Hurricane Sandy: Recovery and Opportunities for Building Resilience

Long-Term Recovery Efforts

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RECOVERY, RESILIENCE & ADAPTATION

A Framework for Connecticut Lessons From Weather Disasters

By George Bradner, Property Casualty Director Connecticut Insurance Department (CID)

Environmental Business Council Extreme Weather and Climate Change September 25, 2013

Resiliency, Mitigation & Adaption

"It is not the strongest of the species that survive, not the most intelligent, but the one most responsive to change."

- Charles Darwin

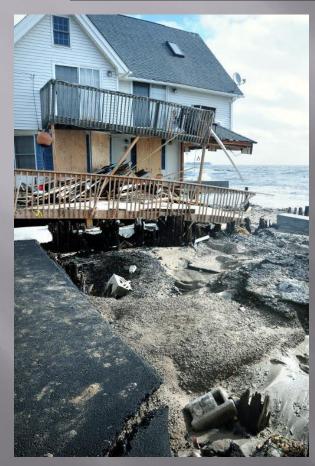


Our Risks...

- •<u>Coastal Property</u>: \$479.9 billion worth of property insured on CT coastline, 6th highest of 18 Atlantic states
- •<u>Value of insured coastal property</u>: Comprises 64 % of all insured property in the state, 2nd only to FL
- •<u>Trees</u>: Nearly 60% of CT is forested. One of the most heavily forested states, among the most densely populated



...Our Reality



Sandy – October 2012





<u>Ir</u>ene – August 2011



October 2011 Nor'easter

Storms By The Numbers

Storm	Claims	Claims \$ Paid	Complaints to CID
Sandy (2012	61,000*	\$480M	134
Irene (2011)	60,000	\$235M	237
2011 Nor'easter	93,000	\$247M	60
Winter 2010-11	n/a	\$165M	n/a

^{* 96} percent closed through August 2013

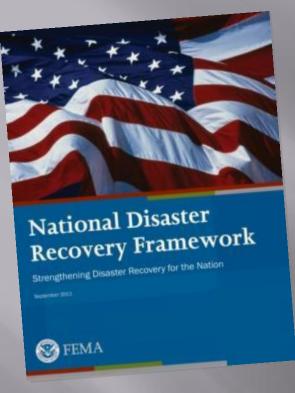


Sandy By The Numbers

Sandy FEMA Numbers	# Applicants/ Claims	Eligible Applicants	Claims \$ Paid	Average Paid
*Individual Households	8,700	2,947	\$14.5M	\$4,905
SBA	9,780 Apps issued 1,861 Received	809	\$47.2M	\$58,344
NFIP	6,136	**5,477	\$232.0M	\$42,200
Public Assistance	n/a	n/a	\$65.3M Estimated	n/a
Total			\$359.0M	

^{*}IHP MAX AWARD: \$31,900 X 16 AWARDS

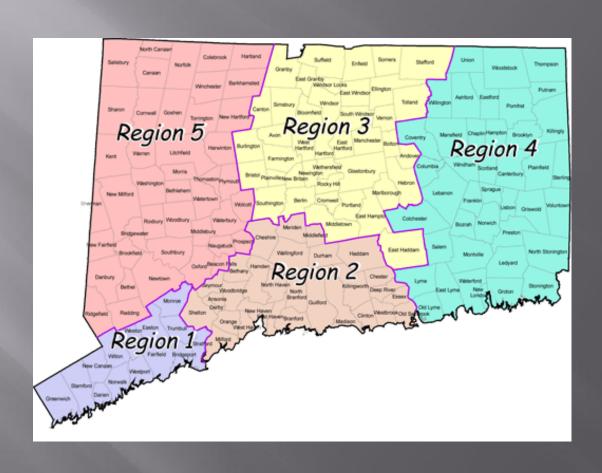
^{**98} percent closed through August 2013



NATIONAL DISASTER RECOVERY FRAMEWORK: A MODEL FOR THE CT PLAN

- •Offers scalable, flexible guide to effective recovery
- •Defines roles & responsibilities
- •Provides well-coordinated support to communities
- Promotes establishment of post-disaster groups to manage recovery
- •Offers focused leadership at state & tribal level
- •Promotes deliberate, transparent process
- •Operates with support of Federal recovery leadership

5 DEMHS Regions



CT Recovery Framework: 15 Emergency Support Functions (ESF)

- ESF-I: Transportation
- ESF-2: Communications
- ESF-3: Public Works
- ESF-4: Fire
- ESF-5: Emergency Management
- ESF-6: Mass Care
- ESF-7: Resource Support
- ESF-8: Public Health
- ESF-9: Search and Rescue
- ESF-10: Hazardous Materials Response
- ESF-11: Agriculture and Natural Resources
- ESF-12: Energy
- ESF-13: Law Enforcement/ Homeland Security
- ESF-14: Long Term Recovery and Mitigation
- ESF-15: External Affairs

ESF-14 Long-Term Recovery Committee

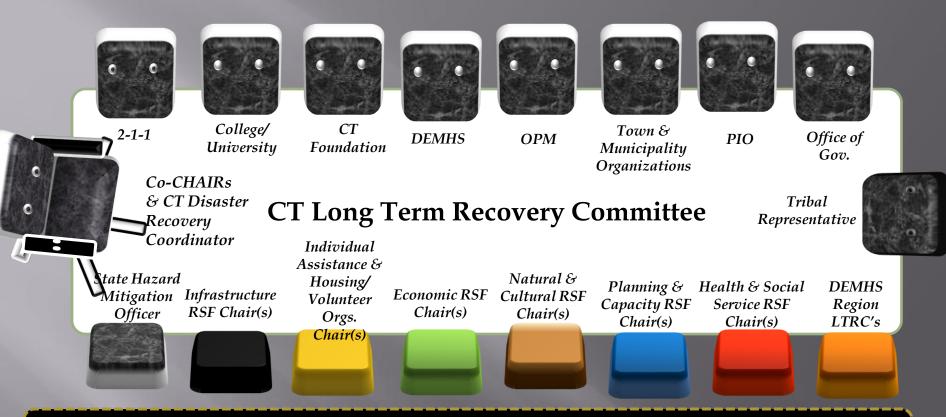
Co-Chaired by:

- ✓ CT Insurance Department
- ✓ Dept. of Economic & Community Development

Supports, identifies programs & resources to mitigate risk, foster recovery

Coordinates recovery resources for communities through CT's 5 Emergency Management regions

Who's at the table with CID?...



FUNCTIONS OF THE CONNECTICUT LONG TERM RECOVERY COMMITTEE

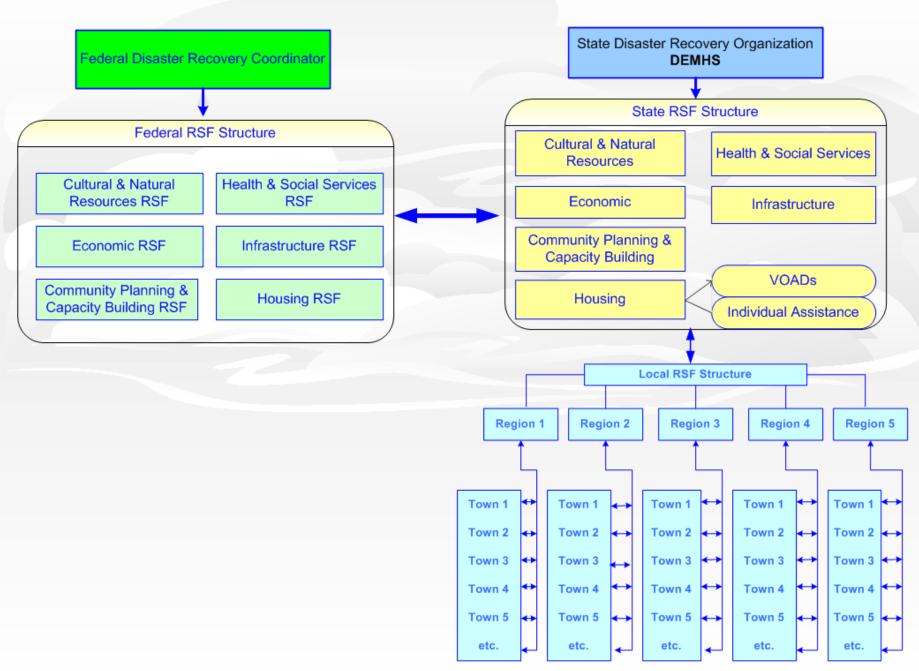
PRE-DISASTER

- **Develop** State Recovery Plan & Steady State
- Assign responsibilities to recovery partners
- *Maintain clear lines of communication with*:
 - Local/Municipal Partners
 - State/Regional Partners
 - Federal/National Partners

POST DISASTER

- Assess recovery needs following an event
- *Activate* RSFs for complex recovery issues
- **Develop** Post-disaster Recovery Strategies
- Oversee disaster recovery coordination
- Report progress
- Evaluate and update State Recovery Plan

FEDERAL AND STATE RECOVERY SUPPORT FUNCTIONS



Recovery Activities to Date

- Organization & Information Gathering
- Participating in Statewide Summer Exercise
- Identifying, Adopting Best Practices
 - ✓ Statewide Disaster Plan (Maine template)
 - ✓Identified Need for a Charitable Relief Fund (for needs unmet by insurance or federal \$)
 - ✓ Created CT Recovers Web page
- Established the following working groups:
 - ✓ Long-term housing
 - ✓ Individual assistance
 - ✓ Natural & cultural
 - ✓ Economic
 - ✓ Community Planning and Capacity Building

Disaster Recovery Coordinator: William

Shea, DEHMS

DEMHS Advisory Council State Disaster Recovery Plan

Long Term Recovery Committee

George Bradner, CID Co-Chairs:

Michael Lettieri, DECD

Connecticut Care Disaster Relief Fund

Individual Assistance Working Group

Co-Chairs: Richard Branigan, Amer. Red Cross

> Dakibu Muley, DSS Ken Dumais, DEMHS

- ·DSS
- •DMHAS
- •DEMHS •DCF
- •DOH
- •FEMA
- •CT VOAD

•CID

•DECD

- DISABILITY
- **ADVOCATES**

Housing Working Group

Co-Chairs:

Nick Lundgren, DOH

Neil Newman. DOH

- •CT Housing
- Authority
- •HUD
- •Fannie Mae
- ·DSS
- •DISABILITY ADVOCATES

Volunteer **Organizations** Available for Disasters (VOADs) & Non-Governmental Organizations (NGO) Chair: Chris Baker,

CT Red Cross

- •CT Rises
- •Red Cross
- Salvation Army
- Adventists
- •211
- Other VOADs

Economic Recovery Working Group

Co-Chairs: Paul Ryan, InfraGard

Stan Sorkin, CT Food Assoc. Peter Lent, DECD

- •BANKING •CBIA
- •DECD •CT Retail
- •SBA Merchants •CID Assoc.
- •SBDC

RESPONSIBILITIES

- •SBA Loans
- •HUD FHA Loans
- •Gas Station Generators

Natural & Cultural Resources **Working Group**

Co-Chairs: Jennifer Pagach, DEEP Daniel Forrest, DECD

- •NRCS •OPM
- •USACE •CT TRUST FOR
- •HUD HIST.
- •FWS **PRESERVATION**
- •FEMA TRUST FOR •MOHEGAN PUBLIC LANDS
- •NATURE TRIBE
- MASHANTUCKE CONSERVANCY
- T PEOUOT TRIBE •TOWN OF •DEEP **GROTON**
- •SHPO •GREENWICH
- UCONN

RESPONSIBILITIES

- ·Hazard Mitigation
- •Environmental Review & Compliance
- •Environmental Restoration
- •Historic Property Restoration

Community Planning & Capacity Building (CPCB) Working Group

Co-Chairs: Mike Muszynski, CCM

Garrett Eucalitto, OPM

- •DEMHS/FEMA Coordinators
- •DOE/DOHE
- University/Coll
- eges
- •Regional LTR

RESPONSIBILITIES

- •Community Planning
- •Capacity Building
- Mitigation and Community Resilience

Assistance

CT Recovers Web Site



Legislative Activities: Shoreline Preservation Task Force Formed

- Legislature formed post-Irene task force
- Gathered info over several months on mitigating shoreline risk
- •CID testified on balancing act of regulator:
 - ✓ CID requires carriers to write in all areas
 - ✓ Industry cannot pick and choose
 - ✓ Must balance consumer protection with industry solvency
- CID shared data of storm impact on premiums, availability
 - ✓ More costly storms
 - ✓ More risk and more costly risk
 - ✓ More people living on shoreline/building bigger homes

CID Input To Task Force

- CID shared data on industry response
 - ✓ Higher premiums
 - ✓ Higher deductibles
 - ✓ Lower limits
 - ✓ Exclusions
 - ✓ Non-renewal
 - ✓ Market withdrawal

Task Force Recommendations To Legislature

Recommendations for legislation:

- More stringent design of water treatment plant to qualify for state funding
- •Factor sea level rise of 2-5 inches for emergency planning
- •Gather state, federal data to develop a guide for CT
- •Establish a CT Center for Coasts to collect/analyze data

Recommendation rejected by legislature:

• Require local zoning codes reflect sea level rise & new flood mapping

Resulting Legislation

- Catastrophe Claims Mediation
 - ✓ Non-binding for differences over \$5,000
 - ✓ Similar to NY program implemented after Sandy
- Ban on non-renewals due to catastrophe claims
- Established CT Care Relief Fund (gives private sector, business community a place to donate for specific events)

Challenges & Lessons In The Land of Steady Habits

- 169 Municipalities Home Rule
- Different building codes
- Different zoning standards
- Local long-term disaster coordinator should NOT be emergency responder
- Educate insureds & Department on NFIP
- · Manage public expectations on federal aid
 - ✓ FEMA \$/NFIP not intended to make homeowners whole

We Are Not In This Alone

- Hurricane deductible language (Northeast states)
- Mediation programs (NY, NJ, RI, MD)
- · Credentialing reciprocity (NY, RI, NJ, FL, N.Car.)
- Claims data compilation (NAIC NE zone members)

After the Storm...

...the calm

