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Collection/Office of Origin: National Security Council
Series: H-Files
Subseries: NSR Files

OA/ID Number: 90006
Folder ID Number: 90006-001

Folder Title:
NSR-1 - February 07, 1989 - Afghanistan

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Withdrawal/Redaction Sheet

(George Bush Library)

Doc. No. / Type	Subject/Title	Date	Restriction	Classification
01. NSR	Re: National Security Review 1 - Afghanistan (2 pp.)	2/7/89	(b)(1)	S
02. Distribution Record	Re: NSR-1 (1 pp.)	2/7/89	(b)(3) [50 U.S.C. 403g, Sec.6]	
03. Memo	Brent Scowcroft to POTUS Re: Afghan PCC: Signing Out the NSR (1 pp.)	2/6/89	(b)(1)	S
04. Memo	Richard N. Haass to Brent Scowcroft Re: Afghan PCC: Signing Out the NSR (1 pp.)	2/3/89	(b)(1)	S
05. Draft Memo	Richard N. Haass to Brent Scowcroft Re: Afghan PCC: Signing Out the NSR (1 pp.)	2/3/89	(b)(1)	S
06. Draft Memo	Brent Scowcroft to POTUS Re: Afghan PCC: Signing Out the NSR (1 pp.)	n.d.	(b)(1)	S
07. Draft NSR	Re: U.S. Policy Towards Afghanistan (1 pp.)	n.d.	(b)(1)	S
08. NSR	Re: National Security Review 1 - Afghanistan (2 pp.)	2/7/89	(b)(1)	S
09. Memo	Brent Scowcroft to POTUS Re: Afghan PCC: Signing Out the NSR (1 pp.)	2/6/89	(b)(1)	S

Page 1 of 2

Collection:

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Series: H-Files
Subseries: NSR Files
WHORM Cat.:
File Location: NSR-1 - February 07, 1989 - Afghanistan

Pinksheet Number: cap1996
OA/ID Number: 90006-001
Date Closed: 6/30/2010
FOIA/Sys Case #: 2010-1905-S
Re-review Case #:
P-2/P-5 Review Case #:

Withdrawal/Redaction Sheet

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10. Memo	Richard N. Haass to Brent Scowcroft Re: Afghan PCC: Signing Out the NSR (1 pp.)	2/3/89	(b)(1)	S

Page 2 of 2

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Office: National Security Council

Series: H-Files

Subseries: NSR Files

WHORM Cat.:

File Location: NSR-1 - February 07, 1989 - Afghanistan

Pinksheet Number: cap1996

OA/ID Number: 90006-001

Date Closed: 6/30/2010

FOIA/Sys Case #: 2010-1905-S

Re-review Case #:

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No. NSR - 1

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THE WHITE HOUSE

WASHINGTON

February 7, 1989

NATIONAL SECURITY REVIEW-1

MEMORANDUM FOR THE VICE PRESIDENT
THE SECRETARY OF STATE
THE SECRETARY OF DEFENSE
THE DIRECTOR OF CENTRAL INTELLIGENCE
THE ASSISTANT TO THE PRESIDENT FOR NATIONAL
SECURITY AFFAIRS
THE CHAIRMAN, JOINT CHIEFS OF STAFF

SUBJECT: Afghanistan (U)

I hereby direct a comprehensive review of U.S. policy towards Afghanistan for the new situation that promises to unfold in the aftermath of the scheduled February 15 completion of the withdrawal of Soviet military forces. The review should include an assessment of options for the United States and recommendations for policy. (S)

The review should be undertaken by a Policy Coordinating Committee (PCC) chaired by the Assistant Secretary of State for Near Eastern and South Asian Affairs. Representatives of addressee agencies should be included. A representative of the National Security Council staff will serve as the executive secretary of the committee. (U)

The review should be completed not later than February 8, 1989. It should include clear policy recommendations. Any differences in views between agencies should be noted. At a minimum, the review should address the following questions and issues:

- What are the prospects for Afghan stability in the wake of the Soviet military withdrawal? What political and economic futures seem most probable? What is likely to be the balance between various Afghan leaders, within the country and without? What are the prospects for and consequences of a return of refugees? (S)
- What are U.S. interests in and goals for Afghanistan following a Soviet military withdrawal? Should Afghan neutrality in its external relations remain our objective? Should we seek to bring about or prevent any particular internal political outcome? (S)

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- What are Soviet interests in Afghanistan after February 15? How might the USSR promote them? What if anything can we do to affect Soviet policy? (S)
- What are the key regional states, including Pakistan, Iran and Saudi Arabia, likely to try to do in Afghanistan? What influence does the United States have over their behavior? (S)
- What are U.S. policy options? What are the tools available to carry them out? Should the United States provide diplomatic, economic, and/or military assistance to one or more of the various Afghan factions? What are the likely limits to U.S. influence? (S)
- What resources should the United States be prepared to make available for the reconstruction of Afghanistan? What conditions ought to be tied to providing such assistance? (S)

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FROM HAASS

DOCDATE 03 FEB 89

PRESIDENT

07 FEB 89

KEYWORDS: AFGHANISTAN

NSR

SUBJECT: NSR-1 AFGHANISTAN

ACTION: FWD TO PRES FOR SIG

DUE:

STATUS CD FILES IFR 0

FOR ACTION

FOR CONCURRENCE

FOR INFO

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Pres sgd NSR-1

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Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
02. Distribution Record	Re: NSR-1 (1 pp.)	2/7/89	(b)(3) [50 U.S.C. 403g, Sec.6]	

Collection:

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Subseries: NSR Files
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File Location: NSR-1 - February 07, 1989 - Afghanistan

Date Closed: 6/30/2010	OA/ID Number: 90006-001
FOIA/SYS Case #: 2010-1905-S	Appeal Case #:
Re-review Case #:	Appeal Disposition:
P-2/P-5 Review Case #:	Disposition Date:
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A = Action I = Information D = Dispatch R = Retain N = No further Action

cc: VP Sununu Other

COMMENTS

Should be seen by: _____
 (Date/Time)

THE WHITE HOUSE
WASHINGTON

February 7, 1989

MR. PRESIDENT:

General Scowcroft has discussed this matter with you previously.

The review itself is nearing completion, and should be on your desk within the next day or so.


James W. Cicconi

THE PRESIDENT HAS SEEN

2/7/89

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THE WHITE HOUSE

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1989 FEB -6 PM 5:59

February 6, 1989

ACTION

MEMORANDUM FOR THE PRESIDENT

FROM: BRENT SCOWCROFT *BS*

SUBJECT: Afghan PCC: Signing Out the NSR

SIGNED

Issue

Whether to sign the National Security Review (NSR).

Background

As you know, we are reviewing our options for Afghanistan in the aftermath of the scheduled February 15 Soviet military withdrawal. While the work has been underway for several days, the attached NSR formalizes the tasking of the interagency system, and sets the Terms of Reference for the Administration's consideration of policy options.

Recommendation

OK

No

That you sign the NSR at Tab A.

✓
CM

2-7-89

THE PRESIDENT HAS SEEN

Prepared by: Richard N. Haass

Attachments

Tab A

Proposed NSR

cc: Vice President
Chief of Staff

Bush Library Photocopy
George Bush Handwriting

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PER E.O. 12958,
AS AMENDED

2007-0636-AR

4/30/2009 MM

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20019

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

February 3, 1989

ACTION

MEMORANDUM FOR BRENT SCOWCROFT

FROM: RICHARD N. HAASS *R*
SUBJECT: Afghan PCC: Signing Out the NSR

Attached is the formal National Security Review (NSR) memorandum setting out the Terms of Reference for a PCC on post-February 15 US policy towards Afghanistan. Although the meeting will have been held by the time this formal version reaches the agencies, and although key people will have seen the draft version, your decision on how to promulgate this NSR memo will establish a precedent for this Administration. As I see it, there are three options:

- You simply sign off with your name and title. If you go this way, simply add your name and title to the NSR.
- You sign off with your name, title, and the phrase "For The President". Again, simply add this to the NSR at Tab A if this is your preference.
- The third option is to have the President sign out NSRs. (I assume he will be signing out all NSDs.) If this is your choice, please initial the covering memo at Tab I.

Nancy Menan concurs.

RECOMMENDATION

1. That you sign off on the NSR yourself using either of the first two options at Tab A.

Approve _____ Disapprove _____

2. That you initial the covering memo and forward to the President (Tab I).

Approve _____ Disapprove _____

Attachments

Tab I Scowcroft Memo to the President
Tab A Proposed NSR

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2007-0636-MA
4/30/2009 MM

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20019

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

February 3, 1989

ACTION

MEMORANDUM FOR BRENT SCOWCROFT

FROM: RICHARD N. HAASS *RN*
SUBJECT: Afghan PCC: Signing Out the NSR

Attached is the formal National Security Review (NSR) memorandum setting out the Terms of Reference for a PCC on post-February 15 US policy towards Afghanistan. Although the meeting will have been held by the time this formal version reaches the agencies, and although key people will have seen the draft version, your decision on how to promulgate this NSR memo will establish a precedent for this Administration. As I see it, there are three options:

- You simply sign off with your name and title. If you go this way, simply add your name and title to the NSR.
- You sign off with your name, title, and the phrase "For The President". Again, simply add this to the NSR at Tab *A* if this is your preference.
- The third option is to have the President sign out NSRs. (I assume he will be signing out all NSDs.) If this is your choice, please initial the covering memo at Tab *I*.

Nancy Menan concurs.

RECOMMENDATION

1. That you sign off on the NSR yourself using either of the first two options at Tab *A*.

Approve _____

Disapprove _____

2. That you initial the covering memo and forward to the President (Tab *I*).

Approve _____

Disapprove _____

Attachments

Tab I Proposed NSR
Tab *II* Scowcroft Memo to the President
Tab *A* Proposed NSR

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AS AMENDED

2007-0636-MR
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20019

THE WHITE HOUSE

WASHINGTON

ACTION

MEMORANDUM FOR THE PRESIDENT

FROM: BRENT SCOWCROFT

SUBJECT: Afghan PCC: Signing Out the NSR

Issue

Whether to sign the National Security Review (NSR).

Background

As you know, we are reviewing our options for Afghanistan in the aftermath of the scheduled February 15 Soviet military withdrawal. The attached National Security Review (NSR) memorandum sets the Terms of Reference for the Administration's consideration of policy options.

Recommendation

OK

No

That you sign the NSR at Tab A.

Prepared by: Richard N. Haass

Attachments

Tab A

Proposed NSR

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AS AMENDED

2007-0636-MR
4/30/2009 MM

While the work has been underway for several days, the attached NSR formalizes the tasking of the interagency system, and sets the Terms of Reference for the Administration's consideration of policy options.

THE WHITE HOUSE

WASHINGTON

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AS AMENDED

2007-0636-MR
4/30/2009 MM

MEMORANDUM FOR THE VICE PRESIDENT ¹
THE SECRETARY OF STATE ²
THE SECRETARY OF DEFENSE ³
THE DIRECTOR OF CENTRAL INTELLIGENCE ⁴
THE CHAIRMAN, JOINT CHIEFS OF STAFF ⁶

B 5/5

SUBJECT:

National Security Review:

(U.S. Policy Towards Afghanistan (U)

~~The ~~NSS~~ National Security Council should I hereby direct~~
The President has directed that an inter-agency committee conduct a comprehensive review of U.S. policy towards Afghanistan for the new situation that promises to unfold in the aftermath of the scheduled February 15 completion of the withdrawal of Soviet military forces. The review should include an assessment of options for the United States and recommendations for policy. This directive establishes the terms of reference for the review. (U)

The review should be undertaken by a Policy Coordinating Committee (PCC) chaired by the Assistant Secretary of State for Near Eastern and South Asian Affairs. Representatives of addressee agencies should be included. A representative of the National Security Council staff will serve as the executive secretary of the committee. (U)

The review ~~should be no longer than 10 single-spaced pages and should be completed not later than February 7, 1989. It should include clear policy recommendations for the National Security Council and the President.~~ Any differences in views between agencies should be noted. At a minimum, the review should address the following questions and issues:

- What are the prospects for Afghan stability in the wake of the Soviet military withdrawal? What political and economic futures seem most probable? What is likely to be the balance between various Afghan leaders, within the country and without? What are the prospects for and consequences of a return of refugees? (S)
- What are U.S. interests in and goals for Afghanistan following a Soviet military withdrawal? Should Afghan neutrality in its external relations remain our objective? Should we seek to bring about or prevent any particular internal political outcome? (S)

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THE WHITE HOUSE

WASHINGTON

February 7, 1989

IF FILE

NATIONAL SECURITY REVIEW-1

MEMORANDUM FOR THE VICE PRESIDENT
THE SECRETARY OF STATE
THE SECRETARY OF DEFENSE
THE DIRECTOR OF CENTRAL INTELLIGENCE
THE ASSISTANT TO THE PRESIDENT FOR NATIONAL
SECURITY AFFAIRS
THE CHAIRMAN, JOINT CHIEFS OF STAFF

SUBJECT: Afghanistan (U)

I hereby direct a comprehensive review of U.S. policy towards Afghanistan for the new situation that promises to unfold in the aftermath of the scheduled February 15 completion of the withdrawal of Soviet military forces. The review should include an assessment of options for the United States and recommendations for policy. (S)

The review should be undertaken by a Policy Coordinating Committee (PCC) chaired by the Assistant Secretary of State for Near Eastern and South Asian Affairs. Representatives of addressee agencies should be included. A representative of the National Security Council staff will serve as the executive secretary of the committee. (U)

The review should be completed not later than February 8, 1989. It should include clear policy recommendations. Any differences in views between agencies should be noted. At a minimum, the review should address the following questions and issues:

- What are the prospects for Afghan stability in the wake of the Soviet military withdrawal? What political and economic futures seem most probable? What is likely to be the balance between various Afghan leaders, within the country and without? What are the prospects for and consequences of a return of refugees? (S)
- What are U.S. interests in and goals for Afghanistan following a Soviet military withdrawal? Should Afghan neutrality in its external relations remain our objective? Should we seek to bring about or prevent any particular internal political outcome? (S)

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AS AMENDED

2007-0636-MR
4/30/2009 MM

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- What are Soviet interests in Afghanistan after February 15? How might the USSR promote them? What if anything can we do to affect Soviet policy? (S)
- What are the key regional states, including Pakistan, Iran and Saudi Arabia, likely to try to do in Afghanistan? What influence does the United States have over their behavior? (S)
- What are U.S. policy options? What are the tools available to carry them out? Should the United States provide diplomatic, economic, and/or military assistance to one or more of the various Afghan factions? What are the likely limits to U.S. influence? (S)
- What resources should the United States be prepared to make available for the reconstruction of Afghanistan? What conditions ought to be tied to providing such assistance? (S)

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THE WHITE HOUSE

WASHINGTON

1989 FEB -6 PM 5:59

February 6, 1989

ACTION

MEMORANDUM FOR THE PRESIDENT

FROM: BRENT SCOWCROFT *BS*

SUBJECT: Afghan PCC: Signing Out the NSR

SIGNED

Issue

Whether to sign the National Security Review (NSR).

Background

As you know, we are reviewing our options for Afghanistan in the aftermath of the scheduled February 15 Soviet military withdrawal. While the work has been underway for several days, the attached NSR formalizes the tasking of the interagency system, and sets the Terms of Reference for the Administration's consideration of policy options.

Recommendation

OK No That you sign the NSR at Tab A.

✓
CM
2-7-89

Prepared by: Richard N. Haass

THE PRESIDENT HAS SEEN

Attachments

Tab A

Proposed NSR

cc: Vice President
Chief of Staff

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AS AMENDED

2007-0636-MR
4/30/2009 MM

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20019

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

February 3, 1989

ACTION

MEMORANDUM FOR BRENT SCOWCROFT

FROM: RICHARD N. HAASS *R*
SUBJECT: Afghan PCC: Signing Out the NSR

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- You simply sign off with your name and title. If you go this way, simply add your name and title to the NSR.
- You sign off with your name, title, and the phrase "For The President". Again, simply add this to the NSR at Tab A if this is your preference.
- The third option is to have the President sign out NSRs. (I assume he will be signing out all NSDs.) If this is your choice, please initial the covering memo at Tab I.

Nancy Menan concurs.

RECOMMENDATION

1. That you sign off on the NSR yourself using either of the first two options at Tab A.

Approve _____ Disapprove _____

2. That you initial the covering memo and forward to the President (Tab I).

Approve _____ Disapprove _____

Attachments

Tab I Scowcroft Memo to the President
Tab A Proposed NSR

~~SECRET~~

Declassify on: OADR

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2007-0636-MR
4/30/2009 MM