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Subseries: Telecommunications Files

OA/ID Number: 62105
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Folder Title:
Joint Telecommunications Resource Board 1990

Stack:	Row:	Section:	Shelf:	Position:
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"CORRESPONDENCE TRACKING"

→ John

TYPE: Action Item

DOCUMENT NUMBER: 9021998

FROM: Buckholtz, Thomas: GSA

TO: Bromley

DATE OF
CORRESPONDENCE: 05/07/90

SUBJECT: Joint Telecommunications Resources Board
contributions and comments

ASSIGNED TO: Michelle Van Cleave

recd MAY 15 1990

ACTION REQUIRED: direct reply

SENDER'S DUE DATE:

OSTP DUE DATE:

05/29/90

DATE COMPLETED: -----

COPIES TO: John O'Neil
D. Allan Bromley

WHITE HOUSE TRACKING #:

CONTACT PERSON:

REMARKS:

DATE RECEIVED: 05/14/90

FILE: NEOB



General Services Administration
Information Resources Management Service
Washington, DC 20405



MAY 7 1990

D. Allen Bromley, Ph.D.
Director
Office Of Science and Technology Policy
Old Executive Office Building
17th & Pennsylvania Avenue, NW - Suite 358
Washington, DC 20506

Dear Dr. Bromley:

Thank you for the opportunity to contribute to the development of the important Joint Telecommunications Resources Board Standard Operation Procedures dated January 18, 1989, and the Response and Coordination Procedures dated February 20, 1990. I have reviewed them and find that they meet their intended purposes very well. I would however, like to make the following contributions to clarify some important points:

1. Ref: SOP, Page 4, Para. "c", line 4.
Delete from the "slash" to the word "(NCC)", and replace with ", including the National Coordinating Center (NCC) and its alternate non-duty hour reporting control function resident in the Defense Communications Agency/Operations Center (DCA/OC)."
2. Ref: R&CP, Page 2 Para. III B.
This paragraph should be modified to be consistent with comment 1 above. This modification is intended to reflect the importance of the 24 hour - 7 day a week status of the National Communications System.
3. Ref: R&CP, Page 3, Para. IV A 1 Line 2.
Delete the words "and other JTRB members" and replace with "the Commissioner, GSA; the Assistant Secretary, DoD; and Assistant Secretary, DoC".
4. Ref: R&CP, Page 4, new para. E.

Insert

"E. Commissioner, GSA will

- (1) Monitor the status of the vital crisis and emergency support functions of the Integrated Federal Telecommunications System (IFTS) that support Federal Government agency operations.

- (2) Report to Manager NCS, (through the NCC) and to the Director FEMA all critical IFTS conditions, when circumstances warrant.
- (3) Serve as a full time active participant in the NCC, and in the coordination of operational policy development for the reallocation of IFTS resources to support all crisis or emergency situations."

5. Ref: R&CP, Page 6, Para. B. Insert new subpara. (7).

- "(7) Ensure that the Commissioner GSA is alerted and kept abreast of all crisis or emergency situations which may impact upon the operations or need for augmentation and or reallocation of IFTS resources."

I believe that the importance of the crisis or emergency support provided by the General Services Administration's IFTS, should be specifically recognized in these documents.

Sincerely,



Thomas J. Buckholtz
Commissioner

Thomas J. Buckholtz
Commissioner
Information Resources Management Service

Thomas J. Buckholtz was appointed Commissioner of the General Services Administration's (GSA's) Information Resources Management Service in October 1989. He is responsible for government-wide programs dealing with the acquisition and management of telecommunications and computer equipment, systems and services.

Mr. Buckholtz came to GSA from the Pacific Gas and Electric Company (PG&E) in San Francisco where he headed the company's Office Technology Project during the deployment of that firm's first ten thousand desk top computers. By negotiating rights to copy and use software packages throughout PG&E, he pioneered for the software marketplace the practice now known as "site licensing." Mr. Buckholtz also consulted company-wide on computing and telecommunications projects and procurements.

In 1967 Mr. Buckholtz graduated from the California Institute of Technology with honors in mathematics. He held National Science Foundation Graduate Fellowships from 1967 through 1971 and received a Ph.D. in physics from the University of California, Berkeley, in 1971.

Before joining PG&E in 1982, Mr. Buckholtz managed the development of the software supplied with the Panasonic hand-held computer.

From 1978 through 1981, he was the vice-president of Berkeley Technical Associates, a consulting and systems firm. Projects included crime laboratory management, agricultural research, health services, and automated libraries. Clients included the University of California, the State of California, local governments, and corporations.

As vice-president of the Insurance Technology Company between 1976 and 1978, Mr. Buckholtz developed a computer system to help the Washington State Department of Labor and Industries administer the state's workers' compensation program. He also oversaw the firm's operations and finances.

With the Lawrence Livermore National Laboratory from 1972 until 1977, he led the development of software to simulate nuclear explosions. His research paper announced the first observation of nuclear fusion using the plasma focus target approach to electric power generation.

His experience also includes raising venture capital. Mr. Buckholtz raised one-half of one percent of the nation's 1972 venture capital pool for a research effort in electric power generation at Controlled Fusion, Inc.

Prior to receiving his doctorate, he worked summers in defense and aerospace for Hughes Aircraft, General Motors, and other organizations.

Mr. Buckholtz' active professional and community affiliations have included the Pacific Coast Electrical Association, Pacific Coast Gas Association, Commonwealth Club of California, Rotary clubs, and Caltech groups. He also served on the Computer Systems Technical Advisory Committee, Bureau of Export Administration, Department of Commerce.

Prior to his joining GSA, Tom and his wife Helen had lived in Piedmont, California for fifteen years. Their daughter Catheryne is a first classman at the United States Naval Academy.

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
01. Letter	To: John O'Neil From: S.J. Buchsbaum Re: Presentation participants [social security numbers redacted] (1 pp.)	7/17/90	(b)(6)	

Collection:

Record Group: Bush Presidential Records
Office: Science and Technology Policy, Office of (OSTP)
Series: O'Neil, John F., Files
Subseries: Telecommunications Files
WHORM Cat.:
File Location: Joint Telecommunications Resource Board 1990

Date Closed: 6/2/2010	OA/ID Number: 62105-007
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Re-review Case #:	Appeal Disposition:
P-2/P-5 Review Case #:	Disposition Date:
AR Case #:	MR Case #:
AR Disposition:	MR Disposition:
AR Disposition Date:	MR Disposition Date:

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P-1 National Security Classified Information [(a)(1) of the PRA]
P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P-3 Release would violate a Federal statute [(a)(3) of the PRA]
P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

Freedom of Information Act - [5 U.S.C. 552(b)]

(b)(1) National security classified information [(b)(1) of the FOIA]
(b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
(b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
(b)(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
(b)(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
(b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information



AT&T
Bell Laboratories

S. J. Buchsbaum
Executive Vice President
Customer Systems

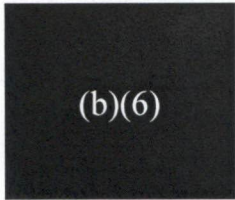
Crawfords Corner Road
Holmdel, NJ 07733
201 949-5564

July 17, 1990

Colonel O'Neil

John,

We propose that the following participate in the July 25 AT&T presentation to the JTRB:

Kenneth G. Ingram, Director, Network Strategy	 (b)(6)	BD-09/30/39
Michael A. Brunner, President, Federal Systems		BD-08/17/33
Solomon J. Buchsbaum, SVP, Bell Laboratories		BD-12/04/29
R. Bruce Barr, Director, Auditing and Security		BD-05/30/39
Richard J. Lombardi, Vice President, GSA Programs		BD-02/21/42

I hope there is room for all five; if not, please shorten the list as you see fit except for the two names at the top.

The prepared material will take just about one hour to present. If the questions and discussion are disciplined, 1-1/2 hours should suffice.

SJL/joann

Post-It™ brand fax transmittal memo 7671		# of pages ▶
To <i>John O'Neil</i>	From <i>SJ Buchsbaum</i>	
Co.	Co.	
Dept.	Phone # <i>949-5564</i>	
Fax # <i>202-395-1515</i>	Fax #	

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF SCIENCE AND TECHNOLOGY POLICY
WASHINGTON, D.C. 20506

March 30, 1990

MEMORANDUM FOR D. ALLAN BROMLEY

THROUGH: MICHELLE K. VAN CLEAVE *mkv*
FROM: JOHN F. O'NEIL *JFO*
SUBJECT: AT&T PRESENTATION TO JTRB

I spoke with Dr. Buchsbaum this morning, and the following is provided for your information.

He feels very strongly that the JTRB should hear the AT&T presentation. His request for a postponement was to give AT&T more time to put together more information. Previous presentations, such as the one Duane Andrews heard, were "just the tip of the iceberg" according to Dr. Buchsbaum.

AT&T is eager for you and the JTRB to receive this information and will be prepared by May 15.

We will probably have to restrict attendance to allow AT&T to provide all pertinent details.

*Where did he get
the idea that we might
not get it? I had
told him that we
would!*

*Shaulke
Dad
4/2 dr*

EVOLUTIONARY ROLES AND MISSIONS

STUDY: EARLY DEVELOPMENT

*How JTRB fits into other FED T/C Emerg
Management responsibilities
and functions*

APPROPRIATE AGENDA FOR FUTURE

SOP APPROVED

ROLES/COORD PRO

PENDING APPROVAL

TO BE BRIEFED

LAST POLICY/PROCEDURAL CHANGE FOR JTRB APPROX 1 YR AGO

T/C ENVIRONMENT HAS CONTINUED TO EVOLVE

BOARD CERTAINLY HAS OPPORTUNITY TO INFLUENCE FUTURE DEVELOPMENT

ACHIEVEMENTS

1ST MEETING 1 YR AFTER EST

APPROVED INTERIM SOP PREP BY NCS

INITIALLY, JTRB CONCENTRATED ON

RESPONSE & COORDINATION PROCEDURES
NAT'L PLAN FOR T/C SUPPORT IN
NON-WARTIME EMERGENCIES

SOP APPROVED IN FINAL FORM ONLY LAST YEAR 1989

OTHER MEETINGS: JUL 85

AUG 86

JUL 87

FEB 88

JAN&FEB 89

EXERCISES REFERENCE

POWER SWEEP - NOV 86

BRIEFINGS AND DISCUSSIONS - INVOCATION

REX/ALPHA - NOV 87

CONSIDERED ISSUES AND OPTIONS

JTRB EXERCISE- APRIL 89

EX JTRB PROCEDURES LEADING TO REPORT TO
PRESIDENT INCLUDING REC ON INVOCATION

Industry

JTRB HISTORY BRIEF

EO 12046 OF MAR 1978 - OSTP INTO THE T/C MANAGEMENT BUSINESS -
706

Execute War Powers Functions

EO 12472 (APR 84) *included non-wartime* TASKED DIRECTOR TO EST. JTRB

DEAL WITH PRE-706 SITUATIONS

UNDER NON-WARTIME FUNCTIONS SECTION

--- SLIDE ---

JULY 84 DIRECTOR ESTABLISHED JTRB BY OSTP MEMO

MEMBERSHIP HAS REMAINED CONSTANT

BASIS: POLICY ROLES
D/A COMM ASSETS/CONTROL
CONTRIBUTIONS TO JTRB

--- SLIDE ---

PURPOSE, AS DR. BROMLEY STATED

RESTATEMENT

ADVICE TO D/A'S
EXECUTION BY D/A'S

Exec Sec
NCC



JOINT

TELECOMMUNICATIONS

RESOURCES BOARD

(JTRB)



AGENDA

- JTRB HISTORY
- JTRB STANDARD OPERATING PROCEDURES (SOP) -- THE JTRB OPERATING CHARTER
- JTRB RESPONSE AND COORDINATION PROCEDURES
- CURRENT ISSUES
- DISCUSSION



JTRB HISTORY



JTRB HISTORY

AUTHORITY

- ESTABLISHED BY E.O.12472, "ASSIGNMENT OF NATIONAL SECURITY AND EMERGENCY PREPAREDNESS TELECOMMUNICATIONS FUNCTIONS"**



JTRB HISTORY

EO 12472 SECTION 2(b)(3)

THE DIRECTOR OF THE OFFICE OF SCIENCE AND TECHNOLOGY POLICY SHALL ESTABLISH A JOINT TELECOMMUNICATIONS RESOURCES BOARD (JTRB) TO ASSIST HIM IN THE EXERCISE OF THE FUNCTIONS SPECIFIED IN THIS SUBSECTION. THE DIRECTOR OF THE OFFICE OF SCIENCE AND TECHNOLOGY POLICY SHALL SERVE AS THE CHAIRMAN OF THE JTRB; SELECT THOSE FEDERAL DEPARTMENTS, AGENCIES, OR ENTITIES WHICH SHALL BE MEMBERS OF THE JTRB; AND SPECIFY THE FUNCTIONS IT SHALL PERFORM.



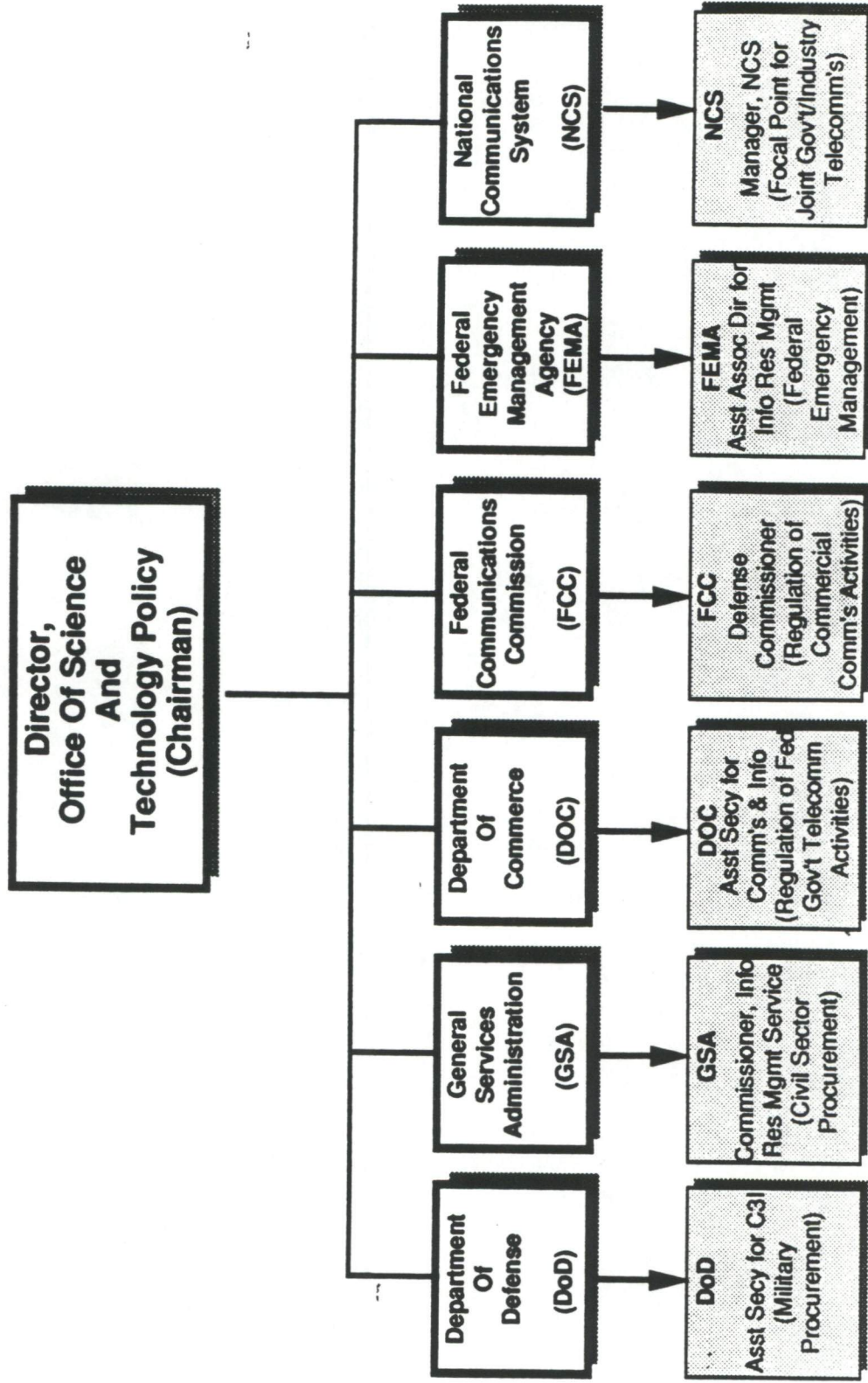
EXECUTIVE ORDER 12472

"...PROVIDE INFORMATION, ADVICE, GUIDANCE AND ASSISTANCE, AS APPROPRIATE, TO THE PRESIDENT AND TO THOSE FEDERAL DEPARTMENTS AND AGENCIES WITH RESPONSIBILITIES FOR THE PROVISION, MANAGEMENT, OR ALLOCATION OF TELECOMMUNICATIONS RESOURCES, DURING THOSE CRISES OR EMERGENCIES IN WHICH THE EXERCISE OF THE PRESIDENT'S WAR POWER FUNCTIONS IS NOT REQUIRED OR PERMITTED BY LAW."



JOINT TELECOMMUNICATIONS RESOURCES BOARD

Organization And Membership





JTRB HISTORY

- **PURPOSE**

- **PROVIDE TELECOMMUNICATIONS INFORMATION AND ADVICE TO THE EOP DURING PEACETIME (PRE-706)**
- **FACILITATE DECISION MAKING AND EXECUTION OF ASSIGNED EMERGENCY RESPONSIBILITIES**

- **ACHIEVEMENTS**

- **MET 6 TIMES**
- **PARTICIPATED IN 3 EXERCISES**
- **CONDUCTED EVOLUTIONARY STUDY OF JTRB ROLES**
- **APPROVED INTERIM SOP**
- **APPROVED FINAL SOP**
- **APPROVED INTERIM RESPONSE & COORDINATION PROCEDURES**



JTRB HISTORY

1985

- MEETING: JULY 24
 - BACKGROUND AND AUTHORITIES FOR JTRB
 - APPROVE INTERIM JTRB
 - RADIO SPECTRUM EMERGENCY PLAN
 - UPDATE NATIONAL PLAN FOR COMMUNICATIONS SUPPORT



JTRB HISTORY

1986

- MEETING: AUGUST 27
 - UPDATE NATIONAL PLAN REFLECTING JTRB SOP
 - DISCUSS RESPONSE AND COORDINATION PROCEDURES
 - TELECOMMUNICATIONS OVERLOAD SITUATION
 - CLASSIFIED DISCUSSION
- EXERCISE: NOVEMBER 6
 - OBJECTIVE: RECOMMENDATIONS ON USE OF PRESIDENTIAL WAR EMERGENCY POWERS OVER NATIONAL TELECOMMUNICATIONS RESOURCES



JTRB HISTORY

1987

- MEETING: JULY 10
 - STATUS OF NATIONAL PLAN
 - DISCUSS DRAFT RESPONSE AND COORDINATION PROCEDURES
 - PLAN FOR REX 88 ALPHA/PROUD SCOUT
- EXERCISE: NOVEMBER 18
 - OBJECTIVE: EXERCISE JTRB DECISION MAKING PROCESS



JTRB HISTORY

1988

- MEETING: FEBRUARY 11
 - REVIEW REX 88 ALPHA/PROUD SCOUT
 - ROLE OF JTRB IN NSEC
 - REVIEW RESPONSE AND COORDINATION PROCEDURES



JTRB HISTORY

1989

- **MEETING: JANUARY 18**
 - **APPROVE SOP**
 - **PLAN FOR TABLE TOP EXERCISE**
- **MEETING: FEBRUARY 27**
 - **BRIEFING ON TABLE TOP EXERCISE**
- **EXERCISE: APRIL 3**
 - **OBJECTIVE: EXERCISE AND EVALUATE THE JTRB PROCESS**



JTRB SOP

(THE OPERATING CHARTER)



JTRB SOP

- **APPROVED:**
 - **INTERIM, JULY 24, 1987**
 - **FINAL, JAN 18, 1989**
- **IDENTIFIES MINIMUM JTRB NON-WARTIME TELECOMMUNICATION MANAGEMENT ROLES AND FUNCTIONS**
- **IDENTIFIES BOARD MEMBERSHIP**
- **ESTABLISHES AN INFORMATION SHARING AND EXCHANGE PROCESS**

JTRB SOP

- **APPLICABILITY AND SCOPE**
 - **ALL FEDERAL AGENCIES WITH EMERGENCY TELECOMMUNICATIONS MANAGEMENT RESPONSIBILITIES**
 - **BASIC ROLE TO MONITOR ACTUAL OR POTENTIAL SITUATIONS THAT POSE SIGNIFICANT THREATS TO TELECOMMUNICATIONS**
 - **FUNCTIONS AS THE TELECOMMUNICATIONS FUNCTIONAL GROUP WHEN THE NATIONAL SYSTEM FOR EMERGENCY COORDINATION IS ACTIVATED**
 - **RESPONDS TO EXTRAORDINARY TELECOMMUNICATIONS SUPPORT REQUIREMENTS**
 - **JTRB IS SUPPORTED BY THE NATIONAL COMMUNICATION SYSTEM ORGANIZATIONAL STRUCTURE**



JTRB SOP

- JTRB NON-WARTIME TELECOMMUNICATION MANAGEMENT ROLES AND FUNCTIONS:
 - EVALUATE RESPONSE AND SUPPORT REQUIREMENTS, AND MAKE RECOMMENDATIONS TO THE EOP
 - FACILITATE EXERCISE OF EMERGENCY AUTHORITIES AND RESPONSIBILITIES BY FEDERAL ENTITIES
 - RESOLVE COMPETING DEMANDS AND REPRIORITIZATIONS FOR SERVICES RESULTING FROM NON-WARTIME EMERGENCIES
 - MEET AT CALL OF CHAIRMAN FOR EXERCISES AND TO CONSIDER NON-WARTIME POLICIES AND PROCEDURES
 - SERVE AS THE NSEC TELECOMMUNICATIONS FUNCTIONAL GROUP IN SUPPORT OF THE DIRECTOR, OSTP



JTRB RESPONSE AND COORDINATION PROCEDURES (INFORMATION EXCHANGE PROCESS)



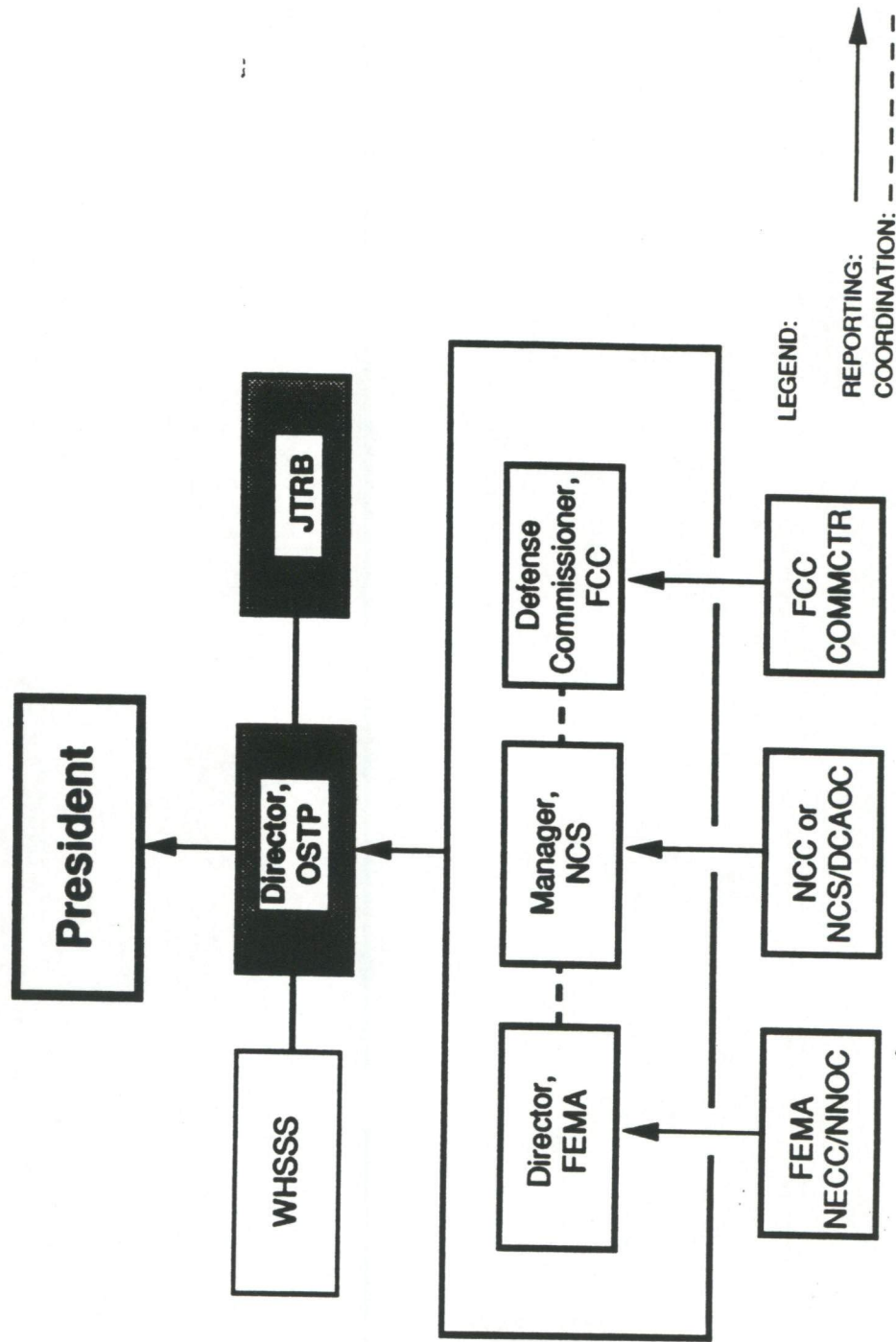
JTRB INFORMATION EXCHANGE PROCESS

- **APPROVED:**
 - **INTERIM, FEB 11, 1988**
 - **FINAL, PENDING FINAL APPROVAL**
- **FEDERAL ORGANIZATIONS REPORT
EMERGENCIES TO THE OMNCS (NCC), THE
FEMA (NECC/NNOC), AND THE FCC
(COMMUNICATIONS CENTER)**
- **DIRECTOR, FEMA; DEFENSE COMMISSIONER,
FCC; AND MANAGER, NCS; IN CONSULTATION
WITH EACH OTHER, EVALUATE SITUATION AND
DETERMINE IF A SITUATION REPORT TO
DIRECTOR, OSTP; IS WARRANTED**



JTRB RESPONSE AND COORDINATION PROCEDURES

(INFORMATION EXCHANGE PROCESS)





JTRB INFORMATION EXCHANGE PROCESS (CONT'D)

- **NCC, FCC COMMUNICATION CENTER AND
NECC/NNOC COORDINATE SITUATION
REPORTS WITH EACH OTHER AND PROVIDE
INFORMATION COPIES TO EACH JTRB MEMBER**
- **DIRECTOR, OSTP ASSESSES THE IMPACT AND
CONVENES THE JTRB IF NECESSARY**



JTRB

CURRENT ISSUES



JTRB

DISCUSSION

JOINT TELECOMMUNICATIONS RESOURCES BOARD (JTRB)



ISSUES

PERTINENT ISSUES
FOR PRESENTATION TO THE
JOINT TELECOMMUNICATIONS RESOURCES BOARD

JTRB

MARCH 28, 1990

The attached summaries of pertinent issues are provided for use in focusing JTRB attention on selected areas of discussion at the coming meeting. The issues also provide a guide to structure the discussions.

The issues incorporate comments provided on March 26, 1990 in a meeting with OSTP and NCS representatives. Each is contained on a separate page which may be reordered as desired. The following issues are attached:

1. Reportable Events
2. Situations Requiring External Support
3. Recent Telecommunications Crises
4. JTRB Functions and Roles
5. National Telecommunications Vulnerability
6. Continuity of Operations

ISSUE SUMMARY

REPORTABLE EVENTS

ISSUE: What telecommunication incidents should or would be reported to the Director, OSTP, and subsequently to the President?

DISCUSSION AREAS:

- Telecommunications impact/magnitude of crisis
- Political considerations
- Type incidents reported in the past

CONSIDERATIONS:

- Personal relationships between heads of member agencies and senior White House officials
- Additional support requirements
- Geographic expanse of incident
- News media coverage
- Effect on availability of strategic materials or critical resources
- Impact on human life and property

ISSUE SUMMARY

SITUATIONS REQUIRING EXTERNAL SUPPORT

ISSUE: Under what situations do the individual members envision a need to request additional resources or assistance from other organizations (Government or Industry)?

DISCUSSION AREAS:

- Organizational policy
- Industry capabilities/limitations

CONSIDERATIONS:

- Availability of other resources in the face of wide-spread crisis impact
- Simultaneous resource demands

ISSUE SUMMARY

RECENT TELECOMMUNICATION CRISES

ISSUE: Should the JTRB receive a situation summary and/or post event reports on major telecommunications disruptions or crisis situations?

DISCUSSION AREAS:

- Definition of major crisis
- Natural Disasters
 - Loma Prieta Earthquake
 - Hurricane Hugo
- Public Switched Network Operational Problems
 - AT&T
 - MCI

CONSIDERATIONS:

- Frequency of formal JTRB meetings
- Ongoing status reports versus after action summaries

ISSUE SUMMARY

JTRB FUNCTIONS AND ROLES

ISSUE: Is there a role for the JTRB after the invocation of Section 706 of the Communications Act of 1934, as amended?

DISCUSSION AREAS:

- Limitations in authorities on which the JTRB is based; Executive Order revision?
- Scenarios involving imminence of war versus a threat to national security
- Pre/post Presidential declaration of national emergency

CONSIDERATIONS:

- Director, OSTP concept of JTRB as a valuable advisory asset at all times
- Transition of the JTRB members to support other forums (e.g., Serve on the National Security Emergency Coordination (NSEC) Telecommunications Functional Group (TFG) or the National Emergency Management Team (NEMT))

ISSUE SUMMARY

NATIONAL TELECOMMUNICATIONS VULNERABILITY

ISSUE: Should the JTRB review major telecommunications vulnerability assessments?

DISCUSSION AREAS:

- Proliferation of recent documentation
 - 1989 Senate Hearings on vulnerability of PSN and energy grid to terrorism
 - National Research Council report on telecommunication and information network vulnerability
 - Office of Technology Assessment study (Chapter 10, "Crisis Connection")
- Availability of post incident evaluations. For example:
 - Hinsdale fire
 - Natural disaster summaries and studies

CONSIDERATIONS:

- JTRB capability to alleviate adverse impact of future incidents
- Desirability/advisability of JTRB publication of post incident documentation

ISSUE SUMMARY

CONTINUITY OF OPERATIONS

ISSUE: What are significant aspects of ensuring the continuity of the JTRB in times of crisis?

DISCUSSION AREAS:

- Continuity of individual member/organization participation
- Conflicts among various "COOP's"
- Need/desirability of written JTRB "COOP"

CONSIDERATIONS:

- Required period for JTRB operation
- Impact of national emergency conditions



General Services Administration
Information Resources Management Service
Washington, DC 20405

0072 J

RECEIVED

92 JAN 9 P12:19

OSTP
MAIL ROOM

JAN 7 1992

D. Allan Bromley, Ph.D.
Director
Office of Science and Technology Policy
Executive Office of the President
Washington, DC 20506

Dear Dr. ^{Aden}Bromley:

Thank you for the December 17, 1991, memorandum which forwarded the minutes of the August 12, 1991, meeting of the Joint Telecommunications Resources Board and the Final Draft of the National Plan for Telecommunications Support in Non-Wartime Emergencies.

We appreciate the opportunity to review the Plan and concur with its contents. We believe the streamlined version of the Plan facilitates interpretation and clarifies the telecommunications responsibilities of the individual agencies.

Sincerely,

Thomas J. Buckholtz

Thomas J. Buckholtz
Commissioner



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF SCIENCE AND TECHNOLOGY POLICY

WASHINGTON, D.C. 20506

February 1, 1990

MEMORANDUM FOR D. ALLAN BROMLEY

THROUGH: MICHELLE K. VAN CLEAVE *mc*
FROM: JOHN F. O'NEIL *JFO*
SUBJECT: CALLS BY MEMBERS OF YOUR JOINT TELECOMMUNICATIONS
RESOURCES BOARD (JTRB)

Three members of your JTRB are scheduled to call on you on
February 5 and 6, 1990:

February 5, 3:30 p.m. Thomas Buckholtz, Commissioner for
Information Resources Management, GSA

February 5, 4:00 p.m. Duane Andrews, Assistant SecDef for
Command, Control, Communications, and
Intelligence

February 6, 3:30 p.m. Andrew Barrett, Defense Commissioner,
FCC

This will complete the series of calls by the members of the
JTRB. You have already received:

Lieutenant General Myers, Manager of the National
Communications System (NCS)

Janice Obuchowski, Assistant Secretary of Commerce for
Communications and Information

Bruce Campbell, Assistant Associate Director of the Federal
Emergency Management Agency (FEMA) for Information Resources
Management

The purpose of the calls is for you to meet the members and for
them to explain their contribution to the JTRB. The calls are
also in preparation for the first meeting of your JTRB scheduled
for 2:00 p.m. on February 20, 1990, in the Situation Room in the
West Wing. All members are new except the General and Bruce
Campbell.

TAB A is a point paper on the JTRB. TAB B is a short philosophy
on the escalation and management of National Security and
Emergency Preparedness Telecommunications crises.

TAB C is a biography for Thomas Buckholtz

TAB D is a biography for Duane Andrews

TAB E is a biography for Andrew Barrett

The Joint Telecommunications Resources Board (JTRB)

SUMMARY: Assists Director, OSTP, in non-wartime emergency functions and National System for Emergency Coordination responsibilities

Executive Order 12472, in the "Non-Wartime Emergency Functions" section, requires the Director to establish a Joint Telecommunications Resources Board (JTRB). A JTRB exists to assist the Director in the exercise of his non-wartime emergency functions. It would also assist the Director and the NCS as the Telecommunications Functional Group within the National System for Emergency Coordination (of disasters of national significance). In short, it assists the Director in a pre-706 environment, although nothing prohibits its continuance after 706 declaration. The JTRB is a deliberative and recommending body. An SOP was approved and published in January 1989, and exercises are held to verify procedures. The following members serve at your pleasure:

DoD: Asst. Secy (C³I); Duane P. Andrews
DoC: Asst. Secy for Comm. & Info; Janice Obuchowski
FCC: Defense Commissioner; Andrew C. Barrett
GSA: Commissioner, Info Resources Management Service;
Thomas G. Buckholtz
NCS: Manager, LTG John T. Myers
FEMA: Asst. Assoc. Director for Info Resources Management;
Bruce J. Campbell

Additionally, the Assistant Director for National Security Affairs, OSTP, and Deputy Manager, NCS, have attended the meetings regularly. Others attend at your discretion. OSTP provides an Executive Secretary from the National Security Affairs Directorate (John O'Neil).

A PHILOSOPHY FOR MANAGING NS/EP TELECOMMUNICATIONS SITUATIONS

A spectrum of management tools and authorities exists to manage escalating NS/EP telecommunications situations. Ideally, these tools and authorities would be applied incrementally as any situation developed in intensity so that "minimum force" would be used to manage the situation.

The telecommunications infrastructure of the U.S. has proven itself quite robust and resilient. To date, it has handled the stresses to which it has been subjected without outside intervention or assistance. I believe the Hinsdale fire, the ATT fibre cut in northern New Jersey, and the latest ATT signalling software problem are examples of this.

A series of emergency actions is available to users, including the government, should a situation remain abnormal. Users could invoke Restoral Priorities (RPs) {TSPs - Telecommunications Service Priorities after September 1, 1990}, resort to other contractual arrangements with vendors, or the FCC could use its additional authorities from the Communications Act of 1934, as amended.

Should the above actions not be sufficient to resolve a crisis or conflict, the Director of OSTP could resort to his authorities included in Executive Order 12472 and convene the JTRB to manage the situation. In the JTRB the Director has the expertise and authorities of its members at his disposal: FEMA, GSA, FCC, NTIA of DoC, DoD, and the NCS.

Clearly, the JTRB would be convened only in the most extreme non-wartime situations. There is no instance to date that has required the JTRB to convene to take action. Once convened the JTRB would coordinate the activities and requirements of its members and, should the situation warrant, recommend to the President the invocation of other authorities, such as those provided in the Communications Act of 1934, as amended (including section 706).

Thomas J. Buckholtz
Commissioner
Information Resources Management Service

Thomas J. Buckholtz was appointed Commissioner of the General Services Administration's (GSA's) Information Resources Management Service in October 1989. He is responsible for government-wide programs dealing with the acquisition and management of telecommunications and computer equipment, systems and services.

Mr. Buckholtz came to GSA from the Pacific Gas and Electric Company (PG&E) in San Francisco where he headed the company's Office Technology Project during the deployment of that firm's first ten thousand desk top computers. By negotiating rights to copy and use software packages throughout PG&E, he pioneered for the software marketplace the practice now known as "site licensing." Mr. Buckholtz also consulted company-wide on computing and telecommunications projects and procurements.

In 1967 Mr. Buckholtz graduated from the California Institute of Technology with honors in mathematics. He held National Science Foundation Graduate Fellowships from 1967 through 1971 and received a Ph.D. in physics from the University of California, Berkeley, in 1971.

Before joining PG&E in 1982, Mr. Buckholtz managed the development of the software supplied with the Panasonic hand-held computer.

From 1978 through 1981, he was the vice-president of Berkeley Technical Associates, a consulting and systems firm. Projects included crime laboratory management, agricultural research, health services, and automated libraries. Clients included the University of California, the State of California, local governments, and corporations.

As vice-president of the Insurance Technology Company between 1976 and 1978, Mr. Buckholtz developed a computer system to help the Washington State Department of Labor and Industries administer the state's workers' compensation program. He also oversaw the firm's operations and finances.

With the Lawrence Livermore National Laboratory from 1972 until 1977, he led the development of software to simulate nuclear explosions. His research paper announced the first observation of nuclear fusion using the plasma focus target approach to electric power generation.

His experience also includes raising venture capital. Mr. Buckholtz raised one-half of one percent of the nation's 1972 venture capital pool for a research effort in electric power generation at Controlled Fusion, Inc.

Prior to receiving his doctorate, he worked summers in defense and aerospace for Hughes Aircraft, General Motors, and other organizations.

Mr. Buckholtz' active professional and community affiliations have included the Pacific Coast Electrical Association, Pacific Coast Gas Association, Commonwealth Club of California, Rotary clubs, and Caltech groups. He also served on the Computer Systems Technical Advisory Committee, Bureau of Export Administration, Department of Commerce.

Prior to his joining GSA, Tom and his wife Helen had lived in Piedmont, California for fifteen years. Their daughter Catheryne is a first classman at the United States Naval Academy.

BIOGRAPHICAL SKETCH

DUANE P. ANDREWS

Duane P. Andrews is the Assistant Secretary of Defense for Command, Control, Communications and Intelligence.

Mr. Andrews was born on January 19, 1945, in Boca Raton, Florida, and graduated from high school in Lakeworth, Florida, in 1963. He received a bachelor of science degree from the University of Florida in 1967 and a master's degree in management and administration from Central Michigan University in 1974.

Commissioned a second lieutenant as a distinguished military graduate of the Air Force Reserve Officer Training Corps program, Mr. Andrews entered active duty in April 1967, and served until 1977 in assignments dealing with various intelligence analysis (including foreign command, control, and communications systems) and resource/systems management positions at Foreign Technology Division, Wright-Patterson Air Force Base, Ohio; 20th Tactical Air Support Squadron, DaNang Air Base, Republic of Vietnam; and the Directorates of Operational Intelligence and Resource Management, Headquarters US Air Force, Washington, DC. His military awards include the Bronze Star Medal, two Meritorious Service Medals, Air Force Commendation Medal, and Republic of Vietnam Cross of Gallantry.

In 1977, Mr. Andrews became a Professional Staff Member, Subcommittee on Program and Budget Authorization, House Permanent Select Committee on Intelligence as the principal reviewer for Department of Defense cryptologic, tactical intelligence and intelligence related activities including communications and computer security, electronic warfare, and strategic command, control, and communications programs. In 1984, he became the principal program and budget reviewer for Central Intelligence Agency programs and Department of Defense cryptologic activities. He was appointed to his current position November 20, 1989.

Mr. Andrews and his wife Opal reside in Falls Church, Virginia, with their two children.

January, 1990

**ANDREW C. BARRETT
COMMISSIONER**

**FEDERAL COMMUNICATIONS COMMISSION
Washington, D.C. 20554**

Andrew C. Barrett was sworn in as a Commissioner with the Federal Communications Commission on September 8, 1989. In addition to his duties as a Commissioner, effective November, 1989, he was appointed to serve as a member of the Federal/State Joint Boards and on the 410(b) Joint Conference and in January, 1990, was appointed the FCC Defense Commissioner.

Before coming to FCC, he served as a member of the Illinois Commerce Commission since May 1980. He also is former Chairman of the Water Committee for the National Association of Regulatory Utility Commissioners (NARUC). Commissioner Barrett was previously the Assistant Director of the Illinois Department of Business & Economic Development, Director of Operations of the Illinois Law Commission, Assistant Director of the National Conference of Christians and Jews, Assistant Professor at the City Colleges of Chicago and former President of the Mid-America Regulatory Conference.

He is presently a member of the NARUC Committee on Communications, the National Bar Association, and the Economic Club of Chicago.

Commissioner Barrett received a J.D. from DePaul University, and his M.A. and B.A. from Loyola University of Chicago.

fil - JTRB

FCC CONTRIBUTIONS TO JTRB

February 6, 1990

- o Represent and articulate private sector interests in deliberations of the JTRB, especially when there may be contention for telecommunications resources between government and private sector entities.
- o Arrange for expedited action on emergency authorizations to private sector entities and licensees which may be requested to provide service during an emergency. Includes:
 - Emergency authorizations for construction or modification of common carrier facilities (Section 214);
 - Temporary modification of common carrier rates, charges, practices and classifications;
 - Assignment of radio frequencies to Commission licenses;
 - Special temporary authorizations to operate or modify a radio station for any common carrier, private or broadcast radio service, whether fixed, mobile or satellite;
 - Emergency waivers of FCC Rules and Regulations governing entities under the jurisdiction of the FCC.
- o Assist in the evaluation of crises and emergencies to the extent that FCC staff has knowledge of private sector requirements and assets.
 - Except for the Master Frequency File which contains information on current radio station licensees, the FCC has little or no information on the status or availability of licensee facilities.
- o Assist in resolving problems associated with the activation or use of the Emergency Broadcast System (EBS).
- o Adjudicate any disputes arising from the application of the FCC Telecommunications Service Priority (TSP) System.
- o Advise on interpretation of the Communications Act and FCC Rules and Regulations.



Federal Communications Commission

ANDREW C. BARRETT
Commissioner

Suite 844
1919 M Street, N.W.
Washington, DC 20554

(202) 632-7117

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF SCIENCE AND TECHNOLOGY POLICY
WASHINGTON, D.C. 20506

March 30, 1990

MEMORANDUM FOR D. ALLAN BROMLEY

THROUGH: MICHELLE K. VAN CLEAVE *mk*

FROM: JOHN F. O'NEIL *JFO*

SUBJECT: AT&T PRESENTATION TO JTRB

I spoke with Dr. Buchsbaum this morning, and the following is provided for your information.

He feels very strongly that the JTRB should hear the AT&T presentation. His request for a postponement was to give AT&T more time to put together more information. Previous presentations, such as the one Duane Andrews heard, were "just the tip of the iceberg" according to Dr. Buchsbaum.

AT&T is eager for you and the JTRB to receive this information and will be prepared by May 15.

We will probably have to restrict attendance to allow AT&T to provide all pertinent details.

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
02a. Form	Clearance certificate [personal information redacted] (1 pp.)	3/27/90	(b)(6)	

Collection:

Record Group: Bush Presidential Records
Office: Science and Technology Policy, Office of (OSTP)
Series: O'Neil, John F., Files
Subseries: Telecommunications Files
WHORM Cat.:
File Location: Joint Telecommunications Resource Board 1990

Date Closed: 6/2/2010	OA/ID Number: 62105-007
FOIA/SYS Case #: 2005-0336-F	Appeal Case #:
Re-review Case #:	Appeal Disposition:
P-2/P-5 Review Case #:	Disposition Date:
AR Case #:	MR Case #:
AR Disposition:	MR Disposition:
AR Disposition Date:	MR Disposition Date:

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P-1 National Security Classified Information [(a)(1) of the PRA]
 P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
 P-3 Release would violate a Federal statute [(a)(3) of the PRA]
 P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
 P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
 P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

Freedom of Information Act - [5 U.S.C. 552(b)]

(b)(1) National security classified information [(b)(1) of the FOIA]
 (b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
 (b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
 (b)(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
 (b)(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
 (b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
 (b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
 (b)(9) Release would disclose geological or geophysical information

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
02b. Form	Visit Notification [personal information redacted] (1 pp.)	3/27/90	(b)(6)	

Collection:

Record Group: Bush Presidential Records
Office: Science and Technology Policy, Office of (OSTP)
Series: O'Neil, John F., Files
Subseries: Telecommunications Files
WHORM Cat.:
File Location: Joint Telecommunications Resource Board 1990

Date Closed: 6/2/2010	OA/ID Number: 62105-007
FOIA/SYS Case #: 2005-0336-F	Appeal Case #:
Re-review Case #:	Appeal Disposition:
P-2/P-5 Review Case #:	Disposition Date:
AR Case #:	MR Case #:
AR Disposition:	MR Disposition:
AR Disposition Date:	MR Disposition Date:

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

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 (b)(9) Release would disclose geological or geophysical information

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
02c. Letter	To: Security Officer From: Charles Gray Re: JTRB meeting attendees [personal information redacted] (1 pp.)	3/23/90	(b)(6)	

Collection:

Record Group: Bush Presidential Records
Office: Science and Technology Policy, Office of (OSTP)
Series: O'Neil, John F., Files
Subseries: Telecommunications Files
WHORM Cat.:
File Location: Joint Telecommunications Resource Board 1990

Date Closed: 6/2/2010	OA/ID Number: 62105-007
FOIA/SYS Case #: 2005-0336-F	Appeal Case #:
Re-review Case #:	Appeal Disposition:
P-2/P-5 Review Case #:	Disposition Date:
AR Case #:	MR Case #:
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AR Disposition Date:	MR Disposition Date:

RESTRICTION CODES

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(b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
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(b)(9) Release would disclose geological or geophysical information

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
02d. Memorandum	To: OSTP From: GSA IRMA Security Manager Re: Request for Visit Approval [personal information redacted] (1 pp.)	3/22/90	(b)(6)	

Collection:

Record Group: Bush Presidential Records
Office: Science and Technology Policy, Office of (OSTP)
Series: O'Neil, John F., Files
Subseries: Telecommunications Files
WHORM Cat.:
File Location: Joint Telecommunications Resource Board 1990

Date Closed: 6/2/2010	OA/ID Number: 62105-007
FOIA/SYS Case #: 2005-0336-F	Appeal Case #:
Re-review Case #:	Appeal Disposition:
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Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
02e. Form	Visit Authorization and Clearance Certification Request [personal information redacted] (1 pp.)	3/26/90	(b)(6)	

Collection:

Record Group: Bush Presidential Records
Office: Science and Technology Policy, Office of (OSTP)
Series: O'Neil, John F., Files
Subseries: Telecommunications Files
WHORM Cat.:
File Location: Joint Telecommunications Resource Board 1990

Date Closed:	6/2/2010	OA/ID Number:	62105-007
FOIA/SYS Case #:	2005-0336-F	Appeal Case #:	
Re-review Case #:		Appeal Disposition:	
P-2/P-5 Review Case #:		Disposition Date:	
AR Case #:		MR Case #:	
AR Disposition:		MR Disposition:	
AR Disposition Date:		MR Disposition Date:	

RESTRICTION CODES

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Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
02f. Form	Visit Authorization and Clearance Certification Request [personal information redacted] (1 pp.)	3/26/90	(b)(6)	

Collection:

Record Group: Bush Presidential Records
Office: Science and Technology Policy, Office of (OSTP)
Series: O'Neil, John F., Files
Subseries: Telecommunications Files
WHORM Cat.:
File Location: Joint Telecommunications Resource Board 1990

Date Closed: 6/2/2010	OA/ID Number: 62105-007
FOIA/SYS Case #: 2005-0336-F	Appeal Case #:
Re-review Case #:	Appeal Disposition:
P-2/P-5 Review Case #:	Disposition Date:
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RESTRICTION CODES

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EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF ADMINISTRATION
ROUTE SLIP

TO <u>Pat Newhart</u>	Take necessary action	☐
_____	Approval or signature	☐
_____	Comment	☐
_____	Prepare reply	☐
_____	Discuss with me	☐
_____	For your information	☒
_____	See remarks below	☐

FROM Chuck Easby DATE 7-18-90
REMARKS _____

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
03. Form	Notification of Visit [personal information redacted] (1 pp.)	7/13/90	(b)(6)	

Collection:

Record Group: Bush Presidential Records
Office: Science and Technology Policy, Office of (OSTP)
Series: O'Neil, John F., Files
Subseries: Telecommunications Files
WHORM Cat.:
File Location: Joint Telecommunications Resource Board 1990

Date Closed: 6/2/2010	OA/ID Number: 62105-007
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NEWS

FEDERAL COMMUNICATIONS COMMISSION
1919 M STREET, N.W.
WASHINGTON, D.C. 20554

file - JTRB

1 - Michelle
1 - John

News media information 202 / 632-5050
Recorded listing of releases and texts
202 / 632-0002

This is an unofficial announcement of Commission action. Release of the full text of a Commission order constitutes official action. See MCI v. FCC, 515 F.2d 385 (D.C. Cir. 1975).

Report No. GN-50

GENERAL ACTION

January 12, 1990

COMMISSIONER ANDREW C. BARRETT NAMED DEFENSE COMMISSIONER

Commissioner Andrew C. Barrett has been appointed to serve as FCC Defense Commissioner.

Commissioner Barrett's new duties include overseeing all National Security Emergency Preparedness (NSEP) functions for the Commission, keeping the Commission informed of developments in this area, and serving as primary Commission defense spokesperson.

Commissioner Barrett's responsibilities will also include matters pertaining to the continuity of essential functions of the Commission under national emergency conditions. He will assume the duties and responsibilities for action by the full Commission under some emergencies.

Commenting on Commissioner Barrett's appointment, Chairman Sikes stated: "I am confident that Commissioner Barrett will provide a renewed focus on this vital Commission function. As indicated in Section I of the Communications Act, national defense was one of the fundamental reasons for creating the FCC. The added visibility that Commissioner Barrett will bring to this area should help ensure active industry participation in NSEP planning."

Action by the Commission January 2, 1990, by Order (FCC 90-19). Commissioners Sikes (Chairman), Quello, Marshall and Barrett.

-FCC-

News Media contact: Patricia A. Chew at (202) 632-5050.

Before the
FEDERAL COMMUNICATIONS COMMISSION
Washington, D.C. 20554

FCC 90-19
37847

In the Matter of the Appointment)
of the Defense Commissioner)

ORDER

Adopted: January 2, 1990

; Released: January 12, 1990

By the Commission:

1. Pursuant to Section 0.181 of the FCC Rules, we hereby appoint Commissioner Andrew C. Barrett to be Defense Commissioner. The Defense Commissioner is responsible for overseeing all National Security Emergency Preparedness functions for the Commission. This involves serving as primary Commission defense spokesperson, approving industry emergency plans including those for the Emergency Broadcast System, representing the Commission in interagency matters pertaining to continuity of government during national emergencies, and assuming the duties of the Commission under some emergencies.

2. ACCORDINGLY, IT IS ORDERED, pursuant to Section 0.181 of the FCC rules, that Andrew C. Barrett shall serve as Defense Commissioner.

FEDERAL COMMUNICATIONS COMMISSION

Donna R. Searcy
Secretary