OF POSTS ABROAD.-- The Secretary of State shall--

(1) have full responsibility for the coordination of all United States Government personnel assigned to diplomatic or consular posts or other United States missions abroad pursuant to United States Government authorization (except for facilities, installations, or personnel under the command of a United States area military commander); and

(2) establish appropriate overseas staffing levels for all such posts or missions for all Federal agencies with activities abroad (except for personnel and activities under the command of a United States area military commander).

(c) FEDERAL AGENCY.-- As used in this title and title III, the term "Federal agency" includes any department or agency of the United States Government.

THE WHITE HOUSE
WASHINGTON

8215637

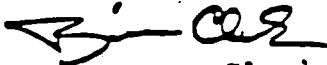
June 2, 1982

MEMORANDUM FOR THE VICE PRESIDENT
THE SECRETARY OF STATE
THE SECRETARY OF DEFENSE
THE ATTORNEY GENERAL
THE SECRETARY OF AGRICULTURE
THE SECRETARY OF COMMERCE
THE DIRECTOR, OFFICE OF MANAGEMENT AND BUDGET
THE DIRECTOR OF CENTRAL INTELLIGENCE
THE CHAIRMAN, JOINT CHIEFS OF STAFF
THE ADMINISTRATOR, AGENCY FOR INTERNATIONAL
DEVELOPMENT
THE DIRECTOR, INTERNATIONAL COMMUNICATION AGENCY

SUBJECT: Staffing at Diplomatic Missions

The President has approved the attached National Security Decision Directive on Staffing at Diplomatic Missions and Their Constituent Posts.

FOR THE PRESIDENT:


William P. Clark

Attachment

NSDD 38

THE WHITE HOUSE
WASHINGTON

June 2, 1982

*National Security Decision
Directive Number 38*

STAFFING AT DIPLOMATIC MISSIONS
AND THEIR CONSTITUENT POSTS

This directive supersedes the directive of October 14, 1974 and subsequent directives governing the Monitoring Overseas Direct Employment (MODE) system.

In accordance with my letter to Chiefs of Mission, and the memorandum of September 22, 1981, conveying it to heads of Executive Departments and Agencies, all agencies with staffs operating under the authority of Chiefs of Mission will ensure that, in coordination with the Department of State, the Chiefs of Missions' approval is sought on any proposed changes in the size, composition, or mandate of such staff elements. Departments and agencies wishing to initiate changes should transmit their proposals to Chiefs of Missions in consultation with the Department of State. In the event the Secretary of State or his designee is unable promptly to resolve to the satisfaction of the parties concerned any disputes which may arise between Chiefs of Mission and Agency Heads or his designee, the Secretary of State and the other Agency Head concerned will present the differing views to me for decision through the Assistant to the President for National Security Affairs. Formal acknowledgement of changes approved by Chiefs of Mission or determined by me shall be transmitted to diplomatic missions by the Department of State.

Overseas staffing of elements with U.S. diplomatic missions abroad shall conform to decisions reached in accordance with the above procedures and decisions made through the budgetary process.

Departments and agencies will keep the Department of State informed as to current and projected overseas staffing authorizations for each diplomatic post, differentiating between the number of U.S. personnel and the number of foreign national personnel authorized for each post. The Department of State shall maintain a current record of staffing authorizations for each overseas post. Agencies will cooperate with the Department of State in providing data including any data needed to meet special reporting requirements.

The Department of State, in consultation with concerned agencies, will develop guidelines by July 1, 1982 for my approval to implement this directive.

Ronald Reagan

THE WHITE HOUSE
WASHINGTON

8220142

July 13, 1982

MEMORANDUM FOR THE VICE PRESIDENT
THE SECRETARY OF STATE
THE SECRETARY OF DEFENSE
THE ATTORNEY GENERAL
THE SECRETARY OF AGRICULTURE
THE SECRETARY OF COMMERCE
THE DIRECTOR, OFFICE OF MANAGEMENT AND BUDGET
THE DIRECTOR OF CENTRAL INTELLIGENCE
THE CHAIRMAN, JOINT CHIEFS OF STAFF
THE ADMINISTRATOR, AGENCY FOR INTERNATIONAL
DEVELOPMENT
THE DIRECTOR, INTERNATIONAL COMMUNICATION AGENCY

SUBJECT: Guidelines to Implement NSDD 38

The attached Guidelines to replace all guidelines and other agreements previously in effect under the Monitoring Overseas Direct Employment System are approved.

FOR THE PRESIDENT:


William P. Clark

Attachment

Guidelines

GUIDELINES

These guidelines are issued pursuant to the Presidential Directive of 2 June 1982 on Staffing at Diplomatic Missions and Constituent Posts. These guidelines replace all guidelines and other agreements previously in effect under the Monitoring Overseas Direct Employment (MODE) system.

The purpose of the Directive and these guidelines is to allow the flexible, systematic and expeditious deployment and management of personnel of all U.S. Government Agencies operating under the authority of Chiefs of Mission in support of U.S. foreign policy objectives.

These guidelines will ensure that the approval of Chiefs of Mission is sought by U.S. Government Agencies on proposed staffing changes for activities operating under the authority of Chiefs of Mission. The Chiefs of Mission will transmit their views on overseas presence to the Department of State, as department and agency representatives will communicate with their respective department/agency headquarters in this regard.

These guidelines also provide for the resolution of disagreements, should such arise between the Chiefs of Mission and department/agency representatives and between the Department of State and department/agency heads.

A. Requests for Changes in Staffing

1. Preliminary or exploratory consultation by the requesting agency with the Chief of Mission regarding staffing changes is encouraged. Such informal proposals may be initiated in Washington or by agency overseas representatives.

2. Formal requests for approval of staffing changes as required by the Directive must be made by the cognizant Agency to the Chief of Mission in consultation with the Department of State. Copies of such requests will be provided to the Department of State.

3. The Chief of Mission will convey his views on formal requests to the Department of State. The point of contact in the Department of State for such matters is the Office of Management Operations (M/MO), Room 7427, Attention: Assistant for Overseas Positions. The Chief of Mission's response to the formal request should be addressed to that office for action. Copies of requests and responses will be given to the appropriate regional and functional bureaus in the Department of State and to the requesting agency.

B. Resolution of Disagreements

1. If there are disagreements over staffing levels between Chiefs of Mission and Agency heads, the views of both parties will be forwarded to M/MO for immediate presentation to the Secretary of State for decision within 15 working days of receipt from M/MO.

2. If the Secretary of State is unable to resolve the issue to the satisfaction of the parties concerned, the Secretary and the Agency head concerned will present their respective views to the President for decision through the Assistant to the President for National Security Affairs.

C. Formal acknowledgement of Changes

Changes in staffing levels at individual posts reached in accordance with the above procedures will be provided by telegram from the Department of State to the Chief of Mission, and the agencies concerned.

D. Staffing Authorization Records

The Department of State shall maintain a current record of staffing authorization for each overseas post. Staffing authorization is defined as all full-time, permanent, direct-hire, United States Government employees including Foreign Nationals, and United States Military Personnel under the authority of a Mission Chief.

Departments and agencies will provide the current and projected overseas staffing, authorization information, required by the directive, to the Department of State, Office of Management Operations (M/MO), Room 7427, Attention: Assistant for Overseas Positions. That official will solicit additional information from departments and agencies when necessary to meet special reporting requirements as established by statute or as levied by the NSC, OMB, or the Congress.

UNCLASSIFIED
Department of State

OUTGOING
TELEGRAM

PAGE 01 STATE 235131
ORIGIN MMO-01

1939

INFO LOG-00 ADS-00 SS-00 SSO-00 AMAD-01 CA-02 FSI-0E
A-02 /012 R

5

DRAFTED BY: M/MO: DKPETTERSON/D: WUEGAN

APPROVED BY: S: THE SECRETARY

M: RISPIERS

M/MO: WADE FREE

S/S-O: MHARTY

S/S: NPLATT

D: WEGAN

S: GANDERSON

-----053675 262323Z /38

R 262319Z JUL 86 ZEX

FM SECSTATE WASHDC

TO ALL DIPLOMATIC AND CONSULAR POSTS

UNCLAS STATE 235131

FOR AMBASSADORS FROM THE SECRETARY

E. O. 12356: N/A

TAGS: AMGT

SUBJECT: NSDD-38 PROCEDURAL CHANGE

1. AS YOU KNOW, THE FIRST STAGE OF THE OVERSEAS STAFFING REVIEW HAS BEEN COMPLETED. I BELIEVE THAT IN ADDITION TO REDUCING THE STAFFING AT OUR DIPLOMATIC AND CONSULAR POSTS BY ALMOST FOUR PERCENT, WE HAVE UNDERLINED THE IMPORTANCE OF LIMITING FUTURE GROWTH TO MEET CLEARLY JUSTIFIABLE NEEDS CONSISTENT WITH U.S. NATIONAL INTERESTS. TO HELP ENSURE THAT GROWTH IN OVERSEAS POSITIONS IS KEPT WITHIN THIS FRAMEWORK, NSDD-38'S STIPULATION THAT PROPOSALS FOR CHANGES WILL BE MADE IN CONSULTATION WITH THE STATE DEPARTMENT AND CHIEFS OF MISSION WILL BE ADHERED TO SCRUPULOUSLY.

2. NSDD-38 PROVIDES THAT AGENCIES "WILL ENSURE THAT, IN COORDINATION WITH THE DEPARTMENT OF STATE, THE CHIEFS OF MISSIONS' APPROVAL IS SOUGHT ON ANY PROPOSED CHANGES" IN AGENCIES' OVERSEAS STAFFING. IT ALSO STATES, "DEPARTMENTS AND AGENCIES WISHING TO INITIATE CHANGES SHOULD TRANSMIT THEIR PROPOSALS TO CHIEFS OF MISSIONS IN CONSULTATION WITH THE DEPARTMENT OF STATE." BUT ALL TOO OFTEN COORDINATION AND CONSULTATION HAVE NOT TAKEN PLACE.

3. WE CANNOT SUSTAIN THE PROGRESS WE HAVE MADE THUS FAR IN OUR REVIEW WITHOUT YOUR CONTINUED PERSONAL ATTENTION TO ALL REQUESTS FROM OTHER AGENCIES FOR STAFFING CHANGES. NSDD-38 WILL REMAIN IN FORCE. THE DECISION TO APPROVE OR DISAPPROVE STAFFING CHANGES WILL CONTINUE TO BE YOURS TO MAKE. I AM MODIFYING NSDD-38 PROCEDURES, HOWEVER, TO ASSIST YOU IN THIS PROCESS AND TO ENSURE THAT YOU GET THE FULL SUPPORT OF THE DEPARTMENT FOR YOUR FINAL DECISIONS. IN THIS REGARD, I ASK THAT UPON RECEIPT OF ANY REQUEST FOR A STAFFING CHANGE, YOU ADVISE THE UNDER SECRETARY FOR MANAGEMENT OF THE NATURE OF THE REQUEST AND YOUR VIEWS. HE WILL THEN CONSULT WITH THE APPROPRIATE ELEMENTS IN THE DEPARTMENT AND PROVIDE YOU WITH A CONSIDERED RECOMMENDATION ON THE MERITS AND IMPLICATIONS OF THE REQUEST FROM THE DEPARTMENT'S PERSPECTIVE.

4. YOU SHOULD THEN REVIEW THAT RECOMMENDATION AND ADVISE THE UNDER SECRETARY AND REQUESTING AGENCY OF YOUR DECISION.

5. I BELIEVE THIS PROCESS WILL FURTHER ASSIST YOU IN YOUR OWN DECISION MAKING AND HELP ALL OF US MEET THE CHALLENGE OF REALIZING THE PRESIDENT'S FOREIGN POLICY AND BUDGET RESTRAINT OBJECTIVES. ARMACOST

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QUOTE.

3. THE LEGISLATIVE HISTORY OF SECTION 136 MAKES CLEAR THAT CONGRESS INTENDED TO REMOVE ALL CONGRESSIONAL EMPLOYEES, INCLUDING GAO EMPLOYEES, FROM COM SUPERVISION. THE CONFERENCE REPORT STATES THE VIEW OF CONGRESS THAT SECTION 136 "CLARIFIES THAT THE CHIEF OF MISSION'S RESPONSIBILITIES AND AUTHORITIES ARE, UNDER THE SYSTEM OF SEPARATION OF POWERS, LIMITED TO U.S. GOVERNMENT EMPLOYEES SERVING IN THE EXECUTIVE BRANCH, AND CLARIFIES THAT ONLY EXECUTIVE BRANCH AGENCIES MUST KEEP THE CHIEF OF MISSION INFORMED WITH RESPECT TO THE ACTIVITIES OF ITS EMPLOYEES IN THAT COUNTRY."

4. THE AMENDMENT DOES NOT AFFECT MEMBERS OF CONGRESS, WITH THE TRAVEL OF MEMBERS IN FOREIGN COUNTRIES. WITH RESPECT TO CONGRESSIONAL EMPLOYEES, THE STATUTORY AMENDMENT CANNOT AFFECT THE PRESIDENT'S EXCLUSIVE FOREIGN AFFAIRS AUTHORITY UNDER THE CONSTITUTION, REAFFIRMED IN A NUMBER OF SUPREME COURT DECISIONS, TO CONDUCT AND MANAGE OUR RELATIONS WITH FOREIGN NATIONS. THE PRESIDENT HAS DELEGATED THIS CONSTITUTIONAL AUTHORITY TO THE SECRETARY AND TO YOU, AS HIS PERSONAL REPRESENTATIVE IN YOUR MISSION.

5. SECTION 136 DOES NOT CHANGE SECTION 133(B) OF THE OMNIBUS DIPLOMATIC SECURITY AND ANTI-TERRORISM ACT OF 1946, GIVING THE SECRETARY OF STATE "FULL RESPONSIBILITY FOR THE COORDINATION OF ALL UNITED STATES GOVERNMENT PERSONNEL ASSIGNED TO DIPLOMATIC OR CONSULAR POSTS OR OTHER UNITED STATES MISSIONS ABROAD", AND THE AUTHORITY TO "ESTABLISH APPROPRIATE OVERSEAS STAFFING LEVELS FOR ALL SUCH POSTS OR MISSIONS FOR ALL FEDERAL AGENCIES WITH ACTIVITIES ABROAD." (SEE REF A.)

6. CONGRESSIONAL AND GAO TRAVEL AND INVESTIGATIONS WILL CONTINUE TO BE CONDUCTED IN ACCORDANCE WITH EXISTING GUIDANCE. UNDER THESE STANDARD PROCEDURES ALL CONGRESSIONAL TRAVEL, INCLUDING INVESTIGATIONS, IS COORDINATED WITH THE DEPARTMENT. THE POLICY OF THE DEPARTMENT WITH RESPECT TO FURNISHING INFORMATION TO THE GAO IS SET FORTH IN 4 FAM 934.

7. AS A PRACTICAL MATTER, CONTINUED CLOSE COORDINATION AND COOPERATION AMONG COMS, THEIR STAFFS, AND CONGRESSIONAL MEMBERS AND EMPLOYEES IS VITAL TO ENSURE THAT U.S. FOREIGN POLICY INTERESTS ARE ADVANCED, AND THAT THE CONGRESS IS ABLE TO MAKE APPROPRIATE USE OF USG RESOURCES ABROAD TO FURTHER ITS LEGISLATIVE AND OVERSIGHT FUNCTIONS. IN RETURN, WE EXPECT CONGRESS TO COOPERATE WITH COMS IN THEIR PERFORMANCE OF THE FOREIGN AFFAIRS FUNCTION AND THE OPERATION OF THEIR POSTS.

8. I EXPECT THAT POSTS WILL MAINTAIN A COOPERATIVE WORKING RELATIONSHIP WITH CONGRESS SO THAT POTENTIAL CONFLICTS INVOLVING EACH BRANCH'S CONSTITUTIONAL RESPONSIBILITIES CAN BE RESOLVED IN A MANNER SATISFACTORY TO BOTH BRANCHES. SHOULD YOU ENCOUNTER ANY PROBLEMS AS A RESULT OF SECTION 136, PLEASE INFORM W/MO (INFO TO M) AND WE WILL WORK WITH YOU TO ENSURE RESOLUTION OF THE ISSUE AS QUICKLY AS POSSIBLE. IN PARTICULAR, YOU SHOULD INFORM THE DEPARTMENT IMMEDIATELY OF ANY SITUATION WHERE THE FAILURE OF INDIVIDUALS ASSOCIATED WITH ANY BRANCH OF THE GOVERNMENT TO KEEP YOU INFORMED OR TO FOLLOW YOUR ADVICE CREATES AN UNACCEPTABLE RISK TO U.S. FOREIGN POLICY INTERESTS. SHULTZ

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(1) SHALL HAVE FULL RESPONSIBILITY FOR THE DIRECTION, COORDINATION, AND SUPERVISION OF ALL GOVERNMENT EXECUTIVE BRANCH EMPLOYEES IN THAT COUNTRY (EXCEPT FOR EMPLOYEES UNDER THE COMMAND OF A UNITED STATES AREA MILITARY COMMANDER); AND (2) SHALL KEEP FULLY AND CURRENTLY INFORMED WITH RESPECT TO ALL ACTIVITIES AND OPERATIONS OF THE GOVERNMENT WITHIN THAT COUNTRY, AND SHALL INSURE THAT ALL GOVERNMENT EXECUTIVE BRANCH EMPLOYEES IN THAT COUNTRY (EXCEPT FOR EMPLOYEES UNDER THE COMMAND OF A UNITED STATES AREA MILITARY COMMANDER) COMPLY FULLY WITH ALL APPLICABLE DIRECTIVES OF THE CHIEF OF MISSION.

(3) ANY EXECUTIVE BRANCH AGENCY HAVING EMPLOYEES IN A FOREIGN COUNTRY SHALL KEEP THE CHIEF OF MISSION TO THAT COUNTRY FULLY AND CURRENTLY INFORMED WITH RESPECT TO ALL ACTIVITIES AND OPERATIONS OF ITS EMPLOYEES IN THAT COUNTRY, AND SHALL INSURE THAT ALL OF ITS EMPLOYEES IN THAT COUNTRY (EXCEPT FOR EMPLOYEES UNDER THE COMMAND OF A UNITED STATES AREA MILITARY COMMANDER) COMPLY FULLY WITH ALL APPLICABLE DIRECTIVES OF THE CHIEF OF MISSION. END

QUOTE. (A) UNDER THE DIRECTION OF THE PRESIDENT, THE CHIEF OF MISSION TO A FOREIGN COUNTRY--

1. SUMMARY. CONGRESS HAS AMENDED THE FOREIGN SERVICE ACT, FY 1988 AND 1989, AMENDED SECTION 207 OF THE FOREIGN SERVICE ACT OF 1988 (22 U.S.C. 3927) BY INSERTING THE PHRASE "EXECUTIVE BRANCH" IN THREE PLACES. SECTION 207 NOW READS:

REF: A) 87 STATE 137896, B) 87 STATE 76788, C) 87 STATE 76826

1. SUMMARY. CONGRESS HAS AMENDED THE FOREIGN SERVICE ACT, FY 1988 AND 1989, AMENDED SECTION 207 OF THE FOREIGN SERVICE ACT OF 1988 (22 U.S.C. 3927) BY INSERTING THE PHRASE "EXECUTIVE BRANCH" IN THREE PLACES. SECTION 207 NOW READS:

2. SECTION 136 OF THE FOREIGN RELATIONS AUTHORIZATION ACT, FY 1988 AND 1989, AMENDED SECTION 207 OF THE FOREIGN SERVICE ACT OF 1988 (22 U.S.C. 3927) BY INSERTING THE PHRASE "EXECUTIVE BRANCH" IN THREE PLACES. SECTION 207 NOW READS:

3. THE LEGISLATIVE HISTORY OF SECTION 136 MAKES CLEAR THAT CONGRESS INTENDED TO REMOVE ALL CONGRESSIONAL EMPLOYEES, INCLUDING GAO EMPLOYEES, FROM COM SUPERVISION. THE CONFERENCE REPORT STATES THE VIEW OF CONGRESS THAT SECTION 136 "CLARIFIES THAT THE CHIEF OF MISSION'S RESPONSIBILITIES AND AUTHORITIES ARE, UNDER THE SYSTEM OF SEPARATION OF POWERS, LIMITED TO U.S. GOVERNMENT EMPLOYEES SERVING IN THE EXECUTIVE BRANCH, AND CLARIFIES THAT ONLY EXECUTIVE BRANCH AGENCIES MUST KEEP THE CHIEF OF MISSION INFORMED WITH RESPECT TO THE ACTIVITIES OF ITS EMPLOYEES IN THAT COUNTRY."

4. THE AMENDMENT DOES NOT AFFECT MEMBERS OF CONGRESS, WITH THE TRAVEL OF MEMBERS IN FOREIGN COUNTRIES. WITH RESPECT TO CONGRESSIONAL EMPLOYEES, THE STATUTORY AMENDMENT CANNOT AFFECT THE PRESIDENT'S EXCLUSIVE FOREIGN AFFAIRS AUTHORITY UNDER THE CONSTITUTION, REAFFIRMED IN A NUMBER OF SUPREME COURT DECISIONS, TO CONDUCT AND MANAGE OUR RELATIONS WITH FOREIGN NATIONS. THE PRESIDENT HAS DELEGATED THIS CONSTITUTIONAL AUTHORITY TO THE SECRETARY AND TO YOU, AS HIS PERSONAL REPRESENTATIVE IN YOUR MISSION.

5. SECTION 136 DOES NOT CHANGE SECTION 133(B) OF THE OMNIBUS DIPLOMATIC SECURITY AND ANTI-TERRORISM ACT OF 1946, GIVING THE SECRETARY OF STATE "FULL RESPONSIBILITY FOR THE COORDINATION OF ALL UNITED STATES GOVERNMENT PERSONNEL ASSIGNED TO DIPLOMATIC OR CONSULAR POSTS OR OTHER UNITED STATES MISSIONS ABROAD", AND THE AUTHORITY TO "ESTABLISH APPROPRIATE OVERSEAS STAFFING LEVELS FOR ALL SUCH POSTS OR MISSIONS FOR ALL FEDERAL AGENCIES WITH ACTIVITIES ABROAD." (SEE REF A.)

DEPARTMENT OF STATE/GENERAL ACCOUNTING OFFICE
MEMORANDUM OF UNDERSTANDING (12/15/88)

The General Accounting Office and the Department of State are entering into this understanding in order to ensure that the General Accounting Office and U.S. Chiefs of Mission may effectively carry out their respective duties overseas.

For purposes not concerning their overseas audit, investigation, and evaluation-related activities, GAO personnel operating in a foreign country will be subject to the authority of the U.S. Chief of Mission. The General Accounting Office will coordinate its overseas audit, investigation, evaluation and other official activities with the appropriate U.S. Chief of Mission or principal officer in any country where the General Accounting Office is engaging in these activities, and will consider his or her views with respect to the conduct of those activities. Consistent with applicable laws, regulations and directives, Chiefs of Mission will cooperate with General Accounting Office audits, investigations, evaluations, and other official activities.

Any disagreements which cannot be directly resolved by Chiefs of Mission and GAO personnel will be referred to the Assistant Comptroller General for Operations of the General Accounting Office and the Under Secretary for Management of the Department of State, or their representatives, for joint and expeditious resolution. As long as Washington discussions are continuing by mutual consent, neither party will act unilaterally.

In the case of General Accounting Office personnel assigned to a post in a foreign country, the Department of State will identify those personnel to the government of the host country as members of a diplomatic post's administrative and technical staff if the General Accounting Officer personnel are assigned to a and embassy, or as employees of a consular post if the General Accounting Office personnel are assigned to a consular post. GAO will provide advance notice of any proposed increases in levels of overseas staffing to Chiefs of Mission, and any disagreement between the General Accounting Office and Chiefs of Mission on staffing increases will be resolved jointly by the Comptroller General and the Secretary of State.

At the request of either party, the General Accounting Office and the Department of State will review this understanding and will discuss any proposed changes.

Ira Goldstein
Assistant Comptroller General
for Operations
General Accounting Office

Ronald I. Spiers
Under Secretary
for Management
Department of State

DEPARTMENT OF STATE/LIBRARY OF CONGRESS
MEMORANDUM OF UNDERSTANDING (3/14/89)

Recognizing that Library of Congress overseas offices serve as an acquisitions function of the U.S. Congress, the Library and the Department of State are entering into this understanding in order to ensure that Library personnel overseas and U.S. Chiefs of Mission may effectively carry out their respective duties.

Library of Congress personnel stationed in a foreign country will be subject to the authority of the U.S. Chief of Mission. Library personnel will keep the appropriate Chief of Mission or principal officer informed of their activities and operations in that country. Consistent with applicable laws, regulations and directives, Chiefs of Mission will cooperate with Library personnel in the performance of their official activities. For the period of their assignment in a foreign country, Library employees will be issued diplomatic passports by the Department of State.

The Library of Congress will provide advance notice of any proposed increases in levels of overseas staffing to Chiefs of Mission, and any disagreement between the Library and a Chief of Mission on staffing increases will be resolved jointly by the Librarian of Congress and the Secretary of State.

At the request of either party, the Library of Congress and the Department of State will review this understanding and will discuss any proposed changes.

James H. Billington
Librarian of Congress

Ronald I. Spiers
Under Secretary
for Management
Department of State

SPECIAL EMBASSY PROGRAM POSTS

1. Apia, Western Samoa
2. Bandar Seri Begawan, Brunei
3. Bangui, Central African Republic
4. Banjul, The Gambia
5. Bissau, Guinea Bissau
6. Bujumbura, Burundi
7. Cotonou, Benin
8. Curacao, Netherlands Antilles
9. Djibouti, Djibouti
10. Doha, Qatar
11. Hamilton, Bermuda
12. Honiara, Solomon Islands
13. Kabul, Afghanistan
14. Kigali, Rwanda
15. Kolonia, Federated States of Micronesia (FSM)
16. Koror, Palau
17. Majuro, Marshall Islands
18. Malabo, Equatorial Guinea
19. Martinique, French Department of the Caribbean
20. Maseru, Lesotho
21. Moroni, Comoros
22. Paramaribo, Suriname
23. Port Louis, Mauritius
24. Port Moresby, Papua New Guinea
25. Praia, Cape Verde
26. Saint George's, Grenada
27. Saint John's, Antigua
28. Suva, Fiji
29. Ulaanbaatar, Mongolia
30. Valletta, Malta
31. Vatican, Holy See
32. Victoria, Seychelles
33. Vientiane, Laos

30 Embassies and three independent Consulates General

SAMPLE ADMINISTRATIVE IMPACT STATEMENT

1. Name of requesting agency.
2. Number of new positions requested.
3. Additional program funding needed for GOLTL housing or office space the new staff will need. List by subobject code.
4. What FAAS-1 services will be required for new personnel? List by sub-function.
5. What new positions are required to support the expanded other agency staff?
 - a) Title of requested support position(s).
 - b) US or FSN, CORE or DAS, DAS special, DAS direct, or DAS program.
 - c) Anticipated grade.
 - d) Estimated position costs, including:
 - Annual salary.
 - Annual benefits (list by subobject.)
 - Support costs (allowances, travel, rents, utilities, renovations, guards, furniture, etc.) by subobject code.
 - e) Position description (including: where does position fit in post's organization structure?).
 - f) Number of employees currently working in the same subfunction; amount of FTE dedicated to this subfunction, including overtime.
 - g) (CORE/DAS positions only) How much of current work load in this subfunction is attributable to State? List by subfunction.
 - h) Why current staff is inadequate to cope with expanded work load. Include staffing work load profile for last three years.
 - For DAS positions: Use statistics from CORE/DAS scheduled.
 - For CORE positions: Show person-years for each of last three years.
 - For program positions: Use above format but show the number of reporting requirements, documents to translate, etc.
6. Additional funding needed beyond above requirements. List by subobject code. Why needed? (e.g., increased contract maintenance costs, pouch shipping charges, administrative supply expenses, vehicle maintenance costs.)
7. Any additional vehicles required for FAAS support of the new personnel. Include data required in OPR/STP/P/MV memo dated 9/30/85 to justify additional vehicles.

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DODE-00 NSCE-00 PER-03 OMB-01 FBOE-06 OES-09 A-00
SP-02 DOEE-00 M-01 SNP-01 OIG-04 /029 R

AND ENERGY EMERGENCIES. HE REPORTS TO THE COUNSELOR FOR SCIENTIFIC AND TECHNOLOGICAL AFFAIRS.

MAJOR DUTIES

AS PART OF THE SCIENCE SECTION, AND WITH THE GUIDANCE AND CONCURRENCE OF THE COUNSELOR FOR SCIENTIFIC AND TECHNOLOGICAL AFFAIRS:

A. ESTABLISHES AND MAINTAINS CONTACTS WITH FRENCH OFFICIALS AT ALL LEVELS, TO REMAIN ABREAST OF CURRENT AND PROSPECTIVE ENERGY POLICIES WITH EMPHASIS ON NUCLEAR ENERGY, PROGRAMS AND DEVELOPMENTS IN MAJOR COUNTRIES, INCLUDING BILATERAL COOPERATIVE ACTIVITIES WITH OTHER COUNTRIES, AS REQUIRED. ESTABLISHES AND MAINTAINS APPROPRIATE POINTS OF CONTACT WITH ENERGY COUNTERPARTS AND INFORMATION SOURCES IN FRANCE TO ENSURE EFFECTIVE IMPLEMENTATION AND ASSESSMENT OF USG ENERGY POLICIES, INITIATIVES AND PROGRAMS, AND TO ENSURE THE ABILITY TO MONITOR, ANTICIPATE AND INTEGRATIVELY ASSESS ENERGY RELATED POLICIES, PROGRAMS AND DEVELOPMENTS THAT MAY BEAR ON THE FUTURE INTERNATIONAL ENERGY MARKETS.

REPRESENTS THE U.S. GOVERNMENT, INCLUDING THE DEPARTMENT OF ENERGY, IN CONFERENCES, MEETINGS AND PRESENTATIONS AND MAKES AVAILABLE TO APPROPRIATE GOVERNMENT AGENCIES AND ORGANIZATIONS ENERGY PROGRAM INFORMATION GENERATED WITHIN

THE U.S. ENERGY COMMUNITY.

B. PROVIDES THE EXPERT LEADERSHIP AND DIRECTION NECESSARY TO FACILITATE THE DEVELOPMENT AND MANAGEMENT OF COOPERATIVE ENERGY AGREEMENTS, PROGRAMS, AND POLICIES RELATIVE TO THE U.S. DOE. AREAS OF INTEREST INCLUDE BUT ARE NOT LIMITED TO:

- COLLABORATION WITH FRENCH OFFICIALS REGARDING HIGHLY SENSITIVE POLICY AND PROGRAM ISSUES RELATIVE TO SECURITY MATTERS WITHIN THE DOE CHARTER, AS PROVIDED FOR UNDER THE DEFENSE PRODUCTION ACT, INTERNATIONAL EMERGENCY ECONOMIC POWERS ACT AND TRADE EXPANSION ACT.

-- DOE TECHNICAL AND POLICY POSITIONS FOR INTERNATIONAL NEGOTIATIONS AND COOPERATIVE ARRANGEMENTS IN ALL TECHNOLOGY AREAS, PARTICULARLY THOSE WITH MAJOR INTERNATIONAL COOPERATION SUCH AS FISSION, FUSION AND EXPLORATORY BASIC RESEARCH; AND

-- PROGRAMS AND ACTIVITIES THAT IMPLEMENT AND SUPPORT INTERNATIONAL ENERGY POLICIES AS THEY PERTAIN TO FOREIGN AFFAIRS,

-- ANALYTICAL AND MONITORING RESPONSIBILITIES CONCERNING WORLD ENERGY MARKETS AND TRADE (INCLUDING COAL, URANIUM AND ENRICHMENT SERVICES), PRICE AND SUPPLY TRENDS, AND TECHNOLOGICAL DEVELOPMENTS.

C. IDENTIFIES AND MONITORS POTENTIAL FOREIGN ACTIVITIES FOR COOPERATIVE ARRANGEMENTS FROM WHICH THE U.S. WOULD DERIVE BENEFITS, AND RECOMMENDS SHORT AND LONG-RANGE STRATEGIES AND PLANS FOR COOPERATION.

D. PREPARES COMPREHENSIVE POSITION PAPER BRIEFINGS AND OTHER TECHNICAL REPORTS ON THE INTERNATIONAL ENERGY SITUATION FOR USE BY DEPARTMENTAL TOP MANAGEMENT IN THEIR DECISION-MAKING ROLES. THIS MAY INCLUDE SENSITIVE ACTIVITIES, INCLUDING THOSE UNDERTAKEN UNDER THE FEDERAL POWER ACT, DEFENSE PRODUCTION ACT, ENERGY POLICY AND CONSERVATION ACT, ENERGY EMERGENCY PREPAREDNESS ACT EXECUTIVE ORDERS, FEDERAL PREPAREDNESS CIRCULARS, AND

DRAFTED BY: M/MHP:WJDUFFY:847MMPNSDD

APPROVED BY: M/MHP:CSLOWENGART

EUR/EX:MCRODGERS (SUBS)

EUR/WE:DGRAZE (SUBS)

EB/EX:DHUBBIS (SUBS)

OES/SCT:MPROCHNIK (SUBS)

S/NP:RTKENNEDY (INFO)

PER/FCA:JLTULL

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TO AMEMBASSY PARIS PRIORITY

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FOR THE CHIEF OF MISSION FROM M/MHP

E.O. 12356: N.A.

TAGS: AMGT, AODE, AE'D, FR, TPHY

SUBJECT: NSDD 38 -- DEPARTMENT OF ENERGY STAFFING IN FRANCE

REF: A) 87 STATE 137856, B) 87 STATE 135737, C) 86 STATE 252472, D) 86 STATE 235131

1. SUMMARY. THE DEPARTMENT OF ENERGY (DOE) REQUESTS YOUR APPROVAL TO ESTABLISH A POSITION FOR A SENIOR DOE REPRESENTATIVE IN THE SCIENCE SECTION OF THE PARIS MISSION (PARA 2). IN ACCORDANCE WITH 86 STATE 235131, M/MHP HAS CONSULTED WITH THE APPROPRIATE BUREAUS WITHIN THE DEPARTMENT AND PROVIDES COMMENTS ON THE MERITS AND IMPLICATIONS OF THE DOE REQUEST (PARAS 3-7). END SUMMARY.

2: DOE REQUEST -- DOE BELIEVES IT IS DESIRABLE TO ESTABLISH A SENIOR REPRESENTATIVE OF DOE IN THE SCIENCE SECTION OF EMBASSY PARIS. THE POSITION WOULD FOCUS ON ENERGY AND ENERGY TECHNOLOGY ISSUES WITH A STRONG EMPHASIS ON NUCLEAR MATTERS. DOE BELIEVES THAT SUCH A POSITION MEETS THE CRITERIA AS BEING NECESSARY AND DESIRABLE.

GIVEN FRANCE'S PREEMINENT ROLE IN NUCLEAR MATTERS, BOTH

CIVIL AND MILITARY, IN EUROPE, DOE BELIEVES THE LOGICAL PLACE FOR SUCH A POSITION IS IN THE EMBASSY PARIS SCIENCE SECTION. THE POSITION DESCRIPTION GIVEN BELOW HAS BEEN COORDINATED WITH THE EMBASSY'S SCIENCE COUNSELOR, WHO WOULD BE THE INCUMBENT'S DIRECT SUPERVISOR.

DOE REQUESTS THE CHIEF OF MISSION (COM) TO CONSIDER THIS PROPOSAL. IF THE COM'S RESPONSE IS POSITIVE, DOE WOULD ESTABLISH THE POSITION IMMEDIATELY WITH A VIEW TOWARDS FILLING IT AT THE EARLIEST POSSIBLE TIME, PREFERABLY BY MID-JANUARY. DOE WOULD HOPE THAT THE DIPLOMATIC TITLE TO BE ACCORDED WOULD BE ATTACHE. DOE WOULD ASSUME RESPONSIBILITY FOR FULLY FUNDING THIS POSITION, INCLUDING PROVIDING FUNDS FOR HIRING A FULL-TIME PIT SECRETARY/ADMINISTRATIVE SUPPORT PERSON FOR THE SCIENCE SECTION.

POSITION DESCRIPTION IS AS FOLLOWS:

BEGIN TEXT. THE INCUMBENT SERVES IN THE SCIENCE SECTION AT THE U.S. EMBASSY IN PARIS AS THE REPRESENTATIVE OF THE DEPARTMENT OF ENERGY, OFFICE OF INTERNATIONAL AFFAIRS

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E. AS A RECOGNIZED AUTHORITY BY TOP MANAGEMENT, INCUMBENT MAY BE CALLED UPON, WITH EMBASSY CONCURRENCE, TO REPRESENT THE DEPARTMENT AT A HIGH-LEVEL INTERNATIONAL ENERGY NEGOTIATIONS, DIPLOMATIC MEETINGS OR DISCUSSIONS, WITH AUTHORITY TO COMMIT THE DEPARTMENT TO A COURSE OF

ACTION.

F. REVIEWS AND COMMENTS ON CURRENT AND PROPOSED LEGISLATIVE AND REGULATORY MATERIAL ON MAJOR FRENCH PROGRAMS AS IT MAY IMPACT U.S. ENERGY POLICIES. PROVIDES PERIODIC ANALYSES AND ASSESSMENT OF THE POTENTIAL CONSTRAINTS THESE POLICIES COULD PLACE ON DOE.

G. RESPONSIBLE FOR DIRECT TECHNICAL AND ADMINISTRATIVE SUPERVISION OF ONE PIT SECRETARY IN ACCORDANCE WITH SUPERVISORY PERSONNEL MANAGEMENT GUIDES.

H. ASSISTS AND PARTICIPATES IN VISITS OF SENIOR DOE MANAGEMENT TO FRANCE AND VISITS OF FOREIGN ENERGY OFFICIALS TO THE U.S. PROVIDES EXPERT ADVICE ON POLICY ISSUES TO ASSIST DOE HEADQUARTERS IN THE PREPARATION OF POSITION PAPERS AND COMPREHENSIVE BRIEFINGS FOR USE BY SENIOR DOE OFFICIALS VISITING A FOREIGN COUNTRY OR RECEIVING VISITORS.

I. PERFORMS OTHER DUTIES AS ASSIGNED.

END TEXT.

3. EUR COMMENTS -- EUR OPPOSES THE ESTABLISHMENT OF THIS POSITION. WE ARE NOT CONVINCED OF THE COMPELLING NEED FOR THE POSITION DESCRIBED IN THE DEPARTMENT OF ENERGY'S PROPOSAL. WE AGREE WITH EB (SEE PARA 5) THAT THE BROAD ENERGY POLICY REPORTING RESPONSIBILITIES DESCRIBED ARE ALREADY WELL COVERED BY THE EMBASSY'S ECONOMIC SECTION. INTERAGENCY EVALUATION OF EMBASSY PARIS REPORTING HAS NOT HIGHLIGHTED ANY EFFICIENCIES IN THE COVERAGE OF ENERGY POLICY. IN FACT, THE SCIENCE SECTION HAS RECEIVED HIGH PRAISE FOR ITS REPORTING, AND FULFILLMENT OF GOALS AND OBJECTIVES.

WE ARE CONCERNED ABOUT PROLIFERATING AGENCIES -- PARTICULARLY IN A MISSION WHERE 43 GOVERNMENT AGENCIES ARE ALREADY REPRESENTED. EMBASSY PARIS IS CURRENTLY DOING A GOOD JOB FULFILLING ITS GOALS AND OBJECTIVES IN A TIME OF LIMITED RESOURCES. A RECENT OIG INSPECTION OF THE POST SUPPORTS THIS VIEW. EUR IS CONCERNED THAT, WITH AN EVER DIMINISHING RESOURCE BASE AND THE STRINGENT BUDGET OUTLOOK, ADDITIONAL RESOURCES TO SUPPORT THE GROWTH OF OTHER AGENCIES MAY NOT BE FORTHCOMING.

SHOULD THIS POSITION BE ESTABLISHED, EUR WOULD EXPECT DOE TO BE RESPONSIBLE FOR ALL DIRECT SUPPORT COSTS RELATED TO IT AND TO ANY RELATED SECRETARIAL POSITION, IN ADDITION

TO THE APPROPRIATE SHARE OF FAAS INDIRECT-SUPPORT COSTS. WE WOULD ALSO EXPECT THAT THE CHIEF OF MISSION'S FINAL AUTHORITY ON ALL POLICY-RELATED ACTIVITIES TO BE MADE MORE EXPLICIT, AND THAT IF DOE WANTS THE PROPOSED POSITION TO HAVE REGIONAL RESPONSIBILITIES, THE APPROPRIATE NOTIFICATION PROCEDURE MUST BE FOLLOWED FOR EACH COUNTRY INVOLVED.

4. OES COMMENTS -- THE DOE REQUEST TO ESTABLISH A SENIOR POSITION IN THE SCIENCE SECTION AT EMBASSY PARIS IS CONSONANT WITH OUR WISH TO STRENGTHEN OUR ABILITY TO GATHER, ANALYZE AND REPORT ON SIGNIFICANT S AND T

ACTIVITIES IN FRANCE, ESPECIALLY IN THE NUCLEAR AND ENERGY TECHNOLOGY AREA. IT WILL ALSO ENHANCE OUR ABILITY TO INVOLVE FRANCE IN MAJOR U.S. PROJECTS, SUCH AS THE SUPERCONDUCTING SUPERCOLLIDER, WHERE FOREIGN PARTICIPATION IS CONSIDERED DESIRABLE.

IN ORDER TO MAKE THIS POSITION FULLY RESPONSIVE TO THE NEEDS, NOT ONLY OF DOE BUT ALSO TO THE DEPARTMENT OF STATE AND OTHER INTERESTED AGENCIES, THE POSITION DESCRIPTION SHOULD UNDERSCORE THE NEED FOR EMBASSY CONCURRENCE IN ALL POLICY-RELATED ACTIVITIES.

THE GENERAL REFERENCE TO CONCURRENCE UNDER "MAJOR DUTIES" MAY, FOR EXAMPLE, BE SEEN AS THE EMBASSY RETAINING AN OVERVIEW RATHER THAN CLEARING ALL POLICY-RELATED COMMUNICATIONS.

SECONDLY, THERE IS A REFERENCE TO FOLLOWING ENERGY ACTIVITIES IN "MAJOR COUNTRIES" INCLUDING "BILATERAL ACTIVITIES WITH OTHER COUNTRIES." IF THE POSITION INVOLVES REGIONAL RESPONSIBILITIES, APPROPRIATE NOTIFICATION PROCEDURES SHOULD BE FOLLOWED FOR EACH COUNTRY WHERE THE DOE OFFICIAL WOULD HAVE RESPONSIBILITIES.

5. EB COMMENTS -- EB BELIEVES THAT, AS CURRENTLY DRAFTED, THE POSITION DESCRIPTION OF THE PROPOSED JOB FOCUSES VERY HEAVILY ON BILATERAL AND INTERNATIONAL ENERGY POLICY ISSUES, INCLUDING ENERGY REPORTING, ANALYSIS, REPRESENTATION AND NEGOTIATION. THESE RESPONSIBILITIES ARE ALREADY BEING HANDLED MAGNIFICENTLY BY THE EMBASSY-ECONOMIC SECTION. ESTABLISHING A POSITION WITH SIMILAR RESPONSIBILITIES IN THE SCIENCE SECTION WOULD BE REDUNDANT AND UNNECESSARY. MOREOVER, IF THE INCUMBENT WERE GIVEN THE TITLE OF EITHER DOE REPRESENTATIVE OR ENERGY ATTACHE, THE MOVE WOULD LIKELY CAUSE CONFUSION BOTH IN FRANCE AND AMONG WASHINGTON

AGENCIES REGARDING WHO IN THE EMBASSY HAS RESPONSIBILITY FOR ENERGY POLICY MATTERS. SUCH CONFUSION WOULD UNDERMINE THE EFFICIENT CONDUCT OF OUR ENERGY RELATIONS WITH FRANCE.

A NUMBER OF FEDERAL AGENCIES, IN ADDITION TO DOE, HAVE REQUIREMENTS FOR REPORTING ON ENERGY AND MINERAL RESOURCES POLICY DEVELOPMENTS. OUR CONSISTENT POSITION HAS BEEN THAT THESE NEEDS ARE MOST EFFICIENTLY MET BY STATE DEPARTMENT OFFICERS WORKING UNDER THE REGIONAL RESOURCE OFFICER REPORTING PROGRAM. ESTABLISHMENT OF THE PROPOSED DOE POSITION, AS CURRENTLY DRAFTED, WOULD UNDERMINE OUR POSITION THAT OTHER AGENCIES SHOULD WORK THROUGH ESTABLISHED FOREIGN SERVICE REPORTING CHANNELS RATHER THAN SET UP REDUNDANT CHANNELS. EB THEREFORE BELIEVES THAT THE CASE FOR SUCH A POSITION SHOULD REST ON THE CONTRIBUTION THE NEW OFFICER COULD MAKE ON SCIENCE AND TECHNOLOGY ACTIVITIES IN FRANCE, ENERGY R AND D, AND NUCLEAR ISSUES. IF THE POSITION IS CREATED, THE POSITION DESCRIPTION SHOULD BE CHANGED ACCORDINGLY.

6. S/NP COMMENTS -- S/NP OFFERED NO COMMENTS ON THE DOE PROPOSAL.

7. M/MP COMMENTS -- THE PRESIDENT AND THE SECRETARY HAVE CHARGED EACH CHIEF OF MISSION (COM) TO USE RESOURCES EFFECTIVELY AND EFFICIENTLY, RELATING THEM TO PRIORITY POLICY AND PROGRAM OBJECTIVES. AS A MATTER OF POLICY AND LAW, THE ADMINISTRATION IS COMMITTED TO CONTROLLING GROWTH IN OVERSEAS STAFFING. YOU MUST BE CONVINCED THAT YOUR APPROVAL OF ANY STAFFING INCREASE WOULD BE ESSENTIAL TO THE GOALS AND OBJECTIVES OF YOUR MISSION.

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STAFFING INCREASES AND NEW OFFICES SHOULD BE THE LAST REMEDIES CONSIDERED TO DEAL WITH CHANGING WORK LOADS. IN OTHER WORDS, THE NEED FOR A NEW OFFICE OR ADDITIONAL STAFFING MUST BE SO COMPELLING AS TO OVERCOME THE PRESUMPTION AGAINST INCREASING U.S.G. OVERSEAS PRESENCE. M/MP ENCOURAGES COMS TO ASK FOR AS MUCH DOCUMENTATION AS THEY BELIEVE NECESSARY TO ESTABLISH THE MERITS OF OTHER AGENCIES' STAFFING REQUESTS. FOR EXAMPLE, YOU MAY WISH TO REQUEST THAT DOE SUBMIT THE DOCUMENTATION SUPPORTING ITS CONCLUSION THAT "SUCH A POSITION MEETS THE CRITERIA AS BEING NECESSARY AND DESIRABLE."

FINAL COM APPROVAL INDICATES THAT ALL SUBSTANTIVE AND ADMINISTRATIVE CONCERNS HAVE BEEN FULLY SATISFIED, OR THAT THE POST AGREES TO ABSORB THE ADDITIONAL WORK LOAD WITHOUT ADDITIONAL RESOURCES. UNLESS, AS A PRIOR

CONDITION OF YOUR APPROVAL, YOU GET AGENCY HEADQUARTERS AGREEMENT TO PAY THE ADMINISTRATIVE COSTS INCURRED, IT IS UNLIKELY THAT ADDITIONAL SUPPORT RESOURCES WILL BE APPROVED. DOE'S OFFER TO FUND A PIT POSITION IS A FIRST STEP IN THAT DIRECTION. AS EUR POINTS OUT, WITH AN EVER DIMINISHING RESOURCE BASE AND THE STRINGENT BUDGET OUTLOOK, THE DEPARTMENT WILL BE HARD PRESSED TO PROVIDE ADDITIONAL RESOURCES TO SUPPORT OTHER AGENCY GROWTH.

AS EUR AND OES POINT OUT, IF THE POSITION WERE TO HAVE REGIONAL RESPONSIBILITIES, DOE MUST KEEP THE APPROPRIATE COM IN EACH COUNTRY FULLY AND CURRENTLY INFORMED WITH RESPECT TO ALL ACTIVITIES AND OPERATIONS OF ITS EMPLOYEES IN THAT COUNTRY, AND INSURE THAT ITS EMPLOYEES COMPLY FULLY WITH ALL APPLICABLE COM DIRECTIVES (SECTION 207 OF THE FOREIGN SERVICE ACT).

8. IN ACCORDANCE WITH NSDD 38, PLEASE ADVISE THE DEPARTMENT (M/MP) OF YOUR DECISION IN THIS MATTER FOR TRANSMITTAL TO DOE. IF YOU HAVE ANY QUESTIONS ON NSDD 38 OR OVERSEAS STAFFING ISSUES, M/MP WILL BE PLEASED TO ANSWER THEM. SHULTZ

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