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Series: Latin American Files
Subseries: Central American Chronological Files

OA/ID Number: 91138
Folder ID Number: 91138-010

Folder Title:
Latin America - Central America (September 1990)

Stack:	Row:	Section:	Shelf:	Position:
G	34	3	5	3

Withdrawal/Redaction Sheet

(George Bush Library)

Doc. No. / Type	Subject/Title	Date	Restriction	Classification
01a. Memo	David A. Pacelli/Meg Lundsager to Brent Scowcroft Re: Eagleburger Memorandum on Multilateral Assistance to Central America (2 pp.)	9/11/90	(b)(1)	✓
01b. Talking Points	Re: Points To Be Made for Possible Telephone Call from Deputy Secretary of State Eagleburger (1 pp.)	n.d.	(b)(1)	✓
01c. Memo	Lawrence S. Eagleburger to Brent Scowcroft Re: Multilateral Assistance to Central America (1 pp.)	8/31/90	(b)(1)	
01d. Letter	Lawrence S. Eagleburger to John E. Robson (1 pp.)	8/31/90	(b)(1)	
01e. Paper	Re: Concept Paper: A Partnership for Democracy and Development in Central America (2 pp.)	n.d.	(b)(1)	

Page 1 of 1

Collection:

Record Group: Bush Presidential Records
Office: Scowcroft, Brent, Files
Series: Latin American Files
Subseries: Central American Chronological Files
WHORM Cat.:
File Location: Latin America - Central America (September 1990)

Pinksheet Number: cap1150
OA/ID Number: 91138-010
Date Closed: 5/13/2009
FOIA/Sys Case #: 2009-0275-S
Re-review Case #:
P-2/P-5 Review Case #:

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NSC/S PROFILE

RECORD ID: 9006956
RECEIVED: 01 SEP 90 11

TO: SCOWCROFT

CHRON FILE

FROM: PACELLI
LUNDSAGER
PRYCE

DOC DATE: 11 SEP 90
SOURCE REF:

KEYWORDS: CENTRAL AMERICA

ECONOMIC ASSISTANCE

PERSONS: ROBSON, J

SUBJECT: EAGLEBURGER MEMO ON MULTILATERAL ASSISTANCE TO CENTRAL AMER

ACTION: SCOWCROFT APPROVED RECOM DUE DATE: 05 SEP 90 STATUS: C

STAFF OFFICER: PACELLI

LOGREF:

FILES: WH NSCP: CODES:

D O C U M E N T D I S T R I B U T I O N

FOR ACTION

FOR CONCURRENCE

FOR INFO
LUNDSAGER
NSC CHRON
PACELLI

DECLASSIFIED
White House Guidelines
E.O. 12958, SEC 3.4 (B) September 11, 2006
By Cop NARA, Date 5/13/09

COMMENTS: _____

DISPATCHED BY _____ DATE _____ BY HAND W/ATTCH

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DOC 3 OF 3

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TPs on Multilateral Host to Central America

National Security Council
The White House

Engelberger
Call

PROOFED BY: _____

LOG # 6956

URGENT NOT PROOFED: _____

SYSTEM PRS NSC INT

BYPASSED WW DESK: _____

DOCLOG LMS A/O _____

Ken Hill
Bill Sittmann
Bob Gates
Brent Scowcroft
Bill Sittmann
Situation Room
West Wing Desk
NSC Secretariat

90 SEP 11 P 6: 48

SEQUENCE TO

HAS SEEN

DISPOSITION

4	KH	A
2	W	
5	8	
4	APNSA Has	Seen
5	LMS 9/13	A
6		N/B

A = Action

I = Information

D = Dispatch

R = Retain

N = No further Action

cc: VP

Sununu

Other _____

Should be seen by: _____
(Date/Time)

COMMENTS

DISPATCH INSTRUCTIONS:

**National Security Council
The White House**

PROOFED BY: WEA LOG # 6956
 URGENT NOT PROOFED: _____ SYSTEM PRS NSC INT
 BYPASSED WW DESK: _____ DOCLOG R A/O _____

	SEQUENCE TO	HAS SEEN	DISPOSITION
<i>WEA</i> Ken Hill	<u>1</u>	_____	<u>A</u>
Bill Sittmann	_____	_____	_____
Bob Gates	_____	_____	_____
Brent Scowcroft	_____	_____	_____
Bill Sittmann	_____	_____	_____
Situation Room	_____	_____	_____
West Wing Desk	<u>2</u>	<u>LMS 9/11</u>	_____
NSC Secretariat <u>Paelli</u>	<u>3</u>	<u>DAF completed 9/11 1800 HRS</u>	<u>FFA</u>

A = Action I = Information D = Dispatch R = Retain N = No further Action

cc: VP Sununu Other _____

Should be seen by: _____
 (Date/Time)

COMMENTS

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6956
Re-Do

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

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PER NSC WAIVER, 1500 2021-02
By SS NARA, Date 2/28/24

September 11, 1990

Natl Sec Advisor
has seen

ACTION

MEMORANDUM FOR BRENT SCOWCROFT

THROUGH:

WILLIAM T. BRYCE/TIM DEAL *WTO m2 for*

FROM:

DAVID A. PACELLI/MEG LUNDSAGER *DAF m2*

SUBJECT:

Eagleburger Memorandum on Multilateral Assistance
to Central America

Attached at Tab I is a memorandum to you from Deputy Secretary of State Lawrence Eagleburger which provides a copy of a concept paper outlining plans for a G-24 mechanism for Central America and a copy of a memo which he sent to Treasury Deputy Secretary John Robson on the initiative. He says that he hopes that the memo and his call to Robson will be enough to enlist Treasury's support for the plan, but he may have to ask you to step in to push the matter forward. (We have learned that he had not called Robson as of September 10.)

As you may recall, this G-24 idea for Central America has had a troubled history. Secretary Baker apparently floated the idea by the President sometime in May and gained his approval. State then informed the agencies (and us) of this at a very difficult NSC/PCC meeting, and was quite put off when it met with resistance, particularly from Treasury. Nevertheless, Secretary Baker surfaced the idea at the Central American summit which he attended in Guatemala in June, saying we would work out the details later. State representatives also discussed it at the Rome donors conference for Nicaragua later that month. The Central Americans have emphasized that they would view the idea positively only if it means that they will receive additional resources.

After this initial flurry of activity, nothing further has been done to shape either a USG consensus on the proposal or to gain international support. State showed no interest in a follow-up PCC meeting, preferring to deal with this at a higher level. Eagleburger's memo to Robson therefore comes out of the blue, and it is so sketchy that it is unlikely to resolve any of Treasury's doubts.

We believe that the proposal should be fleshed out in an interagency meeting at the working level. (We have so informed State, but it has made no commitment.) Note, for example, that

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the concept paper makes no mention of how this fits in with the President's Enterprise for the Americas Initiative or its relationship to the regional strategy on Central America which Secretary Baker recently sent to the President. It tacks on a whole new section on working with the Europeans to strengthen democratic institutions, without giving any specifics on how this would work. Finally, it does not even refer to the multilateral fund idea which is only casually mentioned in the regional strategy.

If Secretary Eagleburger approaches you with a complaint about Treasury's intransigence, we recommend that you coax him to have this idea fully worked out using normal interagency procedures.

RECOMMENDATION

That you use the Points to be Made at Tab I if Secretary Eagleburger calls you to enlist your support for the initiative.

Approve _____



Disapprove _____

Attachments

Tab I Points to be Made

Tab II Eagleburger Memorandum to Scowcroft

POINTS TO BE MADE FOR POSSIBLE TELEPHONE CALL FROM
DEPUTY SECRETARY OF STATE EAGLEBURGER

- The Partnership for Democracy and Development in Central America idea has potential. I agree that we need to get the Europeans and Japan involved in encouraging economic reform, strengthening democratic institutions, and looking for ways to channel additional resources.
- Nevertheless, it seems to me that the best way to resolve any differences that Treasury has is to first tackle it in a PCC meeting or a meeting at the DAS level.
- I know that State has put some energy into this idea, but your people really haven't made much of an effort to develop an interagency consensus, and that is where the problem lies. My staff tells me that the idea has been virtually unheard of since the meetings on it in June.
- Moreover, it seems to me that the concept paper needs to be fleshed out with details on just how we think this plan will work.
- I don't think this would take much time, but it will make for a better product.
- Having done that, I don't think there will be a need to speak to John Robson. But I would be happy to discuss this idea with you and John later if the differences can't be resolved.

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By SS NARA, Date 2/28/24

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THE DEPUTY SECRETARY OF STATE
WASHINGTON

August 31, 1990

MEMORANDUM FOR GENERAL BRENT SCOWCROFT
THE WHITE HOUSE

Subject: Multilateral Assistance to Central America

Attached is a letter from me to John Robson on the new multilateral assistance effort for Central America that you and I have talked about previously. I am hoping that this letter and a subsequent telephone call to John will be sufficient in getting Treasury on board for this initiative. However, if that does not work, I may have to ask you to step in to push the matter forward, as we will need to launch this initiative in early September.



Lawrence S. Eagleburger

Attachment:
As stated.

THE DEPUTY SECRETARY OF STATE

WASHINGTON

August 31, 1990

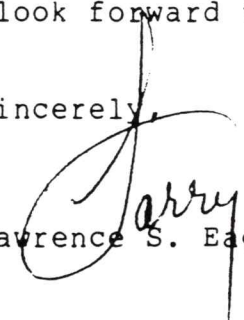
Dear John:

Enclosed is a copy of a Concept Paper for a "Partnership for Democracy and Development in Central America", or PDD. As you may recall, the idea grew out of the April 23 meeting between Secretary Baker and EC President Jacques Delors. Following discussions with President Bush, the Secretary presented the concept to the six Central American Presidents in June and to the G-24 ministerial in July. The idea received positive responses, and we are ready to move forward with it as soon as possible.

The Concept Paper is designed to serve as a skeletal framework for a multilateral partnership which would bring together the industrialized countries of Europe, Japan, and the Americas in support of the countries participating in the Central American peace process. It would build on and enhance the existing consultative group mechanisms of the international financial institutions.

I would appreciate your looking over this paper. I will call you in the near future to discuss it further and would welcome your comments. We certainly intend to work closely with you in this effort and look forward to having Treasury's support.

Sincerely,



Lawrence S. Eagleburger

Enclosure:

Concept Paper

The Honorable
John E. Robson,
Deputy Secretary of the Treasury,
Washington, D.C.

CONCEPT PAPER

A PARTNERSHIP FOR DEMOCRACY AND DEVELOPMENT IN CENTRAL AMERICA

In fulfillment of the promise of the Esquipulas Accords, all the countries of Central America have established democratic governments and are moving toward market-oriented economies. As agreed at their June summit in Antigua, Guatemala, the leaders of Central America firmly support the goals of democracy, development, and demilitarization.

The convergence of political and economic goals provides the basis for a partnership in support of Central America's commitment to strengthening democratic institutions and market based economic policies. The Partnership for Democracy and Development (PDD) would bring together the industrialized countries of Europe, Japan, and the Americas in support of the development of those countries participating in the Central American peace process -- Costa Rica, El Salvador, Guatemala, Honduras, Nicaragua, and Panama. This effort might later extend to include Belize.

The countries participating in the Partnership would meet together to review and encourage the major economic reform process underway in all the countries of Central America and to coordinate efforts to assist the region economically and commercially. Partnership efforts to sustain and broaden support for the region would be undertaken in close coordination with the World Bank/Inter-American Development Bank consultative groups. The Partnership would review needs assessments, help monitor regional projects, and consider economic and financial issues raised by the consultative groups.

At the Antigua Summit, the Central American Presidents identified the path to growth and development as increased trade and investment and strengthening outward-looking regional integration. The Partnership would provide a forum for participating countries to discuss and coordinate regional economic and trade policies, regional integration efforts, and investment policies and opportunities.

The Partnership would work to assist Central Americans to meet commitments, made in the Esquipulas Process, to strengthen democratic institutions, promote and protect human rights, and encourage national reconciliation. The PDD could establish a working group to coordinate efforts in support of democratic political development. Participating countries would coordinate and increase their support to democratic institutions and procedures, including free and fair elections, free speech and free press, respect for human rights, the administration of justice, and the rule of law.

As recognized in the Antigua Declaration, Central America has paid a high price for conflict, political violence, and arms buildups. The Esquipulas Process set forth principles for peace based on democracy and national reconciliation. The Central American Presidents stated in the Antigua declaration their willingness to redirect resources away from war and toward economic and social development. The Partnership would explore opportunities for assistance programs to Central America in support of increased civilian control over military and police institutions, and the reincorporation into civilian life of those leaving the military forces.

The Partnership would convene periodic meetings at the senior experts level with representatives from Central America, all interested industrialized countries of Europe, Japan, and the Americas (including Mexico, Venezuela, and Colombia, as participants in the San Jose Accords). These meetings would be the primary forum for work and decision making within the Partnership. It is also anticipated that there could be an annual ministerial-level meeting. The United States is prepared to provide the logistical support to coordinate the PDD's work, particularly for the initial meetings. The Partnership could also draw on technical and administrative support from the international financial institutions. Meetings could be hosted by regional and non-regional countries.

The agenda for an initial meeting of senior experts could include discussion of the objectives of the Partnership, consideration of creating a clearinghouse for information on assistance programs and activities in support of democracy and development, and consideration of organizing working groups on a limited number of issues.