

Originally Processed With FOIA(s):
2009-0275-S

FOIA Number:
2009-0275-S

FOIA MARKER

**This is not a textual record. This is used as an
administrative marker by the George Bush Presidential
Library Staff.**

Record Group/Collection: George H.W. Bush Presidential Records
Collection/Office of Origin: Scowcroft, Brent, Collection
Series: Chronological Files
Subseries:

OA/ID Number: 91149
Folder ID Number: 91149-002

Folder Title:
Other (June 1990) [1]

Stack:	Row:	Section:	Shelf:	Position:
G	34	48	6	7

Withdrawal/Redaction Sheet

(George Bush Library)

Doc. No. / Type	Subject/Title	Date	Restriction	Classification
01. Memo	C. David Welch to Brent Scowcroft Re: Jordan & Egypt -- Mounting Economic Distress (4 pp.)	6/1/90	(b)(1)	S
02a. Memo	Don Pilling to Robet M. Gates Re: Status of Port Security Review (3 pp.)	6/1/90	(b)(1)	S
02b. Report	Re: [Government Report] (2 pp.)	5/25/90	(b)(1)	S
02c. Report	Re: [Government Report] (2 pp.)	5/25/90	(b)(1)	S
03a. Outline	Re: Meeting with UN Secretary General Perez de Cuellar (3 pp.)	6/1/90	(b)(1)	S
03b. Talking Points	Re: Points To Be Made for Meeting with UN Secretary General Perez de Cuellar (7 pp.)	n.d.	(b)(1)	S
03c. Report	Re: Biography (1 pp.)	n.d.	(b)(1)	S
04a. Memo	Brent Scowcroft to POTUS Re: Comment on Roger Porter's Memorandum for You on Taiwan and the GATT (2 pp.)	6/18/90	(b)(1)	C
04b. Memo	Roger Porter to POTUS Re: Taiwan and the GATT (2 pp.)	6/26/90	(b)(1)	C

Page 1 of 2

Collection:

Record Group: Bush Presidential Records
Office: Scowcroft, Brent, Files
Series: Chronological Files
Subseries:
WHORM Cat.:
File Location: Other (June 1990) [1]

Pinksheet Number: cap1243
OA/ID Number: 91149-002
Date Closed: 7/14/2009
FOIA/Sys Case #: 2009-0275-S
Re-review Case #:
P-2/P-5 Review Case #:

Withdrawal/Redaction Sheet

(George Bush Library)

Doc. No. / Type	Subject/Title	Date	Restriction	Classification
04c. Memo	Douglas Paal to Brent Scowcroft Re: Roger Porter's Memorandum for the President on Taiwan and the GATT (2 pp.)	5/30/90	(b)(1)	✓
04d. Memo	Roger Porter to POTUS Re: Taiwan and the GATT (2 pp.)	5/29/90	(b)(1)	

Page 2 of 2

Collection:

Record Group: Bush Presidential Records
Office: Scowcroft, Brent, Files
Series: Chronological Files
Subseries:
WHORM Cat.:
File Location: Other (June 1990) [1]

Pinksheet Number: cap1243
OA/ID Number: 91149-002
Date Closed: 7/14/2009
FOIA/Sys Case #: 2009-0275-S
Re-review Case #:
P-2/P-5 Review Case #:

~~SECRET~~
NSC/S PROFILE

RECORD ID: 9004418
RECEIVED: 01 JUN 90 16

TO: SCOWCROFT

CHRON FILE

FROM: WELCH

DOC DATE: 01 JUN 90
SOURCE REF:



KEYWORDS: JORDAN
ECONOMICS

EGYPT

PERSONS:

SUBJECT: JORDAN & EGYPT / MOUNTING ECONOMIC DISTRESS

ACTION: NOTED BY SCOWCROFT

DUE DATE: 05 JUN 90

STATUS: C

STAFF OFFICER: WELCH

LOGREF:

FILES: PA

NSCP:

CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO

HAASS

NSC CHRON

WELCH

DECLASSIFIED

White House Guidelines

E.O. 12958, SEC 3.4 (B) September 11, 2006

By CAF NARA, Date 7/14/09

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND _____ W/ATTCH _____

OPENED BY: NSMDC

CLOSED BY: NSLMS

DOC 1 OF 1

~~SECRET~~

Jordan - 5/11/15
Mounting Economic Distress
 National Security Council
 The White House

PROOFED BY: mc LOG # 4418
 URGENT NOT PROOFED: _____ SYSTEM PRS NSC INT
 BYPASSED WW DESK: _____ DOCLOG 24 A/O _____

	SEQUENCE TO	HAS SEEN	DISPOSITION
Bill Sittmann	<u>1</u>	<u>✓</u>	<u>I</u>
Bob Gates	<u>2</u>	<u>8</u>	
Brent Scowcroft	3		
Bill Sittmann			
Situation Room			
West Wing Desk	<u>4</u>		<u>N</u>
NSC Secretariat	<u>5</u>		<u>N</u>

RECEIVED
 90 JUN 5 11 15

A = Action I = Information D = Dispatch R = Retain N = No further Action

cc: VP Sununu Other _____
 Should be seen by: _____ (Date/Time)

COMMENTS 11:10

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
01. Memo	C. David Welch to Brent Scowcroft Re: Jordan & Egypt -- Mounting Economic Distress (4 pp.)	6/1/90	(b)(1)	S

Collection:

Record Group: Bush Presidential Records
Office: Scowcroft, Brent, Collection
Series: Chronological Files
Subseries:
WHORM Cat.:
File Location: Other (June 1990) [1]

Date Closed: 7/14/2009	OA/ID Number: 91149-002
FOIA/SYS Case #: 2009-0275-S	Appeal Case #:
Re-review Case #:	Appeal Disposition:
P-2/P-5 Review Case #:	Disposition Date:
AR Case #:	MR Case #:
AR Disposition:	MR Disposition:
AR Disposition Date:	MR Disposition Date:

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P-1 National Security Classified Information [(a)(1) of the PRA]
P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P-3 Release would violate a Federal statute [(a)(3) of the PRA]
P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
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P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

Freedom of Information Act - [5 U.S.C. 552(b)]

(b)(1) National security classified information [(b)(1) of the FOIA]
(b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
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(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

~~SECRET~~
NSC/S PROFILE

RECORD ID: 9004407
RECEIVED: 01 JUN 90 14

CHRON FILE

TO: GATES

FROM: PILLING
KANTER

DOC DATE: 01 JUN 90
SOURCE REF:

KEYWORDS: PORT SECURITY

PERSONS:

SUBJECT: STATUS OF PORT SECURITY REVIEW

ACTION: GATES APPROVED RECOM #2 DUE DATE: 05 JUN 90 STATUS: C

STAFF OFFICER: PILLING

LOGREF:

FILES: PA

NSCP:

CODES:

DOCUMENT DISTRIBUTION

FOR ACTION

FOR CONCURRENCE

FOR INFO
KANTER
NSC CHRON
PILLING

DECLASSIFIED

White House Guidelines

E.O. 12958, SEC 3.4 (B) September 11, 2006

By CAP NARA, Date 7/17/09

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: NSRLG

CLOSED BY: NSJRP

DOC 1 OF 1

~~SECRET~~

Possible Breakfast Item:
Status of Port Security
Revised

National Security Council
The White House

PROOFED BY: RLG LOG # 4407
URGENT NOT PROOFED: _____ SYSTEM PRS NSC INT
BYPASSED WW DESK: _____ DOCLOG EM A/O _____

	SEQUENCE TO	HAS SEEN	DISPOSITION
<i>for</i> Bill Sittmann	<u>1</u>	<u>W</u>	<u>A</u>
Bob Gates	<u>2</u>	<u>8</u>	
Brent Scowcroft			
Bill Sittmann			
Situation Room			
West Wing Desk	<u>3</u>	<u>LMB 6/21</u>	<u>N</u>
NSC Secretariat	<u>4</u>	<u>JREP</u>	<u>N/R</u>

90 JUN 4 P 5: 42
RECEIVED

A = Action I = Information D = Dispatch R = Retain N = No further Action

cc: VP Sununu Other _____

Should be seen by: _____
(Date/Time)

COMMENTS

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
02a. Memo	Don Pilling to Robet M. Gates Re: Status of Port Security Review (3 pp.)	6/1/90	(b)(1)	S

Collection:

Record Group: Bush Presidential Records
Office: Scowcroft, Brent, Collection
Series: Chronological Files
Subseries:
WHORM Cat.:
File Location: Other (June 1990) [1]

Date Closed: 7/14/2009	OA/ID Number: 91149-002
FOIA/SYS Case #: 2009-0275-S	Appeal Case #:
Re-review Case #:	Appeal Disposition:
P-2/P-5 Review Case #:	Disposition Date:
AR Case #:	MR Case #:
AR Disposition:	MR Disposition:
AR Disposition Date:	MR Disposition Date:

RESTRICTION CODES

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(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
02b. Report	Re: [Government Report] (2 pp.)	5/25/90	(b)(1)	S

Collection:

Record Group: Bush Presidential Records
Office: Scowcroft, Brent, Files
Series: Chronological Files
Subseries:
WHORM Cat.:
File Location: Other (June 1990) [1]

Date Closed:	7/14/2009	OA/ID Number:	91149-002
FOIA/SYS Case #:	2009-0275-S	Appeal Case #:	
Re-review Case #:		Appeal Disposition:	
P-2/P-5 Review Case #:		Disposition Date:	
AR Case #:		MR Case #:	
AR Disposition:		MR Disposition:	
AR Disposition Date:		MR Disposition Date:	

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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 P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
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Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
02c. Report	Re: [Government Report] (2 pp.)	5/25/90	(b)(1)	S

Collection:

Record Group: Bush Presidential Records

Office: Scowcroft, Brent, Files

Series: Chronological Files

Subseries:

WHORM Cat.:

File Location: Other (June 1990) [1]

Date Closed:	7/14/2009	OA/ID Number:	91149-002
FOIA/SYS Case #:	2009-0275-S	Appeal Case #:	
Re-review Case #:		Appeal Disposition:	
P-2/P-5 Review Case #:		Disposition Date:	
AR Case #:		MR Case #:	
AR Disposition:		MR Disposition:	
AR Disposition Date:		MR Disposition Date:	

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~~SECRET~~
NSC/S PROFILE

RECORD ID: 9004361
RECEIVED: 31 MAY 90 12

TO: PRESIDENT

FROM: SCOWCROFT

DOC DATE: 01 JUN 90
SOURCE REF:

KEYWORDS: UN

AP

PERSONS: PEREZ DE CUELLAR, JAVIER

SUBJECT: POINTS TO BE MADE / PARTICIPANTS LIST / BIO RE PRES MTG W/ SEC GEN
DE CUELLAR 4 JUN

ACTION: NOTED BY PRES

DUE DATE: 04 JUN 90

STATUS: C

STAFF OFFICER: DYKE

LOGREF:

FILES: PA

NSCP:

CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO

DYKE
MILLER

DECLASSIFIED
White House Guidelines
E.O. 12958, SEC 3.4 (B) September 11, 2006
By CAP NARA, Date 7/14/09

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

OPENED BY: NSLMS

CLOSED BY: NSJRP

DOC 3 OF 3

~~SECRET~~

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
03a. Outline	Re: Meeting with UN Secretary General Perez de Cuellar (3 pp.)	6/1/90	(b)(1)	S

Collection:

Record Group: Bush Presidential Records
Office: Scowcroft, Brent, Collection
Series: Chronological Files
Subseries:
WHORM Cat.:
File Location: Other (June 1990) [1]

Date Closed: 7/14/2009	OA/ID Number: 91149-002
FOIA/SYS Case #: 2009-0275-S	Appeal Case #:
Re-review Case #:	Appeal Disposition:
P-2/P-5 Review Case #:	Disposition Date:
AR Case #:	MR Case #:
AR Disposition:	MR Disposition:
AR Disposition Date:	MR Disposition Date:

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Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
03b. Talking Points	Re: Points To Be Made for Meeting with UN Secretary General Perez de Cuellar (7 pp.)	n.d.	(b)(1)	S

Collection:

Record Group: Bush Presidential Records
Office: Scowcroft, Brent, Collection
Series: Chronological Files
Subseries:
WHORM Cat.:
File Location: Other (June 1990) [1]

Date Closed: 7/14/2009	OA/ID Number: 91149-002
FOIA/SYS Case #: 2009-0275-S	Appeal Case #:
Re-review Case #:	Appeal Disposition:
P-2/P-5 Review Case #:	Disposition Date:
AR Case #:	MR Case #:
AR Disposition:	MR Disposition:
AR Disposition Date:	MR Disposition Date:

RESTRICTION CODES

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information [(b)(4) of the FOIA]
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financial institutions [(b)(8) of the FOIA]
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Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
03c. Report	Re: Biography (1 pp.)	n.d.	(b)(1)	S

Collection:

Record Group: Bush Presidential Records
Office: Scowcroft, Brent, Collection
Series: Chronological Files
Subseries:
WHORM Cat.:
File Location: Other (June 1990) [1]

Date Closed: 7/14/2009	OA/ID Number: 91149-002
FOIA/SYS Case #: 2009-0275-S	Appeal Case #:
Re-review Case #:	Appeal Disposition:
P-2/P-5 Review Case #:	Disposition Date:
AR Case #:	MR Case #:
AR Disposition:	MR Disposition:
AR Disposition Date:	MR Disposition Date:

RESTRICTION CODES

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~~CONFIDENTIAL~~
NSC/S PROFILE

RECORD ID: 9004311
RECEIVED: 30 MAY 90 15

TO: PRESIDENT

FROM: SCOWCROFT

CHRON FILE

DOC DATE: 18 JUN 90
SOURCE REF:

KEYWORDS: TAIWAN

GATT

PERSONS: PORTER, R

SUBJECT: CMT RE PORTER MEMO ON TAIWAN & GATT

ACTION: NOTED BY PRES W/ COMMENT

DUE DATE: 02 JUN 90

STATUS: C

STAFF OFFICER: PAAL

LOGREF:

FILES: WH

NSCP:

CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO

JACKSON
NSC CHRON
PAAL

DECLASSIFIED

White House Guidelines

E.O. 12958, SEC 3.4 (B) September 11, 2006

By CAF NARA, Date 7/14/09

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND _____ W/ATTCH

OPENED BY: NSRLG

CLOSED BY: NSALW

DOC 4 OF 4

~~CONFIDENTIAL~~

~~CONFIDENTIAL~~

~~CONFIDENTIAL~~

4311 Redo

THE WHITE HOUSE
WASHINGTON

June 18, 1990

THE PRESIDENT HAS SEEN
read it

INFORMATION

MEMORANDUM FOR THE PRESIDENT

FROM: BRENT SCOWCROFT

SUBJECT: Comment on Roger Porter's Memorandum For You on
Taiwan and the GATT

Roger Porter has sent you a memorandum encouraging Taiwan's accession to the GATT. I share his view, held by many in the Administration, that, on purely economic grounds, Taiwan should be in the GATT. There are two important political concerns, however, that I believe are not fully reflected in Roger's memo.

> First, USTR and some others hope to quietly orchestrate a consensus decision to form a working party to consider Taiwan's application. I believe, however, that China's intense, if unjustified, sensitivity to the question of Taiwan's accession would inevitably force the role of the U.S. into the open. At least one of the 93 contracting parties would be happy to blame the U.S. publicly when it feels the heat from the PRC.

> Second, the most recent indications from the EC (soundings taken about eight weeks ago) were that the EC contracting parties would not go along with Taiwan's accession. All capitals recognized that the issue is primarily political, not economic. An argument can be made that this opposition to Taiwan might change if the U.S. pressed very hard on Taiwan's behalf but this would make the Administration take all of China's heat.

Despite these concerns, there is an outside possibility that Congress will make support for Taiwan's accession one of the conditions it will attach to MFN for China. Under that circumstance, the Administration could bow to Congressional pressure, telling Beijing that there is no other recourse if MFN is to be retained. The Chinese would fume and resist, but the long-term damage to U.S.-PRC relations might be limited; there would be no guarantee of Taiwan's accession to the GATT, however.

cc: Vice President
Chief of Staff

~~CONFIDENTIAL~~

Declassify on: OADR

~~CONFIDENTIAL~~

DECLASSIFIED

PER NSC WAIVER, 1500 2021-02
By SS NARA, Date 3/4/24

~~CONFIDENTIAL~~

2

~~CONFIDENTIAL~~

In considering GATT for Taiwan, we should look at the broader context of Taiwan- and China-related issues. Annual arms sales to Taiwan, Taiwan's stepped up diplomatic activities and our current troubles with Beijing need to be factored in if a decision on Taiwan and the GATT is to be considered.

As the Economic Summit nears, a new consideration will emerge. The Japanese and EC will seek to relax restrictions on the third yen loan and non-BHN World Bank lending to China. Because China has not yet returned to the path of economic and political reform, Japan and the EC may accept some conditionality and limits on loan size in exchange for relaxed restrictions. In that context and with U.S. prompting, the EC and Japanese positions may evolve to the point of seeing GATT for Taiwan as a "stick" to accompany the "carrot" of expanded lending.

Attachment

Tab A Copy of Porter/President Memo dated 5/29/90

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THE WHITE HOUSE

WASHINGTON

June 26, 1990

30 JUN 26 17:28

MEMORANDUM FOR THE PRESIDENT

FROM: ROGER B. PORTER *RBP*

DECLASSIFIED
PER NSC WAIVER, 1500 2021-02
By SS NARA, Date 3/4/24

SUBJECT: Taiwan and the GATT

Your recent decision to extend MFN for China casts new light on our policy regarding Taiwan's request to accede to the General Agreement on Tariffs and Trade (GATT). The Houston Summit provides a good opportunity to explore the views of other G-7 countries.

There is general agreement within the Administration that Taiwanese accession to the GATT is highly desirable on economic grounds.

Taiwan is the world's thirteenth largest trading nation and a major U.S. trading partner. The negotiations on terms for entering the GATT would provide leverage to reduce Taiwan's trade barriers, particularly with regard to agriculture.

There has been no movement in the GATT since Taiwan filed its application last January.

Despite Taiwanese efforts to avoid the "two Chinas" issue by applying as an "autonomous customs territory," the PRC has objected strongly, claiming that the application is an "illegal act." Many governments appear to be waiting for a U.S. position.

Until recently, it appeared that it might be possible to deal quietly with Taiwanese accession at the Houston Economic Summit as part of a discussion of China lending. This possibility has diminished because the consensus on World Bank lending is holding unexpectedly firm.

It might still be useful to explore at Houston the attitudes of other G-7 countries toward Taiwanese accession.

Many governments share our dilemma of publicly choosing between Taiwan and China for political and commercial reasons. There may be interest in moving as a group, perhaps using the GATT Director General (Arthur Dunkel) to call informal meetings and minimize individual responsibility. Under this approach, it would be more difficult for the Chinese to object to a consensus decision by GATT or single out the U.S. for

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particular responsibility. Even if China succeeded in pressuring a Third World GATT member country to block movement, it would demonstrate that the U.S. is not the obstacle to Taiwanese accession.

Perhaps the issue could best be raised by Secretary Baker at his Ministerial-level meetings in Houston.

An early review of the Taiwan GATT issue would reduce the risk that the Congress might seize control of the issue as part of the China MFN debate.

Congress is aware that the Administration can defeat a joint resolution to disapprove your decision to extend China's MFN tariff treatment, since the U.S. business community supports your decision. Consequently, Congressional leadership is likely to take a subtler approach, proposing separate legislation that would condition China's future MFN benefits on progress on human rights. While legislation would shift responsibility to the Congress, it could mandate U.S. support for Taiwanese accession to the GATT.

I have spoken with Carla Hills and she strongly supports taking advantage of this opportunity to work for Taiwanese membership in the GATT.

cc: Governor Sununu
Brent Scowcroft

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4311 Redo

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

June 12, 1990

ACTION

NOTED

MEMORANDUM FOR BRENT SCOWCROFT

THROUGH: KARL JACKSON *KJS*
FROM: DOUGLAS PAAL *DP*
SUBJECT: Comment on Roger Porter's Memorandum on
Taiwan and the GATT

At Tab I is a memorandum you requested, commenting on Roger Porter's memorandum on Taiwan and the GATT.

Concurrence by: *(telephonic)* E. Melby

RECOMMENDATION

That you sign the memorandum for the President at Tab I.

Attachments

Tab I Scowcroft/President Memorandum
Tab A Copy of Porter/President Memo dated 5/29/90
Tab II Staff Memorandum dated 5/30/90 Submission (#4311)

DECLASSIFIED

White House Guidelines

E.O. 12958, SEC 3.4 (B) September 11, 2006

By CAE NARA, Date 7/11/09

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Declassify on: OADR

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~~CONFIDENTIAL~~

4311

NATIONAL SECURITY COUNCIL

WASHINGTON, D.C. 20506

May 30, 1990

INFORMATION

MEMORANDUM FOR BRENT SCOWCROFT

THROUGH: KARL JACKSON *KJ*

FROM: DOUGLAS PAAL *DP*

SUBJECT: Roger Porter's Memorandum for the President on Taiwan and the GATT

Put this in the form of a comment on Porter's memo

Roger Porter has sent the President a memorandum encouraging Taiwan's accession to the GATT. The memo is self-explanatory.

I share the view, held by many in the Administration, that in principle Taiwan should be in the GATT. There are two important concerns, however, that I believe are not fully reflected in the Porter memo.

First, USTR has held out hope for quietly orchestrating a consensus decision to form a working party to consider Taiwan's application. I believe that China's intense, if unjustified, sensitivity to the question of Taiwan's accession would inevitably force the role of the U.S. into the open. At least one of the 93 contracting parties would be happy to blame the U.S. when it feels the heat from the PRC.

Second, the most recent indications from the EC (soundings taken about six weeks ago) were that the EC contracting parties would not go along with Taiwan's accession. All capitals recognized that the issue is primarily political, not economic. An argument can be made that this opposition to Taiwan might change if the U.S. pressed very hard on Taiwan's behalf. In the case of Japan, however, the head of MOFA's Japan office told State that Japan will oppose GATT accession for Taiwan even if the U.S. launches a full court press.

Despite these concerns, it is possible that Congress will make support for Taiwan's accession one of the conditions it will attach to MFN for China. Under that circumstance, the Administration could bow to Congressional pressure, telling Beijing that there is no other recourse if MFN is to be retained.

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Declassify on: OADR

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DECLASSIFIED
PER NSC WAIVER, 1500 2021-02
By SS NARA, Date 3/14/24

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In considering GATT for Taiwan, we should also look at the broader context of Taiwan-related issues. The ceiling on annual FMS sales to Taiwan, for example, is falling so rapidly that we will soon face a choice between adding a new inflation index to the sales totals or failing to meet the legal obligations of the Taiwan Relations Act. It will be difficult to manage the FMS issue delicately if we are simultaneously struggling with Beijing over GATT, plus all the other issues.

Concurrence by: E. Melby *EM*

Attachment

Tab A Copy of Porter/President Memo dated 5/29/90

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THE WHITE HOUSE

WASHINGTON

May 29, 1990

1990 MAY 30 PM 2:00

4311

MEMORANDUM FOR THE PRESIDENT

FROM: ROGER B. PORTER *REP*
SUBJECT: Taiwan and the GATT

In view of last Thursday's announcement of your decision on China MFN, it is an appropriate time to review our policy regarding Taiwan's request to accede to the General Agreement on Tariffs and Trade (GATT).

Any explicit public link between Taiwanese GATT accession and the extension of China's MFN benefits would undermine U.S. policy toward China. However, visible progress on the Taiwanese application would be a way of showing that U.S. policy on China is balanced and that the Administration is not bending to the Chinese.

To avoid the "two Chinas" issue, Taiwan's GATT application was carefully framed in terms of the "autonomous customs territory of Taiwan, Penghu, Kinmen, and Matsu." Nevertheless, the PRC has objected strongly, claiming that the application was an "illegal act." In part, the PRC's objection may reflect frustration with the delay on its own GATT application, which was filed over three years ago and has little prospect of being accepted in the foreseeable future.

There is general agreement within the Administration that Taiwanese accession to the GATT is highly desirable on economic grounds. Taiwan is the world's thirteenth largest trading nation and a major U.S. trading partner.

There has been no movement in the GATT since Taiwan filed their application last January. Two elements of the current situation are important:

- o There is no need for a final decision on Taiwanese accession at this time. The next step in the accession process is the formation of a GATT Working Party to consider Taiwan's application. Working parties typically take about a year to prepare a recommendation. If necessary, the "two Chinas" issue could be left open by asking the Working Party to report in a year on the legal ramifications of Taiwan's request to accede as an autonomous customs territory.

- o The United States need not be seen as driving a GATT decision to form a working party. Decisions in GATT are typically collective, reflecting consensus of the 93 GATT members. Many of the members face the same dilemma that we do of publicly choosing between the PRC and Taiwan.

Under these circumstances, it should be possible quietly to orchestrate a consensus decision to form a working party. We could start by discussing the approach at a high level with the European Community (EC), Japan, and the GATT Director General (Arthur Dunkel). I have reason to believe Japan might be receptive to this approach, and I am told by USTR that the EC may be prepared to go along.

Assuming there is agreement to proceed, Dunkel could take the lead by calling an informal meeting of the GATT members to discuss the application. Because China is only an observer in GATT, it cannot participate in informal meetings. If there is a consensus, it may be possible to cast the decision as a relatively routine piece of GATT business, with a minimum of public debate. China cannot block a decision because it is only an observer and does not have voting rights.

Although the Chinese would undoubtedly learn of our efforts, it would be difficult for them to object to a consensus decision by the GATT or to single the United States out for responsibility.

I have spoken with Carla Hills about this issue and she strongly supports taking advantage of this opportunity to work for Taiwanese membership in the GATT.

cc: Governor Sununu
Brent Scowcroft

TIME STAMP

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90 MAY 30 P 3: 22

ACTION OFFICER: PAAL

DUE: 10:00 PM 30 MAY 90

☒ Prepare Memo For Scowcroft/Gates

☐ Appropriate Action

☐ Prepare Memo For Cicconi

☐ Prepare Memo for Hughes

☐ Prepare Memo _____ to _____

CONCURRENCES/COMMENTS*

PHONE* to action officer at ext. 5746

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☐ Beers
☐ Blackwill
☐ Charles
☐ Coulson
☐ Davis
☐ Deal
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☐ Gordon
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COMMENTS

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