**Originally Processed With FOIA(s):**
2010-1362-S

**FOIA Number:**
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| **Collection/Office of Origin:** | National Security Council |
| **Series:** | H-Files |
| **Subseries:** | NSD Files |

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| **OA/ID Number:** | 90003 |
| **Folder ID Number:** | 90003-036 |

**Folder Title:**
NSD-28 - October 05, 1989 - National Security Directive on Sealift

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# Withdrawal/Redaction Sheet
# (George Bush Library)

| Doc. No. / Type | Subject/Title | Date | Restriction | Classification |
|---|---|---|---|---|
| 01. NSD | Re: National Security Directive 29: National Security Directive on Sealift (3 pp.) | 10/5/89 | (b)(1) | C |
| 02a. Distribution Record | Re: NSD 28 (1 pp.) | 10/6/89 | (b)(3) [50 U.S.C. 403g, Sec.6] | |
| 02b. Distribution Record | Re: NSD 28 (1 pp.) | 10/6/89 | (b)(3) [50 U.S.C. 403g, Sec.6] | |
| 03a. Memo | Brent Scowcroft to POTUS<br>Re: National Security Directive on Sealift (1 pp.) | 8/29/89 | (b)(1) | C |
| 03b. Draft NSD | Re: National Security Directive on Sealift (3 pp.) | n.d. | (b)(1) | C |
| 04a. Memo | Brent Scowcroft to POTUS<br>Re: National Security Directive on Sealift (1 pp.) | 8/29/89 | (b)(1) | C |
| 04b. Memo | Jim Miskel to Brent Scowcroft<br>Re: Proposed National Security Directive on Sealift (2 pp.) | 8/24/89 | (b)(1) | C |
| 04c. Memo | Brent Scowcroft to Samuel K. Skinner<br>Re: Proposed National Security Directive on Sealift (1 pp.) | 8/29/89 | (b)(1) | C |
| 04d. Draft Report | Re: National Sealift Policy (3 pp.) | n.d. | (b)(1) | C |



**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

**Pinksheet Number:** cap1933
**OA/ID Number:** 90003-036
**Date Closed:** 5/25/2010
**FOIA/Sys Case #:** 2010-1632-S
**Re-review Case #:**
**P-2/P-5 Review Case #:**

# Withdrawal/Redaction Sheet
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| Doc. No. / Type | Subject/Title | Date | Restriction | Classification |
|---|---|---|---|---|
| 04e. Letter | Samuel K. Skinner to Brent Scowcroft<br>Re: [National Sealift Policy] (2 pp.) | 8/18/89 | (b)(1) | C |
| 04f. Memo | Dick Cheney to The Assistant to the President for National Security Affairs<br>Re: Final Draft National Sealift Policy (1 pp.) | 8/1989 | (b)(1) | |
| 04g. Draft Report | Re: National Sealift Policy (3 pp.) | n.d. | (b)(1) | C |
| 05a. Draft Memo | John Gordon to Robert Gates<br>Re: The President's Question on Sealift NSD (1 pp.) | 9/8/89 | (b)(1) | C |
| 05b. Memo | Brent Scowcroft to POTUS<br>Re: National Security Directive on Sealift (1 pp.) | 8/29/89 | (b)(1) | C |
| 05c. Draft NSD | Re: National Security Directive on Sealift (3 pp.) | n.d. | (b)(1) | C |
| 05d. Memo | Brent Scowcroft to POTUS<br>Re: National Security Directive on Sealift (1 pp.) | 8/29/89 | (b)(1) | C |
| 05e. Draft NSD | Re: National Security Directive on Sealift (3 pp.) | n.d. | (b)(1) | C |
| 06a. Draft Report | Re: National Sealift Policy (3 pp.) | n.d. | (b)(1) | C |
| 06b. Memo | Brent Scowcroft to Distribution List<br>Re: Draft National Sealift Policy (1 pp.) | 5/19/89 | (b)(1) | |



**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

**Pinksheet Number:** cap1933
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**Date Closed:** 5/25/2010
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# Withdrawal/Redaction Sheet
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| Doc. No. / Type | Subject/Title | Date | Restriction | Classification |
|---|---|---|---|---|
| 06c. Memo | Dick Cheney to The Assistant to the President for National Security Affairs<br>Re: National Sealift Policy (1 pp.) | 4/27/89 | (b)(1) | |
| 06d. Memo | To Assistant to the President for National Security Affairs<br>Re: National Sealift Policy (1 pp.) | 12/16/88 | (b)(1) | |
| 06e. Report | Re: National Sealift Policy (3 pp.) | n.d. | (b)(1) | |
| 06f. Memo | Jim Miskel to Brent Scowcroft<br>Re: Proposed National Sealift Policy (2 pp.) | 8/4/89 | (b)(1) | C |
| 07a. List | Re: National Sealift Strategy Task Force Review (2 pp.) | 1/17/90 | (b)(1) | |
| 07b. List | Re: National Sealift Strategy Task Force Review (2 pp.) | 1/17/90 | (b)(1) | |



**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

**Pinksheet Number:** cap1933
**OA/ID Number:** 90003-036
**Date Closed:** 5/25/2010
**FOIA/Sys Case #:** 2010-1632-S
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No. NSD 28

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| 10/10/89 | B. Merlin | | |
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THE WHITE HOUSE

WASHINGTON

October 5, 1989

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NATIONAL SECURITY DIRECTIVE 28

MEMORANDUM FOR THE VICE PRESIDENT
THE SECRETARY OF STATE
THE SECRETARY OF THE TREASURY
THE SECRETARY OF DEFENSE
THE ATTORNEY GENERAL
THE SECRETARY OF AGRICULTURE
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THE CHIEF OF STAFF TO THE PRESIDENT
ASSISTANT TO THE PRESIDENT FOR NATIONAL SECURITY AFFAIRS
DIRECTOR OF CENTRAL INTELLIGENCE
CHAIRMAN OF THE JOINT CHIEFS OF STAFF
DIRECTOR OF FEDERAL EMERGENCY MANAGEMENT AGENCY

SUBJECT: National Security Directive on Sealift (U)

Sealift is essential both to executing this country's forward defense strategy and to maintaining a wartime economy. The United States' national sealift objective is to ensure that sufficient military and civil maritime resources will be available to meet defense deployment, and essential economic requirements in support of our national security strategy. The broad purpose of this directive is to ensure that the US maintains the capability to meet sealift requirements in the event of crisis or war. Toward this end, the following policy guidelines are established:

1. The US-owned commercial ocean carrier industry, to the extent it is capable, will be relied upon to provide sealift in peace, crisis, and war. This capability will be augmented during crisis and war by reserve fleets comprised of ships with national defense features that are not available in sufficient numbers or types in the active US-owned commercial industry. The Department of Transportation is responsible for determining whether adequate manpower is available to support the operation of reserve ships during a crisis. In peacetime, the Department of Defense will



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operate the minimum number of sealift ships, including reserve ships, needed to meet the Joint Chiefs of Staff's exercise requirements and shipping requirements that cannot be accommodated by US-flag commercial ocean carriers. (U)

2. We must be prepared to respond unilaterally to security threats in geographic areas not covered by alliance commitments. Sufficient US-owned sealift resources must be available to meet requirements for such unilateral response. (U)

3. In addition to the US flag fleet we will continue to rely on U.S.-owned (Effective US Controlled (EUSC)) and allied shipping resources to meet strategic commitments to our established alliances. The Department of Transportation is responsible for ensuring that the appropriate legal and procedural mechanisms necessary for exerting effective control over EUSC ships are in place. The Department of Transportation shall also continue to seek commitment of sealift resources from NATO allies to meet alliance requirements through the NATO Planning Board on Ocean Shipping. The Departments of State and Defense shall examine the extent to which formal agreements with other maritime nations should be negotiated to provide additional sealift for strategic commitments. (Ø)

4. The Department of Defense will determine the requirements for sealift of deploying forces, follow-on supply and sustainment, shipbuilding and ship repair. In coordination with the Department of Defense, the Department of Transportation will determine the capacity of our merchant marine industries to meet these requirements and to provide the sealift required to support essential industrial activity during wartime. Both Departments will promote the incorporation of national defense features in new and existing ships. (U)

5. The Departments of State and Transportation, the Special Trade Representative, and other appropriate agencies shall ensure that international agreements and federal policies governing use of foreign flag carriers protect our national security interests and do not place US industry at an unfair competitive disadvantage in world markets. During peacetime, federal agencies shall promote, through efficient application of laws and regulations, the readiness of the US merchant marine and supporting industries to respond to critical national security requirements. US government policies and programs shall provide for an environment which fosters the competitiveness and industrial preparedness of all industries including the maritime industry. (U)

6. Development and implementation of specific sealift and supporting programs will be made with full consideration of the costs and benefits involved. New programs to enhance our ability to meet national security sealift requirements shall compete for resources with other national security programs. (U)



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Progress towards implementation of this policy will be overseen by the Policy Coordinating Committee (PCC) on Emergency Preparedness and Mobilization. Issues associated with implementation of this policy may be resolved through this structure. (U)

George Bush



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TO SCOWCROFT FROM MISKEL DOCDATE 04 AUG 89

KANTER 04 AUG 89

SCOWCROFT 10 AUG 89

KEYWORDS: MARITIME DEFENSE POLICY

NSD

SUBJECT: NSD 28 ON SEALIFT

ACTION: FOR SIGNATURE DUE: STATUS CD FILES IFD O

FOR ACTION FOR CONCURRENCE FOR INFO

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NSD

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| | S | 8/21 | RECD TRANSPORTATION RESPONSE | | |
| | - | 8/24 | Recd STATE RESPONSE | | |
| KANTER | S | 8/24 | APPROPRIATE ACTION | | JM |
| Kanter | S | 8/31 | Recd DOD Response | | |

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| 02a. Distribution Record | Re: NSD 28 (1 pp.) | 10/6/89 | (b)(3) [50 U.S.C. 403g, Sec.6] | |

**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

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| **Date Closed:** 5/25/2010 | **OA/ID Number:** 90003-036 |
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## RESTRICTION CODES

**Presidential Records Act - [44 U.S.C. 2204(a)]**

**P-1 National Security Classified Information [(a)(1) of the PRA]**
**P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]**
**P-3 Release would violate a Federal statute [(a)(3) of the PRA]**
**P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]**
**P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [a)(5) of the PRA]**
**P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]**

**C. Closed in accordance with restrictions contained in donor's deed of gift.**

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**Freedom of Information Act - [5 U.S.C. 552(b)]**

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**(b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]**
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| **FOIA/SYS Case #:** | 2010-1362-F | **Appeal Case #:** | |
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| THE DIRECTOR, FEMA<br>1500 C Street, Room 828 | #15 | | | |
| DIRECTOR, DMSPA<br>Room 3E813, Pentagon | | | | |
| THE SECRETARY OF TRANSPORTATION<br>400 7th Street S.W. | #8 | 10/10 | | Carol Ratcliffe |
| MANAGER, NATL COMMUNICATIONS SYSTEM (NCS), Room 4125<br>8th & SO Courthouse Rd., Arlington, VA | | | | |
| THE SECRETARY OF HHS<br>200 Independence Avenue, NW, Room 615F | | | | |
| THE SECRETARY OF HUD<br>451 7th Street SW, Room 10000 | | | | |
| THE SECRETARY OF EDUCATION<br>400 Maryland Avenue, SW, Room 4181 | | | | |

DATE, TIME & SIGN THIS RECEIPT & RETURN TO: WEST WING DESK, SITUATION ROOM, WHITE HOUSE

20961

though signed by President
Never Issued.
it was "Lost" from 8/89 - 8/8/91
and now returned for file.

8/8/91

THE WHITE HOUSE
WASHINGTON

7 September 1989

TO: Arnie Kanter

FROM: Robert Gates

Per the President's request, compare what the President said about National Maritime Policy during the campaign with our NSD and let me know of any differences or problems.

Separately, I will work with Andy Card about responding to the President's request to check with the Maritime Union.

This is original Document - HOLD - Kanter answering President's question + will forward this package to Pres again w/ answer

THE WHITE HOUSE
WASHINGTON

September 5, 1989

NOTE FOR GENERAL SCOWCROFT:

Attached for your use is the President's maritime policy issued in the campaign, from Leadership on the Issues.

Thanks.

Jim
James W. Cicconi

This should help in answering the President's note.
JC

THE WHITE HOUSE
WASHINGTON

[redacted]

DATE: 9-5-89

FROM THE PRESIDENT

TO: Brent

How does this comport with what I said in Campaign on U.S. Maritime. We made certain commitments. I have signed

over

[redacted]

[redacted]

but before
sending out
check to see
if we have
any problems
here - specifically
with Nat'l Maritime
Union (Corne de Fric)

[redacted]

I believe we have created an environment in which different professions, diverging community and personal goals and competing legislative agendas are united by the common purpose of improving mobility through increasing the use of mass transit.

* * *

## NATIONAL MARITIME POLICY

No one can dispute that our nation's maritime industry and merchant marine has suffered a serious decline during the past three decades. At the conclusion of World War II, the United States had the largest and strongest merchant fleet in the World. Following the war, as commerce returned to normal, U.S. overseas trade expanded rapidly, but the U.S. fleet and supporting industry declined precipitously, both in absolute and relative numbers. Today the condition has become so serious that dependence on foreign carriers measurably and unfavorably impacts the balance of trade.

Even more ominously, the President's Commission on Merchant Marine and Defense reported to the President that the situation poses "a clear and growing danger to the national security in the deteriorating condition of America's maritime industries." Although no single policy or program can restore our nation's merchant marine overnight, the President's Commission found that the federal government should consider a number of specific, positive steps to assist in the overdue revitalization of the U.S. maritime industry and merchant marine. The Bush-Quayle campaign supports:

- o The establishment of an Executive Branch maritime liaison;
- o Strict adherence to existing U.S. maritime laws;
- o Establishment of maritime concerns as a priority in international trade negotiations;
- o Institution of a comprehensive review of U.S. government policy regarding maritime promotional programs, productivity enhancement and procurement procedures;
- o The preservation and integrity of the Jones Act;
- o A comprehensive review of U.S. laws as they apply to foreign flag cruise vessels operating primarily from U.S. ports;

The Bush-Quayle campaign is committed to a comprehensive maritime policy with the ultimate goal of restoring the United States maritime industry in the interests of economic and national security.

* * *

# Withdrawal/Redaction Sheet
# (George Bush Library)

| Document No. and Type | Subject/Title of Document | Date | Restriction | Class. |
|---|---|---|---|---|
| 03a. Memo | Brent Scowcroft to POTUS<br>Re: National Security Directive on Sealift (1 pp.) | 8/29/89 | (b)(1) | C |

**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

| | |
|---|---|
| **Date Closed:** 5/25/2010 | **OA/ID Number:** 90003-036 |
| **FOIA/SYS Case #:** 2010-1362-F | **Appeal Case #:** |
| **Re-review Case #:** | **Appeal Disposition:** |
| **P-2/P-5 Review Case #:** | **Disposition Date:** |
| **AR Case #:** | **MR Case #:** |
| **AR Disposition:** | **MR Disposition:** |
| **AR Disposition Date:** | **MR Disposition Date:** |

## RESTRICTION CODES

**Presidential Records Act - [44 U.S.C. 2204(a)]**

**P-1** National Security Classified Information [(a)(1) of the PRA]
**P-2** Relating to the appointment to Federal office [(a)(2) of the PRA]
**P-3** Release would violate a Federal statute [(a)(3) of the PRA]
**P-4** Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
**P-5** Release would disclose confidential advice between the President and his advisors, or between such advisors [a)(5) of the PRA]
**P-6** Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

**C.** Closed in accordance with restrictions contained in donor's deed of gift.

**PRM.** Removed as a personal record misfile.

**Freedom of Information Act - [5 U.S.C. 552(b)]**

**(b)(1)** National security classified information [(b)(1) of the FOIA]
**(b)(2)** Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
**(b)(3)** Release would violate a Federal statute [(b)(3) of the FOIA]
**(b)(4)** Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
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**(b)(8)** Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
**(b)(9)** Release would disclose geological or geophysical information

THE WHITE HOUSE

WASHINGTON

DECLASSIFIED
PER E.O. 13526
LP/LM 2014-004
SCS 4/23/15

MEMORANDUM FOR THE VICE PRESIDENT
THE SECRETARY OF STATE
THE SECRETARY OF THE TREASURY
THE SECRETARY OF DEFENSE
THE ATTORNEY GENERAL
THE SECRETARY OF AGRICULTURE
THE SECRETARY OF COMMERCE
THE SECRETARY OF TRANSPORTATION
DIRECTOR OF THE OFFICE OF MANAGEMENT AND BUDGET
UNITED STATES TRADE REPRESENTATIVE
THE CHIEF OF STAFF TO THE PRESIDENT
ASSISTANT TO THE PRESIDENT FOR NATIONAL SECURITY AFFAIRS
DIRECTOR OF CENTRAL INTELLIGENCE
CHAIRMAN OF THE JOINT CHIEFS OF STAFF
DIRECTOR OF FEDERAL EMERGENCY MANAGEMENT AGENCY

SUBJECT: National Security Directive on Sealift (U)

Sealift is essential both to executing this country's forward defense strategy and to maintaining a wartime economy. The United States' national sealift objective is to ensure that sufficient military and civil maritime resources will be available to meet defense deployment, and essential economic requirements in support of our national security strategy. The broad purpose of this directive is to ensure that the US maintains the capability to meet sealift requirements in the event of crisis or war. Toward this end, the following policy guidelines are established:

1. The US-owned commercial ocean carrier industry, to the extent it is capable, will be relied upon to provide sealift in peace, crisis, and war. This capability will be augmented during crisis and war by reserve fleets comprised of ships with national defense features that are not available in sufficient numbers or types in the active US-owned commercial industry. The Department of Transportation is responsible for determining whether adequate manpower is available to support the operation of reserve ships during a crisis. In peacetime, the Department of Defense will



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George Bush Handwriting

operate the minimum number of sealift ships, including reserve ships, needed to meet the Joint Chiefs of Staff's exercise requirements and shipping requirements that cannot be accommodated by US-flag commercial ocean carriers. (U)

2. We must be prepared to respond unilaterally to security threats in geographic areas not covered by alliance commitments. Sufficient US-owned sealift resources must be available to meet requirements for such unilateral response. (U)

3. In addition to the US flag fleet we will continue to rely on U.S.-owned (Effective US Controlled (EUSC)) and allied shipping resources to meet strategic commitments to our established alliances. The Department of Transportation is responsible for ensuring that the appropriate legal and procedural mechanisms necessary for exerting effective control over EUSC ships are in place. The Department of Transportation shall also continue to seek commitment of sealift resources from NATO allies to meet alliance requirements through the NATO Planning Board on Ocean Shipping. The Departments of State and Defense shall examine the extent to which formal agreements with other maritime nations should be negotiated to provide additional sealift for strategic commitments. (C)

4. The Department of Defense will determine the requirements for sealift of deploying forces, follow-on supply and sustainment, shipbuilding and ship repair. In coordination with the Department of Defense, the Department of Transportation will determine the capacity of our merchant marine industries to meet these requirements and to provide the sealift required to support essential industrial activity during wartime. Both Departments will promote the incorporation of national defense features in new and existing ships. (U)

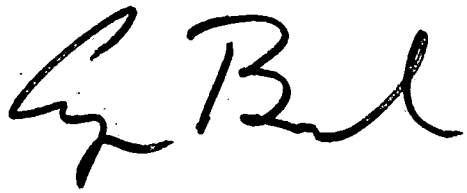
5. The Departments of State and Transportation, the Special Trade Representative, and other appropriate agencies shall ensure that international agreements and federal policies governing use of foreign flag carriers protect our national security interests and do not place US industry at an unfair competitive disadvantage in world markets. During peacetime, federal agencies shall promote, through efficient application of laws and regulations, the readiness of the US merchant marine and supporting industries to respond to critical national security requirements. US government policies and programs shall provide for an environment which fosters the competitiveness and industrial preparedness of all industries including the maritime industry. (U)

6. Development and implementation of specific sealift and supporting programs will be made with full consideration of the costs and benefits involved. New programs to enhance our ability to meet national security sealift requirements shall compete for resources with other national security programs. (U)



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George Bush Handwriting

Progress towards implementation of this policy will be overseen by the Policy Coordinating Committee (PCC) on Emergency Preparedness and Mobilization. Issues associated with implementation of this policy may be resolved through this structure. (U)





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George Bush Handwriting

# National Security Council
## The White House

PROOFED BY: _____ LOG # 20961

URGENT NOT PROOFED: _____ SYSTEM PRS NSC INT

BYPASSED WW DESK: _____ DOCLOG AC A/O 01

| | SEQUENCE TO | HAS SEEN | DISPOSITION |
|---|---|---|---|
| Dep Exec | 8 | | A |
| Philip Hughes | | | |
| Bob Gates | | | |
| Brent Scowcroft | | | |
| Philip Hughes | | | |
| Situation Room | | | |
| West Wing Desk | 9 | 10/6 AC | D D |
| NSC Secretariat | 10 | | R |
| | | | |
| | | | |

A = Action ! = Information D = Dispatch R = Retain N = No further Action

cc: VP Sununu Other _____

Should be seen by: _____ (Date/Time)

COMMENTS

DATE: 10/5

# National Security Council
# The White House

PROOFED BY: _____ LOG # 30961

URGENT NOT PROOFED: _____ SYSTEM PRS (NSC) INT

BYPASSED WW DESK: _____ DOCLOG _____ A/O 01

| | SEQUENCE TO | HAS SEEN | DISPOSITION |
|---|---|---|---|
| Dep Exec | | | |
| Philip Hughes | | | |
| Bob Gates | | | |
| Brent Scowcroft | | | |
| Philip Hughes | | | |
| Situation Room | | | |
| West Wing Desk | 6 | GAD 9/6 | D (Tab II) |
| NSC Secretariat | | | |
| | | | |
| | | | |

A = Action I = Information D = Dispatch R = Retain N = No further Action

cc: VP Sununu Other _____

Should be seen by: _____
(Date/Time)

COMMENTS

# National Security Council
## The White House

PROOFED BY: _____ LOG # 20961

URGENT NOT PROOFED: _____ SYSTEM PRS (NSC) INT

BYPASSED WW DESK: _____ DOCLOG _____ A/O 01

| | SEQUENCE TO | HAS SEEN | DISPOSITION |
|---|---|---|---|
| Dep Exec | 1 | W | A |
| Philip Hughes | | | |
| Bob Gates | 2 | ✓ | |
| Brent Scowcroft | | | |
| Philip Hughes | | | |
| Situation Room | 4 | CM 8/29 | Dacom to Scowcroft |
| West Wing Desk | 3 | CM 8/29 | AD |
| NSC Secretariat | | | |
| | | | |
| | | | |

89 AUG 28 P4:16

(A = Action) I = Information D = Dispatch R = Retain N = No further Action

cc: VP Sununu Other _____

Should be seen by: _____ (Date/Time)

COMMENTS

NSD on Sealift

# Withdrawal/Redaction Sheet
# (George Bush Library)

| Document No. and Type | Subject/Title of Document | Date | Restriction | Class. |
|---|---|---|---|---|
| 04a. Memo | Brent Scowcroft to POTUS<br>Re: National Security Directive on Sealift (1 pp.) | 8/29/89 | (b)(1) | C |

**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

| | |
|---|---|
| **Date Closed:** 5/25/2010 | **OA/ID Number:** 90003-036 |
| **FOIA/SYS Case #:** 2010-1362-F | **Appeal Case #:** |
| **Re-review Case #:** | **Appeal Disposition:** |
| **P-2/P-5 Review Case #:** | **Disposition Date:** |
| **AR Case #:** | **MR Case #:** |
| **AR Disposition:** | **MR Disposition:** |
| **AR Disposition Date:** | **MR Disposition Date:** |

## RESTRICTION CODES

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P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P-3 Release would violate a Federal statute [(a)(3) of the PRA]
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C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

**Freedom of Information Act - [5 U.S.C. 552(b)]**

(b)(1) National security classified information [(b)(1) of the FOIA]
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(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

THE WHITE HOUSE
WASHINGTON

copy sent (8/29)

1) Should we run this past Roger Porter?

2) FAX to Scowcroft

~~SECRET~~

~~CONFIDENTIAL~~

CLASSIFICATION

CIRCLE ONE BELOW

IMMEDIATE

PRIORITY

ROUTINE

MODE

SECURE FAX #____

ADMIN FAX #____

PAGES 33

DTG ____

RELEASER ____

FROM/LOCATION

1. Bill Sittmann / THE WHITE HOUSE

TO/LOCATION/TIME OF RECEIPT

1. FLORENCE GRANTT FOR BRENTSCOWCROFT / KENNEBUNKPORT

2. ____

3. ____

4. ____

5. ____

6. ____

7. ____

INFORMATION ADDEES/LOCATION/TIME OF RECEIPT

1. ____

2. ____

SPECIAL INSTRUCTIONS/REMARKS:

6329 - PRES RESPONSE to HELMUT Schmidt

6755 - Potential Benefits OPEN SKIES

20961 - Proposed NSD on SEALIFT

UNCLASSIFIED UPON REMOVAL OF CLASSIFIED ATTACHMENTS

CAP 5/25/10

~~SECRET~~

~~CONFIDENTIAL~~

CLASSIFICATION

# Withdrawal/Redaction Sheet
# (George Bush Library)

| Document No. and Type | Subject/Title of Document | Date | Restriction | Class. |
|---|---|---|---|---|
| 04b. Memo | Jim Miskel to Brent Scowcroft<br>Re: Proposed National Security Directive on Sealift (2 pp.) | 8/24/89 | (b)(1) | C |

**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

| | |
|---|---|
| **Date Closed:** 5/25/2010 | **OA/ID Number:** 90003-036 |
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# (George Bush Library)

| Document No. and Type | Subject/Title of Document | Date | Restriction | Class. |
|---|---|---|---|---|
| 04c. Memo | Brent Scowcroft to Samuel K. Skinner<br>Re: Proposed National Security Directive on Sealift (1 pp.) | 8/29/89 | (b)(1) | C |

**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

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# NATIONAL SECURITY COUNCIL
# DISTRIBUTION RECORD

Log Number 20961

Date 6 SEPT 89

Subject: PROPOSED NSD ON SEALIFT

DOCUMENT CLASSIFICATION: ☐ TOP SECRET ☐ SECRET ☒ ~~CONFIDENTIAL~~ ☐ UNCLASSIFIED

| EXTERNAL DISTRIBUTION: | #CYS | Date | Time | Received/Signed for By: |
|---|---|---|---|---|
| THE VICE PRESIDENT | | | | |
| THE SECRETARY OF STATE<br>Exec. sec/Room 7241 | | | | |
| THE SECRETARY OF THE TREASURY<br>Main Bldg/Room 3422 | | | | |
| THE SECRETARY OF DEFENSE<br>The Pentagon | | | | |
| DIRECTOR, ACDA<br>Room 5933/Dept. of State | | | | |
| CHAIRMAN US START DELEGATION<br>% ACDA, 5933 State | | | | |
| CHAIRMAN US INF DELEGATION<br>% ACDA, 5933 State | | | | |
| DIRECTOR, CIA<br>Langley, VA | | | | |
| CHAIRMAN, JCS<br>The Pentagon | | | | |
| DIRECTOR, OMB<br>Room 252 OEOB | | | | |
| U.S. REPRESENTATIVE TO UNITED NATIONS<br>Room 6333, State Dept. | | | | |
| THE SECRETARY OF COMMERCE<br>14th & Const. Ave. NW, Room 5851 | | | | |
| THE SECRETARY OF ENERGY<br>GA257, Forrestal Bldg. | | | | |
| DIRECTOR, AID<br>Room 5942, Dept. of State | | | | |
| THE ATTORNEY GENERAL<br>Dept. of Justice, Room 5119 | | | | |
| DIRECTOR, OSTP<br>Room 360, OEOB | | | | |
| DIRECTOR, USIA<br>400 C Street, S.W., Room 800 | | | | |
| THE SECRETARY OF THE INTERIOR<br>18th & E. Street N.W., Room 6151 | | | | |
| THE SECRETARY OF AGRICULTURE<br>Independence & 14th S.W., Room 200A | | | | |
| UNITED STATES TRADE REPRESENTATIVE<br>Room 209 Winder Bldg. 17 & F St. NW | | | | |
| THE DIRECTOR, FEMA<br>1500 C Street, Room 828 | 1 | 9/7/89 | 1024 | Wade Pearson |
| DIRECTOR, DMSPA<br>Room 3E813, Pentagon | | | | |
| THE SECRETARY OF TRANSPORTATION<br>400 7th Street S.W. | 1 | 9/7/89 | 10:00 | Robin Hunter |
| MANAGER, NATL COMMUNICATIONS SYSTEM (NCS), Room 4125<br>8th & SO Courthouse Rd., Arlington, VA | | | | |
| THE SECRETARY OF HHS<br>200 Independence Avenue, NW, Room 615F | | | | |
| THE SECRETARY OF HUD<br>451 7th Street SW, Room 10000 | | | | |
| THE SECRETARY OF EDUCATION<br>400 Maryland Avenue, SW, Room 4181 | | | | |

DATE, TIME & SIGN THIS RECEIPT & RETURN TO: WEST WING DESK, SITUATION ROOM, WHITE HOUSE

# NATIONAL SECURITY COUNCIL
# DISTRIBUTION RECORD

Log Number 20961

Date 6 SEPT 89

Subject: PROPOSED NSD ON SEALIFT

DOCUMENT CLASSIFICATION: ☐ TOP SECRET ☐ SECRET ☒ ~~CONFIDENTIAL~~ ☐ UNCLASSIFIED

| EXTERNAL DISTRIBUTION: | #CYS | Date | Time | Received/Signed for By: |
|---|---|---|---|---|
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| THE SECRETARY OF STATE<br>Exec. sec/Room 7241 | | | | |
| THE SECRETARY OF THE TREASURY<br>Main Bldg/Room 3422 | | | | |
| THE SECRETARY OF DEFENSE<br>The Pentagon | | | | |
| DIRECTOR, ACDA<br>Room 5933/Dept. of State | | | | |
| CHAIRMAN US START DELEGATION<br>% ACDA, 5933 State | | | | |
| CHAIRMAN US INF DELEGATION<br>% ACDA, 5933 State | | | | |
| DIRECTOR, CIA<br>Langley, VA | | | | |
| CHAIRMAN, JCS<br>The Pentagon | | | | |
| DIRECTOR, OMB<br>Room 252 OEOB | | | | |
| U.S. REPRESENTATIVE TO UNITED NATIONS<br>Room 6333, State Dept. | | | | |
| THE SECRETARY OF COMMERCE<br>14th & Const. Ave. NW, Room 5851 | | | | |
| THE SECRETARY OF ENERGY<br>GA257, Forrestal Bldg. | | | | |
| DIRECTOR, AID<br>Room 5942, Dept. of State | | | | |
| THE ATTORNEY GENERAL<br>Dept. of Justice, Room 5119 | | | | |
| DIRECTOR, OSTP<br>Room 360, OEOB | | | | |
| DIRECTOR, USIA<br>400 C Street, S.W., Room 800 | | | | |
| THE SECRETARY OF THE INTERIOR<br>18th & E. Street N.W., Room 6151 | | | | |
| THE SECRETARY OF AGRICULTURE<br>Independence & 14th S.W., Room 200A | | | | |
| UNITED STATES TRADE REPRESENTATIVE<br>Room 209 Winder Bldg. 17 & F St. NW | | | | |
| THE DIRECTOR, FEMA<br>1500 C Street, Room 828 | 1 | 9/7/89 | 11:15 | Jeanne Smith |
| DIRECTOR, DMSPA<br>Room 3E813, Pentagon | | | | |
| THE SECRETARY OF TRANSPORTATION<br>400 7th Street S.W. | 1 | | | |
| MANAGER, NATL COMMUNICATIONS SYSTEM (NCS), Room 4125<br>8th & SO Courthouse Rd., Arlington, VA | | | | |
| THE SECRETARY OF HHS<br>200 Independence Avenue, NW, Room 615F | | | | |
| THE SECRETARY OF HUD<br>451 7th Street SW, Room 10000 | | | | |
| THE SECRETARY OF EDUCATION<br>400 Maryland Avenue, SW, Room 4181 | | | | |

DATE, TIME & SIGN THIS RECEIPT & RETURN TO: WEST WING DESK, SITUATION ROOM, WHITE HOUSE

Classified by
Declassify on
Review on

# NATIONAL SECURITY COUNCIL
# DISTRIBUTION RECORD

Log Number 20961

Date 6 SEPT 89

Subject: PROPOSED NSD ON SEALIFT

DOCUMENT CLASSIFICATION: ☐ TOP SECRET ☐ SECRET ☒ ~~CONFIDENTIAL~~ ☐ UNCLASSIFIED

| EXTERNAL DISTRIBUTION: | #CYS | Date | Time | Received/Signed for By: |
|---|---|---|---|---|
| THE VICE PRESIDENT | | | | |
| THE SECRETARY OF STATE<br>Exec. sec/Room 7241 | | | | |
| THE SECRETARY OF THE TREASURY<br>Main Bldg/Room 3422 | | | | |
| THE SECRETARY OF DEFENSE<br>The Pentagon | | | | |
| DIRECTOR, ACDA<br>Room 5933/Dept. of State | | | | |
| CHAIRMAN US START DELEGATION<br>% ACDA, 5933 State | | | | |
| CHAIRMAN US INF DELEGATION<br>% ACDA, 5933 State | | | | |
| DIRECTOR, CIA<br>Langley, VA | | | | |
| CHAIRMAN, JCS<br>The Pentagon | | | | |
| DIRECTOR, OMB<br>Room 252 OEOB | | | | |
| U.S. REPRESENTATIVE TO UNITED NATIONS<br>Room 6333, State Dept. | | | | |
| THE SECRETARY OF COMMERCE<br>14th & Const. Ave. NW, Room 5851 | | | | |
| THE SECRETARY OF ENERGY<br>GA257, Forrestal Bldg. | | | | |
| DIRECTOR, AID<br>Room 5942, Dept. of State | | | | |
| THE ATTORNEY GENERAL<br>Dept. of Justice, Room 5119 | | | | |
| DIRECTOR, OSTP<br>Room 360, OEOB | | | | |
| DIRECTOR, USIA<br>400 C Street, S.W., Room 800 | | | | |
| THE SECRETARY OF THE INTERIOR<br>18th & E Street N.W., Room 6151 | | | | |
| THE SECRETARY OF AGRICULTURE<br>Independence & 14th S.W., Room 200A | | | | |
| UNITED STATES TRADE REPRESENTATIVE<br>Room 209 Winder Bldg. 17 & F St. NW | | | | |
| THE DIRECTOR, FEMA<br>1500 C Street, Room 828 | 1 | | | |
| DIRECTOR, DMSPA<br>Room 3E813, Pentagon | | | | |
| THE SECRETARY OF TRANSPORTATION<br>400 7th Street S.W. | 1 | 9/7 | | Carol Ratcliffe |
| MANAGER, NATL COMMUNICATIONS SYSTEM (NCS), Room 4125<br>8th & SO Courthouse Rd., Arlington, VA | | | | |
| THE SECRETARY OF HHS<br>200 Independence Avenue, NW, Room 615F | | | | |
| THE SECRETARY OF HUD<br>451 7th Street SW, Room 10000 | | | | |
| THE SECRETARY OF EDUCATION<br>400 Maryland Avenue, SW, Room 4181 | | | | |

DATE, TIME & SIGN THIS RECEIPT & RETURN TO: WEST WING DESK, SITUATION ROOM, WHITE HOUSE

S/S 8918630

~~CONFIDENTIAL~~ United States Department of State

*Washington, D.C. 20520* 20961 RESPONSE

August 23, 1989

UNCLASSIFIED
W/~~CONFIDENTIAL~~ ATTACHMENT

MEMORANDUM FOR BRENT SCOWCROFT
THE WHITE HOUSE

Subject: Final Draft: National Sealift Policy

The final draft of the National Sealift Policy has been reviewed and approved by the Department of State.

J. Stapleton Roy
Executive Secretary

Attachment:

As stated.

DECLASSIFIED
White House Guidelines
E.O. 12958, SEC 3.4 (B), September 11, 2006
By CAP NARA, Date 5/25/10

UNCLASSIFIED
W/~~CONFIDENTIAL~~ ATTACHMENT

~~CONFIDENTIAL~~

# Withdrawal/Redaction Sheet
# (George Bush Library)

| Document No. and Type | Subject/Title of Document | Date | Restriction | Class. |
|---|---|---|---|---|
| 04d. Draft Report | Re: National Sealift Policy (3 pp.) | n.d. | (b)(1) | C |

**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

| | | | |
|---|---|---|---|
| **Date Closed:** | 5/25/2010 | **OA/ID Number:** | 90003-036 |
| **FOIA/SYS Case #:** | 2010-1362-F | **Appeal Case #:** | |
| **Re-review Case #:** | | **Appeal Disposition:** | |
| **P-2/P-5 Review Case #:** | | **Disposition Date:** | |
| **AR Case #:** | | **MR Case #:** | |
| **AR Disposition:** | | **MR Disposition:** | |
| **AR Disposition Date:** | | **MR Disposition Date:** | |

## RESTRICTION CODES

**Presidential Records Act - [44 U.S.C. 2204(a)]**

**P-1 National Security Classified Information [(a)(1) of the PRA]**
**P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]**
**P-3 Release would violate a Federal statute [(a)(3) of the PRA]**
**P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]**
**P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [a)(5) of the PRA]**
**P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]**

**C. Closed in accordance with restrictions contained in donor's deed of gift.**

**PRM. Removed as a personal record misfile.**

**Freedom of Information Act - [5 U.S.C. 552(b)]**

**(b)(1) National security classified information [(b)(1) of the FOIA]**
**(b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]**
**(b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]**
**(b)(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]**
**(b)(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]**
**(b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]**
**(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]**
**(b)(9) Release would disclose geological or geophysical information**

TIME STAMP

# NATIONAL SECURITY COUNCIL
## EXECUTIVE SECRETARIAT STAFFING DOCUMENT

89 AUG 21 P8: 13

SYSTEM LOG NUMBER: 20961

ACTION OFFICER: KANTER DUE: _____

- ☐ Prepare Memo For Scowcroft/Gates
- ☐ Prepare Memo For Cicconi
- ☐ Prepare Memo _____ to _____
- ☒ Appropriate Action
- ☐ Prepare Memo for Hughes

CONCURRENCES/COMMENTS* *PHONE** to action officer at ext. _____

| FYI | | FYI | | FYI | |
|---|---|---|---|---|---|
| ☐ | Basora | ☐ | Lampley | ☐ | Rademaker |
| ☐ | Beers | ☐ | Leach | ☐ | Reiss |
| ☐ | Blackwill | ☐ | Levin | ☐ | Rice |
| ☐ | Briggs | ☐ | Lewis | ☐ | Rodman |
| ☐ | Brooks | ☐ | Mahley | ☐ | Rostow |
| ☐ | Charles | ☐ | Mandel | ☐ | Salvetti |
| ☐ | Coulson | ☐ | McCue | ☐ | Snider |
| ☐ | Deal | ☐ | Melby | ☐ | Tilley |
| ☐ | Donley | ☐ | Menan | ☐ | Tobey |
| ☐ | Dyke | ☐ | Miller | ☐ | Welch |
| ☐ | Ebner | ☐ | Miskel | ☐ | Whitley |
| ☐ | Grant | ☐ | Needels | ☐ | Working |
| ☐ | Haass | ☐ | Paal | ☐ | Zelikow |
| ☐ | Hoffmann | ☐ | Pacelli | ☐ | _____ |
| ☐ | Hutchings | ☐ | Passage | ☐ | _____ |
| ☐ | Jackson | ☐ | Popadiuk | ☐ | _____ |
| ☐ | LaMagna | ☐ | Porter | ☐ | _____ |
| ☐ | Kanter | ☐ | Pryce | ☐ | _____ |

INFORMATION
- ☐ Hughes
- ☐ Scowcroft (advance)
- ☐ Gates (advance)
- ☒ Secretariat
- ☐ Exec. Sec. Desk
- ☐ _____

COMMENTS

RECD DOT RESPONSE

Logged By CDM

Return to Secretariat

# Withdrawal/Redaction Sheet
# (George Bush Library)

| Document No. and Type | Subject/Title of Document | Date | Restriction | Class. |
|---|---|---|---|---|
| 04e. Letter | Samuel K. Skinner to Brent Scowcroft<br>Re: [National Sealift Policy] (2 pp.) | 8/18/89 | (b)(1) | C |

**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

| | |
|---|---|
| **Date Closed:** 5/25/2010 | **OA/ID Number:** 90003-036 |
| **FOIA/SYS Case #:** 2010-1362-F | **Appeal Case #:** |
| **Re-review Case #:** | **Appeal Disposition:** |
| **P-2/P-5 Review Case #:** | **Disposition Date:** |
| **AR Case #:** | **MR Case #:** |
| **AR Disposition:** | **MR Disposition:** |
| **AR Disposition Date:** | **MR Disposition Date:** |

## RESTRICTION CODES

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**P-1** National Security Classified Information [(a)(1) of the PRA]
**P-2** Relating to the appointment to Federal office [(a)(2) of the PRA]
**P-3** Release would violate a Federal statute [(a)(3) of the PRA]
**P-4** Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
**P-5** Release would disclose confidential advice between the President and his advisors, or between such advisors [a)(5) of the PRA]
**P-6** Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

**C.** Closed in accordance with restrictions contained in donor's deed of gift.

**PRM.** Removed as a personal record misfile.

**Freedom of Information Act - [5 U.S.C. 552(b)]**

**(b)(1)** National security classified information [(b)(1) of the FOIA]
**(b)(2)** Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
**(b)(3)** Release would violate a Federal statute [(b)(3) of the FOIA]
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**(b)(7)** Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
**(b)(8)** Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
**(b)(9)** Release would disclose geological or geophysical information

TIME STAMP

# NATIONAL SECURITY COUNCIL
## EXECUTIVE SECRETARIAT STAFFING DOCUMENT

89 AUG 17 P7:35

SYSTEM LOG NUMBER: 20961

ACTION OFFICER: KANTER DUE: _____

- ☐ Prepare Memo For Scowcroft/Gates
- ☐ Prepare Memo For Cicconi
- ☐ Prepare Memo _____ to _____
- ☒ Appropriate Action
- ☐ Prepare Memo for Hughes

CONCURRENCES/COMMENTS* *PHONE** to action officer at ext. 5865

| FYI | | FYI | | FYI | |
|---|---|---|---|---|---|
| ☐ | Basora | ☐ | Lampley | ☐ | Rademaker |
| ☐ | Beers | ☐ | Leach | ☐ | Reiss |
| ☐ | Blackwill | ☐ | Levin | ☐ | Rice |
| ☐ | Briggs | ☐ | Lewis | ☐ | Rodman |
| ☐ | Brooks | ☐ | Mahley | ☐ | Rostow |
| ☐ | Charles | ☐ | Mandel | ☐ | Salvetti |
| ☐ | Coulson | ☐ | McCue | ☐ | Snider |
| ☐ | Deal | ☐ | Melby | ☐ | Tilley |
| ☐ | Donley | ☐ | Menan | ☐ | Tobey |
| ☐ | Dyke | ☐ | Miller | ☐ | Welch |
| ☐ | Ebner | ☐ | Miskel | ☐ | Whitley |
| ☐ | Grant | ☐ | Needels | ☐ | Working |
| ☐ | Haass | ☐ | Paal | ☐ | Zelikow |
| ☐ | Hoffmann | ☐ | Pacelli | ☐ | _____ |
| ☐ | Hutchings | ☐ | Passage | ☐ | _____ |
| ☐ | Jackson | ☐ | Popadiuk | ☐ | _____ |
| ☐ | LaMagna | ☐ | Porter | ☐ | _____ |
| ☐ | Kanter | ☐ | Pryce | ☐ | _____ |

INFORMATION
- ☐ Hughes
- ☐ Scowcroft (advance)
- ☐ Gates (advance)
- ☒ Secretariat
- ☐ Exec. Sec. Desk
- ☐ _____

COMMENTS

REDC OMB RESPONSE

Logged By CDM

Return to Secretariat

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

20961
Response

THE DIRECTOR

August 17, 1989

MEMORANDUM FOR BRENT SCOWCROFT
ASSISTANT TO THE PRESIDENT
FOR NATIONAL SECURITY AFFAIRS

FROM: Richard G. Darman
Director

SUBJECT: Final Draft National Sealift Policy

This is in response to your request for comments on the final draft of the Sealift Policy Statement. I have no objections.

89 AUG 17 P 4: 09

# NATIONAL SECURITY COUNCIL
## EXECUTIVE SECRETARIAT STAFFING DOCUMENT

TIME STAMP 89 AUG 31 P12:11

SYSTEM LOG NUMBER: 20961 RESPONSE add-on

ACTION OFFICER: KANTER DUE: 6 SEP

- ☐ Prepare Memo For Scowcroft/Gates
- ☒ Appropriate Action
- ☐ Prepare Memo For Cicconi
- ☐ Prepare Memo for Hughes
- ☐ Prepare Memo _____ to _____

CONCURRENCES/COMMENTS* *PHONE** to action officer at ext. 5865

| FYI | | FYI | | FYI | |
|---|---|---|---|---|---|
| ☐ | ☐ Basora | ☐ | ☐ Lampley | ☐ | ☐ Rademaker |
| ☐ | ☐ Beers | ☐ | ☐ Leach | ☐ | ☐ Reiss |
| ☐ | ☐ Blackwill | ☐ | ☐ Levin | ☐ | ☐ Rice |
| ☐ | ☐ Briggs | ☐ | ☐ Lewis | ☐ | ☐ Rodman |
| ☐ | ☐ Brooks | ☐ | ☐ Mahley | ☐ | ☐ Rostow |
| ☐ | ☐ Charles | ☐ | ☐ Mandel | ☐ | ☐ Salvetti |
| ☐ | ☐ Coulson | ☐ | ☐ McCue | ☐ | ☐ Snider |
| ☐ | ☐ Deal | ☐ | ☐ Melby | ☐ | ☐ Tilley |
| ☐ | ☐ Donley | ☐ | ☐ Menan | ☐ | ☐ Tobey |
| ☐ | ☐ Dyke | ☐ | ☐ Miller | ☐ | ☐ Welch |
| ☐ | ☐ Ebner | ☐ | ☐ Miskel | ☐ | ☐ Whitley |
| ☐ | ☐ Grant | ☐ | ☐ Needels | ☐ | ☐ Working |
| ☐ | ☐ Haass | ☐ | ☐ Paal | ☐ | ☐ Zelikow |
| ☐ | ☐ Hoffmann | ☐ | ☐ Pacelli | ☐ | ☐ _____ |
| ☐ | ☐ Hutchings | ☐ | ☐ Passage | ☐ | ☐ _____ |
| ☐ | ☐ Jackson | ☐ | ☐ Popadiuk | ☐ | ☐ _____ |
| ☐ | ☐ LaMagna | ☐ | ☐ Porter | ☐ | ☐ _____ |
| ☐ | ☐ Kanter | ☐ | ☐ Pryce | ☐ | ☐ _____ |

INFORMATION
- ☐ Hughes
- ☐ Gates (advance)
- ☐ Exec. Sec. Desk
- ☐ Scowcroft (advance)
- ☒ Secretariat
- ☐ _____

COMMENTS

RECD DOD RESPONSE

Logged By RC

Return to Secretariat

# Withdrawal/Redaction Sheet
# (George Bush Library)

| Document No. and Type | Subject/Title of Document | Date | Restriction | Class. |
|---|---|---|---|---|
| 04f. Memo | Dick Cheney to The Assistant to the President for National Security Affairs<br>Re: Final Draft National Sealift Policy (1 pp.) | 8/1989 | (b)(1) | |

**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

| | |
|---|---|
| **Date Closed:** 5/25/2010 | **OA/ID Number:** 90003-036 |
| **FOIA/SYS Case #:** 2010-1362-F | **Appeal Case #:** |
| **Re-review Case #:** | **Appeal Disposition:** |
| **P-2/P-5 Review Case #:** | **Disposition Date:** |
| **AR Case #:** | **MR Case #:** |
| **AR Disposition:** | **MR Disposition:** |
| **AR Disposition Date:** | **MR Disposition Date:** |

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~~CONFIDENTIAL~~ ATTACHMENT

~~CONFIDENTIAL~~

20961

THE WHITE HOUSE

WASHINGTON

August 10, 1989

8918630
'89 AUG-10 6:21 PM

MEMORANDUM FOR THE SECRETARY OF STATE
THE SECRETARY OF DEFENSE
THE SECRETARY OF TRANSPORTATION
THE DIRECTOR, OFFICE OF MANAGEMENT AND BUDGET

SUBJECT: Final Draft National Sealift Policy

Attached for your personal review not later than August 18, is the final draft of a NSD on our national sealift policy (Tab A). The document reflects the comments and concerns that were raised in response to our May 19, 1989 memorandum. The substantive issues raised in the comments have been addressed.

As indicated in the final draft, subsidiary national security sealift issues will be resolved through the Policy Coordinating Committee on Emergency Preparedness and Mobilization.

Brent Scowcroft

Brent Scowcroft

Attachment
Tab A Draft National Sealift Policy
Tab B May 19, 1989 Memorandum

UNCLASSIFIED WITH
~~CONFIDENTIAL~~ ATTACHMENT

DECLASSIFIED
White House Guidelines
E.O. 12958, SEC 3.4 (B), September 11, 2006
By CAP NARA, Date 5/25/10

~~CONFIDENTIAL~~

# Withdrawal/Redaction Sheet
# (George Bush Library)

| Document No. and Type | Subject/Title of Document | Date | Restriction | Class. |
|---|---|---|---|---|
| 04g. Draft Report | Re: National Sealift Policy (3 pp.) | n.d. | (b)(1) | C |

**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

| | |
|---|---|
| **Date Closed:** 5/25/2010 | **OA/ID Number:** 90003-036 |
| **FOIA/SYS Case #:** 2010-1362-F | **Appeal Case #:** |
| **Re-review Case #:** | **Appeal Disposition:** |
| **P-2/P-5 Review Case #:** | **Disposition Date:** |
| **AR Case #:** | **MR Case #:** |
| **AR Disposition:** | **MR Disposition:** |
| **AR Disposition Date:** | **MR Disposition Date:** |

## RESTRICTION CODES

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(b)(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
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(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

~~CONFIDENTIAL~~

No. NSD 28

COPY #11 (WHCS)

# NATIONAL SECURITY COUNCIL INFORMATION

RETURNED ON 10/11/89

DESTROYED ON 10/11/89

## Notice

The attached document contains classified National Security Council Information. It is to be read and discussed only by persons authorized by law.

Your signature acknowledges you are such a person and you promise you will show or discuss information contained in the document only with persons who are authorized by law to have access to this document.

Persons handling this document acknowledge he or she knows and understands the security law relating thereto and will cooperate fully with any lawful investigation by the United States Government into any unauthorized disclosure of classified information contained herein.

## Access List

| DATE | NAME | DATE | NAME |
|---|---|---|---|
| 10/7/89 | | | |
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| | | | |
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~~CONFIDENTIAL~~

UNCLASSIFIED UPON REMOVAL OF CLASSIFIED ATTACHMENTS

CAP 5/25/10

~~CONFIDENTIAL~~ RECORD ID: 8920961

ACTION DATA SUMMARY REPORT

| DOC | ACTION OFFICER | CAO | ASSIGNED | ACTION REQUIRED |
|---|---|---|---|---|
| 001 | SCOWCROFT | Z | 89080710 | FOR SIGNATURE |
| 001 | | X | 89081008 | SCOWCROFT SGD MEMO TO AGENCIES |
| 001 | | Z | 89081718 | RECD OMB RESPONSE |
| 001 | KANTER | Z | 89081718 | APPROPRIATE ACTION |
| 001 | | Z | 89082120 | RECD TRANSPORTATION RESPONSE |
| 001 | KANTER | Z | 89082120 | APPROPRIATE ACTION |
| 001 | | Z | 89082411 | RECD STATE RESPONSE |
| 001 | KANTER | Z | 89082412 | APPROPRIATE ACTION |
| 001 | SCOWCROFT | Z | 89082817 | FOR SIGNATURE |
| 001 | | X | 89082918 | GATES SGD MEMO |
| 001 | | Z | 89083111 | RECD DOD RESPONSE |
| 001 | KANTER | Z | 89083112 | APPROPRIATE ACTION |
| 001 | | X | 89100615 | PRES SGD NSD 28 |
| 001 | SCOWCROFT | Z | 89101218 | ADD-ON / FOR DECISION |
| 001 | SCOWCROFT | Z | 89101218 | ADD-ON / FOR DECISION |
| 001 | | X | 89101615 | NFAR PER GATES |
| 001 | | X | 89101911 | GATES APPROVED RECOM |
| 001 | | X | 89101912 | HUGHES SGD MEMO TO AGENCIES |
| 001 | MISKEL | X | 89101913 | FOR DISPATCH |
| 001 | | X | 89110707 | NOTED BY GATES |

1 DD TO HERE

12

UNCLASSIFIED UPON
REMOVAL OF CLASSIFIED
ATTACHMENTS

CAP 5/25/10

~~CONFIDENTIAL~~

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

20961

MEMORANDUM FOR DISTRIBUTION

SUBJECT: Unclassified Summary of the National Security Sealift Policy

Attached for your use is an unclassified summary of the national security sealift policy which was approved by the President on October 5, 1989.

G. Philip Hughes
Executive Secretary

Attachment
Tab A Proposed Statement

NSD 28

# National Security Sealift Policy

Sealift is essential both to executing this country's forward defense strategy and to maintaining a wartime economy. The United States' national sealift objective is to ensure that sufficient military and civil maritime resources will be available to meet defense deployment, and essential economic requirements in support of our national security strategy. The broad purpose of the sealift policy is to ensure that the US maintains the capability to meet sealift requirements in the event of crisis or war. Toward this end, the President has approved the following policy guidelines:

First, the US-owned commercial ocean carrier industry, to the extent it is capable, will be relied upon to provide sealift in peace, crisis, and war. This capability will be augmented during crisis and war by reserve fleets comprised of ships with national defense features that are not available in sufficient numbers or types in the active US-owned commercial industry. The Department of Transportation is responsible for determining whether adequate manpower is available to support the operation of reserve ships during a crisis. In peacetime, the Department of Defense will operate the minimum number of sealift ships, including reserve ships to meet the Joint Chiefs of Staff exercise requirements and shipping requirements that cannot be accommodated by US-flag commercial ocean carriers.

Second, we must be prepared to respond unilaterally to security threats in geographic areas not covered by alliance commitments. Sufficient US-owned sealift resources must be available to meet requirements for such unilateral response.

Third, in addition to the US flag fleet we will continue to rely on U.S.-owned and allied shipping resources to meet strategic commitments to our established alliances. The Department of Transportation is responsible for ensuring that the appropriate legal and procedural mechanisms for exerting effective control over "effective U.S. control" ships are in place. The Department of Transportation shall also continue to seek commitment of sealift resources from NATO allies to meet alliance requirements. The Departments of State and Defense shall examine the extent to which agreements with other maritime nations should be negotiated to provide additional sealift.

Fourth, the Department of Defense will determine the requirements for sealift of deploying forces, follow-on supply and sustainment, shipbuilding and ship repair. In coordination with the Department of Defense, the Department of Transportation will

determine the capacity of our merchant marine industries to meet these requirements and to provide the sealift required to support essential industrial activity during wartime. Both Departments will promote the incorporation of national defense features in new and existing ships.

Fifth, the Departments of State and Transportation, the Special Trade Representative, and other appropriate agencies shall ensure that international agreements and federal policies governing use of foreign flag carriers protect our national security interests and do not place US industry at an unfair competitive disadvantage in world markets. During peacetime, federal agencies shall promote, through efficient application of laws and regulations, the readiness of the US merchant marine and supporting industries to respond to critical national security requirements. US government policies and programs shall provide for an environment which fosters the competitiveness and industrial preparedness of all industries including the maritime industry.

Finally, development and implementation of specific sealift and supporting programs will be made with full consideration of the costs and benefits involved. New programs to enhance our ability to meet national security sealift requirements shall compete for resources with other national security programs.

Progress towards implementation of this policy will be overseen by the Policy Coordinating Committee on Emergency Preparedness and Mobilization Planning. Issues associated with implementation of this policy may be resolved through this structure.

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NSC/S PROFILE

RECORD ID: 8920961
RECEIVED: 07 AUG 89 10

TO: GATES

FROM: GORDON
KANTER

DOC DATE: 08 SEP 89
SOURCE REF:

KEYWORDS: MARITIME
NSD

DEFENSE POLICY

PERSONS:

SUBJECT: RESPONSE TO PRES QUESTION ON SEALIFT NSD

ACTION: ORIGINALS RETURNED TO NSC/S DUE DATE: 20 JUL 90 STATUS: C

STAFF OFFICER: MISKEL LOGREF: 9020082

FILES: IFD O NSCP: NSD0028 CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO
NSC CHRON

UNCLASSIFIED UPON
REMOVAL OF CLASSIFIED
ATTACHMENTS
CAP 5/25/10

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: AC CLOSED BY: AC DOC 13 OF 13

~~CONFIDENTIAL~~

~~CONFIDENTIAL~~ RECORD ID: 8920961

ACTION DATA SUMMARY REPORT

| DOC | ACTION OFFICER | CAO | ASSIGNED | ACTION REQUIRED |
|---|---|---|---|---|
| 001 | SCOWCROFT | Z | 89080710 | FOR SIGNATURE |
| 001 | | X | 89100615 | PRES SGD NSD 28 |
| 001 | SCOWCROFT | Z | 89101218 | ADD-ON / FOR DECISION |
| 001 | SCOWCROFT | Z | 89101218 | ADD-ON / FOR DECISION |
| 001 | | X | 89101615 | NFAR PER GATES |
| 001 | | X | 89101911 | GATES APPROVED RECOM |
| 001 | | X | 89101912 | HUGHES SGD MEMO TO AGENCIES |
| 001 | MISKEL | X | 89101913 | FOR DISPATCH |
| 001 | | X | 89110707 | NOTED BY GATES |
| 002 | | X | 89081008 | SCOWCROFT SGD MEMO TO AGENCIES |
| 003 | | Z | 89081718 | RECD OMB RESPONSE |
| 003 | KANTER | Z | 89081718 | APPROPRIATE ACTION |
| 004 | | Z | 89082120 | RECD TRANSPORTATION RESPONSE |
| 004 | KANTER | Z | 89082120 | APPROPRIATE ACTION |
| 005 | | Z | 89082411 | RECD STATE RESPONSE |
| 005 | KANTER | Z | 89082411 | APPROPRIATE ACTION |
| 006 | SCOWCROFT | Z | 89082817 | FOR SIGNATURE |
| 007 | | X | 89082918 | GATES SGD MEMO |
| 008 | | Z | 89083111 | RECD DOD RESPONSE |
| 008 | KANTER | Z | 89083111 | APPROPRIATE ACTION |
| 009 | | X | 89100615 | PRES SDG NSD 28 |
| 010 | SCOWCROFT | Z | 89101218 | ADD-ON / FOR DECISION |
| 013 | GATES | Z | 89101608 | FOR INFORMATION |
| 013 | | X | 89101609 | NOTED BY GATES |
| 013 | | X | 90091219 | ORIGINALS RETURNED TO NSC/S |

UNCLASSIFIED UPON
REMOVAL OF CLASSIFIED
ATTACHMENTS

CAP 5/25/10

National Security Council
The White House

20961

PROOFED BY: _____ LOG # ~~Non-Log~~

URGENT NOT PROOFED: _____ SYSTEM PRS NSC INT

BYPASSED WW DESK: _____ DOCLOG _____ A/O _____

| | SEQUENCE TO | HAS SEEN | DISPOSITION |
|---|---|---|---|
| Dep Exec | | | |
| Philip Hughes | | | |
| Bob Gates | | | |
| Brent Scowcroft | | | |
| Philip Hughes | | | |
| Situation Room | | | |
| West Wing Desk | 1 | 9/19/92 | N/R |
| NSC Secretariat | 3 | | R |
| Brian | 2 | BT | Add |
| | | 9/12/92 | To File |

A = Action I = Information D = Dispatch R = Retain N = No further Action

cc: VP Sununu Other _____

Should be seen by: _____ (Date/Time)

COMMENTS Brian: I have marked Chron Copy. Add to File. Logistics/PRS handled

SEP 10 A8:39

# Withdrawal/Redaction Sheet
# (George Bush Library)

| Document No. and Type | Subject/Title of Document | Date | Restriction | Class. |
|---|---|---|---|---|
| 05a. Draft Memo | John Gordon to Robert Gates<br>Re: The President's Question on Sealift NSD (1 pp.) | 9/8/89 | (b)(1) | C |

**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

| | |
|---|---|
| **Date Closed:** 5/25/2010 | **OA/ID Number:** 90003-036 |
| **FOIA/SYS Case #:** 2010-1362-F | **Appeal Case #:** |
| **Re-review Case #:** | **Appeal Disposition:** |
| **P-2/P-5 Review Case #:** | **Disposition Date:** |
| **AR Case #:** | **MR Case #:** |
| **AR Disposition:** | **MR Disposition:** |
| **AR Disposition Date:** | **MR Disposition Date:** |

## RESTRICTION CODES

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P-1 National Security Classified Information [(a)(1) of the PRA]
P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
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P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [a)(5) of the PRA]
P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

**Freedom of Information Act - [5 U.S.C. 552(b)]**

(b)(1) National security classified information [(b)(1) of the FOIA]
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(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

**National Security Council**
**The White House**

*PROOFED BY:* _____ *LOG #* 30961

*URGENT NOT PROOFED:* _____ *SYSTEM* PRS NSC INT

*BYPASSED WW DESK:* _____ *DOCLOG* _____ *A/O* _____

| | SEQUENCE TO | HAS SEEN | DISPOSITION |
|---|---|---|---|
| Dep Exec | | | |
| Philip Hughes | 1 | APH | I |
| Bob Gates | | | |
| Brent Scowcroft | | | |
| Philip Hughes | | | |
| Situation Room | | | |
| West Wing Desk | 2 | EF 9/8 | A |
| NSC Secretariat | | | |
| Kanter | 3 | | FFA |
| | | | |

A = Action I = Information D = Dispatch R = Retain N = No further Action

cc: VP Sununu Other _____

Should be seen by: _____ (Date/Time)

**COMMENTS**

Exec Sec
Attached for action ——
A copy back
Please
done 9/7 Diane

9/8
Arnie- please answer Presidents question and return this entire package along w/ answer asap.
Thank you
Janet

RG

THE WHITE HOUSE
WASHINGTON

September 5, 1989

NOTE FOR GENERAL SCOWCROFT:

Attached for your use is the President's maritime policy issued in the campaign, from Leadership on the Issues.

Thanks.

Jim
James W. Cicconi

This should help in answering the President's note.
JC

THE WHITE HOUSE
WASHINGTON

7 September 1989

TO: Arnie Kanter

FROM: Robert Gates

Per the President's request, compare what the President said about National Maritime Policy during the campaign with our NSD and let me know of any differences or problems.

Separately, I will work with Andy Card about responding to the President's request to check with the Maritime Union.

THE WHITE HOUSE
WASHINGTON

[redacted]

DATE: 9-5-89

FROM THE PRESIDENT

TO: Brent

How does this comport with what I said in Campaign on U.S. Maritime.

We made certain commitments.

I have signed (over)

[redacted]

[redacted]

but before sending out check to see if we have any problems here - specifically with Nat'l Maritime Union (Gene de Fries)

CJ

[redacted]

I believe we have created an environment in which different professions, diverging community and personal goals and competing legislative agendas are united by the common purpose of improving mobility through increasing the use of mass transit.

* * *

## NATIONAL MARITIME POLICY

No one can dispute that our nation's maritime industry and merchant marine has suffered a serious decline during the past three decades. At the conclusion of World War II, the United States had the largest and strongest merchant fleet in the World. Following the war, as commerce returned to normal, U.S. overseas trade expanded rapidly, but the U.S. fleet and supporting industry declined precipitously, both in absolute and relative numbers. Today the condition has become so serious that dependence on foreign carriers measurably and unfavorably impacts the balance of trade.

Even more ominously, the President's Commission on Merchant Marine and Defense reported to the President that the situation poses "a clear and growing danger to the national security in the deteriorating condition of America's maritime industries." Although no single policy or program can restore our nation's merchant marine overnight, the President's Commission found that the federal government should consider a number of specific, positive steps to assist in the overdue revitalization of the U.S. maritime industry and merchant marine. The Bush-Quayle campaign supports:

- o The establishment of an Executive Branch maritime liaison;
- o Strict adherence to existing U.S. maritime laws;
- o Establishment of maritime concerns as a priority in international trade negotiations;
- o Institution of a comprehensive review of U.S. government policy regarding maritime promotional programs, productivity enhancement and procurement procedures;
- o The preservation and integrity of the Jones Act;
- o A comprehensive review of U.S. laws as they apply to foreign flag cruise vessels operating primarily from U.S. ports;

The Bush-Quayle campaign is committed to a comprehensive maritime policy with the ultimate goal of restoring the United States maritime industry in the interests of economic and national security.

* * *

# Withdrawal/Redaction Sheet
# (George Bush Library)

| Document No. and Type | Subject/Title of Document | Date | Restriction | Class. |
|---|---|---|---|---|
| 05b. Memo | Brent Scowcroft to POTUS<br>Re: National Security Directive on Sealift (1 pp.) | 8/29/89 | (b)(1) | C |

**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

| | | | |
|---|---|---|---|
| **Date Closed:** | 5/25/2010 | **OA/ID Number:** | 90003-036 |
| **FOIA/SYS Case #:** | 2010-1362-F | **Appeal Case #:** | |
| **Re-review Case #:** | | **Appeal Disposition:** | |
| **P-2/P-5 Review Case #:** | | **Disposition Date:** | |
| **AR Case #:** | | **MR Case #:** | |
| **AR Disposition:** | | **MR Disposition:** | |
| **AR Disposition Date:** | | **MR Disposition Date:** | |

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THE WHITE HOUSE

WASHINGTON

DECLASSIFIED
PER E.O. 13526
LP/LM 2014-004
SCS 4/23/15

MEMORANDUM FOR THE VICE PRESIDENT
THE SECRETARY OF STATE
THE SECRETARY OF THE TREASURY
THE SECRETARY OF DEFENSE
THE ATTORNEY GENERAL
THE SECRETARY OF AGRICULTURE
THE SECRETARY OF COMMERCE
THE SECRETARY OF TRANSPORTATION
DIRECTOR OF THE OFFICE OF MANAGEMENT AND BUDGET
UNITED STATES TRADE REPRESENTATIVE
THE CHIEF OF STAFF TO THE PRESIDENT
ASSISTANT TO THE PRESIDENT FOR NATIONAL SECURITY AFFAIRS
DIRECTOR OF CENTRAL INTELLIGENCE
CHAIRMAN OF THE JOINT CHIEFS OF STAFF
DIRECTOR OF FEDERAL EMERGENCY MANAGEMENT AGENCY

SUBJECT: National Security Directive on Sealift (U)

Sealift is essential both to executing this country's forward defense strategy and to maintaining a wartime economy. The United States' national sealift objective is to ensure that sufficient military and civil maritime resources will be available to meet defense deployment, and essential economic requirements in support of our national security strategy. The broad purpose of this directive is to ensure that the US maintains the capability to meet sealift requirements in the event of crisis or war. Toward this end, the following policy guidelines are established:

1. The US-owned commercial ocean carrier industry, to the extent it is capable, will be relied upon to provide sealift in peace, crisis, and war. This capability will be augmented during crisis and war by reserve fleets comprised of ships with national defense features that are not available in sufficient numbers or types in the active US-owned commercial industry. The Department of Transportation is responsible for determining whether adequate manpower is available to support the operation of reserve ships during a crisis. In peacetime, the Department of Defense will

operate the minimum number of sealift ships, including reserve ships, needed to meet the Joint Chiefs of Staff's exercise requirements and shipping requirements that cannot be accommodated by US-flag commercial ocean carriers. (U)

2. We must be prepared to respond unilaterally to security threats in geographic areas not covered by alliance commitments. Sufficient US-owned sealift resources must be available to meet requirements for such unilateral response. (U)

3. In addition to the US flag fleet we will continue to rely on U.S.-owned (Effective US Controlled (EUSC)) and allied shipping resources to meet strategic commitments to our established alliances. The Department of Transportation is responsible for ensuring that the appropriate legal and procedural mechanisms necessary for exerting effective control over EUSC ships are in place. The Department of Transportation shall also continue to seek commitment of sealift resources from NATO allies to meet alliance requirements through the NATO Planning Board on Ocean Shipping. The Departments of State and Defense shall examine the extent to which formal agreements with other maritime nations should be negotiated to provide additional sealift for strategic commitments. (C)

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5. The Departments of State and Transportation, the Special Trade Representative, and other appropriate agencies shall ensure that international agreements and federal policies governing use of foreign flag carriers protect our national security interests and do not place US industry at an unfair competitive disadvantage in world markets. During peacetime, federal agencies shall promote, through efficient application of laws and regulations, the readiness of the US merchant marine and supporting industries to respond to critical national security requirements. US government policies and programs shall provide for an environment which fosters the competitiveness and industrial preparedness of all industries including the maritime industry. (U)

6. Development and implementation of specific sealift and supporting programs will be made with full consideration of the costs and benefits involved. New programs to enhance our ability to meet national security sealift requirements shall compete for resources with other national security programs. (U)

Progress towards implementation of this policy will be overseen by the Policy Coordinating Committee (PCC) on Emergency Preparedness and Mobilization. Issues associated with implementation of this policy may be resolved through this structure. (U)

Rec'd 9/8/89 AHC

for check

THE WHITE HOUSE
WASHINGTON

7 September 1989

TO: Arnie Kanter

FROM: Robert Gates

Per the President's request, compare what the President said about National Maritime Policy during the campaign with our NSD and let me know of any differences or problems.

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Bob -
This is okay -
not all that is
wanted - but okay
Andy

RG

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WASHINGTON

September 5, 1989

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James W. Cicconi

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[redacted]

DATE: 9-5-89

FROM THE PRESIDENT

TO: Brent

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[redacted]

[redacted]

but before
sending out
check to see
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any problems
here - specifically
with Nat'l Maritime
Union (Gene de Fries)

CJ

[redacted]

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* * *

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Even more ominously, the President's Commission on Merchant Marine and Defense reported to the President that the situation poses "a clear and growing danger to the national security in the deteriorating condition of America's maritime industries." Although no single policy or program can restore our nation's merchant marine overnight, the President's Commission found that the federal government should consider a number of specific, positive steps to assist in the overdue revitalization of the U.S. maritime industry and merchant marine. The Bush-Quayle campaign supports:

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**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

| | |
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| **FOIA/SYS Case #:** 2010-1362-F | **Appeal Case #:** |
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~~CONFIDENTIAL~~ 20961

THE WHITE HOUSE

WASHINGTON

DECLASSIFIED
PER E.O. 13526
LP/LM 2014-004
SCS 4/23/15

MEMORANDUM FOR THE VICE PRESIDENT
THE SECRETARY OF STATE
THE SECRETARY OF THE TREASURY
THE SECRETARY OF DEFENSE
THE ATTORNEY GENERAL
THE SECRETARY OF AGRICULTURE
THE SECRETARY OF COMMERCE
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DIRECTOR OF THE OFFICE OF MANAGEMENT AND BUDGET
UNITED STATES TRADE REPRESENTATIVE
THE CHIEF OF STAFF TO THE PRESIDENT
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Declassify on: OADR

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~~CONFIDENTIAL~~
NSC/S PROFILE

RECORD ID: 8920961
RECEIVED: 07 AUG 89 10

TO: AGENCIES

FROM: SCOWCROFT

DOC DATE: 10 AUG 89
SOURCE REF:

KEYWORDS: MARITIME
NSD

DEFENSE POLICY

PERSONS:

SUBJECT: FINAL DRAFT NATL SEALIFT POLICY

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ACTION: SCOWCROFT SGD MEMO TO AGENCIES DUE DATE: 20 JUL 90 STATUS: C

STAFF OFFICER: MISKEL LOGREF: 9020082

FILES: IFD O NSCP: NSD0028 CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION FOR CONCURRENCE FOR INFO

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REMOVAL OF CLASSIFIED
ATTACHMENTS
CAP 5/25/10

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: AC CLOSED BY: AC DOC 2 OF 13

~~CONFIDENTIAL~~ RECORD ID: 8920961

ACTION DATA SUMMARY REPORT

| DOC | ACTION OFFICER | CAO | ASSIGNED | ACTION REQUIRED |
|---|---|---|---|---|
| 001 | SCOWCROFT | Z | 89080710 | FOR SIGNATURE |
| 001 | | X | 89100615 | PRES SGD NSD 28 |
| 001 | SCOWCROFT | Z | 89101218 | ADD-ON / FOR DECISION |
| 001 | SCOWCROFT | Z | 89101218 | ADD-ON / FOR DECISION |
| 001 | | X | 89101615 | NFAR PER GATES |
| 001 | | X | 89101911 | GATES APPROVED RECOM |
| 001 | | X | 89101912 | HUGHES SGD MEMO TO AGENCIES |
| 001 | MISKEL | X | 89101913 | FOR DISPATCH |
| 001 | | X | 89110707 | NOTED BY GATES |
| 002 | | X | 89081008 | SCOWCROFT SGD MEMO TO AGENCIES |
| 003 | | Z | 89081718 | RECD OMB RESPONSE |
| 003 | KANTER | Z | 89081718 | APPROPRIATE ACTION |
| 004 | | Z | 89082120 | RECD TRANSPORTATION RESPONSE |
| 004 | KANTER | Z | 89082120 | APPROPRIATE ACTION |
| 005 | | Z | 89082411 | RECD STATE RESPONSE |
| 005 | KANTER | Z | 89082411 | APPROPRIATE ACTION |
| 006 | SCOWCROFT | Z | 89082817 | FOR SIGNATURE |
| 007 | | X | 89082918 | GATES SGD MEMO |
| 008 | | Z | 89083111 | RECD DOD RESPONSE |
| 008 | KANTER | Z | 89083111 | APPROPRIATE ACTION |
| 009 | | X | 89100615 | PRES SDG NSD 28 |
| 010 | SCOWCROFT | Z | 89101218 | ADD-ON / FOR DECISION |
| 013 | GATES | Z | 89101608 | FOR INFORMATION |
| 013 | | X | 89101609 | NOTED BY GATES |
| 013 | | X | 90091219 | ORIGINALS RETURNED TO NSC/S |

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CAP 5/25/10

I D F PROFILE ~~CONFIDENTIAL~~ ID 8920941

RECEIVED 07 AUG 89 10

TO SCOWCROFT FROM MISKEL DOCDATE 04 AUG 89

KANTER 04 AUG 89

SCOWCROFT 10 AUG 89

KEYWORDS: MARITIME DEFENSE POLICY

NSD

SUBJECT: NSD 28 ON SEALIFT

ACTION: FOR SIGNATURE DUE: STATUS C FILES IFD O

FOR ACTION FOR CONCURRENCE FOR INFO

SCOWCROFT

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ATTACHMENTS

CAP 5/25/10

COMMENTS

REF# LOG NSCIFID NSD0028 ( A / C )

ACTION OFFICER (S) ASSIGNED ACTION REQUIRED DUE COPIES TO

C 10/16 No Action Required per GATES

JM, ALK, Chron

DISPATCH W/ATTCH FILE (C)

National Security Council
The White House

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| Dep Exec | 1 | W | A |
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| Bob Gates | 3 | 8 | |
| Brent Scowcroft | ~~4~~ | | |
| Philip Hughes | | | |
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| West Wing Desk | 4 | CDM 10/11 | N/R |
| NSC Secretariat | | | |
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89 OCT 12 P 6:07

(A = Action) I = Information D = Dispatch R = Retain N = No further Action

cc: VP Sununu Other _____

Should be seen by: _____ (Date/Time)

COMMENTS Press Statement on Sealift Policy

20961

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

October 11, 1989

ACTION

MEMORANDUM FOR BRENT SCOWCROFT

THROUGH: ARNOLD KANTER

FROM: JIM MISKEL JM

SUBJECT: Press Statement on Sealift Policy

Attached is a draft press statement summarizing the key aspects of the President's National Security Sealift Policy, NSD-28. The policy is classified CONFIDENTIAL, but most of the NSD material and all of the draft press statement is unclassified. Moreover, an unclassified summary of NSD-28 is being developed.

Concurrences by: Nancy Mehan and Judyt Mandel

RECOMMENDATION

In light of the interest shown in the sealift issue by industry and in the Congress, it is recommended that you authorize Philip Hughes to transmit the draft press statement to James Cicconi.

Approve _____ Disapprove _____

Attachments
Tab I Memo to James Cicconi
Tab A Draft Press Guidance

I don't see a need for this. An unclassified summary of NSD is quite adequate for my purposes. Can this be a press release?

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

MEMORANDUM FOR JAMES CICCONI

FROM: G. PHILIP HUGHES

SUBJECT: Draft Press Statement on Sealift

Attached is a draft press statement summarizing key points in the President's National Security Sealift Policy. In light of the interest shown by industry and in the Congress on the sealift issue and the health of our maritime industries, we recommend that the attachment be issued by the Press Office.

Attachment
Tab A Draft Press Statement

THE WHITE HOUSE

Office of the Press Secretary

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For Immediate Release

STATEMENT BY THE PRESS SECRETARY

The President approved a National Security Sealift Policy on October 5 which emphasized the essential contributions that the nation's maritime industries make to our national security strategy.

The President's decision reaffirmed this nation's continued reliance upon a healthy private sector to supplement Department of Defense sealift assets in a crisis. The policy also reaffirmed that we will continue to work with our NATO allies to seek commitment of maritime resources to meet alliance requirements.

The policy calls for a number of steps to ensure that the US maintains the sealift capabilities necessary to meet national security requirements. Among the steps called for are maximizing use of US commercial shipping to meet the peacetime requirements of the Defense Department in order to provide incentives for expansion of the commercial fleet; action to ensure equitable international competition for US industry; and an assessment of the availability of manpower to operate cargo ships, including ships in the reserve fleet, during a national security emergency.

I D F PROFILE ~~CONFIDENTIAL~~ ID 8920961

RECEIVED 07 AUG 89 10

TO SCOWCROFT FROM MISKEL DOCDATE 04 AUG 89

KANTER 04 AUG 89

SCOWCROFT 10 AUG 89

KEYWORDS: MARITIME DEFENSE POLICY

NSD

SUBJECT: NSD 28 ON SEALIFT

ACTION: FOR SIGNATURE DUE: STATUS C FILES IFD O

FOR ACTION FOR CONCURRENCE FOR INFO

SCOWCROFT

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REMOVAL OF CLASSIFIED
ATTACHMENTS

CAP 5/25/10

COMMENTS

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| — | 10/19 | GATES APPROVED RECOM | | |
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National Security Council
The White House

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| Dep Exec | 1 | W | A |
| Philip Hughes | 2 | APH | |
| Bob Gates | 3 | ✓ | |
| Brent Scowcroft | ~~3~~ | | |
| Philip Hughes | 4 | APH | A |
| Situation Room | | | |
| West Wing Desk | 5 | EJ. 10/9 | N |
| NSC Secretariat | | | |
| MISKEL | | | EFA |
| | | | |

(A = Action) I = Information R = Retain N = No further Action

cc: VP Sununu Other _____

Should be seen by: _____ (Date/Time)

COMMENTS Release of Unclassified Summary on Sealift NSD

MISKEL DM EJ 10/18

PLS RETURN ORIGINALS TO WWD AFTER DISTRIBUTION HAS been made.

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

20961

October 18, 1989

MEMORANDUM FOR DISTRIBUTION

SUBJECT: Unclassified Summary of the National Security Sealift Policy

Attached for your use is an unclassified summary of the national security sealift policy which was approved by the President on October 5, 1989.

G. Philip Hughes
Executive Secretary

Attachment
Tab A Proposed Statement

SUBJECT: Unclassified Summary of the National Security Sealift Policy

DISTRIBUTION LIST:

Mr. Robert Moore
Director, Transportation Policy
OASD(P&L)/L/TP
Room 2B278
Pentagon 697-6551

Mr. Richard Donnelly
OSD
Room 3B253
Pentagon 695-7458

Mr. Joseph Muckerman
OSD
Room 1D462
Pentagon 697-5454

Mr. Mark Robinson
Senate Armed Services Committee Staff
Room 232A
Senate Russell Office Building
Washington, DC 20510

Admiral Al Herberger
TRANSCOM
Scott AFB, IL 62225-7001

Mr. Ed Murphy
Department of Treasury
Office of Economic Policy
Room 4462
Washington, DC 20220

Mr. Thomas Wajda
EB/TRA/MA
Department of State
Room 5820
Washington, DC 20520

Mr. William C. Tidball
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Federal Emergency Management Agency
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Ms. Ruth Knouse
Director, Executive Secretariat
Department of Transportation
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Colonel George P. Cole, Jr.
Executive Secretary
Department of Defense
Room 3E880, The Pentagon
Washington, DC

Mr. J. Stapleton Roy
Executive Secretary
Department of State
Room 7224, Main State
2201 C Street, N.W.
Washington, DC

Mr. Craig R. Helsing
Chief of Staff
Department of Commerce
Room 5422
14th and Constitution, N.W.
Washington, DC 20230

Ms. Susan Nelson
Executive Assistant to the Secretary
Department of Agriculture
Room 200A
14th and Independence Avenue, S.W.
Washington, DC 20250

Mr. Gary Edson
Chief of Staff
U.S. Trade Representative
Room 213, Winder Building
600 17th Street, N.W.
Washington, DC 20506

# National Security Sealift Policy

Sealift is essential both to executing this country's forward defense strategy and to maintaining a wartime economy. The United States' national sealift objective is to ensure that sufficient military and civil maritime resources will be available to meet defense deployment, and essential economic requirements in support of our national security strategy. The broad purpose of the sealift policy is to ensure that the US maintains the capability to meet sealift requirements in the event of crisis or war. Toward this end, the President has approved the following policy guidelines:

First, the US-owned commercial ocean carrier industry, to the extent it is capable, will be relied upon to provide sealift in peace, crisis, and war. This capability will be augmented during crisis and war by reserve fleets comprised of ships with national defense features that are not available in sufficient numbers or types in the active US-owned commercial industry. The Department of Transportation is responsible for determining whether adequate manpower is available to support the operation of reserve ships during a crisis. In peacetime, the Department of Defense will operate the minimum number of sealift ships, including reserve ships to meet the Joint Chiefs of Staff exercise requirements and shipping requirements that cannot be accommodated by US-flag commercial ocean carriers.

Second, we must be prepared to respond unilaterally to security threats in geographic areas not covered by alliance commitments. Sufficient US-owned sealift resources must be available to meet requirements for such unilateral response.

Third, in addition to the US flag fleet we will continue to rely on U.S.-owned and allied shipping resources to meet strategic commitments to our established alliances. The Department of Transportation is responsible for ensuring that the appropriate legal and procedural mechanisms for exerting effective control over "effective U.S. control" ships are in place. The Department of Transportation shall also continue to seek commitment of sealift resources from NATO allies to meet alliance requirements. The Departments of State and Defense shall examine the extent to which agreements with other maritime nations should be negotiated to provide additional sealift.

Fourth, the Department of Defense will determine the requirements for sealift of deploying forces, follow-on supply and sustainment, shipbuilding and ship repair. In coordination with the Department of Defense, the Department of Transportation will

determine the capacity of our merchant marine industries to meet these requirements and to provide the sealift required to support essential industrial activity during wartime. Both Departments will promote the incorporation of national defense features in new and existing ships.

Fifth, the Departments of State and Transportation, the Special Trade Representative, and other appropriate agencies shall ensure that international agreements and federal policies governing use of foreign flag carriers protect our national security interests and do not place US industry at an unfair competitive disadvantage in world markets. During peacetime, federal agencies shall promote, through efficient application of laws and regulations, the readiness of the US merchant marine and supporting industries to respond to critical national security requirements. US government policies and programs shall provide for an environment which fosters the competitiveness and industrial preparedness of all industries including the maritime industry.

Finally, development and implementation of specific sealift and supporting programs will be made with full consideration of the costs and benefits involved. New programs to enhance our ability to meet national security sealift requirements shall compete for resources with other national security programs.

Progress towards implementation of this policy will be overseen by the Policy Coordinating Committee on Emergency Preparedness and Mobilization Planning. Issues associated with implementation of this policy may be resolved through this structure.

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

20961

October 10, 1989

ACTION

Deputy Natl Sec Advisor has seen

MEMORANDUM FOR BRENT SCOWCROFT

THROUGH: ARNOLD KANTER AK

FROM: JIM MISKEL JM

SUBJECT: Unclassified Summary of the NSD on Sealift

On October 5, 1989 the President approved NSD-28 which addressed sealift policy. Both Defense and Transportation have requested that an unclassified description of the policy be released. The original NSD was classified Confidential, however almost all of its content was unclassified.

There have been a number of calls for a "national sealift policy" statement from industry, Congress, and study groups such as the Commission on Merchant Marine and Defense. Thus, we concur with the requests for an unclassified summary.

Concurrence by: ~~Monahan~~

RECOMMENDATION

That you approve the release of the unclassified summary.

Approve B. Disapprove _____

Attachments
Tab I Memorandum for Distribution
Tab A Proposed Statement

I appropriate agencies have no objections, neither do we.
B.

~~CONFIDENTIAL~~
NSC/S PROFILE

RECORD ID: 8920961
RECEIVED: 07 AUG 89 10

TO: AGENCIES

FROM: SCOWCROFT

DOC DATE: 10 AUG 89
SOURCE REF:

KEYWORDS: MARITIME
NSD

DEFENSE POLICY

PERSONS:

SUBJECT: FINAL DRAFT NATL SEALIFT POLICY

ACTION: SCOWCROFT SGD MEMO TO AGENCIES DUE DATE: 20 JUL 90 STATUS: C

STAFF OFFICER: MISKEL LOGREF: 9020082

FILES: IFD O NSCP: NSD0028 CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION FOR CONCURRENCE FOR INFO

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REMOVAL OF CLASSIFIED
ATTACHMENTS
CAP 5/25/10

COMMENTS:

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: AC CLOSED BY: AC DOC 2 OF 13

~~CONFIDENTIAL~~ RECORD ID: 8920961

ACTION DATA SUMMARY REPORT

| DOC | ACTION OFFICER | CAO | ASSIGNED | ACTION REQUIRED |
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| 001 | SCOWCROFT | Z | 89080710 | FOR SIGNATURE |
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| 001 | MISKEL | X | 89101913 | FOR DISPATCH |
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| 003 | | Z | 89081718 | RECD OMB RESPONSE |
| 003 | KANTER | Z | 89081718 | APPROPRIATE ACTION |
| 004 | | Z | 89082120 | RECD TRANSPORTATION RESPONSE |
| 004 | KANTER | Z | 89082120 | APPROPRIATE ACTION |
| 005 | | Z | 89082411 | RECD STATE RESPONSE |
| 005 | KANTER | Z | 89082411 | APPROPRIATE ACTION |
| 006 | SCOWCROFT | Z | 89082817 | FOR SIGNATURE |
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| 013 | GATES | Z | 89101608 | FOR INFORMATION |
| 013 | | X | 89101609 | NOTED BY GATES |
| 013 | | X | 90091219 | ORIGINALS RETURNED TO NSC/S |

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I D F PROFILE ~~CONFIDENTIAL~~ ID 8920961

RECEIVED 07 AUG 89 10

TO SCOWCROFT FROM MISKEL DOCDATE 04 AUG 89

KANTER 04 AUG 89

KEYWORDS: MARITIME DEFENSE POLICY

NSD

SUBJECT: PROPOSED NATL SEALIFT POLICY / DRAFT NSD

ACTION: FOR SIGNATURE DUE: STATUS X FILES IFD O

FOR ACTION FOR CONCURRENCE FOR INFO

SCOWCROFT

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COMMENTS CAP 5/25/10

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# National Security Council
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| Dep Exec | | | |
| Philip Hughes | 1 | | A |
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| Brent Scowcroft | 3 | | |
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cc: VP Sununu Other _____

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COMMENTS Proposed Natl Seabed Policy

# NATIONAL SECURITY COUNCIL
# DISTRIBUTION RECORD

Log Number 20961

Date 10 AUG 89

Subject: FINAL DRAFT NATL SEALIFT POLICY

DOCUMENT CLASSIFICATION: ☐ TOP SECRET ☐ SECRET ☒ ~~CONFIDENTIAL~~ ☐ UNCLASSIFIED

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| THE SECRETARY OF THE TREASURY<br>Main Bldg/Room 3422 | | | | |
| THE SECRETARY OF DEFENSE<br>The Pentagon | 1 | 8-10-89 | 9:45 | Delores L Fletcher |
| DIRECTOR, ACDA<br>Room 5933/Dept. of State | | | | |
| CHAIRMAN US START DELEGATION<br>% ACDA, 5933 State | | | | |
| CHAIRMAN US INF DELEGATION<br>% ACDA, 5933 State | | | | |
| DIRECTOR, CIA<br>Langley, VA | | | | |
| CHAIRMAN, JCS<br>The Pentagon | | | | |
| DIRECTOR, OMB<br>Room 252 OEOB | 1 | 8/10/89 | 9VO | Marcia M Black |
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| THE ATTORNEY GENERAL<br>Dept. of Justice, Room 5119 | | | | |
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| DIRECTOR, USIA<br>400 C Street, S.W., Room 800 | | | | |
| THE SECRETARY OF THE INTERIOR<br>18th & E. Street N.W., Room 6151 | | | | |
| THE SECRETARY OF AGRICULTURE<br>Independence & 14th S.W., Room 200A | | | | |
| UNITED STATES TRADE REPRESENTATIVE<br>Room 209 Winder Bldg. 17 & F St. NW | | | | |
| THE DIRECTOR, FEMA<br>1500 C Street, Room 828 | | | | |
| DIRECTOR, DMSPA<br>Room 3E813, Pentagon | | | | |
| THE SECRETARY OF TRANSPORTATION<br>400 7th Street S.W. | 1 | 9-10-89 | 0950 | Leonard Harvey |
| MANAGER, NATL COMMUNICATIONS SYSTEM (NCS), Room 4125<br>8th & SO Courthouse Rd., Arlington, VA | | | | |
| THE SECRETARY OF HHS<br>200 Independence Avenue, NW, Room 615F | | | | |
| THE SECRETARY OF HUD<br>451 7th Street SW, Room 10000 | | | | |
| THE SECRETARY OF EDUCATION<br>400 Maryland Avenue, SW, Room 4181 | | | | |

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# NATIONAL SECURITY COUNCIL
# DISTRIBUTION RECORD

Log Number 20961

Date 10 AUG 89

Subject: FINAL DRAFT NATL SEALIFT POLICY

DOCUMENT CLASSIFICATION: ☐ TOP SECRET ☐ SECRET ~~☒ CONFIDENTIAL~~ ☐ UNCLASSIFIED

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| THE SECRETARY OF DEFENSE<br>The Pentagon | 1 | | | JOHN A. SPOMER, CAPT, USAF |
| DIRECTOR, ACDA<br>Room 5933/Dept. of State | | | | |
| CHAIRMAN US START DELEGATION<br>% ACDA, 5933 State | | | | |
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| DIRECTOR, CIA<br>Langley, VA | | | | |
| CHAIRMAN, JCS<br>The Pentagon | | | | |
| DIRECTOR, OMB<br>Room 252 OEOB | 1 | | | |
| U.S. REPRESENTATIVE TO UNITED NATIONS<br>Room 6333, State Dept. | | | | |
| THE SECRETARY OF COMMERCE<br>14th & Const. Ave. NW, Room 5851 | | | | |
| THE SECRETARY OF ENERGY<br>GA257, Forrestal Bldg. | | | | |
| DIRECTOR, AID<br>Room 5942, Dept. of State | | | | |
| THE ATTORNEY GENERAL<br>Dept. of Justice, Room 5119 | | | | |
| DIRECTOR, OSTP<br>Room 360, OEOB | | | | |
| DIRECTOR, USIA<br>400 C Street, S.W., Room 800 | | | | |
| THE SECRETARY OF THE INTERIOR<br>18th & E. Street N.W., Room 6151 | | | | |
| THE SECRETARY OF AGRICULTURE<br>Independence & 14th S.W., Room 200A | | | | |
| UNITED STATES TRADE REPRESENTATIVE<br>Room 209 Winder Bldg. 17 & F St. NW | | | | |
| THE DIRECTOR, FEMA<br>1500 C Street, Room 828 | | | | |
| DIRECTOR, DMSPA<br>Room 3E813, Pentagon | | | | |
| THE SECRETARY OF TRANSPORTATION<br>400 7th Street S.W. | 1 | | | |
| MANAGER, NATL COMMUNICATIONS SYSTEM (NCS), Room 4125<br>8th & SO Courthouse Rd., Arlington, VA | | | | |
| THE SECRETARY OF HHS<br>200 Independence Avenue, NW, Room 615F | | | | |
| THE SECRETARY OF HUD<br>451 7th Street SW, Room 10000 | | | | |
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# NATIONAL SECURITY COUNCIL
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Log Number 20961

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DOCUMENT CLASSIFICATION: ☐ TOP SECRET ☐ SECRET ~~☒ CONFIDENTIAL~~ ☐ UNCLASSIFIED

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| THE SECRETARY OF DEFENSE<br>The Pentagon | 1 | | | |
| DIRECTOR, ACDA<br>Room 5933/Dept. of State | | | | |
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| CHAIRMAN US INF DELEGATION<br>% ACDA, 5933 State | | | | |
| DIRECTOR, CIA<br>Langley, VA | | | | |
| CHAIRMAN, JCS<br>The Pentagon | | | | |
| DIRECTOR, OMB<br>Room 252 OEOB | 1 | 8/10/89 | | Marcia M Bland |
| U.S. REPRESENTATIVE TO UNITED NATIONS<br>Room 6333, State Dept. | | | | |
| THE SECRETARY OF COMMERCE<br>14th & Const. Ave. NW, Room 5851 | | | | |
| THE SECRETARY OF ENERGY<br>GA257, Forrestal Bldg. | | | | |
| DIRECTOR, AID<br>Room 5942, Dept. of State | | | | |
| THE ATTORNEY GENERAL<br>Dept. of Justice, Room 5119 | | | | |
| DIRECTOR, OSTP<br>Room 360, OEOB | | | | |
| DIRECTOR, USIA<br>400 C Street, S.W., Room 800 | | | | |
| THE SECRETARY OF THE INTERIOR<br>18th & E. Street N.W., Room 6151 | | | | |
| THE SECRETARY OF AGRICULTURE<br>Independence & 14th S.W., Room 200A | | | | |
| UNITED STATES TRADE REPRESENTATIVE<br>Room 209 Winder Bldg. 17 & F St. NW | | | | |
| THE DIRECTOR, FEMA<br>1500 C Street, Room 828 | | | | |
| DIRECTOR, DMSPA<br>Room 3E813, Pentagon | | | | |
| THE SECRETARY OF TRANSPORTATION<br>400 7th Street S.W. | 1 | | | |
| MANAGER, NATL COMMUNICATIONS SYSTEM (NCS), Room 4125<br>8th & SO Courthouse Rd., Arlington, VA | | | | |
| THE SECRETARY OF HHS<br>200 Independence Avenue, NW, Room 615F | | | | |
| THE SECRETARY OF HUD<br>451 7th Street SW, Room 10000 | | | | |
| THE SECRETARY OF EDUCATION<br>400 Maryland Avenue, SW, Room 4181 | | | | |

DATE, TIME & SIGN THIS RECEIPT & RETURN TO: WEST WING DESK, SITUATION ROOM, WHITE HOUSE

# NATIONAL SECURITY COUNCIL
# DISTRIBUTION RECORD

Log Number 20961

Date 10 AUG 89

Subject: FINAL DRAFT NATL SEALIFT POLICY

DOCUMENT CLASSIFICATION: ☐ TOP SECRET ☐ SECRET ☒ ~~CONFIDENTIAL~~ ☐ UNCLASSIFIED

| EXTERNAL DISTRIBUTION: | #CYS | Date | Time | Received/Signed for By: |
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| THE SECRETARY OF DEFENSE<br>The Pentagon | 1 | | | |
| DIRECTOR, ACDA<br>Room 5933/Dept. of State | | | | |
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| THE SECRETARY OF COMMERCE<br>14th & Const. Ave. NW, Room 5851 | | | | |
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| THE SECRETARY OF THE INTERIOR<br>18th & E. Street N.W., Room 6151 | | | | |
| THE SECRETARY OF AGRICULTURE<br>Independence & 14th S.W., Room 200A | | | | |
| UNITED STATES TRADE REPRESENTATIVE<br>Room 209 Winder Bldg. 17 & F St. NW | | | | |
| THE DIRECTOR, FEMA<br>1500 C Street, Room 828 | | | | |
| DIRECTOR, DMSPA<br>Room 3E813, Pentagon | | | | |
| THE SECRETARY OF TRANSPORTATION<br>400 7th Street S.W. | 1 | 8/10 | 1030 | Carol Ratcliffe |
| MANAGER, NATL COMMUNICATIONS SYSTEM (NCS), Room 4125<br>8th & SO Courthouse Rd., Arlington, VA | | | | |
| THE SECRETARY OF HHS<br>200 Independence Avenue, NW, Room 615F | | | | |
| THE SECRETARY OF HUD<br>451 7th Street SW, Room 10000 | | | | |
| THE SECRETARY OF EDUCATION<br>400 Maryland Avenue, SW, Room 4181 | | | | |

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20961

THE WHITE HOUSE

WASHINGTON

August 10, 1989

MEMORANDUM FOR THE SECRETARY OF STATE
THE SECRETARY OF DEFENSE
THE SECRETARY OF TRANSPORTATION
THE DIRECTOR, OFFICE OF MANAGEMENT AND BUDGET

SUBJECT: Final Draft National Sealift Policy

Attached for your personal review not later than August 18, is the final draft of a NSD on our national sealift policy (Tab A). The document reflects the comments and concerns that were raised in response to our May 19, 1989 memorandum. The substantive issues raised in the comments have been addressed.

As indicated in the final draft, subsidiary national security sealift issues will be resolved through the Policy Coordinating Committee on Emergency Preparedness and Mobilization.

Brent Scowcroft

Brent Scowcroft

Attachment
Tab A Draft National Sealift Policy
Tab B May 19, 1989 Memorandum

DECLASSIFIED
White House Guidelines
E.O. 12958, SEC 3.4 (B), September 11, 2006
By CAP NARA, Date 5/25/10

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# Withdrawal/Redaction Sheet
# (George Bush Library)

| Document No. and Type | Subject/Title of Document | Date | Restriction | Class. |
|---|---|---|---|---|
| 06a. Draft Report | Re: National Sealift Policy (3 pp.) | n.d. | (b)(1) | C |

**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

| | |
|---|---|
| **Date Closed:** 5/25/2010 | **OA/ID Number:** 90003-036 |
| **FOIA/SYS Case #:** 2010-1362-F | **Appeal Case #:** |
| **Re-review Case #:** | **Appeal Disposition:** |
| **P-2/P-5 Review Case #:** | **Disposition Date:** |
| **AR Case #:** | **MR Case #:** |
| **AR Disposition:** | **MR Disposition:** |
| **AR Disposition Date:** | **MR Disposition Date:** |

## RESTRICTION CODES

**Presidential Records Act - [44 U.S.C. 2204(a)]**

P-1 National Security Classified Information [(a)(1) of the PRA]
P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P-3 Release would violate a Federal statute [(a)(3) of the PRA]
P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [a)(5) of the PRA]
P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

**Freedom of Information Act - [5 U.S.C. 552(b)]**

(b)(1) National security classified information [(b)(1) of the FOIA]
(b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
(b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
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(b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

# Withdrawal/Redaction Sheet
# (George Bush Library)

| Document No. and Type | Subject/Title of Document | Date | Restriction | Class. |
|---|---|---|---|---|
| 06b. Memo | Brent Scowcroft to Distribution List<br>Re: Draft National Sealift Policy (1 pp.) | 5/19/89 | (b)(1) | |

**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

| | | | |
|---|---|---|---|
| **Date Closed:** | 5/25/2010 | **OA/ID Number:** | 90003-036 |
| **FOIA/SYS Case #:** | 2010-1362-F | **Appeal Case #:** | |
| **Re-review Case #:** | | **Appeal Disposition:** | |
| **P-2/P-5 Review Case #:** | | **Disposition Date:** | |
| **AR Case #:** | | **MR Case #:** | |
| **AR Disposition:** | | **MR Disposition:** | |
| **AR Disposition Date:** | | **MR Disposition Date:** | |

**RESTRICTION CODES**

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**(b)(9)** Release would disclose geological or geophysical information

# Withdrawal/Redaction Sheet
# (George Bush Library)

| Document No. and Type | Subject/Title of Document | Date | Restriction | Class. |
|---|---|---|---|---|
| 06c. Memo | Dick Cheney to The Assistant to the President for National Security Affairs<br>Re: National Sealift Policy (1 pp.) | 4/27/89 | (b)(1) | |

**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

| | |
|---|---|
| **Date Closed:** 5/25/2010 | **OA/ID Number:** 90003-036 |
| **FOIA/SYS Case #:** 2010-1362-F | **Appeal Case #:** |
| **Re-review Case #:** | **Appeal Disposition:** |
| **P-2/P-5 Review Case #:** | **Disposition Date:** |
| **AR Case #:** | **MR Case #:** |
| **AR Disposition:** | **MR Disposition:** |
| **AR Disposition Date:** | **MR Disposition Date:** |

## RESTRICTION CODES

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# Withdrawal/Redaction Sheet
# (George Bush Library)

| Document No. and Type | Subject/Title of Document | Date | Restriction | Class. |
|---|---|---|---|---|
| 06d. Memo | To Assistant to the President for National Security Affairs<br>Re: National Sealift Policy (1 pp.) | 12/16/88 | (b)(1) | |

**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

| | | | |
|---|---|---|---|
| **Date Closed:** | 5/25/2010 | **OA/ID Number:** | 90003-036 |
| **FOIA/SYS Case #:** | 2010-1362-F | **Appeal Case #:** | |
| **Re-review Case #:** | | **Appeal Disposition:** | |
| **P-2/P-5 Review Case #:** | | **Disposition Date:** | |
| **AR Case #:** | | **MR Case #:** | |
| **AR Disposition:** | | **MR Disposition:** | |
| **AR Disposition Date:** | | **MR Disposition Date:** | |

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**(b)(9) Release would disclose geological or geophysical information**

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# (George Bush Library)

| Document No. and Type | Subject/Title of Document | Date | Restriction | Class. |
|---|---|---|---|---|
| 06e. Report | Re: National Sealift Policy (3 pp.) | n.d. | (b)(1) | |

**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

| | |
|---|---|
| **Date Closed:** 5/25/2010 | **OA/ID Number:** 90003-036 |
| **FOIA/SYS Case #:** 2010-1362-F | **Appeal Case #:** |
| **Re-review Case #:** | **Appeal Disposition:** |
| **P-2/P-5 Review Case #:** | **Disposition Date:** |
| **AR Case #:** | **MR Case #:** |
| **AR Disposition:** | **MR Disposition:** |
| **AR Disposition Date:** | **MR Disposition Date:** |

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# Withdrawal/Redaction Sheet
# (George Bush Library)

| Document No. and Type | Subject/Title of Document | Date | Restriction | Class. |
|---|---|---|---|---|
| 06f. Memo | Jim Miskel to Brent Scowcroft<br>Re: Proposed National Sealift Policy (2 pp.) | 8/4/89 | (b)(1) | C |

**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

| | |
|---|---|
| **Date Closed:** 5/25/2010 | **OA/ID Number:** 90003-036 |
| **FOIA/SYS Case #:** 2010-1362-F<br>**Re-review Case #:**<br>**P-2/P-5 Review Case #:** | **Appeal Case #:**<br>**Appeal Disposition:**<br>**Disposition Date:** |
| **AR Case #:**<br>**AR Disposition:**<br>**AR Disposition Date:** | **MR Case #:**<br>**MR Disposition:**<br>**MR Disposition Date:** |

## RESTRICTION CODES

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THE WHITE HOUSE
WASHINGTON

20961

MEMORANDUM FOR THE SECRETARY OF STATE
THE SECRETARY OF DEFENSE
THE SECRETARY OF TRANSPORTATION
THE DIRECTOR, OFFICE OF MANAGEMENT AND BUDGET

SUBJECT: Final Draft National Sealift Policy

Attached for your personal review not later than August ~~10~~ 18, is the final draft of a NSD on our national sealift policy (Tab A). The document reflects the comments and concerns that were raised in response to our May 19, 1989 memorandum. The substantive issues raised in the comments have been addressed.

As indicated in the final draft, subsidiary national security sealift issues will be resolved through the Policy Coordinating Committee on Emergency Preparedness and Mobilization.

Brent Scowcroft

Attachment
Tab A Draft National Sealift Policy
Tab B May 19, 1989 Memorandum

DECLASSIFIED
White House Guidelines
E.O. 12958, SEC 3.4 (B), September 11, 2006
By CAP NARA, Date 5/25/10

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NSC/RMO PROFILE

RECORD ID: 9020082
RECEIVED: 18 JAN 90 12

TO: PILLING

FROM: AIMONE, M

DOC DATE: 17 JAN 90
SOURCE REF:

KEYWORDS: MARITIME
NSD

DEFENSE POLICY

PERSONS:

SUBJECT: NATL SECURITY SEALIFT POLICY

---

ACTION: NFAR PER PILLING

DUE DATE: 19 JAN 90 STATUS: C

STAFF OFFICER: PILLING

LOGREF: 8920961

FILES: IFD O

NSCP: NSD0028

CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO
NSC CHRON

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: LF

CLOSED BY: AM

DOC 1 OF 1

UNCLASSIFIED

ACTION DATA SUMMARY REPORT

| DOC | ACTION OFFICER | CAO | ASSIGNED | ACTION REQUIRED |
|---|---|---|---|---|
| 001 | PILLING | Z | 90011812 | APPROPRIATE ACTION |
| 001 | | X | 90011914 | NFAR PER PILLING |

# NATIONAL SECURITY COUNCIL
## EXECUTIVE SECRETARIAT STAFFING DOCUMENT

TIME STAMP

RECEIVED
90 JAN 18 P12:44

SYSTEM LOG NUMBER: 20082

ACTION OFFICER: PILLING DUE: 19 JAN 90

- ☐ Prepare Memo For Scowcroft/Gates
- ☐ Prepare Memo For Cicconi
- ☐ Prepare Memo _____ to _____
- ☐ Appropriate Action
- ☐ Prepare Memo for Hughes

CONCURRENCES/COMMENTS* *PHONE** to action officer at ext. 6923

| FYI | | FYI | | FYI | |
|---|---|---|---|---|---|
| ☐ | Basora | ☐ | Lampley | ☐ | Rademaker |
| ☐ | Beers | ☐ | Leach | ☐ | Reiss |
| ☐ | Blackwill | ☐ | Levin | ☐ | Rice |
| ☐ | Briggs | ☐ | Lewis | ☐ | Rodman |
| ☐ | Brooks | ☐ | Mahley | ☐ | Rostow |
| ☐ | Charles | ☐ | Mandel | ☐ | Salvetti |
| ☐ | Coulson | ☐ | McCue | ☐ | Snider |
| ☐ | Deal | ☐ | Melby | ☐ | Tilley |
| ☐ | Donley | ☐ | Menan | ☐ | Tobey |
| ☐ | Dyke | ☐ | Miller | ☐ | Welch |
| ☐ | Ebner | ☐ | Miskel | ☐ | Whitley |
| ☐ | Grant | ☐ | Needels | ☐ | Working |
| ☐ | Haass | ☐ | Paal | ☐ | Zelikow |
| ☐ | Hoffmann | ☐ | Pacelli | ☒ | HAYDEN |
| ☐ | Hutchings | ☐ | Passage | ☒ | GORDON |
| ☐ | Jackson | ☐ | Popadiuk | ☐ | _____ |
| ☐ | LaMagna | ☐ | Porter | ☐ | _____ |
| ☒ | Kanter | ☐ | Pryce | ☐ | _____ |

INFORMATION
- ☐ Hughes
- ☐ Scowcroft (advance)
- ☐ Gates (advance)
- ☒ Secretariat
- ☐ Exec. Sec. Desk
- ☐ _____

COMMENTS

No further action required

Don Pilling

Logged By EA

Return to Secretariat

20082

OFFICE OF THE UNDER SECRETARY OF DEFENSE

WASHINGTON, D. C. 20301-2000

POLICY

In Reply Refer To:
I-90/11928

EXECUTIVE SUMMARY

MEMORANDUM FOR DEPUTY UNDER SECRETARY OF DEFENSE (SECURITY POLICY)

FROM: Mr. Joseph E. Muckerman, II Director, Emergency Planning

SUBJECT: National Security Sealift Policy

PURPOSE: ACTION -- Obtain approval to release two proposed memoranda, Tab B, requesting participation by key OSD, the Joint Staff, Navy, USTRANSCOM, and the Department of Transportation staffs for a two-month ad hoc task force to develop options, and supporting legislative language to implement the President's national security sealift policy.

DISCUSSION: A task force is needed to establish consensus on sealift issues. Many sealift enhancing initiatives have been proposed, but the Government (DoD/DoT) has yet to develop or agreed to position on this matter. For example:

o In September 1989, the President signed a National Security Sealift Policy directive (See Tab A). In this directive, the President tasked his national security advisor, through the Policy Coordinating Committee (PCC) to develop strategy options that would achieve an adequate and affordable strategic sealift capability. However, to date an agreed to set of options have not been developed.

o Congressional interest in a strong merchant marine is evident; at least five bills have been submitted which address the need to revitalize the U.S. Merchant Marine, and support national defense. The most comprehensive bill--HR 2463 (the Bennett Bill) is estimated by some sources to cost about $17 billion to execute, but would generate for the federal government revenues of $13 billion over a 11 year period. While some of the bill is supported by the Departments of Transportation and Defense, other portions of the bill will probably not be supported. DoD's response to HR 2463 is in coordination.

o Recently, the Maritime Administration (MARAD) submitted to OMB its FY1991 budget, to include approximately $200 million in Operating Differential Subsidies (ODS). ODS underwrite the payment of higher wages for seamen on U.S. flag ships. OMB "zeroed" the ODS reform portion of the budget request, but maintained funding for existing ODS contracts. OMB's passback language stated that any desired ODS reform proposal would have to wait until the 1992 budget. DoT has yet to reclama the action and OSD has yet to support the case for ODS reforms.

o The task force must address both DoD and DoT interests in order to provide the PCC with a coordinated sealift package. Therefore, we propose in the attached memoranda that the Office of the Secretary of Transportation and the Maritime Administration both participate on the task force. This initiative is supported by the National Security Council's staff.

RECOMMENDATION: Concur with the proposed memoranda (Tab B) which establishes the task force and invite DoT/MARAD participation.

COORDINATION:

ASSISTANT SECRETARY OF DEFENSE (P&L) _____
ASSISTANT SECRETARY OF DEFENSE (PA&E) _____
ASSISTANT SECRETARY OF DEFENSE (LA) _____
DEPUTY UNDER SECRETARY OF DEFENSE (I&IP) _____
DIRECTOR FOR STRATEGIC PLANS & POLICY, OJCS _____
DIRECTOR FOR LOGISTICS, OJCS _____
ASSISTANT SECRETARY OF NAVY (S&L) _____

DUSD(SP) DECISION

_____ Concur 17 JAN 1990

_____ Nonconcur

Prepared by Mr. Mike Aimone, ODUSD(SP)/EP, 75454

## National Security Sealift Policy

Sealift is essential both to executing this country's forward defense strategy and to maintaining a wartime economy. The United States' national sealift objective is to ensure that sufficient military and civil maritime resources will be available to meet defense deployment, and essential economic requirements in support of our national security strategy. The broad purpose of the sealift policy is to ensure that the US maintains the capability to meet sealift requirements in the event of crisis or war. Toward this end, the President has approved the following policy guidelines:

First, the US-owned commercial ocean carrier industry, to the extent it is capable, will be relied upon to provide sealift in peace, crisis, and war. This capability will be augmented during crisis and war by reserve fleets comprised of ships with national defense features that are not available in sufficient numbers or types in the active US-owned commercial industry. The Department of Transportation is responsible for determining whether adequate manpower is available to support the operation of reserve ships during a crisis. In peacetime, the Department of Defense will operate the minimum number of sealift ships, including reserve ships to meet the Joint Chiefs of Staff exercise requirements and shipping requirements that cannot be accommodated by US-flag commercial ocean carriers.

Second, we must be prepared to respond unilaterally to security threats in geographic areas not covered by alliance commitments. Sufficient US-owned sealift resources must be available to meet requirements for such unilateral response.

Third, in addition to the US flag fleet we will continue to rely on U.S.-owned and allied shipping resources to meet strategic commitments to our established alliances. The Department of Transportation is responsible for ensuring that the appropriate legal and procedural mechanisms for exerting effective control over "effective U.S. control" ships are in place. The Department of Transportation shall also continue to seek commitment of sealift resources from NATO allies to meet alliance requirements. The Departments of State and Defense shall examine the extent to which agreements with other maritime nations should be negotiated to provide additional sealift.

Fourth, the Department of Defense will determine the requirements for sealift of deploying forces, follow-on supply and sustainment, shipbuilding and ship repair. In coordination with the Department of Defense, the Department of Transportation will

determine the capacity of our merchant marine industries to meet these requirements and to provide the sealift required to support essential industrial activity during wartime. Both Departments will promote the incorporation of national defense features in new and existing ships.

Fifth, the Departments of State and Transportation, the Special Trade Representative, and other appropriate agencies shall ensure that international agreements and federal policies governing use of foreign flag carriers protect our national security interests and do not place US industry at an unfair competitive disadvantage in world markets. During peacetime, federal agencies shall promote, through efficient application of laws and regulations, the readiness of the US merchant marine and supporting industries to respond to critical national security requirements. US government policies and programs shall provide for an environment which fosters the competitiveness and industrial preparedness of all industries including the maritime industry.

Finally, development and implementation of specific sealift and supporting programs will be made with full consideration of the costs and benefits involved. New programs to enhance our ability to meet national security sealift requirements shall compete for resources with other national security programs.

Progress towards implementation of this policy will be overseen by the Policy Coordinating Committee on Emergency Preparedness and Mobilization Planning. Issues associated with implementation of this policy may be resolved through this structure.

THE UNDER SECRETARY OF DEFENSE

WASHINGTON, D. C. 20301-2000

POLICY

MEMORANDUM FOR ASSISTANT SECRETARY OF DEFENSE (P&L)
ASSISTANT SECRETARY OF DEFENSE (PA&E)
ASSISTANT SECRETARY OF DEFENSE (LA)
DEPUTY UNDER SECRETARY OF DEFENSE (I&IP)
DIRECTOR FOR STRATEGIC PLANS AND POLICY, OJCS
DIRECTOR FOR LOGISTICS, OJCS
ASSISTANT SECRETARY OF NAVY (S&L)
COMMANDER IN CHIEF, USTRANSCOM
COMMANDER, MILITARY SEALIFT COMMAND

SUBJECT: National Security Sealift Strategy Task Force

As the DoD member of the Policy Coordinating Committee for Emergency Preparedness and Mobilization Planning (PCC/EPMP), I request your participation in a task force to develop recommendations needed to execute the Presidental statement on national security sealift policy.

The task force should develop fiscally sound sealift proposal and if necessary, develop supporting legislative language for submission to the Congress. As a base line, the task force should adhere to the policy guidelines in the President's national security sealift policy, and use the proposed initiatives at the enclosure to begin its deliberations. The task force should be prepared to report recommendations to the PCC/EPMP by 15 April 1990. The Director for Transportation Policy will chair the task force, which will include representation from the Office of the Secretary of Transportation and the Maritime Administration.

The kick-off meeting will be held from 1300 to 1500 on 30 January 1990 in Conference Room #3, 1E801, the Pentagon. Please advise the task force's executive secretaries, Mr. Michael Aimone, ODUSD(SP)/EP, x 75454 or Capt Hal Amerau, OASD(P&L), x77571 of your representative's name, SSN, security clearance, office symbol, and telephone number NLT 25 January 1990.

This initiative is of the highest national security emergency preparedness priority, and is being closely monitored by the National Security Council staff and the Office of Management and Budge who will be invited to participate with the task force. We need your full support.

Craig Alderman, Jr.
Deputy (Security Policy)

Enclosure
a/s

cc: Chairman, Joint Staff

# Withdrawal/Redaction Sheet
# (George Bush Library)

| Document No. and Type | Subject/Title of Document | Date | Restriction | Class. |
|---|---|---|---|---|
| 07a. List | Re: National Sealift Strategy Task Force Review (2 pp.) | 1/17/90 | (b)(1) | |

**Collection:**

**Record Group:** Bush Presidential Records
**Office:** National Security Council
**Series:** H-Files
**Subseries:** NSD Files
**WHORM Cat.:**
**File Location:** NSD-28 - October 05, 1989 - National Security Directive on Sealift

| | |
|---|---|
| **Date Closed:** 5/25/2010 | **OA/ID Number:** 90003-036 |
| **FOIA/SYS Case #:** 2010-1362-F | **Appeal Case #:** |
| **Re-review Case #:** | **Appeal Disposition:** |
| **P-2/P-5 Review Case #:** | **Disposition Date:** |
| **AR Case #:** | **MR Case #:** |
| **AR Disposition:** | **MR Disposition:** |
| **AR Disposition Date:** | **MR Disposition Date:** |

## RESTRICTION CODES

**Presidential Records Act - [44 U.S.C. 2204(a)]**

P-1 National Security Classified Information [(a)(1) of the PRA]
P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P-3 Release would violate a Federal statute [(a)(3) of the PRA]
P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [a)(5) of the PRA]
P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

**Freedom of Information Act - [5 U.S.C. 552(b)]**

(b)(1) National security classified information [(b)(1) of the FOIA]
(b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
(b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
(b)(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
(b)(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
(b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

THE UNDER SECRETARY OF DEFENSE

WASHINGTON, D. C. 20301-2000

POLICY

MEMORANDUM FOR SECRETARY OF TRANSPORTATION

SUBJECT: National Security Sealift Strategy Task Force

We must work together and develop a set of viable national sealift strategies to support the President's national security sealift policy. In this regard, we are chartering a task force to work the issues, and request participation on the task force by both your office and the Maritime Administration.

The task force should develop fiscally sound options, and if necessary develop supporting legislative language for submission to the Congress. As a base line, the task force should use the specific taskings from the President's national security sealift policy statement and the proposed initiatives at the enclosure to begin its deliberations. The task force should be prepared to report recommendations to the Policy Coordinating Council for Emergency Preparedness and Mobilization Planning by 15 April 1990. The DoD Director for Transportation Policy will chair the task force.

The kick-off meeting will be held from 1300 to 1500 on 30 January 1990 in OSD Conference Room #3, 1E801, the Pentagon. Please advise the task force's executive secretaries, Mr. Michael Aimone, ODUSD(SP)/EP, x 75454 or Capt Hal Amerau, OASD(P&L), x77571 of your representative's name, SSN, security clearance, office symbol, and telephone number NLT 25 January 1990.

This initiative is of the highest national security emergency preparedness priority, and is being closely monitored by the National Security Council staff and the Office of Management and Budget, who will be invited to participate with the task force. We need your full support.

Craig Alderman, Jr.
Deputy (Security Policy)

Enclosure
a/s

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| 07b. List | Re: National Sealift Strategy Task Force Review (2 pp.) | 1/17/90 | (b)(1) | |

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| **AR Disposition:** | **MR Disposition:** |
| **AR Disposition Date:** | **MR Disposition Date:** |

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(b)(9) Release would disclose geological or geophysical information

CAPT DON PILLING FAX 456-2883
PH# 395-6933
PUT "URGENT"

NSC

01.17.00 12:17 PM * OSD ODUSDP P11

[redacted]

Office of the Deputy Under Secretary of Defense
for Policy

CAPT DON PILLING—

DON - HERE is the proposed memo on sealift that Hal & I have been working — pse review. Our goal is to have it signed before Friday's working group meeting —

Mike Armine
697-5454