

Fifth Symposium on Advanced Legal Topics in Land Conservation

June 11-12, 2015 Crowne Plaza Hotel Indianapolis, IN

Thank you to our sponsors





Thank you to the Indiana Land Protection Alliance and Central Indiana Land Trust for all of their help and for hosting us in Indianapolis



2015 Fifth Symposium on Advanced Legal Topics in Land Conservation

June 11 - 12, 2015 Crowne Plaza Hotel | Indianapolis, IN

Agenda and Faculty

Convening leading legal experts and practitioners on emerging issues in land conservation

Program Committee

Bill Silberstein Catherine Howell Bill Weeks Leslie Ratley-Beach Kaplan Kirsch & Rockwell LLP The Nature Conservancy Conservation Law Center Land Trust Alliance

Wednesday June 10

6:00 PM - 7:00 PM Social Hour

Meet your colleagues and make dinner plans

Location: Illinois Street Ballroom East

Thursday June 11

7:00 AM Registration and Continental Breakfast

Location: Illinois Foyer

Location for all Symposium sessions: Illinois Street Ballroom West

8:00 AM Welcome and Orientation

Bill Silberstein, Attorney, Kaplan Kirsch & Rockwell LLP (CO)
Cathy Howell, Senior Attorney, The Nature Conservancy (TX)- moderator
Leslie Ratley-Beach, Conservation Defense Director, Land Trust Alliance (VT) – moderator

8:10 AM Conservation in Court: Lessons Learned

Rob Levin, Attorney, Law Office of Robert H. Levin (ME)

We will dig into the nuances and implications of three critical conservation cases.

9:15 AM Old and in the Way or a Touch of Gray

Andrew Dana, Attorney, Conservation Law Associates (MT) and Philip Tabas, Vice President and Special Advisor for the North American Conservation Region, The Nature Conservancy (VA)

Dated, vague, ambiguous, conflicting, inconsistent or missing language in conservation easements cause problems in court and on the ground. Using examples, two conservation veterans explore how to help people preserve the conservation purposes of conservation easements when presented with questions of interpretation and when land trusts seek to make comprehensive updates and improvements to their conservation easements.

10:30 AM **Break**

Location: Illinois Foyer

10:45 AM Water Law Changes and Challenges

Jack Wittman, Senior Geoscientist and VP Midwest, Intera (IN) and Joseph Dellapenna, Professor of Law, Villanova University School of Law (PA)

Western Land Trust lawyers and staff have long paid attention to water rights, but eastern

conservation easements generally are silent on water issues. In recent years, population shifts, changing precipitation regimes, unprecedented uses and new laws east of the 100th Meridian have begun to make water a legal issue that conservationists and their counsel must consider. We will survey the changing dynamics of water, examine the legislative responses, and consider the drafting implications for conservation transactions.

12:00 PM **Lunch** with expert-anchored topic tables

Location: Illinois Street Ballroom East

2:15 PM Conservation Easements on Working Farm Land

W. William Weeks, Director, The Conservation Law Center (IN) and Christian Freitag, Executive Director, Sycamore Land Trust (IN)

Changing markets, changing methods, and changing support and regulation by government make conservation easements that include working farmland a drafting and enforcement challenge. We will explore the implications of the issues for drafting, management plans, and enforcement and, for donations and bargain sales, problematic language from the applicable Treasury regulations.

3:30 PM Break

Location: Illinois Foyer

3:45 PM Three Headed Cow: Government Funded Agricultural Easements

Lavonne Paden, Director, West Virginia Agricultural Land Protection Authority and Ginny Moore, Consultant-Upper Midwest Office, The Conservation Fund and immediate past Executive Director, Kansas Land Trust

With the substitution of ACEP for FRPP and other federal programs what does the three-headed approach of federal, state and private conservation mean for agricultural easement drafting particularly on impervious surface limits, structures, rural enterprises, on-farm energy production, and uses inconsistent with the particular land trust mission? What document designates the roles, responsibilities and rights of the easement co-holders and government funders? Who has authority, priority, decision making control? What are the implications for agricultural easement stewardship particularly in condemnation priority and management of potentially conflicting land uses, conservation easement terms and land trust mission?

5:00 PM Welcome Reception

Hosted by The Nature Conservancy and Kaplan Kirsch & Rockwell Location: Illinois Street Ballroom East

Friday June 12

7:00 AM Continental Breakfast

Location: Illinois Fover

Location for all Symposium sessions: Illinois Street Ballroom West

8:15 AM Welcome Back and Orientation to the Day

Leslie Ratley-Beach, Conservation Defense Director, Land Trust Alliance (VT) – moderator Cathy Howell, Senior Attorney, The Nature Conservancy (TX) - moderator

8:30 AM What Does Private Benefit Really Mean Day to Day?

Ionathan Blum, Counsel, Polsinelli (TX)

Excess benefit, impermissible private benefit and private inurement trouble land conservationists every day. What does it really mean in day to day practice? How to distinguish incidental and insubstantial conferment, and how do you document and measure it? We will delve into triage of risks, identify where flexibility exists and illustrate application with a series of case studies. Bring your questions for diagnosis such as service delivery to landowners, transfer of development rights program facilitation fees, conservation easement violations, fundraising and marketing to name a few.

Location: Illinois Foyer

10:15 AM Incorporating the Value of Ecosystem Services in Legal Decision-Making

Molly Peters-Stanley, Director, Forest Trends Ecosystem Marketplace (DC) and Bill Silberstein Scientists, governments and businesses are gaining a greater understanding of the economic benefits derived from protecting and enhancing natural ecosystems. For the conservation attorney, quantifying the production and value of natural assets can be important leverage when conserved land is under threat of condemnation, faced with conservation easement violations and in other situations. This session will tackle this emerging area and the questions that land trusts should be asking, including: How can conservationists use ecosystem services to influence decision-making and negotiations? What tools are available to land trusts for assessing the economic benefits of conservation, and how credible is the valuation methodology? In conservation easements, how should we address conservation credits, including ownership and tax issues of double-counting credits and benefits?

11:45 PM **Lunch** with expert-anchored topic tables

Location: Illinois Street Ballroom East

1:45 PM Indicia of Successful Stewardship Litigation

Keith Gerrard, President of the Board, San Juan Preservation Trust (WA) and Of Counsel Perkins Coie LLP and Tim Seifert, Executive Director San Juan Preservation Trust (WA)

Explore how the San Juan Preservation Trust speedily prevailed in this matter, obtained a permanent injunction and \$100,000 in damages. Over three dozen homes border the Geary Preserve in the San Juan Islands of Washington State. While some of the neighbors that fought to establish this preserve in 1992 still remain, many of these homes have changed hands. One of these new neighbors removed substantially all of the trees from a one-quarter acre area of the preserve to enhance water views for the neighboring Inn.

3:15 Adjourn

Symposium Notes:

- Perpetuity and ethics are constant considerations in conservation work.
- This program committee chose depth over breadth in topics based on your comments from the first three Advanced Topics Symposiums.
- The program committee allowed additional time for *vigorous discussion* on every topic. Please participate.
- Please use the evaluation forms to suggest topics for the Sixth Advanced Topics Symposium.



2015 Fifth Symposium on Advanced Legal Topics in Land Conservation

June 11 - 12, 2015 Crowne Plaza Hotel | Indianapolis, IN

ELECTRONIC MATERIALS TABLE OF CONTENTS

Tab 1 Conservation in Court: Lessons Learned

Rob Levin, Attorney, Law Office of Robert H. Levin (ME)

- 1. Outline of Remarks Page 2
- 2. Slides of Power Point Presentation Page11
- 3. Case Opinions:
 - a. <u>Case #1</u> Page 24

Register v. The Nature Conservancy, No. 5: 13-77-DCR (E.D. Kentucky Dec. 9 2014) (Memorandum Opinion and Order).

b. **Case #2** – Page 46

Lyme Land Conservation Trust, Inc. v. Platner, No. KNL-CV-09-6001607-S, 2010 Conn. Super. LEXIS 1571 (Super. Ct. Conn. Jud. Dist. New London June 24, 2010)(Lyme I); 2013 WL 3625348 (Super. Ct. Conn. Jud. Dist. New London May 29, 2013)(Lyme II); (Super. Ct. Conn. Jud. Dist. New London March 12, 2015)(Lyme III) (Bench Decision on declaratory judgment); (Super. Ct. Conn. Jud. Dist. New London March 26, 2015)(Decision on damages and attorney fees)(Lyme IV). See also the Lyme Land Conservation Trust brief.

c. **Case #3** - Page 85

<u>Wetlands America Trust, Inc. v. White Cloud Nine Ventures, L.P.</u>, No. 78462 (20th Jud. Cir. Va. June 19, 2014). On appeal to the Virginia Supreme Court; briefs filed May 23, 2015. See also the Virginia Attorney General brief in *White Cloud* and the amicus brief by various interested land conservation organizations filed May 21, 2015.

Tab 2 Old and in the Way or a Touch of Gray

Andrew Dana, Attorney, Conservation Law Associates (MT) and Philip Tabas, Vice President and Special Advisor for the North American Conservation Region, The Nature Conservancy (VA)

- 1. Philip Tabas Outline of Remarks Page 2
- 2. Dana and Tabas Slides of Power Point Presentation Page 27
- 3. Andrew Dana Outline of Remarks Page 34
- 4. Easement Consolidation Worksheet Page 40

Tab 3 Water Law Changes and Challenges

Jack Wittman, Senior Geoscientist and VP Midwest, Intera (IN) and Joseph Dellapenna, Professor of Law, Villanova University School of Law (PA)

- 1. Jack Wittman
 - a. Outline of Remarks Page 2
 - b. Slides of Power Point Presentation Page 4
- 2. Joe Dellapenna
 - a. Outline of Remarks Page 16
 - b. Slides of Power Point Presentation Page 21
- 3. Water and Economic Development In Indiana: Modernizing The State's Approach To A Critical Resource, Jack Wittman, August 2014 Page 27

Tab 4 Conservation Easements on Working Farm Land

W. William Weeks, Director, Conservation Law Center (IN) and Christian Freitag, Executive Director, Sycamore Land Trust (IN)

- 1. Outline of Remarks Page 2
- 2. Slides of Power Point Presentation Page 8
- 3. Sycamore Land Trust conservation easement template for working farms Page 13
- 4. US Tax Code 26 USC Seciton 170 Page 32
- 5. Us Treasury Regulations CFR 1.170A-14 Page 38

Tab 5 Three Headed Cow: Government Funded Agricultural Easements

Lavonne Paden, Director, West Virginia Agricultural Land Protection Authority and Ginny Moore, Consultant-Upper Midwest Office, The Conservation Fund and immediate past Executive Director, Kansas Land Trust

- 1. Outline of Remarks Page 2
- 2. Slides of Power Point Presentation Page 18
- 3. New ACEP Manual and Interim Final Rule
 - a. Acronyms List Page 26
 - b. Former Chief White's Analysis Page 27
 - c. Latest draft of interim rule Page 34
 - d. Part 528 Agricultural Conservation Easement Program (ACEP) Joint Provisions Manual Page 168
 - e. NRCS Cash Match Section 1428.64(b)(4) excerpt from the new Manual Page 379
 - f. Minimum Deed Terms Page 381
- 4. Co-holding
 - a. Excerpt from Deed of Conservation Easement Co-holding Language Page 392
 - b. MOU with County Model FY 2015 Cooperative Agreement Page 393
- 5. Modification
 - a. FRPP Easement Modification Procedural Requirements Page 402
- 6. Conflict in Federal/State Provisions
 - a. Freedom of Information (Section 1619) Office of General Counsel Response on FOIA and Section 1619 Page 409
- 7. Eminent Domain
 - a. NRCS Headquarters Office of the General Counsel letter dated August 21, 2008 regarding PATH Transmission Lines on FRPP Easements Page 410
 - b. Frankfort Public Service District v. Frederick Siple, Mineral County Farmland Protection Board and Natural Resources Conservation Service, US Circuit Court for Mineral County, West Virginia, CA No. 14-C-95 – Page 411
 - c. NRCS State Conservationist for West Virginia letter dated July 25, 2014 regarding easement modification guidelines Page 413
 - d. NRCS Headquarters Office of the General Counsel letter dated April 5, 2006 regarding condemnation Page 415

Tab 6 What Does Private Benefit Really Mean Day to Day?

Jonathan Blum, Counsel, Polsinelli (TX)

- 1. Outline of Remarks and Checklists Page 2
- 2. Slides of Power Point Presentation Page 21

Tab 7 Incorporating the Value of Ecosystem Services in Legal Decision-Making

Molly Peters-Stanley, Director, Forest Trends Ecosystem Marketplace (DC) and Bill Silberstein, Attorney, Kaplan Kirsch & Rockwell LLP (CO)

- 1. Molly Peters-Stanley
 - a. Outline of Remarks Page 2
 - b. Slides of Power Point Presentation Page 7
 - c. Ecosystem Markets and Finance: A Global Primer Page 13
- 2. Bill Silberstein
 - a. Outline of Remarks Page 31
 - b. Slides of Power Point Presentation Page 42
- 3. Pila'a 400, LLC v. Bd. Of Land & Natural Resources, 320 P.3d 912 (Haw. 2014) Page 46
- 4. United States v. CB & I Constructors, Inc., 685 F.3d 827 (9th Cir. 2012) Page 76
- 5. Phoenix Pinelands Corp. v. United States, 2010 U.S. Dist. LEXIS 40638 (D. N.J. 2010) Page 84
- 6. Lyme Land Conservation Trust v. Platner, Docket No. KNLCV 0960016075 Superior Court New London Connecticut (March 26, 2015) Page 88
- 7. Cal. Civ. Code § 815.7. Enforceability; Remedies Page 91
- 8. Colo. Rev. Stat. 38-30.5-108. Enforcement remedies Page 93
- 9. Haw. Rev. Stat. § 198-5. Enforcement of easement Page 94
- 10. Conn. Gen. Stat. § 52-560a. Damages for encroachment on state, municipal or nonprofit land conservation easement open space Page 95

Tab 8 Indicia of Successful Stewardship Litigation

Keith Gerrard, President of the Board, San Juan Preservation Trust (WA) and Of Counsel Perkins Coie LLP and Tim Seifert, Executive Director San Juan Preservation Trust (WA)

- 1. Outline of Remarks Page 2
- 2. Slides of Power Point Presentation Page 8
- 3. Land Conservation Law Case Summaries of Trespass on Conservation Land, March 2015 Excerpts, Rob Levin Page 18
- 4. Final Complaint Ogden Olson with cover letter Page 29
- 5. Stipulation and Judgment Page 42

Tab 9 Additional Materials

Faculty biographies

Roster

Visit Indy Info: Cultural Trail, Local Restaurant Guide and Downtown Map