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Folder Title:
Environment - UNCED [United Nations Conference on Environment and Development i.e. Earth
Summit or Rio Summit - June 11-13, 1992]

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THE WHITE HOUSE
WASHINGTON

April 16, 1991

MEMORANDUM FOR GOVERNOR SUNUNU

FROM:

D. ALLAN BROMLEY

Allan

SUBJECT:

UNCED PREPARATION DATA

Enclosed herewith is a memorandum prepared by Dr. Nancy Maynard of my staff that provides background information on the planning underway for U.S. participation in the UN's sponsored Conference on the Environment and Development scheduled for Rio de Janeiro, Brazil in June 1992.

Enclosures

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF SCIENCE AND TECHNOLOGY POLICY
WASHINGTON, D.C. 20506

April 15, 1991

MEMORANDUM FOR D. ALLAN BROMLEY

FROM: NANCY G. MAYNARD *NM*
SUBJECT: UNCED Update

As you know, the second Preparatory Committee meeting on the UNCED recently concluded in Geneva, and briefings were presented both to a small White House group and to the PCC last Friday. I will summarize below the background, results of the second PrepCom, recent US activities, and some concerns and possible actions.

Background

The UN Conference on Environment and Development (UNCED) will be held at the Head of State level in Rio de Janeiro, June 1-12, 1992 to set world priorities in environment and development issues and their linkages well into the 21st century.

The June 1992 UNCED commemorates the 20th anniversary of the Stockholm Conference on The Human Environment which set the tone for the international environmental agenda for the last 20 years. Stockholm issued a declaration of principles and established the UN Environment Programme (UNEP) to coordinate international environmental work.

The Conference agenda, established by UNGA Resolution 44/228 (December 1989), seeks to take up all environmental issues, and other cross-cutting issues such as public access to information, legal mechanisms, technology transfer and financial assistance. UNCED will also consider how to integrate environmental objectives with economic development.

Four preparatory meetings are planned:

- . August 1990 - Nairobi
- . March 1991 - Geneva
- . August 1991 - Geneva
- . February/March 1992 - New York

Conference Secretary - Maurice Strong (Canada)
Chair, Preparatory Committee - Tommy Koh (Singapore)

Work in the remaining Preparatory Committee meetings will take place in four bodies:

- . The Plenary - will also deal with cross-cutting issues, such as the provision of financial resources for environmentally sound projects in developing countries and the transfer of environmentally-appropriate technology to those countries
- . WG 1. Atmosphere and climate change, land resources, and biodiversity (Chair, Sweden)
- . WG 2. Oceans, fresh water, wastes and toxics (Chair, Nigeria)
- . WG 3. legal and institutional issues - mechanisms for international agreements (Chair, Czechoslovakia)

PrepCom March 18-April 5, 1991 - Summary of Results:

Delegates (110 countries) set up a flexible procedure for accrediting NGO's (resulting in participation of 134 environmental and developmental groups). Working Group III was set up with strong terms of reference. Constructive debate began on a number of issues - e.g., marine pollution, hazardous wastes, toxic chemicals and soil loss. Good discussion on technology transfer occurred including a well-received US statement.

The most satisfying progress on substantive issues was the momentum built for signing a separate forest agreement at Rio, which the Houston Summit endorsed.

Unresolved issues from 2nd PrepCom:

The US received only limited response to action-oriented US initiatives on ocean and toxic chemicals. There was no agreement regarding UNCED's role in climate change (as opposed to the ongoing negotiations in the Framework Convention). Work has not really begun on the the conference's 2 major outputs - "Earth Charter" (statement of principles) and "Agenda 21" (program of action).

Recent US Activities in Preparation for UNCED

a. US Government Preparations

Department of State (OES) is the US Government lead in preparing for this conference. Curtis (Buff) Bohlen, Assistant Secretary of State, set up an UNCED Coordination Center and appointed Ambassador Robert Ryan (Senior Foreign Service Officer, an economist and former Ambassador to Mali) as Director and David Williams (former Chief of Planning and Environment, BLM) as Deputy Directory. The total 7 person staff is located in the top floor of CEQ.

A total of 37 position papers and 3 background papers were circulated just prior to the PrepCom for review. (Tab A - list of papers)

b. US National Report

Each country is preparing a National Report (a self study of national resource base and current environment/development policies) for submission in July 1991. CEQ is preparing the US report with major support from EPA and is presently circulating a draft of this report to agencies for review and comment. In conjunction with this project CEQ is setting up public hearings throughout the US on issues covered in the report. (Schedule of hearings - Tab B)

c. Congressional Hearings

Congressional hearings are also underway on UNCED with the first hearing on April 16 before the House Subcommittee on Human Rights and International Organizations. Buff Bohlen (DOS) and Mike Deland (CEQ) will be testifying.

Concerns/Possible Actions

In our small White House meeting last Friday on this issue, a number of concerns were expressed:

1. It is important to establish an orderly, regular process at the policy level in the White House to follow the progress of UNCED in a more detailed way. (Receiving a stack of 40 papers to review a few days prior to the start of the PrepCom is not conducive to good policy-making.)
2. We (WH) need to determine exactly what US objectives are in UNCED and then work to steer the process so that our objectives are fulfilled.
3. A better, tighter system needs to be set up by the US Secretariat (Ryan) to coordinate the 41 issues/papers among all agencies over the coming months and to determine consistency with US policy, etc.
4. Maurice Strong (Canada) is evidently running a very strong Secretariat and has firm control of output. There is concern that he will control most of the final products. To avoid this, we must become more involved in the work of the Secretariat (presently, we have one American (quite good) among the 15 Secretariat employees. However, it is said that much of the work is being done off-line by consultants, etc.)
5. The UNCED Secretariat will be producing a draft declaration of principles ("Earth Charter") and a detailed program of action ("Action 21"). We should find a way to work aggressively on those documents as soon as possible.
6. Contingency plans need to be made in case the President decides to join other Heads of States at the Conference because nearly all of the hotel rooms have been booked already (7,000 rooms).
7. Given the amount of attention that this Conference will receive and its timing, this is a potential major opportunity (or risk) and we need to work hard to insure that it is fully developed and maintained as a "win".

UNCED Preparations: March 1991 Geneva: PrepCom 2
Status of Position Papers: 2/18/91

<u>Position Paper</u>	<u>Lead Agency</u>	<u>Chairman</u>	<u>Tel.#</u>	<u>---</u>	<u>FAX</u>	<u>Status</u>
<u>Scope Paper</u>	State	Dawson	647-3638	-0753		Need update

WORKING GROUP I

Protection of the Atmosphere

Climate Change	State	Reifsnyder	647-4069	-0191		Need update
Ozone/Montreal Prot.	State	Usrey	647-9266	-5947		Need update
Transboundary Air Pollution	State	Usrey	647-9266	-5947		Need update

Land Resources

Trop. Deforestation	State	Caswell	647-3367	-5947		Need update
Desertification	AID	Gaudet	647-0467	-4238		Need update
<u>Biodiversity</u>	State	Savage	647-3367	-5947		Need update
<u>Biotechnology</u>	State	Savage	647-3367	-5947		Need update

WORKING GROUP II

Oceans, Seas and Coastal Seas

Oceans Principles	State	Scully	647-3262	-1106		Draft circ
Marine Living Res.	NOAA	Cottingham	377-5181	-8203		Draft circ
Marine Pollution	State	Scully	647-3262	-1106		Draft circ
Coastal Zone Mgmt	NOAA	Carey	673-5140	-3850		Draft circ
Ocean Monitoring and Data Management	State	Bergamaschi	647-0239	-1106		Draft circ
Institutions/ Int'l Organizations	State	Scully	647-3262	-1106		Draft circ

Fresh Water Resources

Fresh Water Quality	EPA	Christich	382-4893	-4470		Need update
Fresh Water Supply	DOI	Washburn	208-3101	-3390		Need update

UNCED Preparations: March 1991 Geneva: PrepCom 2
Status of Position Papers: 2/18/91

Wastes and Toxics

Wastes	EPA	Grieder	387-4887	382-4470	Need update
Toxics	EPA	Ogden	475-6633	382-4470	Need update

WORKING GROUP III (Legal/Institutional)

Terms of Reference	State	Kovar	647-2282	-1037	Draft circ
Restructuring Int'l. Systems	State	McGuinness	647-2752	-8902	Complete
Environmental Law	State	Kovar	647-2282	-1037	Need update
Principles Statement	State	Kovar	647-2282	-1037	New Paper

CROSS CUTTING ISSUESEconomic Policy

Economic Growth/ Development	CEA	Gruenspecht	395-6982	-6947	Need update
Environment, Trade and Development	State	Cabral	647-6078	-6540	Need update
Energy & Industry (including Energy Efficiency section from AID - Kamens)	DOE	Williams	586-4759	-2062	Need update
Finance, Funding	State	Preston	647-5640	-0320	Need update
Technology Transfer	EPA	Kasman	475-7424/382-4470		Need update
System of National Income Accounting	EPA	Hennemeyer	475-8252/382-4470		New Paper

Environmental Information and Decisionmaking

Env'l Education (includes Promote Development of Human Resources)	EPA	Christich	382-4893	-4470	Need update
Environmental Impact Assessment	CEQ	Bliss-Guest	395-5750	-3744	Need update

UNCED Preparations: March 1991 Geneva: PrepCom 2
 Status of Position Papers: 2/18/91

**Prevention & Settlement
 of Disputes**

State	Kovar	647-2282	-1037	New Paper
Cooperation Between Neighboring Countries				
State	Rojo	647-9312	-5947	Draft circ.
Envl Emergencies				
OFDA	Huden	647-5714	-5269	New Paper
Eco-Development Areas				
DOI	Washburn	208-3101	-3390	New Paper

Quality of Life

Population/ Demographic	State	Andrus	647-3472	-0217	Need update
Human Settlements	AID	Hammam	663-2534	-2552	Need update
Health Consequences of Env'l Degradation	AID	Long	875-4743	-5490	Need update

BACKGROUND PAPERS

Major U.S. Env'l Laws	DOJ	Petsonk	514-4642	-4231	New Paper
Innovative Concepts e.g., Risk Assessment, Pollution Prevention, Cross-Media Pollutants	EPA	Volgelgesang	382-4870/755-0653 New Paper		
Env'l Information	EPA	Drake	475-8446/382-4470 New Paper		

UNCED PPC SUBCOMMITTEE MEETING LIST

<u>NAME</u>	<u>AGENCY</u>	<u>TEL.</u>	<u>FAX</u>
Jerry Kamens	AID/S&T/EN	703-875-4518	703-875-4639
Bob Wrin	AID/S&T/H	703-875-4493	703-875-5490
Raleigh Leef	Army Corps Engrs.	202-272-0123	202-272-0287
Jerry Delli Priscoli	Army Corps Engrs.	703-305-2372	703-355-3171
Patricia Bliss-Guest	CEQ	202-395-5750	202-395-3744
Joanna Wallace	CIA	703-482-9682	703-790-5736
Roza Pace	DOC	202-377-3227	202-377-5039
Moira M. Shea	DOC/TA	202-317-0826	202-377-4817
Richard Kibler	DOD	703-325-2211	703-325-2234
Kathleen Rees	DOE/IE	202-586-5902	202-586-1180
Kathryn Washburn	DOI	202-208-3101	202-208-3390
Catherine Hung	DOT	202-366-4823	202-366-7618
Courtney Tucker	DOT	202-366-9524	202-366-7483
Susan Drake	EPA	202-475-8446	202-382-4470
Sandy Vogelgesang	EPA	202-382-4870	202-755-0653
David Cottingham	NOAA	202-377-5181	202-377-5231
Janice Sessing	NOAA	202-377-5181	202-377-5231
David Reynolds	Peace Corps	202-606-3100	202-606-3024
Kathryn Cabral	State	202-647-6078	202-647-6450
Nancy Carter	State	202-647-3472	202-647-0217
Ray Clore	State	202-647-3367	202-647-5947
Jim Chamberlin	State	202-647-3367	202-647-5947
Chris Dawson	State/S/P	202-647-0436	202-647-0753
Jeff Kovar	State	202-647-2282	202-647-1037
Tom Martin	State/IO	202-647-2330	202-647-8902
Tucker Scully	State	202-647-3262	202-647-1106
Richard J. Smith	State	202-647-1554	202-647-1555
Linda Strachan	State	202-647-3550	202-647-1555
Gary Usrey	State	202-647-9266	202-647-5947
Maureen Walker	State	202-647-9099	202-647-1106
David Williams	State	202-647-3367	202-647-5947
Norton D. Strommen	USDA	202-447-9805	202-472-5805
Fred Kaiser	USDAFS	202-447-2747	202-453-3603
R. Michael Martin	USDAFS	202-453-9357	202-453-3603
Wendy Beaver	USIA	202-619-4758	202-619-6520
Ed Goldstein	WH-OPD	202-456-7988	202-456-7739
Eric Melby	NSC	202-395-4985	202-395-7350
Howard Gruenspecht	CEA	202-395-6982	202-395-6947
Dan Sheehan	Coast Guard	202-267-2970	202-267-1405
Richard Porter	Dom. Pol. Council	202-456-6722	202-456-2223
Hassan Virji	NSF	202-357-9762	202-357-9629
Norman Hartness	OMB	202-395-6840	202-395-6899
Vicky Sutton	OSTP	202-456-6202	202-395-3719
Nelson Coar	Treasury	202-566-2487	202-566-8066
Don Eiss	USTR	202-395-5656	202-395-3911

UNCED SCHEDULE OF MEETINGS AND MAJOR CHECKPOINTS

FROM UNCED COORDINATION
DEPARTMENT OF STATE
3/28/91

COUNTDOWN TO GENEVA +10
COUNTDOWN TO UNCED 431
62 WEEKS TO BRAZIL!

<u>DATE</u>	<u>TIME</u>	<u>PARTICIPANTS</u>	<u>PURPOSE</u>	<u>LOCATION</u>
3/18-4/5		DELEGATION BOHLEN/SMITH/RYAN	PREPCOM 2	Geneva
4/17		BOHLEN/RYAN	HEARING - HOUSE FOREIGN AFFAIRS	
4/25		Ryan	OECD Ad Hoc Group on Env. and Dev.	Paris
4/26-27		Williams	Citizens' Network	St. Louis
5/9-10		WILLIAMS/KLEIN	CEQ ROUNDTABLE	Baltimore
5/15		BOHLEN/RYAN	HEARING - SENATE FOREIGN RELATIONS	
5/17-18		RYAN/KOVAR WILLIAMS	AMERICAN BAR ASSN ENVIRONMENTAL LAW CONF.	Airlie House Warrenton VA
5/20-31		BOHLEN/REINSTEIN	UNEP GOVERNING COUNCIL	Nairobi
5/30-31		WILLIAMS/STEEVER	CEQ ROUNDTABLE	San Francisco
6/13-14		WILLIAMS/LARSEN	CEQ ROUNDTABLE	Denver
6/27-28		RYAN/WILLIAMS STANCIOFF	CEO ROUNDTABLE	Chicago
Mid-July		WILLIAMS	CEQ STEERING COMM. Summarize Roundtables	Washington
7/25-28		Bohlen	Aspen Institute: Sr. policy makers re UNCED	Aspen CO
8/12-30		DELEGATION BOHLEN/SMITH/RYAN/WILLIAMS	PREPCOM 3	Geneva
10/7		Ryan	OECD Ad Hoc Group on Env. and Dev.	Paris
10/29-11/2		Ryan/Williams	Globescope Americas	Miami
November		Ryan/Williams	UN General Assembly 2nd Comm. on ENV	UN/New York

Items in CAPS are committed by State, others are to be decided.