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Record Group/Collection: George H.W. Bush Presidential Records
Collection/Office of Origin: Science and Technology Policy, Office of (OSTP)
Series: O'Neil, John F., Files
Subseries: Telecommunications Files

OA/ID Number: 62105
Folder ID Number: 62105-014

Folder Title:
Joint Telecommunications Resource Board Meeting 2/27/89

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EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF SCIENCE AND TECHNOLOGY POLICY
WASHINGTON, D.C. 20506

February 27, 1989

MEMORANDUM FOR WILLIAM R. GRAHAM

THROUGH: MICHELLE K. VAN CLEAVE *JFE per*
FROM: JOHN F. O'NEIL *JFE*
SUBJECT: JTRB MEETING (INFORMATION MEMORANDUM)

The JTRB will meet at 3:00 p.m., February 27, 1989, in Room 208 at your direction to discuss the next JTRB exercise scheduled for March 29, 1989.

Mr. Belford will brief on scenario development to date (tentative briefing slides at TAB E). A scenario narrative is at TAB F.

In short, the exercise driver is disruption to telecommunications and power in the Denver area which has isolated parts of the nation and some essential services. The President will address the nation to answer a huge public outcry. The JTRB has been convened to assist you in providing a status report and recommendations to the President before his address.

Attachments:

- TAB A - Suggested Opening Remarks
- TAB B - Suggested Closing Remarks
- TAB C - Agenda
- TAB D - Attendees/Seating Chart
- TAB E - Briefing Slides (draft)
- TAB F - Scenario Narrative
- TAB G - Minutes from Last Meeting
- TAB H - JTRB SOP
- TAB I - National System for Emergency Coordination

cc: Dr. Thomas P. Rona

Chairman's Talking Points
for
Joint Telecommunications Resources Board Meeting
Room 208, Old Executive Office Building
Monday, February 27, 1989, 3:00 p.m.

Opening Remarks:

- Welcome to sixth meeting of the JTRB - probably the last before the exercise.
- Copies of the SOP are available; you will receive one formally.
- Thank OMNCS for their hard work on the SOP.
- Purpose of the meeting is to discuss the upcoming JTRB exercise (March 29).
- I am sure you will not hesitate to raise questions/issues as we proceed.
- Briefing

Chairman's Talking Points
for
Joint Telecommunications Resources Board Meeting
Room 208, Old Executive Office Building
Monday, February 27, 1989, 3:00 p.m.

Closing Remarks:

- Next meeting will be March 29, 1989, for the Tabletop exercise.
- It will come at a crucial time--a time to initiate the JTRB of the Bush Administration.
- We will be in touch with your points of contact to continue exercise planning.
- Thanks to Bill Belford, Colonel Sparks, Ben Morriss, and LTG Myers for the work they've done in support of the JTRB exercise.
- Thank you all for attending. I appreciate all your support during my tenure as Chairman of the JTRB.
- Meeting adjourned.

Joint Telecommunications Resources Board Meeting
Room 208, Old Executive Office Building
Monday, February 27, 1989, 3:00 p.m.

AGENDA

Opening Remarks

Chairman

JTRB Tabletop Exercise Concept

Bill Belford

Exercise Discussion

Closing Remarks

Chairman

Joint Telecommunications Resources Board Meeting
Room 208, Old Executive Office Building
Monday, February 27, 1989, 3:00 p.m.

List of Attendees

Office of Science and Technology Policy (OSTP)

Dr. William R. Graham
Dr. Thomas P. Rona
LtCol John F. O'Neil

Department of Defense (DoD)

Dr. Thomas P. Quinn
John Robert Anderson

Department of Commerce (DoC)

~~Charles G. Schott~~
Richard Parlow

General Services Administration (GSA)

George Flynn
~~Jordan (Jerry) Brilliant~~

Federal Emergency Management Agency (FEMA)

Lawrence Berenson

Federal Communications Commission (FCC)

Edward Minkel

National Security Council (NSC)

Jim Miskel

National Communications System (NCS)

LTG John Myers
Ben Morriss
Col Robert Sparks
William Belford

Joint Telecommunications Resources Board Meeting
Room 208, Old Executive Office Building
Monday, February 27, 1989, 3:00 p.m.

Seating Chart

Richard Parlow
DoC

Charles Schott
DoC

Lawrence Berenson
FEMA

Jim Miskel
NSC

Ben Morriss
NCS

LTG John Myers
NCS

John O'Neil
OSTP

Robert Sparks
NCS

George Flynn
GSA

Dr. Thomas Quinn
OSD

Ed Minkel
FCC

Dr. Tom Rona
OSTP

Dr. Graham
Chairman

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
01a. Report	Status of JTRB Exercise Planning (14 pp.)	2/27/89	(b)(2)	

Collection:

Record Group: Bush Presidential Records
Office: Science and Technology Policy, Office of (OSTP)
Series: O'Neil, John F., Files
Subseries: Telecommunications Files
WHORM Cat.:
File Location: Joint Telecommunications Resource Board Meeting 2/27/89

Date Closed:	6/2/2010	OA/ID Number:	62105-014
FOIA/SYS Case #:	2005-0336-F	Appeal Case #:	
Re-review Case #:		Appeal Disposition:	
P-2/P-5 Review Case #:		Disposition Date:	
AR Case #:		MR Case #:	
AR Disposition:		MR Disposition:	
AR Disposition Date:		MR Disposition Date:	

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P-1 National Security Classified Information [(a)(1) of the PRA]
 P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
 P-3 Release would violate a Federal statute [(a)(3) of the PRA]
 P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
 P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
 P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

Freedom of Information Act - [5 U.S.C. 552(b)]

(b)(1) National security classified information [(b)(1) of the FOIA]
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 (b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
 (b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
 (b)(9) Release would disclose geological or geophysical information

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
01b. Report	JTRB Table Top Exercise Scenario (4 pp.)	2/17/89	(b)(2)	

Collection:

Record Group: Bush Presidential Records
Office: Science and Technology Policy, Office of (OSTP)
Series: O'Neil, John F., Files
Subseries: Telecommunications Files
WHORM Cat.:
File Location: Joint Telecommunications Resource Board Meeting 2/27/89

Date Closed: 6/2/2010	OA/ID Number: 62105-014
FOIA/SYS Case #: 2005-0336-F	Appeal Case #:
Re-review Case #:	Appeal Disposition:
P-2/P-5 Review Case #:	Disposition Date:
AR Case #:	MR Case #:
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EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF SCIENCE AND TECHNOLOGY POLICY
WASHINGTON, D.C. 20506

February 21, 1989

MEMORANDUM FOR ASSISTANT SECRETARY OF DEFENSE FOR COMMAND,
CONTROL, COMMUNICATIONS AND INTELLIGENCE
ASSISTANT SECRETARY FOR COMMUNICATIONS AND
INFORMATION, DEPARTMENT OF COMMERCE
DEFENSE DIRECTOR, FEDERAL COMMUNICATIONS
COMMISSION
COMMISSIONER, INFORMATION RESOURCES MANAGEMENT
SERVICE, GENERAL SERVICES ADMINISTRATION
MANAGER, NATIONAL COMMUNICATIONS SYSTEM
ASSISTANT ASSOCIATE DIRECTOR FOR INFORMATION
RESOURCES MANAGEMENT, FEDERAL EMERGENCY
MANAGEMENT AGENCY

SUBJECT: JOINT TELECOMMUNICATIONS RESOURCES BOARD MEETING
MINUTES, JANUARY 18, 1989

Attached are the minutes from the Joint Telecommunications Resources Board meeting of January 18, 1989. The JTRB Standard Operating Procedures approved at that meeting will be distributed separately.

I think it would be beneficial to meet once again to consider the upcoming JTRB exercise scheduled for March 29, 1989. I propose that we review scenario development and provide final guidance to ensure the success of the exercise. I have directed the Executive Secretary to schedule such a meeting on February 27, 1989, at 3:00 p.m.



William R. Graham
Director

Attachment

cc: Jim Miskel, NSC

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
01c. Minutes	JTRB Meeting Minutes (4 pp.)	1/18/89	(b)(2)	

Collection:

Record Group: Bush Presidential Records
Office: Science and Technology Policy, Office of (OSTP)
Series: O'Neil, John F., Files
Subseries: Telecommunications Files
WHORM Cat.:
File Location: Joint Telecommunications Resource Board Meeting 2/27/89

Date Closed: 6/2/2010	OA/ID Number: 62105-014
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Joint Telecommunications Resources Board Meeting
Room 208, Old Executive Office Building
Wednesday, January 18, 1989, 3:00 p.m.

AGENDA

Opening Remarks	Chairman
JTRB SOP Recommended Changes/Approval	Bill Belford
JTRB Tabletop Exercise Concept	Bill Belford
Exercise Discussion	
Closing Remarks	Chairman

Joint Telecommunications Resources Board Meeting
Room 208, Old Executive Office Building
Wednesday, January 18, 1989 - 3:00 p.m.

List of Attendees

Office of Science and Technology Policy (OSTP)

Dr. William R. Graham
Dr. Thomas P. Rona
LtCol John F. O'Neil

Department of Defense (DoD)

Dr. Thomas P. Quinn
John Robert Anderson

Department of Commerce (DoC)

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George Flynn
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Bruce J. Campbell
Lawrence Berenson

Federal Communications Commission (FCC)

Edward Minkel

National Security Council (NSC)

John Grimes

National Communications System (NCS)

Ben Morriss
Col Robert Sparks
William Belford

JOINT TELECOMMUNICATIONS RESOURCES BOARD (JTRB)

STANDARD OPERATING PROCEDURES



JANUARY 18, 1989

**PREPARED BY
THE OFFICE OF THE MANAGER
NATIONAL COMMUNICATIONS SYSTEM
8TH & SOUTH COURTHOUSE ROAD
ARLINGTON, VA 20305-2010**

STANDARD OPERATING PROCEDURES
FOR
JOINT TELECOMMUNICATIONS RESOURCES BOARD

I. Background

a. By Executive Order No. 12046, Relating to the Transfer of Telecommunications Functions, March 27, 1978, the Director of the Office of Science and Technology Policy (OSTP) was assigned the responsibility for preparing to direct the exercise of the President's war power functions contained in Section 606 of the Communications Act of 1934, as amended. Existing Federal emergency plans (e.g., Federal Emergency Plan D, Annex C-XI) have also recognized OSTP's responsibility and designated the Director, OSTP, as the Nation's telecommunications resource manager under conditions of wartime emergency. Executive Order 12472, "Assignment of National Security and Emergency Preparedness Telecommunications Functions," April 3, 1984, reaffirmed that the Director, OSTP, is responsible for directing the exercise of the Section 606 Presidential war powers. Under conditions in which the President's war emergency powers (formerly Section 606 and now Section 706) have been invoked, there is a visible single authority for telecommunications resource management that is clearly assigned the responsibility for serving as the authoritative channel of emergency telecommunications information and advice to the President.

b. There are, however, a range of non-wartime situations that do not justify the exercise of the President's war powers under Section 706 of the Communications Act of 1934 or the implementation of Federal Emergency Plan D, but yet require response by the Federal Government and, therefore, Executive Office of the President attention and direction. Such situations include:

- (1) Presidentially-declared emergencies and major disasters;
- (2) Federal Emergency Management Agency (FEMA)-declared extraordinary situations; and
- (3) Critical situations which have the potential for developing into emergencies/major disasters, extraordinary situations, or national emergencies.

FEMA has established an Integrated Emergency Management System concept to provide a consistent management structure across the continuum of emergency situations.

c. Executive Order No. 12472, Section 2(b) assigns specific non-wartime emergency telecommunication functions to the

National Security Council and the Director of the Office of Science and Technology Policy as follows:

"(b) Non-Wartime Emergency Functions.

(1) The National Security Council shall:

a. Advise and assist the President in coordinating the development of policy, plans, programs and standards within the Federal Government, and by State and local governments, private industry and volunteer organizations upon request, to the extent practicable and otherwise consistent with law, during those crises or emergencies in which the exercise of the President's war power functions is not required or permitted by law; and

b. Provide policy direction for the exercise of the President's non-wartime emergency telecommunication functions, should the President so instruct.

(2) The Director of the Office of Science and Technology Policy shall provide information, advice, guidance and assistance, as appropriate, to the President and to those Federal departments and agencies with responsibilities for the provision, management, or allocation of telecommunication resources, during those crises or emergencies in which the exercise of the President's war power functions is not required or permitted by law;

(3) The Director of the Office of Science and Technology Policy shall establish a Joint Telecommunications Resources Board (JTRB) to assist him in the exercise of the functions specified in this subsection. The Director of the Office of Science and Technology Policy shall serve as chairman of the JTRB; select those Federal departments, agencies, or entities which shall be members of the JTRB; and specify the functions it shall perform."

d. A White House Memorandum, dated January 19, 1988, establishes Presidential approval of a National System for Emergency Coordination (NSEC). Its purpose is to provide timely, effective, and coordinated assistance to State and local governments in extreme catastrophic technological, natural, or other domestic emergencies of national significance. When the NSEC is activated, the Federal Government's response to major domestic crises will be consistent with current emergency plans, and will use existing domestic and national security crisis information and management systems.

e. The NSEC establishes functional groups at the national level to support and coordinate relief operations, assess problems, propose solutions and facilitate resolution of

specific emergency functional needs. A Telecommunications Functional Group is one of the interagency functional groups which could be activated, depending on the nature of the crisis. The NSEC assigns responsibility for the Telecommunications Functional Group to the Office of Science and Technology Policy/National Communications System.

II. Purpose

a. The Joint Telecommunications Resources Board is hereby established to assist the Director, OSTP, in the exercise of those non-wartime emergency telecommunication functions assigned by E.O. 12472 and to support the OSTP/NCS as the Telecommunications Functional Group within the NSEC as prescribed by White House Memorandum dated January 19, 1988. The Board will serve as the deliberative and recommending body for the Executive Office of the President, and ultimately the President, thereby providing a cohesive process for ensuring the provision of necessary telecommunications information and advice to them, and facilitating concerted timely decisionmaking and execution of assigned emergency responsibilities by individual Federal entities under the overall guidance of the President and the Director, OSTP.

b. As required, the JTRB may also be convened to act in support of major Federal exercises or to consider non-wartime emergency telecommunication policies and procedures.

III. References

a. Communications Act of 1934 (47 U.S.C. 151 et seq.), as amended.

b. Executive Order 12472, Assignment of National Security and Emergency Preparedness Telecommunications Functions, April 3, 1984 (49 Fed. Reg. 13471).

c. White House Memorandum, National System for Emergency Coordination, January 19, 1988 (the NSEC Charter).

IV. Applicability and Scope of Responsibility

a. The provisions of this procedure are applicable to all Federal entities with non-wartime emergency telecommunications management responsibilities.

b. The JTRB's basic role is to monitor potential or actual telecommunications emergency situations that pose significant threats to telecommunication facilities or services, and situations that may create the need for extraordinary telecommunication support, and to function as the Telecommunications Functional Group when the NSEC is activated.

Extraordinary telecommunications support is defined as being those requirements for services or responses that are beyond the normal procedures and/or capabilities of individual commercial carriers or government agencies. The type of situations that might result in activation of the JTRB include:

- (1) telecommunications damage or congestion as a result of major disasters (e.g., hurricanes, tornadoes, floods, earthquakes, earth slides, blizzards, tidal waves, etc.) or critical situations (e.g., fires, explosions, epidemics, civil disturbances, escaping lethal gases, power blackouts, etc.);
- (2) major failures or disruptions of overseas transmission systems (ocean cables, satellites, earth stations) or the interruption or drastic reduction in telecommunication services to foreign countries beset by major disasters, emergencies, or internal problems;
- (3) regional or national situations where unusual events or reports create public concern or confusion to the extent that abnormal telecommunications traffic patterns or congestion develop for an extended period;
- (4) cases of known, suspected, or attempted sabotage of major telecommunication installations or facilities, or major industry work stoppages with the potential to significantly affect telecommunication operations; and
- (5) significant curtailments in service on government telecommunication networks or facilities due to technical or operational problems, traffic situations, etc.
- (6) extreme catastrophic technological, natural, or other domestic emergencies of national significance in response to which the President has activated the NSEC.

c. In the execution of its basic role, the JTRB will be supported by the National Communications System organizational structure utilizing the resources of the National Communications System (NCS)/Defense Communications Agency (DCA) Operations Center (OC), the National Coordinating Center (NCC), the Federal Emergency Management Agency's National Emergency Coordination Center/National Network Operations Center (NECC/NNOC), and other Federal agency operation centers as necessary.

d. When functioning as the NSEC Telecommunications Functional Group, the JTRB may also be supported by Regional Functional Groups authorized under the NSEC charter. It is envisioned that the regional functional groups for telecommunications will be organized and function in accordance with the procedures established in the National Plan for Telecommunications Support in Non-Wartime Emergencies.

V. Functions

a. The JTRB will, as a minimum, perform the following general functions:

- (1) as requested, review information submitted to the Chairman, JTRB, and the White House Situation Support Staff (WHSSS), evaluate response and support requirements, and provide recommendations to appropriate Executive Office officials;
- (2) facilitate the concerted exercise of non-wartime emergency telecommunication authorities and responsibilities by individual Federal entities;
- (3) advise and assist in the resolution of competing demands for telecommunication services, and any necessary service reprioritizations resulting from specific non-wartime emergency situations including competing government and private sector requirements; and
- (4) meet at the call of the Chairman, JTRB, during non-emergency situations to support major Federal exercises or to consider non-wartime emergency telecommunication policies and procedures;
- (5) as the Interagency Functional Group for Telecommunications within the NSEC, evaluate and make recommendations regarding risk assessments, contingency and emergency planning priorities, external liaison and situation assessments, information needs and required actions.

b. To execute these general functions, to support the operations of the WHSSS, and to provide the necessary information to the president, Vice-President, National Security Council, and Office of Science and Technology Policy, the JTRB and those Federal entities with non-wartime emergency telecommunications management responsibilities shall also implement the following information exchange process:

(1) General

(a) The NCS/DCAOC, the NCC, the FCC, and the FEMA NECC/NNOC will be the primary focuses for reports on any of the continuum of telecommunications emergency events described herein. The Manager, NCS, the Defense Director, FCC, and the Director, FEMA, will ensure that all information regarding potential and/or actual emergency situations with significant telecommunication implications is brought to the attention of the WHSSS and the Chairman, JTRB, in a coordinated manner.

(b) The FCC will ensure that the views and concerns of private sector telecommunication entities are conveyed to the Director, OSTP, and the JTRB, and will articulate private sector interests in situations where there are competing private sector and Government requirements.

(c) This process will permit effective monitoring of potential and actual emergency situations by the WHSSS and JTRB and facilitate the undertaking of any Federal emergency responses needed beyond those already being carried out by responsible agencies as part of their established emergency response procedures.

(2) Reporting/Notification

(a) All Federal departments and agencies experiencing severe telecommunications network or system events or receiving information regarding potential or actual emergency situations with significant telecommunication implications are to forward this information to the NCS/DCAOC. Primary sources of this information, in addition to the agency telecommunications management organizations are the NCC and the FEMA NECC/NNOC.

(b) The Manager, NCS, the Defense Director, FCC, and the Director, FEMA, will evaluate the information received from Federal operating elements and other sources and determine, based on the notification criteria described below, whether the telecommunication implications are significant enough to warrant concurrent notification of the Chairman, JTRB, and the WHSSS. As appropriate, the Chairman will notify members of the Board.

(3) Notification Criteria/Thresholds

Upon receipt of information regarding potential or actual telecommunications emergency situations, the Manager, NCS, the Defense Director, FCC, and the Director, FEMA, where appropriate in consultation with each other, the NCC, and the FEMA NECC/NNOC, will evaluate situations in terms of whether (a) they pose significant threats to telecommunication facilities or services; or (b) they create a need for extraordinary telecommunication support. Examples of situations that could be judged to pose significant threats to telecommunication facilities or services or create a need for extraordinary telecommunications support are those enumerated in paragraph IV b. of this Procedure.

(4) Information to Support Notifications

(a) Initial Situation Report. Initial reports to the Chairman, JTRB, and to the WHSSS will convey the minimum essential information to permit assessment of the potential or actual threat or extraordinary telecommunication requirements posed by the situations and to facilitate any Federal response. It is anticipated that such minimum essential information would include:

1. type and extent of emergency, disaster, or extraordinary situation;
2. location or area the emergency, disaster, or extraordinary situation is expected to cover;
3. anticipated time of emergency, disaster, or extraordinary situation;
4. local actions being taken in the telecommunications area; and
5. possible support required.

(Note: This information is to be transmitted either by voice, message, or electronic media. Permanent record of such transmissions will be maintained by the NCS/DCAOC, the NCC or the FEMA NECC/NNOC, as appropriate.)

(b) Status Reports. Following initial notifications, the Manager, NCS, the Defense Director, FCC, and the Director, FEMA, will provide brief update reports, as

THE WHITE HOUSE

WASHINGTON

19 January 1988

MEMORANDUM FOR THE DOMESTIC POLICY COUNCIL

SUBJECT: National System for Emergency Coordination

Pursuant to Domestic Policy Council meetings on this subject, the President has approved a National System for Emergency Coordination. The system's purpose, principles, activation and operational responsibilities are outlined in the attachment to this memorandum. Department and agency heads are encouraged to ensure that organizations and staff members are prepared to carry out their respective operational responsibilities.


Edwin Meese III
Chairman Pro Tempore

NATIONAL SYSTEM FOR EMERGENCY COORDINATION

Purpose: The National System for Emergency Coordination is a mechanism for ensuring that the Federal Government provides timely, effective, and coordinated assistance to States and local governments in extreme catastrophic technological, natural or other domestic disasters of national significance. Responsibilities currently assigned to Federal departments and agencies by statute or other authority, and existing emergency management systems and capabilities are an integral part of this response system and will be used when possible.

Principles:

(a) The primary responsibility for public health and safety in the event of a domestic emergency resides with the States. For certain extreme emergencies (i.e., those requiring coordinated action by a number of agencies or immediate relief to a widespread area) Federal responses are mandated by statute, or may otherwise be appropriate.

(b) The Federal Government may provide support in life saving and life protecting operations when requested by State or local governments, or when otherwise appropriate. Assistance may be provided directly to a local government in cooperation with the State government.

(c) Federal assistance will ordinarily be provided by Federal regional offices and field elements, such as disaster field offices, located nearest to the crisis site.

(d) The Federal Government's response to major domestic crises will be consistent with current emergency plans, and existing domestic and national security crisis information and management systems will be used.

System Activation: When an extreme emergency occurs, the Executive Office of the President (EOP) official responsible for Cabinet affairs will consult with the National Security Council and appropriate Executive Branch departments and agencies to develop specific action plans for consideration by the President,

the Cabinet and other officials as necessary. Only the President may activate the system. If he does, the Cabinet Affairs Office will be responsible for apprising the President of developments and decisions that may be needed.

Operational Responsibilities:

(a) Federal departments and agencies shall respond to potential crises in their respective areas of cognizance.

(b) Federal interagency functional groups.

(1) Federal interagency functional groups will be established to support and coordinate relief operations in extreme emergencies, consistent with those currently called for in existing emergency plans such as the Plan for Federal Response to a Catastrophic Earthquake. These groups will assess problems, propose solutions, and facilitate resolution of specific emergency functional needs.

(2) Lead agencies have been designated for each functional group on the basis of recognized leadership roles, resources, inherent authorities, and/or relevant expertise.

(3) To the extent possible under existing authorities, interagency functional groups will also, in their respective areas of cognizance: conduct risk assessments; identify and prioritize contingencies for which emergency plans are needed; provide external liaison and situation assessments; and test Federal emergency response structures and plans.

(4) Interagency functional groups will be established to facilitate communications, economic affairs, energy, human services, legal and law enforcement, transportation and other functions needed to mitigate the crisis. Leadership and membership are to be based on statutes, Executive Orders, interagency agreements, and logical extensions of normal responsibilities.

(c) The Federal Emergency Management Agency (FEMA) will be prepared to consult with and assist Federal departments and agencies in planning for and responding to all types of emergencies, as listed below.

(d) National Coordinator.

(1) The President may designate a National Coordinator as his representative to coordinate Federal support operations during extreme emergencies.

(2) The National Coordinator would ordinarily be a senior official of a department or agency having assigned responsibilities for the following specified types of emergencies:

Natural disasters.....	FEMA
Health or medical.....	DHHS
Terrorism..... (less airborne hijacking)	DOJ
Energy.....	DOE
Nuclear weapon, reactor, facility accident.....	DOE or DOD ("owner")
Accident at licensed nuclear power plant.....	NRC
Environmental..... (less some water related incidents but including chemical plant accidents)	EPA
Transportation..... (including airborne hijacking and some water related environmental incidents)	DOT
Economic disruption.....	TREAS
Telecommunications.....	OSTP/NCS

(3) Based on the nature of the crisis, the National Coordinator would determine which interagency functional groups should be activated.

(e) Federal Coordinating Officer.

(1) One or more Federal Coordinating Officers (FCO) may be appointed as the President's on-scene representative(s) when necessary. The FCO would ordinarily be a senior field official of the same Federal department or agency as the National Coordinator, and would be responsible for coordinating the Federal response at the emergency site(s).

(2) FCOs would report to the National Coordinator.

(3) Based on the nature of the crisis, the FCO(s) would determine appropriate regional functional groups to be activated.

(f) State Coordination.

(1) If the President activates the system, the Director of the Federal Emergency Management Agency will notify the Governors of affected States and territories about the Federal Government's plan of action.

(2) The National Coordinator or an FCO may ask the Governor of a State requesting Federal assistance to appoint a State Coordinating Officer to coordinate State and local government response efforts with those of the Federal Government.

(3) States would be expected to interact with FCOs to indicate their need for Federal assistance, and to coordinate the use of Federal assistance.

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF SCIENCE AND TECHNOLOGY POLICY

WASHINGTON, D.C. 20506

March 31, 1989

MEMORANDUM FOR ASSISTANT SECRETARY OF DEFENSE FOR COMMAND,
CONTROL, COMMUNICATIONS AND INTELLIGENCE
ASSISTANT SECRETARY FOR COMMUNICATIONS AND
INFORMATION, DEPARTMENT OF COMMERCE
DEFENSE DIRECTOR, FEDERAL COMMUNICATIONS
COMMISSION
COMMISSIONER, INFORMATION RESOURCES MANAGEMENT
SERVICE, GENERAL SERVICES ADMINISTRATION
MANAGER, NATIONAL COMMUNICATIONS SYSTEM
ASSISTANT ASSOCIATE DIRECTOR FOR INFORMATION
RESOURCES MANAGEMENT, FEDERAL EMERGENCY
MANAGEMENT AGENCY

SUBJECT: JOINT TELECOMMUNICATIONS RESOURCES BOARD (JTRB)
MEETING MINUTES, FEBRUARY 27, 1989

Attached are the minutes of the February 27, 1989, JTRB meeting. Planning continues for the JTRB Exercise, and I look forward to seeing you at our Exercise on April 3, 1989.

William R. Graham

William R. Graham
Director

Attachment
JTRB Meeting Minutes

cc: Dr. Thomas P. Rona, OSTP
Mr. Jim Miskel, NSC
Mr. John Grimes, DCA
Colonel Robert Sparks, NCS
Mr. William Belford, NCS

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
02. Minutes	JTRB Meeting Minutes (4 pp.)	2/27/89	(b)(2)	

Collection:

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Series: O'Neil, John F., Files
Subseries: Telecommunications Files
WHORM Cat.:
File Location: Joint Telecommunications Resource Board Meeting 2/27/89

Date Closed: 6/2/2010	OA/ID Number: 62105-014
FOIA/SYS Case #: 2005-0336-F	Appeal Case #:
Re-review Case #:	Appeal Disposition:
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P-1 National Security Classified Information [(a)(1) of the PRA]
 P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
 P-3 Release would violate a Federal statute [(a)(3) of the PRA]
 P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
 P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
 P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

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(b)(1) National security classified information [(b)(1) of the FOIA]
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 (b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
 (b)(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
 (b)(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
 (b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
 (b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
 (b)(9) Release would disclose geological or geophysical information

Joint Telecommunications Resources Board Meeting
Room 208, Old Executive Office Building
Monday, February 27, 1989, 3:00 p.m.

AGENDA

Opening Remarks

Chairman

JTRB Tabletop Exercise Concept

Bill Belford

Exercise Discussion

Closing Remarks

Chairman

Joint Telecommunications Resources Board Meeting
Room 208, Old Executive Office Building
Monday, February 27, 1989, 3:00 p.m.

List of Attendees

Office of Science and Technology Policy (OSTP)

Dr. William R. Graham
Dr. Thomas P. Rona
LtCol John F. O'Neil

Department of Defense (DoD)

Dr. Thomas P. Quinn
John Robert Anderson

Department of Commerce (DoC)

Charles G. Schott
Richard Parlow

General Services Administration (GSA)

George Flynn
Jordan (Jerry) Brilliant

Federal Emergency Management Agency (FEMA)

Lawrence Berenson

Federal Communications Commission (FCC)

Edward Minkel

National Security Council (NSC)

Jim Miskel

National Communications System (NCS)

LTG John Myers
Ben Morriss
Col Robert Sparks
William Belford